| | (H.454 House Friday counterproposal – draft 1.2)Page 1 of 116/12/2025 – BSJ - 7:57 PM | |
|----|---|--|
| | House language Senate language the House proposes keeping | |
| 1 | Sec. 11. [Deleted.] | |
| 2 | * * * Schools Eligible to Receive Public Tuition * * * | |
| 3 | Sec. 21. 16 V.S.A. § 828 is amended to read: | |
| 4 | § 828. TUITION TO APPROVED SCHOOLS; AGE; APPEAL | |
| 5 | (a) A school district shall not pay the tuition of a student except to: | |
| 6 | (1) a public school, located in Vermont; | |
| 7 | (2) an approved independent school, that: | |
| 8 | (A) is located in Vermont; | |
| 9 | (B) is approved under section 166 of this title on or before July 1, | |
| 10 | <u>2025;</u> | |
| 11 | (C) is located within either: | |
| 12 | (i) a supervisory district that does not operate a public school for | |
| 13 | some or all grades as of July 1, 2024; or | |
| 14 | (ii) a supervisory union with one or more member school districts | |
| 15 | that does not operate a public school for some or all grades as of July 1, 2024; | |
| 16 | (D) had at least 25 percent of its student enrollment composed of | |
| 17 | students attending on a district-funded tuition basis pursuant to chapter 21 of | |
| 18 | this title during the 2023–2024 school year; and | |
| 19 | (E) complies with the minimum class size requirements contained in | |
| 20 | subdivision 165(a)(9) of this title and State Board rule; provided, however, that | |
| 21 | if a school is unable to comply with the class size minimum standards due to | |

| | (H.454 House Friday counterproposal – draft 1.2) Page 2 of 11 6/12/2025 – BSJ - 7:57 PM |
|----|--|
| | House language Senate language the House proposes keeping |
| 1 | geographic isolation or a school has developed an implementation plan to meet |
| 2 | the class size minimum requirements, the school may ask the State Board to |
| 3 | grant it a waiver from this subdivision (E), which decision shall be final; |
| 4 | (3) an independent school meeting education quality standards; |
| 5 | (4) a tutorial program approved by the State Board; |
| 6 | (5) an approved education program, or: |
| 7 | (6) an independent school in another state or country approved under the |
| 8 | laws of that state or country, that complies with the reporting requirement |
| 9 | under subsection 4010(c) of this title, a public school located in another state; |
| 10 | <u>or</u> |
| 11 | (7) a therapeutic approved independent school located in Vermont or |
| 12 | another state or country that is approved under the laws of that state or country. |
| 13 | (b) nor shall payment Payment of tuition on behalf of a person shall not be |
| 14 | denied on account of age. |
| 15 | (c) Unless otherwise provided, a person who is aggrieved by a decision of a |
| 16 | school board relating to eligibility for tuition payments, the amount of tuition |
| 17 | payable, or the school the person may attend, may appeal to the State Board |
| 18 | and its decision shall be final. |
| 19 | (d) As used in this section, "therapeutic approved independent school" |
| 20 | means an approved independent school that limits enrollment for publicly |
| 21 | funded students residing in Vermont to students who are on an individualized |

VT LEG #384218 v.1

| | (H.454 House Friday counterproposal – draft 1.2) Page 3 of 11 6/12/2025 – BSJ - 7:57 PM |
|----|--|
| | House language Senate language the House proposes keeping |
| 1 | education program or plan under Section 504 of the Rehabilitation Act of |
| 2 | 1973, 29 U.S.C. § 794, or who are enrolled pursuant to a written agreement |
| 3 | between a local education agency and the school or pursuant to a court order. |
| 4 | * * * Calculation of Tuition * * * |
| 5 | Sec. 27. 16 V.S.A. § 823 is amended to read: |
| 6 | § 823. ELEMENTARY TUITION |
| 7 | (a) Tuition for elementary students shall be paid by the district in which the |
| 8 | student is a resident. The district shall pay the full tuition charged its students |
| 9 | attending a public elementary school to a receiving school for each resident |
| 10 | student attending the receiving school an amount equal to the base amount |
| 11 | contained in subdivision 4001(16) of this title multiplied by the sum of one and |
| 12 | any weights applicable to the resident student under section 4010 of this title. |
| 13 | If a payment made to a public elementary school is three percent more or less |
| 14 | than the calculated net cost per elementary pupil in the receiving school district |
| 15 | for the year of attendance, the district shall be reimbursed, credited, or |
| 16 | refunded pursuant to section 836 of this title. Notwithstanding the provisions |
| 17 | of this subsection or of subsection 825(b) of this title, the boards of both the |
| 18 | receiving and sending districts may enter into tuition agreements with terms |
| 19 | differing from the provisions of those subsections, provided that the receiving |
| 20 | district must offer identical terms to all sending districts, and further provided |

| | (H.454 House Friday counterproposal – draft 1.2)Page 4 of 116/12/2025 – BSJ - 7:57 PM |
|----|---|
| | House language Senate language the House proposes keeping |
| 1 | that the statutory provisions apply to any sending district that declines the |
| 2 | offered terms. |
| 3 | (b) Unless the electorate of a school district authorizes payment of a higher |
| 4 | amount at an annual or special meeting warned for the purpose, the tuition paid |
| 5 | to an approved independent elementary school or an independent school |
| 6 | meeting education quality standards shall not exceed the least of: |
| 7 | (1) the average announced tuition of Vermont union elementary schools |
| 8 | for the year of attendance; |
| 9 | (2) the tuition charged by the approved independent school for the year |
| 10 | of attendance; or |
| 11 | (3) the average per-pupil tuition the district pays for its other resident |
| 12 | elementary students in the year in which the student is enrolled in the approved |
| 13 | independent school. (1) In addition to the tuition amount calculated in |
| 14 | subsection (a), a receiving school may charge, and a sending school shall be |
| 15 | required to pay, an additional fee in the amount of the product of the base |
| 16 | amount and up to 0.05 for each student attending the receiving school in grades |
| 17 | nines through 12 only if the following conditions are met: |
| 18 | (A) the receiving school has received approval from the State Board |
| 19 | of Education to charge the additional fee under this subsection (b), which |
| 20 | approval shall be granted in accordance with rules adopted by the State Board; |
| 21 | and |

(H.454 House Friday counterproposal – draft 1.2) Page 5 of 11 6/12/2025 – BSJ - 7:57 PM

| | House language | Senate language the House proposes keeping |
|----|--|---|
| 1 | (B) the electorate of | of each school district with at least one student |
| 2 | attending the receiving school | ol has approved supplemental district spending, as |
| 3 | defined in 32 V.S.A. § 5401 | , for the purpose of this subsection and in an |
| 4 | amount sufficient to cover th | ne additional fee authorized under this subsection |
| 5 | <u>(b).</u> | |
| 6 | (2) For the purposes of | f this subsection, a receiving school shall not |
| 7 | include an approved indeper | dent school in Vermont functioning as an |
| 8 | approved area career and tec | hnical center. |
| 9 | (c) A receiving school th | at elects and is eligible to charge an additional fee |
| 10 | pursuant to subsection (b) of | this section shall charge the same additional fee |
| 11 | for each student attending or | a publicly funded tuition basis pursuant to |
| 12 | chapter 21 of this title. A re | ceiving school is prohibited from charging |
| 13 | different fees pursuant to thi | s section to different school districts. |
| 14 | (d) Notwithstanding s | ubsections (a), (b), and (c) of this section, or any |
| 15 | other provision of law to the | contrary, the district shall pay the full tuition |
| 16 | charged its students attendin | g an approved independent school in Vermont |
| 17 | functioning as an approved a | area career and technical center. |
| 18 | Sec. 28. REPEALS | |
| 19 | <u>16 V.S.A. §§ 824 (high second second</u> | chool tuition), 825 (maximum tuition rate; |
| 20 | calculated net cost per pupil | defined), 826 (notice of tuition rates; special |

| | House language Senate language the House proposes keeping |
|----|---|
| 1 | education charges), and 836 (tuition overcharge or undercharge) are repealed |
| 2 | <u>on July 1, 2029.</u> |
| 3 | Sec. 28a. STATE BOARD OF EDUCATION; TUITION FEE RULES |
| 4 | On or before July 1, 2027, the State Board of Education shall adopt rules |
| 5 | pursuant to 3 V.S.A. chapter 25 to govern the approval process for a receiving |
| 6 | school to charge an additional fee pursuant to 16 V.S.A. § 823(b). The |
| 7 | Board's rules shall require a receiving school to demonstrate that an additional |
| 8 | fee is necessary to educate the specific students the fee is being applied to and |
| 9 | that the fee will be used to educate such students and not used to shift costs |
| 10 | elsewhere within the applicable school's budget. |
| 11 | Sec. 32. AGENCY OF EDUCATION; TRANSFORMATION |
| 12 | APPROPRIATION |
| 13 | The sum of \$2,865,000.00 is appropriated from the General Fund to the |
| 14 | Agency of Education in fiscal year 2026 to support education transformation |
| 15 | work as follows: |
| 16 | (1) \$200,000.00 to support school boards transitioning to new |
| 17 | governance models as contemplated in this act; |
| 18 | (2) \$562,500.00 for positions established in Sec. 33 of this act; and |
| 19 | (3) \$2,102,500.00 for contracted services to support school districts with |
| 20 | administrative activities relating to consolidation, including accounting, budget |

| | House language Senate language the House proposes keeping |
|----|--|
| 1 | and operational practice, and to support education quality activities including |
| 2 | the alignment of curricula, instructional materials, and teaching activities. |
| 3 | Sec. 45a. FOUNDATION FORMULA; JOINT FISCAL OFFICE; REPORT |
| 4 | (a) The Joint Fiscal Office shall contract with one or more contractors with |
| 5 | expertise in Vermont's education funding system to recommend updates to the |
| 6 | cost-factor foundation formula created by this act to move from special |
| 7 | education weights based on disability categories to a reliance on the provision |
| 8 | of special education services and to update any other weights determined to be |
| 9 | empirically necessary for an adequate and equitable education, taking into |
| 10 | account the cost savings generated by new, larger consolidated school districts. |
| 11 | Additionally, the contractors shall make recommendations regarding the |
| 12 | following: |
| 13 | (1) suitable geographic measures for determining sparsity within the |
| 14 | foundation formula; |
| 15 | (2) whether it costs more to educate a secondary student than an |
| 16 | elementary student in Vermont and if so, an appropriate weight to capture the |
| 17 | cost differential of educating secondary students; and |
| 18 | (3) how to account for the provision of career and technical education |
| 19 | within Vermont's foundation formula. |
| 20 | (b) The contractors shall submit the foundation formula, analysis of |

21 geographic measures, and the other recommendations required under

| | (H.454 House Friday counterproposal – draft 1.2) Page 8 of 11 6/12/2025 – BSJ - 7:57 PM |
|----|--|
| | House language between the second sec |
| 1 | subsection (a) of this section, along with a detailed analysis to support the |
| 2 | contractor's recommendations, to the House Committee on Ways and Means, |
| 3 | the Senate Committee on Finance, and the House and Senate Committees on |
| 4 | Education on or before December 1, 2026. |
| 5 | (c) The sum of \$400,000.00 is appropriated to the Joint Fiscal Office from |
| 6 | the General Fund in fiscal year 2026 to hire one or more contractors for the |
| 7 | purposes in subsection (a) of this section. |
| 8 | (d) The contractors shall be required to train the Joint Fiscal Office and the |
| 9 | Agency of Education in the methodologies needed to recalibrate and |
| 10 | recalculate the base and weights in accordance with 16 V.S.A. § 4010(f). |
| 11 | * * * Effective Dates * * * |
| 12 | Sec. 70. EFFECTIVE DATES |
| 13 | (a) This section and the following sections shall take effect on passage: |
| 14 | (1) Sec. 1 (findings; intent; plan); |
| 15 | (2) Sec. 2 (Commission on the Future of Public Education); |
| 16 | (3) Sec. 3 (School District Redistricting Task Force); |
| 17 | (4) Sec. 4 (School District Voting Ward Working Group); |
| 18 | (5) Sec. 32 (Agency of Education transformation support); |
| 19 | (6) Sec. 33. (Agency of Education positions); |
| 20 | (7) Sec. 44 (transportation reimbursement guidelines); |
| 21 | (8) Sec. 45 (inflationary measures; prekindergarten; reports); |

| (H.454 House Friday counterproposal – draft 1.2) | Page 9 of 11 |
|--|--------------|
| 6/12/2025 – BSJ - 7:57 PM | |

| | House language | Senate language the House proposes keeping |
|----|------------------------|---|
| 1 | (9) Sec. 45a (found | ation formula report); |
| 2 | (10) Sec. 45c (Educ | cation Fund Advisory Committee; delay); |
| 3 | (11) Sec. 53 (home | stead exemption report); |
| 4 | (12) Sec. 61a (tax c | lassification data; transition); |
| 5 | (13) Sec. 61b (prop | erty tax classifications implementation report); |
| 6 | (14) Sec. 61c (tax c | lassifications intent) |
| 7 | (15) Sec. 63 (region | nal assessment district transition; progress report); |
| 8 | (16) Sec. 64 (RAD | stakeholder working group); |
| 9 | (17) Sec. 65 (inadv | ertently removed language); |
| 10 | (18) Sec. 66 (minin | num debt for tax sales); |
| 11 | (19) Sec. 68 (prope | rty tax credit late fee); and |
| 12 | (20) Sec. 69 (statew | vide adjustment correction). |
| 13 | (b) The following sect | ions shall take effect on July 1, 2025: |
| 14 | (1) Sec. 5 (scale; in | tent); |
| 15 | (2) Sec. 8 (SBE rul | es; report); |
| 16 | (3) Sec. 9 (AOE rep | oort; school calendar; graduation requirements); |
| 17 | (4) Sec. 10 (SBE ru | le review; appropriation); |
| 18 | (5) Sec. 14 (16 V.S | .A. <u>§ 3443);</u> |
| 19 | (6) Sec. 15 (School | Construction Advisory Board sunset); |
| 20 | (7) Sec. 21 (16 V.S | .A. § 828); |
| 21 | (8) Sec. 22 (tuition | transition); |

| | (H.454 House Friday counterproposal – draft 1.2) Page 10 of 11 6/12/2025 – BSJ - 7:57 PM |
|----|---|
| | House language Senate language the House proposes keeping |
| 1 | (9) Sec. 23 (state-level governance; intent); |
| 2 | (10) Sec. 24 (16 V.S.A. § 161); |
| 3 | (11) Sec. 25 (SBE appointments transition); |
| 4 | (12) Sec. 26 (16 V.S.A. § 162); |
| 5 | (13) Sec. 29 (special education report); |
| 6 | (14) Sec. 30 (AOE special education strategic plan); |
| 7 | (15) Sec. 31 (AOE position); and |
| 8 | (16) Sec. 67 (PVR hearing officer pay). |
| 9 | * * * |
| 10 | (f) The following sections shall take effect on July 1, 2028, provided that |
| 11 | the new school districts contemplated by this act have assumed responsibility |
| 12 | for the education of all resident students and that the expert tasked with |
| 13 | developing a cost-factor foundation formula has provided to the General |
| 14 | Assembly the report pursuant to Sec. 45a to provide the General Assembly an |
| 15 | opportunity to enact legislation in consideration of the report: |
| 16 | (1) In Sec. 27, 16 V.S.A. § 823(a) and (d); |
| 17 | (2) Sec. 28 (tuition repeals); |
| 18 | (3) Secs. 34–43 (transition to cost-factor foundation formula); |
| 19 | (4) Sec. 45b (educational opportunity payment transition); |
| 20 | (5) Secs. 46, 47, 49, and 50 (statewide education tax; supplemental |
| 21 | district spending tax); |

| | (H.454 House Friday counterproposal – draft 1.2)Page 11 of 116/12/2025 – BSJ - 7:57 PM |
|----|--|
| | House language Senate language the House proposes keeping |
| 1 | (6) Sec. 46a (supplemental district spending tax; cap; transition); |
| 2 | (7) Sec. 48a (tax rate transition); |
| 3 | (8) Secs. 51, 52, and 54–56 (property tax credit repeal; creation of |
| 4 | homestead exemption); and |
| 5 | (9) Sec. 57 (Education Fund Advisory Committee; review of foundation |
| 6 | <u>formula).</u> |
| 7 | (g) In Sec. 27, 16 V.S.A. § 823(b) and (c) shall take effect on July 1, 2028, |
| 8 | provided that the new school districts contemplated by this act have assumed |
| 9 | responsibility for the education of all resident students and that the cost-factor |
| 10 | foundation formula report required pursuant to Sec. 45a contains evidence that |
| 11 | it costs more to educate students in grades nine through 12 but the General |
| 12 | Assembly has failed to enact legislation to add a secondary student weight. |
| 13 | (h) Sec. 62 (regional assessment districts) shall take effect on January 1, |
| 14 | <u>2029.</u> |