Testimony Before the Vermont Legislature House Ways and Means Committee

Lawrence O. Picus Picus Odden & Associates February 25, 2025



Improving the way public resources for education are translated into improved student learning



Today's Presentation

- Description of the Evidence Based (EB) Model
- Discussion of APA adjustments to the EB Model
- Foundation Programs
- Committee questions and discussion



The Evidence-Based Approach

- Estimate resources needed to provide all students an equal opportunity to meet state proficiency standards and the cost of those resources – in most cases this means dramatic improvements in student achievement
 - Current education research
 - Studies of schools and districts that have improved student performance
 - Input from educator review panels to meet specific state needs
- This is a "dynamic" model and has changed over time based on both advances in research and the professional judgment of education professionals and policy makers



The 2024 EB Study Modeling Results and Limitations

- Estimated adequate spending using this EB model is between \$400 and \$462 million less than Vermont's current Education Fund Payment
- Vermont's current policy decisions to maintain smaller schools and districts than used in our research-based model likely results in higher costs that are not fully addressed in this analysis
- If we were to conduct a school level analysis, the EB model results would likely differ by a limited degree



Vermont Evidence Based Model

Staffing for Core Programs

Dollar Per Pupil Resources

Central Office Functions Resources for Struggling Students

Vermont Specific Factors



Vermont Evidence Based Model 2024

Resources for Struggling Students

Special Education

- Additional Tutors
- Additional Pupil Support
- Extended Day

- Summer School
- ELL
- Alternative Schools

Vermont Specific Factors

- Salary Levels
- Health Insurance
- Benefits

Central Office

O & M; Central Office; Transportation; Food Services

Dollar Per Pupil Resources

- Gifted and Talented
- Professional Development
- Instructional Materials
- Assessment
- Technology

- CTE Equipment
- Student Activities

Staffing for Core Programs

Teachers

- Elementary & Secondary
- Elective/Specialist
- Substitutes

Other Certified

- Instructional Coaches
- Core Tutors
- Core Counselors& Nurses
- Library/Tech.

Full-Day P-K & K

School Admin and Support

- Principals and APs
- School Clerical
- Supervisory Aides



VT-Specific Changes to Prototypical Schools

- The EB model uses prototypical schools to estimate needed resources to individual schools
- We adjusted Vermont's model to reflect the state's unique structure of smaller district and school size
 - The prototypical schools in the EB model were not adjusted to reflect Vermont-specific circumstances
 - Small schools were accounted for by increasing the weighted pupil counts (WADM) for the purpose of comparing spending
 - Additionally, the average salaries and benefits for Vermont school employees were used for this modeling



- Picus Odden & Associates has a long history working with APA to reconcile differences between the PJ and EB models
- Specific APA Adjustments to the 2024 Vermont EB Model
 - Middle School Teachers specialists from 20% to 33%
 - Courses for college and career readiness addition to EB model
 - Counselors, social workers, mental health professionals
 - Increase the number in prototypical schools to meet increased needs



- Nurses 500:1 student/nurse ratio instead of 700:1
- Assistant Principals adding assistant principals to prototypical elementary and middle schools
- CTE and Flexible Pathways \$129 per student
 - This replaces the \$10,000 per CTE teacher for equipment I would maintain this Funding along with the additional allocation per student



- Student Weights
 - Economically Disadvantaged (0.75)
 - EB weight is a function of base cost (0.34)
 - English Learners
 - EB weight is a function of base cost (0.44)
 - CTE students (1.3 for CTE centers)
 - EB does not include
 - Preschool (fund as 1.0)
 - EB weight of 1.45 which is a function of adding teacher aides



- Small schools
 - EB made an adjustment based on our Wyoming adjustments
 - APA recommendation avoids "cliff effects" and adjusts up to the EB prototypical school sizes
- Sparsity not addressed in EB model
- Special Education Concur with APA approach
- Transportation Concur with APA on full funding



Foundation Programs (Policy Issues)

- Have been in use since about 1905
- Powerful way to equalize property tax disparities
- Use of tiered system to allow districts spending options
- The challenge is ensuring the state continues fund its share and that the foundation level keeps up with costs
- Maintaining Vermont's income tested property taxes
- My view is a foundation program will work better with many fewer school districts than it did when *Brigham* was decided and there were some 246 school districts



Contact Information

Lawrence O. Picus
Picus Odden & Associates

<u>lpicus@me.com</u>

818 693-1703.

