

# CAPITAL DEBT AUTHORIZATION

Vermont State Treasurer's Office  
January 2026



## ***CAPITAL DEBT AFFORDABILITY ADVISORY COMMITTEE (CDAAC)***

- State Treasurer (Chair)
- Secretary of Administration
- Vermont Municipal Bond Bank representative
- 2 Governor Appointees
- Treasurer Appointee
- State Auditor (non-voting)
- Legislative Economist or other designee of JFO (non-voting)

# **CAPITAL DEBT AFFORDABILITY ADVISORY COMMITTEE**

- The CDAAC was created by State statute in 1989 (32 V.S.A. § 1001)
- Annually reviews affordability of Vermont's net tax-supported debt
- Reviews amount of bonds, notes, and other obligations the State has (moral obligation)
- Report due by September 30 to Governor and General Assembly– recommending amount of Net Tax-Supported Debt (NTSD) that may prudently be authorized for next fiscal year debt issuance
- Report to include the criteria that recognized bond rating agencies use to judge the quality of issues of State bonds, including
  - Debt Per Capita
  - Projected Debt Service as a Percentage of Revenues (combined General and Trans. Funds)
  - Projected Debt Outstanding as a Percentage of Total State Personal Income
- Recommendation is advisory; in practice, Governor and General Assembly have always adopted

## **CDAAC CONSIDERATIONS**

1. Amount of NTSD outstanding, and authorized but unissued amount
2. Projected schedule of NTSD for next 10 years
3. Projected debt service requirements
4. Criteria used by bond rating agencies
5. Amount of contingent liability debt outstanding and projected (moral obligation)
6. Impact of capital spending upon economic conditions and outlook for the State
7. Cost-benefit of various levels of debt financing, types of debt, maturity schedules
8. Projections of capital needs authorized by JFO, Agency of Transportation, other depts.
9. Any other factor relevant to State to meet its projected debt service requirements
10. Effect of new debt authorizations on each of the above considerations

# BENCHMARK- AAA RATED STATES

2025 STATES RATED TRIPLE-A BY TWO OR MORE RATING AGENCIES  
(as of September 30, 2025)

Triple-A Rated States <sup>(1)</sup>	Moody's	S&P	Fitch
Delaware	Yes	Yes	Yes
Florida	Yes	Yes	Yes
Georgia	Yes	Yes	Yes
Idaho	Yes	No	Yes
Indiana <sup>(2)</sup>	Yes	Yes	Yes
Iowa	Yes	Yes	Yes
Maryland <sup>(3)</sup>	No	Yes	Yes
Minnesota	Yes	Yes	Yes
Missouri	Yes	Yes	Yes
North Carolina	Yes	Yes	Yes
Ohio	Yes	Yes	Yes
South Carolina	Yes	No	Yes
South Dakota	Yes	Yes	Yes
Tennessee	Yes	Yes	Yes
Texas <sup>(2)</sup>	Yes	Yes	Yes
Utah	Yes	Yes	Yes
Virginia	Yes	Yes	Yes
<b>VERMONT</b>	No	No	No

(1) Seventeen (17) states rated by nationally recognized rating agencies Moody's, S&P and Fitch have at least two triple-A ratings as of September 30, 2025.

(2) Indicates issuer credit rating since state does not have any G.O. debt or the rating agency does not provide a rating on the state's G.O. debt.

(3) Moody's downgraded Maryland from Aaa to Aa1 on May 14, 2025.

# DEBT PER CAPITA

**Peer Group States (All states with at least two triple-A rating)**  
**5-Year Average Mean and 5-Year Average Median Excluding Vermont:**  
**MEAN: \$1,060 MEDIAN: \$645**  
**5-Year Average Vermont: \$1,124**

Triple-A Rated States <sup>1</sup>	Moody's Ratings <sup>2</sup>	S&P Ratings <sup>2</sup>	Fitch Ratings <sup>2</sup>	Moody's Debt Per Capita					5-Year Average
				2020	2021	2022	2023	2024	
Delaware	Aaa/Stable	AAA/Stable	AAA/Stable	3,289	3,400	4,143	4,266	4,526	3,925
Maryland	Aa1/Stable	AAA/Stable	AAA/Stable	2,323	2,410	2,818	3,147	2,952	2,730
Virginia	Aaa/Stable	AAA/Stable	AAA/Stable	1,677	1,746	1,823	2,047	2,035	1,866
Ohio	Aaa/Stable	AAA/Stable	AAA/Stable	1,158*	1,146*	1,718*	1,642	1,558	1,600
Minnesota	Aaa/Stable	AAA/Stable	AAA/Stable	1,406	1,400	1,462	1,638	1,542	1,490
<b>VERMONT</b>	<b>Aa1/Stable</b>	<b>AA+/Stable</b>	<b>AA+/Stable</b>	<b>1,061</b>	<b>1,102</b>	<b>1,185</b>	<b>1,173</b>	<b>1,100</b>	<b>1,124</b>
Georgia	Aaa/Stable	AAA/Stable	AAA/Stable	971	987	1,087	1,144	1,100	1,058
Utah	Aaa/Stable	AAA/Stable	AAA/Stable	720	866	899	827	693	801
Florida	Aaa/Stable	AAA/Stable	AAA/Stable	780	710	756	661	711	724
North Carolina	Aaa/Stable	AAA/Stable	AAA/Stable	586	581	686	700	635	638
Idaho	Aaa/Stable	AA+/Stable	AAA/Stable	540*	490*	464	591	784	613
Texas	Aaa/Stable	AAA/Stable	AAA/Stable	379	365	682	680	654	552
South Dakota	Aaa/Stable	AAA/Stable	AAA/Stable	493	482	561	557	560	531
South Carolina	Aaa/Stable	AA+/Stable	AAA/Stable	469	415	435	444	421	437
Missouri	Aaa/Stable	AAA/Stable	AAA/Stable	464	413	398	378	397	410
Iowa	Aaa/Stable	AAA/Stable	AAA/Stable	150	157	408	392	408	303
Indiana	Aaa/Stable	AAA/Stable	AAA/Stable	251	233	217	366	356	285
Tennessee	Aaa/Stable	AAA/Stable	AAA/Stable	292	266	285	294	271	282
<b>MEAN<sup>3</sup></b>				<b>950</b>	<b>962</b>	<b>1,070</b>	<b>1,163</b>	<b>1,153</b>	<b>1,060</b>
<b>MEDIAN<sup>3</sup></b>				<b>586</b>	<b>581</b>	<b>684</b>	<b>680</b>	<b>693</b>	<b>645</b>

(1) States rated by Moody's, S&P and Fitch that carry at least two triple A ratings.

(2) Ratings as of September 30, 2025.

(3) These calculations exclude all Vermont numbers.

\* Indicates that the state was not rated triple-A by two or more of this rating agencies during the year shown and amount not used in calculating the mean or median for the indicated year.

# DEBT AS A PERCENTAGE OF PERSONAL INCOME

**Peer Group States (All states with at least two triple-A ratings)**  
**5-Year Average Mean and 5-Year Average Median Excluding Vermont:**  
**MEAN: 1.7% MEDIAN: 1.1%**  
**5-Year Average Vermont: 1.9%**

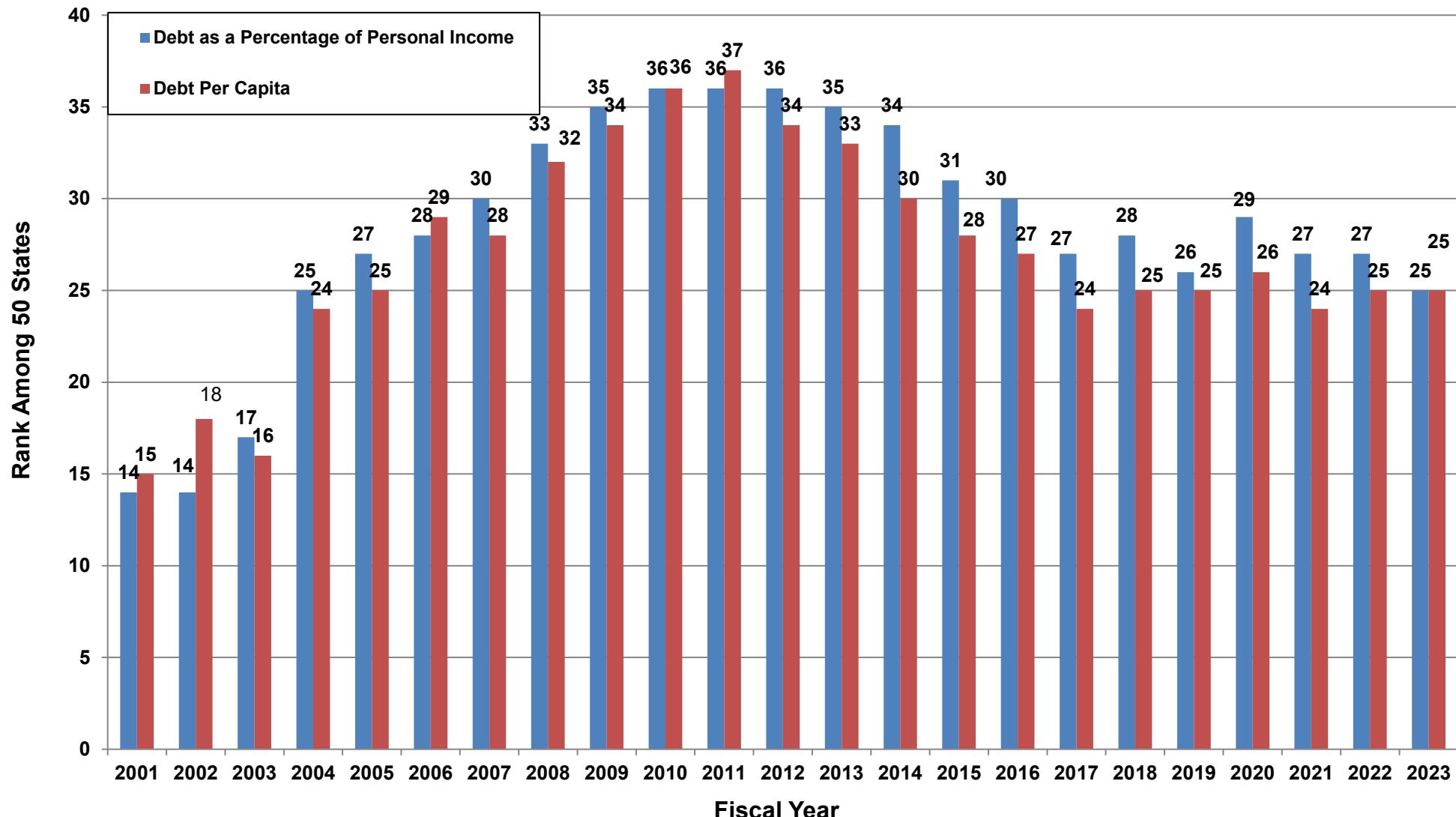
Triple-A Rated States	Moody's Debt as % of Personal Income					5-year Average
	2020	2021	2022	2023	2024	
Delaware	6.1	6.0	7.0	6.9	6.8	6.6
Maryland	3.5	3.5	4.1	4.4	3.9	3.9
Virginia	2.8	2.8	2.8	3.0	2.8	2.8
Ohio	2.1*	2.1*	3.0*	2.8	2.5	2.7
Minnesota	2.4	2.3	2.2	2.4	2.1	2.3
Georgia	2.0	1.9	2.0	2.0	1.8	1.9
<b>VERMONT</b>	<b>1.9</b>	<b>1.9</b>	<b>2.0</b>	<b>1.9</b>	<b>1.6</b>	<b>1.9</b>
Utah	1.5	1.7	1.6	1.4	1.1	1.5
Florida	1.5	1.3	1.2	1.0	1.0	1.2
North Carolina	1.2	1.2	1.2	1.2	1.0	1.2
Idaho	1.2*	1.0*	0.9	1.1	1.3	1.1
Texas	0.7	0.7	1.1	1.1	1.0	0.9
South Carolina	1.0	0.9	0.8	0.8	0.7	0.8
South Dakota	0.9	0.8	0.9	0.8	0.8	0.8
Missouri	0.9	0.8	0.7	0.7	0.6	0.7
Indiana	0.5	0.5	0.4	0.6	0.6	0.5
Iowa	0.3	0.3	0.7	0.7	0.6	0.5
Tennessee	0.6	0.5	0.5	0.5	0.4	0.5
<b>MEAN<sup>1</sup></b>	<b>1.7</b>	<b>1.7</b>	<b>1.8</b>	<b>1.8</b>	<b>1.7</b>	<b>1.7</b>
<b>MEDIAN<sup>1</sup></b>	<b>1.2</b>	<b>1.2</b>	<b>1.2</b>	<b>1.1</b>	<b>1.0</b>	<b>1.1</b>

(1) These calculations exclude all Vermont numbers and include only states rated by Moody's, S&P and Fitch that are rated triple-A by two or more of the rating agencies during the periods shown, as of September 30, 2025.

\*Indicates that the state was not rated triple-A by two or more of the rating agencies during the year shown. Amount not used in calculating the mean or median for the year.

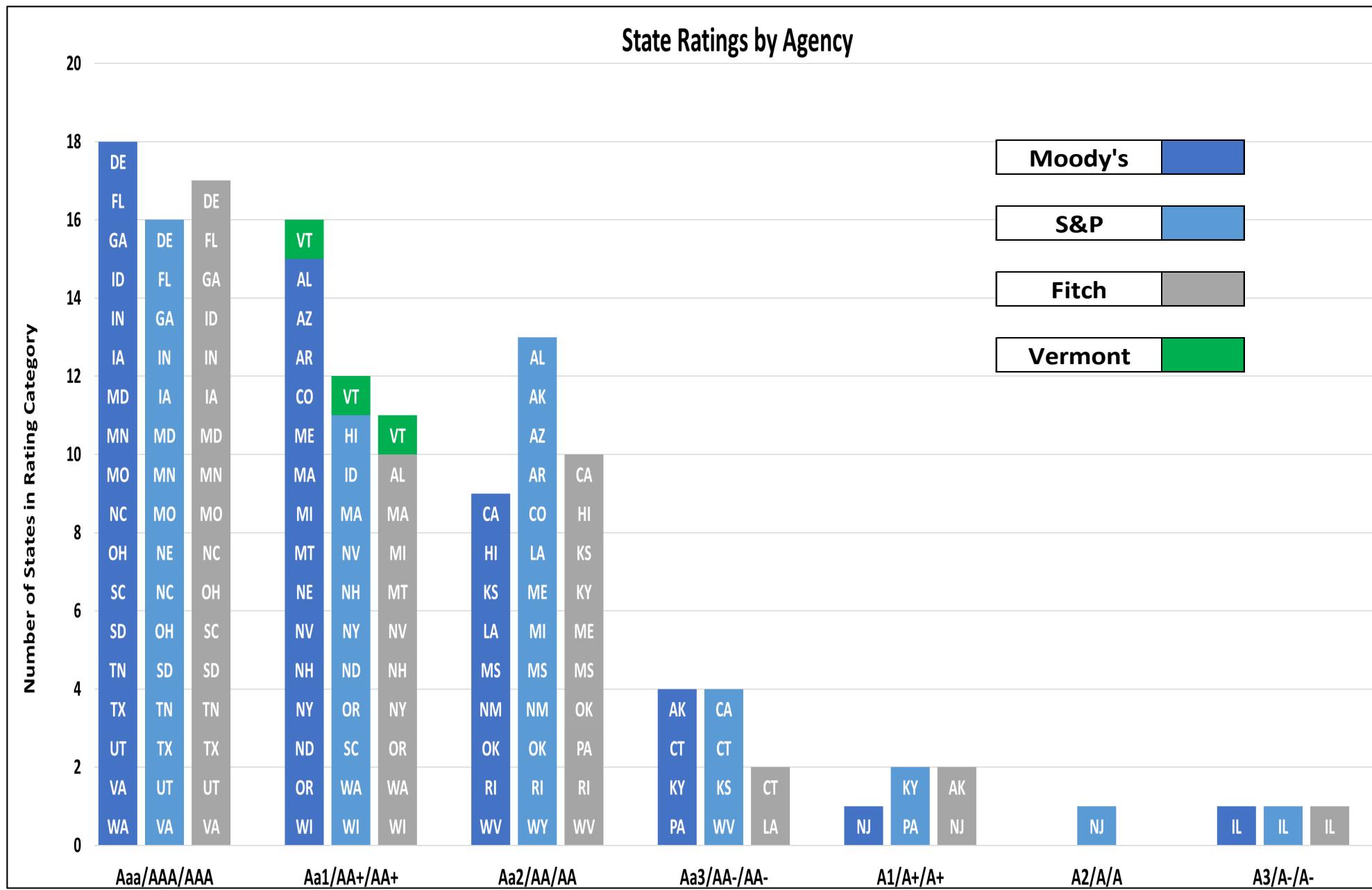


## State of Vermont Historical State Debt Rankings



# State Comparisons

## State Ratings by Agency



# Vermont Bond Ratings

- The major credit rating agencies are:
  - Moody's Investors Service
  - S&P Global Ratings
  - Fitch Ratings
- The Rating Agencies generally look at several key indicators when assessing ratings:
  - Economy, which typically includes assessments of state demographics, income and wealth assessment, GDP and growth prospects;
  - Financial Performance, which typically assesses a state's ability to generate revenues and manage expenditures;
  - Governance assessments reflect qualitative assessments of a state's policies and constitutional authorities, and
  - Long-Term Liabilities, including debt, leases, pension and OPEBs.
- In November 2025, Moody's affirmed the State's rating of Aa1 and Fitch and S&P affirmed the rating of AA+, all with Stable outlooks. These are all the 2<sup>nd</sup> highest rating assigned.
- Vermont's high bond ratings result in low interest rates (borrowing cost)

BOND RATINGS CHART				
	Moody's	S&P	Fitch	Meaning
Investment Grade	Aaa	AAA	AAA	High quality; minimal risk of default
	Aa1	AA+	AA+	High quality; very low credit risk
	Aa2	AA	AA	
	Aa3	AA-	AA-	
	A1	A+	A+	Upper-medium grade; low credit risk but somewhat specific susceptible to adverse factors
	A2	A	A	
	A3	A-	A-	
	Baa1	BBB+	BBB+	Medium grade; moderate credit risk; may have some

# DEBT METRIC PROJECTIONS

Fiscal Year (ending 6/30)	Net Tax-Supported Debt Per Capita (in \$)			Net Tax-Supported Debt as Percent of Personal Income			Net Tax-Supported Debt Service as Percent of Revenues <sup>(5)</sup>		
	State of Vermont	Moody's Median	State's Rank <sup>(4)</sup>	State of Vermont	Moody's Median	State's Rank <sup>(4)</sup>	State of Vermont <sup>(3)</sup>	Moody's Median	State's Rank <sup>(4)</sup>
Actual <sup>(1)</sup>									
2015	954	1,012	28	2.1	2.5	31	4.2	5.3	n.a.
2016	1,002	1,027	27	2.1	2.5	30	4.2	4.3	n.a.
2017	1,068	1,006	24	2.2	2.5	27	4.3	4.1	n.a.
2018	987	987	25	2.0	2.3	28	4.0	4.2	n.a.
2019	1,140	1,068	25	2.2	2.2	26	4.1	4.1	n.a.
2020	1,061	1,071	26	1.9	2.0	29	4.3	3.8	n.a.
2021	1,102	1,039	24	1.9	1.9	27	4.0	3.9	n.a.
2022	1,185	1,179	25	2.0	2.1	26	3.7	2.1	n.a.
2023	1,173	1,178	26	1.9	2.2	27	3.7	n.a.	n.a.
2024	1,100	1,189	29	1.6	2.0	29	3.7	n.a.	n.a.
2025	1,100	1,189	n.a.	1.6	2.0	n.a.	3.7	n.a.	n.a.
Current <sup>(2)</sup>	1,021	n.a.	n.a.	1.3	n.a.	n.a.	3.9	n.a.	n.a.
Projected <sup>(3)</sup> (FYE 6/30)	State Guideline <sup>(6)</sup>			State Guideline			State Guideline		
2026	955	662		1.2	1.8		3.5	4.0	
2027	987	680		1.2	1.8		3.1	4.0	
2028	1,021	699		1.2	1.8		3.0	4.0	
2029	1,053	718		1.2	1.8		3.0	4.0	
2030	1,081	737		1.2	1.8		3.0	4.0	
2031	1,044	757		1.1	1.8		3.0	4.0	
2032	1,016	777		1.0	1.8		2.7	4.0	
2033	987	798		1.0	1.8		2.7	4.0	
2034	965	820		0.9	1.8		2.5	4.0	
2035	947	842		0.9	1.8		2.3	4.0	
2036	930	865		0.8	1.8		2.2	4.0	
5-Year Average of Moody's Mean for Triple-A States	1,060			1.7			n.a.		
5-Year Average of Moody's Median for Triple-A States	645			1.1			n.a.		

Note: Shaded figures in the State's debt per capita projection in fiscal years 2026-2036 represent the period when Vermont is expected to exceed the projected, respective State Guideline consistent with the current guideline calculation methodology and the assumption that the State will issue bonds consistent with the proposed two-year authorization (footnote (3)).

(1) Actual data compiled by Moody's Investors Service, reflective of all 50 states. Moody's uses states' prior year figures to calculate the "Actual" year numbers in the table. NOTE: 2025 numbers are the same as 2024 pending availability of Moody's 2025 state debt medians.

(2) Calculated by Public Resources Advisory Group, Inc. using outstanding Long-Term Net Tax-Supported Debt of \$663,006 million as of 6/30/2025 divided by Vermont's 2025 population of 649,206 as projected by EPR.

(3) Projections assume issuance of \$37 Million in FY2026, \$91.3 Million from FY2027-FY2030, \$50 Million from FY2031-FY2036.

(4) Rankings are in numerically descending order (i.e., from high to low debt).

(5) Revenues are aggregate of State's General Fund, including changes related to Act 11 as calculated by EPR, and Transportation Fund. Projected debt service is based on estimated interest rates at 5% over the projected period. Calculated by Public Resources Advisory Group, Inc.

(6) State Guideline equals the 5-year average of Moody's median for the Peer Group of \$645 increasing annually at 2.70%.

# Net Tax Supported Debt and Moral Obligation Commitments

**Debt as of June 30, 2025**

## **Net Tax Supported Debt**

General Obligation Bonds	\$ 550,120,000
Property Transfer Tax Bonds, VHFA Series 2018	\$ 25,745,000
Various Leases	\$ 65,000,000
Subscription Based Information	
Technology Arrangements (SBITAs)	\$ 22,141,000
<b>Total Net Tax Supported Debt</b>	<b>\$ 663,006,000</b>

## **Reserve Fund Commitments (Moral Obligation)**

	<b>Maximum per Statute</b>	<b>Outstanding</b>
Vermont Bond Bank	\$ 686,735,000	\$ 686,735,000
Vermont Housing Finance Agency	\$ 155,000,000	\$ 48,953,849
Vermont Economic Development Authority	\$ 181,000,000	\$ 155,000,000
Vermont Student Assistance Corporation	\$ 50,000,000	\$ -
Vermont Telecommunications Authority	\$ 40,000,000	\$ -
University of Vermont	\$ 66,000,000	\$ -
Vermont State Colleges	\$ 34,000,000	\$ -
<b>Total Moral Obligation Commitments</b>	<b>\$ 1,212,735,000</b>	<b>\$ 890,688,849</b>

# DASHBOARD INDICATORS

## “Dashboard” Indicators

	Vermont <sup>(a)</sup>	Median Triple-A States <sup>(b,c)</sup>
Long-Term Net Tax-Supported Debt	\$663,006,006	\$4,670,416,000
Debt As A Percent Of Gross State Product	1.39%	0.9%
Debt Per Capita:	\$1,021	\$693
Debt As A Percent Of Personal Income:	1.38%	1.0%
Debt Service As A Percent Of Operating Revenue <sup>(d)</sup> :	3.89%	N/A
Rapidity Of Debt Retirement:		
	48.9% (In 5 Years)	N/A
	80.2% (In 10 Years)	N/A
	95.3% (In 15 Years)	N/A
	100.0% (In 20 Years)	N/A

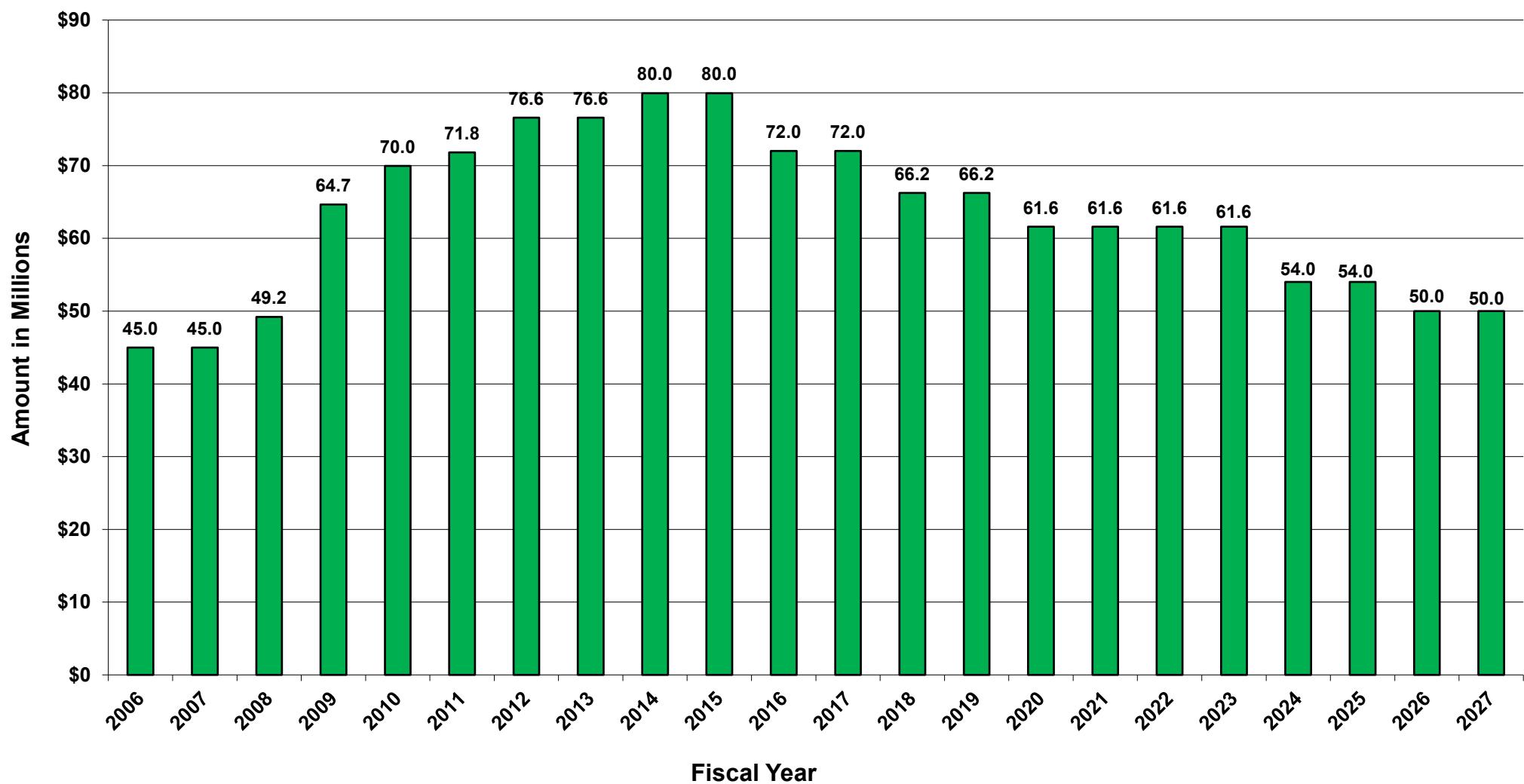
(a) Debt statistics for Vermont are as of June 30, 2025. Estimates of FY 2025 Gross State Product, Population, Personal Income and Operating Revenue consensus official State forecasts provided by EPR.

(b) These calculations exclude all Vermont numbers and include only states rated by Moody's, S&P and Fitch that are rated triple-A by two or more of the rating agencies during the periods shown, year ended September 30, 2024.

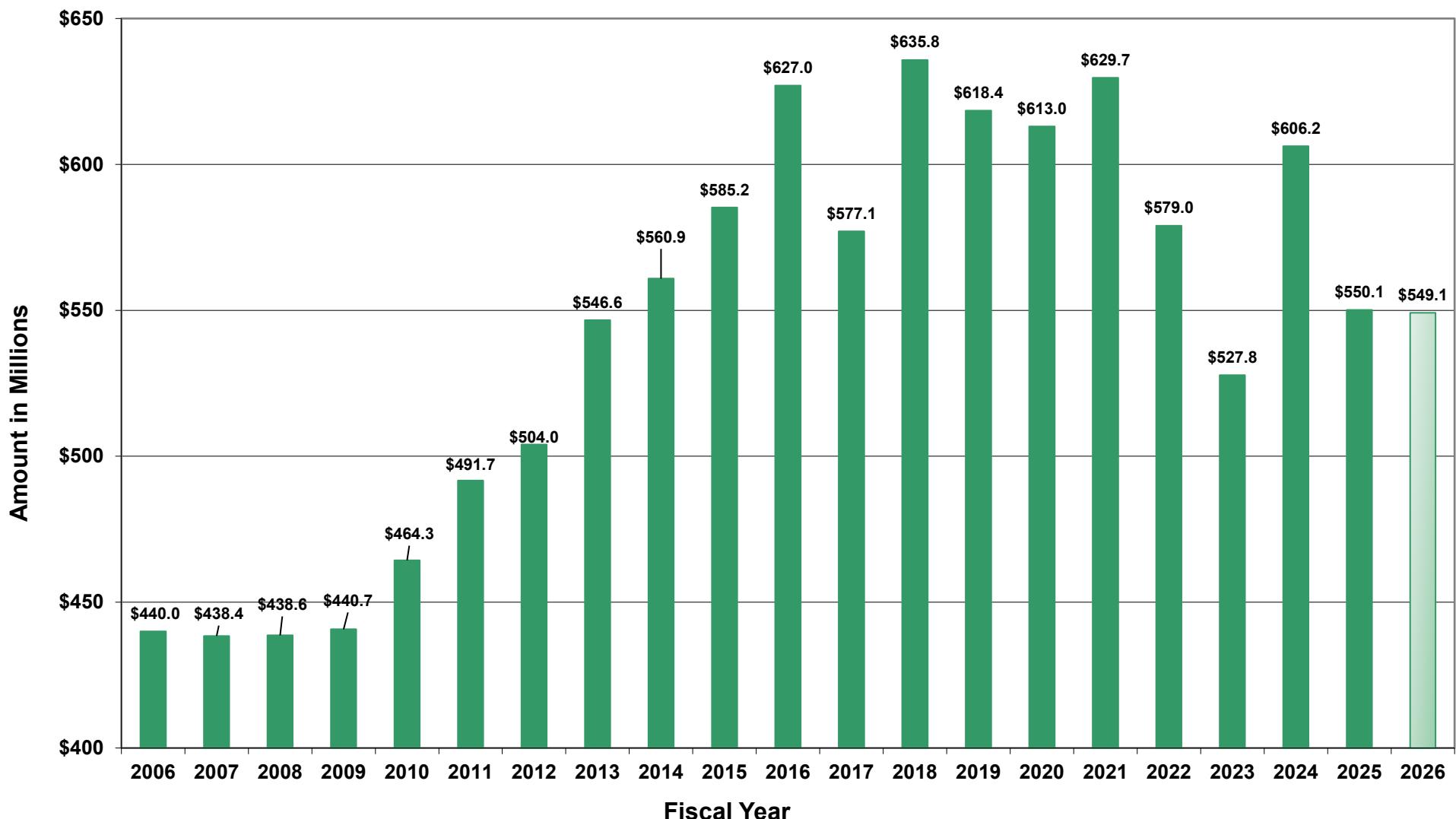
(c) Source: Moody's Investors Service, 2024 State Debt, Pension and OPEB Medians Report calculated by Public Resources Advisory Group, Inc.

(d) Aggregate of State's General Fund, including changes related to Act 11 as calculated by EPR, and Transportation Fund, as well as the dedicated property transfer tax revenues associated with the VHFA Property Transfer Bonds.

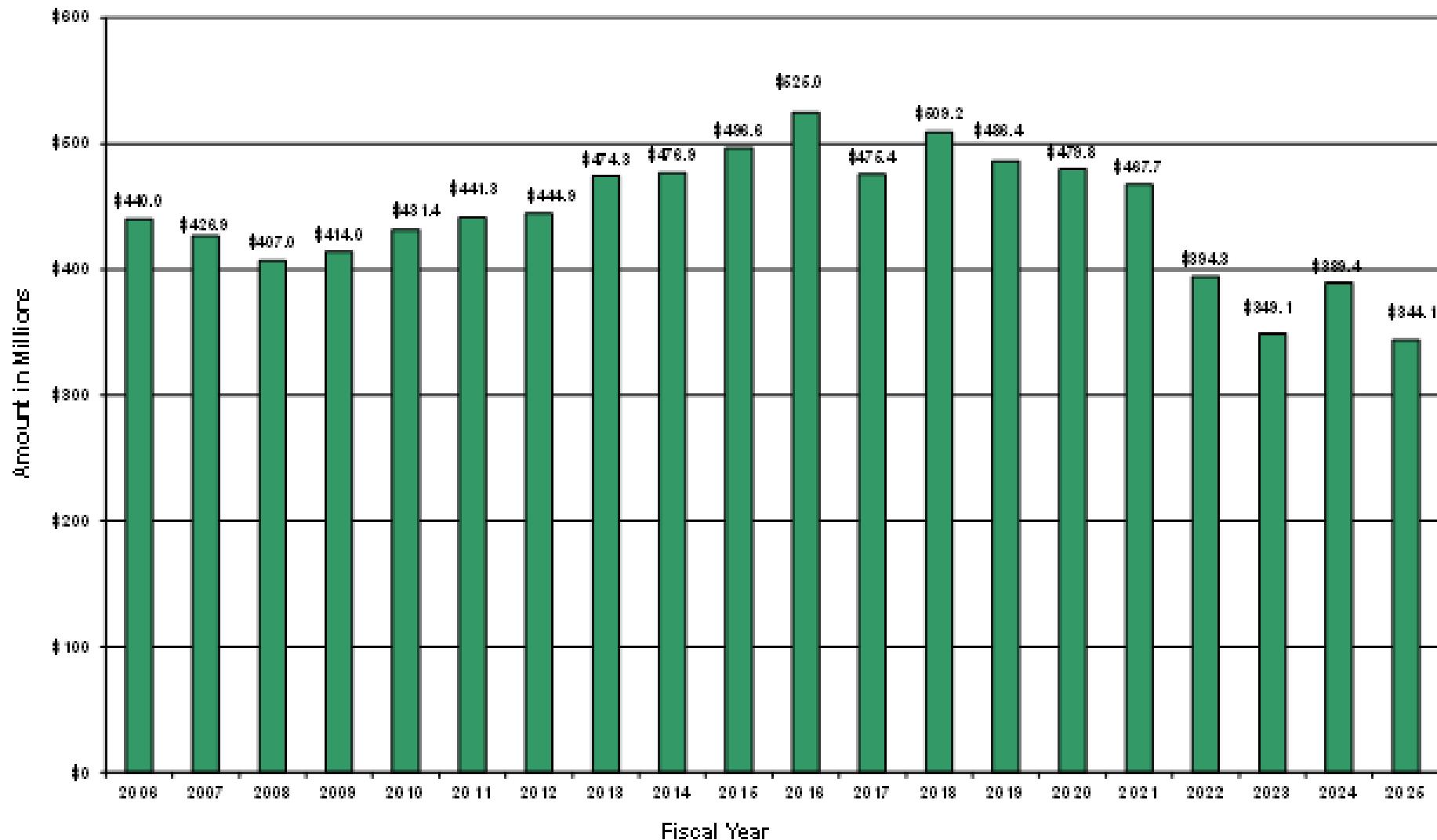
**General Obligation (G.O.)  
Debt Authorizations FY2006-FY2027**



## General Obligation Debt Outstanding, FY2006-FY2026

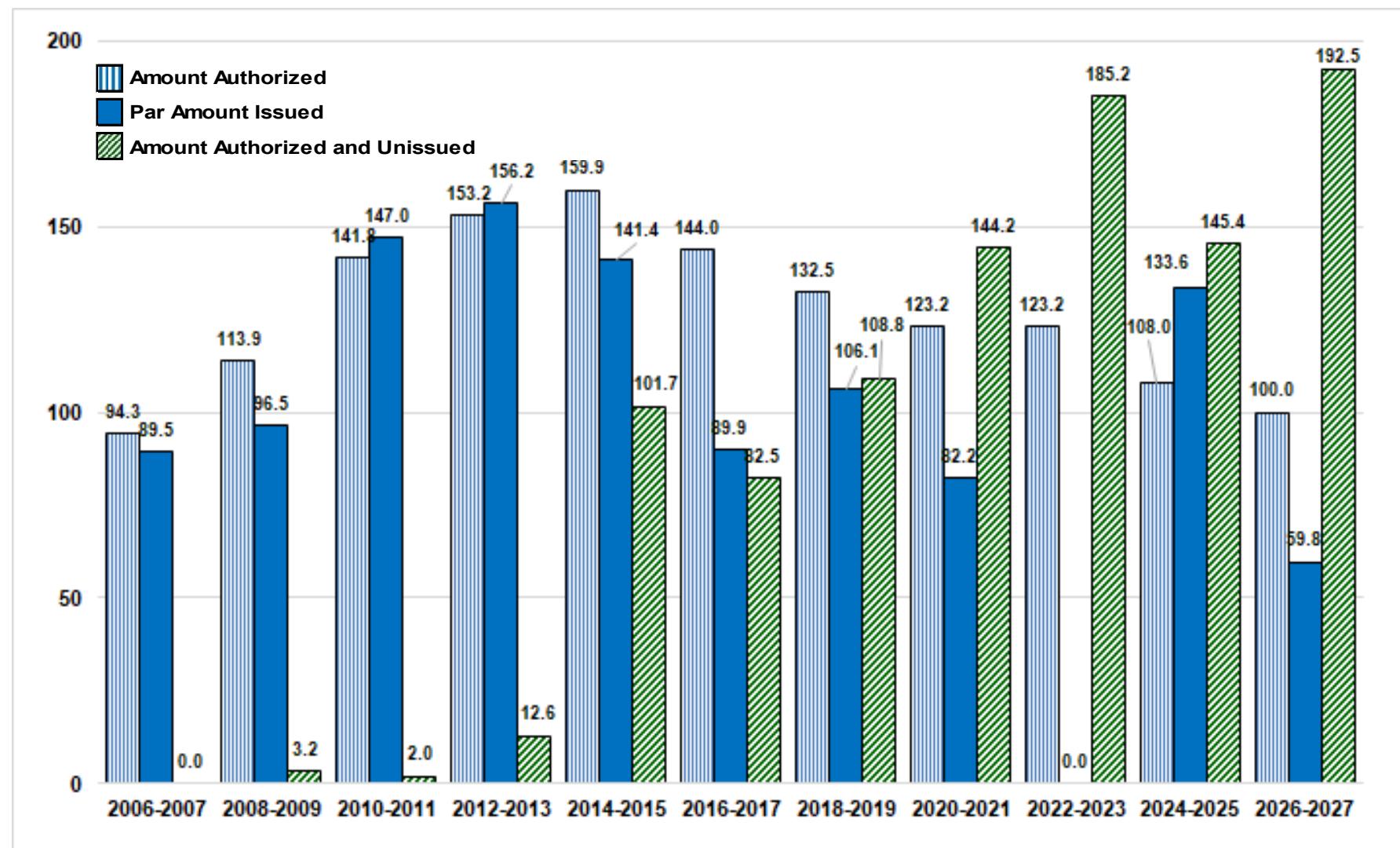


## GENERAL OBLIGATION DEBT OUTSTANDING, FY 2006-2025 ADJUSTED FOR INFLATION<sup>1,2</sup> (in millions of dollars)



<sup>1</sup>Does not include VHFA Property Transfer Bonds, Leases or SBITAs.

<sup>2</sup>Adjusted for inflation to FY 2006.



*Notes:*

<sup>(1)</sup> Annual issuances do not include refunding bonds. Authorized but unissued debt has been carried forward and employed in subsequent years' bond issuances.

<sup>(2)</sup> Pursuant to Section 34 of Act 104 of 2011, commencing in fiscal year 2013, premium received from the sale of bonds may be applied towards the purposes for which such bonds were authorized.

<sup>(3)</sup> The "Authorized" amount reflects the two-year authorized amount of the General Assembly. These amounts exclude any amounts authorized that relate to the principal amount of bonds authorized in prior biennial capital bills but not issued due to the use of original issue bond premium to fund capital projects.

## ADDITIONAL CONSIDERATIONS

Rating Agencies now including “long-term liabilities” as rating factors. These are primarily pension and OPEB liabilities.

Moody's Pension Ratios	State of Vermont Rankings			
	2020 <sup>1,2</sup>	2021 <sup>1,2</sup>	2022 <sup>1,2</sup>	2023 <sup>1,2</sup>
ANPL as % of Personal Income	8	8	7	7
ANPL as % of State Gross Domestic Product	7	7	6	5
ANPL Per Capita	9	8	8	8
ANPL as % of Own-Source Revenue	14	12	10	9
Debt + ANPL + ANOL + Other Long-term Liabilities as a % of Own-Source Revenue	N/A	13	11	10

<sup>1</sup>Rankings are in numerically descending order, with the state having the highest Moody's Adjusted Net Pension Liability statistic ranked 1<sup>st</sup> and the state having the lowest Adjusted Net Pension Liability statistic ranked 50<sup>th</sup>.

<sup>2</sup>Based on a FTSE Pension Liability Index of 4.92% as of June 30, 2023.

**STATE OF VERMONT AND PEER GROUP STATES'  
MOODY'S PENSION LIABILITIES METRICS\***

Triple-A Rated States	Moody's Adjusted Net Pension Liability (ANPL) <sup>1</sup>			
	As % of PI	As % of State GDP	Per Capita (\$)	As % of Revenues
South Carolina	8.6	8.1	4,918	124.0
Maryland	8.7	7.9	6,577	117.7
<b>VERMONT<sup>3</sup></b>	<b>13.2</b>	<b>13.1</b>	<b>8,819</b>	<b>114.9</b>
Texas	5.3	4.2	3,516	95.1
Missouri	3.4	3.0	2,100	69.0
Iowa	7.8	5.5	5,211	60.8
Delaware	3.3	2.8	2,020	48.4
Indiana	1.9	1.5	1,167	34.2
Ohio	1.7	1.4	1,074	29.0
Minnesota	2.3	2.0	1,692	25.4
Florida	1.7	1.7	1,025	24.0
Georgia	1.1	1.1	764	23.2
Virginia	1.4	1.2	877	22.3
North Carolina	1.4	1.3	1,035	22.1
Utah	1.1	1.0	715	17.1
South Dakota	1.2	1.0	800	17.0
Idaho	1.1	0.9	680	15.7
<b>MEAN<sup>2</sup></b>	<b>1.3</b>	<b>1.2</b>	<b>946</b>	<b>14.3</b>
<b>MEDIAN<sup>2</sup></b>	<b>3.1</b>	<b>2.7</b>	<b>2,066</b>	<b>44.7</b>
<b>VERMONT's 50 STATE RANK<sup>4</sup></b>	<b>7</b>	<b>5</b>	<b>8</b>	<b>9</b>

Source: Moody's *Revenue growth and lower ANPLs boost capacity to manage long-term debt*, October 7, 2024.

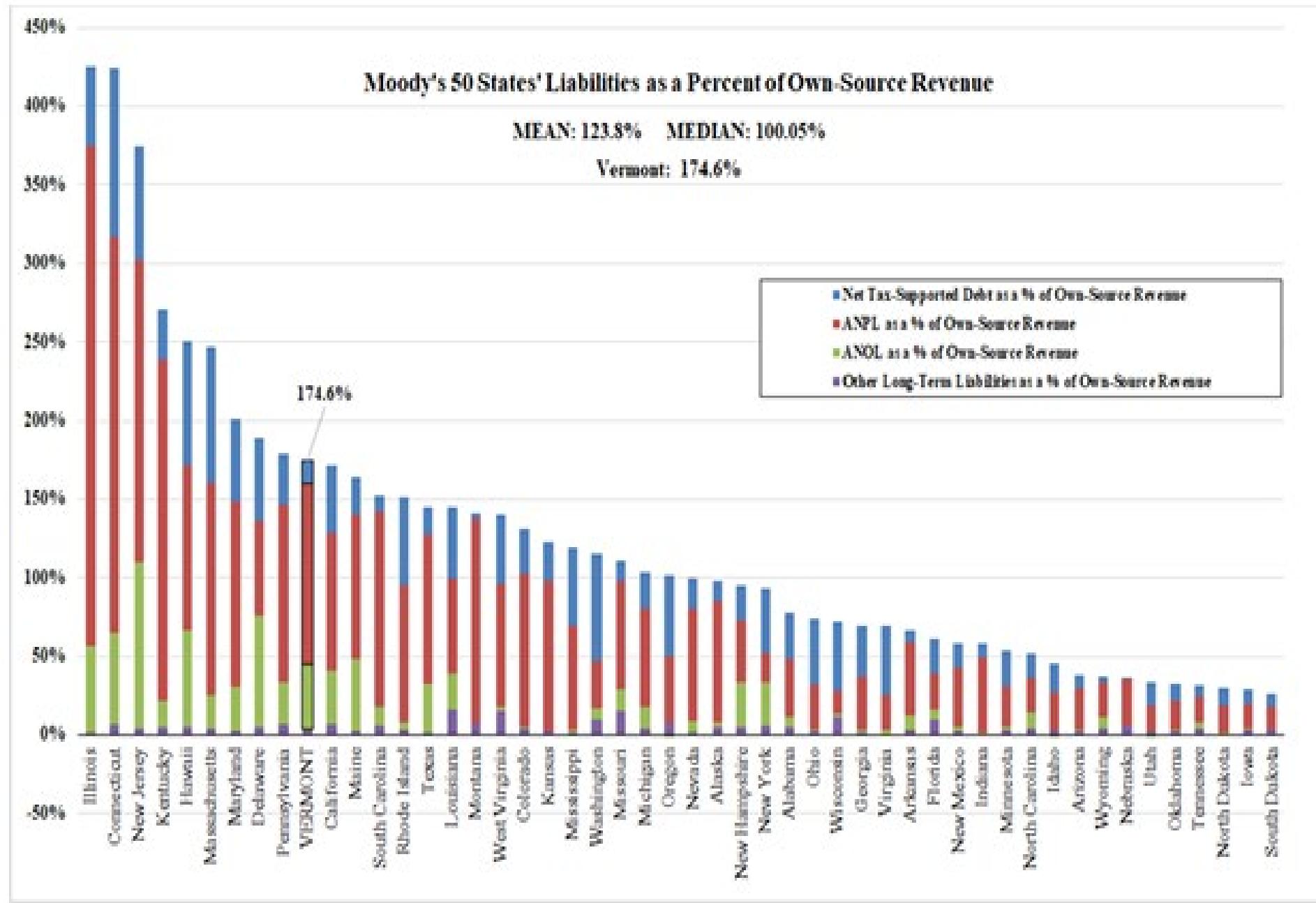
<sup>1</sup>Based on a FTSE PLI of 4.92%.

<sup>2</sup>Calculated by Public Resources Advisory Group, Inc. These calculations exclude all Vermont numbers and include only states rated by Moody's, S&P and Fitch that are rated triple-A by two or more of the rating agencies, as of September 30<sup>th</sup>, 2025.

<sup>3</sup>Vermont numbers include the combined defined benefits plans of the Vermont State Employees' Retirement System and the Vermont State Teachers' Retirement System.

<sup>4</sup>Rankings are in numerically descending order, with the state having the highest Moody's Adjusted Net Pension Liability statistic ranked 1<sup>st</sup> and the state having the lowest Adjusted Net Pension Liability statistic ranked 50<sup>th</sup>.

\*Source does not take into account differing retirement benefits among states.



## *CDAAC Recommendations and Comments*

- In September 2024, CDAAC issued report detailing two-year debt recommendation for 2026-27 biennium of \$100,000,000
- This represents a reduction of 7% from the prior biennium and 37% since the 2014-15 recommendation
- Recent limited debt issuance by other states, including our peer Triple-A rated states, has resulted in a weakening of Vermont's debt ratio comparative ratings
- Other factors – economic volatility and uncertainty, competing capital projects from available federal and local infrastructure funds, potential impacts of labor and materials availability and supply chain issues, increasing costs and/or delaying project timelines, historically high inflation, significantly increased borrowing costs
- Significantly higher than average Authorized but Unissued Debt
- In September 2025, CDAAC affirmed the 2026-2027 two- year debt recommendation of \$100,000,000

**New Issue – Book Entry Only**

**Ratings:** Moody's: Aa1  
Fitch: AA+  
S&P: AA+  
(See "RATINGS" herein)

*In the opinion of Troutman Pepper Locke LLP, Bond Counsel, based upon an analysis of existing law and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986, as amended (the "Code"). Interest on the Bonds will not be included in computing the alternative minimum taxable income of individuals. However, interest on the Bonds will be included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. Under existing law, interest on the Bonds is exempt from State of Vermont personal income taxes and State of Vermont corporate income taxes. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See "TAX EXEMPTION" herein.*



**\$59,780,000**  
**STATE OF VERMONT**  
General Obligation Bonds  
2025 SERIES A<sup>†</sup>  
(VERMONT CITIZEN BONDS)  
(Negotiated)

**\$66,385,000**  
**STATE OF VERMONT**  
General Obligation Refunding Bonds  
2025 SERIES B<sup>‡</sup>  
(Competitive)

**Dated:** Date of Delivery

**Due:** As shown on the inside cover hereof

The General Obligation Bonds, 2025 Series A (Vermont Citizen Bonds) (the "Series A Bonds") and the General Obligation Refunding Bonds, 2025 Series B (the "Series B Bonds," and together with the Series A Bonds, the "Bonds") will be issued as fully registered Bonds, and, when issued, will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"), an automated depository for securities and clearinghouse for securities transactions. Purchases of beneficial interests in the Bonds will be made in book-entry form (without certificates) in the denomination of (i) in the case of the Series A Bonds, \$1,000 or any integral multiple thereof, and (ii) in the case of the Series B Bonds, \$5,000 or any integral multiple thereof. So long as DTC, or its nominee, Cede & Co., is the registered owner of the Bonds, payments of the principal of, premium, if any, and interest on the Bonds will be made directly to Cede & Co., which will remit such payments to DTC participants, which in return will remit such payments to the beneficial owners of the Bonds. See "BOOK-ENTRY ONLY SYSTEM" herein.

Interest on the Bonds will be payable semiannually on February 15 and August 15, commencing February 15, 2026. The Bonds will be subject to redemption prior to maturity as more fully described herein.

The Bonds will be general obligations of the State of Vermont and the full faith and credit of the State are pledged to the payment of principal and interest on the Bonds. See "THE BONDS – Security for the Bonds" herein.

The Bonds are offered subject to the final approving opinion of Troutman Pepper Locke LLP, Boston, Massachusetts, and to certain other conditions referred to herein and, with respect to the Series B Bonds, in the Official Notice of Sale. Certain legal matters will be passed upon for the Series A Underwriters by Mintz, Levin, Cohn, Ferris, Glovsky and Popeo, P.C., Boston, Massachusetts. Public Resources Advisory Group, Inc. serves as Municipal Advisor to the State. It is expected that the Bonds will be available for delivery in book-entry form through the facilities of DTC in New York, New York on or about December 17, 2025.

**Morgan Stanley**

December 2, 2025 (with respect to the Series B Bonds)  
December 4, 2025 (with respect to the Series A Bonds)

**Raymond James**

<sup>†</sup> The Series A Bonds were purchased by the Series A Underwriters listed above, as described under "UNDERWRITING OF THE SERIES A BONDS" herein.  
<sup>‡</sup> The Series B Bonds were sold on a competitive sale basis as described herein under "COMPETITIVE SALE OF THE SERIES B BONDS".

## 2025 Series A and B Bond Issue – December 2025

### Series A – Vermont Citizen Bonds

Issued \$59,780,000 par to generate \$66.9 million of project funds (\$7.1 million premium).

TIC – 3.58%

### Series B – Refunding Bonds

Issued \$66,385,000 par to refund \$73.0 million of previously issued bonds, resulting in NPV savings of \$2.3 million.

TIC – 2.56%