Foundation Formula Scenario Applied to Current Districts

Senate Committee on Education Ezra Holben, Fiscal Analyst, Joint Fiscal Office April 30, 2025



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Remember...

- The fiscal year 2025 Education Payment is \$1.88 billion
- Long-Term Weighted Average Daily Membership (LTWADM) is the weighted student count that drives funding to a district in a foundation formula
- The modeling presented today uses various weights to generate different base amounts under different districts
- Pupil weight abbreviations presented here:
 - FPL: Federal Poverty Level Students experiencing economic disadvantage
 - EL: English Learner students



Overview of Modeling



Underlying Assumptions

- The modeling uses fiscal year 2025 data and current law districts
- Models were built to hold the total education payment at the fiscal year 2025 level
 - In fiscal year 2025, the education payment was \$1.88 billion
- Weights direct a certain proportion of the designated base, not a target dollar amount
 - All weights are additive



Modeled Scenarios

- Scenarios apply different bases and weights that could be included in a foundation formula, while maintaining an overall cost of \$1.88 billion
- Scenario B-2.2:
 - H.454 weights*, constrained to current Education Payment with added pupil grade weights and *eliminated sparsity*, applied to current law districts
 - (Grades 6-8 receive 0.08, grades 9-12 receive 0.12)
 - Small school weight is maintained for schools in a district with sparsity <55



^{*}Note: because of data constraints the modeling assumes a flat EL weight, rather than the tiered EL weights included in H.454. To reflect policy decisions, the analysis does not include Special Education weights.



Scenario B-2 H.454 Weights, Constrained to Current Education Payment with Added Pupil Grade Weights and Restricted Sparsity Eligibility, Applied to VSBA Regions

- Retains everything from Scenario **B-1**
- Restricts sparsity eligibility
 - Applies the small school weight to small schools in districts with fewer than 55 people per square mile

Base + Weight Categories	H.454 Weights, Constrained to Current Education Payment with Added Pupil Grade Weights and Restricted Sparsity Eligibility, Applied to <i>VSBA Districts</i>
Base	\$14,653
FPL	1.02
EL	1.39
Grades 6-8	0.08
Grades 9-12	0.12
Small school,<100	0.21
Small school, 101-250	0.00
Sparsity, <36 people per sq	0.13
Sparsity, 36 to <55 people per sq mile	0.00
Sparsity, 55 to <100 people per sq mile	0.00
Total LTWADM Generated	128,352
Total Funding Generated	<u>\$1,880,735,184</u>
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Scenario B-2.1

H.454 Weights, Constrained to Current Education Payment with Added Pupil Grade Weights and Restricted Sparsity Eligibility, Applied to <u>Current Law Districts</u>

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- Retains everything from Scenario B-2
- Applies the weights to current law districts, resulting in a new base

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Base + Weight Categories	H.454 Weights, Constrained to Current Education Payment with Added Pupil Grade Weights and Restricted Sparsity Eligibility, Applied to <u>Current</u> <u>Law Districts</u>
Base	\$14,561
FPL EL	1.02
Grades 6-8	0.08
Grades 9-12	0.12
Small school,<100	0.21
Small school, 101-250	0.00
Sparsity, <36 people per sq	0.13
Sparsity, 36 to <55 people per sq mile	0.00
Sparsity, 55 to <100 people per sq mile	0.00
Total LTWADM Generated	129,154
Total Funding Generated	<u>\$1,880,607,682</u>
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Scenario B-2.2 H.454 Weights, Constrained to Current Education Payment with Added Pupil Grade Weights and <u>Eliminated</u> <u>Sparsity</u>, Applied to Current Law <u>Districts</u>

- Retains everything from Scenario B-2.1
- Eliminates the sparsity weight

BaseFPLELGrades 6-8Grades 9-12Small school,<100Small school, 101-250Sparsity, <36 people per sqSparsity, 36 to <55 people per	\$14,698 1.02 1.39 0.08 0.12
ELGrades 6-8Grades 9-12Small school,<100	1.39 0.08 0.12
Grades 6-8 Grades 9-12 Small school,<100 Small school, 101-250 Sparsity, <36 people per sq	0.08 0.12
Grades 9-12 Small school,<100 Small school, 101-250 Sparsity, <36 people per sq	0.12
Small school,<100Small school, 101-250Sparsity, <36 people per sq	-
Small school, 101-250 Sparsity, <36 people per sq	
Sparsity, <36 people per sq	0.21
	0.00
Sparsity, 36 to <55 people per	0.00
sq mile	0.00
Sparsity, 55 to <100 people per sq mile	0.00
Total LTMADNA Concernated	107.054
Total LTWADM Generated	127,951
Total Funding Generated 295 • https://ljfo.vermont.gov	\$1,880,616,509



Scenarios Applied to VSBA Regions and Current Law Districts

 Applying the weights in Scenario B-2.1 to current law districts and eliminating sparsity, results in a higher base (Scenario B-2.2)

Base + Weight Categories	H.454 Weights, Constrained to Current Education Payment with Added Pupil Grade Weights and Restricted Sparsity Eligibility, Applied to VSBA Districts	H.454 Weights, Constrained to Current Education Payment with Added Pupil Grade Weights and Restricted Sparsity Eligibility, Applied to <u>Current</u> <u>Law Districts</u>	H.454 Weights, Constrained to Current Education Payment with Added Pupil Grade Weights and <u>Elimination of Sparsity</u> , Applied to <i>Current Law Districts</i>
Base	\$14,653	\$14,561	\$14,698
FPL EL	1.02 1.39	1.02 1.39	1.02 1.39
Grades 6-8	0.08	0.08	0.08
Grades 9-12	0.12	0.12	0.12
Small school,<100	0.21	0.21	0.21
Small school, 101-250	0.00	0.00	0.00
Sparsity, <36 people per sq	0.13	0.13	0.00
Sparsity, 36 to <55 people per sq mile	0.00	0.00	0.00
Sparsity, 55 to <100 people per sq mile	0.00	0.00	0.00
Total LTWADM Generated	128,352	129,154	127,951
Total Funding Generated	<u>\$1,880,735,184</u>	<u>\$1,880,607,682</u>	<u>\$1,880,616,509</u>



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Overview of Spending Analysis by Current Law Districts



Scenario B-2.2 Applied to Districts, Sorted by County

- The greatest relative *increase* occurs in Bennington County (+13.5%)
- The greatest relative *decrease* occurs in Addison County (-13.7%)
- Please note:
 - School districts have been sorted based on the counties listed in Agency of Education (AOE) data except for below
 - Taconic and Green Regional USD was moved from Rutland County to Bennington County

Table 2: Districts,	Sum of FY25 Ed		Estimated Education		
Sorted by Counties	Spend	LTWADM	Opportunity Payment	Sum of \$ Change	Relative % Change
Addison	\$102,049,046	5,990	\$88,042,482	-\$14,006,564	-13.7%
Bennington	\$111,091,023	8,576	\$126,050,953	\$14,959,930	13.5%
Caledonia	\$101,720,571	6,742	\$99,097,105	-\$2,623,466	-2.6%
Chittenden	\$465,122,110	30,663	\$450,683,137	-\$14,438,973	-3.1%
Essex	\$30,071,956	2,056	\$30,220,202	\$148,246	0.5%
Franklin	\$172,393,810	12,790	\$187,992,576	\$15,598,766	9.0%
Grand Isle	\$21,443,771	1,285	\$18,881,121	-\$2,562,650	-12.0%
Lamoille	\$78,647,695	5,403	\$79,410,750	\$763,055	1.0%
Orange	\$71,062,916	4,758	\$69,932,499	-\$1,130,417	-1.6%
Orleans	\$87,785,868	6,164	\$90,599,489	\$2,813,621	3.2%
Rutland	\$159,757,186	11,877	\$174,568,227	\$14,811,041	9.3%
Washington	\$173,663,212	12,048	\$177,080,568	\$3,417,356	2.0%
Windham	\$124,147,241	7,968	\$117,120,421	-\$7,026,820	-5.7%
Windsor	\$181,685,022	11,630	\$170,936,979	-\$10,748,043	-5.9%
Grand Total	<u>\$1,880,641,427</u>	<u>\$127,951</u>	<u>\$1,880,616,509</u>	<u>-\$24,918</u>	<u>0.0%</u>



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Considerations



Considerations

- These estimates only reflect how different base and weight decisions would affect funding under the constraint of the current Education Payment
- They don't reflect any other research on appropriate funding levels
- Different district configurations would result in different estimates
- Like the analysis we performed for the House proposal, this only considers the Education Opportunity Payment
- It does not include supplemental district spending or categorical aid
 - Supplemental district spending would likely have impacts on the Education Fund and property tax rates



Questions?



Please Turn to the Provided Handout



Resources

• JFO Website:

- <u>https://ljfo.vermont.gov/subjects/education/education-fund-outlooks</u>
- <u>https://ljfo.vermont.gov/assets/Uploads/e11b031427/Final-Report-Weighting-Study-Task-Force-12_17_21.pdf</u>
- <u>https://ljfo.vermont.gov/assets/Subjects/H-454-As-recommended-by-House-Ways-and-Means-Draft-4-1/weighting-update-memo-to-JFO-revised-4825.pdf</u>
- January 30, 2025 Kolbe Testimony:
 - <u>https://legislature.vermont.gov/Documents/2026/Workgroups/House%20Ways%20and%20Means/Bills/H.454/Education%20Finance/W~Tammy%20Kolbe~Design%20Considerations%20-%20Establishing%20a%20Foundation%20Formula%20for%20Vermont~1-30-2025.pdf</u>

