

1 TO THE HONORABLE SENATE:

2 The Committee on Economic Development, Housing and General Affairs to  
3 which was referred House Bill No. 461 entitled “An act relating to expanding  
4 employee access to unpaid leave” respectfully reports that it has considered the  
5 same and recommends that the Senate propose to the House that the bill be  
6 amended by striking out all after the enacting clause and inserting in lieu  
7 thereof the following:

8 Sec. 1. INTENT

9 It is the intent of the General Assembly to align Vermont’s family leave  
10 policies with inclusive and equitable standards, ensuring that LGBTQ+  
11 families, workers with low income, and individuals in nontraditional family  
12 structures have equal access to caregiving leave without undue burden.

13 Sec. 2. 21 V.S.A. § 471 is amended to read:

14 § 471. DEFINITIONS

15 As used in this subchapter:

16 (1) “Bereavement leave” means a leave of absence from employment or  
17 self-employment by an individual due to the death of the individual’s family  
18 member that occurs not more than one year after the family member’s death.  
19 Bereavement leave includes leave taken in relation to the administration or  
20 settlement of the deceased family member’s estate. Leave taken in relation to

1 the administration or settlement of the deceased family member’s estate shall  
2 not occur more than one year after the family member’s death.

3 (2) “Domestic partner” means an individual with whom the employee  
4 has an enduring domestic relationship of a spousal nature, provided the  
5 employee and the domestic partner:

6 (A) have shared a residence for at least six consecutive months;

7 (B) are at least 18 years of age;

8 (C) are not married to or considered a domestic partner of another  
9 individual;

10 (D) are not related by blood closer than would bar marriage under  
11 State law; and

12 (E) have agreed between themselves to be responsible for each  
13 other’s welfare.

14 (3) “Domestic violence” has the same meaning as in 15 V.S.A. § 1151  
15 and includes the definition of “abuse” in 15 V.S.A. § 1101.

16 (4) “Employer” means an individual, organization, or governmental  
17 body, partnership, association, corporation, legal representative, trustee,  
18 receiver, trustee in bankruptcy, and any common carrier by rail, motor, water,  
19 air, or express company doing business in or operating within this State that a  
20 person who for the purposes of parental leave, bereavement leave, safe leave,  
21 and leave for a qualifying exigency employs 10 or more individuals who are

1 employed for an average of at least 30 hours per week during a year and for the  
2 purposes of family leave employs 15 or more individuals for an average of at  
3 least 30 hours per week during a year.

4 ~~(2)~~(5) “Employee” means a person who, in consideration of direct or  
5 indirect gain or profit, has been continuously employed by the same employer  
6 for a period of one year for an average of at least 30 hours per week or meets  
7 the service requirement set forth in 29 C.F.R. § 825.801.

8 ~~(3)~~(6) “Family leave” means a leave of absence from employment by an  
9 employee ~~who works for an employer that employs 15 or more individuals~~  
10 ~~who are employed for an average of at least 30 hours per week during the year~~  
11 for one of the following reasons:

12 (A) the serious health condition of the employee; or

13 (B) the serious health condition of the employee’s ~~child, stepchild or~~  
14 ~~ward who lives with the employee, foster child, parent, spouse, or parent of the~~  
15 ~~employee’s spouse~~ family member.

16 (7) “Family member” means:

17 (A) regardless of age, an employee’s biological, adopted, or foster  
18 child; an employee’s stepchild or legal ward; a child of the employee’s spouse  
19 or civil union or domestic partner; or a child to whom the employee stands in  
20 loco parentis, regardless of legal documentation; an individual to whom the  
21 employee stood in loco parentis when the individual was under 18 years of

1 age; or any individual for whom the employee provides caregiving  
2 responsibilities similar to those of a parent-child relationship;

3 (B)(i) a parent of an employee or an employee’s spouse or civil union  
4 or domestic partner, regardless of whether the relationship to the employee or  
5 the employee’s spouse or civil union or domestic partner is a biological, foster,  
6 adoptive, or step relationship;

7 (ii) a legal guardian of an employee or employee’s spouse or civil  
8 union or domestic partner; or

9 (iii) a person who stands in loco parentis for the employee or who  
10 stood in loco parentis when the employee or employee’s spouse or civil union  
11 or domestic partner was under 18 years of age;

12 (C) a person to whom the employee is legally married under the laws  
13 of any state or a civil union or domestic partner of an employee; or

14 (D) a grandparent, grandchild, or sibling of the employee or the  
15 employee’s spouse or civil union or domestic partner, regardless of whether  
16 the relationship to the employee or the employee’s spouse or civil union or  
17 domestic partner is a biological, foster, adoptive, or step relationship.

18 ~~(4)~~(8) “Health care provider” means a licensed health care provider or a  
19 health care provider as defined pursuant to 29 C.F.R. § 825.125.

1           (9) “In loco parentis” means a relationship in which an individual has  
2           day-to-day responsibilities to care for and support a child, regardless of  
3           biological or legal ties.

4           ~~(5)(10)~~ “Parental leave” means a leave of absence from employment by  
5           an employee who works for an employer that employs 10 or more individuals  
6           who are employed for an average of at least 30 hours per week during the year  
7           for one of the following reasons:

8                   (A) ~~the birth of the employee’s child~~ pregnancy;

9                   (B) the employee’s recovery from childbirth or miscarriage;

10                  (C) the birth of the employee’s child and to care for or bond with the  
11                  child within one year after the child’s birth; or

12                  ~~(B)(D)~~ the initial placement of a child ~~to~~ 18 years of age or younger  
13                  with the employee for the purpose of adoption or foster care and to care for or  
14                  bond with the child within one year after the placement for adoption or foster  
15                  care.

16                  (11) “Qualifying exigency” means a qualifying exigency identified  
17                  pursuant to 29 C.F.R. § 825.126 that is related to active duty service by a  
18                  family member in the U.S. Armed Forces.

19                  (12) “Safe leave” means a leave of absence from employment by an  
20                  employee because:

1           (A) the employee or the employee’s family member is a victim or  
2           alleged victim of domestic violence, sexual assault, or stalking;

3           (B) the employee is using leave for one of the following reasons  
4           related to domestic violence, sexual assault, or stalking:

5                   (i) to seek or obtain medical care, counseling, or social or legal  
6                   services, either for themselves or for a family member;

7                   (ii) to recover from injuries;

8                   (iii) to participate in safety planning, either for themselves or for a  
9                   family member;

10                  (iv) to relocate or secure safe housing, either for themselves or for  
11                  a family member;

12                  (v) to respond to a fatality or near fatality related to domestic  
13                  violence, sexual assault, or stalking, either for themselves or for a family  
14                  member; or

15                  (vi) to meet with a State’s Attorney or law enforcement officer,  
16                  either for themselves or for a family member; and

17           (C) the employee is not the perpetrator or alleged perpetrator of the  
18           domestic violence, sexual assault, or stalking.

19           ~~(6)~~(13) “Serious health condition” means:

20                   (A) an accident, illness, injury, disease, or physical or mental  
21           condition that:

1 (i) poses imminent danger of death;

2 (ii) requires inpatient care in a hospital, hospice, or residential  
3 medical care facility; or

4 (iii) requires continuing treatment by a health care provider; or

5 (B) rehabilitation from an accident, illness, injury, disease, or  
6 physical or mental condition described in subdivision (A) of this subdivision  
7 ~~(6)~~(13), including treatment for substance use disorder.

8 (14) “Sexual assault” has the same meaning as in 12 V.S.A. § 5131.

9 (15) “Stalking” has the same meaning as in 12 V.S.A. § 5131.

10 (16) “U.S. Armed Forces” means:

11 (A) the U.S. Army, Navy, Air Force, Marine Corps, Space Force, and  
12 Coast Guard;

13 (B) a reserve component of the U.S. Army, Navy, Air Force, Marine  
14 Corps, Space Force, and Coast Guard; or

15 (C) the National Guard of any state.

16 Sec. 3. 21 V.S.A. § 472 is amended to read:

17 § 472. LEAVE

18 (a)(1) During any 12-month period, an employee shall be entitled to take  
19 unpaid leave for a period not to exceed 12 weeks:

20 ~~(1)(A) for parental leave, during the employee’s pregnancy and~~  
21 ~~following the birth of an employee’s child or within a year following the initial~~

1 ~~placement of a child 16 years of age or younger with the employee for the~~  
2 ~~purpose of adoption;~~

3 ~~(2)(B) for family leave, for the serious health condition of the employee~~  
4 ~~or the employee's child, stepchild or ward of the employee who lives with the~~  
5 ~~employee, foster child, parent, spouse, or parent of the employee's spouse;~~

6 (C) for safe leave; or

7 (D) for a qualifying exigency.

8 (2) During any 12-month period, an employee may use up to two weeks  
9 out of the 12 weeks of leave available pursuant to subdivision (1) of this  
10 subsection for bereavement leave, with not more than five workdays to be  
11 taken consecutively.

12 (b) During the leave, at the employee's option, the employee may use  
13 accrued sick leave ~~or~~, vacation leave ~~or~~, any other accrued paid leave, ~~not to~~  
14 ~~exceed six weeks~~ or short-term disability insurance. Utilization of accrued  
15 paid leave or short-term disability insurance shall not extend the leave  
16 provided pursuant to this section.

17 \* \* \*

18 (e)(1) An employee shall give the employer reasonable written notice of  
19 intent to take leave under this ~~subchapter~~ section. Notice shall include the date  
20 the leave is expected to commence and the estimated duration of the leave. If



1 the leave is for a family member, the employer may request documentation  
2 identifying the qualifying family relationship.

3 (2) In the case of the adoption or birth of a child, an employer shall not  
4 require that notice be given more than six weeks prior to the anticipated  
5 commencement of the leave.

6 (3) In the case of an unanticipated serious health condition, a  
7 miscarriage, an unanticipated need for safe leave, a premature birth, the death  
8 of a family member, or a short-notice qualifying exigency, the employee shall  
9 give the employer notice of the commencement of the leave as soon as  
10 practicable.

11 (4)(A) In the case of a serious health condition of the employee or a  
12 member of the employee's family, an employer may require certification from  
13 a health care provider to verify the condition and the amount and necessity for  
14 the leave requested.

15 (B) An employer may require an employee to provide documentation  
16 of the need for safe leave. An employee may provide documentation from any  
17 one of the following sources:

18 (i) a court or a law enforcement or other government agency;

19 (ii) a domestic violence, sexual assault, or stalking assistance  
20 program;

1                    (iii) a legal, clerical, medical, or other professional from whom the  
2                    employee, or the employee’s family member, received counseling or other  
3                    assistance concerning domestic violence, sexual assault, or stalking; or

4                    (iv) a self-attestation by the employee describing the  
5                    circumstances supporting the need for safe leave; no further corroboration shall  
6                    be required unless otherwise mandated by law.

7                    (C) An employer may require an employee to provide documentation  
8                    of the need for bereavement leave. An employee may provide any of the  
9                    following forms of documentation:

10                    (i) a death certificate;

11                    (ii) a published obituary; or

12                    (iii) a written notice or verification of death, burial, or memorial  
13                    services from a mortuary, funeral home, burial society, crematorium, religious  
14                    organization, or governmental agency.

15                    (D) An employer may require an employee to provide documentation  
16                    of the need for leave for a qualifying exigency as set forth in 29 C.F.R.  
17                    § 825.309.

18                    (E) An employer shall not disclose any private medical information  
19                    or information relating to a safe leave that the employer receives pursuant to  
20                    this subdivision (4) except to the extent the disclosure is permitted by law and:

21                    (i) consented to by the employee in writing;

1                   (ii) required pursuant to a court order; or

2                   (iii) required pursuant to State or federal law.

3           ~~(4)~~(5) An employee may return from leave earlier than estimated upon  
4 approval of the employer.

5           ~~(5)~~(6) An employee shall provide reasonable notice to the employer of  
6 the need to extend leave to the extent provided by this subchapter.

7           (f) Upon return from leave taken under this subchapter, an employee shall  
8 be offered the same or comparable job at the same level of compensation,  
9 employment benefits, seniority, or any other term or condition of the  
10 employment existing on the day leave began. This ~~subchapter~~ subsection shall  
11 not apply if, prior to requesting leave, the employee had been given notice or  
12 had given notice that the employment would terminate. This subsection shall  
13 not apply if the employer can demonstrate by clear and convincing evidence  
14 that:

15           (1) during the period of leave the employee's job would have been  
16 terminated or the employee laid off for reasons unrelated to the leave or the  
17 condition for which the leave was granted; or

18           (2) the employee performed unique services and hiring a permanent  
19 replacement during the leave, after giving reasonable notice to the employee of  
20 intent to do so, was the only alternative available to the employer to prevent  
21 substantial and grievous economic injury to the employer's operation.

1 (g)(1) An employer may adopt a leave policy more generous than the leave  
2 policy provided by this subchapter.

3 (2)(A) Nothing in this subchapter shall be construed to diminish an  
4 employer's obligation to comply with any collective bargaining agreement or  
5 any employment benefit program or plan that provides greater leave rights than  
6 the rights provided by this subchapter.

7 (B) A collective bargaining agreement or employment benefit  
8 program or plan may not diminish rights provided by this subchapter.

9 (3) Notwithstanding the provisions of this subchapter, an employee may,  
10 at the time a need for parental or family leave arises, waive some or all the  
11 rights under this subchapter provided the waiver is informed and voluntary and  
12 any changes in conditions of employment related to any waiver shall be  
13 mutually agreed upon between employer and employee.

14 (h) Except for the serious health condition of the employee or safe leave  
15 when the employee is the victim or alleged victim, an employee who does not  
16 return to employment with the employer who provided the leave shall return to  
17 the employer the value of any compensation that the employer paid to or on  
18 behalf of the employee during the leave, except payments for accrued ~~sick~~  
19 ~~leave or vacation~~ leave.

20 Sec. 4. 21 V.S.A. § 472a is amended to read:

21 § 472a. SHORT-TERM FAMILY LEAVE

1 (a) In addition to the leave provided in section 472 of this title, an  
2 employee shall be entitled to take unpaid leave not to exceed four hours in any  
3 30-day period and not to exceed 24 hours in any 12-month period. An  
4 employer may require that leave be taken in a minimum of two-hour segments  
5 and may be taken for any of the following purposes:

6 (1) To participate in preschool or school activities directly related to the  
7 academic educational advancement of the employee's ~~child, stepchild, foster~~  
8 ~~child, or ward who lives with the employee~~ family member, such as a parent-  
9 teacher conference.

10 (2) To attend or to accompany the employee's ~~child, stepchild, foster~~  
11 ~~child, or ward who lives with the employee or the employee's parent, spouse,~~  
12 ~~or parent-in-law~~ family member to routine medical or dental appointments.

13 (3) To accompany the employee's ~~parent, spouse, or parent-in-law~~  
14 family member to other appointments for professional services related to their  
15 care and well-being.

16 (4) To respond to a medical emergency involving the employee's ~~child,~~  
17 ~~stepchild, foster child, or ward who lives with the employee or the employee's~~  
18 ~~parent, spouse, or parent-in-law~~ family member.

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20 Sec. 5. EFFECTIVE DATE

21 This act shall take effect on July 1, 2025.

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7 (Committee vote: \_\_\_\_\_)

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Senator \_\_\_\_\_

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FOR THE COMMITTEE