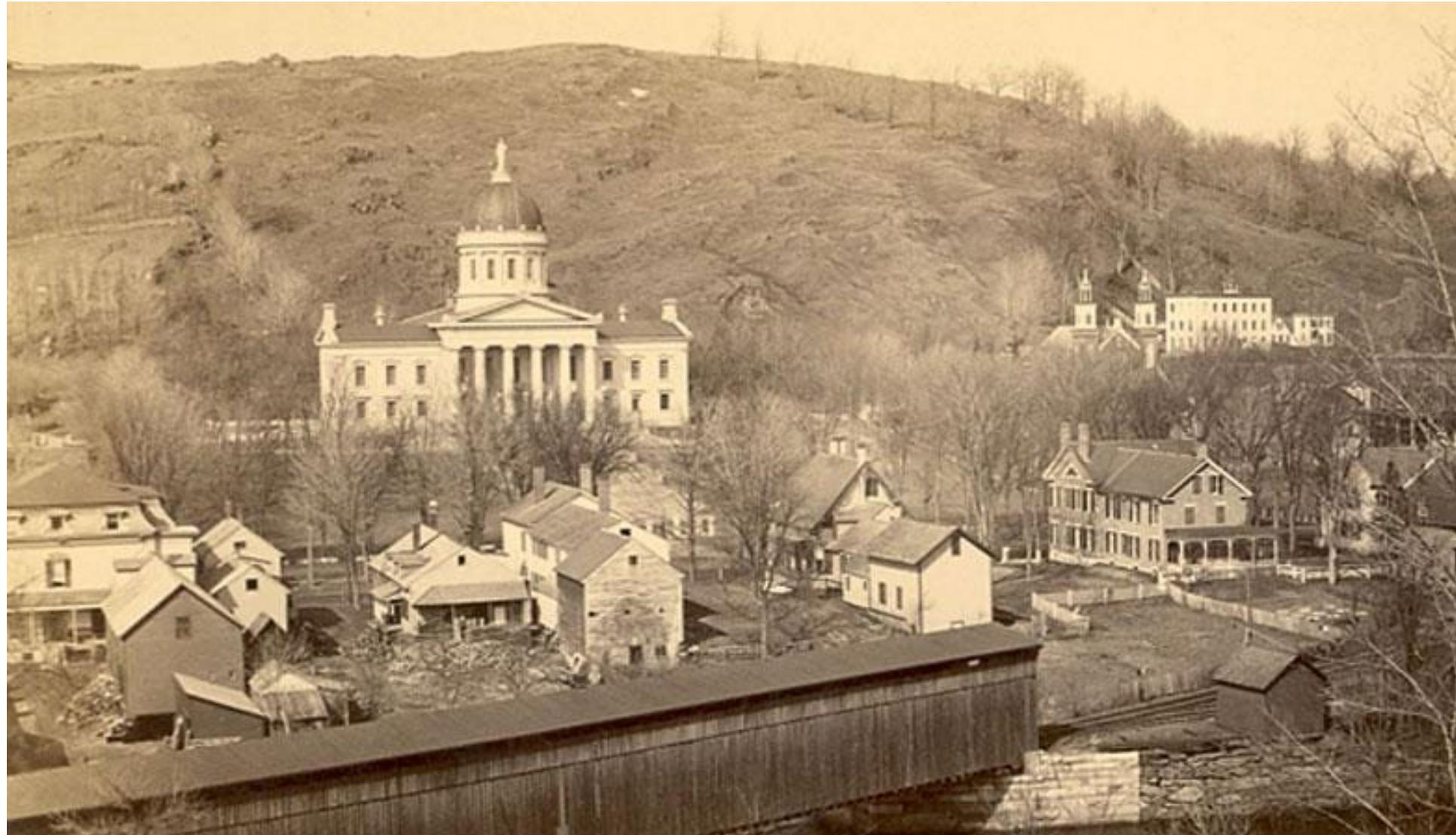


Vermont Agricultural Land Use 1880 - 2025

Ryan Patch
Agriculture Climate Policy Manager
Vermont Agency of Agriculture, Food and Markets
Presentation to: Senate Committee on Agriculture
January 15, 2026







Vermont's Land Area

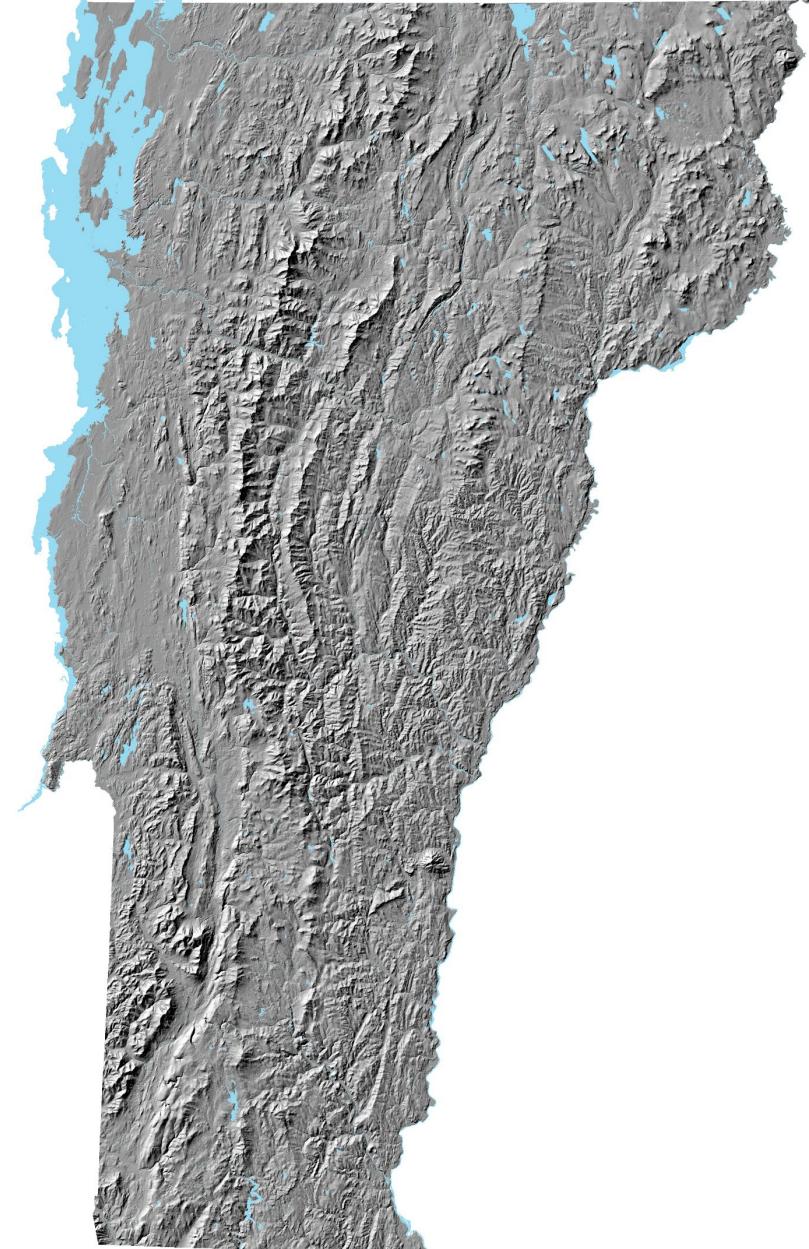
How to Reference Vermont's Land and Water Area

This page contains reference measurements for calculating Vermont physical areas in geographic analyses.

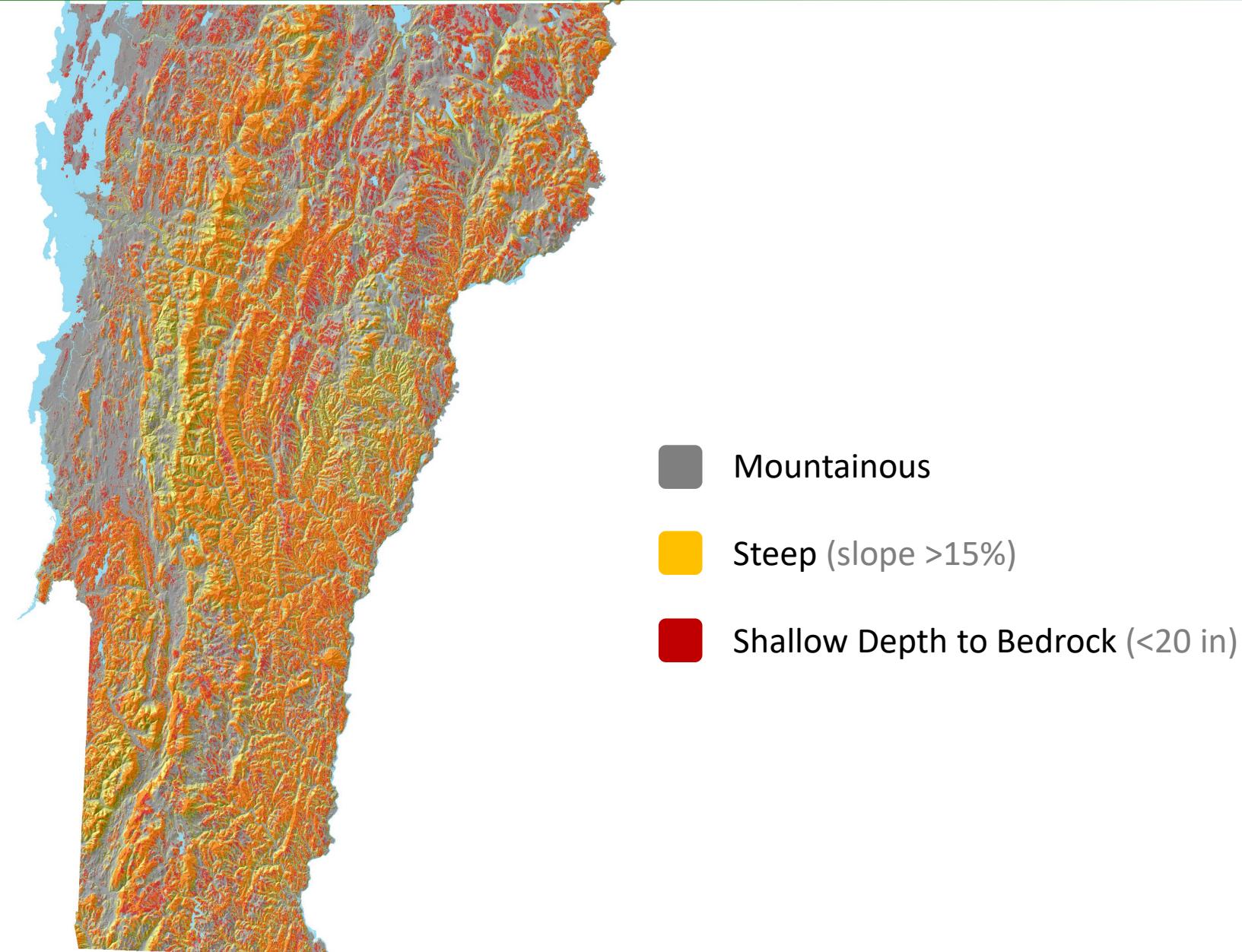
Census 2022 TIGER/Line Geometry

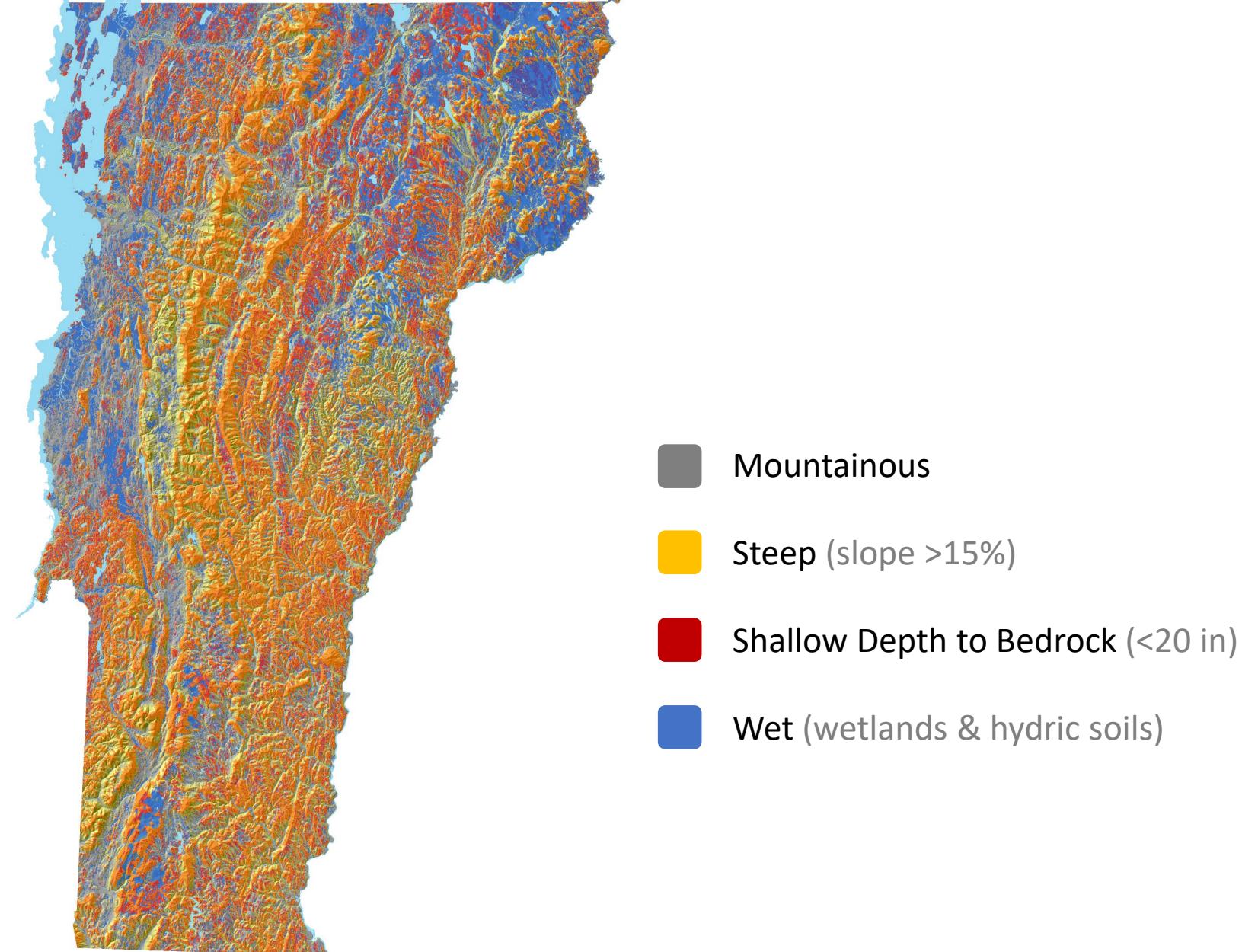
Geography	Total Area			Land Area ³			Water Area ³		
	Sq. Mi. ¹	Sq. Km.	Acres ²	Sq. Mi. ¹	Sq. Km.	Acres ²	Sq. Mi. ¹	Sq. Km.	Acres ²
Vermont	9,615	24,903	6,153,746	9,217	23,873	5,899,041	398	1,031	254,705
			100%			96%			4%

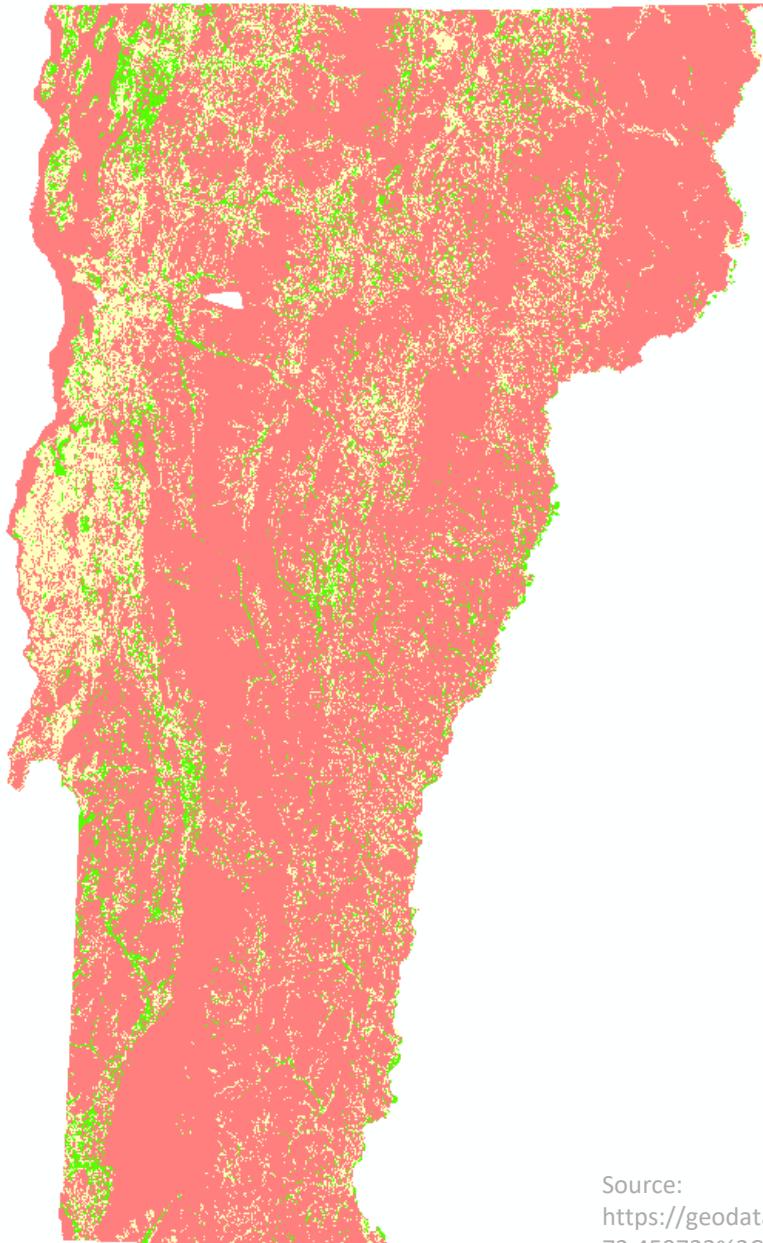
Table 1. Source: [2022 TIGER/Line Geodatabase File](#). U.S. Census Bureau.



Mountainous





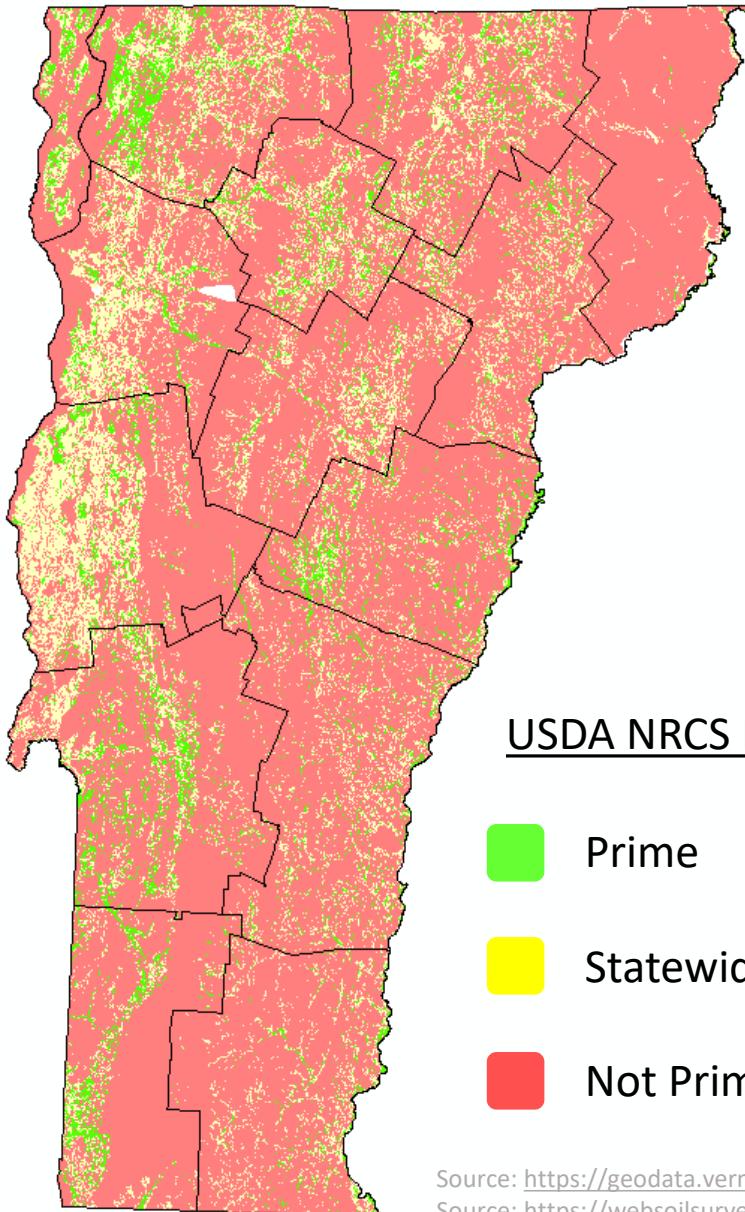


USDA NRCS Prime Ag Soils Rating

- Prime
- Statewide & Local
- Not Prime, Statewide, or Local (NPSL)

Source:

https://geodata.vermont.gov/datasets/937b0bac14b24864b1d1f07b63f25905_0/explore?location=43.857653%2C-72.459722%2C8.62

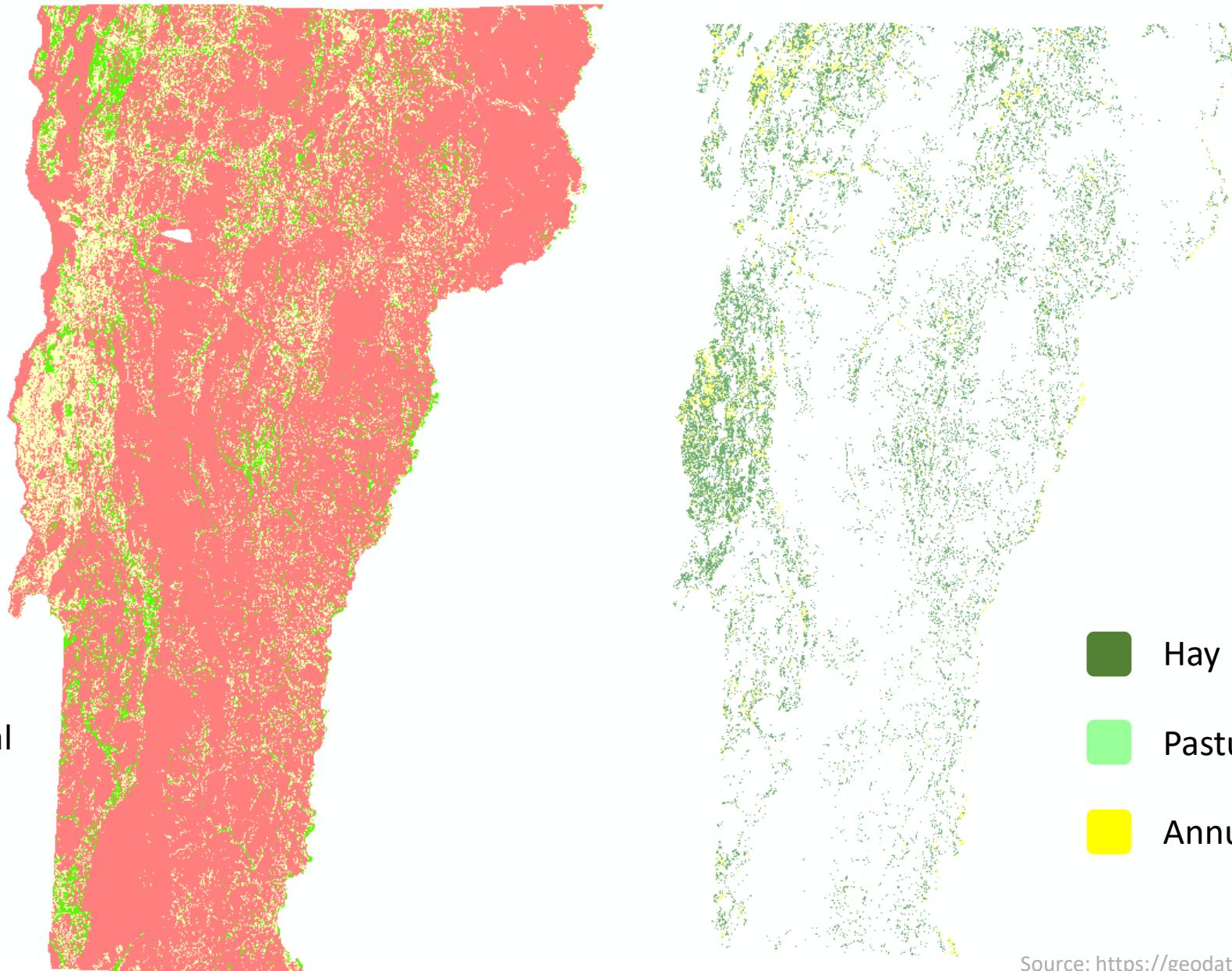


Source: https://geodata.vermont.gov/datasets/937b0bac14b24864b1d1f07b63f25905_0/explore?location=43.857653%2C-72.459722%2C8.62
 Source: <https://websoilsurvey.nrcs.usda.gov/app/WebSoilSurvey.aspx>

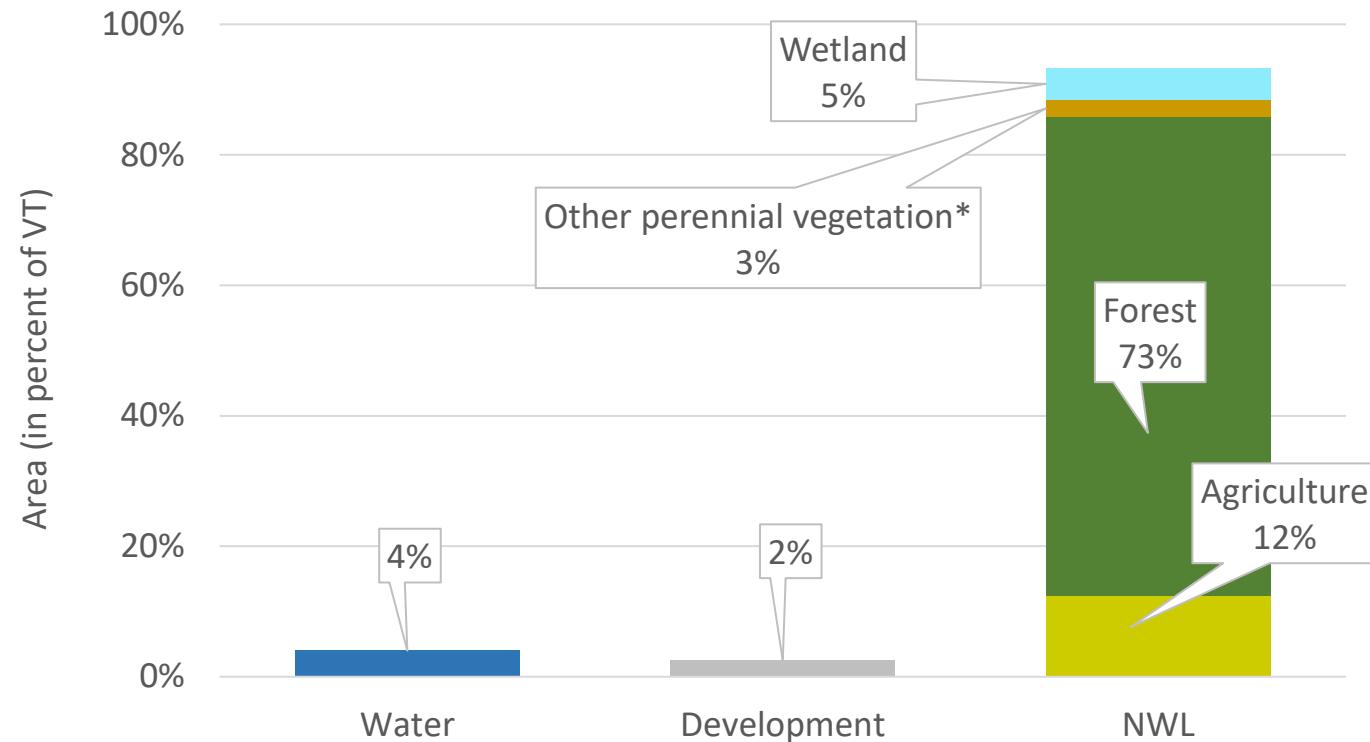
	County	Total Acres of Soil & Water	Acres of "All areas are prime farmland"	% total acres prime farmland
1	Addison	516,939	19,141	4%
2	Bennington	433,119	24,162	6%
3	Caledonia	420,101	15,080	4%
4	Chittenden	396,198	19,696	5%
5	Essex	429,359	3,614	1%
6	Franklin	440,776	24,755	6%
7	Grand Isle	126,978	13,109	10%
8	Lamoille	296,400	19,645	7%
9	Orange	442,545	30,119	7%
10	Orleans	462,291	24,521	5%
11	Rutland	604,394	42,932	7%
12	Washington	445,194	8,451	2%
13	Windham	510,962	6,700	1%
14	Windsor	625,310	24,196	4%
Total		6,150,565	276,121	4%

Statewide Soils cover 18.8% of Vermont's land base

Prime & Statewide Soils = 22.8% of VT's Land Base



Natural & Working Lands (NWL) cover 94% of Vermont



*Other perennial vegetation includes grasslands, shrub/scrublands, and turf

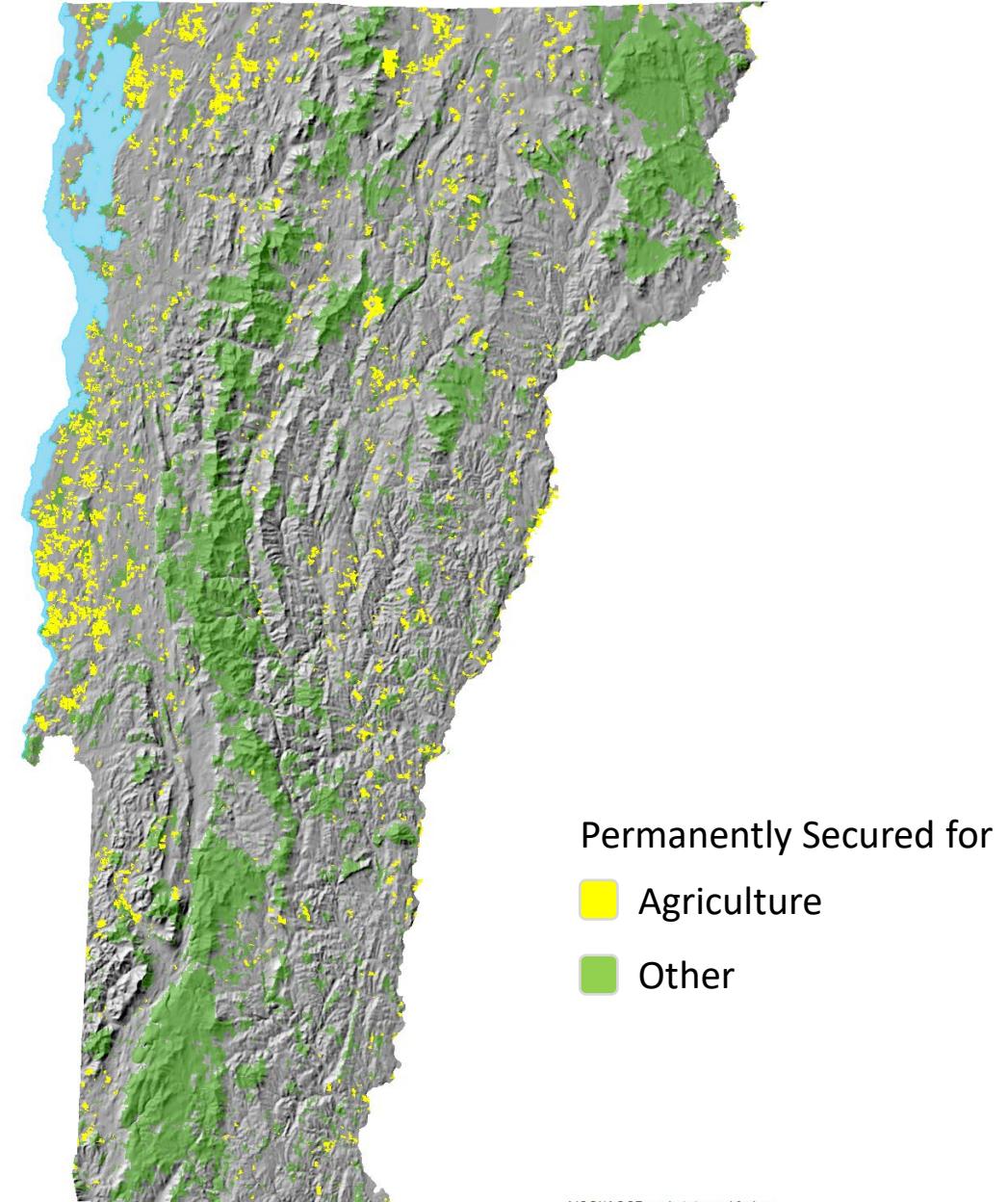


Summary

- **226,623 acres** of Agricultural Easements in Vermont
- “Permanently Secured for Agriculture” (yellow)

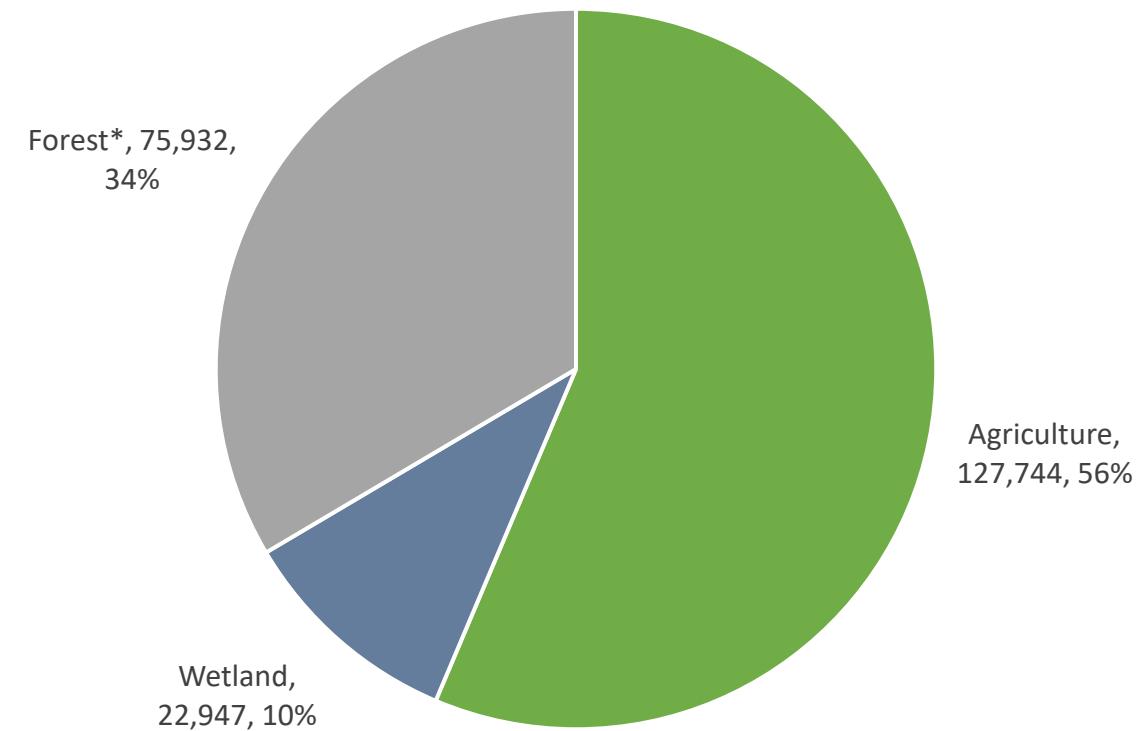
Methods

- Agricultural Easements “contain” = area within (acres)
- Geospatial overlay



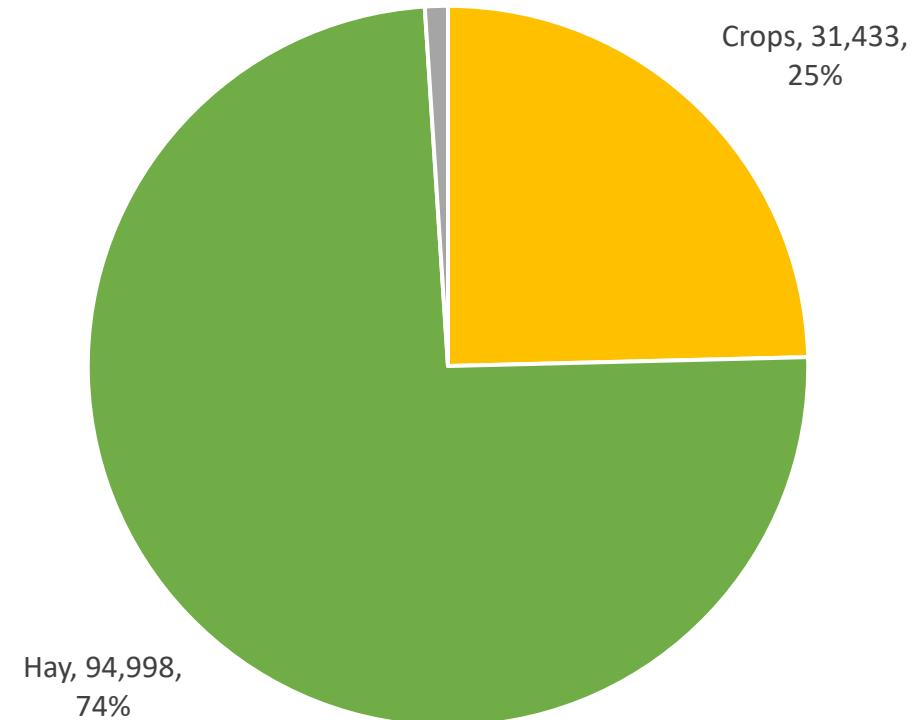
Agricultural Easements Contain

Agricultural Easement Landcover



*Forest not geospatially determined, difference from agricultural and wetland landcovers

Agricultural Easement Crop Type



*Agricultural landcover/crop type from 2016 (UVM Spatial Lab)

Agricultural Landbase Trends *1880 - 2022*

TABLE I **TRENDS IN VERMONT FARMING**

<u>YEAR</u>	<u>NUMBER</u>	<u>AVERAGE SIZE OF FARMS PER ACRE</u>	<u>PROPORTION OF LAND IN FARMS</u>
1850	29,763	139	71%
1860	31,556	136	73%
1870	33,827	134	78%
1880	35,522	138	84%
1890	32,573	135	75%
1900	33,104	143	81%
1910	32,709	143	80%
1920	29,075	146	72%
1925	27,786	141	67%
1930	24,898	156	67%
1935	27,061	149	69%
1940	23,582	156	62%
1945	26,490	148	66%
1950	19,043	185	59%
1954	15,981	208	56%
1959	12,099	243	50%
1964	9,247	273	43%

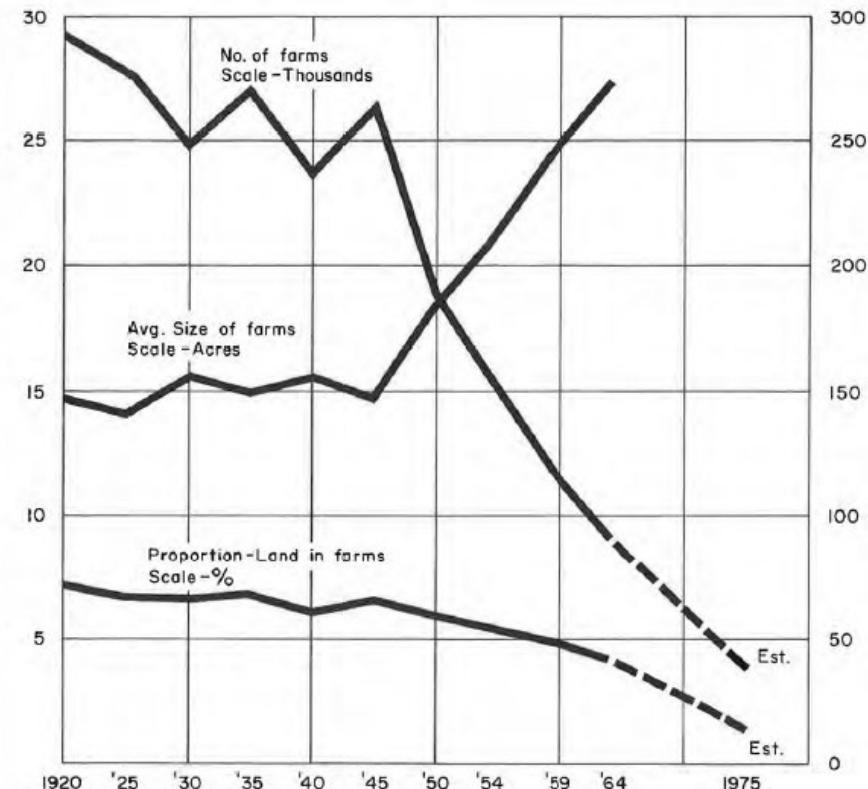
Source: Central Planning Office, Montpelier, Vermont

* * * *

1880: 35,000 Farms; 84% of Vermont's Land Area in Farms

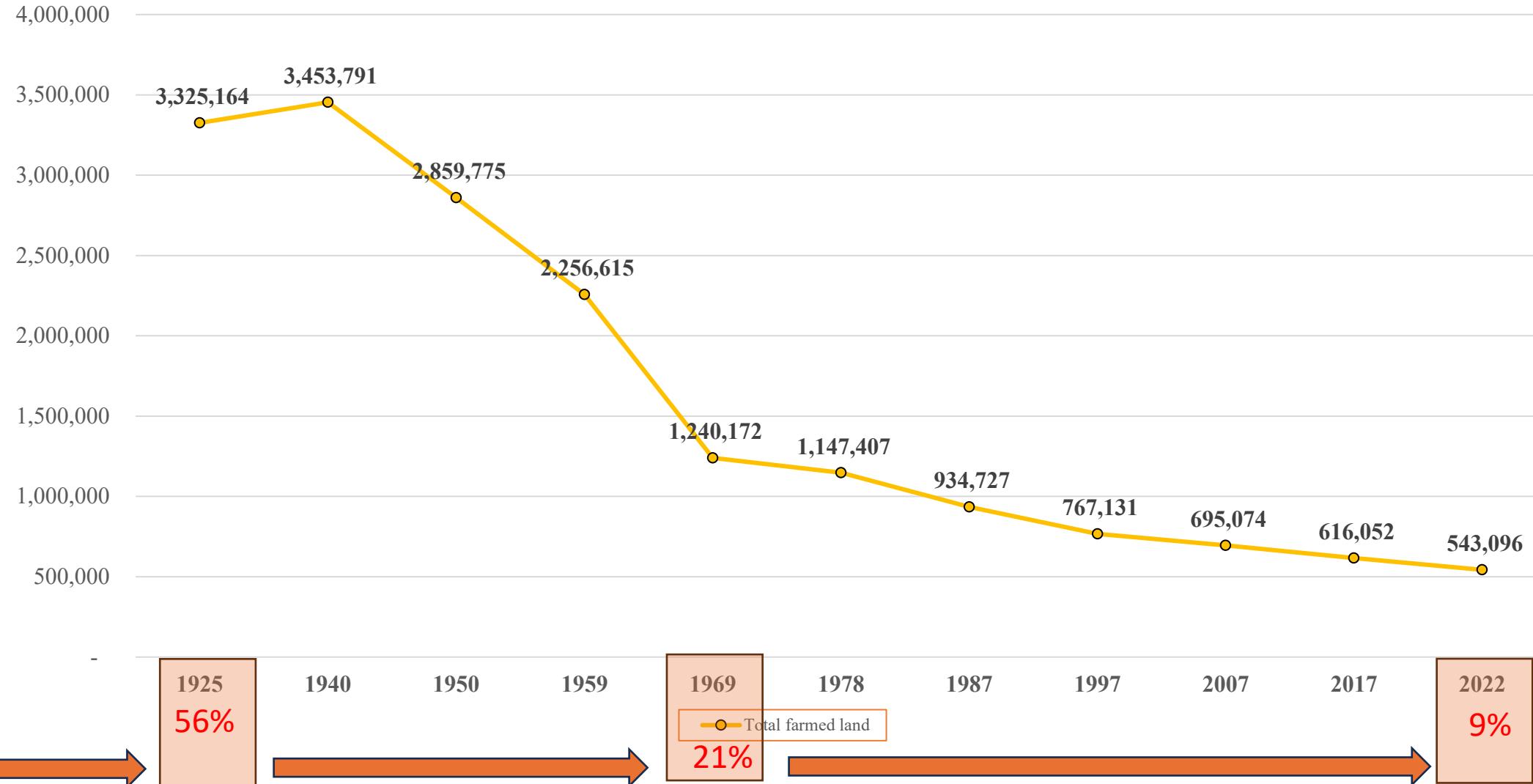
Graph 1

VERMONT FARM TRENDS 1920 - 1975


 % Land in Farms
of Farms


Size of farms

Agricultural Land Use In Vermont

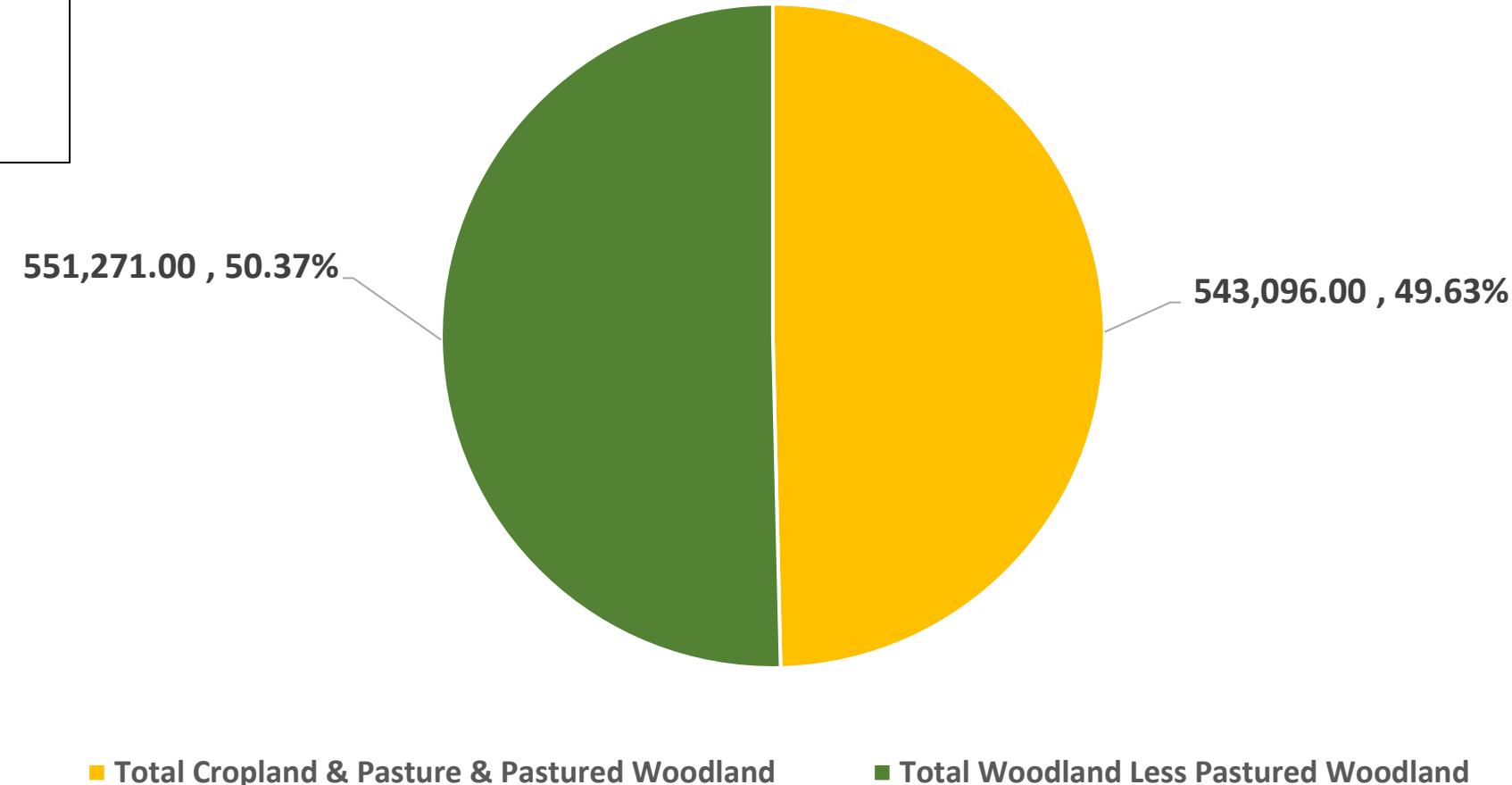


Data source: 1925 - 2022 USDA NASS Ag Census, Vermont

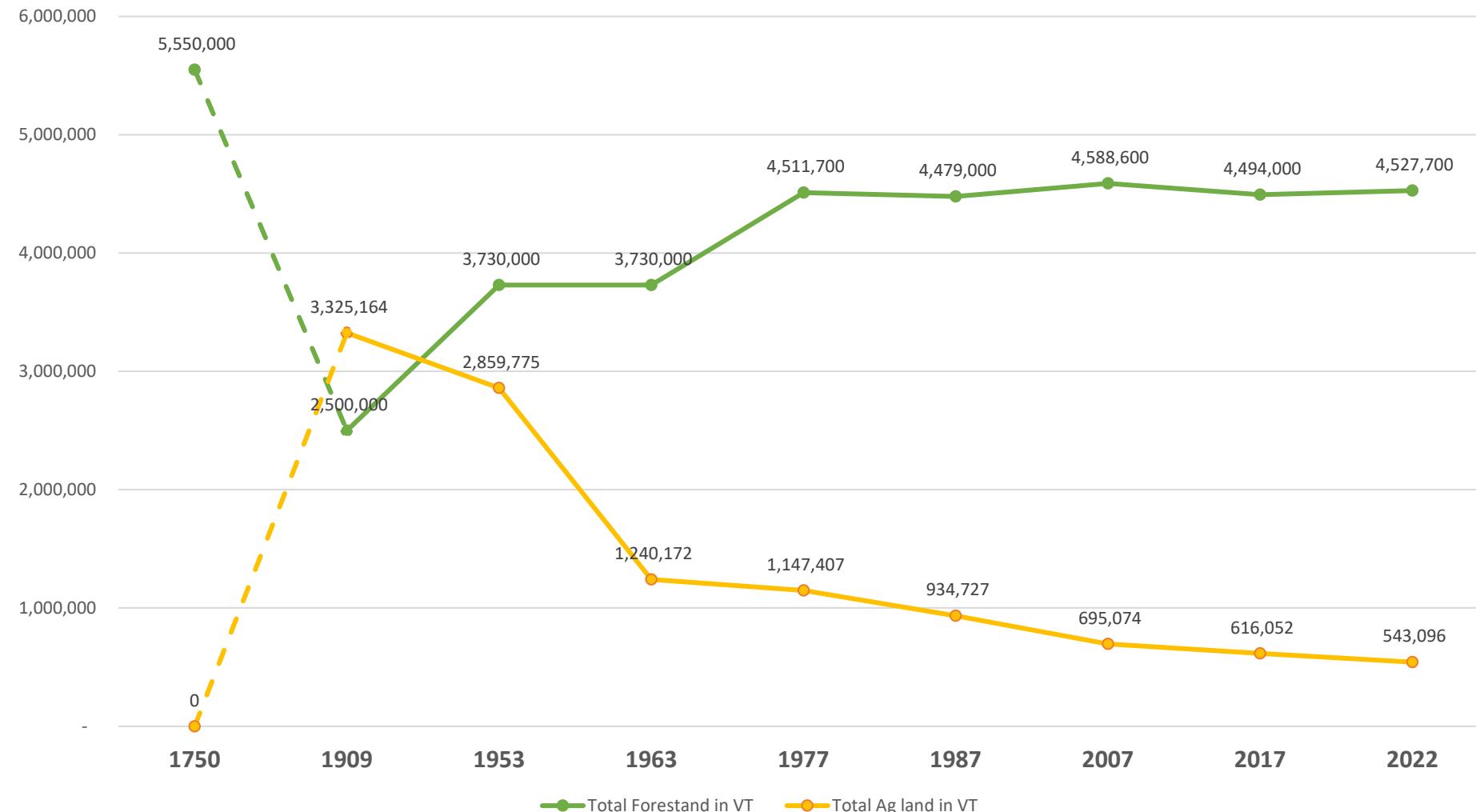
Data source: <https://vcgi.vermont.gov/resources/how-and-education-resources/how-reference-vermonts-land-and-water-area> (5,899,041 acres of Land in VT)

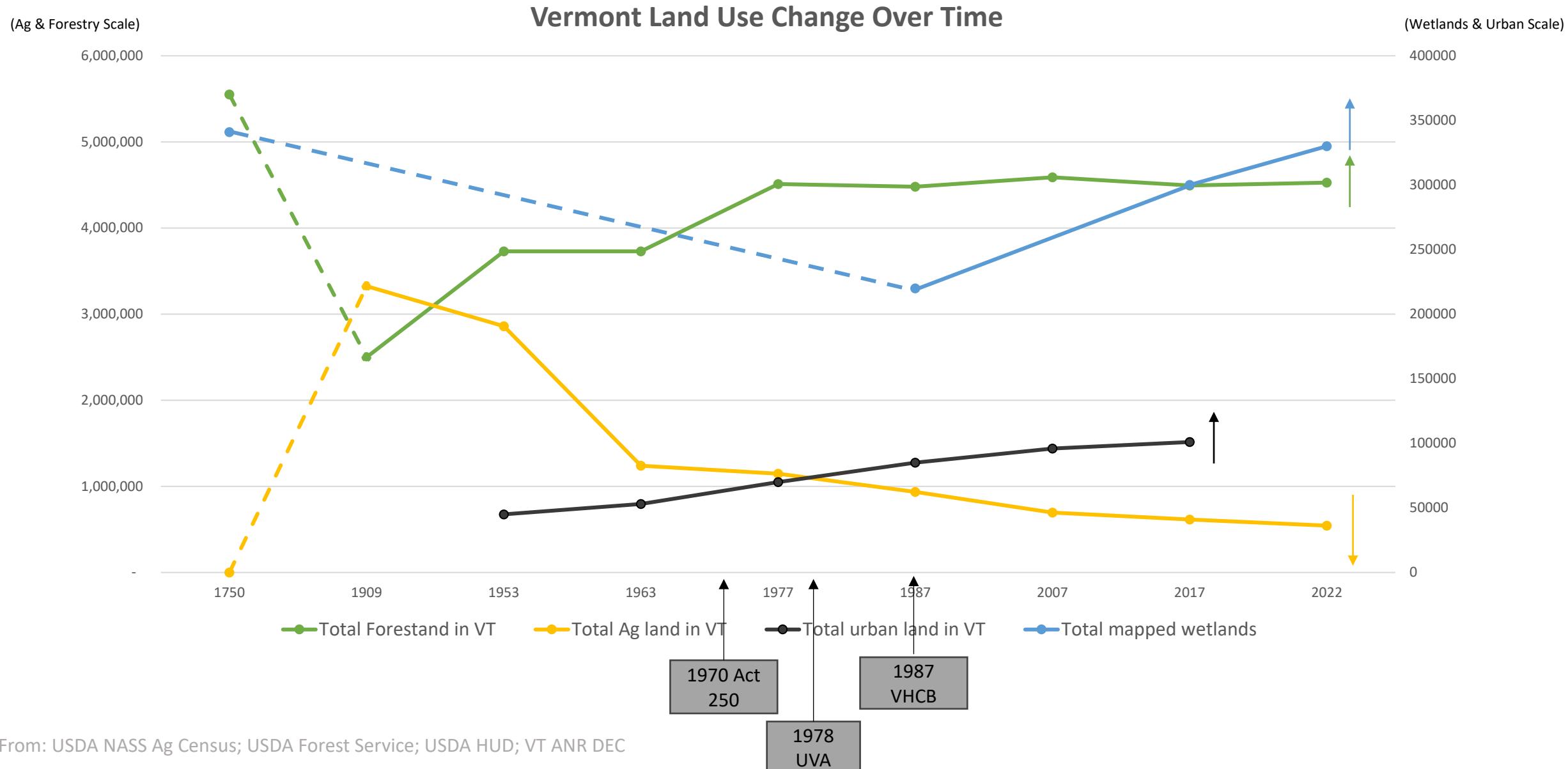
For the first time in the modern census, farms in Vermont manage more forest than agricultural land.

Vermont Farmed Land vs. Farm Managed Woodland (acres)

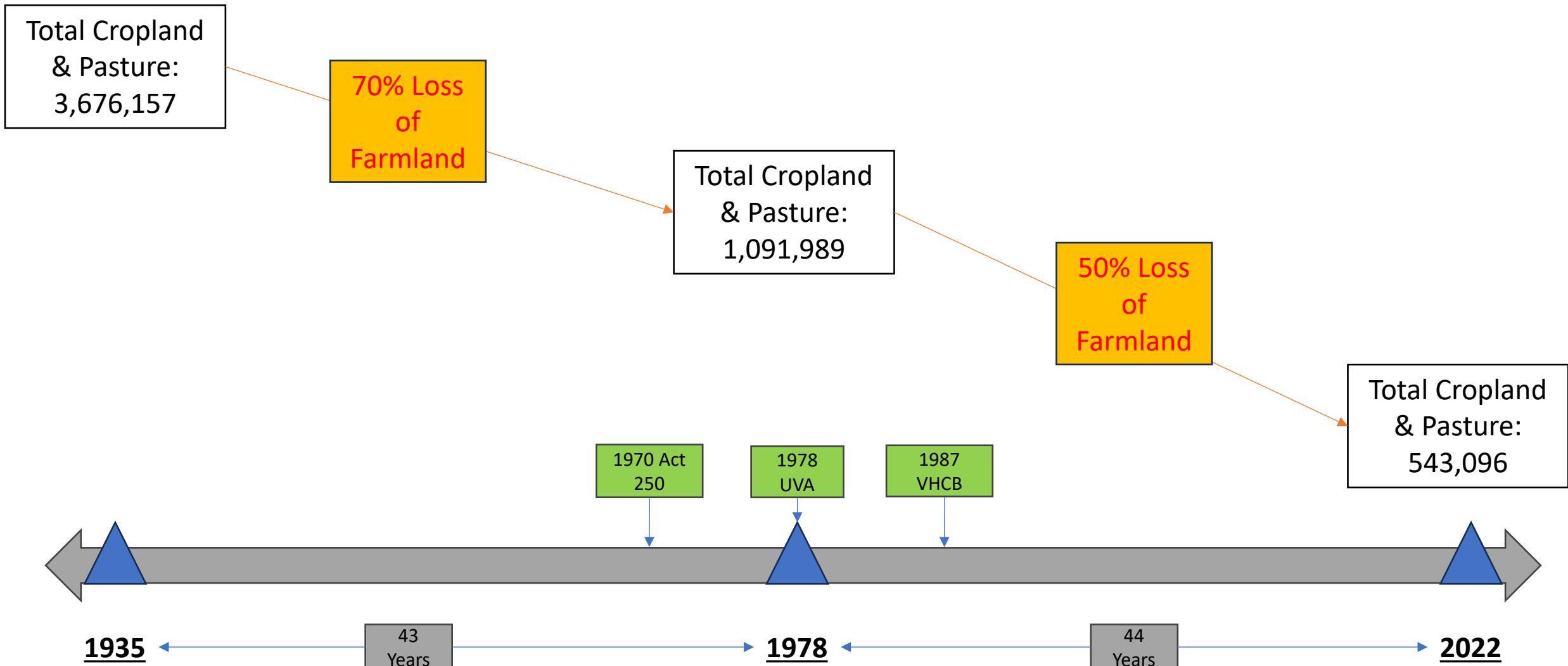


Forest & Agriculture Land Use - Vermont

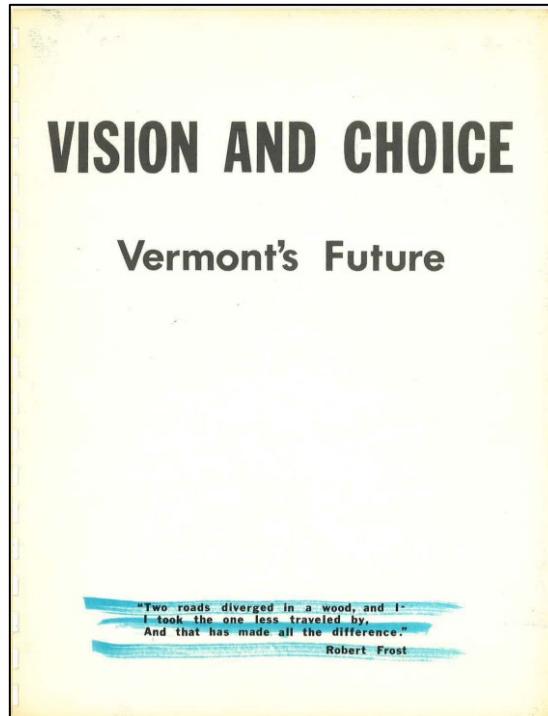




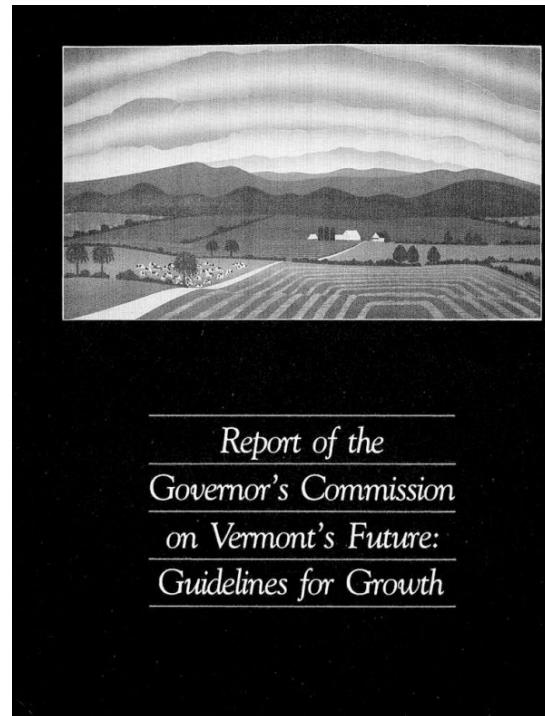
Vermont Conversations on Protecting Farmland: 1968 - 2023



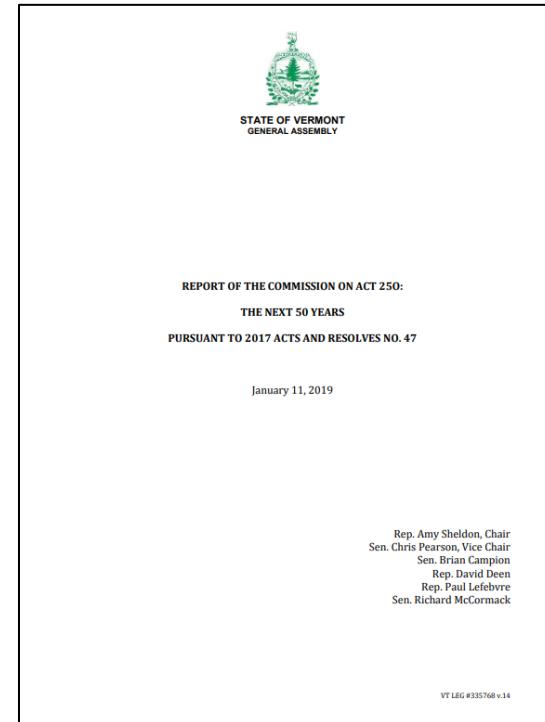
1968



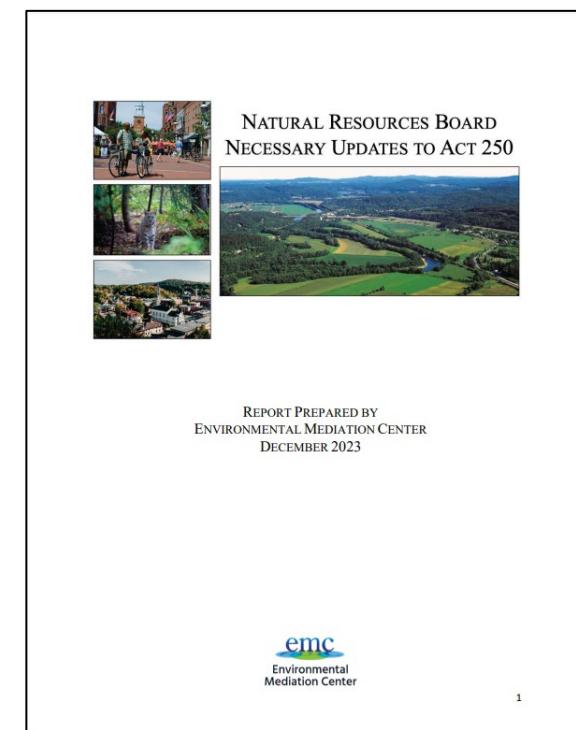
1988



2019



2023



Source: https://outside.vermont.gov/agency/ACCD/ACCD_Web_Docs/CD/CPR/Resources-and-Rules/DHCD-Planning-GovCommission-FutureGuidelines-Growth.pdf

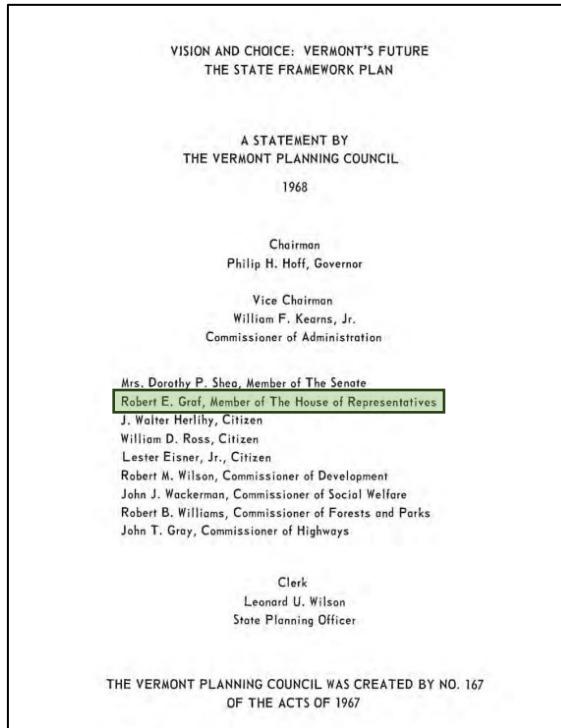
Source: https://outside.vermont.gov/agency/ACCD/ACCD_Web_Docs/CD/CPR/Resources-and-Rules/DHCD-Planning-VisionChoice-FutureStateFramework-1968.pdf

Source: <https://legislature.vermont.gov/Documents/2018/WorkGroups/Act250/Final%20Report/W~Ellen%20Czajkowski~Commission%20on%20Act%20250%20Final%20Report~1-11-2019.pdf>

Source: https://nrb.vermont.gov/sites/nrb/files/documents/NRB_Necessary_Updates_to_Act_250_Study_Report_FINAL.pdf

Act 250 reports through the years

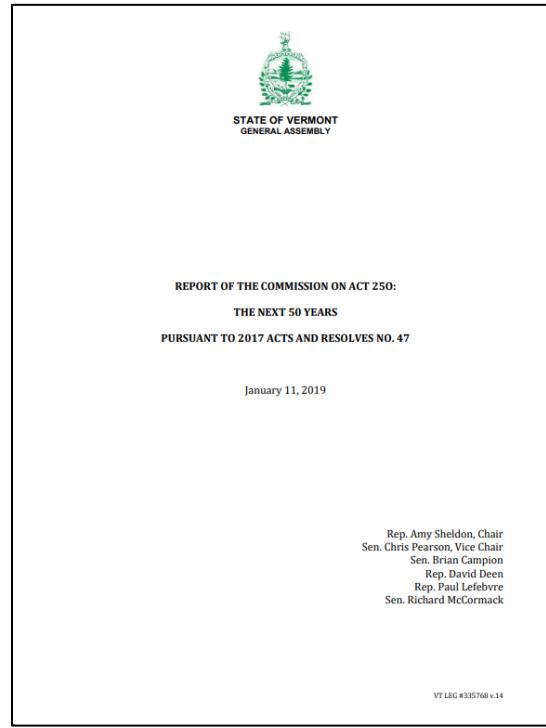
1968



1988



2019



2023

Acknowledgments:

We recognize and thank the Steering Committee members for their time, dedication, and expertise creating this report:

Andy Rowe	Engineer and Consultant, Snyder Homes
Jon Groveson	Vermont Natural Resources Council
Peter Gregory	Two Rivers-Ottauquechee Regional Commission
Tom Little	District 4 Environmental Commission Chair
Geoff Hand	Attorney
Judge Thomas Zonay	Vermont Judiciary
Brent Rakowski, P.E.	Engineer, Otter Creek Engineering
Chip Sawyer	Director of Planning and Development, City of St. Albans
Megan Sullivan	Vice President, Vermont Chamber of Commerce
Kathy Beyer	Senior Vice President, Evernorth
Charlie Hancock	Forest Consultant, North Woods Resource Group

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Charlie Hancock	Forest Consultant, North Woods Resource Group

3

Farmer Member

Elizabeth Bankowski, VT Secretary of Civil and Military Affairs and Chief of Staff to Governor Kunin; Polly Billings, owner of F.H. Gillingham & Sons, a general store; Darby Bradley, Legal Counsel to the Vermont Land Trust and former Chair, Vermont Environmental Board; Arthur Gibb, a banking and investment counsel who served in the VT General Assembly for 24 years and was instrumental in the creation of Act 250; Miles Jensen, Executive Director of Champlain Industries; Robert Lawson, Editor of Vermont Business Magazine; Wayne C. Patenaude, a St. Johnsbury dairy farmer; Sister Janice Ryan, President of Trinity College; Mark Snelling, President of Shelburne Corporation, a manufacturer of ski accessories; Donald Tarinelli, principal owner of Haystack Ski Resort; Betty Wheeler, Middlebury Town Manager and President, Vermont League of Cities and Towns.

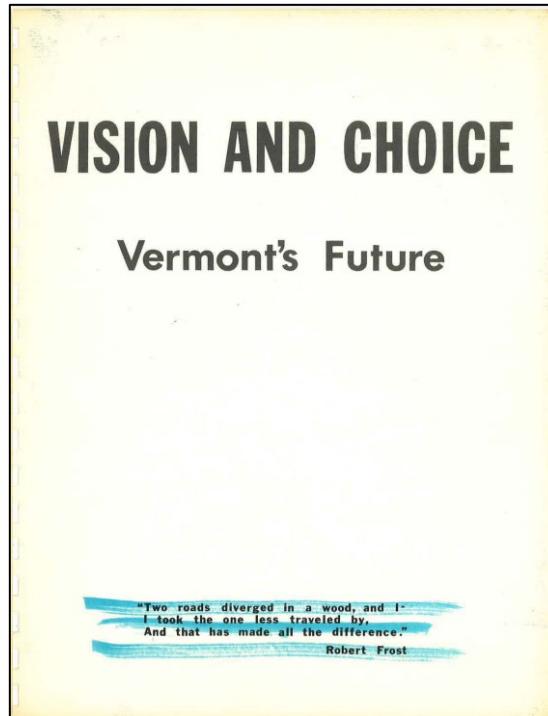
Source: https://outside.vermont.gov/agency/ACCD/ACCD_Web_Docs/CD/CPR/Resources-and-Rules/DHCD-Planning-GovCommission-FutureGuidelines-Growth.pdf

Source: https://outside.vermont.gov/agency/ACCD/ACCD_Web_Docs/CD/CPR/Resources-and-Rules/DHCD-Planning-VisionChoice-FutureStateFramework-1968.pdf

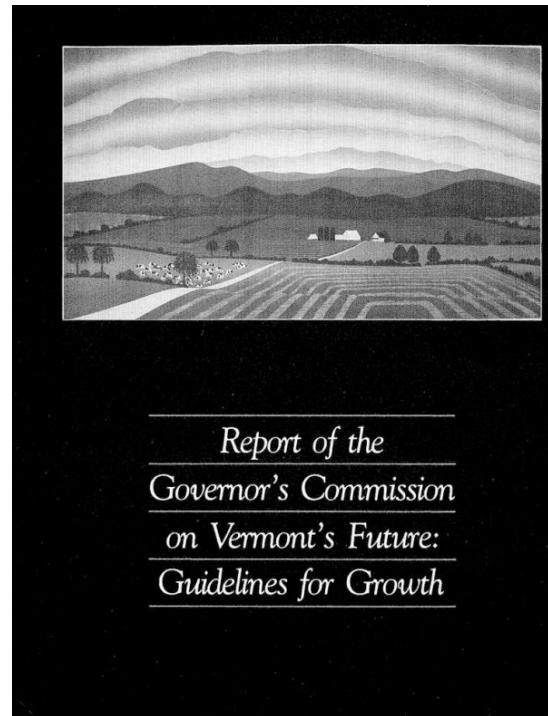
Source: <https://legislature.vermont.gov/Documents/2018/WorkGroups/Act250/Final%20Report/W~Ellen%20Czajkowski~Commission%20on%20Act%20250%20Final%20Report~1-11-2019.pdf>

Source: https://nrb.vermont.gov/sites/nrb/files/documents/NRB_Necessary_Updates_to_Act_250_Study_Report_FINAL.pdf

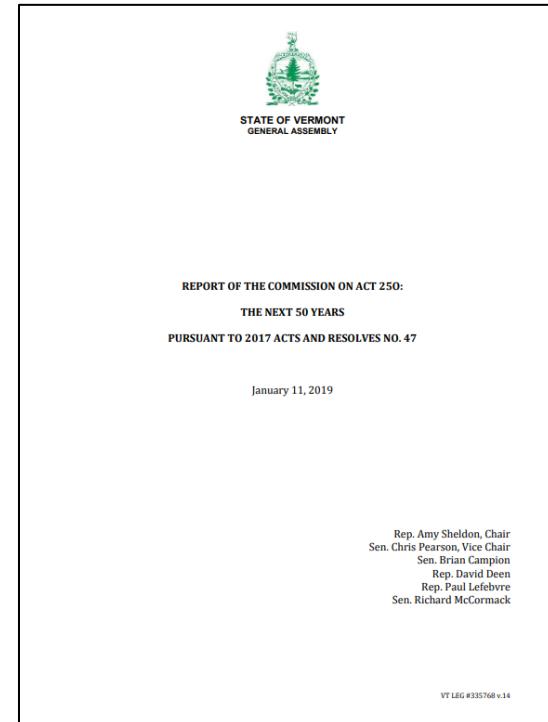
1968



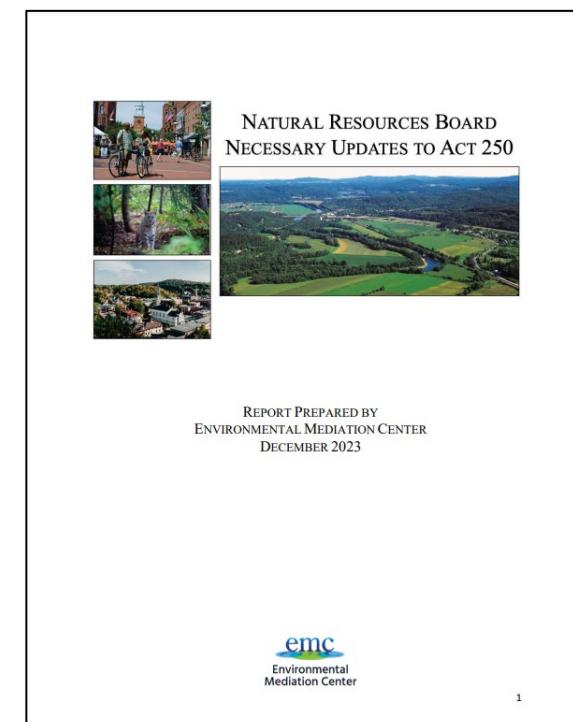
1988



2019



2023



Ag mentions / word:

0.42%

Ag mentions / word:

0.36%

-14.3%

Ag mentions / word:

0.24%

-42.9%

Ag mentions / word:

0.10%

-76.2%

Source: https://outside.vermont.gov/agency/ACCD/ACCD_Web_Docs/CD/CPR/Resources-and-Rules/DHCD-Planning-GovCommission-FutureGuidelines-Growth.pdf

Source: https://outside.vermont.gov/agency/ACCD/ACCD_Web_Docs/CD/CPR/Resources-and-Rules/DHCD-Planning-VisionChoice-FutureStateFramework-1968.pdf

Source: <https://legislature.vermont.gov/Documents/2018/WorkGroups/Act250/Final%20Report/W~Ellen%20Czajkowski~Commission%20on%20Act%20250%20Final%20Report~1-11-2019.pdf>

Source: https://nrb.vermont.gov/sites/nrb/files/documents/NRB_Necessary_Updates_to_Act_250_Study_Report_FINAL.pdf

	1968	1988	2019	2023
agriculture*	17	34	32	6
farm*	34	22	36	5
dairy*	3	21	0	0
food*	0	6	1	0
word count	12,805	21,620	28,256	11,471
ag related words	54	77	68	11
word count	12,805	21,620	28,256	11,471
ag / word	0.42%	0.36%	0.24%	0.10%

With Farmers On The Committee

1968

The commitment to a framework for organizing the expanding population and resources of the State could accomplish many specific objectives. It would:

- attract outside industrial and recreational investment
- reassure present investors and semi-residents of protection
- preserve the State's agricultural and forest base
- provide choice of urban, suburban and rural living throughout Vermont
- Preserve essential community life in the State
- foster rural area development on the concentration and space preservation concept that is classic to Vermont
- balance political concerns and mitigate against urban-suburban rural polarization
- Provide the setting for establishment of new towns and planned expansion of satellite villages
- promote local control and initiative within guidelines of a State consensus built on a balance of benefits from State incentives and investments.

1988

All of the recommendations were based on four broad goals that spring from Vermont values:

1. To maintain a sense of community.
2. To support our agricultural heritage — the working landscape.
3. To protect environmental quality.
4. To provide opportunity for all Vermonters to obtain a quality job, a good education and decent, affordable housing.

Future policies and planning at the local, regional and state levels must be guided by these goals.

Without Farmers On The Committee

2019

1. Charge

Act 47, Sec. 2 (e)(2)(C)(ii) – “Whether the criteria support development in areas designated under 24 V.S.A. chapter 76A, and preserve rural areas, farms, and forests outside those areas.”

VS.

- The repeal of the exemption for farming, logging, and forestry below 2,500 feet when these occur in areas that have been designated as critical resource areas.

2023

The Steering Committee recognizes that Vermont is facing a housing crisis in addition to the global climate crisis. The Steering Committee believes that facilitating the development of new housing while ensuring that we are maintaining our rural working lands and ecologically important natural resources are not mutually exclusive goals. In fact, exempting designated areas from Act 250 jurisdiction to increase the state's housing stock, advance equity and diversity through affordable and workforce housing, and thus expand economic development opportunities while protecting rural lands and natural resources are the basis for these recommendations.

wildlife, and agricultural soils and local government capacity to service new development. The longstanding vision of Act 250 has been to support compact development surrounded by forests and open lands, including farms and forestry operations.

VS.

Recommendation: Enact the provisions in H.128 reducing the agricultural soils mitigation ratio for forest processing enterprises to 1:1, which is the same ratio that industrial parks need to provide.

Review of the Economic Output of Vermont's Private Industry

2020 - 2024

Gross Domestic Product: is the total **market value** of all **final goods and services** produced in an economy in a one-year period.

Real Gross Domestic Product: is the total amount of goods and services produced, adjusted for price-level changes (inflation)

What BEA Uses to Calculate State GDP

LABOR INCOME

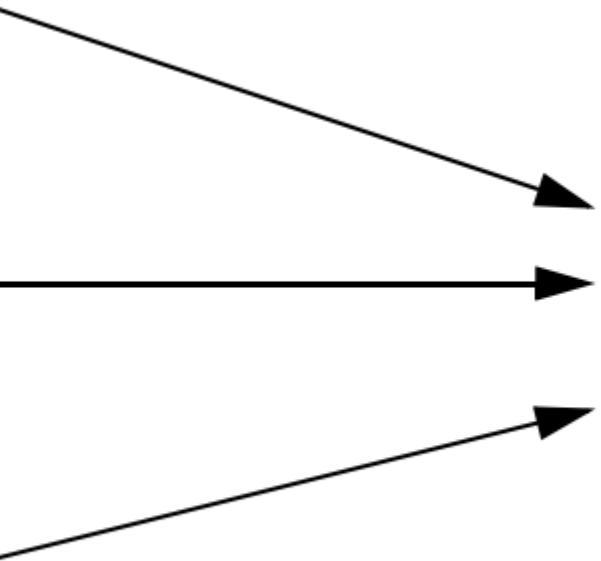
Includes the wages, salaries, and other benefits earned by workers

BUSINESS TAXES

Includes Federal excise, sales, property, and other taxes that can be included as a business expense.

CAPITAL INCOME

Includes income earned by individual or joint business entrepreneurs as well as corporations. Also includes depreciation and other income earned by capital.



***GDP Does Not:**

- Reflect the distribution of income in the State
- Count the production of goods or services in the domicile [e.g. child care, cooking meals, driving to work]
- Count informal or unpaid labor

SAGDP9 Real GDP by state 1

(millions of chained 2017 dollars)

Bureau of Economic Analysis

Rank	Description	2024	% of rGDP 2024
1	Finance, insurance, real estate, rental, and leasing	6660.2	21%
2	Professional and business services	5121.9	16%
3	Educational services, health care, and social assistance	4971.8	16%
4	Retail trade	3125.2	10%
5	Manufacturing	2638	8%
6	Arts, entertainment, recreation, accommodation, and food services	2537.9	8%
7	Wholesale trade	1465.4	5%
8	Information	1389.9	4%
9	Construction	1161	4%
10	Utilities	857	3%
11	Other services (except government and government enterprises)	723.5	2%
12	Transportation and warehousing	560.2	2%
13	Agriculture, forestry, fishing and hunting	422.7	1%
14	Mining, quarrying, and oil and gas extraction	186.9	1%

VT Agriculture
= #13 of 14

SAGDP9 Real GDP by state 1

(millions of chained 2017 dollars)

Bureau of Economic Analysis

Rank	Description	2024	% Growth since 2000
1	Finance, insurance, real estate, rental, and leasing	6660.2	48%
1a	<i>Finance and Insurance</i>	1753.7	34%
1b	<i>Real estate and rental and leasing</i>	4908.4	53%
2	Professional and business services	5121.9	169%
2a	<i>Professional scientific & technical services</i>	3466.1	162%
2b	<i>Management of companies and enterprises</i>	376.9	-16%
2c	<i>Administrative and support and waste management and remediation services</i>	1283.1	694%
3	Educational services, health care, and social assistance	4971.8	77%
3a	<i>Educational Services</i>	825	8%
3b	<i>Health care and social assistance</i>	4150.2	101%
13	Agriculture, forestry, fishing and hunting	422.7	10%
13a	<i>Farms</i>	331.9	8%
13b	<i>Forestry, fishing, and related activities</i>	93.6	14%

Goods = physical goods (e.g. food or timber)

Services = activities done for others (e.g. lawyers / consultants)

SAGDP9 Real GDP by state 1

(millions of chained 2017 dollars)

Bureau of Economic Analysis

Description	2000	2024	% Increase in Output
Private goods-producing industries (a)	4303	4439.2	3%
Private services-providing industries (b)	16506.3	27184.2	65%

(a) The private goods-producing industries consist of: agriculture, forestry, fishing, and hunting; mining, quarrying, and oil and gas extraction; construction; and manufacturing.

(b) The private services-producing industries consist of: utilities; wholesale trade; retail trade; transportation and warehousing, excluding Postal Service; information; finance and insurance; real estate, rental, and leasing; professional, scientific, and technical services; management of companies; administrative and support and waste management and remediation services; educational services; health care and social assistance; arts, entertainment, and recreation; accommodation and food services; and other services (except government and government enterprises).

Climate Change and Vermont Agricultural Land Use

Vermont is Getting Warmer and Wetter: Climate Change Study

The Green Mountain State has warmed nearly 2°F, with a 21% jump in precipitation

Key findings



Climate change is here – and impacting communities across Vermont.

Vermont is getting warmer. Winters are warming more quickly. Snow season is getting shorter.

Vermont is getting wetter. Heavy rain events happen more often, contributing more flooding and water quality problems.

Multiple, complex impacts could lead to surprises.

Climate impacts and risks will increase without action.

Dig in to learn more...



No more hot air ... please!

With a massive gap between rhetoric and reality, countries draft new climate commitments

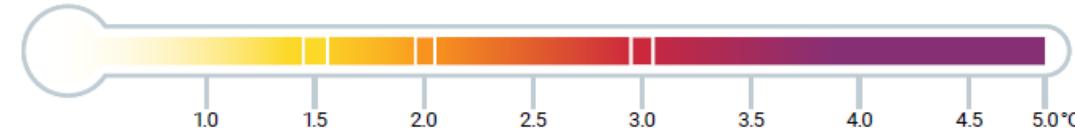


Emissions Gap Report 2024

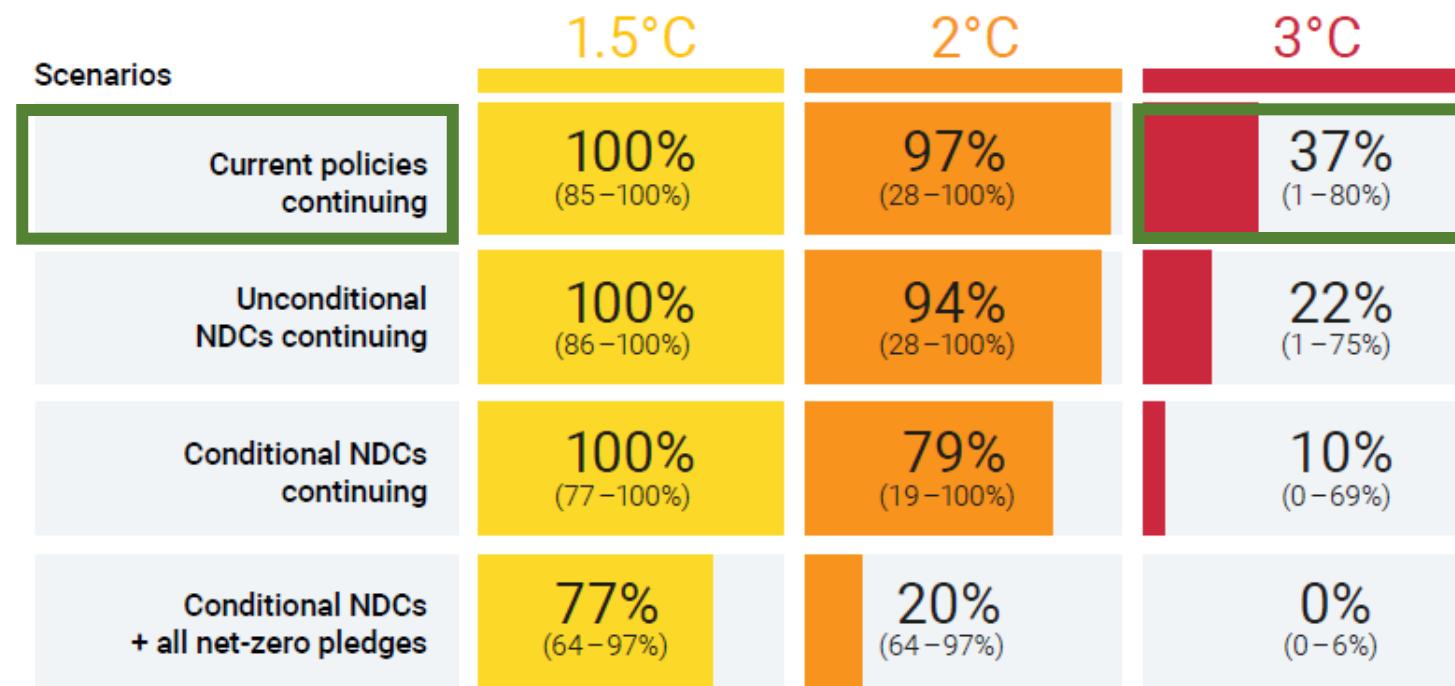
Emissions Gap Report 2024: No more hot air ... please!

Figure ES.4 Projections of global warming under the pledge-based scenarios assessed

Peak warming over the twenty-first century (°C) relative to pre-industrial levels

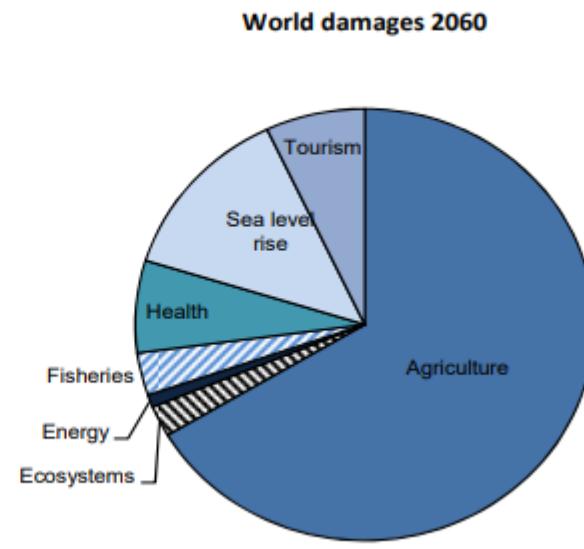
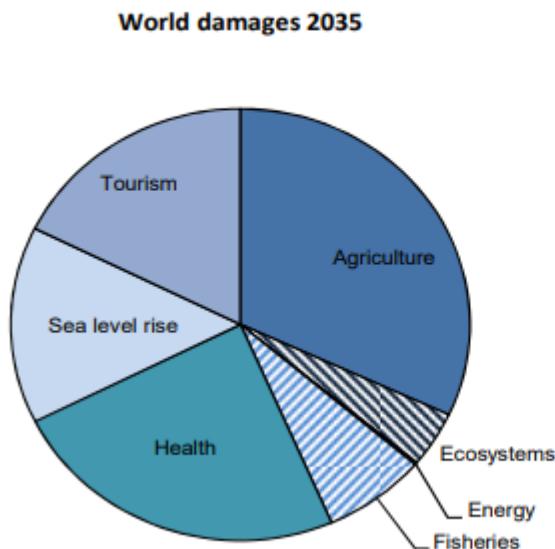


Likelihood of warming exceeding a specific temperature limit (%)



An OECD study reports: Global agriculture projected to absorb **2/3** of all climate change costs by 2060.

B. Shares of global economic (GDP) impact of climate change (central projection)

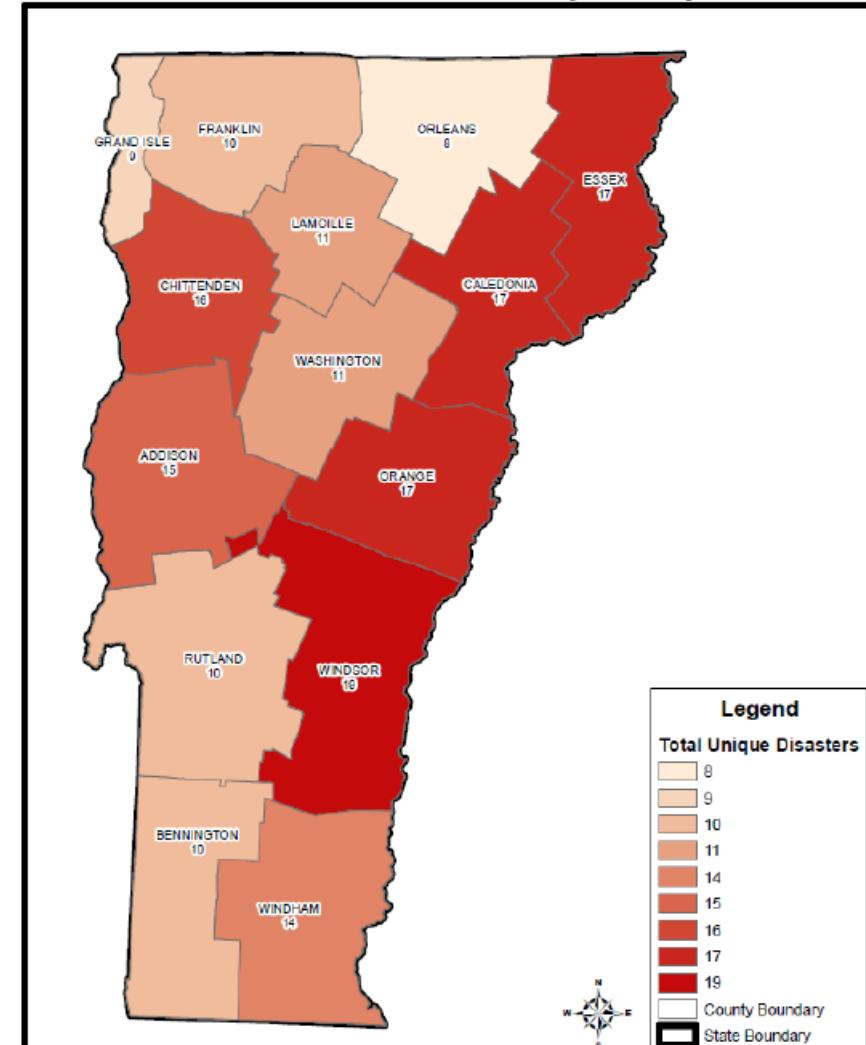


VT 2023 & 2024: 28 unique USDA disaster declarations

Types of Disasters Declared:

1. Severe Storm, Tornadoes, and Flooding;
2. Remnants of Tropical Storm Debby,
3. Severe Storm, Flooding, and Mudslides
4. Severe Winter Storms;
5. Severe Storms and Flooding;
6. Flash Flooding;
7. Hail and High Winds from Severe Storms;
8. Freeze and Frost;
9. Freeze;
10. Flooding and Excessive Rain;
11. Excessive Rain and Flash Flooding;
12. Excessive Rain;
13. Extreme Freeze;
14. Tornado and Excessive Rain;
15. Flooding and Excessive Moisture

2023 & 2024 Total Presidential & Secretarial
Disaster Declarations by County



0 5 10 Miles

Prepared by: Vermont Agency of Agriculture, Food & Markets

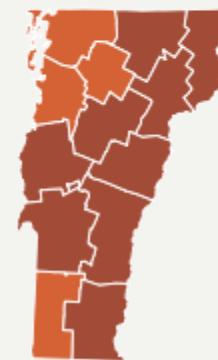
Projected Climate Risks

HIGH  MEDIUM  LOW  NO RISK 

EXTREME RAIN



Annual precipitation and extreme precipitation events in Vermont have been above average in recent years.



HURRICANES



Hurricanes Irene (2011), Floyd (1999), and Gloria (1985), were all billion-dollar disasters that impacted Vermont.



WATER STRESS



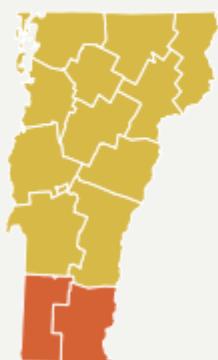
Vermont has experienced more abnormally dry days during the past 10 years than it did in the early 2000s.



WILDFIRE



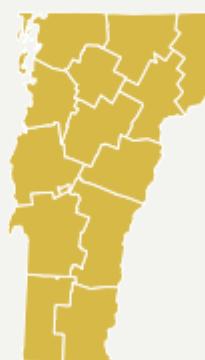
Large wildfires are not very common in Vermont, but 200-400 small fires (1.5-2 acres) occur per year.



HEAT STRESS



Temperatures have risen about 3.0°F since the beginning of the 20th century, resulting in warmer nights, shorter freeze-free seasons, and longer growing seasons.



SEA LEVEL RISE



With no ocean coastline, Vermont is spared the direct impacts of sea level rise.

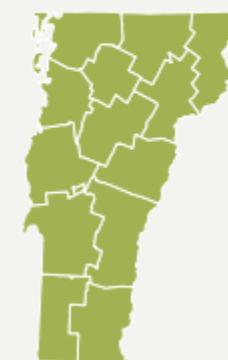
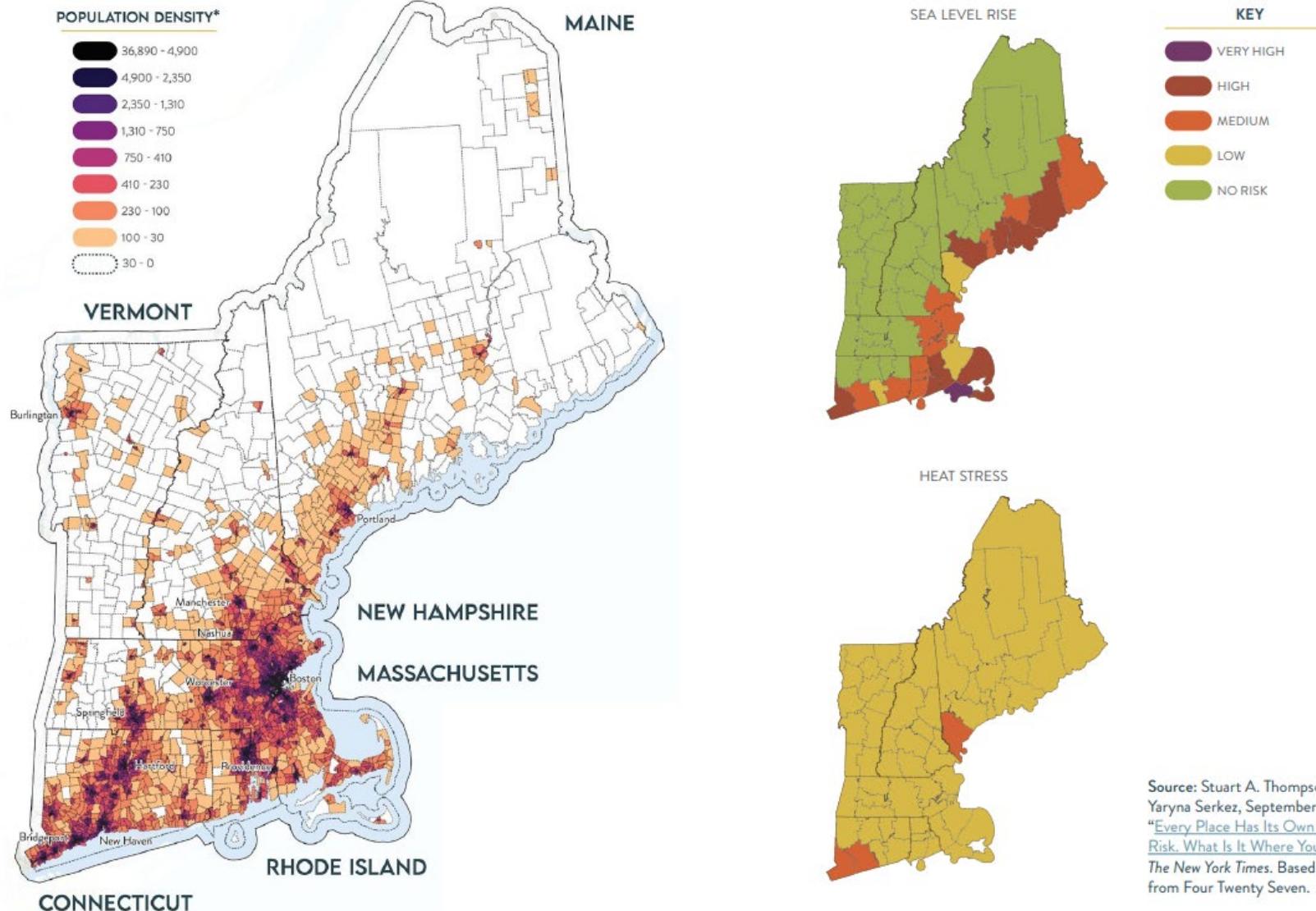
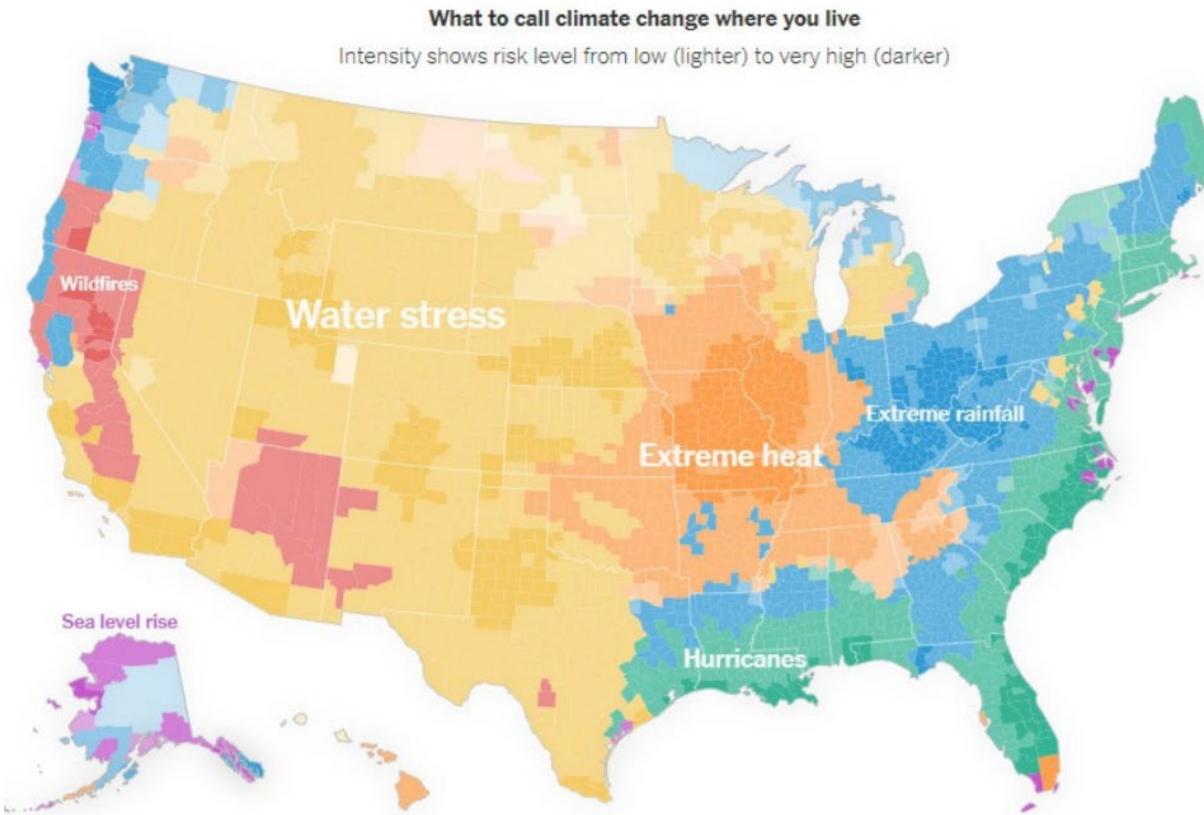


FIGURE 3: New England Population Density by Town/City



Source: Stuart A. Thompson and Yaryna Serkez, September 18, 2020, “[Every Place Has Its Own Climate Risk. What Is It Where You Live?](#),” The New York Times. Based on data from Four Twenty Seven.



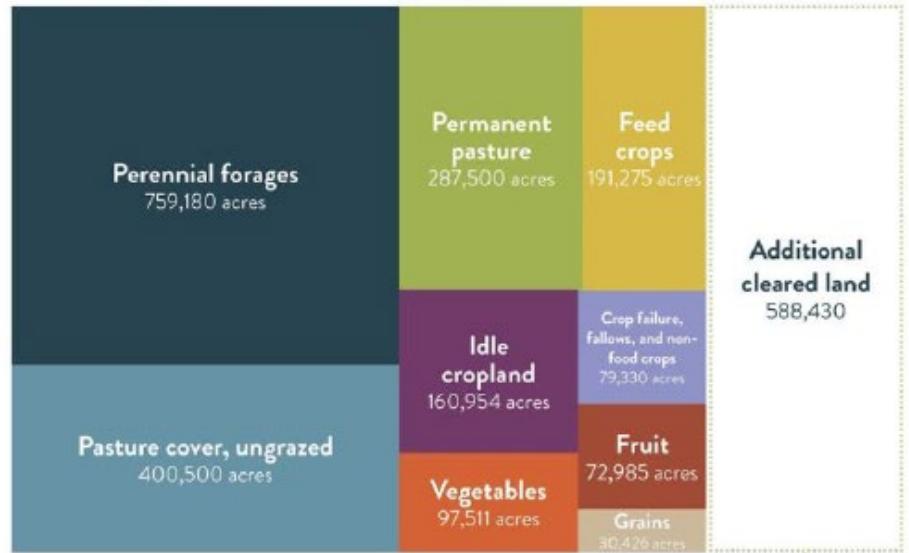
Food Flows: Downscaled to All Counties



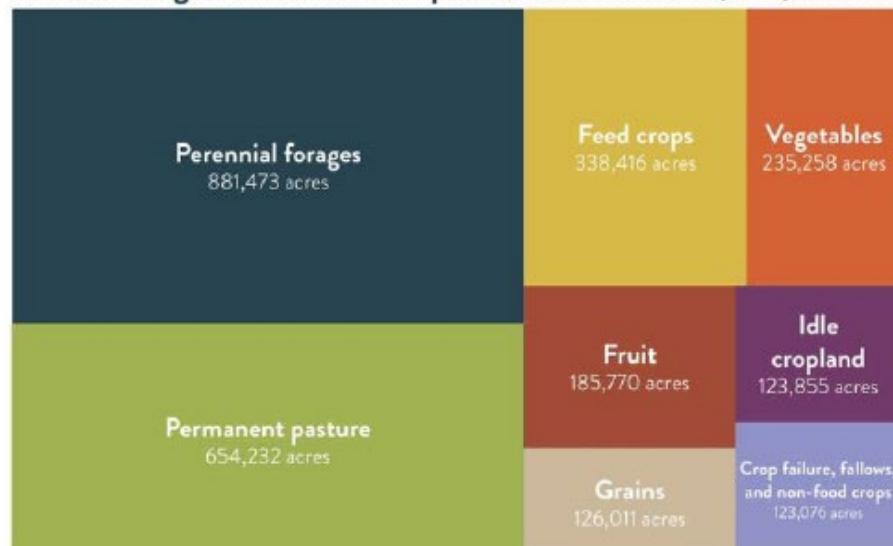
Source: Ellen Kahler, VSJF Presentation to House Agriculture:

<https://legislature.vermont.gov/Documents/2022/WorkGroups/House%20Agriculture/Food%20Security/W~Ellen%20Kahler~New%20England%20Feeding%20New%20England-%20Cultivating%20a%20Reliable%20Food%20Supply~1-26-2021.pdf>

Land in Agriculture (2017): 2,079,661 acres

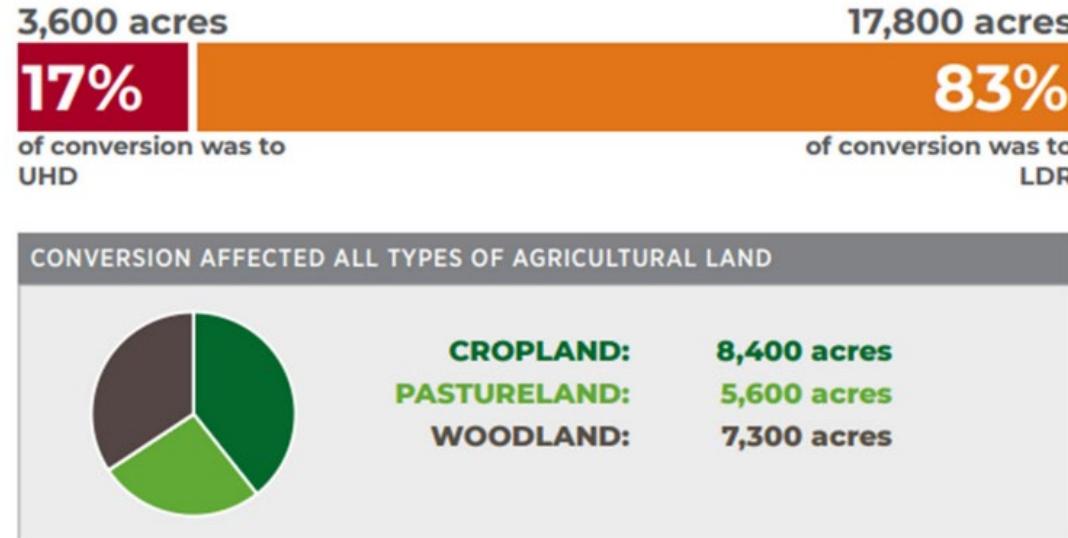


Estimated Agricultural Land Required for 30% RSR: 2,668,092 acres



To achieve 30% regional production available for consumption (in servings), **400,000** in existing underutilized cropland and **590,000** in new cropland would need to be brought into production.

**2022 USDA Ag Census Vermont:
543,096 acres of land used for farming**



From 2001-2016, 21,400 acres of VT agricultural land were developed or compromised.

LDR PAVES THE WAY FOR FURTHER DEVELOPMENT

Agricultural land in LDR areas in 2001 was

5 TIMES MORE LIKELY

to be converted to UHD by 2016, compared to other agricultural land.



2002 – 2017 USDA NASS Ag Census - Vermont

2002 Total Cropland & Pasture : 710,853 acres

2017 Total Cropland & Pasture : 616,052 acres

Total Cropland & Pasture Lost: **94,801 acres**

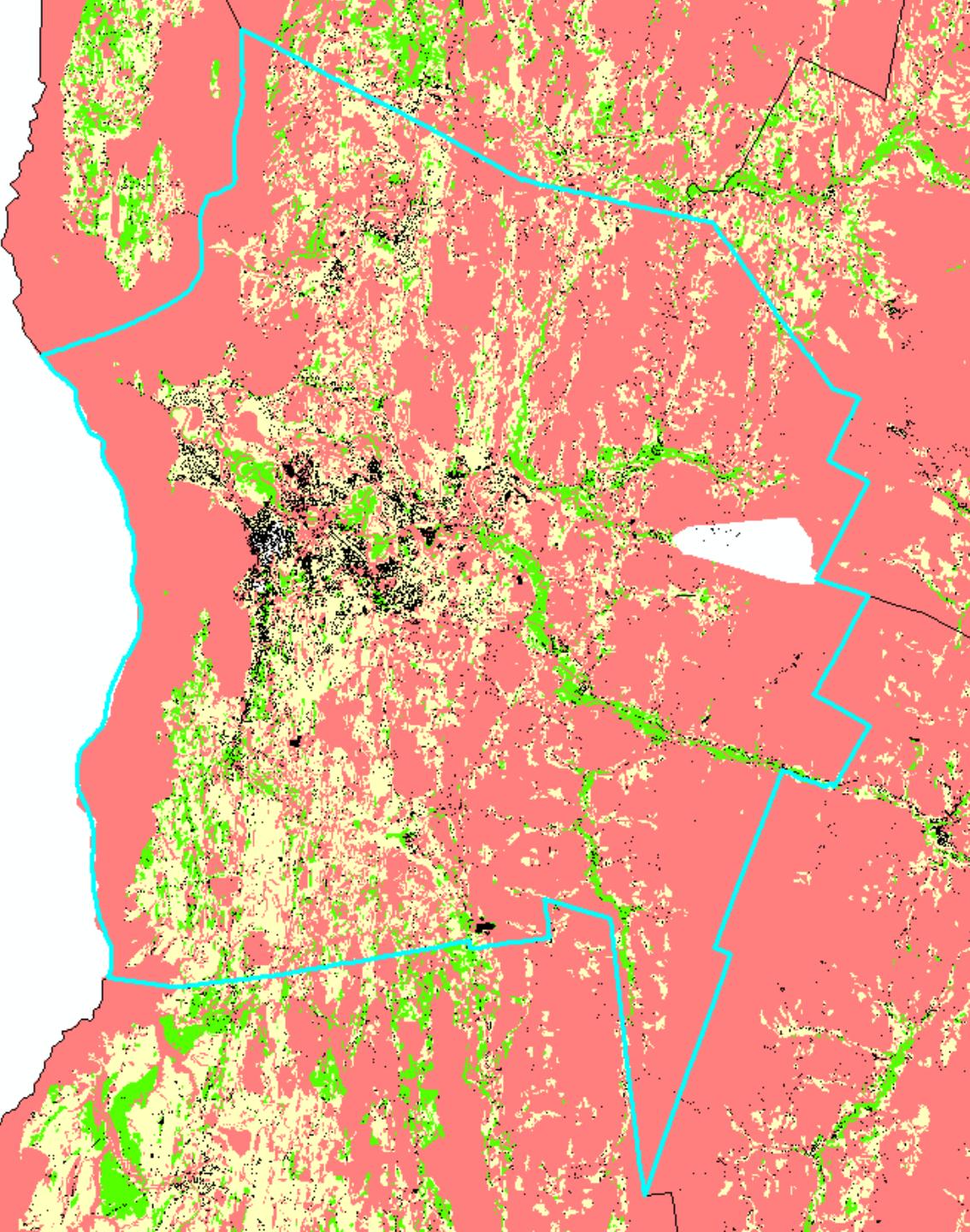
21,400 acres is 22.5% of 94,801 acres

69% of all roads, infrastructure, and housing in Chittenden County, Vermont have been constructed on Prime and Statewide soils of agricultural importance.

Legend

- Prime
- Statewide & Local
- Not Prime, Statewide, or Local (NPSL)
- Buildings, Roads, Railroads, Impervious

Source: Spatial analysis performed by VAAFM using VCGI Data Layers; Base Land Cover, Impervious Surfaces, Agriculturally Important Soil Units, County Boundaries



Agricultural Ecological Services

2016 - 2024

UVM estimates of soil carbon sequestration potential in Vermont farm fields

Estimate of realistic potential for soil carbon sequestration in top 1 foot of agricultural soils in Vermont:

Sequestration of 937,494 MT of CO₂-e, annually

The same as removing 200,000 cars from the road

Field Practices

493,160

Acres of Conservation
Practices Implemented



Methods for Growing Crops have different environmental outcomes



Management:

Full width tillage

No Nutrient Management

No Field specific conservation practices

Source: <https://comet-planner.com>

Avg. P reduction USDA COMET ERCs:

0.42 kg/ac/yr	0.15 tons CO ₂ e/ac/yr
0.51 kg/ac/yr	0.19 tons CO ₂ e/ac/yr
0.06 kg/ac/yr	0.37 tons CO ₂ e/ac/yr
0.47 kg/ac/yr	0.74 tons CO ₂ e/ac/yr
0.33 kg/ac/yr	0.22 tons CO ₂ e/ac/yr

Emissions Reductions

Net emissions (balance of emissions released & removed from atmosphere) based on acres of practices implemented by VAAFM funding programs. Estimated using USDA COMET-Planner model. **Net sequestration removes more carbon than greenhouse gases (GHG) emitted.**



- Min/Max values vary based on possible management scenarios of practice implementation.
- Units are net metric tons (MT) of carbon dioxide equivalents (CO₂e) per year, which allow different greenhouses to be compared.

The 86,000 MTs of CO₂-e net sequestered in agricultural soils and biomass represent:

The same climate cooling effect as removing 16,000 fossil-fuel powered passenger vehicles from the road.

Vermonters have only registered 15,000 passenger BEVs during this same time period.

Source: VAAFM Ag WQ Reporting Dashboard:

<https://app.powerbigov.us/view?r=eyJrIjoiNzkyNWFhNTMtNTAyNy00M2IyLWE5NzMzMzVmZGZmZGM4OWMwliwidCI6IjIwYjQ5MzMzNiLWJhYWQtNDMzYy05YzAyLTcwZWRjYzc1NTIjNiJ9>

Source: EPA <https://www.epa.gov/greenvehicles/greenhouse-gas-emissions-typical-passenger-vehicle>

Source: DEC <https://dec.vermont.gov/air-quality/mobile-sources/zero-emission-vehicles>

94% of Vermont farmers believe they have the knowledge and technical skill to enhance soil health on their farm, yet only 58% of farmers have the financial capacity to do so.

In Closing

- 1. Vermont is losing farms & farmland.**
- 2. Prime & Statewide Agricultural Soils are a finite and shrinking resource.**
- 3. Current land protection efforts are slowing, but not reversing, the loss of farmland trend in VT.**
- 4. Farms need to be economically viable to keep producing food year on year.**
- 5. To meet NEFNE's 30x30 vision for regional food production, Vermont would need to double its current acreage of land in active farming by 2030 to take New England from 21% regional production to 30% regional production.**
- 6. Farms in Vermont do provide positive ecosystem services for Vermont through the growing of food & crops, including: clean water, carbon sequestration in soils, and stewarding and improving biodiversity.**
- 7. Farmers in Vermont care and are motivated to address climate change – but Vermont is losing its farms at an alarming rate.**