PERSONAL AND CORPORATE INCOME TAXES

Kirby Keeton, Legislative Counsel Wednesday, January 15, 2025

Personal Income Tax (PIT)

- Structure
- Annual link up
- Definitions
- Recent changes
- ▶ TCJA expiration

PIT: Structure

- Tax Base: taxable income
 - 32 V.S.A. § 5811(21)
- Tax Rates: progressive brackets, marginal tax rates
 - 32 V.S.A. § 5822
- Tax Liability: adjustments, tax credits
 - 32 V.S.A. ch. 151, subch. 2

PIT: Annual Link Up

- Statutes often incorporate other law from the same jurisdiction or from a different authority like the federal government through reference.
- Vermont income tax law incorporates federal income tax law by pinpointing the laws of the U.S. in effect at the end of a given year (Dec. 31). In practice, the year is generally updated annually.

PIT: Annual Link Up

32 V.S.A. § 5824 reads:

§ 5824. Adoption of federal income tax laws

The statutes of the United States relating to the federal income tax, as in effect on December 31, 2023, but without regard to federal income tax rates under 26 U.S.C. § 1, are hereby adopted for the purpose of computing the tax liability under this chapter and shall continue in effect as adopted until amended, repealed, or replaced by act of the General Assembly.

PIT: Annual Link Up

- The effective date of the bill amending 32 V.S.A. § 5824 applies the changes to a specific taxable year, and all following taxable years (until amended). For example, in 2024 Act 144 Sec. 21(b):
 - "Notwithstanding 1 V.S.A. § 214, Secs. 3 and 4 (link to federal income tax laws) shall take effect retroactively on January 1, 2024 and shall apply to taxable years beginning on and after January 1, 2023."

PIT Definitions: Gross Income

- Under the federal Internal Revenue Code, "gross income means all income from whatever source derived", with certain exclusions. 26 U.S.C. § 61; Commissioner v. Glenshaw Glass, 348 U.S. 426, 431-33 (1955) (income is any accession to wealth).
 - Examples
 - Included in gross income: wages, tips, salaries, commissions, rent, royalties, interest, dividends, IRA distributions, pensions and annuities, capital gains, and cancellation of debt
 - Excluded from gross income: certain Social Security income, interest on State or local bonds, cancellation of certain student loan debt

PIT Definitions: Adjusted Gross Income (AGI)

- Under federal law, the term "adjusted gross income" means gross income minus certain exclusions and deductions. 26 U.S.C. § 62; 32 V.S.A. § 5811(21).
 - Examples of common federal adjustments to gross income
 - Teacher expenses; IRA deductions; student loan interest; tuition and fees
 - Other adjustments
 - Certain business expenses of reservists, performing artists, and fee-basis government officials; health savings account contributions; moving expenses for Armed Forces; the deductible part of self-employment tax; self-employed SEP, SIMPLE, and qualified plans; self-employed health insurance; penalty on early withdrawal of savings; alimony paid

PIT Definitions: Taxable Income

- Federal taxable income is adjusted gross income minus itemized or standard and other miscellaneous deductions. 26 U.S.C. § 63.
- Vermont's personal income tax defines "taxable income" as "federal adjusted gross income determined without regard to 26 U.S.C. § 168(k)", relating to bonus depreciation, and adds backs certain income and subtracts other types of income. 32 V.S.A. § 5811(21).
- Vermont taxable income is different from federal taxable income. There
 are items of income that federal law and the U.S. Constitution prohibit
 states from taxing. Other than those pre-empted types of income,
 Vermont makes policy decisions to tax or exempt income.
 - Examples: railroad retirement income; discriminatory tax treatment of federal-source income in favor of state-source income.

Federal Income Tax Definitions ...

Gross Income

Wages, salaries, tips, dividends, capital gains, IRA/pensions, business income, etc.

minus

"Above the Line" Deductions

Examples: teacher expenses, student loan interest, self-employed plans, etc.

equals

Adjusted Gross Income

Federal tax return (form 1040)

... Flow Through to Vermont

From federal form 1040

Adjusted gross income

plus

Additions to adjusted gross income

Bonus depreciation, interest from non-Vermont state and local bonds

minus

Subtractions from adjusted gross income

Standard deduction*

\$7,400 for single filer, \$14,850 for married filer **Personal exemptions***

\$5,100 for taxpayer, spouse, and any dependents

Other subtractions

- Interest income from U.S. bonds
- Capital gains exclusion
- Social Security exemption
- Medical expenses

equals

Vermont taxable income

*Amounts for tax year 2024; indexed annually for inflation

PIT: Brief History of Changes to the Tax Base

- Prior to 2002, Vermont's PIT tax base was a percentage of federal taxable income.
- In 2002, Act 140 amended the starting point for Vermont's PIT tax base to federal taxable income.
- In 2017, Act 73 changed the starting point for Vermont's PIT tax base to federal AGI.
- In 2018 (Spec. Sess.), Act 11 made further structural changes to Vermont's PIT tax base in direct response to the federal Tax Cuts and Jobs Act of 2017.

PIT: Recent Federal Changes, TCJA 2017

Federal Tax Cuts and Jobs Act, enacted Dec. 22, 2017

- Most significant federal PIT changes: elimination of personal exemptions, doubling of standard deduction, and alteration of numerous itemized and miscellaneous deductions.
 - Most were effective through TY 2025

Vermont's response

- "Decoupling" from many federal provisions, meaning Vermont tax code shifted to State-specific definitions and structure independent from federal tax code.
 - As a result, fewer federal income tax changes "flow through" to Vermont.

PIT: Recent VT Legislative Changes 2022

H.510 (Act 138), an act relating to a Vermont Child Tax Credit and the Vermont Social Security income exclusion

- As Enacted
- Act Summary

PIT Recent VT Changes: Act 138 of 2022

- Refundable \$1,000 VT child tax credit for qualifying children 5 and under.
 - Phases out for taxpayers with AGI over \$125,000 (credit is \$0 at \$175,000 AGI).
- VT child and dependent care credit expanded to a refundable credit that is 72% of federal CDC credit.
- VT EITC expanded to 38% of federal EITC.
- New VT student loan interest deduction
 - Only for taxpayers with AGI \$120,000 or less (single filers) or \$200,000 or less (joint filers).
- Expands Social Security benefits exemption by \$5,000.
- Adds new \$10,000 retirement income exemptions.

Tax Cuts and Jobs Act Expires Dec. 31, 2025

Many provisions of the Tax Cuts and Jobs Act of 2017 are set to expire Dec. 31, 2025.

The "Byrd Rule" prohibits certain bills from raising the federal deficit beyond a 10-year budget window. The provisions that do not expire generally pay for themselves.

Tax Cuts and Jobs Act Expires Dec. 31, 2025

- Does <u>not</u> flow through (VT is decoupled):
 - Federal marginal rates revert to pre-TCJA (39.6% from 37%)
 - Federal standard deduction reverts to pre-TCJA (slightly more than half of current SDs after adjustment for inflation)
 - Federal child tax credit will revert to \$1,000 per child from \$2,000 and income threshold will decrease to \$75K for single filers and \$110,000 for MFJ
 - Changes to some itemized deductions mortgage interest deduction (\$750K to \$1M in property value) and charitable contribution deduction (50% to 60% AGI)

Tax Cuts and Jobs Act Expires Dec. 31, 2025

- <u>Does</u> affect Vermont:
 - The \$10,000 SALT deduction cap no longer applies

Corporate Income Tax (CIT)

- Structure and definitions
- Recent changes
- ▶ TCJA expiration

CIT Structure

- Tax Base: Vermont net income
 - 32 V.S.A. § 5811(18)
- Tax Rates:
 - progressive brackets, marginal tax rates
 - minimum tax based on Vermont gross receipts
 - 32 V.S.A. § 5832
- Tax Liability: allocation and apportionment
 - 32 V.S.A. § 5833

CIT: Who Pays?

- ONLY U.S. resident C Corporations
- Individuals and "pass-through" businesses do NOT pay corporate income tax

CIT: Who Pays?

- U.S. resident C Corporations
 - Incorporated entities (ending in names like: Inc., Corp., etc.)
 - Creation of separate legal person, which provides shareholders protection from personal liability.
 - "C" corporation" refers to the subchapter of the Internal Revenue Code.
 - Corporate income tax is imposed on the entity; not on individual shareholders.
 - Shareholders then pay personal income taxes on dividends and capital gains on the appreciation of shares.
 - Advantage: ability to raise money on public markets.

CIT: Who Does NOT pay?

Individuals and "pass-through" businesses do not pay corporate income tax.

- Business structure: partnerships, limited liability companies, S Corporations, sole proprietors.
- Income tax is generally not imposed on pass-throughs at the entity level.
 - Instead, income passes through directly to the members (or partners, owners, sole proprietor, etc.), who are then taxed under the personal income tax.

CIT Definitions: Vermont Net Income

- Vermont taxes C corporations' "net income"
- "Net income" starts with federal taxable income, plus and minus certain items of income.
 - No deductions allowed for bonus depreciation, non-VT bond interest, or federal operating losses.
 - Deductions allowed for certain income added at the federal level related to foreign credits and job-creating credits. Cannabis establishments may now deduct business expenses in Vermont.

CIT Definitions: Federal Taxable Income

- Federal taxable income is a corporation's receipts minus allowable deductions, including:
 - cost of goods sold, wages and other employee compensation expenses, interest, nonfederal taxes, depreciation, and advertising.

CIT Rates

- Vermont's corporate tax rate is tiered.
- The top marginal rate is 8.5%.

VT Net Income Allocated and Apportioned to VT	Base tax	Plus	of Amount Over:
\$0-\$10,000		6%	\$0
\$10,001-\$25,000	\$600	7%	\$10,000
\$25,001 and over	\$1,650	8.5%	\$25,000

CIT Minimum Tax

- A minimum tax applies to all active corporations (including LLCs electing to be taxed as C corporation).
- The minimum tax is based on the amount of the corporation's Vermont gross receipts.

Vermont gross receipts	Min. tax amount
\$0-100,000	\$250
\$100,001-\$1 million	\$500
Over \$1 million to \$5 million	\$2,000
Over \$5 million to \$300 million	\$6,000
Over \$300 million	\$100,000

CIT Allocation and Apportionment

- Multistate corporations typically have complex organizational structures composed of a "parent" corporation and a number of "subsidiary" corporations owned by the parent. The different entities often operate in and receive income from different taxing jurisdictions.
 - When a C Corp's income is derived entirely from within Vermont, all the C Corp's Vermont net income is allocated to Vermont.
 - When a C Corp's income is derived from both within and outside Vermont, Vermont law "apportions" a corporation's income that is allocated to the State based on a statutory formula.

CIT Allocation and Apportionment

- Historically, apportionment formulas looked at property, payroll, and sales, but the recent trend has been to increase the importance of the sales factor.
 - Many states counted the sales factor twice or more (double or triple weighting).
 - More recently, many states, including Vermont as of 2023, have moved to a "single sales factor," where sales is the only factor used in apportioning net income to the state.

CIT: Recent Federal Changes, TCJA 2017

Federal Tax Cuts and Jobs Act, enacted Dec. 22, 2017

- Move from a modified worldwide system to a territorial system, with simultaneous repatriation of profits, and decrease in corporate income tax rates.
 - Federal corporate tax rate is a flat 21%, lowered by TCJA from top rate of 35%.
 - TCJA eliminated tiered corporate income tax rates and 20% corporate alternative minimum tax.

Vermont's response

- Rates: No response, because Vermont's income tax rates are already decoupled from the federal rates.
- Income: Vermont's existing definition of corporate income was sufficient to capture one-time federal revenue changes such as the repatriation of certain deferred foreign profits.

CIT: Recent Federal Changes, IRA 2022

Federal Inflation Reduction Act, enacted August 16, 2022

- 15% corporate alternative minimum tax, or "book tax"
 - Applies to adjusted financial statement income for corporations with profits of more than \$1 billion. Effective starting tax year 2023.
- 1% excise tax on fair market value of corporate stock buybacks

Impact on Vermont

 None. Vermont's corporate income tax law does not impose either of these corporate taxes at the State level, and these taxes do not impact federal taxable income, which Vermont law uses to define its own corporate tax base.

CIT Recent VT Changes: Act 148 of 2022

S.53 (Act 148), an act relating to changes to Vermont corporate income tax and conformity to federal tax laws

- As Enacted
- Act Summary

CIT Recent VT Changes: Act 148 of 2022

Beginning Jan. 1, 2023:

- Only apportionment factor is sales ("single sales factor")
- VT jurisdiction changed from Joyce to Finnigan method
- 80/20 rule re: overseas corps repealed
- "Throwback" rule repealed
- New minimum tax brackets and amounts

TCJA Expiration

Not expiring:

- Federal corporate tax rate stays at 21% (from top rate of 35%)
 - Does not affect Vermont

Expiring:

- Pass-throughs can no longer deduct up to 20% of qualified business income (QBI)
- Business expenses expiring:
 - Bonus depreciation, R&D expenses, and business interest deduction

TCJA Expiration and Pillar Two

Pillar Two is a global tax agreement brokered by the Organization for Economic Co-operation and Development (OECD)

- Creates a global minimum tax rate of 15%
- Provisions that conflict with TCJA
- Includes a safe harbor that expires Dec. 31, 2026
 - Congress has until Dec. 31, 2026 to address conflicts

More to come . . .