

Final Proposed Filing - Coversheet

Instructions:

In accordance with Title 3 Chapter 25 of the Vermont Statutes Annotated and the “Rule on Rulemaking” adopted by the Office of the Secretary of State, this filing will be considered complete upon filing and acceptance of these forms with the Office of the Secretary of State, and the Legislative Committee on Administrative Rules.

All forms shall be submitted at the Office of the Secretary of State, no later than 3:30 pm on the last scheduled day of the work week.

The data provided in text areas of these forms will be used to generate a notice of rulemaking in the portal of “Proposed Rule Postings” online, and the newspapers of record if the rule is marked for publication. Publication of notices will be charged back to the promulgating agency.

**PLEASE REMOVE ANY COVERSHEET OR FORM NOT
REQUIRED WITH THE CURRENT FILING BEFORE DELIVERY!**

Certification Statement: As the adopting Authority of this rule (see 3 V.S.A. § 801 (b) (11) for a definition), I approve the contents of this filing entitled:

Rule 1: Licensing of Cannabis Establishments

_____, on _____
/s/James Pepper , on 5/12/2025
(signature) (date)

Printed Name and Title:

James Pepper, Chair, Cannabis Control Board

RECEIVED BY: _____

- ☐ Coversheet
- ☐ Adopting Page
- ☐ Economic Impact Analysis
- ☐ Environmental Impact Analysis
- ☐ Strategy for Maximizing Public Input
- ☐ Scientific Information Statement (if applicable)
- ☐ Incorporated by Reference Statement (if applicable)
- ☐ Clean text of the rule (Amended text without annotation)
- ☐ Annotated text (Clearly marking changes from previous rule)
- ☐ ICAR Minutes
- ☐ Copy of Comments
- ☐ Responsiveness Summary

1. TITLE OF RULE FILING:

Rule 1: Licensing of Cannabis Establishments

2. PROPOSED NUMBER ASSIGNED BY THE SECRETARY OF STATE

25P 002

3. ADOPTING AGENCY:

Cannabis Control Board

4. PRIMARY CONTACT PERSON:

(A PERSON WHO IS ABLE TO ANSWER QUESTIONS ABOUT THE CONTENT OF THE RULE).

Name: Gabriel M. Gilman

Agency: Cannabis Control Board

Mailing Address: 89 Main Street, 3rd Floor, Montpelier, VT
05602-2948

Telephone: 802-261-1510 Fax:

E-Mail: gabriel.gilman@vermont.gov

Web URL *(WHERE THE RULE WILL BE POSTED)*: ccb.vermont.gov/laws-
rules-and-regulations

5. SECONDARY CONTACT PERSON:

(A SPECIFIC PERSON FROM WHOM COPIES OF FILINGS MAY BE REQUESTED OR WHO MAY ANSWER QUESTIONS ABOUT FORMS SUBMITTED FOR FILING IF DIFFERENT FROM THE PRIMARY CONTACT PERSON).

Name: Patrick Crowley

Agency: Cannabis Control Board

Mailing Address: 89 Main Street, 3rd Floor, Montpelier, VT
05602-2948

Telephone: 802-636-7548 Fax:

E-Mail: patrick.crowley@vermont.gov

6. RECORDS EXEMPTION INCLUDED WITHIN RULE:

(DOES THE RULE CONTAIN ANY PROVISION DESIGNATING INFORMATION AS CONFIDENTIAL; LIMITING ITS PUBLIC RELEASE; OR OTHERWISE, EXEMPTING IT FROM INSPECTION AND COPYING?) No

IF YES, CITE THE STATUTORY AUTHORITY FOR THE EXEMPTION:

PLEASE SUMMARIZE THE REASON FOR THE EXEMPTION:

7. LEGAL AUTHORITY / ENABLING LEGISLATION:

(THE SPECIFIC STATUTORY OR LEGAL CITATION FROM SESSION LAW INDICATING WHO THE ADOPTING ENTITY IS AND THUS WHO THE SIGNATORY SHOULD BE. THIS SHOULD BE A SPECIFIC CITATION NOT A CHAPTER CITATION).

7 V.S.A. §§ 843(a) (creating the Cannabis Control Board; 843(b) (1) (charging the Board with rulemaking); 843(c) (1) (providing that the Board shall have a chair).

8. EXPLANATION OF HOW THE RULE IS WITHIN THE AUTHORITY OF THE AGENCY:

The rule responds directly to statutory directives to adopt rules pertaining to designated topics set out in statute, to include 7 V.S.A. §§ 865 (education), 866 (youth), 881 (retail establishments generally, cultivators, manufacturers, wholesalers, retailers, and testing laboratories), 883 (background checks), 884 (identification cards), 901 (licenses), 902 (applications), 903 (prioritization), 904 (cultivation), 907 (retail).

9. THE FILING HAS CHANGED SINCE THE FILING OF THE PROPOSED RULE.

10. THE AGENCY HAS INCLUDED WITH THIS FILING A LETTER EXPLAINING IN DETAIL WHAT CHANGES WERE MADE, CITING CHAPTER AND SECTION WHERE APPLICABLE.

11. SUBSTANTIAL ARGUMENTS AND CONSIDERATIONS WERE RAISED FOR OR AGAINST THE ORIGINAL PROPOSAL.

12. THE AGENCY HAS INCLUDED COPIES OF ALL WRITTEN SUBMISSIONS AND SYNOPSES OF ORAL COMMENTS RECEIVED.

13. THE AGENCY HAS INCLUDED A LETTER EXPLAINING IN DETAIL THE REASONS FOR THE AGENCY'S DECISION TO REJECT OR ADOPT THEM.

14. CONCISE SUMMARY (150 WORDS OR LESS):

This is a comprehensive update to rules governing adult-use cannabis establishments and the medical cannabis system. Amendments to Rule 1 streamline renewal; establish siting requirements for retailers; simplify license changes; provide for tier changes based on performance; require deposit accounts; increase flexibility to address past misconduct by applicants; and retire a cumbersome system of prequalification. Amendments to Rule 2 clarify safety standards and allowable use of the Inventory Tracking

System; prohibit consignment; standardize transport manifests; disallow illusory brands; standardize warning symbols; provide for product remediation; provide for curbside transactions; implement propagation cultivator licensing; integrate hemp-derived additives; and prohibit cannabinoids in beverage alcohol. Amendments to Rule 3 provide for retailer medical endorsements and raise standards for medical products. Amendments to Rule 4 create a process for orders concerning adulterated products.

15. EXPLANATION OF WHY THE RULE IS NECESSARY:

The Board is required to adopt rules to implement its licensing duties. 7 V.S.A. § 881. Act 65 (2023), Sec. 7, requires new rules to govern propagation cultivators. Act 166 (2024), Sec. 4 requires new rules concerning geographic distribution of retail establishments and medical-use endorsements for retailers.

16. EXPLANATION OF HOW THE RULE IS NOT ARBITRARY:

The rule will mark the second revision to the essential operating rules of the Cannabis Control Board since the adult-use cannabis market opened in October 2022. Each proposed amendment responds rationally to an operating need, opportunity for improvement, or legislative instruction since the underlying rule was last adopted.

17. LIST OF PEOPLE, ENTERPRISES AND GOVERNMENT ENTITIES AFFECTED BY THIS RULE:

Cannabis consumers; cannabis establishments; Department of Public Safety, Department of State's Attorneys & Sheriffs; Agency of Agriculture, Food & Markets; Department of Health; Department of Labor; Division of Fire Safety; Department of Liquor & Lottery; Department of Taxes

18. BRIEF SUMMARY OF ECONOMIC IMPACT (150 WORDS OR LESS):

Few broad economic impacts are to be expected. Amendments in this rule eliminate redundancies in the license renewal process, reducing regulatory overhead to licensees. The rule also implements a legislative directive to promulgate site requirements for cannabis retailers, implementing the Legislature's intent to promote regional balance and combat unfavorable

oversaturation of localities. In general, entry restrictions shield incumbents from competition and inflate prices; however, this effect should be small, because (1) affected localities will by definition be sites of high existing competition, and (2) the rule will encourage new applicants not to exit, but instead to locate where consumers otherwise would have limited access and fewer choices.

19. A HEARING WAS NOT HELD.

20. HEARING INFORMATION

(THE FIRST HEARING SHALL BE NO SOONER THAN 30 DAYS FOLLOWING THE POSTING OF NOTICES ONLINE).

IF THIS FORM IS INSUFFICIENT TO LIST THE INFORMATION FOR EACH HEARING, PLEASE ATTACH A SEPARATE SHEET TO COMPLETE THE HEARING INFORMATION.

Date: 2/20/2025

Time: 09:00 AM

Street Address: Cannabis Control Board, 89 Main Street, 3rd Floor, Montpelier

Zip Code: 05602

URL for Virtual: ccb.vermont.gov/event/ccb-rules-hearing

Date:

Time: AM

Street Address:

Zip Code:

URL for Virtual:

Date:

Time: AM

Street Address:

Zip Code:

URL for Virtual:

Date:

Time: AM

Street Address:

Zip Code:

URL for Virtual:

21. DEADLINE FOR COMMENT (NO EARLIER THAN 7 DAYS FOLLOWING LAST HEARING):

2/28/2025

KEYWORDS (PLEASE PROVIDE AT LEAST 3 KEYWORDS OR PHRASES TO AID IN THE SEARCHABILITY OF THE RULE NOTICE ONLINE).

Cannabis

Marijuana

Dispensary

Cultivator

adult-use

Adopting Page

Instructions:

This form must accompany each filing made during the rulemaking process:

Note: To satisfy the requirement for an annotated text, an agency must submit the entire rule in annotated form with proposed and final proposed filings. Filing an annotated paragraph or page of a larger rule is not sufficient. Annotation must clearly show the changes to the rule.

When possible, the agency shall file the annotated text, using the appropriate page or pages from the Code of Vermont Rules as a basis for the annotated version. New rules need not be accompanied by an annotated text.

1. TITLE OF RULE FILING:

Rule 1: Licensing of Cannabis Establishments

2. ADOPTING AGENCY:

Cannabis Control Board

3. TYPE OF FILING (*PLEASE CHOOSE THE TYPE OF FILING FROM THE DROPDOWN MENU BASED ON THE DEFINITIONS PROVIDED BELOW*):

- **AMENDMENT** - Any change to an already existing rule, even if it is a complete rewrite of the rule, it is considered an amendment if the rule is replaced with other text.
- **NEW RULE** - A rule that did not previously exist even under a different name.
- **REPEAL** - The removal of a rule in its entirety, without replacing it with other text.

This filing is **AN AMENDMENT OF AN EXISTING RULE** .

4. LAST ADOPTED (*PLEASE PROVIDE THE SOS LOG#, TITLE AND EFFECTIVE DATE OF THE LAST ADOPTION FOR THE EXISTING RULE*):

#23-030; Rule 1: Licensing of Cannabis Establishments;
last adoption effective October 21, 2023.

Economic Impact Analysis

Instructions:

In completing the economic impact analysis, an agency analyzes and evaluates the anticipated costs and benefits to be expected from adoption of the rule; estimates the costs and benefits for each category of people enterprises and government entities affected by the rule; compares alternatives to adopting the rule; and explains their analysis concluding that rulemaking is the most appropriate method of achieving the regulatory purpose. If no impacts are anticipated, please specify “No impact anticipated” in the field.

Rules affecting or regulating schools or school districts must include cost implications to local school districts and taxpayers in the impact statement, a clear statement of associated costs, and consideration of alternatives to the rule to reduce or ameliorate costs to local school districts while still achieving the objectives of the rule (see 3 V.S.A. § 832b for details).

Rules affecting small businesses (excluding impacts incidental to the purchase and payment of goods and services by the State or an agency thereof), must include ways that a business can reduce the cost or burden of compliance or an explanation of why the agency determines that such evaluation isn’t appropriate, and an evaluation of creative, innovative or flexible methods of compliance that would not significantly impair the effectiveness of the rule or increase the risk to the health, safety, or welfare of the public or those affected by the rule.

1. TITLE OF RULE FILING:

Rule 1: Licensing of Cannabis Establishments

2. ADOPTING AGENCY:

Cannabis Control Board

3. CATEGORY OF AFFECTED PARTIES:

LIST CATEGORIES OF PEOPLE, ENTERPRISES, AND GOVERNMENTAL ENTITIES POTENTIALLY AFFECTED BY THE ADOPTION OF THIS RULE AND THE ESTIMATED COSTS AND BENEFITS ANTICIPATED:

Cannabis establishments are the primary subject of this rule, and the rule is necessary to facilitate their existence as legal commercial entities. The amendments in this rule will generally accrue to the economic benefit of cannabis establishments by reducing regulatory overhead through simplification of processes for obtaining and renewing licenses. Establishments

also may realize economic benefits from voluntary expansion into newly authorized commercial activities, specifically, propagation cultivation, which may be appealing to existing non-cannabis nurseries, and medical cannabis sales at endorsed adult-use retailers, which offer a long desired alternative to the shrinking dispensary system that will benefit consumers and establishments alike by improving competition and access. Siting and geographic distribution requirements may tend to impair competition by shielding incumbents, but this impact is expected to be minimal, as new entry is not restricted so much as encouraged into underserved geographic areas.

4. IMPACT ON SCHOOLS:

INDICATE ANY IMPACT THAT THE RULE WILL HAVE ON PUBLIC EDUCATION, PUBLIC SCHOOLS, LOCAL SCHOOL DISTRICTS AND/OR TAXPAYERS CLEARLY STATING ANY ASSOCIATED COSTS:

No impact anticipated.

5. ALTERNATIVES: *CONSIDERATION OF ALTERNATIVES TO THE RULE TO REDUCE OR AMELIORATE COSTS TO LOCAL SCHOOL DISTRICTS WHILE STILL ACHIEVING THE OBJECTIVE OF THE RULE.*

n/a

6. IMPACT ON SMALL BUSINESSES:

INDICATE ANY IMPACT THAT THE RULE WILL HAVE ON SMALL BUSINESSES (EXCLUDING IMPACTS INCIDENTAL TO THE PURCHASE AND PAYMENT OF GOODS AND SERVICES BY THE STATE OR AN AGENCY THEREOF):

Most cannabis establishments are small businesses. By reducing compliance costs, this rule will slightly reduce their operating overhead. All businesses will be expressly required to have cannabis deposit accounts and commercially reasonable insurance; however, practical impacts will be few or none, as alternatives--cash management plans in lieu of accounts, and escrow in lieu of insurance--have not been allowed in practice. Longer-term, compulsory participation of all licensees in the insurance pool and formal banking system promotes fairness, accountability, and aboveboard commerce, while driving down service costs by promoting provider competition. The Department of

Financial Regulation will be invited to comment on banking and insurance impacts.

7. SMALL BUSINESS COMPLIANCE: *EXPLAIN WAYS A BUSINESS CAN REDUCE THE COST/BURDEN OF COMPLIANCE OR AN EXPLANATION OF WHY THE AGENCY DETERMINES THAT SUCH EVALUATION ISN'T APPROPRIATE.*

A business can capitalize on continuous maintenance of governing documents to reduce the time and expense associated with annual license renewal, heretofore a persistent concern of licensees and the Board.

Similarly, a business can take advantage of no-cost, pre-application orientation to chart an efficient path to licensure and to learn of available social equity grants and business supports.

8. COMPARISON:

COMPARE THE IMPACT OF THE RULE WITH THE ECONOMIC IMPACT OF OTHER ALTERNATIVES TO THE RULE, INCLUDING NO RULE ON THE SUBJECT OR A RULE HAVING SEPARATE REQUIREMENTS FOR SMALL BUSINESS:

Because most all cannabis establishments are small businesses, separate requirements for small business are not a consideration. Failure or neglect to promulgate required rules would be economically detrimental because related commercial activities would not be lawful, in the case of medical-use sales at retail, or would be possible only in license types less tailored to the activity, in the case of propagation cultivators.

9. SUFFICIENCY: *DESCRIBE HOW THE ANALYSIS WAS CONDUCTED, IDENTIFYING RELEVANT INTERNAL AND/OR EXTERNAL SOURCES OF INFORMATION USED.*

This analysis is based on assessment of internal license clearance times, as well as public comment at regular Board meetings and spoken and written feedback from licensees, attorneys, insurers, and others peripheral to the regulated cannabis industry.

Environmental Impact Analysis

Instructions:

In completing the environmental impact analysis, an agency analyzes and evaluates the anticipated environmental impacts (positive or negative) to be expected from adoption of the rule; compares alternatives to adopting the rule; explains the sufficiency of the environmental impact analysis. If no impacts are anticipated, please specify “No impact anticipated” in the field.

Examples of Environmental Impacts include but are not limited to:

- Impacts on the emission of greenhouse gases
- Impacts on the discharge of pollutants to water
- Impacts on the arability of land
- Impacts on the climate
- Impacts on the flow of water
- Impacts on recreation
- Or other environmental impacts

1. TITLE OF RULE FILING:

Rule 1: Licensing of Cannabis Establishments

2. ADOPTING AGENCY:

Cannabis Control Board

3. GREENHOUSE GAS: *EXPLAIN HOW THE RULE IMPACTS THE EMISSION OF GREENHOUSE GASES (E.G. TRANSPORTATION OF PEOPLE OR GOODS; BUILDING INFRASTRUCTURE; LAND USE AND DEVELOPMENT, WASTE GENERATION, ETC.):*

No impact anticipated.

4. WATER: *EXPLAIN HOW THE RULE IMPACTS WATER (E.G. DISCHARGE / ELIMINATION OF POLLUTION INTO VERMONT WATERS, THE FLOW OF WATER IN THE STATE, WATER QUALITY ETC.):*

No impact anticipated.

5. LAND: *EXPLAIN HOW THE RULE IMPACTS LAND (E.G. IMPACTS ON FORESTRY, AGRICULTURE ETC.):*

No impact anticipated.

6. RECREATION: *EXPLAIN HOW THE RULE IMPACTS RECREATION IN THE STATE:*

No impact anticipated.

7. **CLIMATE:** *EXPLAIN HOW THE RULE IMPACTS THE CLIMATE IN THE STATE:*
No impact anticipated.
8. **OTHER:** *EXPLAIN HOW THE RULE IMPACT OTHER ASPECTS OF VERMONT'S ENVIRONMENT:*
No impact anticipated.
9. **SUFFICIENCY:** *DESCRIBE HOW THE ANALYSIS WAS CONDUCTED, IDENTIFYING RELEVANT INTERNAL AND/OR EXTERNAL SOURCES OF INFORMATION USED.*

Public Input Maximization Plan

Instructions:

Agencies are encouraged to hold hearings as part of their strategy to maximize the involvement of the public in the development of rules. Please complete the form below by describing the agency's strategy for maximizing public input (what it did do, or will do to maximize the involvement of the public).

This form must accompany each filing made during the rulemaking process:

1. TITLE OF RULE FILING:

Rule 1: Licensing of Cannabis Establishments

2. ADOPTING AGENCY:

Cannabis Control Board

3. PLEASE DESCRIBE THE AGENCY'S STRATEGY TO MAXIMIZE PUBLIC INVOLVEMENT IN THE DEVELOPMENT OF THE PROPOSED RULE, LISTING THE STEPS THAT HAVE BEEN OR WILL BE TAKEN TO COMPLY WITH THAT STRATEGY:

The State cannabis industry is small and closely regulated, so licensees are easily reached by direct email notice. Board meetings provide additional opportunity to announce rulemaking and invite engagement. Meetings occur at least monthly, feature strong attendance, and are routinely summarized in contemporaneous reports in the general and industry press. In addition to complying with standard APA publication requirements, the Board will provide direct email notice to known stakeholders in government, peripheral industries, industry associations, and activist groups. Outreach will be based on known interest, without regard to each stakeholder's policy viewpoint. Direct email notice will be shared with interested general and industry media outlets.

4. BEYOND GENERAL ADVERTISEMENTS, PLEASE LIST THE PEOPLE AND ORGANIZATIONS THAT HAVE BEEN OR WILL BE INVOLVED IN THE DEVELOPMENT OF THE PROPOSED RULE:

Public Input

We expect to engage and invite feedback from cannabis consumers; licensees; the Department of Public Safety, the Department of State's Attorneys & Sheriffs; the Agency of Agriculture, Food & Markets; the Department of Health; the Department of Labor; the Division of Fire Safety; the Department of Liquor & Lottery; the Department of Taxes; public health advocacy groups; the Vermont Medical Society; the Cannabis Retail Association of Vermont, Vermont Growers Association, the Cannabis Trades Association, and other industry advocacy groups.

**STATE OF VERMONT
CANNABIS CONTROL BOARD**

RULE 1: LICENSING OF CANNABIS ESTABLISHMENTS

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 - 1.1.3 Definitions
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 - 1.16.7 Identification Card Renewal
- 1.17 License Amendment: Change of Location or Control Requires Approval
- 1.18 Applicant's Ongoing Duty to Disclose
- 1.19 Confidentiality

1. Rule 1: Licensing of Cannabis Establishments

Not every applicable prohibition, restriction, and requirement is contained in this rule. All Cannabis Establishments must abide by the prohibitions, restrictions, and requirements of Chapter 33, Title 7 of the Vermont Statutes. Cannabis Establishments must also abide by all other applicable laws, including but not limited to worker's compensation laws and tax laws.

1.1 General Provisions

1.1.1 Authority

The Cannabis Control Board adopts this rule pursuant to 7 V.S.A. §§ 881, 883, 884, 901, 902, 903, Section 8 of Act 164 (2020), and other applicable law.

1.1.2 Scope and Purpose

The Board is charged with implementing and regulating a legal market for Cannabis in Vermont. This rule regulates the licensing of Cannabis Establishments.

1.1.3 Definitions

All definitions in 7 V.S.A. § 861 shall apply to this rule. The following definitions shall also apply:

- (a) "Commercial bank" has the same meaning as defined in 8 V.S.A. § 11101(15).
- (b) "Entity" means any person, as defined in 7 V.S.A. § 861(23), that is not a natural person.
- (c) "Flammable Solvent" means a liquid that has a flash point below 100 degrees Fahrenheit.
- (d) "Governing documents" means the plans, statements, documents, and declarations filed by a Cannabis Establishment with the Board explaining a Cannabis Establishment's ownership, financing, managerial structure, internal procedures, training plans, site layout, security measures, banking and insurance partners, and contingency plans, including all documents required by Rule 1.4. and its subdivisions, as well as type- and tier-specific declarations filed with initial and renewal applications. Governing documents shall at all times reflect the true and accurate operating status of a cannabis establishment. In the event of a material change, a licensee shall promptly file amended documents. A specific list of essential governing documents and their essential content shall be published in Board guidance.
- (e) "Greenhouse" means a structure or a thermally isolated area of a building that maintains a specialized sunlit environment exclusively for, and essential to, the cultivation or maintenance of Cannabis plants and that is in use for a period of 180 days or more each calendar year.
- (f) "Home occupancy business" means a business operated on the premises of an individual's home or property where the individual is domiciled.
- (g) "Indoor cultivation" means growing Cannabis using artificial lighting.
- (h) "Interest holder" has the same meaning as defined in 11A V.S.A. § 11.01(11).
- (i) "Inventory Tracking System" means a method implemented by the Board for tracing all

Cannabis and Cannabis Products grown, manufactured, and sold in Vermont.

- (j) “Licensee” means a person who has been issued a license pursuant to this rule.
- (k) “Outdoor cultivation” means growing Cannabis in a manner that does not use artificial lighting, provided that outdoor cultivators may use the minimum amount of artificial lighting necessary to keep photoperiod plants in a vegetative state. Artificial lighting for outdoor cultivation must not extend beyond May 1st in a calendar year or past when the specific cultivar can sustain vegetative growth under natural sunlight, whichever comes first.
- (l) “Patient” shall have the same meaning as in Board Rule 3.
- (m) “Physical site of operations” means:
 - i. A cultivator’s or propagation cultivator’s grow site,
 - ii. A wholesaler’s product storage facility,
 - iii. A manufacturer’s site of manufacture,
 - iv. A retailer’s store location, or
 - v. A testing laboratory’s testing facility.
- (n) “Social equity applicant” means either a “social equity individual applicant” or a “social equity business applicant” as those terms are defined in this rule.
- (o) “Social equity individual applicant” means an individual who is a resident of Vermont and who meets one or more of the following criteria:
 - i. they are a socially disadvantaged individual, as defined below,
 - ii. they have been incarcerated in a jail or prison facility subsequent to sentencing for a cannabis-related offense, or
 - iii. they have a family member who has been incarcerated in a jail or prison facility subsequent to sentencing for a cannabis-related offense.
 - i. For the purposes of this definition, “family member” shall mean the following: a spouse, domestic partner (as defined in 17 V.S.A. §2414(e)(1)), child, step-child who resided with the family member when the child was a minor, minor in their guardianship, legal guardian, parent, sibling, grandparent, or grandchild.
- (p) “Social equity business applicant” means:
 - i. A corporation, partnership, or other business entity that meets the federal standards for Disadvantaged Business Enterprises (DBEs) as set forth in 49 C.F.R. §§ [26.69](#) and [26.71](#), except as provided in subdivision (1) of this subsection 1.1.3(p)(i), even if the entity has not applied for any federal DBE programs. In determining whether a business applicant meets the federal standards for DBEs, the Board will consider only participants in the business who meet the definition of socially disadvantaged individual as defined by section 1.1.3(p)(i) of this rule and who are residents of Vermont.
 - 1 The requirements of subparts 49 C.F.R. § 26.69(b)(1), (2), and (3) shall not apply to this subsection (o). The majority-interest requirement of 49 C.F.R. § 26.69(b) itself shall apply.
 - ii. A corporation, partnership, or other business entity that is at least 51% owned by a social equity individual applicant as defined in subsection 1.1.3(o)(ii) and (iii) of this rule.
- (q) “Socially disadvantaged individual” is an individual who meets at least one of the following criteria:

- i They meet the criteria for social disadvantage as set forth in the following federal regulations regarding DBEs: [49 C.F.R. § 26.67\(a\)\(1\) and \(b\)\(2\)-\(3\)](#) to the extent permitted in subdivision 1.1.3(q)(i)(1) of this section, whether or not they have applied for any DBE programs, provided that no person shall be excluded from this definition because of their citizenship or immigration status.
 - 1 For the purposes of this rule, the rebuttable presumption in [49 C.F.R. § 26.67\(a\)\(1\)](#) shall be applied only to Black Americans and Hispanic Americans.
- ii They are (1) from a community that has historically been disproportionately impacted by cannabis prohibition and (2) able to demonstrate to the Board that they were personally harmed by the disproportionate impact. In assessing this personal harm, the Board may consider factors indicative of long-term consequences such as lost educational or employment opportunities, or housing insecurity.
 - 1 For the purposes of this subsection, “community” includes, but is not limited to, a person who resided for the majority of their youth prior to turning 18 in a household that was eligible for Federal Distribution Program on Indian Reservations (FDPIR) benefits or that received Supplemental Nutrition Assistance Program (SNAP) benefits, or currently resides in a household that is eligible for FDPIR or that receives SNAP benefits. For the purposes of this subsection, community does not mean professional or civic associations, social organizations, clubs, advocacy organizations, or hobbyist groups. A prior association with cannabis is not, by itself, sufficient to constitute a community.

1.1.4 Applicability

This rule applies to:

- (a) Persons who engage or seek licensure to engage in the transfer or sale of Cannabis or Cannabis Products, including transfers or sales related to cultivating, manufacturing, wholesaling, or retailing Cannabis or Cannabis Products, except that this rule does not apply to activities regulated by Chapters 35 and 37 of Title 7 of the Vermont statutes and by Rule 3 of the Board’s rules. This rule also applies to those who provide laboratory testing services to persons who engage in the transfer or sale of Cannabis or Cannabis Products.
- (b) Persons who engage in the transfer or sale of synthetic cannabinoids and potentially intoxicating hemp-derived cannabinoids, including delta-8 and delta-10 tetrahydrocannabinol.

1.1.5 Time

- (a) In computing any time period, measured in days, that is established or allowed by this rule or by order of the Board or Chair:
 - (1) the day of the act or event that triggers the period shall be excluded;
 - (2) every day, including intermediate Saturdays, Sundays, and legal holidays shall be counted;

- (3) the last day of the period shall be counted, but if the last day is a Saturday, Sunday, or legal holiday, the period continues to run until the end of the next day that is not a Saturday, Sunday, or legal holiday.

(b) A “legal holiday” means:

- (1) any day declared a holiday by the President or Congress of the United States; and
- (2) any day declared a holiday by the State of Vermont.

1.1.6 Severability

If any portion of this rule is found to be invalid, the remaining portion of the rule shall remain in force and effect.

1.2 License Application Format and Fees

1.2.1 Form

Applicants are required to submit an application in a format determined by the Board. The Board will make the application form readily accessible to the public.

1.2.2 Fees

Applicants will be required to pay fees, or demonstrate that they qualify for a fee waiver or reduction, in accordance with a fee schedule and waiver or reduction policy that the Board will make readily accessible to the public. The fee waiver or reduction policy will include a schedule of waivers and reductions for social equity applicants.

1.2.3 Progress

A license application that is dormant for 90 days may be dismissed.

1.3 License Tiers

The Board establishes the following tiers for cultivation, retail, and manufacturing licenses, provided that if statute is not in agreement with this section, statute will dictate the tiers and supersede this section. If statute supersedes this section, the Board will construct its application process according to statute and will provide guidance readily available to the general public plainly describing the statutorily mandated tiers.

1.3.1 Cultivation License Tiers

(a) Outdoor Cultivation:

i.

Tier	Max Sq Ft of Total Plant Canopy
1	1,000

2	2,500
3	5,000
4	10,000
5	20,000
6	37,500

- ii. For purposes of this rule 1.3.1, canopy will be calculated as the greater of cultivation-table area or actual area occupied by plant mass; plant counts shall include individual plants regardless of developmental stage or purpose; and plant counts must be established prior to flowering, or August 15 of each year.
- iii. For tiers 1-6 of the outdoor cultivation tiers in this subsection (a), the Board will presume that each plant occupies no more than 8 square feet of space. For this reason, cultivators will be presumed to be compliant with the plant canopy limits if they comply with the following plant count limits:
 1. Tier 1: 125
 2. Tier 2: 312
 3. Tier 3: 625
 4. Tier 4: 1250
 5. Tier 5: 2,500
 6. Tier 6: 4,687

Growing more than the maximum plant count for the cultivator's tier will not be a violation of the plant canopy limit if the cultivator can show the plants occupy no more than the maximum square footage permitted for their tier.
- iv. Applicants will be required to state on their application if they will measure their plant canopy by square footage or by plant count equivalent.
- v. Cultivation must comply with 7 V.S.A. § 901(d) and Rule 2.2.23.

(b) Indoor Cultivation:

Tier	Max Sq Ft of Total Plant Canopy
1	1,000
2	2,500
3	5,000
4	10,000
5	15,000
6	25,000

(c)

- i. Mixed Cultivation:

Tier	Nature of Business
1	May cultivate up to 1,000 sq ft of plant canopy indoors and up to 125 plants outdoors at the same premises
2	May cultivate up to 2,500 sq ft of plant canopy indoors and up to 312 plants outdoors at the same premises
3	May cultivate up to 1,000 sq ft of plant canopy indoors and up to 625 plants outdoors at the same premises
4	May cultivate up to 1,000 sq ft of plant canopy indoors and up to 1250 plants outdoors at the same premises
5	May cultivate up to 1,000 sq ft of plant canopy indoors and up to 2,500 plants outdoors at the same premises

- ii. Cultivation must comply with 7 V.S.A. § 901(d) and Rule 2.2.23.

1.3.2 Retail License Tiers

Retail – Storefront: This tier is a stand-alone retail location that sells Cannabis and Cannabis Products to consumers.

1.3.3 Manufacturing License Tiers

No manufacturer may violate a prohibition on manufacturing processes contained in 18 V.S.A. § 4230h.

- (a) Tier 3 Manufacturer: A tier 3 manufacturer may purchase, process, manufacture, transfer, and sell Cannabis as well as finished and in-process Cannabis Products to other Licensees but not directly to consumers. A tier 3 manufacturer may produce Cannabis Products using all lawful methods of extraction; provided, however, that any extraction method reserved for Tier 3 manufacturers must occur in a building under the jurisdiction of the Division of Fire Safety.
- (b) Tier 2 Manufacturer: A tier 2 manufacturer may purchase, process, manufacture, transfer, and sell Cannabis as well as finished and in-process Cannabis Products to other Licensees but not directly to consumers. A tier 2 manufacturer may produce Cannabis Products using the following methods but may not utilize flammable solvent chemical extraction, flammable solvent chemical synthesis, or supercritical CO₂ extraction:

- i. Water-Based Extraction: extraction using only water, ice, or other freezing substrate or process as approved by the Board.
 - ii. Food-Based Extraction: extraction using propylene glycol, glycerin, butter, coconut or olive oil, other typical cooking fats, or alcohol as approved by the Board.
 - iii. Heat/Pressure-Based Extraction: extraction using heat and/or pressure as approved by the Board.
- (c) Tier 1 Manufacturer: A tier 1 manufacturer may purchase, process, manufacture, transfer, and sell Cannabis as well as finished and in-process Cannabis Products to other Licensees but not directly to consumers. A tier 1 manufacturer may produce Cannabis Products using the same methods as a tier 2 manufacturer, but not a tier 3 manufacturer. A tier 1 manufacturer must be a home occupancy business with no more than one employee, and under \$50,000 in gross revenue each year. See Rule 2.6.1 for limitations concerning home kitchens.

1.3.4 Tier Change Initiated by Licensee

- (a) The Board may by voted action entertain waiver requests for a defined period, during which a licensed Tier 1 or Tier 2 cultivator may seek authorization to graduate into the next highest tier for which the application acceptance period established under Rule 1.10 is not open to new applicants by requesting an application waiver. The Board may grant such a waiver if the licensee presents persuasive evidence of the following:
- i. The licensee has made optimal use of the cultivation capacity authorized by its license in the prior licensing period;
 - ii. The licensee has sold, through final sale to others, the substantial majority of process lots in the twelve preceding months; and
 - iii. The licensee has a credible business plan to produce Cannabis or Cannabis Product that meets a unique market demand.
- (b) If granted a waiver to apply into a closed tier, a licensee may within 90 days apply in like manner to a new applicant. If the higher-tier application is granted, its issuance shall simultaneously expire the former license.
- (c) An applicant approaching renewal of its existing license should plan to renew as usual pending the outcome of a request under this section.
- (d) A licensee shall not request a waiver under this section more frequently than once per licensing period.

1.3.5 Tier Reassignment Initiated by Board

A cultivator applying to obtain or renew a license in a particular tier should intend to make beneficial use of the full canopy authorized for that tier. If the Board finds that a cultivator applying to renew its license has, without good cause, made beneficial use of less than the maximum capacity of the tier below its current tier, as determined by Rule 1.3.1, in the preceding twelve months, the Board may grant the renewal application in a tier matched to actual use and

publish a final order specifying the factual basis for relegation. A licensee so relegated shall have no special right to return to the tier from which it was relegated. This section shall not apply to Tier-1 cultivators.

1.4 License Application and Records Requirements for All License Types

The requirements in this section apply to all license types authorized under 7 V.S.A. § 901. Each document or record required by this section 1.4 is a governing document. A Cannabis Establishment has an ongoing duty to ensure that the governing documents on file with the Board reflect the true and accurate state of its ownership, financing, management, physical premises, and operating procedures. A Cannabis Establishment shall give written notice to the Board within 20 days of any material change in its governing documents. Governing documents shall be maintained in conformity with Board guidance, which may prescribe standard forms, formats, and mandatory data fields.

1.4.1 Operating plans

Applicants must present an operating plan, which shall include all requirements of 7 V.S.A. § 881(a)(1)(B)(i) and, to the extent they are not required by that provision, the following elements:

- (a) The proposed Cannabis Establishment's legal name and any registered alternate name under which it may conduct business.
- (b) The name of the individual who will serve as primary point of contact with the Board and an email address where the individual can be contacted.
- (c) The type of license sought and, if relevant, the license tier.
- (d) Documentation that the applicant is an entity registered to do business in Vermont;
- (e) A federal tax identification number and social security numbers for each principal of the proposed Cannabis Establishment and each natural person who controls the proposed Cannabis Establishment.
- (f) A list of the principals of the proposed Cannabis Establishment.
- (g) A list of all persons having control of the proposed Cannabis Establishment.
- (h) Whenever a person having control of a Cannabis Establishment is an entity, the applicant must provide:
 - i. a list of the principals of any entities having control of the Cannabis Establishment; and
 - ii. a list of natural persons who control any entities having control of the Cannabis Establishment.

Lists provided pursuant to this subsection 1.4.1(h) shall include without limitation natural persons who have control by way of beneficial ownership or record ownership. Intervening entities do not relieve an applicant of the obligation of disclosure under this provision.

- (i) Documentation and description, including the persons involved, of any contractual, management, or other agreement that explicitly or implicitly conveys control over the Cannabis Establishment.
- (j) For each person identified in (f) through (i) of this subsection, disclose whether that person would be required to be identified pursuant to (f) through (i) of any other license

application.

- (k) Documentation disclosing whether any person named in sections (f) through (i) of this subsection is a controlling interest holder in a past or present Cannabis-related business in another jurisdiction.

1.4.2 Record Checks

An applicant, principal of an applicant, and person who controls an applicant, who is a natural person, shall be 21 years of age or older and shall consent to the release of his or her criminal and administrative records.

Each applicant, principal of an applicant, and person who controls an applicant, who is a natural person, shall submit the following:

- (a) the individual's full legal name and any aliases;
- (b) the individual's address;
- (c) the individual's date of birth;
- (d) a photocopy of the individual's driver's license or other government-issued identification card;
- (e) a full set of fingerprints in a form and manner as determined by the Board;
- (f) any other authorization or disclosure deemed necessary by the Board for the purpose of conducting a background check;
- (g) a description of any criminal action against an applicant, principal, or person who controls an applicant in any jurisdiction that resulted in a conviction, guilty plea, plea of nolo contendere or admission to sufficient facts;
- (h) a description of any civil action that was commenced or resolved in the preceding 10 years in any jurisdiction in which the applicant, principal, or person who controls an applicant is or was a named party;
- (i) a description of any administrative action taken against the applicant, principal, or person who controls an applicant in any jurisdiction;
- (j) a description of any disciplinary action against a license, registration, or certification held by the applicant, principal, or person having control of an applicant, such as a suspension or revocation, including, but not limited to, a license to prescribe or distribute controlled substances; and
- (k) a description of any license denial, and the reasons for denial, in any jurisdiction.

The Board at its discretion may request any of the information described in subsections (g) through (k) of this section 1.4.2 for any natural person an applicant discloses pursuant to section 1.4.1(h) of this rule.

1.4.3 Financiers

- (a) Applicants must disclose documentation detailing the sources and amounts of capital resources available to the applicant from any person that will be contributing capital resources to the applicant for the purposes of establishing or operating the proposed Cannabis Establishment.

- (b) In addition to the disclosure requirements for applicants, principals, and persons who control an applicant in section 1.4.1 of this rule, financiers of applicants who do not fall into one of those categories must be 21 years of age and may be subject to the following requirements at the Board's discretion, provided that this subsection shall not apply to commercial banks:
- i. A requirement to disclose information to the Board or the Department of Financial Regulation;
 - ii. a requirement to conduct a background check for natural persons who are financiers or who control financiers;
 - iii. a requirement to disclose principals and natural persons who control a financier to the same extent required by section 1.4.1(h) of this rule; and
 - iv. requirements to ensure that a financier complies with any applicable State and federal laws governing financial institutions, licensed lenders, and other financial service providers.

1.4.4 Compliance and Management Plans

All applicants must:

- (a) submit a contingency and continuity plan that addresses the dispersal or disposal of inventory in the event of an abrupt closure;
- (b) attest that they will comply with applicable municipal ordinances; and
- (c) attest that they will comply with required inspections or permits from other state and local agencies (for example, certificates of occupancy).

Applicants who intend to hire, or who have hired, employees must provide:

- (d) an overview of positions and staffing levels;
- (e) an overview of general roles and responsibilities of staff;
- (f) an overview of the management structure; and
- (g) employee hiring and training plan, including safety training.

1.4.5 Insurance, Taxation, and Banking Requirements

Each applicant shall submit the following:

- (a) documentation of insurance coverage as required by Board Rule 2.2.2;
- (b) documentation of compliance with, or plan to comply with, worker's compensation requirements, if applicable;
- (c) confirmation that the applicant, its principals, and its controllers, are in good standing with the Commissioner of Taxes pursuant to 32 V.S.A. § 3113(b);
- (d) school property account number at the physical site of operations;
- (e) authorization to release information to other state agencies, as well as to financial institutions and insurers with which the applicant does cannabis-related business; and
- (f) documentation of a deposit account at a financial institution that has authorized the use of such account to receive the proceeds of cannabis sales, which shall be the exclusive account to which the Cannabis Establishment deposits cannabis revenues.

1.4.6 Location Information

Applicants must provide both:

- (a) A business address as well as precise location information for the physical site of operations for the proposed Cannabis Establishment. A business address does not have to correspond with the physical site of operations. The location information for the physical site of operations must be in the form of GPS coordinates. GPS coordinates must be provided in Decimal Degrees (DD) format.
- (b) Proof that the applicant has a right to occupy the physical site of operations, through proof of ownership, a lease, or other document demonstrating a right to occupy and use the property for the substantial duration of the license applied-for, or proof that such a right will exist prior to the start of Cannabis Establishment operations.

1.4.7 Security

All applicants must submit a plan to comply with security requirements relevant to any license or licenses they seek to obtain, as required by Board Rule 2.

1.4.8 Information Sharing with State Agencies

By applying, an applicant consents to the Board sharing applicant information with other Vermont state agencies, including, but not limited to, the Department of Financial Regulation, the Department of Labor, and the Department of Taxes. Information deemed confidential by 7 V.S.A. § 901a will remain confidential even if it is in the possession of another state agency.

1.4.9 [Reserved]

1.4.10 Statement of Truthfulness and Accuracy

All applicants shall attest to the truthfulness and accuracy of the information contained in their application.

1.5 License Application Requirements for Cultivators and Propagation Cultivators

The requirements in this section apply to applications for a cultivator license and applications for a propagation cultivator license.

1.5.1 Location Information

In addition to the information required in subsection 1.4.5 of this rule, an applicant must provide:

- (a) A diagram or a site plan of the physical site of operation that is clearly legible and includes:
 - i. north arrow;
 - ii. standard scale;
 - iii. size of property in acres (for outdoor cultivator) or total square feet (for indoor cultivator);
 - iv. total plant canopy dimensions;

- v. for outdoor cultivators, use of land and structures that share the property;
 - vi. for indoor cultivators, a diagram of how non-cultivation parts of the facility will be utilized.
- (b) A map showing the boundaries of the planned growing area, provided that this requirement applies only to outdoor cultivator Tiers 2-6.
 - (c) The location for outdoor cultivators must comply with Board Rule 2.4.4 regarding visibility from a public road.

1.5.2 Water and Wastewater Requirements

General water supply and municipal wastewater requirements:

- (a) Cultivators on a municipal water supply must submit a letter from the water utility certifying the utility's capacity to provide a sufficient quantity of water to the applicant at the physical site of operation.
- (b) Cultivators using municipal wastewater, or other offsite wastewater system, must submit a letter certifying the wastewater system's capacity to accept the quantity and anticipated strength of wastewater from the physical site of operation.

Tier 5 and 6 Cultivator applicants must:

- (c) state the following if their water use and wastewater generation are covered by the Wastewater System and Potable Water Supply Rule, as adopted by the Department of Environmental Conservation:
 - i. where they are planning on withdrawing water;
 - ii. by what means will they withdraw and, if necessary, store the water prior to use;
 - iii. when on-site water is also used for potable/sanitary purposes for workers;
 - iv. how many people may be on-site in a given day;
- (d) specify the volume and strength of the wastewater that the facility anticipates generating, using design flows from the Wastewater System and Water Supply Rule where appropriate and specify how it will be treated and disposed;
- (e) state whether the Cannabis Establishment needs to comply with the Indirect Discharge Rules and Underground Injection Control Rules as adopted by the Department of Environmental Conservation; and
- (f) describe the anticipated means of collecting, storing, treating, and discharging wastewater.

1.5.3 Indoor Cultivators and Propagation Cultivators

Indoor cultivation Cannabis Establishments must identify whether their water supply and wastewater systems must comply with any applicable portion of the Department of Environmental Conservation's Drinking Water and Groundwater Protection Division rules.

1.6 License Application Requirements for Manufacturers

The requirements in this section apply to applications for a manufacturing license.

Manufacturers must indicate whether they are planning to utilize solvent-based extraction.

1.7 License Application Requirements for Retailers

The requirements in this section apply to applications for a retail license.

Retailers must comply with all relevant statutes and Board rules related to CBD, hemp, and hemp-derived compounds.

1.7.1 Medical Use Endorsement

- (a) A retail cannabis establishment applying for a medical use endorsement must demonstrate at least six months of continuous, compliant operation in good standing, a compliance history consistent with the heightened responsibility of serving medical Patients and Caregivers, scrupulous recordkeeping and tax compliance, and information technology infrastructure suited to providing terminal access for medical patients as may be necessary to access online resources.
- (b) If granted, a medical use endorsement may subject to compliance actions under Rule 4.
- (c) An applicant for a medical use endorsement shall include with its application governing documents that meet minimum standards specified in guidance available from the Board's website for:
 - i Procedures to afford Patients a degree of privacy generally commensurate with prevailing standards in retail pharmacy, including the ability to speak out of earshot of others;
 - ii Procedures for protecting confidential Patient information from inappropriate disclosure;
 - iii Procedures to ensure products prohibited for sale to nonmedical customers pursuant to subdivisions 7 V.S.A. §§ 868(a)(1) and (b)(1) are physically segregated and visually distinguishable from adult-use products and sold only to verified Patients and Caregivers;
 - iv Procedures for retaining accurate and readily auditable information regarding each consumer transaction of cannabis or cannabis products that is exempt from general sales and use tax imposed by chapter 233 of Title 32 or the cannabis excise tax imposed by chapter 207 of Title 32.
 - v If the applicant's premises include parking and the applicant wishes to provide curbside service to Patients only, procedures to ensure access to products by disabled and minor Patients without entering the premises, which procedures shall be integrated in an approved security plan.

1.7.2 Geographic Distribution

A retail cannabis establishment requesting a license amendment to relocate, pursuant to Rule 1.17, may relocate to a different municipality only if, in the Board's sole discretion, the relocation would improve the geographic distribution of retail cannabis establishments in conformity with the purposes of 7 V.S.A. § 881(a)(5)(F).

1.8 License Application Requirements for Testing Laboratories

The requirements in this section apply to applications for a testing laboratory license.

Applications for testing laboratories may be reviewed for qualification by the Board or a Board designee.

At its discretion, the Board may waive or reduce licensing requirements, including fees, for a laboratory that has a current certification under the Cannabis Quality Control Program established by the Vermont Agency of Agriculture, Food and Markets under 6 V.S.A. § 567.

A testing laboratory applicant must submit:

- (a) current laboratory accreditation certificates, or proof of certification under the Cannabis Quality Control Program established by the Vermont Agency of Agriculture, Food and Markets under 6 V.S.A. § 567;
- (b) laboratory quality assurance manual or procedures which document the lab quality control system, and an outline of the quality management system;
- (c) the laboratory standard operating procedures for analysis of Cannabis and Cannabis Products;
- (d) a master list of all analytical and non-analytical (i.e., safety and training) standard operating procedures indicating the latest revision and review dates and current effective dates;
- (e) documentation of educational and technical credentials for all key technical and management personnel;
- (f) current organization chart, including reporting relationships;
- (g) example Certificates of Analysis (CoA) to be issued by the laboratory for each test area, containing all information required in a CoA;
- (h) the latest proficiency results for Cannabis testing or similar matrix (i.e., food, solids,) for all test areas in which it states it is certified, if available;
- (i) proof of analytical proficiency.

1.9 License Application Requirements for Integrated Licensees

The requirements in this section apply to applications for an integrated license.

An integrated license applicant must meet all requirements in sections 1.4-1.8 of this rule, and must also submit:

- (a) A plan to provide reduced cost or free Cannabis to patients with documented, verified financial hardship who are utilizing the dispensary operation;
- (b) a list of products purchased by registered patients in the preceding 12 months;
- (c) plan to ensure continuity of products for patients accessing the dispensary operation; and
- (d) attestation of good standing with respect to their medical Cannabis dispensary license in accordance with 7 V.S.A. § 903(a)(1). For the purposes of this subsection (d), good standing shall mean the dispensary is in compliance with Chapter 86 of Title 18 of the Vermont Statutes, and with all associated rules.

1.10 License Application Acceptance Periods

- (a) The Board will accept license applications in accordance with legislatively mandated time periods.
- (b) Other than legislatively mandated time periods, the Board may open or close acceptance periods for applications at its discretion, provided that the Board will give public notice no less than 30 days prior to opening and 30 days prior to closing an application acceptance period.
- (c) The Board may set separate application acceptance periods for each of the license types and may set separate application acceptance periods for each tier within tiered license types.
- (d) Nothing in this section 1.10 shall be interpreted to impact the license renewal process governed by section 1.15 of this rule.

1.11 Criminal Records, Background Events, and License Qualification Determinations

1.11.1 Effect of Background Events on Eligibility

- (a) Status offenses, such as possession of regulated drugs unaccompanied by a wrongful act, shall not weigh against a person's eligibility for licensure. However, the Board may find that an applicant, the principal of an applicant, or a person who controls an applicant is ineligible to obtain or continue to hold a license or identification card if the person's criminal, civil, administrative, or other formally or popularly documented history includes:
 - (1) Conviction of a crime of violence, deceit, exploitation, or fraud, or conviction of a presumptively disqualifying offense pursuant to section 1.11.2;
 - (2) Revocation, suspension, or surrender of a professional license or license to do business under conditions suggestive of deceit, exploitation, or fraud;
 - (3) Repeated failure to satisfy civil judgments, pay creditors as agreed, or meet tax obligations;
 - (4) Gross failure to operate a Cannabis Establishment, in this or another jurisdiction, in a compliant manner, or failure to cease operations of a Cannabis Establishment, in this or another jurisdiction, in an orderly and compliant manner;
 - (5) Persistent disregard for administrative orders, no-trespass orders, court orders, or the rights and safety of others, to include violent, threatening, or harassing behavior; or
 - (6) Formal charges, actively pending adjudication, of such gravity or notoriety as to warrant disqualification until resolved.
- (b) If the Board intends to deny or revoke a license or identification card for a reason set out in subsection (a) of this section 1.11.1, it shall place the applicant on notice of its intention, with reference to the specific facts, circumstances, and documentation upon which it intends to act, and the subject shall be afforded an opportunity to show that the subject's licensure will not jeopardize the public health and safety or undermine the integrity of the legal cannabis market.

1.11.2 Presumptive Disqualification

Convictions for offenses in the following categories presumptively disqualify an applicant, the principal of an applicant, or a person who controls an applicant from gaining a license to operate a Cannabis Establishment, provided that a person may overcome the presumption as specified in section 1.11.3:

- (a) A listed crime as defined in subsection 13 V.S.A. § 5301(7) or the equivalent in another jurisdiction;
- (b) A conviction for an offense in 13 V.S.A. chapter 64 or the equivalent in another jurisdiction;
- (c) a state or federal felony offense involving fraud, deceit, or embezzlement;
- (d) convictions that demonstrate an ongoing involvement with organized criminal enterprises, including violent gangs and drug cartels;
- (e) trafficking of a regulated substance other than Cannabis. For the purposes of this subsection (c), trafficking will mean a violation of 18 V.S.A. §§ 4231(c), 4233(c), 4233a(b), 4234a(c), or a non-violent drug distribution offense in another jurisdiction that carries a maximum penalty of 30 years of incarceration or greater;
- (f) dispensing cannabis to a person under 21 years of age in violation of 18 V.S.A. § 4230f, or the equivalent offense in another jurisdiction;
- (g) misdemeanor convictions that occurred within the 2 years preceding the application; except for non-violent offenses; or
- (h) felony convictions that occurred within the 5 years preceding the application, except for non-violent offenses.

1.11.3 Overcoming Presumptive Disqualification

The Board may deem an individual qualified to obtain a license even if they were convicted of an offense enumerated in section 1.11.2. A person may be deemed qualified if the Board finds that licensure will not jeopardize the public health and safety or undermine the integrity of the legal cannabis market. In making this decision, the Board shall consider the following factors:

- (a) The nature and seriousness of the crime or offense;
- (b) The circumstances under which the crime or offense occurred;
- (c) The date of the crime or offense;
- (d) The age of the person when the crime or offense was committed;
- (e) Whether the individual committed subsequent offenses;
- (f) Any social conditions that may have contributed to the commission of the crime or offense;
- (g) The nature and responsibility of the position that the person with a conviction would hold, has held, or currently holds; and
- (h) Any evidence of rehabilitation.

License applications will allow applicants to provide additional information related to these factors, if relevant.

1.12 Issuance of Licenses

- (a) The Board shall issue licenses to applicants who meet all requirements for their licenses contained in this rule and all requirements for their licenses contained in Chapter 33 of

Title 7 of the Vermont Statutes. A licensee shall begin operating within 60 days of issuance.

- (b) Notwithstanding subsection (a) of this section 1.12, the Board retains the right to deny, suspend, or revoke a license or identification card if the Board finds issuance or continuation of the license or identification card would threaten public health, the public safety, or the integrity of the regulated cannabis market. Any findings to that effect shall be set out in a written order.
- (c) An Applicant who falsely attests to the truthfulness and accuracy of information in an application for a license or identification card will be deemed unqualified for a license.
- (d) The Board shall not issue a license or identification card to the principal of a licensee, or person who controls a licensee, if another Board credential held by that principal is suspended, revoked, or subject to an unresolved notice of violation.
- (e) A grant or denial of a license or identification card under subsections (a) through (c) of this section 1.12 shall constitute a final decision of the Board for the purposes of appeals pursuant to 7 V.S.A. § 847; however, a withholding of issuance under subsection (d) of this section 1.12 may be resolved by resolving the underlying adverse action or violation.

1.13 Pre-application Orientation

1.13.1 Purpose

Before any person may submit an initial application for a Cannabis Establishment license, the person shall complete an orientation for the purposes of:

- (a) Orienting the applicant to the essential requirements of licensure and common barriers to licensure;
- (b) Identifying individuals and businesses who may be eligible for social equity designation;
- (c) Identifying affiliations between an applicant and an incumbent licensee of the same type that may tend to place one person in control of multiple licenses of the same type;
- (d) Ensuring general compatibility between an applicant's plans and the requirements of State law and regulation;
- (e) Ensuring the applicant has developed a business plan that is generally consistent with predictable overhead and known market data;
- (f) For retail applicants, reviewing location and siting requirements and related data; and
- (g) Other preparation suited to ensure orderly license application, as directed by the Board.

1.13.2 Process

There is no fee to complete pre-application orientation. One or more meetings may be convened in-person or by videoconference, as determined by licensing staff based on need. Staff may request specific written plans and documents. An applicant and its requested principals and controllers shall participate in good faith and shall supply all documentation reasonably requested.

1.13.3 Effect Generally

The pre-application orientation is educational and preparatory only; it is not a comprehensive assessment of license eligibility, is not dispositive of eligibility, and does not constitute legal advice or a declaratory or advisory opinion.

1.13.4 Social Equity Designation

A person who, following pre-application orientation, determines to apply for designation as a social equity individual applicant, may do so using forms specified by the Board and may be required to supply supporting documentation. Eligibility shall be subject to the following principles:

- (a) If multiple bases of qualification are known, all shall be asserted with the application.
- (b) Following application for social equity designation, a person may be so designated by the Board and afforded associated fee waivers and support, or if denied the designation by the Board, shall be informed of the reasons in writing.
- (c) The Board retains discretion to administer fee waivers and support in conformity with the purpose to facilitate initial market access for persons actually disadvantaged by historically inequitable enforcement of cannabis prohibition.
- (d) Fee waivers and support may be withheld from an applicant who
 - i. received waivers and support in relation to a prior venture;
 - ii. is established in cannabis commerce in this or another jurisdiction; or
 - iii. became eligible consequent to a domestic partnership formed, or sentence imposed, after January 1, 2022.

1.14 Priority of Board Considerations for License Applications

- (a) The Board shall allocate business support resources to first-time license recipients under a priority system that is laid out in a policy readily available to the public.
- (b) The policy shall give top priority to first-time social equity applicants when considering applications.
- (c) The policy shall also utilize the factors listed in 7 V.S.A. § 903(a).

1.15 License Renewal Procedures

1.15.1 License Renewal Timeframes

- (a) Licenses are valid for the time period provided in 7 V.S.A. § 901.
- (b) The Board will send notice for license renewals no less than 120 days prior to the expiration of a license; however, non-receipt shall not excuse a licensee from the licensee's duty to maintain continuous licensure or the consequences of failing to do so.
- (c) Renewal applications may be submitted up to 90 days prior to license expiration.
- (d) Renewal applications must be submitted and complete at least 30 days prior to a license expiration.
- (e) A submitted application will be regarded as complete if all required questions have been answered, all required attestations made, all required supporting documents supplied, and all required fees paid. An application submitted in an incomplete state, such that the

Board cannot render an informed decision on the application at the time of submission, will not satisfy submission deadlines.

1.15.2 Untimely or Incomplete Renewal

- (a) A licensee that does not submit a timely and complete renewal application forfeits the guarantee of license continuity afforded by 3 V.S.A. § 814(b) and may be required to incur substantial expenses implementing the contingency and continuity plan of record pursuant to Rule 1.4.4(a), or if such plan is inadequate to ensure lawful disposition of inventory prior to license expiration, a cessation of operations order imposed by the Board.
- (b) The Board may at its sole discretion accept a late renewal application if the applicant has offered a written statement of good cause and has complied responsibly with its contingency and continuity plan or the instructions of Board designees to manage, transfer, prepare, or secure its inventory.
- (c) Upon interruption in licensure, a licensee is responsible to have arranged and documented the lawful disposition of all Cannabis and Cannabis Products in the licensee's custody. This may include returning to a supplier any product for which the expiring licensee has not fully paid.
- (d) A license that has expired for more than 60 days is presumptively ineligible for renewal without a new application.

1.15.3 Termination of Licensure

- (a) An expired licensee may not receive revenue from cannabis sales transacted after the license expired. The Board shall not be liable for, and will not compensate, any inventory forfeited, wasted, spoiled, destroyed, or transferred at a loss, secondary to a licensee's failure to maintain continuous licensure.
- (b) Except license periods extended by the Board pursuant to 3 V.S.A. § 814(b), a license that has not been renewed expires, extinguishing all rights in the license and terminating the authority of the corporation, its principals, controllers, employees, and agents to engage in cannabis commerce in any form, to receive the proceeds of cannabis sales, or to possess or transport commercial quantities of Cannabis. The Board retains jurisdiction over former licensees pursuant to 3 V.S.A. 814(d) and may order such persons to arrange the lawful disposition or destruction of cannabis inventory.

1.15.4 License Renewal Form and Fees

- (a) Licensees must apply for renewal in a format determined by the Board. The Board will make the application form readily accessible to the public.
- (b) Applicable license renewal fees and local fees are due and payable at the time of renewal application.

1.15.5 [Reserved]

1.15.6 Conditions for Renewal

The Board shall renew the license of a licensee that meets the following requirements:

- (a) has paid fees required by section 1.15.2;
- (b) demonstrates ongoing use of its cannabis establishment deposit account of record;
- (c) demonstrates ongoing compliance with liability insurance and worker compensation insurance requirements;
- (d) has updated each of its governing documents, including corrections or updates requested by licensing staff to match minimum content standards set out in guidance,
- (e) attests that its governing documents accurately represents the Cannabis Establishment's operating condition, status, structure, and policies in the coming licensing period;
- (f) is in good standing with the Commissioner of Taxes, pursuant to 32 V.S.A. 3113(b), and
- (g) is in good standing with the Board, meaning the license has not been suspended or revoked, any administrative penalties assessed have been paid as scheduled unless under appeal, and the Cannabis Establishment is compliant with any applicable corrective action plan.

1.16 Cannabis Establishment Identification Cards

1.16.1 Identification Cards for Owners and Principals

- (a) For the purposes of this section, an "owner" means a natural person who controls, or shares control of, a Cannabis Establishment.
- (b) All qualified owners and principals will be issued Cannabis Establishment identification cards upon the issuance of a license to operate a Cannabis Establishment.

1.16.2 Forms and Fees for Cannabis Establishment Identification Cards

Those applying for identification cards are required to apply in a format determined by the Board. The Board will make the application form readily accessible to the public.

1.16.3 Application Requirements for Cannabis Establishment Identification Cards

To apply for a Cannabis Establishment identification card the following information must be submitted:

- (a) the individual's full legal name and any aliases;
- (b) the individual's address;
- (c) the individual's date of birth;
- (d) a photocopy of the individual's driver's license or other government-issued identification card;
- (e) a full set of fingerprints in a form and manner as determined by the Board;
- (f) any other authorization or disclosure deemed necessary by the Board for the purpose of conducting a background check;
- (g) a listing of criminal convictions, including any pending offenses;
- (h) information listed in section 1.11 of this rule, if applicable;
- (i) if the applicant holds or has held a similar card in another jurisdiction, the name of the issuing authority, and the approximate dates held; and

- (j) if a similar card is or has been held in another jurisdiction, whether that card was revoked and the reason for revocation.

1.16.4 Qualification for Cannabis Establishment Identification Cards

Individuals who submit a complete application for an identification card will be issued a card after a background check is complete, except that:

- (a) No individual under 21 years of age will be issued an identification card; and
- (b) the Board may deny or revoke an identification card if an applicant or bearer has a record of any of the following:
 - i. formal charges, actively pending adjudication, of such gravity or notoriety as to warrant disqualification until resolved;
 - ii. a disqualifying history as defined in 1.11, provided that the Board will also consider mitigating factors as defined in 1.11.3;
 - iii. diversion of Cannabis from a past Cannabis Establishment employer in the regulated market in Vermont or another state;
 - iv. failure to disclose required information on their application;
 - v. revocation of a similar identification card from Vermont or another jurisdiction in the last 2 years, or more than twice;
 - vi. fraudulent use of the identification card in Vermont or other jurisdictions including, but not limited to, tampering, falsifying, altering, modifying, duplicating, or allowing another person to use, tamper, falsify, alter, modify, or duplicate the card;
 - vii. failure to notify the Board of a lost, stolen, or destroyed card;
 - viii. failure to notify the Board of criminal, civil, or administrative charges, violations, suits or actions pending at the time of application; and
 - ix. failure to notify the Board in writing within 10 days of a criminal conviction.
- (c) The Board will retain discretion to issue identification cards to individuals who have a record of behavior as outlined in subsection (b) if they demonstrate evidence of rehabilitation or show mitigating social factors surrounding the behavior. Identification card applications will allow for individuals to provide such evidence or explanation, if relevant.

1.16.5 [Reserved.]

1.16.6 Ongoing Duty to Disclose

The holder of an identification card has an ongoing duty to fully and transparently disclose any information relevant to the criteria in section 1.16.4 of this rule.

1.16.7 Identification Card Renewal

- (a) The Board may require that an identification card holder repeat or refresh some or all of the initial background check as a condition of renewal.

- (b) Requests to renew identification cards will be considered pursuant to the standard in section 1.16.4 of this rule.
- (c) Identification cards will expire in accordance with the timeline provided by 7 V.S.A. § 884. Identification cards will have an expiration date printed on them.
- (d) Applications to renew identification cards must be filed at least 30 days prior to expiration. Late applications may result in interruption of the bearer's ability to work for a cannabis establishment.
- (e) Upon the final expiration of an identification card, the holder of the card must return it to the Board or must destroy it.

1.17 License Amendment: Change of Location or Control Requires Approval

- (a) A Cannabis Establishment license confers upon the bearer corporation and its agents authority to operate within the scope of the license, under the management and control approved for the license, in conformity with the governing documents approved for the license, at the location approved for the license.
- (b) If the governing documents associated with a Cannabis Establishment license cease to reflect the licensee's true operating status, the licensee shall promptly file amended governing documents with the licensing division, which upon acceptance shall govern the licensee's operation.
- (c) Express Board approval is required of an application to amend a license when:
 - i. A licensee wishes to change its physical site of operations; or
 - ii. An interest holder who has control of a licensee will be changed, including by adding a person who will be an interest holder and will have control, removing a person who is an interest holder and has control, or transferring control from one person who is an interest holder to another person who is an interest holder; provided, however, that this subdivision 1.17(c)(ii) may be waived by the Board in writing, in the Board's sole discretion, in case of a *de minimis* change in control involving either:
 - 1. the uncomplicated departure of a principal or controller that does not shift majority control of a licensee; or
 - 2. the uncomplicated departure of one of two 50/50 partners.
- (d) A licensee may not consummate a change of control before the Board votes its approval of a conforming license amendment.
- (e) A licensee may not move to a new physical site of operations before the Board votes its approval of a conforming license amendment.
- (f) If the Board does not approve a license amendment requested pursuant to this section, the licensee may not proceed with the proposed change in control or the proposed move. The licensee's existing license will remain in effect until such time as renewal would otherwise have been required by 7 V.S.A. § 901.
- (g) The license of a Cannabis Establishment that consummates an unauthorized change of control or location shall be regarded as having expired, as provided in section 1.15.1(f) of this rule, the moment the unauthorized change of control or location was consummated.
- (h) Before approving an application to amend a license to change control under subdivision 1.17(c)(ii), the Board may require that the parties demonstrate to its satisfaction that the following conditions are met:

- i. Governing documents are current and reflect the true structure of the establishment as it is proposed to operate;
 - ii. The change would not have the effect of subverting 7 V.S.A. § 901(d)(3)(A) or any other licensure or operating requirements contained in 7 V.S.A. chapter 33 or board rules, and would not place in control over a Cannabis Establishment any person who has not made the disclosures required in Board Rule 1.4;
 - iii. The change would not facilitate evasion of administrative order, civil judgment, injunction, or other order of a regulatory authority or court of competent jurisdiction; or of 32 V.S.A. § 3260
 - iv. All principals, controllers, and corporate interest holders involved are in good standing with the Commissioner of Taxes pursuant to 32 V.S.A. § 3113; and
 - v. Outgoing parties not only are in good standing with the Commissioner, but also have attested that they filed all required returns and owe no unpaid tax liabilities to the Department of Taxes.
- (i) The accepted or authorized amendment of a license does not change the time period for which a license remains valid, as provided by 7 V.S.A. § 901.
 - (j) When the Board authorizes a location amendment, the licensee shall not be considered to be in violation of the license location restrictions of 7 V.S.A. § 901 during relocation, provided that:
 - i. Relocation must occur as promptly as practicable and within 60 days of approval; and
 - ii. Sending and receiving sites are not to be used simultaneously for the same business purpose, or in a manner that undermines the purposes of 7 V.S.A. § 901.

1.18 Applicant's Ongoing Duty to Disclose

An applicant has an ongoing duty to fully and transparently update their application while it is pending if there are changes to any information submitted in their application.

1.19 Confidentiality

Application materials will be kept confidential by the Board to the extent required by 7 V.S.A. § 901a.

**STATE OF VERMONT
CANNABIS CONTROL BOARD**

RULE 1: LICENSING OF CANNABIS ESTABLISHMENTS

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1. Rule 1: Licensing of Cannabis Establishments

Not every applicable prohibition, restriction, and requirement is contained in this rule. All Cannabis Establishments must abide by the prohibitions, restrictions, and requirements of Chapter 33, Title 7 of the Vermont Statutes. Cannabis Establishments must also abide by all other applicable laws, including but not limited to worker's compensation laws and tax laws.

1.1 General Provisions

1.1.1 Authority

The Cannabis Control Board adopts this rule pursuant to 7 V.S.A. §§ 881, 883, 884, 901, 902, 903, Section 8 of Act 164 (2020), and other applicable law.

1.1.2 Scope and Purpose

The Board is charged with implementing and regulating a legal market for Cannabis in Vermont. This rule regulates the licensing of Cannabis Establishments.

1.1.3 Definitions

All definitions in 7 V.S.A. § 861 shall apply to this rule. The following definitions shall also apply:

- (a) "Commercial bank" has the same meaning as defined in 8 V.S.A. § 11101(15).
- (b) "Entity" means any person, as defined in 7 V.S.A. § 861(23), that is not a natural person.
- (c) "Flammable Solvent" means a liquid that has a flash point below 100 degrees Fahrenheit.
- ~~(d)~~ (e) "Governing documents" means the plans, statements, documents, and declarations filed by a Cannabis Establishment with the Board explaining a Cannabis Establishment's ownership, financing, managerial structure, internal procedures, training plans, site layout, security measures, banking and insurance partners, and contingency plans, including all documents required by Rule 1.4. and its subdivisions, as well as type- and tier-specific declarations filed with initial and renewal applications. Governing documents shall at all times reflect the true and accurate operating status of a cannabis establishment. In the event of a material change, a licensee shall promptly file amended documents. A specific list of essential governing documents and their essential content shall be published in Board guidance.
- ~~(d)~~ (e) "Greenhouse" means a structure or a thermally isolated area of a building that maintains a specialized sunlit environment exclusively for, and essential to, the cultivation or maintenance of Cannabis plants and that is in use for a period of 180 days or more each calendar year.
- ~~(e)~~ (f) "Home occupancy business" means a business operated on the premises of an individual's home or property where the individual is domiciled.
- ~~(f)~~ (g) "Indoor cultivation" means growing Cannabis using artificial lighting.
- ~~(g)~~ (h) "Interest holder" has the same meaning as defined in 11A V.S.A. § 11.01(11).

~~(h)~~(i) “Inventory Tracking System” means a method implemented by the Board for tracing all Cannabis and Cannabis Products grown, manufactured, and sold in Vermont.

~~(i)~~(j) “Licensee” means a person who has been issued a license pursuant to this rule. ~~A licensee does not include a person who has been issued a prequalification approval.~~

(k) “Outdoor cultivation” means growing Cannabis in a manner that does not use artificial lighting, provided that outdoor cultivators may use the minimum amount of artificial lighting necessary to keep photoperiod plants in a vegetative state. Artificial lighting for outdoor cultivation must not extend beyond May 1st in a calendar year or past when the specific cultivar can sustain vegetative growth under natural sunlight, whichever comes first.

~~(l)~~ “Patient” shall have the same meaning as in Board Rule 3.

~~(j)~~ “Governing documents” means the plans, statements, documents, and declarations filed by a Cannabis Establishment with the Board explaining a Cannabis Establishment’s ownership, financing, managerial structure, internal procedures, training plans, site layout, security measures, banking and insurance partners, and contingency plans, including all documents required by Rule 1.4. and its subdivisions, as well as type- and tier-specific declarations filed with initial and renewal applications. ~~Governing documents shall at all times reflect the true and accurate operating status of a cannabis establishment. In the event of a material change, a licensee shall promptly file amended documents. A specific list of essential governing documents and their essential content may be further outlined in guidance.~~

~~(k)~~(m) “Physical site of operations” means:

- i. A cultivator’s ~~or propagation cultivator’s~~ grow site,
- ii. A wholesaler’s product storage facility,
- iii. A manufacturer’s site of manufacture,
- iv. A retailer’s store location, or
- ~~v.~~ A testing laboratory’s testing facility.

~~v.~~

~~(l)~~ “Prequalification approval” means a certification issued by the Board, in accordance with this rule, prior to a person’s approval as a licensee. ~~A prequalification approval does not permit the recipient to operate a Cannabis Establishment.~~

— “Social equity applicant” means either a “social equity individual applicant” or a “social equity business applicant” as those terms are defined in this rule.

~~(n)~~

~~(m)~~(o) “Social equity individual applicant” means an individual who is a resident of Vermont and who meets one or more of the following criteria:

- ~~ii.~~ they are a socially disadvantaged individual, as defined below,
- ~~iii.~~ they have been incarcerated in a jail or prison facility subsequent to sentencing for a cannabis-related offense, or
- ~~iiii.~~ they have a family member who has been incarcerated in a jail or prison facility subsequent to sentencing for a cannabis-related offense.

— For the purposes of this definition, “family member” shall mean the following: a spouse, domestic partner (as defined in 17 V.S.A. §2414(e)(1)), child, step-child who resided with the family member when

the child was a minor, minor in their guardianship, legal guardian, parent, sibling, grandparent, or grandchild.

- ~~(n)~~^{i.}(p) “Social equity business applicant” means:
- ~~ii.~~^{ii.} A corporation, partnership, or other business entity that meets the federal standards for Disadvantaged Business Enterprises (DBEs) as set forth in 49 C.F.R. §§ [26.69](#) and [26.71](#), except as provided in subdivision (1) of this subsection 1.1.3(~~p~~)(i), even if the entity has not applied for any federal DBE programs. In determining whether a business applicant meets the federal standards for DBEs, the Board will consider only participants in the business who meet the definition of socially disadvantaged individual as defined by section 1.1.3(p)(i) of this rule and who are residents of Vermont.
- 1 The requirements of subparts 49 C.F.R. § 26.69(b)(1), (2), and (3) shall not apply to this subsection (o). The majority-interest requirement of 49 C.F.R. § 26.69(b) itself shall apply.
- ~~iii.~~^{iii.} A corporation, partnership, or other business entity that is at least 51% owned by a social equity individual applicant as defined in subsection 1.1.3(~~o~~)(ii) and (iii) of this rule.
- ~~(o)~~^(q) “Socially disadvantaged individual” is an individual who meets at least one of the following criteria:
- i They meet the criteria for social disadvantage as set forth in the following federal regulations regarding DBEs: [49 C.F.R. § 26.67\(a\)\(1\) and \(b\)\(2\)-\(3\)](#) to the extent permitted in subdivision 1.1.3(~~q~~)(i)(1) of this section, whether or not they have applied for any DBE programs, provided that no person shall be excluded from this definition because of their citizenship or immigration status.
- 1 For the purposes of this rule, the rebuttable presumption in [49 C.F.R. § 26.67\(a\)\(1\)](#) shall be applied only to Black Americans and Hispanic Americans.
- ii They are (1) from a community that has historically been disproportionately impacted by cannabis prohibition and (2) able to demonstrate to the Board that they were personally harmed by the disproportionate impact. In assessing this personal harm, the Board may consider factors indicative of long-term consequences such as lost educational or employment opportunities, or housing insecurity.
- 1 For the purposes of this subsection, “community” includes, but is not limited to, a person who resided for the majority of their youth prior to turning 18 in a household that was eligible for Federal Distribution Program on Indian Reservations (FDPIR) benefits or that received Supplemental Nutrition Assistance Program (SNAP) benefits, or currently resides in a household that is eligible for FDPIR or that receives SNAP benefits. For the purposes of this subsection, community does not mean professional or civic associations, social organizations, clubs, advocacy organizations, or hobbyist groups. A prior association with cannabis is not, by itself, sufficient to constitute a community.

1.1.4 Applicability

This rule applies to:

- (a) Persons who engage or seek licensure to engage in the transfer or sale of Cannabis or Cannabis Products, including transfers or sales related to cultivating, manufacturing, wholesaling, or retailing Cannabis or Cannabis Products, except that this rule does not apply to activities regulated by Chapters 35 and 37 of Title 7 of the Vermont statutes and by Rule 3 of the Board's rules. This rule also applies to those who provide laboratory testing services to persons who engage in the transfer or sale of Cannabis or Cannabis Products.
- (b) Persons who engage in the transfer or sale of synthetic cannabinoids and potentially intoxicating hemp-derived cannabinoids, including delta-8 and delta-10 tetrahydrocannabinol.

1.1.5 Time

- (a) In computing any time period, measured in days, that is established or allowed by this rule or by order of the Board or Chair:
 - (1) the day of the act or event that triggers the period shall be excluded;
 - (2) every day, including intermediate Saturdays, Sundays, and legal holidays shall be counted;
 - (3) the last day of the period shall be counted, but if the last day is a Saturday, Sunday, or legal holiday, the period continues to run until the end of the next day that is not a Saturday, Sunday, or legal holiday.
- (b) A "legal holiday" means:
 - (1) any day declared a holiday by the President or Congress of the United States; and
 - (2) any day declared a holiday by the State of Vermont.

1.1.6 Severability

If any portion of this rule is found to be invalid, the remaining portion of the rule shall remain in force and effect.

1.2 License Application Format and Fees

1.2.1 Form

Applicants are required to submit an application in a format determined by the Board. The Board will make the application form readily accessible to the public.

1.2.2 Fees

Applicants will be required to pay fees, or demonstrate that they qualify for a fee waiver or reduction, in accordance with a fee schedule and waiver or reduction policy that the Board will make readily accessible to the public. The fee waiver or reduction policy will include a schedule of waivers and reductions for social equity applicants.

1.2.3 Progress

A license application that is dormant for 90 days may be dismissed.

1.3 License Tiers

The Board establishes the following tiers for cultivation, retail, and manufacturing licenses, provided that if statute is not in agreement with this section, statute will dictate the tiers and supersede this section. If statute supersedes this section, the Board will construct its application process according to statute and will provide guidance readily available to the general public plainly describing the statutorily mandated tiers.

1.3.1 Cultivation License Tiers

(a) Outdoor Cultivation:

i.

Tier	Max Sq Ft of Total Plant Canopy
1	1,000
2	2,500
3	5,000
4	10,000
5	20,000
6	37,500

ii. For purposes of this rule 1.3.1, canopy will be calculated as the greater of cultivation-table area or actual area occupied by plant mass; plant counts shall include individual plants regardless of developmental stage or purpose; and plant counts must be established prior to flowering, or August 15 of each year.

iii. For tiers 1-6 of the outdoor cultivation tiers in this subsection (a), the Board will presume that each plant occupies no more than 8 square feet of space. For this reason, cultivators will be presumed to be compliant with the plant canopy limits if they comply with the following plant count limits:

1. Tier 1: 125
2. Tier 2: 312
3. Tier 3: 625
4. Tier 4: 1250
5. Tier 5: 2,500
6. Tier 6: 4,687

Growing more than the maximum plant count for the cultivator's tier will not be a violation of the plant canopy limit if the cultivator can show the plants occupy no more than the maximum square footage permitted for their tier.

~~iii.~~iv. Applicants will be required to state on their application if they will measure their plant canopy by square footage or by plant count equivalent.

~~iv. Plants do not need to be contiguous, but they must be planted within the same school property account number (SPAN) or within two abutting SPANs. A SPAN will be considered abutting if it shares a boundary with a SPAN, or if it is adjacent to a SPAN and is separated only by a river, stream, or public highway.~~

~~v. Cultivation must comply with 7 V.S.A. § 901(d) and Rule 2.2.23.~~

(b) Indoor Cultivation:

Tier	Max Sq Ft of Total Plant Canopy
1	1,000
2	2,500
3	5,000
4	10,000
5	15,000
6	25,000

(c)

i. Mixed Cultivation:

Tier	Nature of Business
1	May cultivate up to 1,000 sq ft of plant canopy indoors and up to 125 plants outdoors at the same premises
2	May cultivate up to 2,500 sq ft of plant canopy indoors and up to 312 plants outdoors at the same premises
3	May cultivate up to 1,000 sq ft of plant canopy indoors and up to 625 plants outdoors at the same premises
4	May cultivate up to 1,000 sq ft of plant canopy indoors and up to 1250 plants outdoors at the same premises

May cultivate up to 1,000 sq ft of plant canopy indoors and up to 2,500 plants outdoors at the same premises

~~ii. Plants in a mixed cultivator's crop do not need to be contiguous, but they must be planted within the same school property account number (SPAN) or within two abutting SPANs. A SPAN will be considered abutting if it shares a boundary with a SPAN, or if it is adjacent to a SPAN and is separated only by a river, stream, or public highway. Cultivation must comply with 7 V.S.A. § 901(d) and Rule 2.2.23.~~

1.3.2 Retail License Tiers

Retail – Storefront: This tier is a stand-alone retail location that sells Cannabis and Cannabis Products to consumers.

1.3.3 Manufacturing License Tiers

No manufacturer may violate a prohibition on manufacturing processes contained in 18 V.S.A. § 4230h.

- (a) Tier 3 Manufacturer: A tier 3 manufacturer may purchase, process, manufacture, transfer, and sell Cannabis as well as finished and in-process Cannabis Products to other Licensees but not directly to consumers. A tier 3 manufacturer may produce Cannabis Products using all lawful methods of extraction; provided, however, that any extraction method reserved for Tier 3 manufacturers must occur in a building under the jurisdiction of the Division of Fire Safety.
- (b) Tier 2 Manufacturer: A tier 2 manufacturer may purchase, process, manufacture, transfer, and sell Cannabis as well as finished and in-process Cannabis Products to other Licensees but not directly to consumers. A tier 2 manufacturer may produce Cannabis Products using the following methods but may not utilize flammable solvent chemical extraction, flammable solvent chemical synthesis, or supercritical CO₂ extraction:
 - i. Water-Based Extraction: extraction using only water, ice, or other freezing substrate or process as approved by the Board.
 - ii. Food-Based Extraction: extraction using propylene glycol, glycerin, butter, coconut or olive oil, other typical cooking fats, or alcohol as approved by the Board.
 - iii. Heat/Pressure-Based Extraction: extraction using heat and/or pressure as approved by the Board.
- (c) Tier 1 Manufacturer: A tier 1 manufacturer may purchase, process, manufacture, transfer, and sell Cannabis as well as finished and in-process Cannabis Products to other Licensees but not directly to consumers. A tier 1 manufacturer may produce Cannabis Products using the same methods as a tier 2 manufacturer, but not a tier 3 manufacturer. A tier 1

manufacturer must be a home occupancy business with no more than one employee, and under \$50,000 in gross revenue each year. See Rule 2.6.1 for limitations concerning home kitchens.

1.3.4 Tier Change Initiated by Licensee ~~Changing Tiers~~

- ~~—The Board may by voted action open a petition process of specified duration entertain waiver requests for a defined period, during which a A licensee may apply to change to a different tier within their license type at any time by filing a renewal application pursuant to section 1.15 of this rule. Upon renewal, the licensee must pay the fees associated with the tier they seek to enter.~~
- ~~—A licensee may seek licensure in a new tier by applying in like manner to a new applicant. If granted, a license in a new tier will cancel and replace the prior license. Prorated fees are due and payable prior to issuance of the new license.~~
- (a) ~~A~~In the first fifteen days of a license renewal period only, a ~~licensed Tier 1 or Tier 2~~ cultivator may ~~apply~~seek authorization to graduate into a higher tier, the next highest tier for which the application acceptance period established under Rule 1.10 is not open to new applicants by requesting an application waiver. The Board ~~shall~~may grant the applicationsuch a petitionwaiver if the licensee presents persuasive evidence of the following: ~~only if the following conditions are met:~~
- ~~i. The licensee has made optimal use of the outdoor portion of cultivation capacity authorized by its license in the prior licensing period;~~
 - ~~ii. The licensee has sold, through final sale to others, the substantial majority of process lots in the twelve preceding monthsprior licensing period; and~~
 - ~~iii. The Board finds that market demand is consistent with the expansion sought. The licensee has a credible business plan to produce Cannabis or Cannabis Product that meets a unique market demand.~~
- (b) ~~If a applicationpetition to increase tier is granted~~granted a waiver to apply into a closed tier, thea licensee may within 90 days apply in like manner to a new applicant. If the higher-tier application is granted, its issuance shall simultaneously expire the former license. ~~tier change shall take effect at the natural expiration date of the preceding license.~~
- (c) ~~An applicant approaching renewal of its existing license should plan to renew as usual pending the outcome of a request under this section.~~
- (d) ~~A licensee shall not request a waiver under this section more frequently than once per licensing period.~~
- ~~—If an application to increase tier is denied, an applicant otherwise qualified to renew shall be entitled to administrative renewal in its existing tier, without need of a redundant application.~~

1.3.5 Tier ~~Relegation~~Reassignment Initiated by Board

A cultivator applying to obtain or renew a license in a particular tier should intend to make beneficial use of the full canopy authorized for that tier. If, based on inspection, production data, or both, the Board finds that a cultivator applying to renew its license has, without good cause, made beneficial use of less than the maximum capacity of the tier below its current tier, as determined by Rule 1.3.1, 65% of in the preceding year twelve months licensing period, the Board may grant the renewal application in a tier matched to actual use and publish a final order specifying the factual basis for relegation. A licensee so relegated shall have no special right to return to the tier from which it was relegated. This section shall not apply to Tier-1 cultivators.

1.4 License Application and Records Requirements for All License Types

The requirements in this section apply to all license types authorized under 7 V.S.A. § 901. Each document or record required by this section 1.4 is a governing document. A Cannabis Establishment has an ongoing duty to ensure that the governing documents on file with the Board reflect the true and accurate state of its ownership, financing, management, physical premises, and operating procedures. A Cannabis Establishment shall give prompt written notice to the Board within 20 days of any material change in its governing documents. Governing documents shall be maintained in conformity with Board guidance, which may prescribe standard forms, formats, and mandatory data fields.

1.4.1 Operating plans

Applicants must present an operating plan, which shall include all requirements of 7 V.S.A. § 881(a)(1)(B)(i) and, to the extent they are not required by that provision, the following elements:

- (a) The proposed Cannabis Establishment's legal name and any registered alternate name under which it may conduct business.
- (b) The name of the individual who will serve as primary point of contact with the Board and an email address where the individual can be contacted.
- (c) The type of license sought and, if relevant, the license tier.
- (d) Documentation that the applicant is an entity registered to do business in Vermont;
- (e) A federal tax identification number and social security numbers for each principal of the proposed Cannabis Establishment and each natural person who controls the proposed Cannabis Establishment.
- (f) A list of the principals of the proposed Cannabis Establishment.
- (g) A list of all persons having control of the proposed Cannabis Establishment.
- (h) Whenever a person having control of a Cannabis Establishment is an entity, the applicant must provide:
 - i. a list of the principals of any entities having control of the Cannabis Establishment; and
 - ii. a list of natural persons who control any entities having control of the Cannabis Establishment.

Lists provided pursuant to this subsection 1.4.1(h) shall include without limitation natural persons who have control by way of beneficial ownership or record ownership.

Intervening entities do not relieve an applicant of the obligation of disclosure under this

provision.

- (i) Documentation and description, including the persons involved, of any contractual, management, or other agreement that explicitly or implicitly conveys control over the Cannabis Establishment.
- (j) For each person identified in (f) through (i) of this subsection, disclose whether that person would be required to be identified pursuant to (f) through (i) of any other license application.
- (k) Documentation disclosing whether any person named in sections (f) through (i) of this subsection is a controlling interest holder in a past or present Cannabis-related business in another jurisdiction.

1.4.2 Record Checks

An applicant, principal of an applicant, and person who controls an applicant, who is a natural person, shall be 21 years of age or older and shall consent to the release of his or her criminal and administrative records.

Each applicant, principal of an applicant, and person who controls an applicant, who is a natural person, shall submit the following:

- (a) the individual's full legal name and any aliases;
- (b) the individual's address;
- (c) the individual's date of birth;
- (d) a photocopy of the individual's driver's license or other government-issued identification card;
- (e) a full set of fingerprints in a form and manner as determined by the Board;
- (f) any other authorization or disclosure deemed necessary by the Board for the purpose of conducting a background check;
- (g) a description of any criminal action against an applicant, principal, or person who controls an applicant in any jurisdiction that resulted in a conviction, guilty plea, plea of nolo contendere or admission to sufficient facts;
- (h) a description of any civil action that was commenced or resolved in the preceding 10 years in any jurisdiction in which the applicant, principal, or person who controls an applicant is or was a named party;
- (i) a description of any administrative action taken against the applicant, principal, or person who controls an applicant in any jurisdiction;
- (j) a description of any disciplinary action against a license, registration, or certification held by the applicant, principal, or person having control of an applicant, such as a suspension or revocation, including, but not limited to, a license to prescribe or distribute controlled substances; and
- (k) a description of any license denial, and the reasons for denial, in any jurisdiction.

The Board at its discretion may request any of the information described in subsections (g) through (k) of this section 1.4.2 for any natural person an applicant discloses pursuant to section 1.4.1(h) of this rule.

1.4.3 Financiers

- (a) Applicants must disclose documentation detailing the sources and amounts of capital resources available to the applicant from any person that will be contributing capital resources to the applicant for the purposes of establishing or operating the proposed Cannabis Establishment.
- (b) In addition to the disclosure requirements for applicants, principals, and persons who control an applicant in section 1.4.1 of this rule, financiers of applicants who do not fall into one of those categories must be 21 years of age and may be subject to the following requirements at the Board's discretion, provided that this subsection shall not apply to commercial banks:
 - i. A requirement to disclose information to the Board or the Department of Financial Regulation;
 - ii. a requirement to conduct a background check for natural persons who are financiers or who control financiers;
 - iii. a requirement to disclose principals and natural persons who control a financier to the same extent required by section 1.4.1(h) of this rule; and
 - ~~iv.~~ requirements to ensure that a financier complies with any applicable State and federal laws governing financial institutions, licensed lenders, and other financial service providers.

iv.

1.4.4 Compliance and Management Plans

All applicants must:

- (a) submit a contingency and continuity plan that addresses the dispersal or disposal of inventory in the event of an abrupt closure;
- ~~(b) submit a timeline for beginning operations of the Cannabis Establishment;~~
- ~~(e)~~(b) attest that they will comply with applicable municipal ordinances; and
- ~~(d)~~(c) attest that they will comply with required inspections or permits from other state and local agencies (for example, certificates of occupancy).

Applicants who intend to hire, or who have hired, employees must provide:

- ~~(e)~~(d) an overview of positions and staffing levels;
- ~~(f)~~(e) an overview of general roles and responsibilities of staff;
- ~~(g)~~(f) an overview of the management structure; and
- ~~(h)~~(g) employee hiring and training plan, including safety training.

1.4.5 Insurance, Taxation, and Banking Requirements

Each applicant shall submit the following:

- (a) documentation of insurance coverage as required by Board Rule 2.2.2;
- (b) documentation of compliance with, or plan to comply with, worker's compensation requirements, if applicable;
- (c) confirmation ~~of current Vermont tax compliance, or confirmation of a plan with the~~

~~Department of Taxes to come into compliance, provided that this does not apply to tax liability from income related to Cannabis businesses that the applicant, its principals, and its controllers, are in good standing with the Commissioner of Taxes pursuant to 32 V.S.A. § 3113(b);~~

- (d) school property account number at the physical site of operations;
- ~~(e) authorization to release information to other state agencies, as well as to s, or to banking financial entities with whom the applicant seeks to bank institutions and insurers with which the applicant does cannabis-related business; and~~
- ~~(e)(f) documentation of a deposit account at a financial institution that has authorized the use of such account to receive the proceeds of cannabis sales, which shall be the exclusive account to which the Cannabis Establishment deposits cannabis revenues.~~
- ~~(f) sufficient documentation, as determined by the Board, of one of the following:~~
 - ~~i. a deposit account with a financial institution; or~~
 - ~~ii. evidence of an attempt to open such an account along with a cash management plan.~~

1.4.6 Location Information

Applicants must provide both:

- (a) A business address as well as precise location information for the physical site of operations for the proposed Cannabis Establishment. A business address does not have to correspond with the physical site of operations. The location information for the physical site of operations must be in the form of GPS coordinates. GPS coordinates must be provided in Decimal Degrees (DD) format.
- (b) Proof that the applicant has a right to occupy the physical site of operations, through proof of ownership, a lease, or other document demonstrating a right to occupy and use the property ~~for the substantial duration of the license applied-for~~, or proof that such a right will exist prior to the start of Cannabis Establishment operations.

1.4.7 Security

All applicants must submit a plan to comply with security requirements relevant to any license or licenses they seek to obtain, as required by Board Rule 2.

1.4.8 Information Sharing with State Agencies

By applying, an applicant consents to the Board sharing applicant information with other Vermont state agencies, including, but not limited to, the Department of Financial Regulation, the Department of Labor, and the Department of Taxes. Information deemed confidential by 7 V.S.A. § 901a will remain confidential even if it is in the possession of another state agency.

~~1.4.9 [Reserved]~~

~~1.4.9 Plans Related to Positive Impact Criteria~~

- ~~(a) For the purposes of this section, “employee” has the same meaning as defined in 21 V.S.A. § 481(5), provided that the applicable exceptions shall be 21 V.S.A. § 481(5)(B);~~

~~(G), and (H):~~

- ~~(b) To the extent required in subsection (c), applicants must include plans related to the criteria listed in subsections (d) and (e). Failure to do so will not result in disqualification of their application but will pause their license approval process until they provide the relevant plan information. To the extent required by this section and section 1.15.3 of this rule, reports related to these criteria will be required for license renewal.~~
- ~~(c) Applicants that are not testing laboratories must show plans for completion of the criteria in subsection (d) and (e) to the following extent:~~
- ~~i. Corporations, partnerships, or other business entities that are not sole proprietorships, and any applicants with plans to hire 2 to 10 employees, must show plans to satisfy at least one criteria from subsection (d) and at least one criteria from subsection (e).~~
 - ~~ii. All applicants that plan to hire more than 10 employees must show plans to satisfy at least 3 criteria from subsections (d) and at least three criteria from subsection (e).~~
 - ~~iii. For retailers, a plan to pay the applicable taxes on behalf of a medical patient registered pursuant to 7 V.S.A. § 953 and Rule 3.2 may count toward one of the criteria they would otherwise need to meet in either subsection (d) or (e).~~
- ~~(d) To the extent required by subsection (c) of this section, applicants must propose plans to recruit, hire, and implement a development ladder for minorities, women, or individuals who have historically been disproportionately impacted by cannabis prohibition using the following options:~~
- ~~i. Inclusive hiring and contracting plans.~~
 - ~~ii. A plan for providing a livable wage.~~
 - ~~iii. Adopting and supporting incubator or accelerator programs that seek to assist businesses that meet the definition of a social equity applicant or are minority or women-owned, including but not limited to providing:~~
 - ~~1. grants or access to capital;~~
 - ~~2. workforce re-entry training or programming;~~
 - ~~3. cultivation, manufacturing, or retail space;~~
 - ~~4. management training or other forms of industry-specific technical training;~~~~or~~ - ~~5. mentorship from experts;~~
 - ~~iv. A contribution or contributions to the Cannabis Business Development Fund established by 7 V.S.A. § 987.~~
- ~~(e) To the extent required by subsection (c) of this section, applicants must propose plans to incorporate principles of environmental resiliency or sustainability, including energy efficiency, using the following options:~~
- ~~i. Sustainable agricultural practices.~~
 - ~~ii. Sourcing energy from renewables.~~
 - ~~iii. Exceeding minimum waste standards, as provided by Board Rule 2.2.8, or exceeding minimum efficiency standards as provided by Board Rule 2.5, if applicable.~~
 - ~~iv. Contribute to anti-pollution efforts, which could include but is not limited to the use of carbon off-sets.~~

1.4.10 Statement of Truthfulness and Accuracy

All applicants shall attest to the truthfulness and accuracy of the information contained in their application.

1.5 License Application Requirements for Cultivators and Propagation Cultivators

The requirements in this section apply to applications for a cultivator license and applications for a propagation cultivator license.

1.5.1 Location Information

In addition to the information required in subsection 1.4.5 of this rule, an applicant must provide:

- (a) A diagram or a site plan of the physical site of operation that is clearly legible and includes:
 - i. north arrow;
 - ii. standard scale;
 - iii. size of property in acres (for outdoor cultivator) or total square feet (for indoor cultivator);
 - iv. total plant canopy dimensions;
 - v. for outdoor cultivators, use of land and structures that share the property;
 - vi. for indoor cultivators, a diagram of how non-cultivation parts of the facility will be utilized.
- (b) A map showing the boundaries of the planned growing area, provided that this requirement applies only to outdoor cultivator Tiers 2-6.
- (c) The location for outdoor cultivators must comply with Board Rule 2.4.4 regarding visibility from a public road.

1.5.2 Water and Wastewater Requirements

General water supply and municipal wastewater requirements:

- (a) Cultivators on a municipal water supply must submit a letter from the water utility certifying the utility's capacity to provide a sufficient quantity of water to the applicant at the physical site of operation.
- (b) Cultivators using municipal wastewater, or other offsite wastewater system, must submit a letter certifying the wastewater system's capacity to accept the quantity and anticipated strength of wastewater from the physical site of operation.

Tier 5 and 6 Cultivator applicants must:

- (c) state the following if their water use and wastewater generation are covered by the Wastewater System and Potable Water Supply Rule, as adopted by the Department of Environmental Conservation:
 - i. where they are planning on withdrawing water;
 - ii. by what means will they withdraw and, if necessary, store the water prior to use;
 - iii. when on-site water is also used for potable/sanitary purposes for workers;

- iv. how many people may be on-site in a given day;
- (d) specify the volume and strength of the wastewater that the facility anticipates generating, using design flows from the Wastewater System and Water Supply Rule where appropriate and specify how it will be treated and disposed;
- (e) state whether the Cannabis Establishment needs to comply with the Indirect Discharge Rules and Underground Injection Control Rules as adopted by the Department of Environmental Conservation; and
- (f) describe the anticipated means of collecting, storing, treating, and discharging wastewater.

1.5.3 Indoor Cultivators and Propagation Cultivators

Indoor cultivation Cannabis Establishments must identify whether their water supply and wastewater systems must comply with any applicable portion of the Department of Environmental Conservation's Drinking Water and Groundwater Protection Division rules.

1.6 License Application Requirements for Manufacturers

The requirements in this section apply to applications for a manufacturing license.

Manufacturers must indicate whether they are planning to utilize solvent-based extraction.

1.7 License Application Requirements for Retailers

The requirements in this section apply to applications for a retail license.

Retailers must comply with all relevant statutes and Board rules related to CBD, hemp, and hemp-derived compounds.

1.7.1 Medical Use Endorsement

- (a) A retail cannabis establishment applying for a medical use endorsement must demonstrate at least six months of continuous, compliant operation in good standing, a compliance history consistent with the heightened responsibility of serving medical Patients and Caregivers, and scrupulous recordkeeping and tax compliance, and information technology infrastructure suited to providing terminal access for medical patients as may be necessary to access online resources.
- (b) If granted, a medical use endorsement may subject to compliance actions under Rule 4.
- (c) An applicant for a medical use endorsement shall include with its application governing documents that meet minimum standards specified in guidance available from the Board's website for:
 - i Procedures to afford Patients a degree of privacy generally commensurate with prevailing standards in retail pharmacy, including the ability to speak out of earshot of others;
 - ii Procedures for protecting confidential Patient information from inappropriate disclosure;

- iii Procedures to ensure products prohibited for sale to nonmedical customers pursuant to subdivisions 7 V.S.A. §§ 868(a)(1) and (b)(1) are physically segregated and visually distinguishable from adult-use products and sold only to verified Patients and Caregivers;
- iv Procedures for retaining accurate and readily auditable information regarding each consumer transaction of cannabis or cannabis products that is exempt from general sales and use tax imposed by chapter 233 of Title 32 or the cannabis excise tax imposed by chapter 207 of Title 32.
- v If the applicant's premises include parking and the applicant wishes to provide curbside service to Patients only, procedures to ensure access to products by disabled and minor Patients without entering the premises, which procedures shall be integrated in an approved security plan.

1.7.2 Geographic Distribution

A retail cannabis establishment requesting a license amendment to relocate, pursuant to Rule 1.17, may relocate to a different municipality only if relocating to an area of lower concentration, as a function of population, to a location expressly approved by the local cannabis control commission, if one has been created, or the local legislative body of the municipality. if, in the Board's sole discretion, the relocation would improve the geographic distribution of retail cannabis establishments in conformity with the purposes of 7 V.S.A. § 881(a)(5)(F).

1.8 License Application Requirements for Testing Laboratories

The requirements in this section apply to applications for a testing laboratory license.

Applications for testing laboratories may be reviewed for qualification by the Board or a Board designee.

At its discretion, the Board may waive or reduce licensing requirements, including fees, for a laboratory that has a current certification under the Cannabis Quality Control Program established by the Vermont Agency of Agriculture, Food and Markets under 6 V.S.A. § 567.

A testing laboratory applicant must submit:

- (a) current laboratory accreditation certificates, or proof of certification under the Cannabis Quality Control Program established by the Vermont Agency of Agriculture, Food and Markets under 6 V.S.A. § 567;
- (b) laboratory quality assurance manual or procedures which document the lab quality control system, and an outline of the quality management system;
- (c) the laboratory standard operating procedures for analysis of Cannabis and Cannabis Products;
- (d) a master list of all analytical and non-analytical (i.e., safety and training) standard operating procedures indicating the latest revision and review dates and current effective dates;

- (e) documentation of educational and technical credentials for all key technical and management personnel;
- (f) current organization chart, including reporting relationships;
- (g) example Certificates of Analysis (CoA) to be issued by the laboratory for each test area, containing all information required in a CoA;
- (h) the latest proficiency results for Cannabis testing or similar matrix (i.e., food, solids,) for all test areas in which it states it is certified, if available;
- (i) proof of analytical proficiency.

1.9 License Application Requirements for Integrated Licensees

The requirements in this section apply to applications for an integrated license.

An integrated license applicant must meet all requirements in sections 1.4-1.8 of this rule, and must also submit:

- (a) A plan to provide reduced cost or free Cannabis to patients with documented, verified financial hardship who are utilizing the dispensary operation;
- (b) a list of products purchased by registered patients in the preceding 12 months;
- (c) plan to ensure continuity of products for patients accessing the dispensary operation; and
- (d) attestation of good standing with respect to their medical Cannabis dispensary license in accordance with 7 V.S.A. § 903(a)(1). For the purposes of this subsection (df), good standing shall mean the dispensary is in compliance with Chapter 86 of Title 18 of the Vermont Statutes, and with all associated rules.

1.10 License Application Acceptance Periods

- (a) The Board will accept license applications in accordance with legislatively mandated time periods.
- (b) Other than legislatively mandated time periods, the Board may open or close acceptance periods for applications at its discretion, provided that the Board will give public notice no less than 30 days prior to opening and 30 days prior to closing an application acceptance period.
- ~~(c) The Board may set separate application acceptance periods for each of the license types and may set separate application acceptance periods for each tier within tiered license types.~~
- ~~(d) Other than legislatively mandated application acceptance periods, the Board may open application periods at their discretion; provided, however, that, subject to the following limitations:~~
 - ~~i. the Board shall accept applications for license types, other than cultivation license types, for no less than 30 days each calendar year; and~~
 - ~~ii. (c) the Board shall, each calendar year, accept applications for Tiers 1 and 2 of both indoor and outdoor cultivation license types for no less than 30 days each calendar year beginning no later than February 1. The 30-day window for this subdivision 1.10(d)(ii) must open no later than February 1 of each calendar year.~~
- ~~(e)(d)~~ Nothing in this section- 1.10 shall be interpreted to impact the license renewal process governed by section 1.15 of this rule.

1.11 Criminal Records, Background Events, and License Qualification Determinations

1.11.1 Effect of ~~Criminal Records~~Background Events on ~~Application~~Eligibility

(a) Status offenses, such as possession of regulated drugs unaccompanied by a wrongful act, shall not weigh against a person's eligibility for licensure. Except as provided in 1.11.2, no criminal offense committed by an applicant, the principal of an applicant, or a person who owns or controls an applicant, will have a negative effect on their application or disqualify them from obtaining a license. However, the Board may find that an applicant, the principal of an applicant, or a person who controls an applicant is ineligible to obtain or continue to hold a license or identification card if the person's criminal, civil, or administrative, or other formally or popularly documented history includes:

- (1) Conviction of a crime of violence, deceit, exploitation, or fraud, or conviction of a presumptively disqualifying offense pursuant to section 1.11.2;
- (2) Revocation, suspension, or surrender of a professional license or license to do business under conditions suggestive of deceit, exploitation, or fraud;
- (3) Repeated failure to satisfy civil judgments, pay creditors as agreed, or meet tax obligations;
- (4) Gross fFailure to operate a Cannabis Establishment, in this or another jurisdiction, in a compliant manner, or failure to cease operations of a Cannabis Establishment, in this or another jurisdiction, in an orderly and compliant manner;
- (5) Persistent disregard for administrative orders, no-trespass orders, court orders,; or the rights and safety of others, to include violent, threatening, or harassing behavior; or
- (6) Formal charges, actively pending adjudication, of such gravity or notoriety as to warrant disqualification until resolved.

(b) If the Board intends to deny or revoke a license or identification card for a reason set out in subsection (a) of this section 1.11.1, it shall place the applicant on notice of its intention, with reference to the specific facts, circumstances, and documentation upon which it intends to act, and the subject shall be afforded an opportunity to show that the subject's licensure will not jeopardize the public health and safety or undermine the integrity of the legal cannabis market.

1.11.2 Presumptive Disqualification

Convictions for offenses in the following categories presumptively disqualify an applicant, the principal of an applicant, or a person who controls an applicant from gaining a license to operate a Cannabis Establishment, provided that a person may overcome the presumption as specified in section 1.11.3:

- (a) A listed crime as defined in subsection 13 V.S.A. § 5301(7) or the equivalent in another jurisdiction;
- (b) A conviction for an offense in 13 V.S.A. chapter 64 or the equivalent in another jurisdiction;
- (c) a state or federal felony offense involving fraud, deceit, or embezzlement;

- (d) convictions that demonstrate an ongoing involvement with organized criminal enterprises, including violent gangs and drug cartels;
- (e) trafficking of a regulated substance other than Cannabis. For the purposes of this subsection (c), trafficking will mean a violation of 18 V.S.A. §§ 4231(c), 4233(c), 4233a(b), 4234a(c), or a non-violent drug distribution offense in another jurisdiction that carries a maximum penalty of 30 years of incarceration or greater;
- (f) dispensing cannabis to a person under 21 years of age in violation of 18 V.S.A. § 4230f, or the equivalent offense in another jurisdiction;
- (g) misdemeanor convictions that occurred within the 2 years preceding the application; except for non-violent offenses; or
- (h) felony convictions that occurred within the 5 years preceding the application, except for non-violent offenses.

1.11.3 Overcoming Presumptive Disqualification

The Board may deem an individual qualified to obtain a license even if they were convicted of an offense enumerated in section 1.11.2. A person may be deemed qualified if the Board finds that licensure will not jeopardize the public health and safety or undermine the integrity of the legal cannabis market. In making this decision, the Board shall consider the following factors:

- (a) The nature and seriousness of the crime or offense;
- (b) The circumstances under which the crime or offense occurred;
- (c) The date of the crime or offense;
- (d) The age of the person when the crime or offense was committed;
- (e) Whether the individual committed subsequent offenses;
- (f) Any social conditions that may have contributed to the commission of the crime or offense;
- (g) The nature and responsibility of the position that the person with a conviction would hold, has held, or currently holds; and
- (h) Any evidence of rehabilitation.

License applications will allow applicants to provide additional information related to these factors, if relevant.

1.12 Issuance of Licenses

- (a) The Board shall issue licenses to applicants who meet all requirements for their licenses contained in this rule and all requirements for their licenses contained in Chapter 33 of Title 7 of the Vermont Statutes. A licensee shall begin operating within 60 days of issuance.
- (b) Notwithstanding subsection (a) of this section 1.12, the Board retains the right to deny, suspend, or revoke a license or identification card if to an applicant that the Board finds issuance or continuation of the license or identification card would threaten public health, the public safety, or the integrity of the regulated cannabis market or safety if the applicant were to obtain a license. Such a decision shall be supported by written findings Any findings to that effect shall be set out in a written order.

- (c) An Applicant who falsely attests to the truthfulness and accuracy of the information in their application for a license or identification card will be deemed unqualified for a license. If an applicant applies for a license again subsequent to such a denial, the Board may request additional information from the applicant, at the Board's discretion, to assess the truthfulness and accuracy of the subsequent application.
- (d) The Board may refuse to shall not accept an application issue a license or identification card from or involving a licensee to, the principal of a licensee, or person who controls a licensee, whose license is actively suspended or has been revoked pursuant to Board Rule 4, may not obtain a license until at least 1 year has passed since the revocation took effect. if another Board credential held by that principal is suspended, revoked, or subject to an unresolved notices of violation. punishable by suspension or revocation.
- (e) A grant or denial of a license or identification card under subsections (a) through (c) of this section 1.12 shall constitute a final decision of the Board for the purposes of appeals pursuant to 7 V.S.A. § 847; however, a withholding of issuance under subsection (d) of this section 1.12 may be resolved by resolving the underlying adverse action or violation.

1.13 Prequalification Approval Pre-application Orientation

1.13.1 Purpose

Before any person may submit an initial application for a Cannabis Establishment license, the person shall complete an orientation for the purposes of:

- (a) Orienting the applicant to the essential requirements of licensure and common barriers to licensure;
- (b) Identifying individuals and businesses who may be eligible for social equity designation;
- (c) Identifying affiliations between an applicant and an incumbent licensee of the same type that may tend to place one person in control of multiple licenses of the same type;
- (d) Ensuring general compatibility between an applicant's plans and the requirements of State law and regulation;
- (e) Ensuring the applicant has developed a business plan that is generally consistent with predictable overhead and known market data;
- (f) For retail applicants, reviewing location and siting requirements and related data; and
- (g) Other preparation suited to ensure orderly license application, as directed by the Board.

1.13.2 Process

There is no fee to complete pre-application orientation. One or more meetings may be convened in-person or by videoconference, as determined by licensing staff based on need. Staff may request specific written plans and documents. An applicant and its requested principals and controllers shall participate in good faith and shall supply all documentation reasonably requested.

1.13.3 Effect Generally

The pre-application orientation is educational and preparatory only; it is not a comprehensive assessment of license eligibility, is not dispositive of eligibility, and does not constitute legal advice or a declaratory or advisory opinion.

1.13.4 Social Equity Designation

A person who, following pre-application orientation, determines to apply for designation as a social equity individual applicant, may do so using forms specified by the Board and may be required to supply supporting documentation. Eligibility shall be subject to the following principles:

- (a) If multiple bases of qualification are known, all shall be asserted with the application.;
- (b) Following application for social equity designation, a person may be so designated by the Board and afforded associated fee waivers and support, or if denied the designation by the Board, shall be informed of the reasons in writing.;
- (c) The Board retains discretion to administer fee waivers and support in conformity with the purpose to facilitate initial market access for persons actually disadvantaged by historically inequitable enforcement of cannabis prohibition.;
- (d) Fee waivers and support may be withheld from an applicant who
 - i. received waivers and support in relation to a prior venture;
 - ii. is established in cannabis commerce in this or another jurisdiction; or
 - iii. became eligible consequent to a domestic partnership formed, or sentence imposed, after January 1, 2022.

1.13.1 Purpose of Prequalification Approval

The Board at its discretion may choose to issue prequalification approvals, in accordance with this section, for the purposes of smoothing the application process for applicants as well as assisting the Board in anticipating the structure of the market.

1.13.2 Limits of Prequalification Approval

A prequalification approval does not permit the recipient to operate a Cannabis Establishment. An applicant does not become a licensed Cannabis Establishment, and is not permitted to operate, until the Board issues the applicant a license subsequent to the submission of the applicant's complete and successful application in accordance with this rule.

1.13.3 Forms and Fees for Prequalification Approval

- (a) — Those applying for prequalification approval are required to submit an application in a format determined by the Board. The Board will make the application form readily accessible to the public.
- (b) — Applicants will be required to pay fees, or show they qualify for a fee waiver or reduction, in accordance with a fee schedule and waiver or reduction policy that the Board will make readily accessible to the public. The fee waiver or reduction policy will include a schedule of waivers and reduction for social equity applicants.

~~1.13.4 Prequalification Approval Application Acceptance Periods~~

~~The Board may choose to accept prequalification approval applications at its discretion. It will provide public notice of its intention to accept prequalification approval applications no less than 30 days prior to opening the acceptance period. It will provide public notice of its intention to close a prequalification approval application acceptance period no less than 30 days prior to closure.~~

~~1.13.5 Prequalification Approval Application and Issuance~~

- ~~(a) — Prequalification approval applications shall consist of the materials required by sections 1.4.1 and 1.4.2 of this rule.~~
- ~~(b) — The Board shall certify a prequalification approval for any prequalification approval application that meets the requirements of subsections 1.4.1 and 1.4.2 of this rule and is not in violation of 7 V.S.A. § 901(d)(3).~~

~~1.13.6 Converting a Prequalification Approval to a Full License Application~~

~~Prequalification approvals shall remain valid for 365 days from the date of issuance. They may be rescinded by the Board if the Board learns that information provided in the prequalification approval application was not truthful or accurate. Persons with a prequalification approval must do the following to convert their prequalification approval into a full license application:~~

- ~~(a) — update all information submitted in accordance with section 1.13.5 of this rule; and~~
- ~~(b) — provide all other applicant information required by this rule.~~

1.14 Priority of Board Considerations for License Applications

- (a) The Board shall ~~consider applications~~ allocate business support resources to first-time license recipients under a priority system that is laid out in a policy readily available to the public.
- (b) The policy shall give top priority to first-time social equity applicants when considering applications.
- (c) The policy shall also utilize the factors listed in 7 V.S.A. § 903(a).

1.15 License Renewal Procedures

1.15.1 License Renewal Timeframes

- (a) Licenses are valid for the time period provided in 7 V.S.A. § 901, ~~except as provided in section 1.17 of this rule.~~
- (b) The Board will send notice for license renewals no less than 120 days prior to the expiration of a license; however, non-receipt shall not excuse a licensee from the licensee's duty to maintain continuous licensure or the consequences of failing to do so.
- (c) Renewal applications may be submitted up to 90 days prior to their license expiration.
- (d) Renewal applications must be submitted and complete at least 30 days prior to a license expiration.

- (e) A submitted application will be regarded as complete if all required questions have been answered, all required attestations made, all required supporting documents supplied, and all required fees paid. An application submitted in an incomplete state, such that the Board cannot render an informed decision on the application at the time of submission, will not satisfy submission deadlines.

1.15.2 Untimely or Incomplete Renewal

- (a) A licensee that does not submit a timely and complete renewal application forfeits the guarantee of license continuity afforded by 3 V.S.A. § 814(b) and may be required to incur substantial expenses implementing the contingency and continuity plan of record pursuant to Rule 1.4.4(a), or if such plan is inadequate to ensure lawful disposition of inventory prior to license expiration, a cessation of operations order imposed by the Board.
- (b) The Board may at its sole discretion accept a late renewal application if the applicant has offered a written statement of good cause and has complied responsibly with its contingency and continuity plan or the instructions of Board designees to manage, transfer, prepare, or secure its inventory.
- (c) Upon interruption in licensure, a licensee is responsible to have arranged and documented the lawful disposition of all Cannabis and Cannabis Products in the licensee's custody. This may include returning to a supplier any product for which the expiring licensee has not fully paid.
- (d) A license that has expired for more than 60 days is presumptively ineligible for renewal without a new application.

1.15.3 Termination of Licensure

- ~~(e)(a) An expired licensee may not receive revenue from cannabis sales transacted after the license expired. The Board shall not be liable for, and will not compensate, any inventory forfeited, wasted, spoiled, destroyed, or transferred at a loss, secondary to a licensee's failure to maintain continuous licensure.~~
- ~~(d) A licensee must apply for renewal no less than 30 days prior to the license's expiration date, provided that:~~
- ~~i. if a licensee fails to meet this deadline, they may submit a renewal application accompanied by a written explanation for the untimely filing, and~~
- ~~ii. the Board may accept such a renewal application and, if necessary, continue the licensee's existing license until such time as the renewal process is completed.~~
- ~~(e) If a licensee files a timely and complete renewal application but does not receive a response from the Board prior to the expiration date for their license their license shall continue to be valid until such time as the Board provides a response, at which time their license will be renewed if the application is granted or terminated if it is not.~~
- (b) Except license periods extended by the Board pursuant to 3 V.S.A. § 814(b), a license that has not been renewed expires, extinguishing all rights in the license and terminating the authority of the corporation, its principals, controllers, employees, and agents to engage in cannabis commerce in any form, to receive the proceeds of cannabis sales, or to possess or transport commercial quantities of Cannabis. The Board retains

jurisdiction over former licensees pursuant to 3 V.S.A. 814(d) and may order such persons to arrange the lawful disposition or destruction of cannabis inventory. A licensee who does not submit a license renewal application prior to the expiration of their license is no longer a licensee upon the date their license expires. Such a person may no longer operate the Cannabis Establishment.

- (f) If the Board reasonably suspects that a former licensee has retained custody of commercial quantities of Cannabis or Cannabis Products in violation of law, the Board may give notice to law enforcement agencies of jurisdiction, as appropriate to protect the public and prevent diversion.

1.15.21.15.4 License Renewal Form and Fees

- (a) Licensees must apply for renewal in a format determined by the Board. The Board will make the application form readily accessible to the public.
- (b) Applicants will be required to pay fees, or show they qualify for a fee waiver or reduction, in accordance with a fee schedule and waiver or reduction policy that the Board will make readily accessible to the public. The fee waiver or reduction policy will include a schedule of waivers and reduction for social equity applicants. Applicable license renewal fees and local fees are due and payable at the time of renewal application.

1.15.5 [Reserved]

1.15.3 License Renewal Information Requirements

Licensees must submit the following information with their renewal applications, if applicable:

- (a) efficiency to the extent required by Board Rule 2.5.6;
- (b) a description of changes or adjustments to an outdoor cultivation site, if any, providing the same type of location information as required by sections 1.4.5 and 1.5.1 of this rule;
- (c) all other updates to the information submitted in a licensee's application or prior renewal application; and
- (d) information regarding progress on the licensee's required goals as required by section 1.4.9 of this rule.

Nothing in this section should be interpreted to supersede or alter a licensee's continuing duty to disclose as provided by Board Rule 2.11.

1.15.41.15.6 Conditions ~~f~~For Renewal

The Board shall renew the license of a licensee that meets the following requirements:

- (a) has paid fees required by section 1.15.2;
- (b) Remains in compliance with this rule, with all other relevant Board Rules, and with the provisions of Chapter 33 of Title 7 of the Vermont Statutes, provided that Notices of Violation will be dealt with in accordance with subsection (d) of this section 1.15.4;
- dDemonstrates ongoing use of its cannabis establishment deposit account of record;
- (a)(c) dDemonstrates ongoing compliance with liability insurance and worker compensation insurance requirements;

- ~~(b) has paid any fee required by 1.15.2;~~
- ~~(d) has provided the information required by 1.15.3~~has updated each of its operating governing documents, including corrections or updates requested by licensing staff to match minimum content standards set out in guidance,
- ~~(e) attests that or has attested that each~~its governing documents accurately represents the Cannabis Establishment's operating condition, status, structure, and policies in the coming licensing period;
- ~~(e)(f)~~is in good standing with the Commissioner of Taxes, pursuant to 32 V.S.A. 3113(b), and
- ~~(d) is in good standing with the Board. For the purposes of this section, good standing is defined as having no unpaid or otherwise unsatisfied final Notice of Violation against the licensee issued pursuant to Board Rule 4, provided that:~~
 - ~~1. a Notice of Violation will not be considered final for the purposes of this section until all appeals have been exhausted or waived, and~~
 - ~~2. A licensee who is complying with a Board approved plan to remediate harm stemming from a violation will be considered in good standing.~~
- ~~(g) A licensee whose license has been suspended or revoked pursuant to Board Rule 4 will not be considered a licensee for the purposes of this section. License reinstatement in those circumstances, if available, is governed by Board Rule 4-, meaning the license has not been suspended or revoked, all any administrative penalties assessed have been paid as scheduled unless under appeal, and the Cannabis Establishment is compliant with any applicable corrective action plan.~~

1.16 Cannabis Establishment Identification Cards

1.16.1 Identification Cards for Owners and Principals

- (a) For the purposes of this section, an "owner" means a natural person who controls, or shares control of, a Cannabis Establishment.
- (b) All qualified owners and principals will be issued Cannabis Establishment identification cards upon the issuance of a license to operate a Cannabis Establishment.

1.16.2 Forms and Fees for Cannabis Establishment Identification Cards

- ~~(a)~~ Those applying for identification cards are required to ~~submit an application~~apply in a format determined by the Board. The Board will make the application form readily accessible to the public.
- ~~(b) Applicants will be required to pay fees, or show they qualify for a fee waiver or reduction, in accordance with a fee schedule and waiver or reduction policy that the Board will be make readily accessible to the public. The fee waiver or reduction policy will include a schedule of waivers and reduction for social equity applicants.~~

1.16.3 Application Requirements for Cannabis Establishment Identification Cards

To apply for a Cannabis Establishment identification card the following information must be submitted:

- (a) the individual's full legal name and any aliases;
- (b) the individual's address;
- (c) the individual's date of birth;
- (d) a photocopy of the individual's driver's license or other government-issued identification card;
- (e) a full set of fingerprints in a form and manner as determined by the Board;
- (f) any other authorization or disclosure deemed necessary by the Board for the purpose of conducting a background check;
- (g) a listing of criminal convictions, including any pending offenses;
- (h) information listed in section 1.11-3 of this rule, if applicable;
- (i) if the applicant holds or has held a similar card in another jurisdiction, the name of the issuing authority, and the approximate dates held; and
- (j) if a similar card is or has been held in another jurisdiction, whether that card was revoked and the reason for revocation.

1.16.4 Qualification for Cannabis Establishment Identification Cards

Individuals who submit a complete application for an identification card will be issued a card after a background check is complete, except that:

- (a) No individual under 21 years of age will be issued an identification card; and
- (b) the Board may deny or revoke an ~~individual an~~ identification card if an applicant or bearer has a record of any of the following:
 - i. formal charges, actively pending adjudication, of such gravity or notoriety as to warrant disqualification until resolved;
 - ii. a presumptively disqualifying criminal offense history as defined in 1.11-2, provided that the Board will also consider mitigating factors as defined in 1.11.3;
 - iii. diversion of Cannabis from a past Cannabis Establishment employer in the regulated market in Vermont or another state;
 - iv. failure to disclose required information on their application;
 - v. revocation of a similar identification card from Vermont or another jurisdiction in the last 2 years, or more than twice;
 - vi. fraudulent use of the identification card in Vermont or other jurisdictions including, but not limited to, tampering, falsifying, altering, modifying, duplicating, or allowing another person to use, tamper, falsify, alter, modify, or duplicate the card;
 - vii. failure to notify the Board of a lost, stolen, or destroyed card; and
 - viii. failure to notify the Board of criminal, civil, or administrative charges, violations, suits or actions convictions pending at the time of application; and
 - vii-ix. or convictions that occur after the card is issued failure to notify the Board in writing within 10 days of a criminal conviction.-
- (c) The Board will retain discretion to issue identification cards to individuals who have a record of behavior as outlined in subsection (b) if they demonstrate evidence of rehabilitation or show mitigating social factors surrounding the behavior. Identification

card applications will allow for individuals to provide such evidence or explanation, if relevant.

1.16.5 ~~Temporary Work Permit~~ [Reserved.]

- ~~(a) Upon receipt of an application for an identification card and prior to the completion of a background check the Board will issue a temporary work permit allowing the individual to work at a Cannabis Establishment if the applicant is over 21 years old and discloses no record of behavior related to 1.16.4(b) of this rule, except that the Board retains discretion to deny a temporary license to any applicant if the Board has knowledge of such a record.~~
- ~~(b) The Board may withdraw a temporary permit if it learns of behavior related to 1.16.4(b) after issuing a permit.~~
- ~~(c) If an application for an identification card discloses behavior related to 1.16.4(b) of this rule, the Board retains discretion to issue a temporary work permit if the Board determines it can do so consistent with public health and safety.~~
- ~~(d) A temporary permit will expire after 4 months, or upon the issuance or denial of an identification card, whichever comes first. If a temporary permit expires before the Board decides whether to issue or deny an identification card, the Board shall issue a new temporary permit card.~~

1.16.6 Ongoing Duty to Disclose

The holder of an identification card has an ongoing duty to fully and transparently disclose any information relevant to the criteria in section 1.16.4 of this rule.

1.16.7 Identification Card Renewal

- ~~(a) All holders of identification cards will undergo a background check by the Board prior to renewal. The Board may require that an identification card holder repeat or refresh some or all of the initial background check as a condition of renewal.~~
- (b) Requests to renew identification cards will be considered pursuant to the standard in section 1.16.4 of this rule.
- (c) Identification cards will expire in accordance with the timeline provided by 7 V.S.A. § 884. Identification cards will have an expiration date printed on them.
- ~~(d) Requests Applications to renew idto renew id~~entification cards must be filed at least 30 days prior to expiration. Late applications may result in interruption of the bearer's ability to work for a cannabis establishment. ~~will adhere to the following timeline:~~
 - ~~i. A card holder must apply for renewal no less than 30 days prior to the card's expiration date, provided that:~~
 - ~~1. if a card holder fails to meet this deadline, they may submit a renewal application accompanied by a written explanation for the untimely filing, and~~
 - ~~2. the Board may accept such a renewal application and, if necessary, continue the card holder's existing card until such time as the renewal process is completed.~~
 - ~~ii. If a card holder files a timely and complete renewal application but does not receive a response from the Board prior to the expiration date for their card the card shall continue~~

to be valid until such time as the Board provides a response, at which time their card will be renewed if the application is granted or terminated if it is not.

~~iii.(d)~~ A card holder who does not submit a license renewal application prior to the expiration of their card is no longer a card holder upon the date their card expires. Such a person may no longer work at a Cannabis Establishment.

(e) Upon the final expiration of an identification card, the holder of the card must return it to the Board or must destroy it.

1.17 License Amendment: Change of License Control or Change of License Location Requires a License Renewal Application Location or Control Requires Approval

(a) A Cannabis Establishment license confers upon the bearer corporation and its agents authority to operate within the scope of the license, under the management and control approved for the license, in conformity with the ~~operating~~governing documents approved for the license, at the location approved for the license.

(b) If the ~~operating~~governing documents associated with a Cannabis Establishment license cease to reflect the licensee's true operating status, the licensee shall promptly file amended governing documents with the licensing division, which upon acceptance shall govern the licensee's operation.

~~(a)(c)~~ Either of the following changes to a license requires a licensee to submit a license renewal application in accordance with the terms of this section and section 1.15 of this rule. Express Board approval is required of an application to amend a license when:

i. A licensee wishes to change its physical site of operations; or

ii. When ~~A~~an interest holder who has control of a licensee will be changed, including by adding a person who will be an interest holder and will have control, removing a person who is an interest holder and has control, or transferring control from one person who is an interest holder to another person who is an interest holder; provided, however, that this subdivision 1.17(c)(ii) may be waived by the Board in writing, in the Board's sole discretion, in case of a *de minimis* change in control involving either:

1. the uncomplicated departure of a principal or controller that does not shift majority control of a licensee; ~~or. This provision does not apply in the event of the death of an interest holder who has control of a licensee. In such instances the licensee shall notify the Board of the death at the time the license is to be renewed pursuant to 7 V.S.A. § 901 section 1.15.1 of this rule. The Board may waive this subsection 1.17(a)(i) at its discretion for de minimis changes in control, but in every case licensees will be required to notify the Board of changes in control.~~

~~1.2.~~ the uncomplicated departure of one of two 50/50 partners.

ii. When a licensee wishes to change the physical site of operations for their license.

~~(b)(d)~~ A licensee may not consummate a change of control before the Board approves votes its approval of a conforming license amendment~~their license renewal application.~~

~~(e)(e)~~ A licensee may not move to a new physical site of operations before the Board votes its approval of a conforming license amendment. ~~approves their license renewal application.~~

- ~~(f) If the Board does not approve a license renewal application amendment requested submitted pursuant to this section, the licensee may not proceed with the proposed change in control or the proposed move. The licensee's existing license will remain in effect until such time as renewal would otherwise have been required by 7 V.S.A. § 901.~~
- ~~(d) TA the license of a Cannabis Establishment that consummates an unauthorized change of control or location A license renewal application submitted pursuant to this section 1.17 may be submitted at any time, including during the time a licensee's regular renewal application would be submitted pursuant to section 1.15.1 of this rule. For renewal application submitted during the regular renewal timeframe, licensees may submit one renewal application that satisfies section 1.15 and this section 1.17.~~
- ~~(e) The renewal must have all application information updated to reflect the proposed changes of control or change of location. These updates must include, but are not limited to, updates of the information required in sections 1.4.1, 1.4.2, and 1.4.6 of this rule.~~
- ~~(f)(g) A licensee who fails to renew their license prior to consummating a change of control or moving to a new location will be considered a licensee who failed to renew their license before it expired, as shall be regarded as having expired, as provided in section 1.15.1(f) of this rule, the moment the unauthorized change of control or location was consummated.~~
- ~~(g) Before approving an application to amend a license to change control a change in control under subdivision this section 1.17(c)(ii), the Board may require that the parties demonstrate to its satisfaction that the following conditions are met: The fees required by section 1.15.2 of this rule will apply to renewal applications submitted pursuant to this section, provided that the Board will retain discretion to waive or reduce fees for such renewals.~~
- ~~(h) A change of control that results in a social equity licensee no longer meeting the qualifications to be a social equity applicant could trigger a requirement that the new licensee repay fee waivers from prior years, in accordance with the fee waiver or reduction policy that the Board will make readily accessible to the public.~~
- ~~i. Governing documents are current and reflect the true structure of the establishment as it is proposed to operate;~~
 - ~~ii. The change would not have the effect of subverting 7 V.S.A. § 901(d)(3)(A) or any other licensure or operating requirements contained in 7 V.S.A. chapter 33 or board rules, and would not place in control over a Cannabis Establishment any person who has not made the disclosures required in Board Rule 1.4;~~
 - ~~iii. The change would not facilitate evasion of administrative order, civil judgment, injunction, or other order of a regulatory authority or court of competent jurisdiction; or of 32 V.S.A. § 3260~~
 - ~~iv. All principals, controllers, and corporate interest holders involved are in good standing with the Commissioner of Taxes pursuant to 32 V.S.A. § 3113; and~~
 - ~~v. Outgoing parties not only are in good standing with the Commissioner, but also have attested that they filed all required returns and owe no unpaid tax liabilities to the Department of Taxes.~~
- ~~(h)~~
- ~~(i) The accepted or authorized amendment of a license does not change Upon Board approval of a license renewal application submitted pursuant to this section the time period for which a license remains valid, as provided by 7 V.S.A. § 901, will start again.~~

~~(j) When the Board authorizes a location amendment, the licensee shall If the Board does not approve a license renewal application submitted pursuant to this section, the licensee may not proceed with the proposed change in control or the proposed move. The licensee's existing license will remain in effect until such time as renewal would otherwise have been required by 7 V.S.A. § 901.~~

~~(k)(j) A licensee who has been granted a license to change location pursuant to this section shall not be considered to be in violation of the license location restrictions of 7 V.S.A. § 901 during the move from one location to another relocation, provided that:~~

- ~~i. Relocation must occur as promptly as practicable and within 60 days of approval; and the move may not last longer than 60 days from the grant of the new license; and~~
- ~~i. Sending and receiving sites are not to be used simultaneously for the same business purpose, or in a manner that undermines~~
- ~~ii. the Board retains discretion to find the licensee in violation of Board rules if, in the Board's judgment, the licensee is utilizing this provision to effectively subvert the location limitations of the purposes of 7 V.S.A. § 901, by operating their Cannabis Establishment out of both locations.~~

1.18 — Waiver Provisions for Tier 1 Cultivators

~~Tier 1 indoor cultivators, tier 1 outdoor cultivators, and tier 1 mixed cultivators are not required to comply with the requirements of the following subsections of this rule:~~

~~1.3.5~~

- ~~(a) 1.4.2(g), provided that licensees must provide such a description upon renewal for any criminal action that may have occurred in the prior year;~~
- ~~(b) 1.4.2(h), provided that licensees must provide such a description upon renewal for any civil action that may have been commenced or resolved in the prior year;~~
- ~~(c) 1.4.4(a), provided that licensees must provide the plan upon renewal;~~
- ~~(d) 1.4.4(b);~~
- ~~(e) 1.4.4(c);~~
- ~~(f) 1.4.4(e), provided that licensees must provide the overview upon renewal;~~
- ~~(g) 1.4.4(f), provided that licensees must provide the overview upon renewal;~~
- ~~(h) 1.4.4(g), provided that licensees must provide the overview upon renewal;~~
- ~~(i) 1.4.4(h), provided that licensees must provide the plan upon renewal;~~
- ~~(j) 1.4.5(b);~~
- ~~(k) 1.5.2(a), if the cultivation establishment will be a home occupancy business; and~~
- ~~(l) 1.5.2(b), if the cultivation establishment will be a home occupancy business.~~

1.191.18 Applicant's Ongoing Duty to Disclose

An applicant has an ongoing duty to fully and transparently update their application while it is pending if there are changes to any information submitted in their application.

1.201.19 Confidentiality

Application materials will be kept confidential by the Board to the extent required by 7 V.S.A. §

|

901a.

PROPOSED



INTERAGENCY COMMITTEE ON ADMINISTRATIVE RULES (ICAR) MINUTES

Meeting Date/Location: December 9, 2024, virtually via Microsoft Teams

Members Present: Chair Sean Brown, Jennifer Mojo, Michael Obuchowski, Natalie Weill, Diane Sherman and Nicole Dubuque

Members Absent: John Kessler, Jared Adler

Minutes By: Anna Reinold

- 2:00 p.m. meeting called to order, welcome and introductions.
- Review and approval of [minutes](#) from the November 15, 2024 meeting.
- No additions/deletions to agenda. Agenda approved as drafted.
- No public comments made.
- Presentation of Proposed Rules on pages 2-5 to follow.
 1. Licensing of Cannabis Establishments, Cannabis Control Board, page 2
 2. Regulation of Cannabis Establishments, Cannabis Control Board, page 3
 3. Medical Cannabis, Cannabis Control Board, page 4
 4. Compliance and Enforcement, Cannabis Control Board, page 5
- Next scheduled meeting is Monday, January 13, 2025 at 2:00 p.m.
- 2:54 p.m. meeting adjourned.

1) **Proposed Rule:** Licensing of Cannabis Establishments, Cannabis Control Board

Presented By: Gabriel Gilman

Motion made to accept the rule by Sean Brown, seconded by Nicole Dubuque, and passed unanimously with the following recommendations:

1. Proposed Filing - Coversheet:
 - a. #8: Correct the spelling of 'prequalification'.
 - b. #11 and #12: Edit these sections to be more concise and consistent with the amount of information in the Economic Impact Analysis.
 - c. #12: Replace 'irrational' with 'potentially unfair' or 'unfavorable'.
2. Economic Impact Analysis:
 - a. #3: Edit to be consistent with the Coversheet and convey all details of the Economic Impact Analysis.
 - b. #6: Consult the Department of Financial Regulation (DFR) to inquire of any banking and insurance issues, concerns or advice.
 - c. #7: Correct this section to include information that was cutoff in submission.
 - d. #8: Shorten the second sentence and consider changing 'license types' to 'category of license'.
3. Environmental Impact Analysis:
 - a. #8: Consider a response similar to the one used here in the Compliance and Enforcement Rule.
4. Public Input Maximization Plan
 - a. #3: Consider providing direct email notice the industry press and general press as appropriate.
 - b. #4: Note that DFR has been consulted/engaged (after following direction on #2a above).
5. Page 61:
 - a. 1.7.1 Medical Use Endorsement: Add language directing applicants to your website to find specified board guidance.

2) **Proposed Rule:** Regulation of Cannabis Establishments, Cannabis Control Board

Presented By: Gabriel Gilman

Motion made to accept the rule by Sean Brown, seconded by Jennifer Mojo, and passed unanimously with the following recommendations:

1. Proposed Filing - Coversheet:
 - a. #8: Correct the spelling of 'obligations' and 'cannabinoids'.
 - b. #11 and #12: Edit these sections to be more concise and consistent with the amount of information in the Economic Impact Analysis.
2. Economic Impact Analysis:
 - a. #3: Edit to be consistent with the Coversheet and convey all details of the Economic Impact Analysis.
 - b. #6: Consult DFR on banking and insurance aspects.
 - c. #8: Shorten the second sentence and consider changing 'license types' to 'category of license'.

3) **Proposed Rule:** Medical Cannabis, Cannabis Control Board

Presented By: Gabriel Gilman

Motion made to accept the rule by Sean Brown, seconded by Nicole Dubuque, and passed unanimously with the following recommendations:

1. Proposed Filing - Coversheet:
 - a. #5: Correct spelling of 'confidentiality'.
 - b. #5: The beginning of the second sentence needs to be corrected.
 - c. #8: Correct the spelling of 'eligibility' and 'accommodate'.
 - d. #9: Consult with the Department of Mental Health (DMH) and designated agencies to ensure review of this proposed rule.
 - e. #11 and #12: Edit these sections to be more concise and consistent with the amount of information in the Economic Impact Analysis.
2. Economic Impact Analysis:
 - a. #3: Edit to be consistent with the Coversheet and convey all details of the Economic Impact Analysis.
3. Environmental Impact Analysis:
 - a. #9: Need a response.
4. Public Input Maximization Plan
 - a. #3: Consider providing direct email notice the industry press and general press as appropriate.
5. Page 13:
 - a. Section 1: General Provisions: 3.1.3: Remove the letter 'k' from the end of the word 'definitions'.

4) **Proposed Rule:** Compliance and Enforcement, Cannabis Control Board

Presented By: Gabriel Gilman

Motion made to accept the rule by Sean Brown, seconded by Diane Sherman, and passed unanimously with the following recommendations:

1. Proposed Filing - Coversheet:
 - a. #8: Consider consulting the Attorney General Office (AGO) Consumer Protection Division for interrelationship with 'unfair and deceptive acts and practices in commerce' in Title 9 VSA Consumer Fraud laws as well as in AGO Rules adopted thereunder.
 - b. #11 and #12: Edit these sections to be more concise and consistent with the amount of information in the Economic Impact Analysis.
2. Economic Impact Analysis:
 - a. #3: Edit to be consistent with the Coversheet and convey all details of the Economic Impact Analysis.
 - b. #8: Consider AGO processes related to compliance and enforcement of consumer fraud and protection rules and laws on "unfair and deceptive acts or practices in commerce."
3. Public Input Maximization Plan
 - a. #3: Consider providing direct email notice the industry press and general press as appropriate.
 - b. #4: Include AGO on consumer protection aspects.

OFFICE OF THE SECRETARY OF STATE
VERMONT STATE ARCHIVES & RECORDS ADMINISTRATION (VSARA)
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	Times Argus / Rutland Herald Classified Ads (classified.ads@rutlandherald.com)	Tel: 802-747-6121 ext 2238 FAX: 802-776-5600
	The Valley News (advertising@vnews.com)	Tel: 603-298-8711 FAX: 603-298-0212
	The Addison Independent (legals@addisonindependent.com)	Tel: 388-4944 FAX: 388-3100 Attn: Display Advertising
	The Bennington Banner / Brattleboro Reformer Lylah Wright (lwright@reformer.com)	Tel: 254-2311 ext. 132 FAX: 447-2028 Attn: Lylah Wright
	The Chronicle (ads@bartonchronicle.com)	Tel: 525-3531 FAX: 525-3200
	Herald of Randolph (ads@ourherald.com)	Tel: 728-3232 FAX: 728-9275 Attn: Brandi Comette
	Newport Daily Express (jlafoe@newportvermontdailyexpress.com)	Tel: 334-6568 FAX: 334-6891 Attn: Jon Lafoe
	News & Citizen (mike@stowereporter.com)	Tel: 888-2212 FAX: 888-2173
	St. Albans Messenger Legals (legals@samessenger.com ; cfoley@orourkemediagroup.com)	Tel: 524-9771 ext. 117 FAX: 527-1948 Attn: Legals
	The Islander (islander@vermontislander.com)	Tel: 802-372-5600 FAX: 802-372-3025
	Vermont Lawyer (hunter.press.vermont@gmail.com)	Attn: Will Hunter

FROM: APA Coordinator, VSARA

Date of Fax: May 20, 2025

RE: The "Proposed State Rules " ad copy to run on

January 23, 2025

PAGES INCLUDING THIS COVER MEMO:

3

***NOTE* 8-pt font in body. 12-pt font max. for headings - single space body. Please include dashed lines where they appear in ad copy. Otherwise minimize the use of white space. Exceptions require written approval.**

If you have questions, or if the printing schedule of your paper is disrupted by holiday etc. please contact VSARA at 802-828-3700, or E-Mail sos.statutoryfilings@vermont.gov, Thanks.

PROPOSED STATE RULES

By law, public notice of proposed rules must be given by publication in newspapers of record. The purpose of these notices is to give the public a chance to respond to the proposals. The public notices for administrative rules are now also available online at <https://secure.vermont.gov/SOS/rules/>. The law requires an agency to hold a public hearing on a proposed rule, if requested to do so in writing by 25 persons or an association having at least 25 members.

To make special arrangements for individuals with disabilities or special needs please call or write the contact person listed below as soon as possible.

To obtain further information concerning any scheduled hearing(s), obtain copies of proposed rule(s) or submit comments regarding proposed rule(s), please call or write the contact person listed below. You may also submit comments in writing to the Legislative Committee on Administrative Rules, State House, Montpelier, Vermont 05602 (802-828-2231).

Administrative Rules of the Board of Pharmacy.

Vermont Proposed Rule: 25P001

AGENCY: Board of Pharmacy, Office of Professional Regulation

CONCISE SUMMARY: This update reflects changes in pharmacy's legal and practice landscape since 2015 by regulating, among other things: - new types of pharmacy entity, such as virtual distributors and manufacturers, 503B outsourcers, and third-party logistics providers; - the prescribing of opioids; - devices containing prescription drugs; - naloxone dispensing; and - changes to prescriptions for schedule II controlled substances. The rule also reflects statutory changes to pharmacy professionals' scopes of practice, including immunizations, and simplifies the licensing of pharmacy technicians into a single credential instead of the current two-tiered system. The rule creates standards for workplace conditions pharmacy staffing necessary to protect the public. The rule streamlines and narrows the legal duties of Pharmacy Managers, clarifying that licensed pharmacies are themselves responsible for compliance with the Rules.

FOR FURTHER INFORMATION, CONTACT: Emily Tredeau, Office of Professional Regulation 89 Main Street, 3rd Floor, Montpelier, VT 05602-3402 Tel: 802-828-1505 Email: emily.b.tredeau@vermont.gov URL: <https://sos.vermont.gov/pharmacy/statutes-rules-resources/>.

FOR COPIES: Carrie Phillips, Office of Professional Regulation 89 Main Street, 3rd Floor, Montpelier, VT 05602-3402 Tel: 802-828-1505 Email: carrie.phillips@vermont.gov.

Note: The four rules below are being promulgated by the Cannabis Control Board who has requested the notices be combined to facilitate a savings for the board. Please note the title and number of the rule(s) you are interested in when contacting the board.

- Rule 1: Licensing of Cannabis Establishments.
Vermont Proposed Rule: **25P002**
- Rule 2: Regulation of Cannabis Establishments.
Vermont Proposed Rule: **25P003**

- Rule 3: Medical Cannabis.
Vermont Proposed Rule: **25P004**
- Rule 4: Compliance and Enforcement
Vermont Proposed Rule: **25P005**

AGENCY: Cannabis Control Board.

CONCISE SUMMARY: This is a comprehensive update to rules governing adult-use cannabis establishments and the medical cannabis system. Amendments to Rule 1 streamline renewal; establish siting requirements for retailers; simplify license changes; provide for tier changes based on performance; require deposit accounts; increase flexibility to address past misconduct by applicants; and retire a cumbersome system of prequalification. Amendments to Rule 2 clarify safety standards and allowable use of the Inventory Tracking System; prohibit consignment; standardize transport manifests; disallow illusory brands; standardize warning symbols; provide for product remediation; provide for curbside transactions; implement propagation cultivator licensing; integrate hemp-derived additives; and prohibit cannabinoids in beverage alcohol. Amendments to Rule 3 provide for retailer medical endorsements and raise standards for medical products. Amendments to Rule 4 create a process for orders concerning adulterated products.

FOR FURTHER INFORMATION, CONTACT: Gabriel M. Gilman, Cannabis Control Board 89 Main Street, 3rd Floor, Montpelier, VT 05602-2948 Tel: 802-261-1510 E-Mail: gabriel.gilman@vermont.gov URL: <https://ccb.vermont.gov/laws-rules-and-regulations>.

FOR COPIES: Patrick Crowley, Cannabis Control Board 89 Main Street, 3rd Floor, Montpelier, VT 05602-2948 Tel: 802-636-7548 E-mail: patrick.crowley@vermont.gov. -----



Proposed Rules Postings

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Deadline For Public Comment

Deadline: Feb 28, 2025

The deadline for public comment has expired. Contact the agency or primary contact person listed below for assistance.

Rule Details

Rule Number:	25P002
Title:	Rule 1: Licensing of Cannabis Establishments.
Type:	Standard
Status:	Final Proposed
Agency:	Vermont Cannabis Control Board
Legal Authority:	7 V.S.A. §§ 843(a); 843(b)(1); and 843(c)(1).
Summary:	<p>This is a comprehensive update to rules governing adult-use cannabis establishments and the medical cannabis system. Amendments to Rule 1 streamline renewal; establish siting requirements for retailers; simplify license changes; provide for tier changes based on performance; require deposit accounts; increase flexibility to address past misconduct by applicants; and retire a cumbersome system of prequalification. Amendments to Rule 2 clarify safety standards and allowable use of the Inventory Tracking System; prohibit consignment; standardize transport manifests; disallow illusory brands; standardize warning symbols; provide for product remediation; provide for curbside transactions; implement propagation cultivator licensing; integrate hemp-derived additives; and prohibit cannabinoids in beverage alcohol. Amendments to Rule 3 provide for retailer medical endorsements and raise standards for medical products. Amendments to Rule 4 create a process for orders concerning adulterated products.</p>
Persons Affected:	<p>Cannabis consumers; cannabis establishments; Department of Public Safety, Department of State's Attorneys & Sheriffs; Agency of Agriculture, Food & Markets; Department of Health; Department of Labor; Division of Fire Safety; Department of Liquor & Lottery;</p>

	Department of Taxes.
Economic Impact:	Few broad economic impacts are to be expected. Amendments in this rule eliminate redundancies in the license renewal process, reducing regulatory overhead to licensees. The rule also implements a legislative directive to promulgate site requirements for cannabis retailers, implementing the Legislature's intent to promote regional balance and combat unfavorable oversaturation of localities. In general, entry restrictions shield incumbents from competition and inflate prices; however, this effect should be small, because (1) affected localities will by definition be sites of high existing competition, and (2) the rule will encourage new applicants not to exit, but instead to locate where consumers otherwise would have limited access and fewer choices.
Posting date:	Jan 15,2025

Hearing Information

	Information for Hearing # 1
Hearing date:	02-20-2025 09:00 AM ADD TO YOUR CALENDAR
Location:	Cannabis Control Board Conference Room
Address:	89 Main Street, 3rd Floor
City:	Montpelier
State:	VT
Zip:	05602
Hearing Notes:	Also virtually via MS Teams: https://www.microsoft.com/en-us/microsoft-teams/join-a-meeting Meeting ID: 219 147 510# Dial in by phone +1 802-828-7667,,219147510 Phone conference ID: 219 147 510#; or by visiting ccb.vermont.gov/event/ccb-rules-hearing .
	Information for Hearing # 2
Hearing date:	02-20-2025 09:00 AM ADD TO YOUR CALENDAR
Location:	via MS Teams
Address:	https://www.microsoft.com/en-us/microsoft-teams/join-a-meeting
City:	Meeting ID: 219 147 510# Dial in by phone +1 802-828-7667,,219147510 Phone conference ID: 219 147 510#; or by visiting ccb.vermont.gov/event/ccb-rules-hearing
State:	VT
Zip:	n/a
Hearing Notes:	MS Teams: https://www.microsoft.com/en-us/microsoft-teams/join-a-meeting Meeting ID: 219 147 510# Dial in by phone +1 802-828-7667,,219147510 Phone conference ID: 219 147 510#; or by visiting ccb.vermont.gov/event/ccb-rules-hearing .

Contact Information

	Information for Primary Contact
PRIMARY CONTACT PERSON - A PERSON WHO IS ABLE TO ANSWER QUESTIONS ABOUT THE CONTENT OF THE RULE.	
Level:	Primary
Name:	Gabriel M. Gilman
Agency:	Vermont Cannabis Control Board
Address:	89 Main Street, 3rd Floor
City:	Montpelier
State:	VT

Zip: 05620-2948
Telephone: 802-261-1510
Fax:
Email: gabriel.gilman@vermont.gov
[SEND A COMMENT](#)

Website Address: https://ccb.vermont.gov/laws-rules-and-regulations
[VIEW WEBSITE](#)

Information for Secondary Contact

SECONDARY CONTACT PERSON - A SPECIFIC PERSON FROM WHOM COPIES OF FILINGS MAY BE REQUESTED OR WHO MAY ANSWER QUESTIONS ABOUT FORMS SUBMITTED FOR FILING IF DIFFERENT FROM THE PRIMARY CONTACT PERSON.

Level: Secondary
Name: Patrick Crowley
Agency: Vermont Cannabis Control Board
Address: 89 Main Street, 3rd Floor
City: Montpelier
State: VT
Zip: 05620-2948
Telephone: 802-636-7548
Fax:
Email: patrick.crowley@vermont.gov
[SEND A COMMENT](#)

Keyword Information

Keywords:

- Cannabis
- Marijuana
- Dispensary
- Cultivator
- Adult-Use

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The Vermont Statutes Online

The Statutes below include the actions of the 2024 session of the General Assembly.

NOTE: The Vermont Statutes Online is an unofficial copy of the Vermont Statutes Annotated that is provided as a convenience.

Title 7 : Alcoholic Beverages, Cannabis, and Tobacco

Chapter 031 : Cannabis

Subchapter 002 : CANNABIS CONTROL BOARD

(Cite as: **7 V.S.A. § 843**)

§ 843. Cannabis Control Board; duties; members

(a) Creation. There is created within the Executive Branch an independent commission named the Cannabis Control Board for the purpose of safely, equitably, and effectively implementing and administering the laws enabling access to adult-use cannabis in Vermont.

(b) Duties. The duties of the Board shall be:

(1) rulemaking in accordance with this chapter, chapters 33-37 of this title, and 3 V.S.A. chapter 25;

(2) administration of a program for licensed cannabis establishments, which shall include compliance and enforcement;

(3) administration of the Medical Cannabis Registry on and after March 1, 2022;

(4) administration of a program for licensed medical cannabis dispensaries, which shall include compliance and enforcement, on and after March 1, 2022; and

(5) submission of an annual budget to the Governor.

(c) Membership.

(1) The Board shall be composed of a chair and two members appointed by the Governor in accordance with sections 841 and 842 of this title.

(2) All Board members shall serve for a term of three years or until a successor is appointed and shall be eligible for reappointment, provided that no member may serve more than three terms.

(3) A vacancy created before the expiration of a term shall be filled in the same manner as the original appointment for the unexpired portion of the term. A member appointed to fill a vacancy created before the expiration of a term shall not be deemed to have served a term for the purpose of subdivision (2) of this subsection.

(4) A member may be removed only for cause by the remaining members of the Commission in accordance with the Vermont Administrative Procedure Act. The Board shall adopt rules pursuant to 3 V.S.A. chapter 25 to define the basis and process for removal.

(d) Conflicts of interest.

(1) No Board member shall, during his or her term or terms on the Board, be an officer of, director of, organizer of, employee of, consultant to, or attorney for any person subject to regulation by the Board.

(2) No Board member shall participate in creating or applying any law, rule, or policy or in making any other determination if the Board member, individually or as a fiduciary, or the Board member's spouse, parent, or child wherever residing or any other member of the Board member's family residing in his or her household has an economic interest in the matter before the Board or has any more than a de minimus interest that could be substantially affected by the proceeding.

(3) No Board member shall, during his or her term or terms on the Board, solicit, engage in negotiations for, or otherwise discuss future employment or a future business relationship of any kind with any person subject to supervision or regulation by the Board.

(4) No Board member may appear before the Board or any other State agency on behalf of a person subject to supervision or regulation by the Board for a period of one year following his or her last day as a member of the Cannabis Control Board.

(e) Salaries. The Chair and all members of the Board shall be full-time State employees and shall be exempt from the State classified system. The Chair shall receive compensation equal to two-thirds that of a Superior Court judge, and other members shall receive compensation equal to one-half that of a Superior Court judge.

(f) Executive Director. The Board shall appoint an Executive Director who shall have prior experience in legislative or regulatory matters. The Director shall be a full-time State employee, shall be exempt from the State classified system, and shall serve at the pleasure of the Board. The Director shall be responsible for:

(1) supervising and administering the operation and implementation of this chapter and chapters 35 and 37 of this title and the rules adopted by the Board as directed by the Board;

(2) assisting the Board in its duties and administering the licensing requirements of this chapter and chapters 35 and 37 of this title;

(3) acting as Secretary to the Board, but as a nonvoting member of the Board;

(4) employing such staff as may be required to carry out the functions of the Board; and

(5) preparing an annual budget for submission to the Board.

(g) Consultant. The Board is authorized to hire a consultant as needed to assist with its duties under this section.

(h) [Repealed.] (Added 2019, No. 164 (Adj. Sess.), §§ 2, 6e(3), eff. Oct. 7, 2020; amended 2021, No. 62, § 2, eff. June 7, 2021; 2023, No. 65, § 1, eff. June 14, 2023; 2023, No. 87 (Adj. Sess.), § 100, eff. March 13, 2024.)

(802) 828-2863

MEMORANDUM

OFFICE OF THE SECRETARY OF STATE

Primary Contact: Gabriel M. Gilman, Cannabis Control Board 89 Main Street, 3rd Floor, Montpelier, VT 05602-2948 Tel: 802-261-1510 E-Mail: gabriel.gilman@vermont.gov

Secondary Contact: Patrick Crowley, Cannabis Control Board 89 Main Street, 3rd Floor, Montpelier, VT 05602-2948 Tel: 802-636-7548 E-mail: patrick.crowley@vermont.gov.

URL: <https://ccb.vermont.gov/laws-rules-and-regulations>

From: APA Coordinator, VSARA

RE: Rule 1: Licensing of Cannabis Establishments.

Date 05/20/2025

We received Proposed Rule on 01/10/2025
Final Proposed Rule on 05/20/2025
Adopted Rule on

We have assigned the following rule number(s):

Proposed Rule Number: 25P002

Adopted Rule Number:

(Final Proposals are not assigned a new number; they retain the Proposed Rule Number.)

The following problems were taken care of by phone/should be taken care of immediately:

We cannot accept this filing until the following problems are taken care of:

The ad for this proposed rule appeared/will appear in newspapers of record on 01/23/2025 & / / .

This rule takes effect on

Adoption Deadline: 09/10/2025

Please note: Agency requests a combined notice for 25P002, 25P003, 25P004 and 25P005

If you have any questions, please call me at 828-2863. OR

E-Mail me at: sos.statutoryfilings@vermont.gov

cc: Emery Mattheis

(802) 828-2863

MEMORANDUM

OFFICE OF THE SECRETARY OF STATE

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Secondary Contact: Patrick Crowley, Cannabis Control Board 89 Main Street, 3rd Floor, Montpelier, VT 05602-2948 Tel: 802-636-7548 E-mail: patrick.crowley@vermont.gov.

URL: <https://ccb.vermont.gov/laws-rules-and-regulations>

From: APA Coordinator, VSARA

RE: Rule 2: Regulation of Cannabis Establishments.

Date 05/21/2025

We received Proposed Rule on 01/10/2025
Final Proposed Rule on 05/20/2025
Adopted Rule on

We have assigned the following rule number(s):

Proposed Rule Number: 25P003

Adopted Rule Number:

(Final Proposals are not assigned a new number; they retain the Proposed Rule Number.)

The following problems were taken care of by phone/should be taken care of immediately: Final Proposed filing did not include a signature or date, the agency was notified that the filing was not accepted. The agency resubmitted the filing with the appropriate signature no further action required.

We cannot accept this filing until the following problems are taken care of:

The notice for this proposed rule appeared/will appear online on: 1/15/2025 and in the newspapers of record on 1/23/2025.

This rule takes effect on

Adoption Deadline: 09/10/2025

Please note: Agency requests a combined notice for 25P002, 25P003, 25P004 and 25P005

If you have any questions, please call me at 828-2863. OR

E-Mail me at: sos.statutoryfilings@vermont.gov

cc: Emery Mattheis

(802) 828-2863

MEMORANDUM

OFFICE OF THE SECRETARY OF STATE

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Secondary Contact: Patrick Crowley, Cannabis Control Board 89 Main Street, 3rd Floor, Montpelier, VT 05602-2948 Tel: 802-636-7548 E-mail: patrick.crowley@vermont.gov.

URL: <https://ccb.vermont.gov/laws-rules-and-regulations>

From: APA Coordinator, VSARA

RE: Rule 3: Medical Cannabis.

Date 05/20/2025

We received Proposed Rule on 01/10/2025
Final Proposed Rule on 05/20/2025
Adopted Rule on

We have assigned the following rule number(s):

Proposed Rule Number: 25P004

Adopted Rule Number:

(Final Proposals are not assigned a new number; they retain the Proposed Rule Number.)

The following problems were taken care of by phone/should be taken care of immediately:

We cannot accept this filing until the following problems are taken care of:

The ad for this proposed rule appeared/will appear in newspapers of record on 01/23/2025 & / / .

This rule takes effect on

Adoption Deadline: 09/10/2025

Please note: Agency requests a combined notice for 25P002, 25P003, 25P004 and 25P005

If you have any questions, please call me at 828-2863. OR

E-Mail me at: sos.statutoryfilings@vermont.gov

cc: Emery Mattheis

(802) 828-2863

MEMORANDUM

OFFICE OF THE SECRETARY OF STATE

Primary Contact: Gabriel M. Gilman, Cannabis Control Board 89 Main Street, 3rd Floor, Montpelier, VT 05602-2948 Tel: 802-261-1510 E-Mail: gabriel.gilman@vermont.gov

Secondary Contact: Patrick Crowley, Cannabis Control Board 89 Main Street, 3rd Floor, Montpelier, VT 05602-2948 Tel: 802-636-7548 E-mail: patrick.crowley@vermont.gov.

URL: <https://ccb.vermont.gov/laws-rules-and-regulations>

From: APA Coordinator, VSARA

RE: Rule 4: Compliance and Enforcement

Date 05/20/2025

We received Proposed Rule on 01/10/2025
Final Proposed Rule on 05/20/2025
Adopted Rule on

We have assigned the following rule number(s):

Proposed Rule Number: 25P005

Adopted Rule Number:

(Final Proposals are not assigned a new number; they retain the Proposed Rule Number.)

The following problems were taken care of by phone/should be taken care of immediately:

We cannot accept this filing until the following problems are taken care of:

The ad for this proposed rule appeared/will appear in newspapers of record on 01/23/2025 & / / .

This rule takes effect on

Adoption Deadline: 09/10/2025

Please note: Agency requests a combined notice for 25P002, 25P003, 25P004 and 25P005

If you have any questions, please call me at 828-2863. OR
E-Mail me at: sos.statutoryfilings@vermont.gov

cc: Emery Mattheis