

Fiscal impacts of Oregon, Virginia, and Utah Road Usage Charge

Senate Transportation Committee

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JFO

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Oregon RUC Program- “OreGo”

- The RUC rate is 5% of the state fuel tax, currently 2.3* cents per mile

Effected Vehicles:

- EVs starting Jan 1, 2028
 - Hybrids and plug-in hybrids starting Jul 1, 2028
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- Vehicles paying per-mile will receive a fuel tax credit.
 - Vehicle owners can also choose to opt out of per-mile payments and instead pay a \$340 annual flat fee.

Sources

- [October 2025 ODOT state transportation revenue forecast](#)
- [OReGO FAQ Page](#)
- [Oregon RUC Program Page](#)



- Total gross revenues begin in FY 2028 at \$16.5 million, and are \$91.2 million in FY 2029, the first year that includes both EVs and hybrid vehicles.

Table 5: Highway Fund Revenues Collected by FBD (Millions of Dollars)

	Actual		Forecast									
	FY 24	FY 25	FY 26	FY 27	FY 28	FY 29	FY 30	FY 31	FY 32	FY 33	FY 34	FY 35
1 MOTOR FUELS TAXES	\$682.2	\$694.4	\$747.8	\$791.9	\$769.8	\$743.7	\$881.9	\$867.7	\$854.3	\$841.4	\$828.3	\$811.7
2 RUC PER MILE CHARGE	\$0.0	\$0.0	\$0.0	\$0.0	\$3.7	\$42.8	\$87.9	\$116.6	\$133.0	\$147.2	\$162.0	\$176.9
3 RUC ANNUAL FLAT FEE	\$0.0	\$0.0	\$0.0	\$0.0	\$12.9	\$48.4	\$56.1	\$63.1	\$70.5	\$77.5	\$85.4	\$93.1
4 TOTAL FBD COLLECTIONS	\$682.2	\$694.4	\$747.8	\$791.9	\$786.3	\$834.9	\$1,026.0	\$1,047.5	\$1,057.7	\$1,066.1	\$1,075.7	\$1,081.7
5 Change from Previous Forecast	\$0.0	(\$1.2)	\$55.4	\$112.8	\$123.3	\$187.4	\$391.6	\$422.0	\$438.5	\$451.7	N/A	N/A
6 COLLECTION/ADMINISTRATION FUELS TAX	(\$2.0)	(\$2.1)	(\$2.2)	(\$2.2)	(\$2.3)	(\$2.3)	(\$2.4)	(\$2.5)	(\$2.5)	(\$2.5)	(\$2.6)	(\$2.7)
7 COLLECTION/ADMINISTRATION RUC	\$0.0	\$0.0	\$0.0	\$0.0	(\$6.2)	(\$6.3)	(\$6.5)	(\$6.7)	(\$6.7)	(\$6.8)	(\$7.1)	(\$7.3)
8 RUC ACCOUNT MANAGERS	\$0.0	\$0.0	\$0.0	\$0.0	(\$3.3)	(\$15.5)	(\$21.6)	(\$18.0)	(\$20.3)	(\$22.5)	(\$24.7)	(\$27.0)
9 ODOT CENTRAL SERVICES ASSESSMENT	(\$0.4)	(\$0.4)	(\$0.4)	(\$0.5)	(\$0.5)	(\$0.5)	(\$0.5)	(\$0.5)	(\$0.5)	(\$0.6)	(\$0.6)	(\$0.6)
10 RUC FUELS TAX CREDIT	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	(\$4.1)	(\$9.3)	(\$12.5)	(\$13.8)	(\$14.6)	(\$15.4)	(\$16.2)
11 SNOWMOBILE TRANSFER	(\$0.8)	(\$0.8)	(\$0.8)	(\$0.9)	(\$0.9)	(\$0.9)	(\$0.9)	(\$1.0)	(\$1.0)	(\$1.0)	(\$1.0)	(\$1.0)
12 CLASS I ATV TRANSFER	(\$2.2)	(\$2.4)	(\$2.7)	(\$3.0)	(\$3.1)	(\$3.2)	(\$3.3)	(\$3.5)	(\$3.6)	(\$3.7)	(\$3.8)	(\$3.9)
13 MARINE BOARD TRANSFER	(\$5.2)	(\$5.2)	(\$5.6)	(\$6.0)	(\$6.0)	(\$6.0)	(\$5.9)	(\$5.9)	(\$5.9)	(\$5.9)	(\$5.8)	(\$5.8)
14 CLASS II ATV TRANSFER	(\$1.4)	(\$1.5)	(\$1.7)	(\$1.9)	(\$2.0)	(\$2.1)	(\$2.2)	(\$2.3)	(\$2.3)	(\$2.4)	(\$2.4)	(\$2.5)
15 CLASS III ATV TRANSFER	(\$1.5)	(\$1.7)	(\$1.9)	(\$2.2)	(\$2.3)	(\$2.4)	(\$2.5)	(\$2.6)	(\$2.7)	(\$2.8)	(\$2.9)	(\$2.9)
16 CLASS IV ATV TRANSFER	(\$1.4)	(\$1.8)	(\$1.9)	(\$2.0)	(\$2.1)	(\$2.1)	(\$2.1)	(\$2.1)	(\$2.1)	(\$2.1)	(\$2.1)	(\$2.2)
17 TRANSPORTATION OPERATING FUND (TOF)	(\$16.8)	(\$17.5)	(\$19.5)	(\$21.5)	(\$22.0)	(\$22.5)	(\$22.9)	(\$23.3)	(\$23.8)	(\$24.2)	(\$24.6)	(\$25.0)
18 AVIATION TRANSFER	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)	(\$0.1)
19 NET FBD REVENUE	\$650.4	\$661.1	\$710.9	\$751.6	\$735.6	\$766.9	\$945.6	\$966.6	\$972.4	\$977.0	\$982.5	\$984.5
20 REVENUE ALLOCATION TO OTIA I & II SET-ASIDE - memo	(\$18.1)	(\$17.6)	(\$17.8)	(\$17.6)	(\$17.4)	(\$16.9)	(\$19.6)	(\$19.5)	(\$19.3)	(\$19.2)	(\$19.0)	(\$18.7)
21 REVENUE PLEDGED TO OTIA III - memo	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
22 REVENUE DUE TO JTA - memo	(\$105.1)	(\$104.2)	(\$104.6)	(\$103.3)	(\$100.4)	(\$97.0)	(\$115.0)	(\$113.2)	(\$111.4)	(\$109.7)	(\$108.0)	(\$105.9)
23 REVENUE DUE TO HB 2017 - memo	(\$156.8)	(\$173.6)	(\$174.3)	(\$172.2)	(\$167.3)	(\$161.7)	(\$191.7)	(\$188.6)	(\$185.7)	(\$182.9)	(\$180.1)	(\$176.4)
24 REVENUE DUE TO HB 3991 - memo	\$0.0	\$0.0	(\$50.6)	(\$103.3)	(\$107.4)	(\$162.3)	(\$221.7)	(\$255.8)	(\$274.0)	(\$290.5)	(\$308.2)	(\$325.4)

*RUC: Road Usage Charge - Passenger Vehicles

Table sourced from the [October 2025 ODOT state transportation revenue forecast](#)



Virginia RUC Program

- Highway Use Fees (HUF) on electric vehicles and other highly fuel-efficient vehicles achieving at least 25 mpg.
- In lieu of paying a HUF, vehicle owners may participate in a voluntary MBUF program (Mileage Choice Program). By enrolling a vehicle owner can pay a fee based on actual miles driven instead of a HUF.
- Per mileage fee: HUF/11,600
- Enrolees: ~23000

$$\text{HUF} = [((11,600 \text{ average miles travelled} * \text{fuels tax rate}) / 23.7) - ((11,600 \text{ average miles travelled} * \text{fuels tax rate}) / \text{vehicle's MPG rating})] * .85$$

Sources

- [Virginia HUF Page](#)
- [June 2025 VDOT Commonwealth Transportation Fund Budget](#)
- [NCSL Presentation](#)



CTF State Revenue Details

STATE REVENUE SOURCES	FY 2025	FY 2026	INCREASE (DECREASE)
State Tax on Motor Fuels	\$1,504,300,000	\$1,555,900,000	\$51,600,000
Road Tax	85,100,000	82,300,000	(2,800,000)
Retail Sales & Use Tax	1,392,200,000	1,477,000,000	84,800,000
Motor Vehicle Sales and Use Tax	1,193,500,000	1,240,200,000	46,700,000
International Registration Plan	119,600,000	115,900,000	(3,700,000)
Motor Vehicle Licenses	219,500,000	222,400,000	2,900,000
Miscellaneous Revenues	18,600,000	18,900,000	300,000
Motor Vehicle Rental Tax	41,500,000	43,500,000	2,000,000
Aviation Fuels Tax	2,000,000	2,000,000	—
Highway Use Fee	65,400,000	104,700,000	39,300,000
Insurance Premium	221,300,000	240,400,000	19,100,000
Recordation Tax	55,900,000	63,600,000	7,700,000
Total	\$4,918,900,000	\$5,166,800,000	\$247,900,000

Table sourced from the [June 2025 VDOT Commonwealth transportation Fund Budget](#).



Utah RUC Program

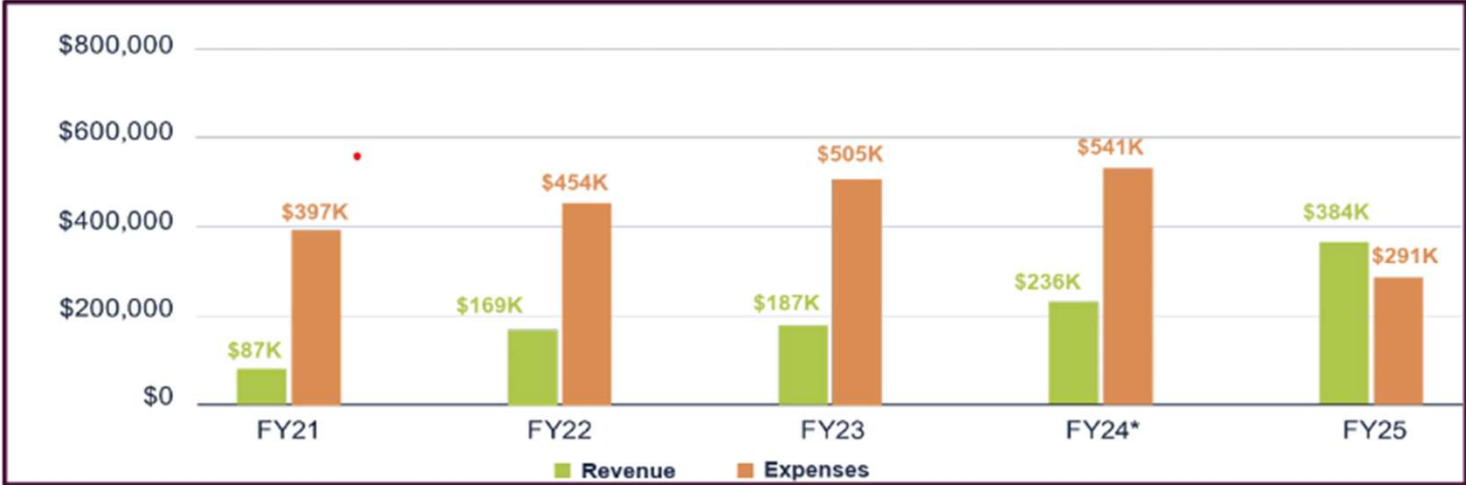
- Eligible Vehicles: EVs only
- Reporting options: telematics and odometer photo. Neither option involves sharing location data.
- Per mileage fee: 1.11 cents up to \$143.25 (the annual Alternative Fuel Vehicle fee)
- Enrolees: ~9,800

Sources

- [Utah RUC Page](#)
- [2022 Utah's RUC Program presentation](#)
- [2025 UTAH'S RUC Program Report.](#)



Figure 12: RUC Program Revenue and Expenditures, FY2021-2025



**One-time cost of \$320K for transition to RUC 2.0 not included*
Source: UDOT

Figure sourced from [UTAH'S ROAD USAGE CHARGE PROGRAM](#). Utah Office of Legislative Research and General Counsel, 2025.

