

Millionaire Migration and the Taxation of Top Incomes

Evidence from Big Administrative Data

Cristobal Young

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Case Study: The New Jersey Millionaire Tax (2004)

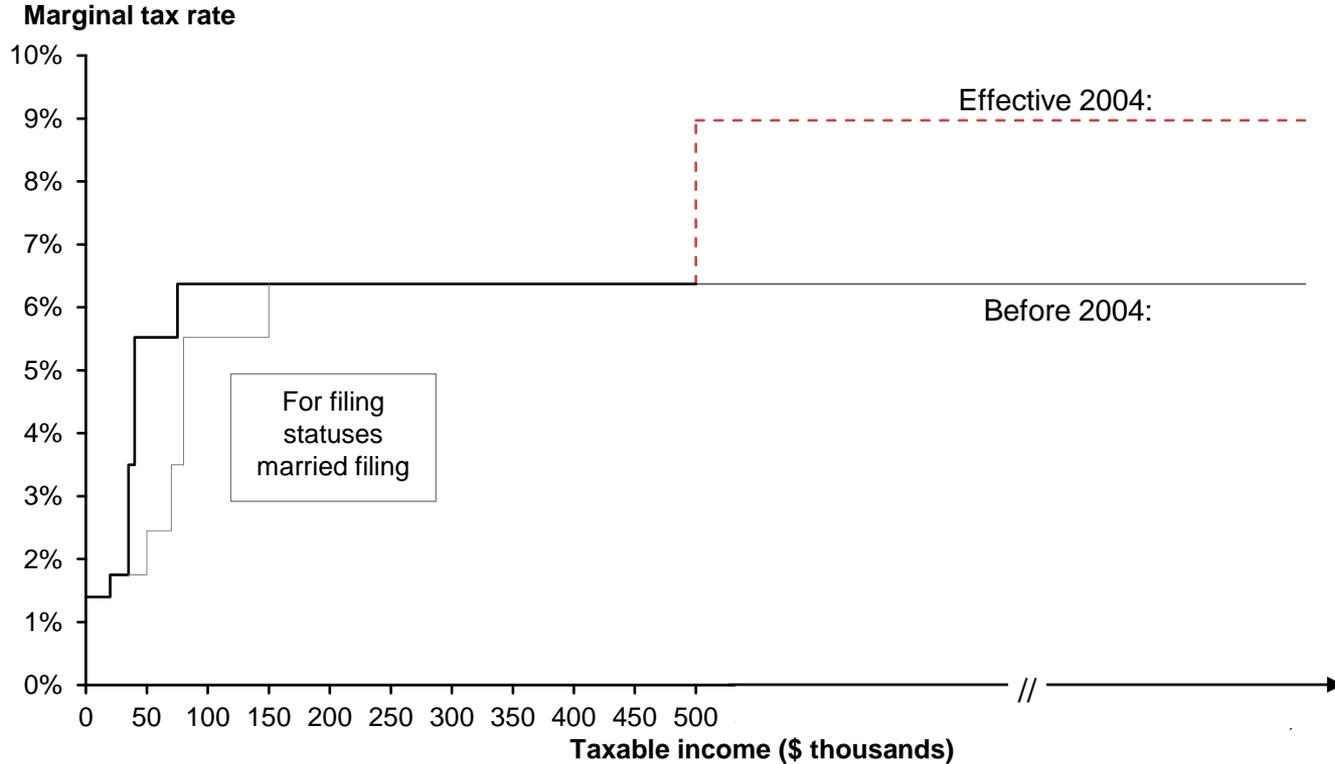


National Tax Journal, June 2011, 64 (2, Part 1), 255–284

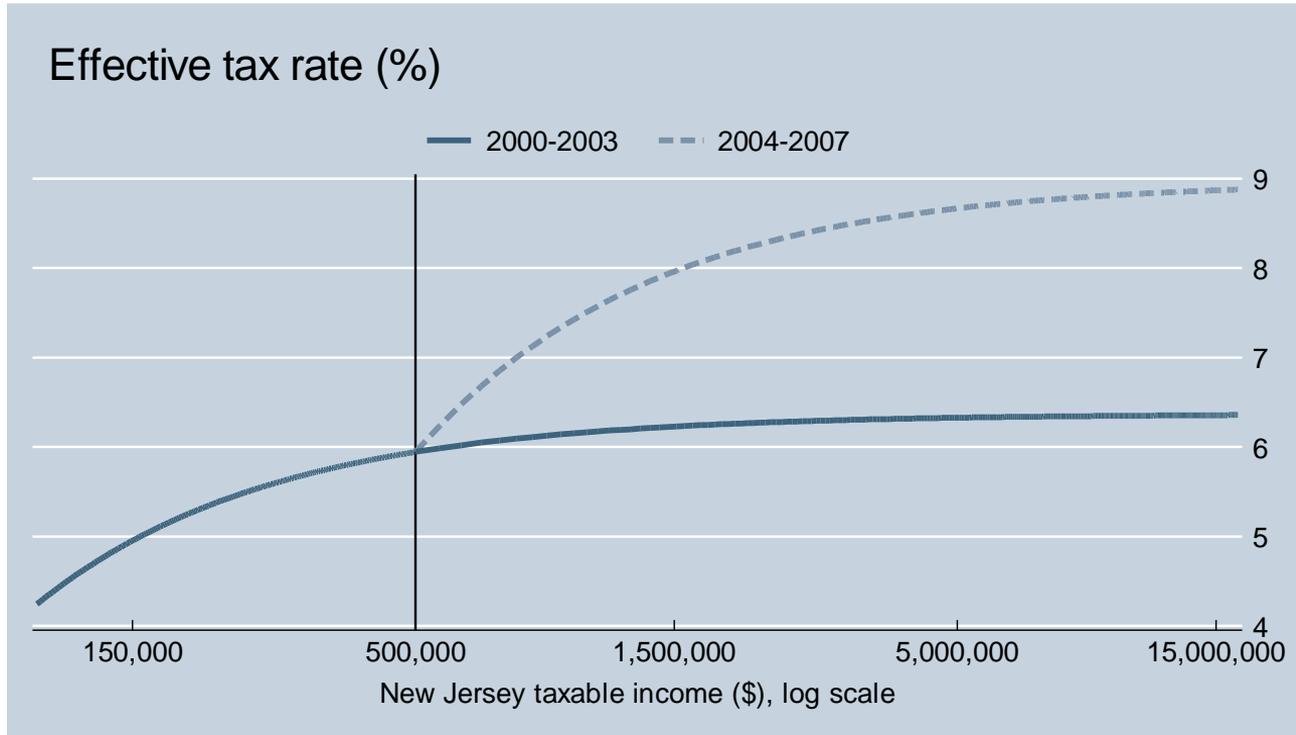
MILLIONAIRE MIGRATION AND STATE TAXATION OF TOP INCOMES: EVIDENCE FROM A NATURAL EXPERIMENT

Cristobal Young and Charles Varner

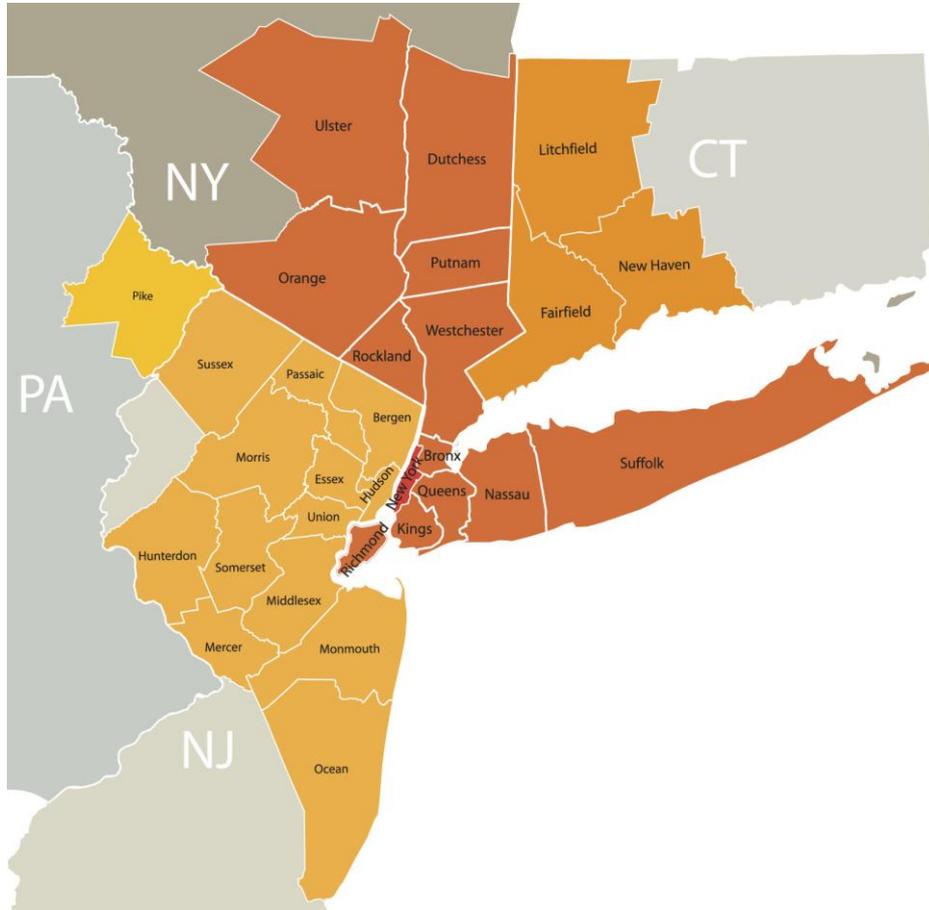
New Jersey marginal tax rates



NJ effective individual income tax rates



New York Metro Area



Top Tax Rates in NY
Metro Area:

5 boroughs: 10.5%

New Jersey: 8.97%

New York: 6.85%

Connecticut: 5.0%

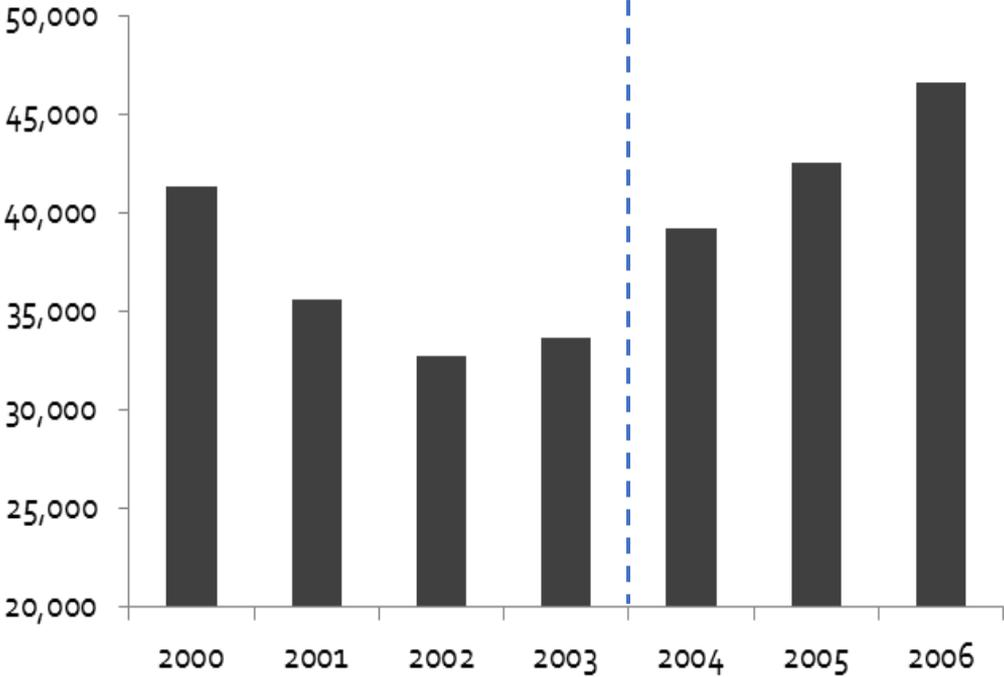
Pennsylvania: 3.07%

“Ladies and Gentlemen,
if you tax them, **they will leave.**”

NJ Governor
Chris Christie

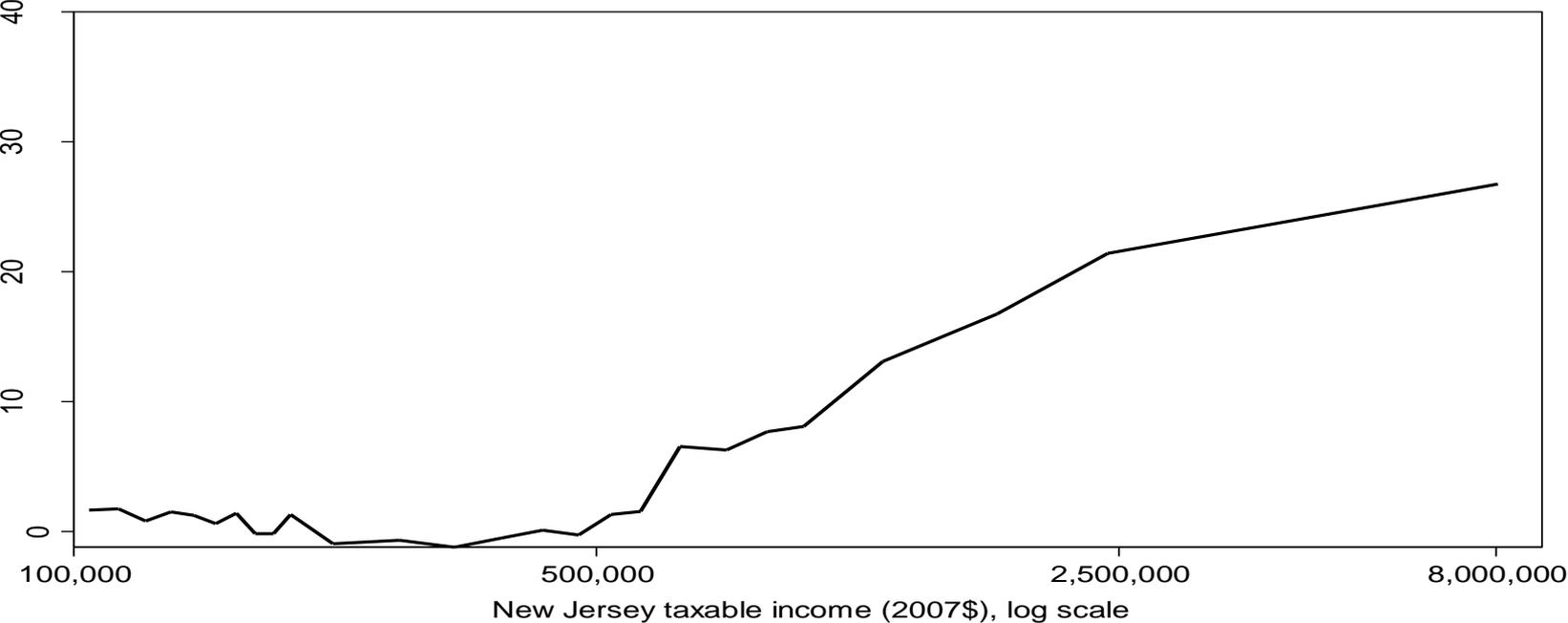


Growing Millionaire Population

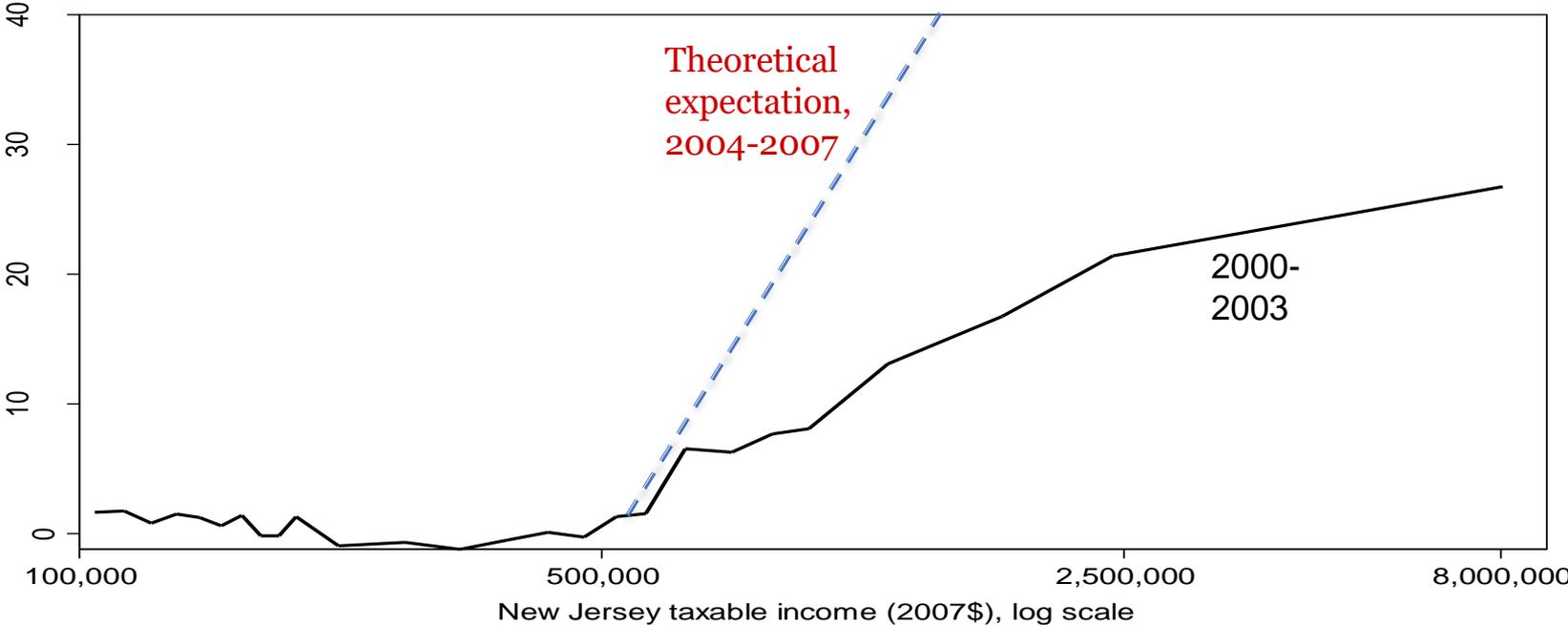


+ 35%
since 2003

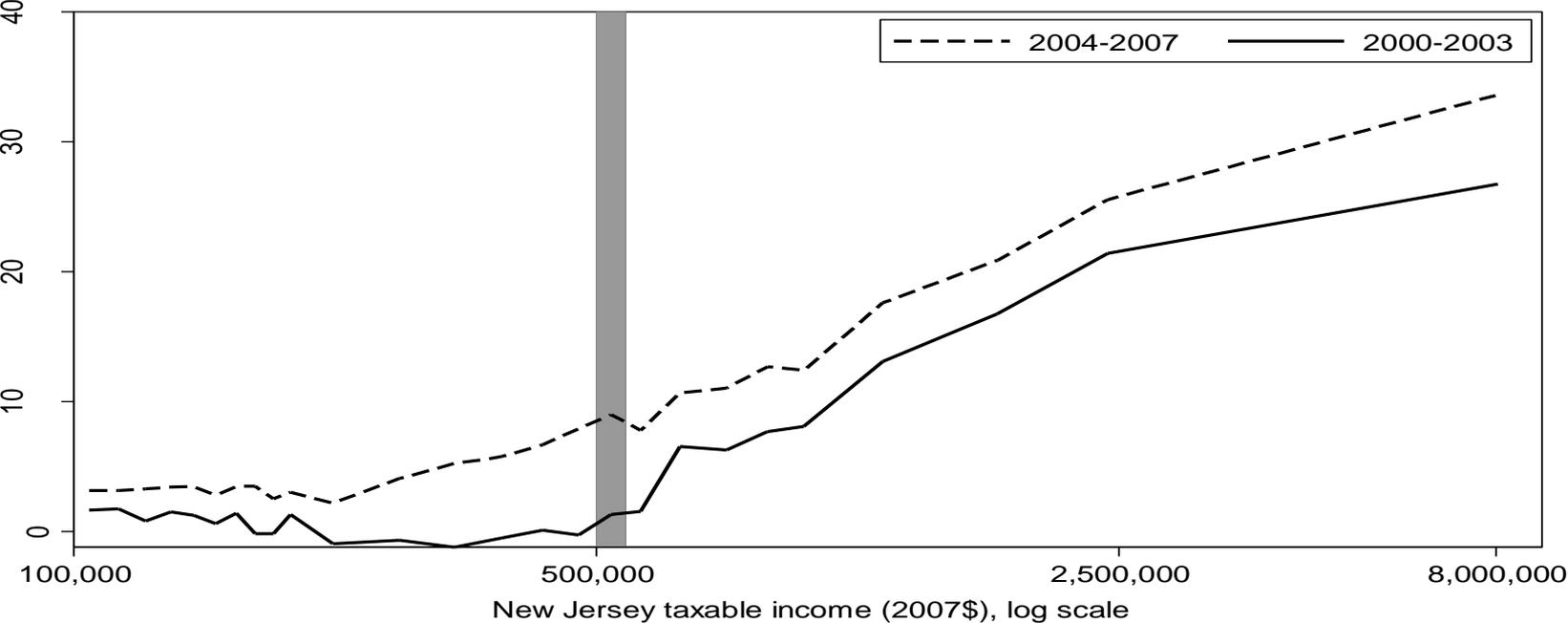
Net out-migrants per thousand households, by income, 2000-2003



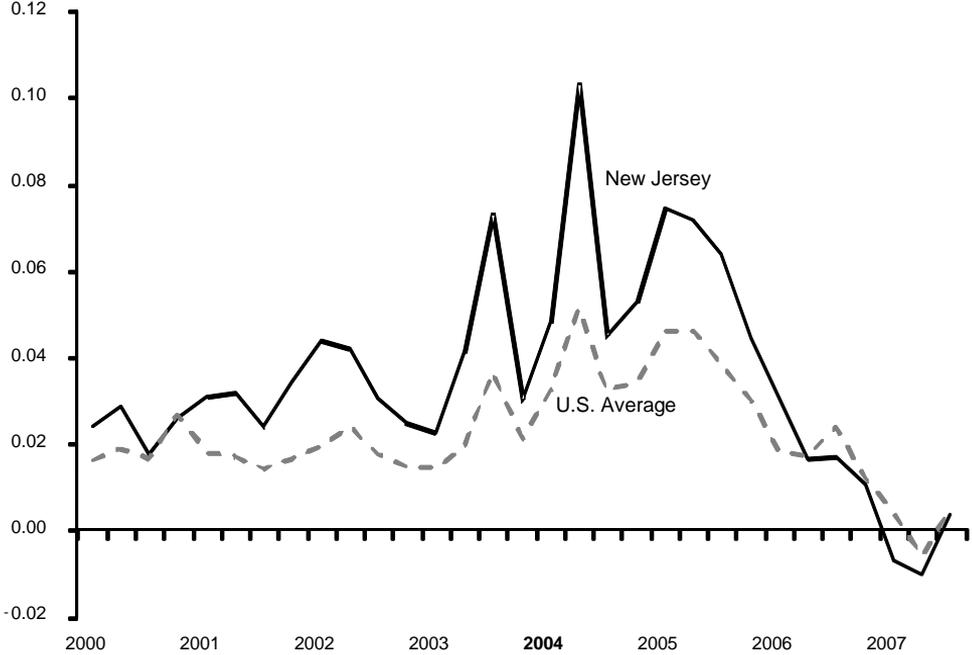
Net out-migrants per thousand households, by income, 2000-2003



Shift in Migration after the new tax



Housing Price Index for New Jersey and the United States



Source: Federal Housing Finance Agency, All Transactions Index

Key Findings from “Most Likely” NJ Case

- 1) Growing millionaire population, even with some out-migration

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Key Findings from “Most Likely” NJ Case

- 1) Growing millionaire population, even with some out-migration
- 2) Tax flight estimate: 1 per 2,000 millionaires moved for tax reasons
- 3) \$1 billion in new revenues per year, and modest reduction in after-tax income inequality

Replication by Gov. Christie's Chief Economist Found Same Results

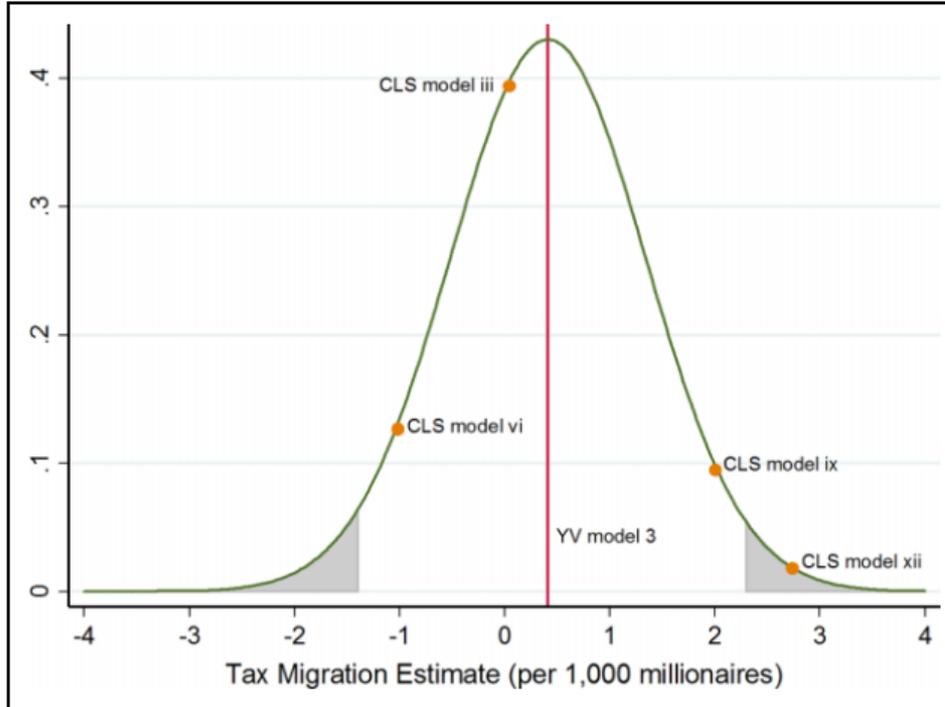


Figure I. Young–Varner baseline estimate, confidence interval, and CLS estimates.

State-Level Taxes

The “**millionaire tax**”
trend:

New Jersey	(2004)
California	(2005)
Maryland	(2008)
New York	(2009)
Wisconsin	(2009)
Oregon	(2009)
Hawaii	(2009)
Connecticut	(2009)
Minnesota	(2013)

States with *No State*
Income Tax:

Florida
Texas
Tennessee
New Hampshire
Wyoming
Alaska
South Dakota
Nevada
Washington State

Mobile Millionaires

or

Embedded Elites ?





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Millionaire Migration and Taxation of the Elite: Evidence from Administrative Data

Cristobal Young,^a Charles Varner,^a
Ithai Z. Lurie,^b and Richard Prisinzano^b

Taxing the Rich: How Incentives and Embeddedness Shape Millionaire Tax Flight¹

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Cornell University

Ithai Lurie
US Department of the Treasury

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IRS Data



Individual records for **all** millionaire tax filers, for **all states**, 1999-2011 (updates to 2023)

$N \approx 45,000,000$

3.7 million unique “millionaires”

IRS Data



For comparison, pulled a 1% sample of all filers

N (all population) \approx 24,000,000

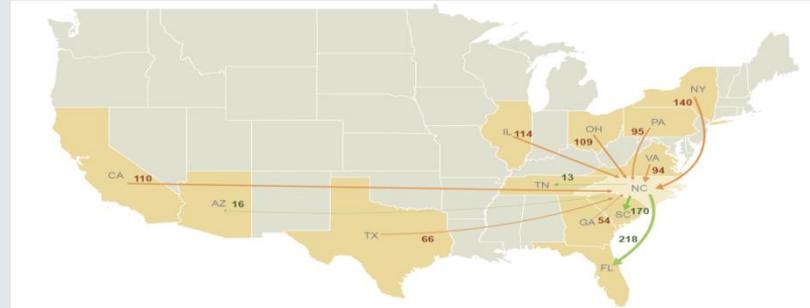
2.6 million unique tax filers.

Run separate migration analyses for millionaires and the general population

Measuring Migration



Track people as they **change** the state from which they file their federal tax returns





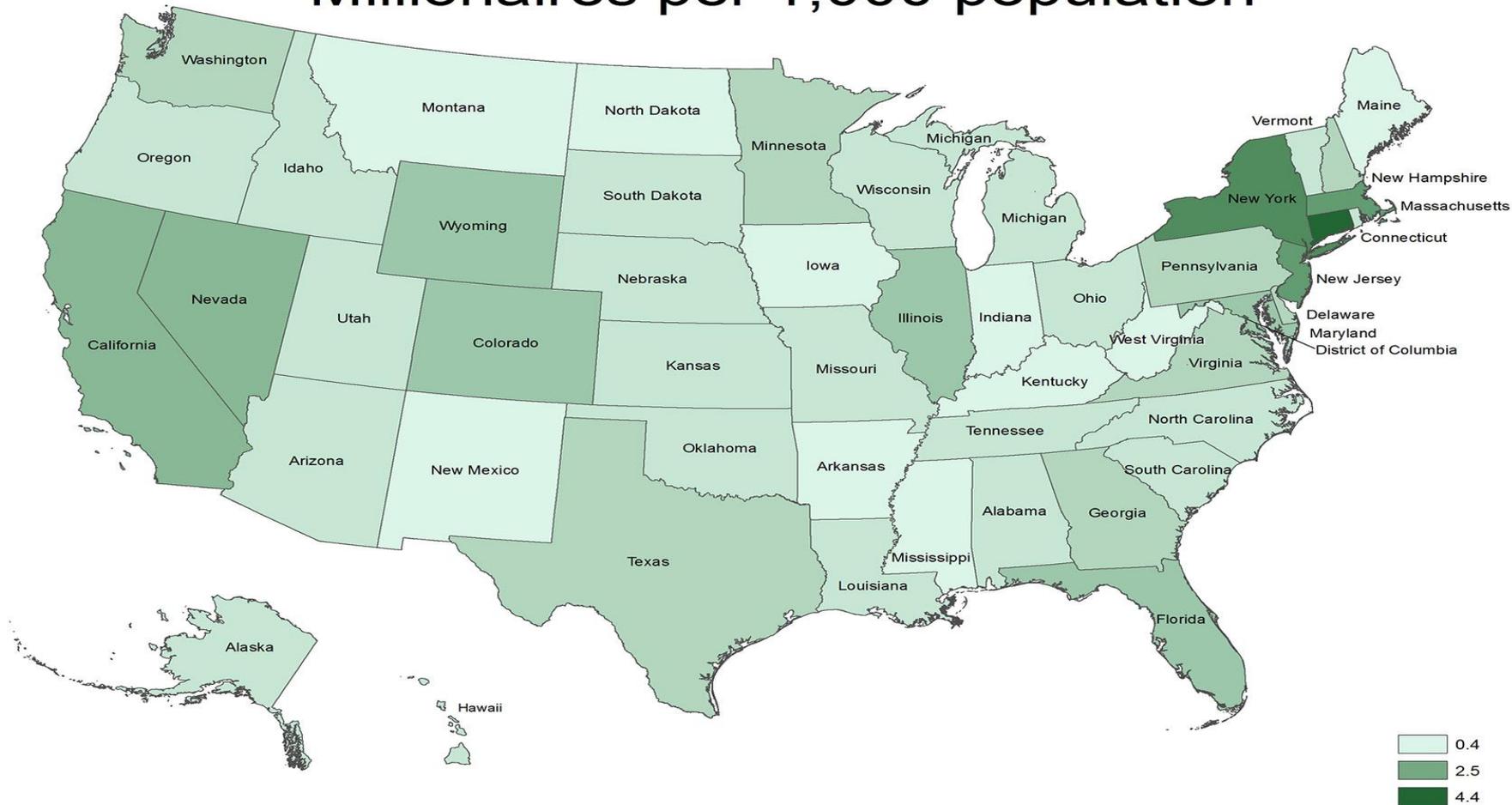
Millionaire Tax Flight:

Three Basic Questions

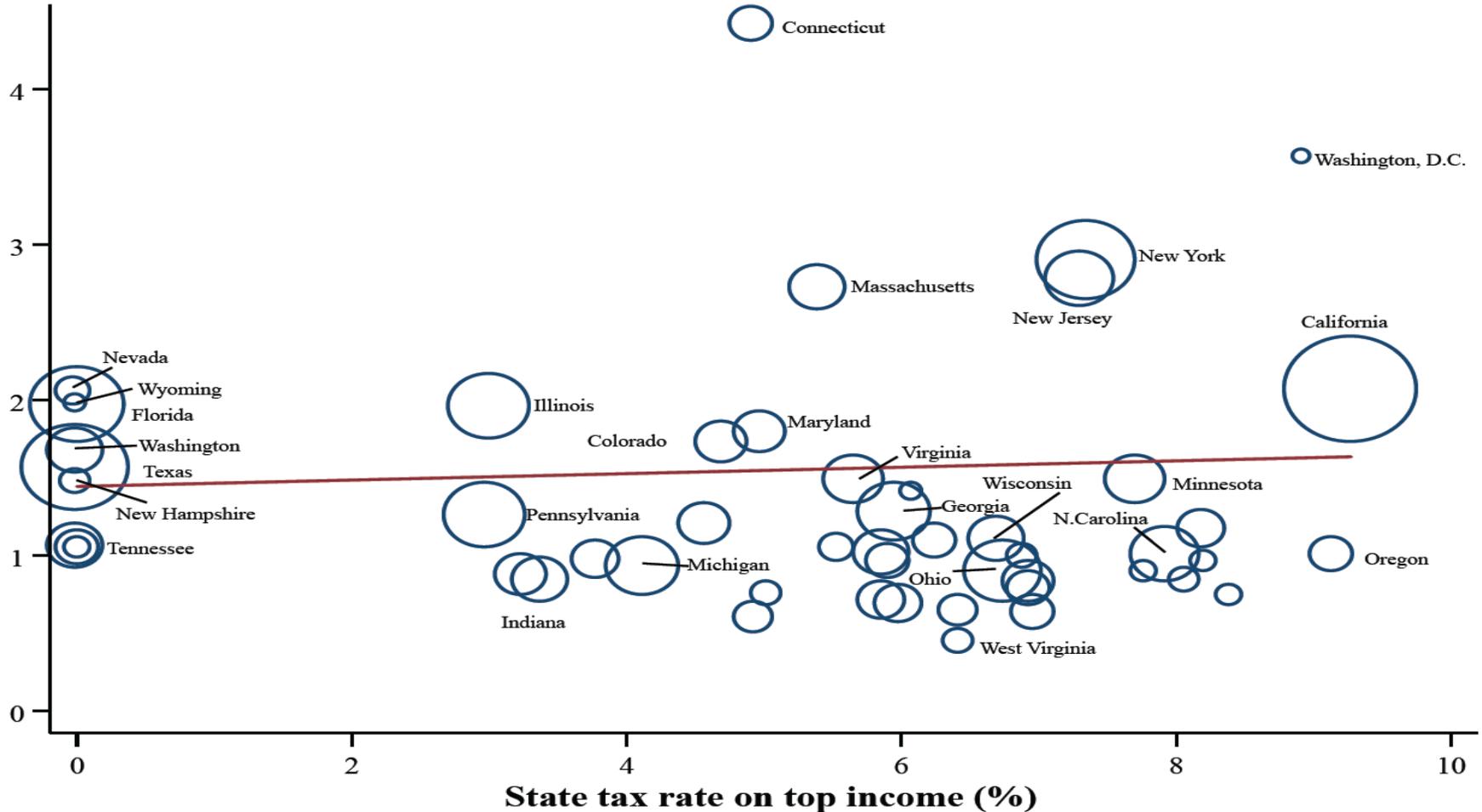


Q1. Where do Millionaires Live?

Millionaires per 1,000 population



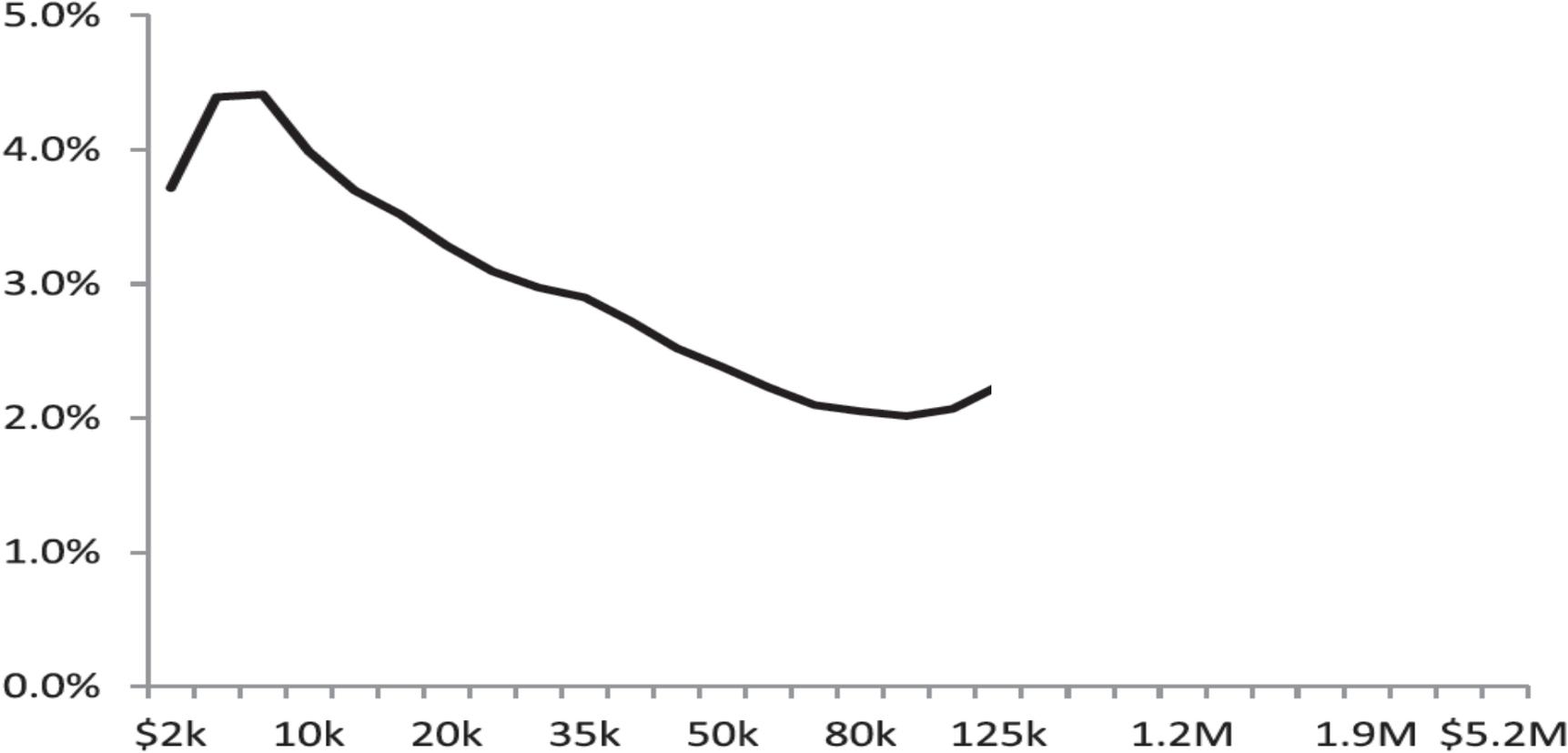
Millionaires per 1,000 Population



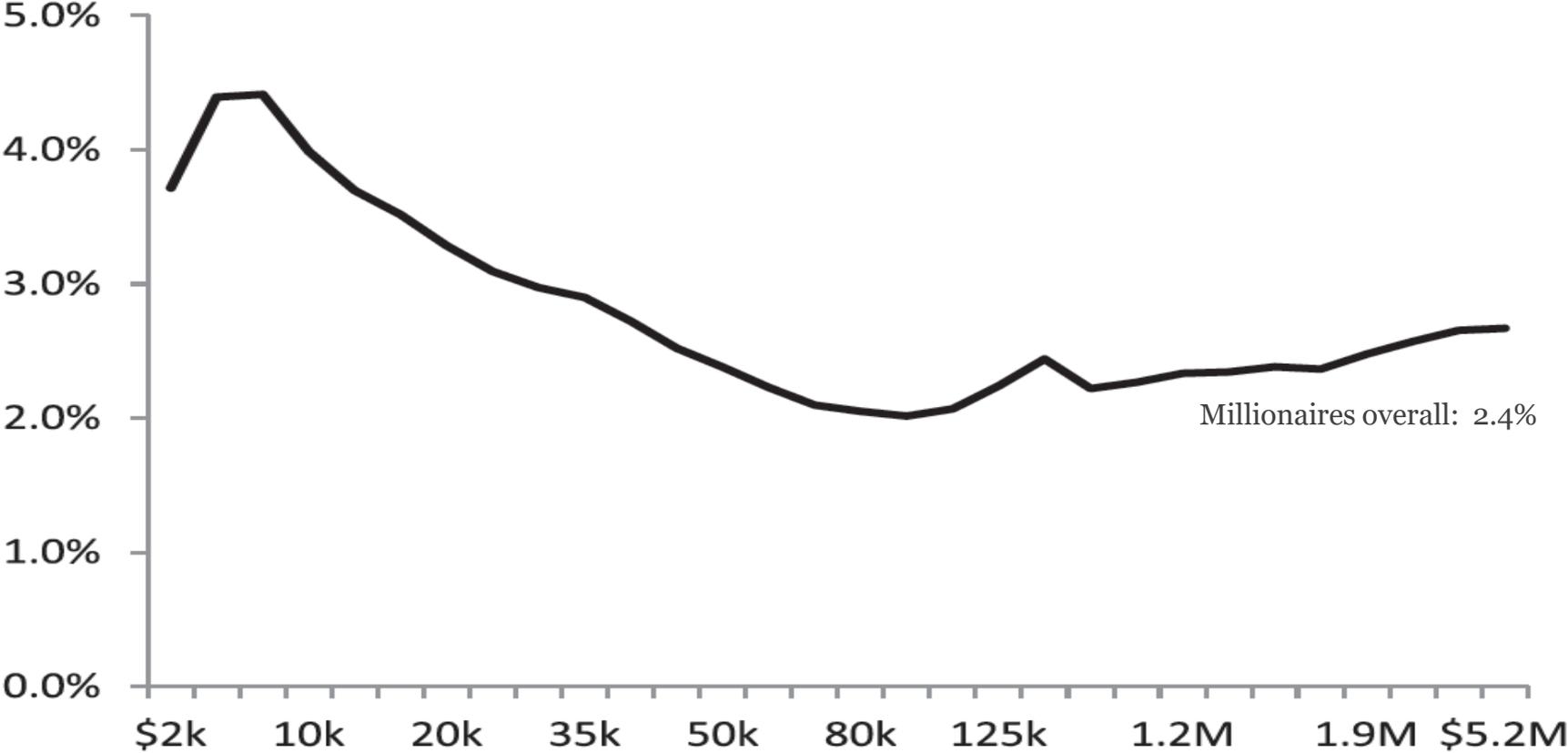


Q2. Are Millionaires Highly Mobile?

Migration Rates by Income, 1999-2011



Migration Rates by Income, 1999-2011



Millionaires overall: 2.4%



Q3. How Much *Tax-Induced* Migration?



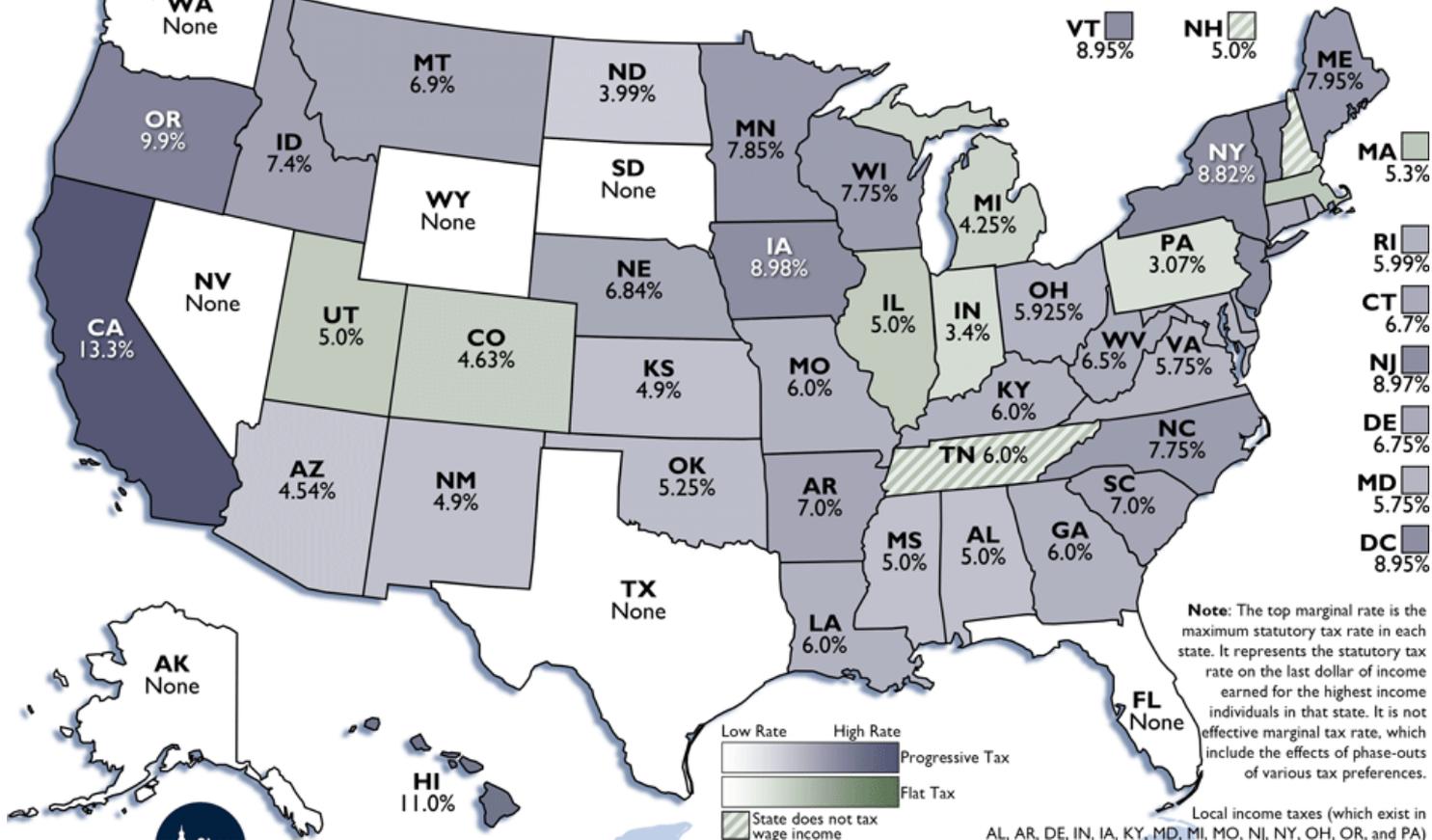
Q3. How Much *Tax-Induced* Migration?

Do millionaires systematically move
from high-tax to low-tax states?

Top State Income Tax Rates

Highest Statutory Marginal Income Tax Rate by State, Tax Year 2013

www.TaxFoundation.org

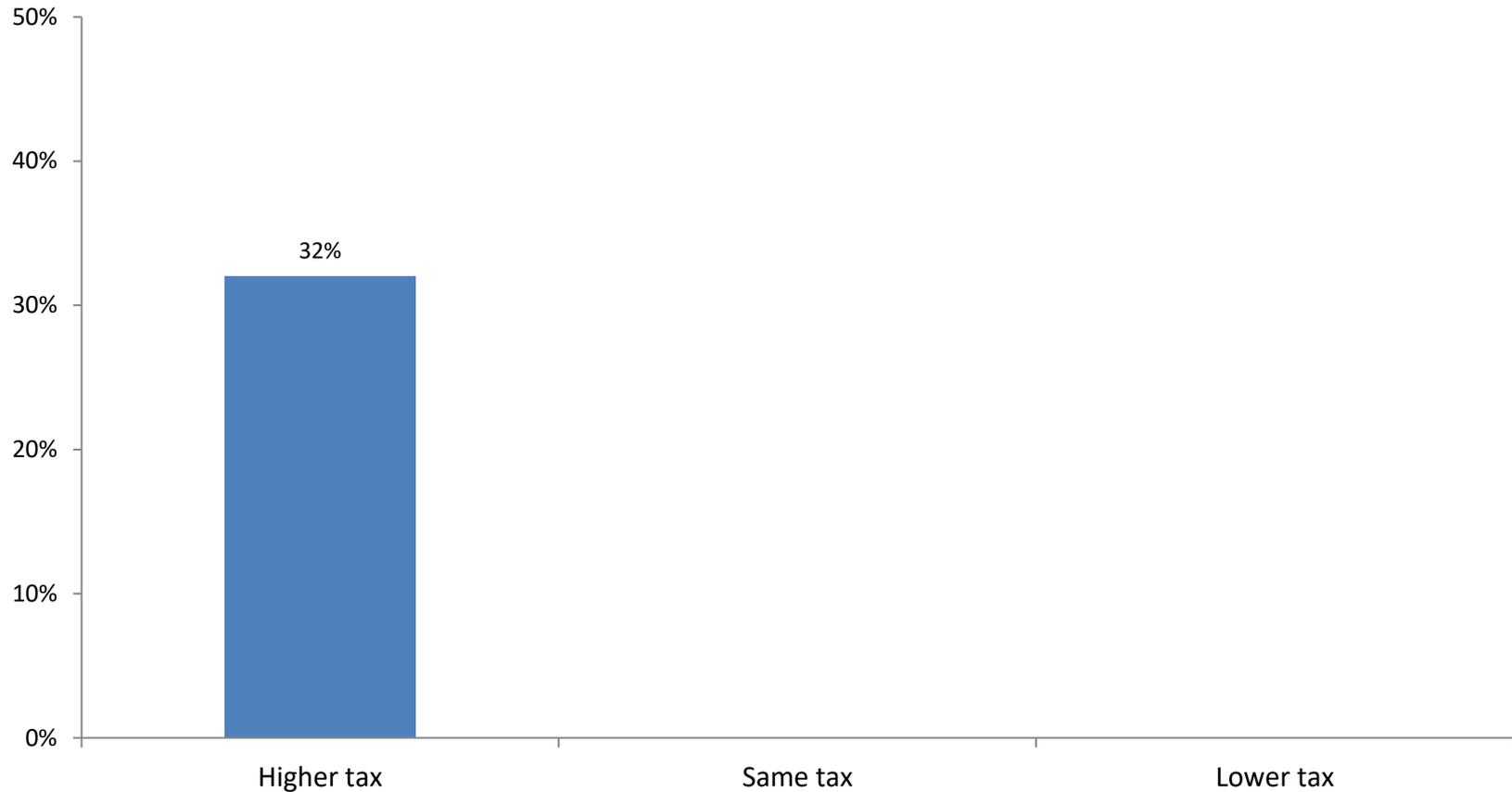


Simplified Analysis:

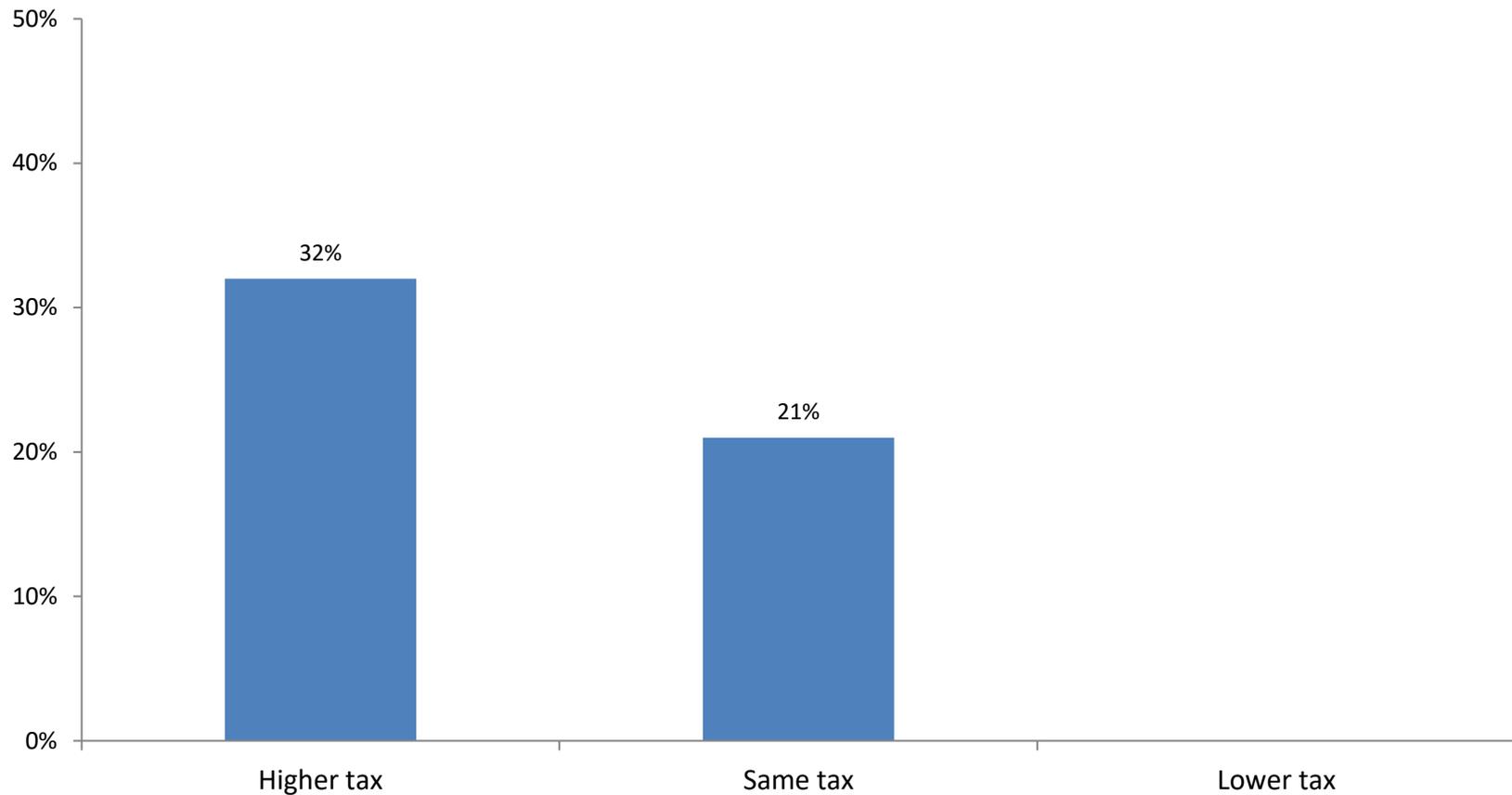
Sort all millionaire movers into three categories:

- (1) Moved to a **higher**-tax state
- (2) Moved to a same-tax state
- (3) Moved to a **lower**-tax state

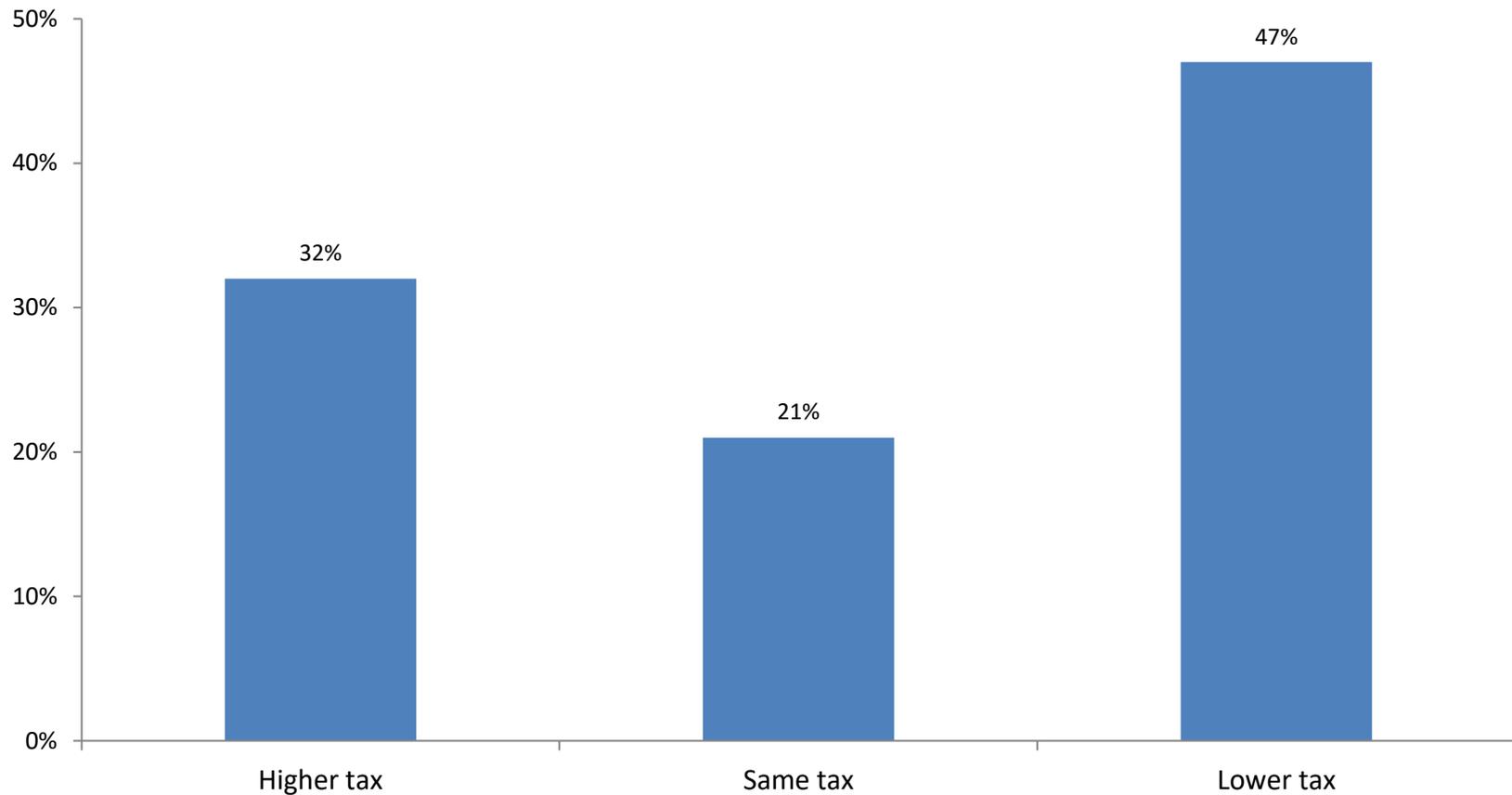
Moving to Higher-Tax v. Lower-Tax States



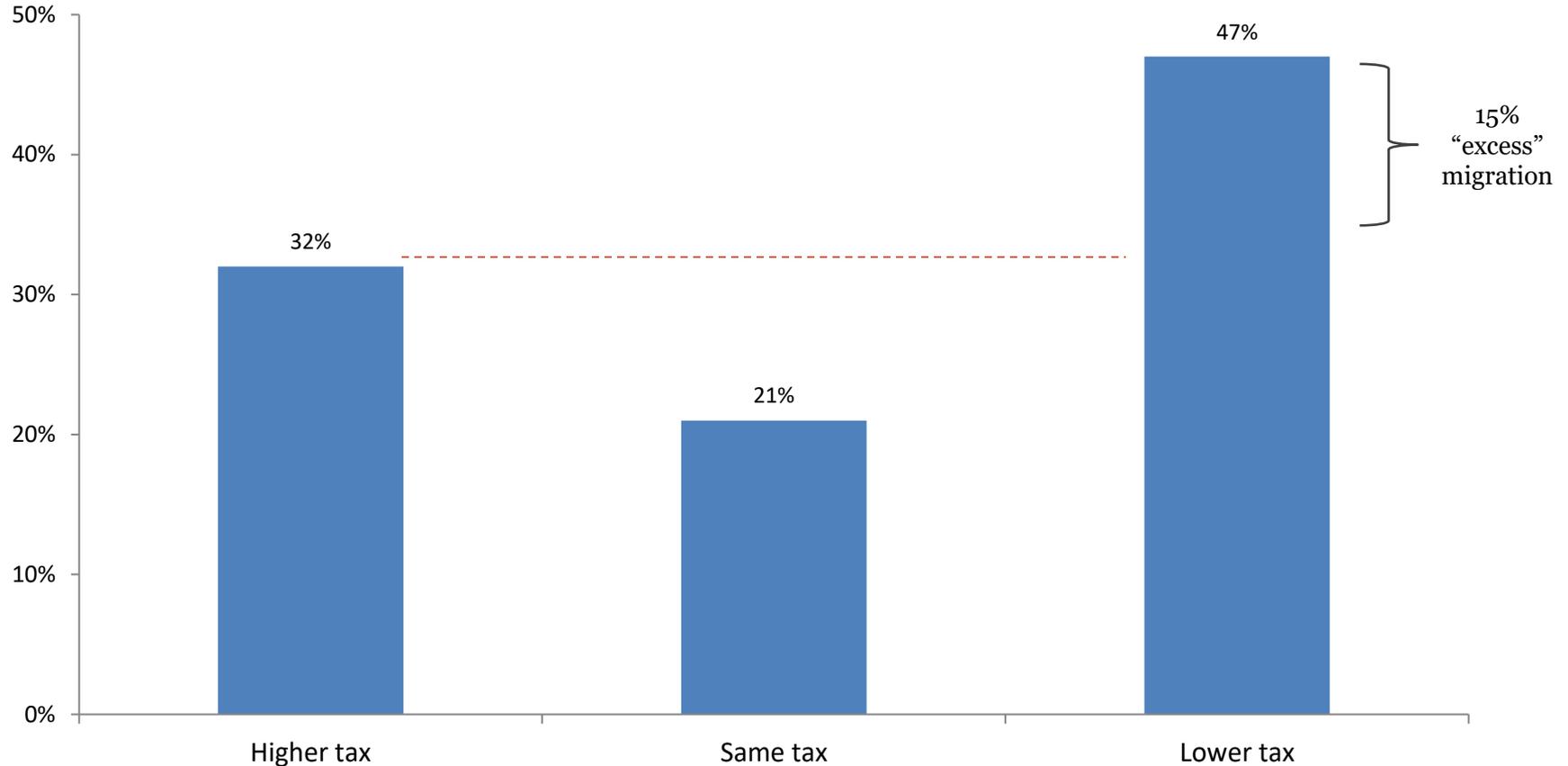
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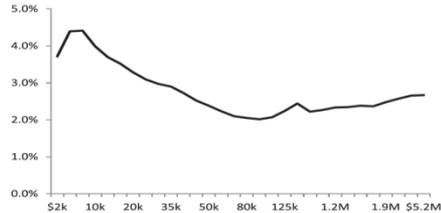
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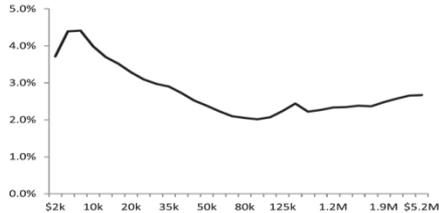
Millionaire migration rate: 2.4%



15% of 2.4% \approx tax migration

\approx 0.3% millionaire
tax-migration rate

Millionaire migration rate: **2.4%**



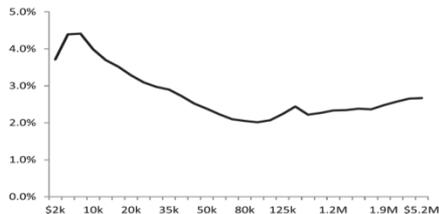
15% of **2.4%** \approx tax migration

\approx 0.3% millionaire
tax-migration rate

Between 1999 - 2011:

165,000 millionaire migrations
20,000 tax-related migrations

Millionaire migration rate: **2.4%**



15% of **2.4%** \approx tax migration

\approx 0.3% millionaire
tax-migration rate

Between 1999 - 2011:

165,000 millionaire migrations
20,000 tax-related migrations

Enough to feed the
anecdote mill

Supplement: Different Types of Millionaires

Table 3. Tax-Migration Effects by Socioeconomic Groups

	Tax-Migration Coefficient	SE	Overall Migration Rate	Share of Millionaires
All Millionaires (Table 2, Model 2)	-.077*	(.037)	2.4%	100%
Economic Status				
Business owner	-.089*	(.039)	2.1%	23%
Capital gains 75%+	-.071	(.037)	3.0%	11%
\$10M+ annual income	-.075	(.042)	2.6%	4%
Retirement Age				
Under age 65	-.072*	(.029)	2.5%	80%
Age 65+	-.075	(.055)	2.3%	20%
Family Status				
Children at home	-.046	(.026)	2.0%	50%
No children at home	-.086*	(.037)	2.9%	50%
Single filer	-.049	(.028)	3.6%	7%
Married, one primary earner	-.078*	(.034)	2.5%	81%
Married, dual earners	-.099*	(.039)	1.7%	10%
Persistence of Millionaire Income				
One year	-.022	(.026)	3.2%	15%
2 to 3 years	-.054	(.027)	3.1%	18%
4 to 7 years	-.083*	(.032)	2.6%	29%
8 years +	-.123**	(.044)	1.9%	38%

Note: Robust standard errors clustered by state are in parentheses. Estimates are income tax rate coefficients from log-linear migration models (Table 2, Model 2 specification), run separately for each socioeconomic group. The outcome variables represent counts of millionaire migration flows between each state-pair, summed over 1999 to 2011.

Source: Office of Tax Analysis microdata.

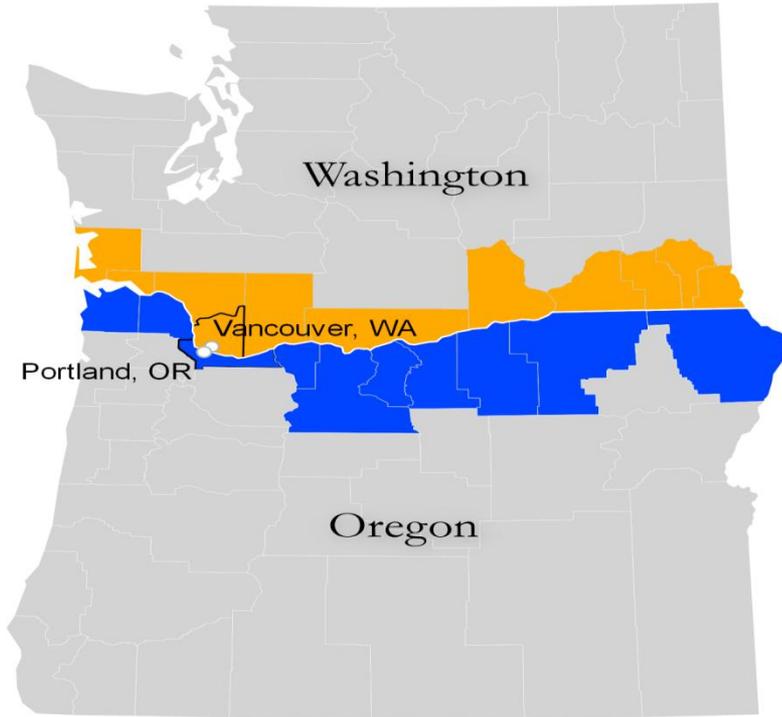
* $p < .05$; ** $p < .01$ (two-tailed tests).

Interpretation (see notes on this page for more):

persistent millionaires are less likely to ever change their state of residence, but when they do move, they are more attentive to top tax rates and are more likely to choose a lower-tax state as their destination.

For state tax policy, these two factors would seem to largely cancel each other out. People with the strongest incentive to avoid state taxes are also most strongly embedded in their state.

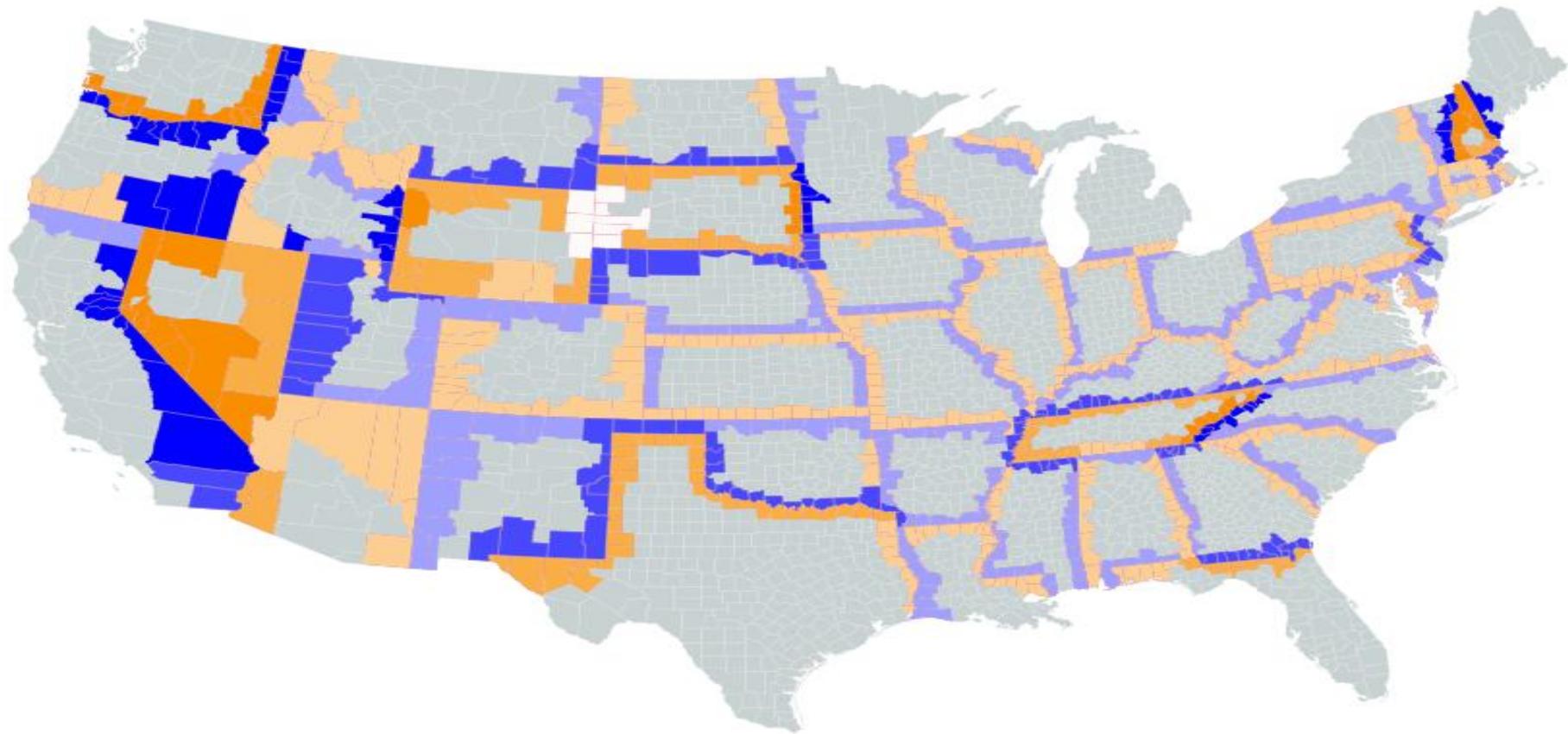
Border-County Analysis



Goal: Narrow in on a space where geography matters little...

And where tax differences should matter more.

Border-County Analysis



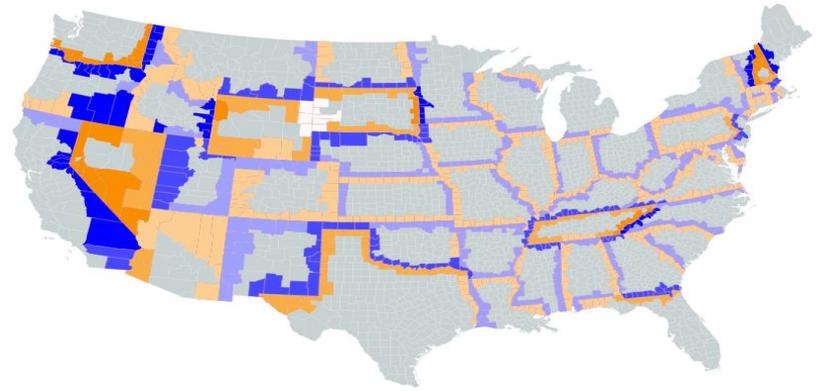
Border-County Analysis

1,134 border counties

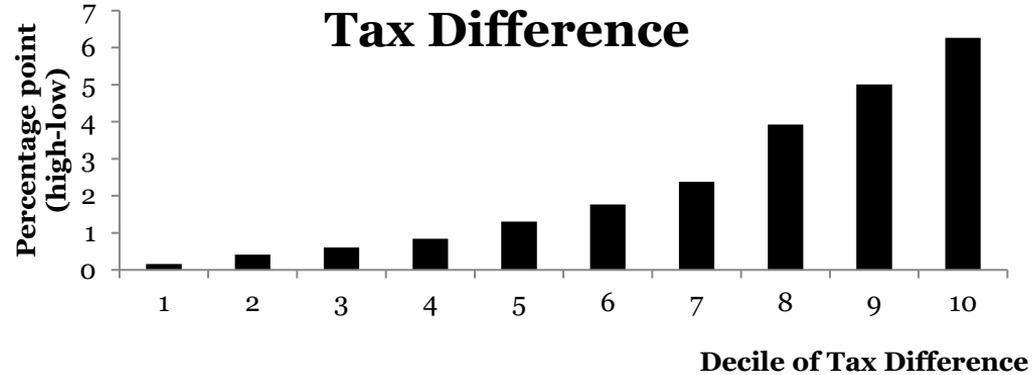
Mean tax diff at the border = 2.3 pp

Range: 0.0 to 7.3 pp

16 years: 1996-2011

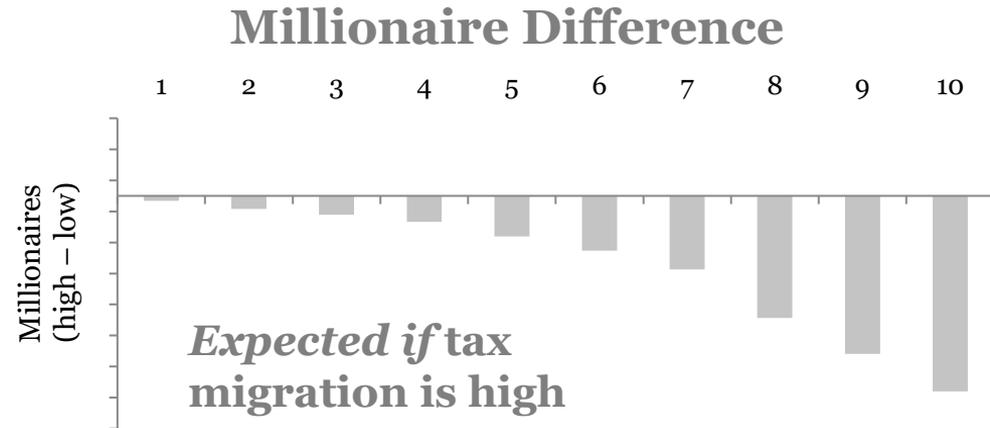
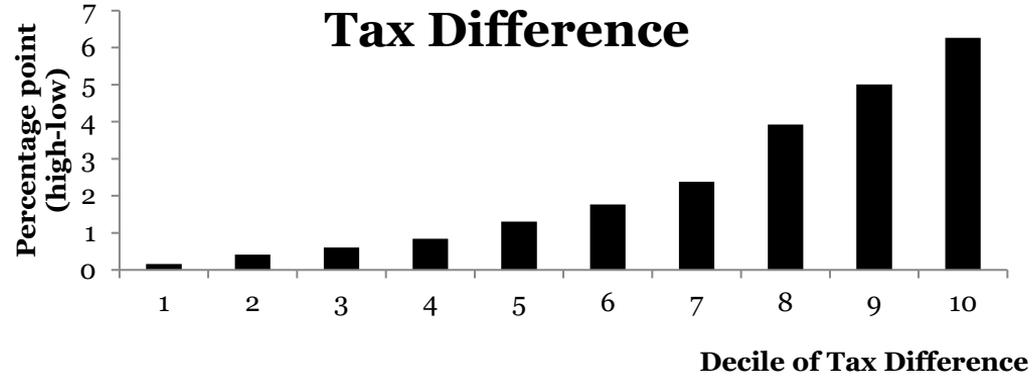


Border-County Analysis

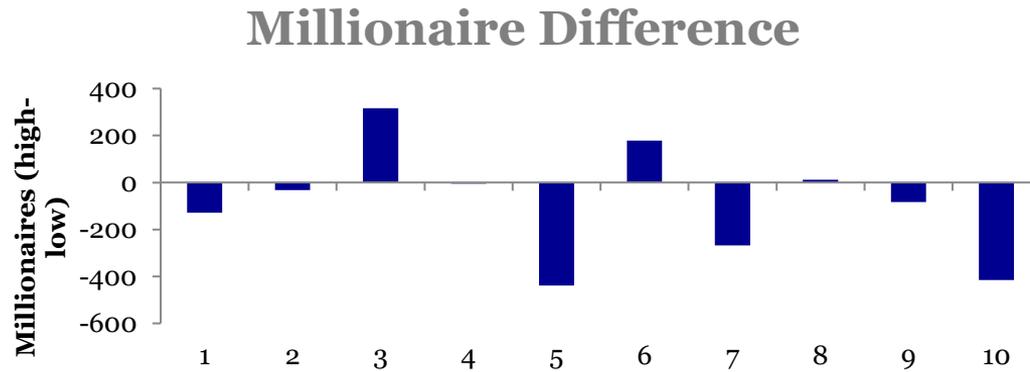
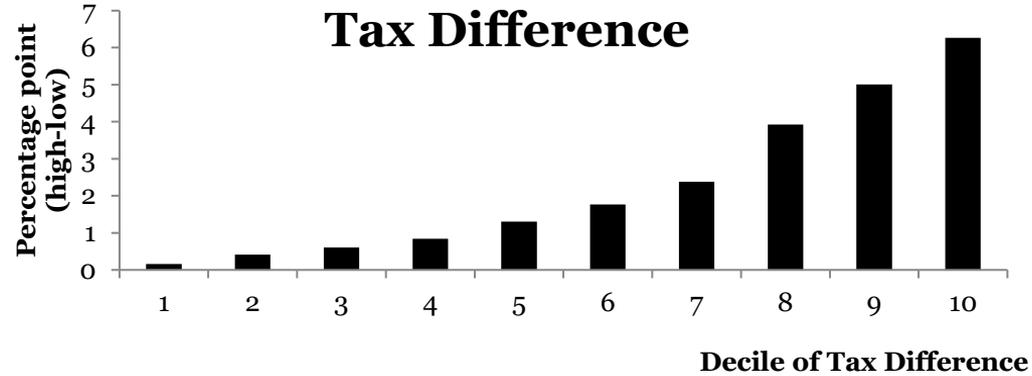


Border counties by tax rate difference

Border-County Analysis



Border-County Analysis





THE MYTH OF MILLIONAIRE TAX FLIGHT

Millionaire tax flight *does* sometimes occur.

The magnitude is small

has little impact on the stock of millionaires in a state

Too small to matter for current tax policy

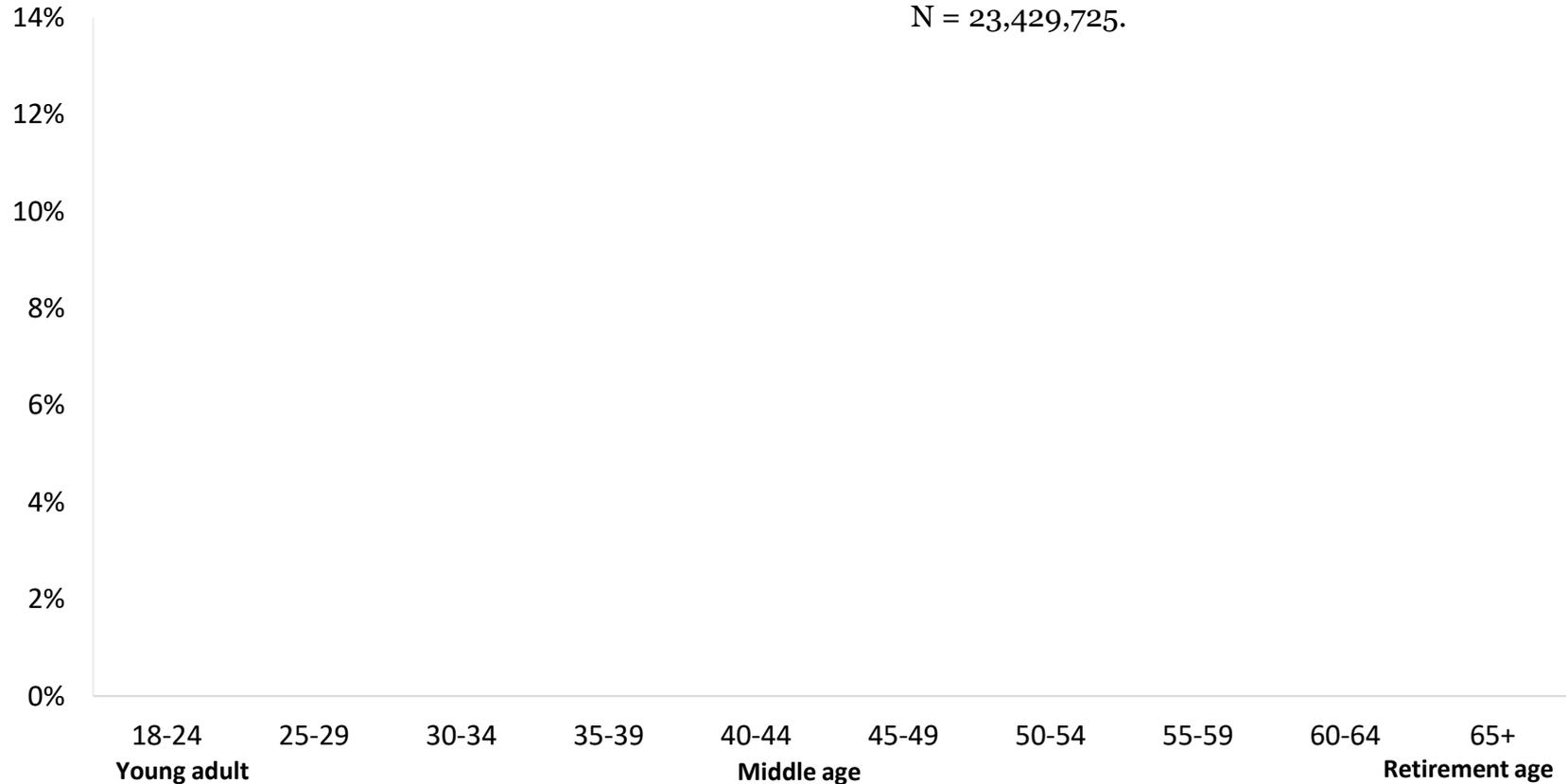
Part IV:
Migration is a Young Person's Game

Not about rich people, its about *recent college graduates*

Migration Rates by Age, for different education groups

Migration Rate

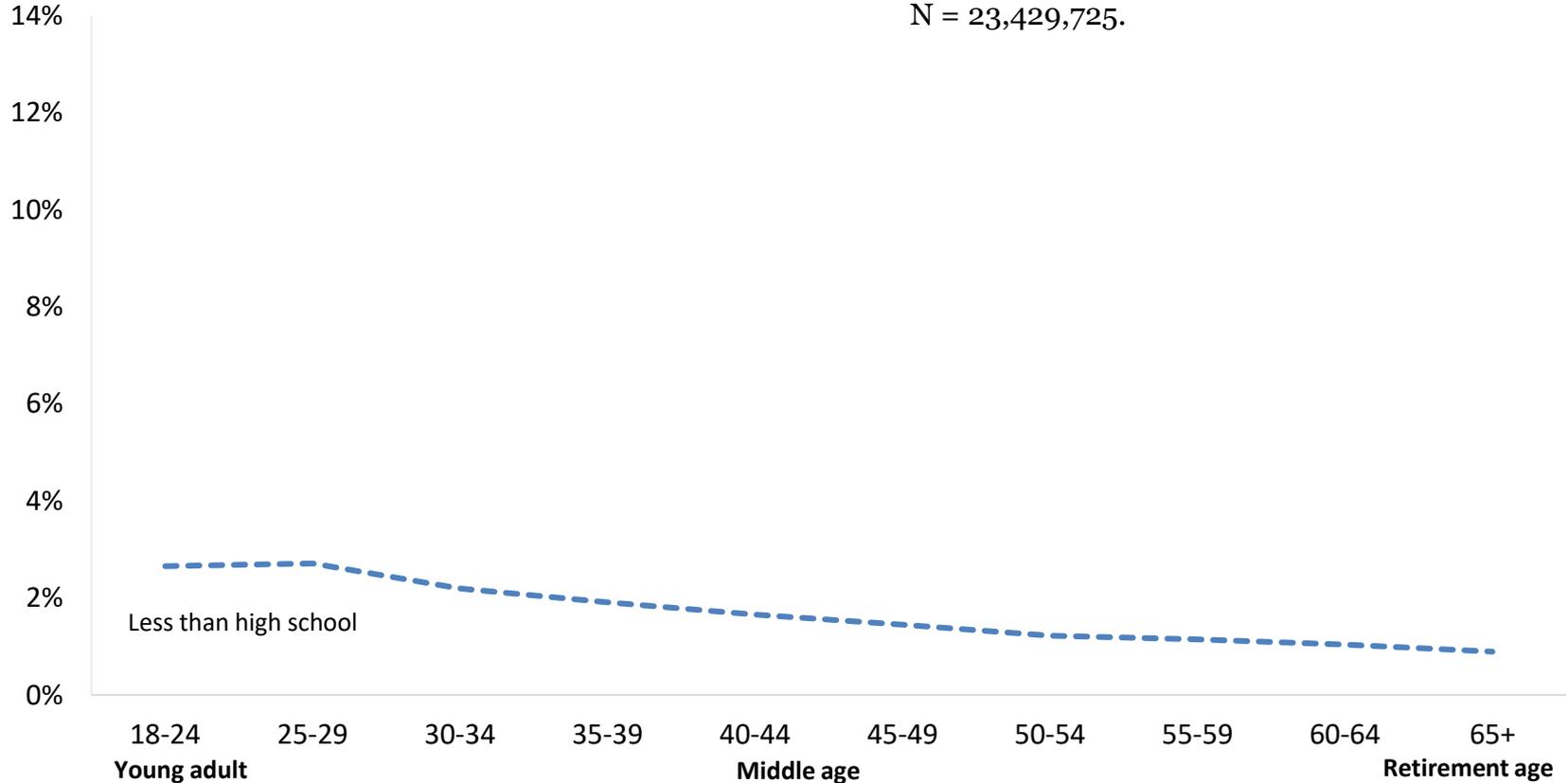
American Community Survey, 2005-2014.
N = 23,429,725.



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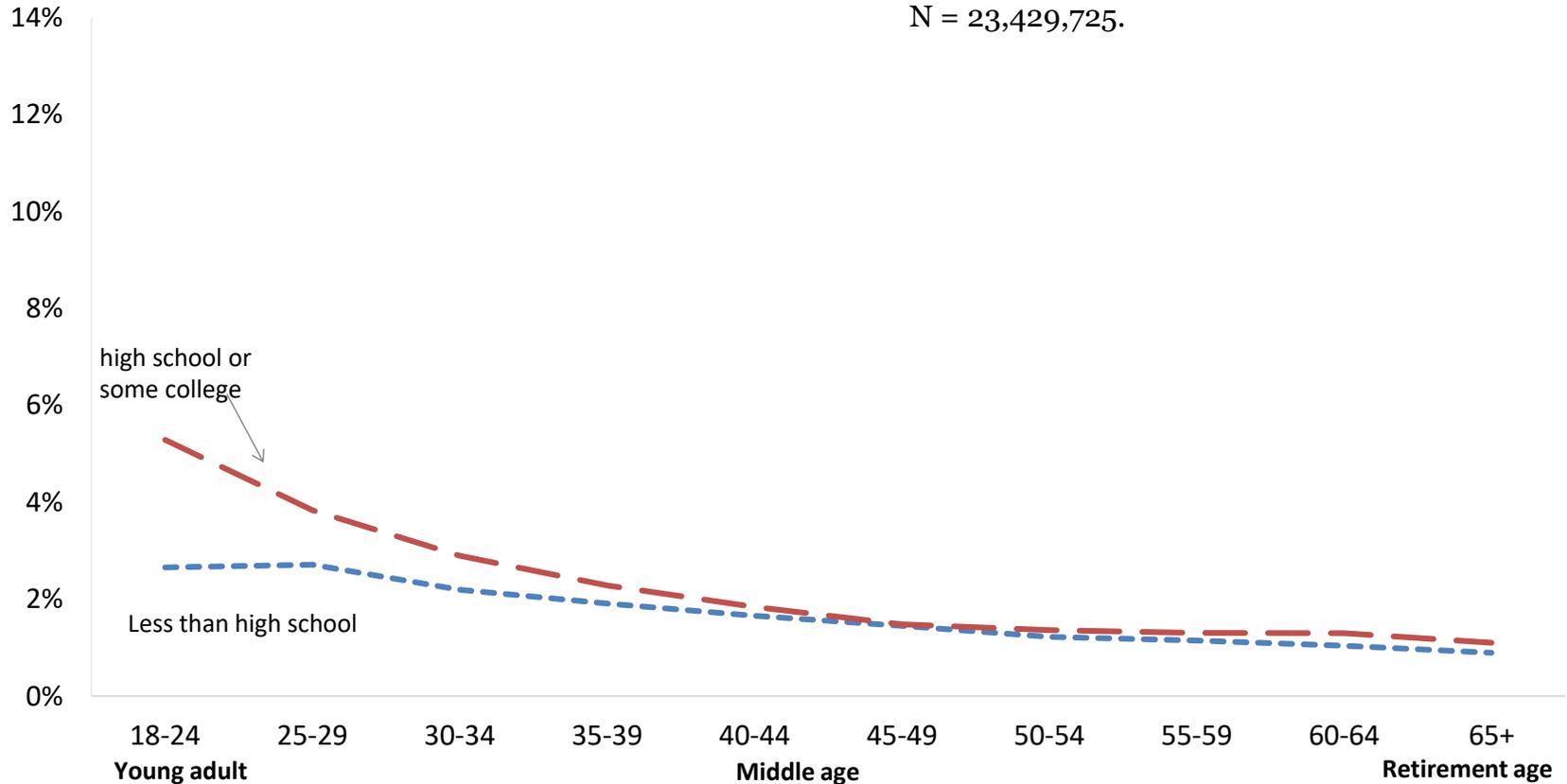
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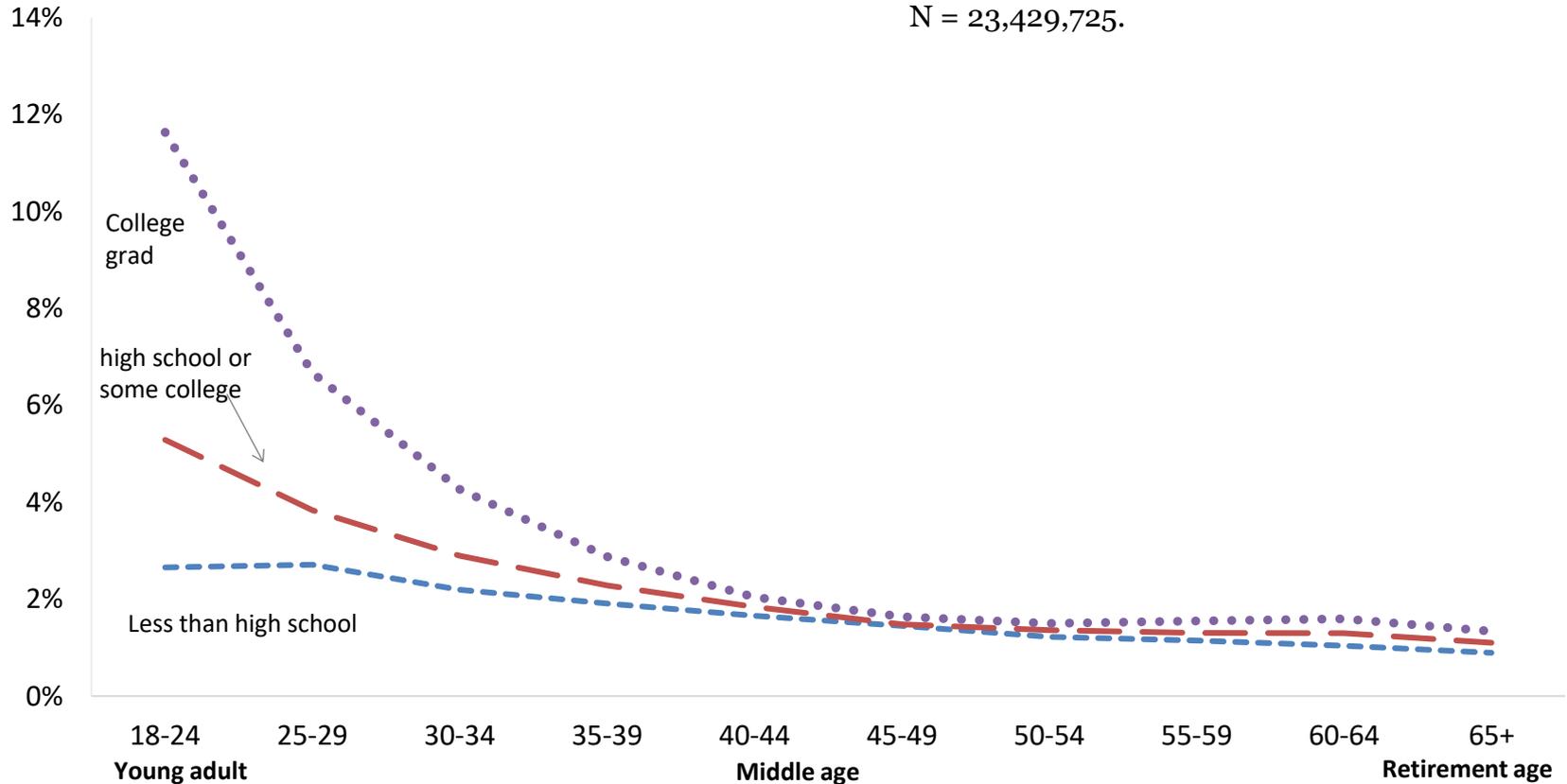
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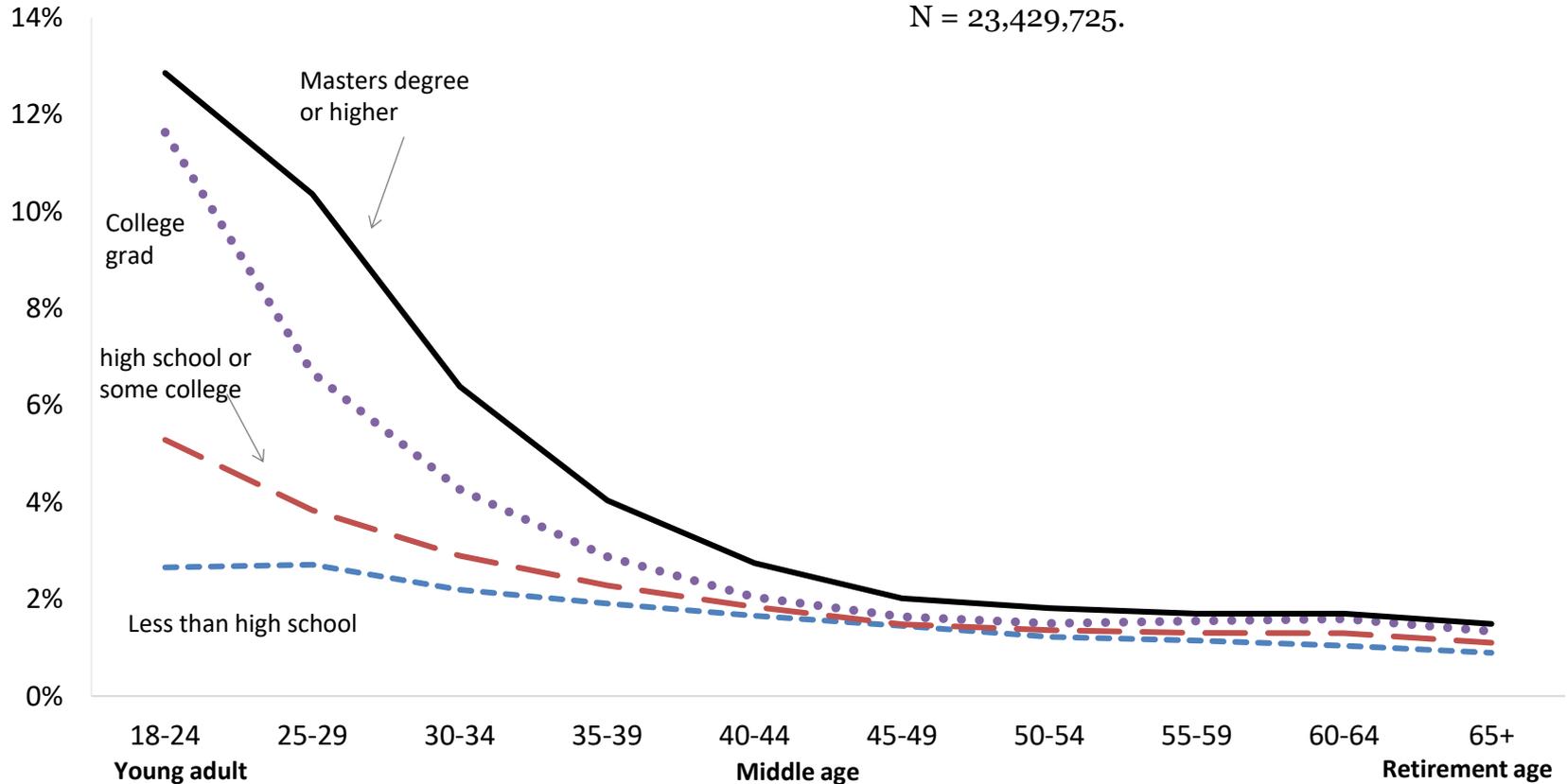
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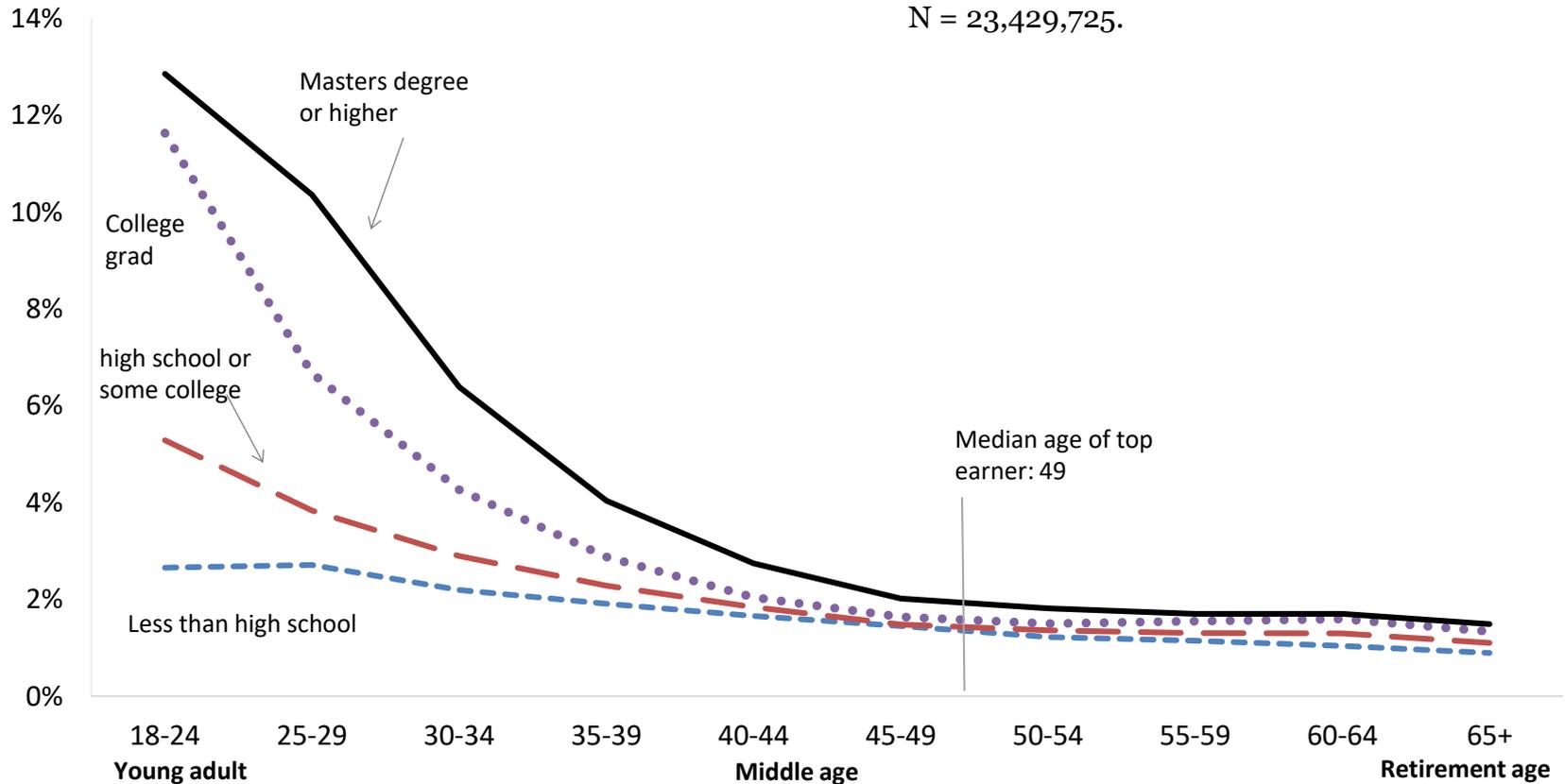


Migration Rates by Age, for different education groups

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Conclusion:

Rich people are the wrong focus. Every state wants more rich people but they are not mobile

Future top earners are highly mobile

Conclusion:

Rich people are the wrong focus. Every state wants more rich people but they are not mobile

Future top earners are highly mobile

Focus on attracting / retaining people at the beginning of their career

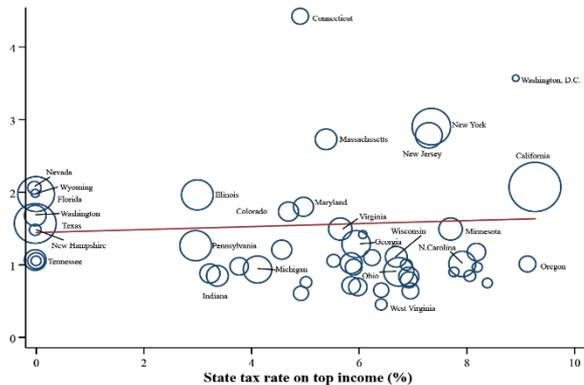
Quality of life, urban amenities, child care, good schools and supports for young families

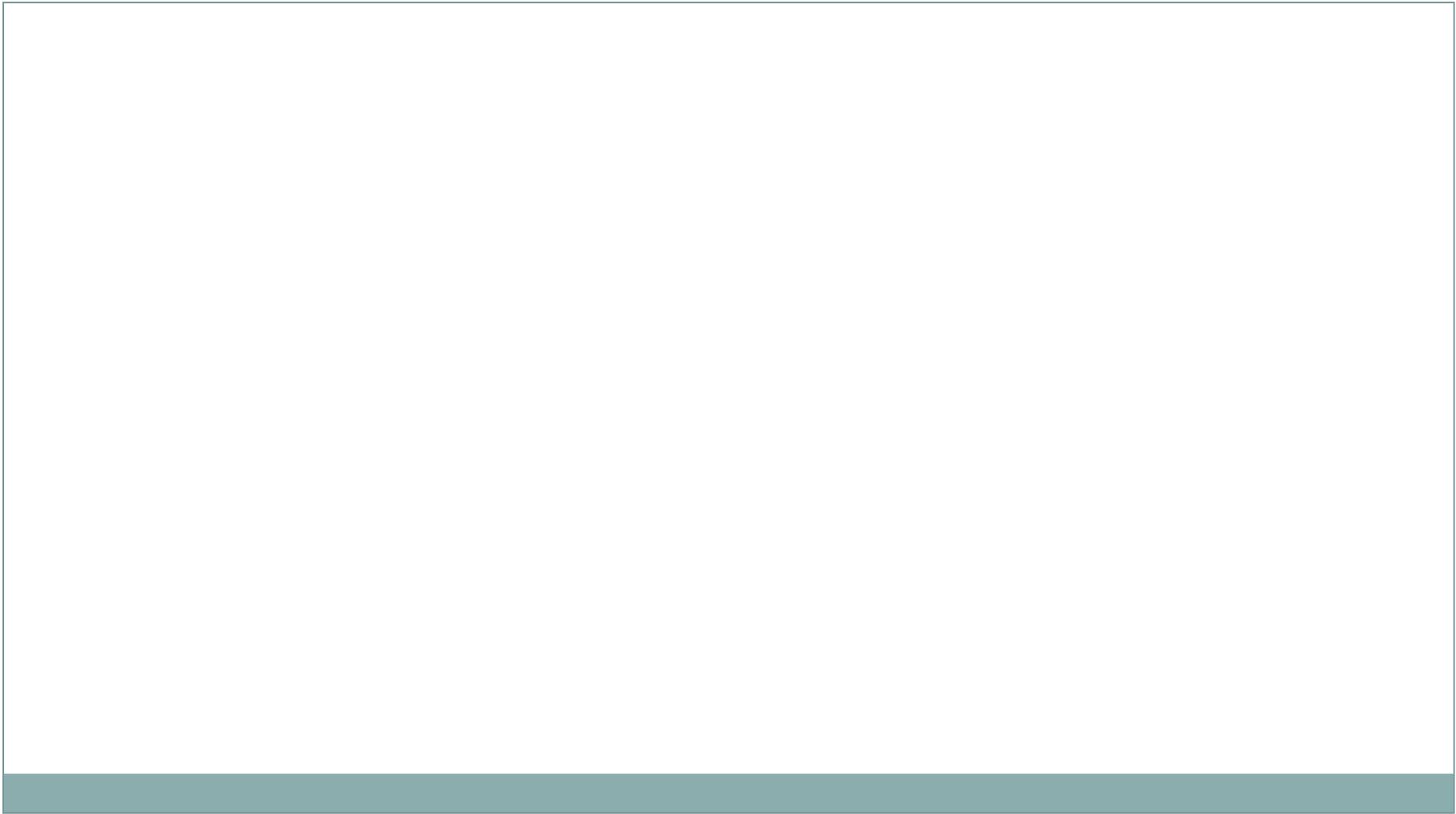


Thank you!

Comments & questions:

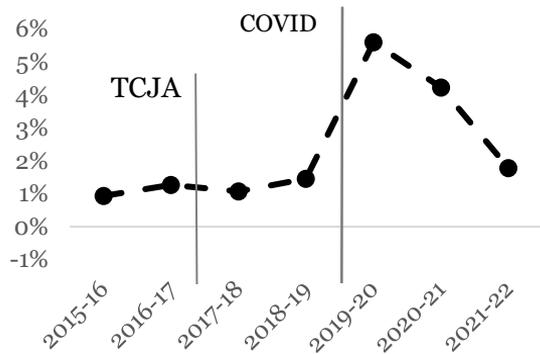
crystal.young@cornell.edu



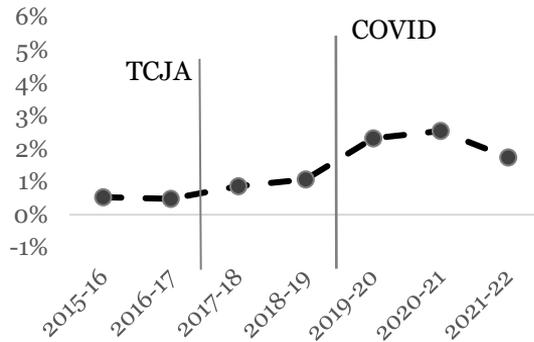


Net out-migration of millionaires, by city, 2015-2022

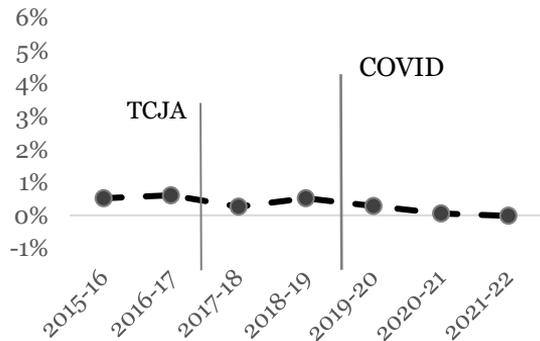
(a) New York City



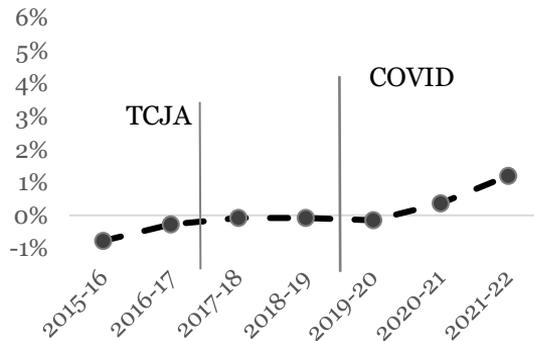
(b) SF Bay Area



(c) Houston



(d) Seattle



What's wrong with the intuition about
millionaire migration?

Places are sticky.

What's wrong with the intuition about millionaire migration?

Places are sticky.

As people advance in their careers, they accumulate a lot of things that tie them to place:

Marriages

Children

Businesses

Place-specific social capital