

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Education to which was referred House Bill No. 54  
3 entitled “An act relating to cell phone-free schools” respectfully reports that it  
4 has considered the same and recommends that the bill be amended by striking  
5 out all after the enacting clause and inserting in lieu thereof the following:

6 Sec. 1. FINDINGS

7 (a) Findings. The General Assembly finds that:

8 (1) The National Education Association reported in August 2024 that 83  
9 percent of its members support a policy to prohibit use of cell phones and  
10 personal electronic devices for the entire school day.

11 (2) In June 2024, U.S. Surgeon General Dr. Vivek Murthy called on  
12 Congress to pass legislation requiring warning labels on social media because  
13 these products have not been proven safe for children. He also called on  
14 schools to “ensure that classroom learning and social time are phone-free  
15 experiences.”

16 (3) Youth in Vermont are in a mental health crisis. According to the  
17 2023 Vermont Youth Risk Behavior Survey (YRBS), 63 percent of high  
18 school students said that their mental health was sometimes to always “not  
19 good.” Suicide is the second leading cause of death for Vermont’s youth.

20 (4) The youth mental health crisis is driving up education costs in  
21 Vermont. A 2024 Legislative Education Costs Survey conducted by the

1 Vermont Agency of Education found that the number of positions dedicated to  
2 mental and behavioral health in the 48 responding supervisory unions and  
3 districts was 142 in fiscal year 2022. By fiscal year 2025, that number had  
4 risen to 790. Extrapolated to include the four remaining supervisory unions,  
5 those positions account for close to \$53,000,000.00 of education spending.

6 (5) The Vermont YRBS also found that 80 percent of high school  
7 students use social media several times a day, with 40 percent using social  
8 media at least one time every hour. Sixty percent of middle school students  
9 reported using social media several times a day, with 32 percent using it at  
10 least once per hour.

11 (6) Phone-free policies have been shown to reduce the incidence of  
12 hazing, harassment, and bullying in some schools. Lamoille South  
13 Supervisory Union instituted a phone-free school day policy in August 2024.  
14 Data from one of the supervisory union's high schools showed nine hazing,  
15 harassment, and bullying claims from August to October 2023, before the  
16 policy, and just two such claims during the same period in 2024, after the  
17 policy was enacted.

18 (7) Use of social media by school employees runs the risk of violating  
19 the Family Educational Rights and Privacy Act. Given this risk, as well as the  
20 growing body of research that shows social media is not safe for kids, schools

1 and students are best served by utilizing communication tools other than social  
2 media.

3 (8) As of November 2024, eight states have passed laws that ban or  
4 restrict cell phone use in schools.

5 (b) Intent. It is the intent of the General Assembly for all students in  
6 Vermont to access the benefits of a phone- and social media-free school  
7 environment, which promotes focus, improved mental health, and increased  
8 social cohesion.

9 Sec. 2. 16 V.S.A. chapter 9, subchapter 7 is added to read:

10 Subchapter 7. Cell Phone, Personal Electronic Device, and Social Media Use  
11 in Schools

12 § 581. DEFINITIONS

13 As used in this subchapter:

14 (1) “Cell phone” means any device capable of using cellular technology  
15 to facilitate voice service through a commercial telecommunications company,  
16 regardless of whether the device can access internet services and electronic  
17 mail.

18 (2) “Individualized health care plan” means a written document  
19 developed by a school nurse, in collaboration with parents, students, and other  
20 relevant professionals, to outline specific health care needs and management  
21 strategies tailored to the unique health condition of a student.

1           (3) “Parent” means a parent of a student and includes legal guardians  
2           who are legally authorized to make education decisions for the student.

3           (4) “School” means any public school, approved independent school, or  
4           career and technical education center located in Vermont.

5           (5) “Student” means an individual currently enrolled in or registered at a  
6           school located in Vermont, as defined under subdivision (4) of this section.

7           § 582. STUDENT USE OF CELL PHONES AND PERSONAL  
8           ELECTRONIC DEVICES IN SCHOOLS

9           (a) Model policy.

10           (1) The Secretary of Education, in consultation with the Vermont School  
11           Boards Association, shall develop, and review at least annually, a policy to,  
12           subject to the exceptions in subdivision (2) of this subsection, prohibit student  
13           use of cell phones and non-school-issued personal electronic devices that  
14           connect to cellular networks, the internet, or have Bluetooth capabilities at  
15           school from arrival to dismissal.

16           (2) The model policy shall provide exceptions for students to use a cell  
17           phone or personal electronic device if such use is:

18           (A) required as part of a student’s individualized health care plan,  
19           individualized education program, or 504 plan, which shall be documented  
20           according to applicable State and federal law; or

21           (B) approved by an administrator for an academic purpose.

1        (b) Policy adoption.

2            (1) Beginning with the 2026–2027 school year, each school board shall  
3        develop, adopt, ensure the enforcement of, and make available in the manner  
4        described under subdivision 563(1) of this title a student cell phone and  
5        personal electronic device use policy that shall be at least as stringent as the  
6        model policy developed by the Secretary. Any school board that fails to adopt  
7        a policy shall be presumed to have adopted the most current model policy  
8        published by the Secretary.

9            (2) Beginning with the 2026–2027 school year, each approved  
10       independent school shall develop, adopt, and ensure the enforcement of a  
11       student cell phone and personal electronic device use policy that shall be at  
12       least as stringent as the model policy developed by the Secretary. Any  
13       approved independent school that fails to adopt a policy shall be presumed to  
14       have adopted the most current model policy published by the Secretary.

15       § 583. USE OF SOCIAL MEDIA PLATFORMS IN EDUCATION

16       Schools, school districts, and supervisory unions shall be prohibited from:

17            (1) utilizing social media for communication with students directly  
18       unless the program or platform is approved for such communication by the  
19       school district or governing body of an independent school; provided,  
20       however, that any approved communication program or platform shall allow

1 school officials to archive all communications and prevent all communications  
2 from being edited or deleted once a communication has been sent; and

3 (2) requiring students to use social media for out-of-school academic  
4 work, school sports, extracurricular clubs, or any other out-of-school school-  
5 sponsored activities.

6 Sec. 3. CELL PHONE AND PERSONAL ELECTRONIC DEVICE POLICY

7 IMPLEMENTATION

8 (a) On or before January 1, 2026, the Agency of Education shall develop  
9 and publish a model student cell phone and personal electronic device use  
10 policy pursuant to Sec. 2 of this act.

11 (b) On or before July 1, 2026, school boards and approved independent  
12 schools shall adopt student cell phone and personal electronic device use  
13 policies as required pursuant to Sec. 2 of this act, to be effective in the 2026–  
14 2027 school year.

15 Sec. 4. EFFECTIVE DATE

16 This act shall take effect on July 1, 2025.  
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3 (Committee vote: \_\_\_\_\_)

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Representative \_\_\_\_\_

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FOR THE COMMITTEE