

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Environment to which was referred House Bill No. 86  
3 entitled “An act relating to establishing the Chloride Contamination Reduction  
4 Program at the Agency of Natural Resources” respectfully reports that it has  
5 considered the same and recommends that the bill be amended by striking out  
6 all after the enacting clause and inserting in lieu thereof the following:

7 Sec. 1. PURPOSE AND INTENT

8 (a) It is the purpose of this act to establish the accepted standards of care  
9 for the application of salt and salt alternatives in an effective and efficient  
10 manner that provides safe conditions for pedestrians and motor vehicles on  
11 traveled surfaces while also reducing the impacts of salt and salt alternatives  
12 on the quality of the waters of the State.

13 (b) It is intent of this act that a person’s compliance with the standards of  
14 care required under this act shall limit the person’s liability in negligence  
15 lawsuits.

16 Sec. 2. 10 V.S.A. chapter 47, subchapter 3A is added to read:

17 Subchapter 3A. Chloride Contamination Reduction Program

18 § 1351. DEFINITIONS

19 As used in this subchapter:

20 (1) “Apply salt” or “application of salt” means to apply salt or a salt  
21 alternative to roadways, parking lots, or sidewalks for the purpose of winter

1 maintenance or for summer dust control. “Apply salt” or “application of salt”  
2 does not mean the application of salt to a transportation infrastructure  
3 construction project.

4 (2) “Commercial salt applicator” means any individual who for  
5 compensation applies salt but does not include municipal or State employees.

6 (3) “Master commercial salt applicator” means any individual who  
7 employs and is responsible for individuals who for compensation apply salt but  
8 does not include municipal or State employees.

9 (4) “Salt” means sodium chloride, calcium chloride, magnesium  
10 chloride, or any other substance containing chloride used for the purpose of  
11 deicing, anti-icing, or dust control.

12 (5) “Salt alternative” means any substance not containing chloride used  
13 for the purpose of deicing, anti-icing, or dust control.

14 (6) “Secretary” means the Secretary of Natural Resources.

15 (7) “Transportation infrastructure construction project” means a project  
16 that involves the construction of roadways, parking lots, sidewalks, or other  
17 construction activities at transportation facilities or within transportation  
18 rights-of-way.

19 § 1352. CHLORIDE CONTAMINATION REDUCTION PROGRAM

20 (a) The Secretary of Natural Resources, after consultation with the  
21 Secretary of Transportation and other states with similar chloride reduction

1 programs, shall establish the Chloride Contamination Reduction Program for  
2 the voluntary education, training, and certification of commercial salt  
3 applicators regarding effective and efficient application of salt and salt  
4 alternatives to provide safe conditions for pedestrians and motor vehicles on  
5 traveled surfaces while also reducing the impacts of salt and salt alternatives  
6 on the quality of the waters of the State.

7 (b) As part of the Program, the Secretary of Natural Resources, on or  
8 before July 1, 2026, shall adopt by rule best management practices for  
9 application of salt or salt alternatives by commercial salt applicators. The best  
10 management practices may be based on practices currently implemented by the  
11 Agency of Transportation or other entities. The best management practices  
12 shall:

13 (1) establish measures or techniques to increase efficiency in the  
14 application of salt or salt alternatives so that the least amount of salt or salt  
15 alternatives are used while maintaining safe conditions for pedestrians and  
16 motor vehicles on traveled surfaces;

17 (2) establish standards for when and how salt and salt alternatives are  
18 applied in order to prevent salt or salt alternatives from entering waters of the  
19 State, including:

1           (A) salt alternatives that are cost-effective and less harmful to water  
2           quality while maintaining safe conditions for pedestrians and motor vehicles  
3           on traveled surfaces;

4           (B) whether and how to implement equipment to calibrate, monitor,  
5           or meter application of salt or salt alternatives; and

6           (C) when sand is an appropriate alternative to salt or salt alternatives  
7           for deicing or dust control, particularly in regard to when application of sand  
8           will be less harmful to water quality;

9           (3) establish record-keeping requirements for commercial salt  
10          applicators, including records of training and records describing the type and  
11          rate of application of salt or salt alternatives, the dates of use, weather  
12          conditions requiring use of salt or salt alternatives, and any other factors that  
13          the Secretary of Natural Resources deems necessary for the purposes of the  
14          Program;

15          (4) create and circulate a model form for record-keeping information  
16          required under this section;

17          (5) establish requirements for certification under this subchapter,  
18          including frequency of training and manner of training;

19          (6) establish a testing requirement for applicators to complete prior to  
20          receiving an initial certification under the Program; and

1           (7) establish other requirements deemed necessary by the Secretary to  
2           achieve the purposes of the Program.

3           (c)(1) The Program shall offer training for commercial applicators in the  
4           implementation of the best management practices required under subsection  
5           (b) of this section. Upon completion of training, a commercial salt applicator  
6           shall be designated a certified commercial salt applicator. The term of a  
7           commercial salt applicator certification issued under the Program shall be for  
8           two years from the date of issuance of certification.

9           (2) A business that employs multiple commercial salt applicators may  
10          apply to the Secretary for certification of the business owner or other  
11          designated employee as a master commercial salt applicator. A certified  
12          master commercial salt applicator shall ensure that all persons employed by the  
13          business to apply salt or salt alternatives are trained to comply with the best  
14          management practices established under subsection (b) of this section.

15          (d)(1) A certified commercial salt applicator shall submit an annual  
16          summary of total winter salt usage to the Secretary of Natural Resources.

17          (2) The Secretary of Natural Resources shall establish methods to  
18          estimate and track the amount of salt applied by certified commercial salt  
19          applicators.

20          (e) The Secretary may revoke a certification issued under this subchapter  
21          after notice and opportunity for a hearing for a violation of the requirements of

1 this subchapter, the rules of this subchapter, or the provisions of a certification  
2 issued under this subchapter.

3 (f)(1) The Program shall include requirements for certification of a master  
4 commercial salt applicator.

5 (2) The Program shall specifically exclude salt applications related to  
6 transportation infrastructure construction projects.

7 (3) The Secretary may elect to implement the Program with State  
8 agency staff or through a third-party vendor, or some combination.

9 § 1353. SALT APPLICATION; LIMITED LIABILITY; PRESUMPTION OF  
10 COMPLIANCE

11 (a) An Agency of Natural Resources' certified commercial salt applicator  
12 or an owner, occupant, or lessee of real property maintained by an Agency of  
13 Natural Resources' certified commercial salt applicator shall not be liable for  
14 damages arising from hazards on real property owned, occupied, maintained,  
15 or operated by that person when:

16 (1) the hazards are caused solely by snow or ice; and

17 (2) any failure or delay in removing or mitigating the hazards is the  
18 result of the certified commercial salt applicator's implementation of the best  
19 management practices established under section 1352 of this title for  
20 application of salt or salt alternatives.

1       (b) The limitation on liability provided for under subsection (a) of this  
2       section shall not apply when the damages are due to gross negligence or  
3       reckless disregard of the hazard.

4       (c) A certified commercial salt applicator or a commercial salt applicator  
5       employed by a certified master commercial salt applicator is entitled to a  
6       rebuttable presumption that they are in compliance with the requirements of  
7       sections 1263 and 1264 of this title when applying salt or salt alternatives  
8       according to the best management practices established under section 1352 of  
9       this title. The rebuttable presumption under this subsection shall not apply to  
10       requirements of a total maximum daily load plan required under this chapter or  
11       the requirements of a municipal separate storm sewer system permit required  
12       under section 1264 of this title.

13       (d) In order to maintain the liability protection provided in subsection (a) of  
14       this section, a commercial salt applicator or an owner, an occupant, or a lessee  
15       of land shall keep a record describing its road, parking lot, and property  
16       maintenance practices, consistent with the requirements determined by the  
17       Secretary under this subchapter. The records shall include the type and rate of  
18       application of salt or salt alternatives used, the dates of treatment, and the  
19       weather conditions for each event requiring application of salt or salt  
20       alternatives. Such records shall be retained by the applicator for a period of  
21       three years.

1     § 1354. EDUCATION AND OUTREACH

2             The Secretary of Natural Resources, through the staff of the Chloride  
3     Contamination Reduction Program, shall conduct education and outreach to  
4     inform:

5             (1) commercial salt applicators of the existence of the Chloride  
6     Contamination Reduction Program and the training and liability protection  
7     offered under the Program; and

8             (2) members of the public who purchase salt or salt alternatives for use  
9     on driveways, sidewalks, private roads, and other paved surfaces of the  
10    potential harm to water quality, pets, and wildlife from excessive application of  
11    salt and salt alternatives and how to decrease the potential harm.

12    Sec. 3. ANR REPORT ON MANAGEMENT OF SALT AND SAND  
13            STORAGE FACILITIES

14            On or before January 15, 2026, the Secretary of Natural Resources shall  
15    submit to the Senate Committees on Natural Resources and Energy and on  
16    Transportation and the House Committees on Environment and on  
17    Transportation a report regarding the management of State-, municipal-, and  
18    privately owned facilities for the storage of salt, salt and sand mixtures, and  
19    sand that is not mixed with salt. The report shall include:

20            (1) an inventory of facilities in the State used for the storage of salt, salt  
21    and sand mixtures, or sand that is not mixed with salt;



- 1           (2) an estimated number of facilities that are currently covered;  
2           (3) an estimate of the number of facilities that are not covered and are  
3           within 100 yards of a surface water or drinking water source;  
4           (4) an estimate of the number of facilities that are not covered and are  
5           more than 100 yards from a surface water or drinking water source; and  
6           (5) an estimate of the total cost to cover or move facilities for the  
7           storage of salt, salt and sand mixtures, or sand that is not mixed with salt,  
8           including a proposed annual amount of funding that would be required to meet  
9           the timelines for cover or management.

10       Sec. 4. MUNICIPAL SALT APPLICATORS; VERMONT LOCAL ROADS  
11           CURRICULUM

12           (a)(1) On or before July 1, 2026, the Secretary of Natural Resources, in  
13           collaboration with the Secretary of Transportation, shall identify and make  
14           changes to the voluntary Vermont Local Roads curriculum needed to support  
15           municipal salt applicators in meeting the purpose of this act, including training  
16           for best management practices for spreading salt on roads, parking lots, and  
17           sidewalks.

18           (2) As used in this subsection, “municipal salt applicator” means any  
19           individual who applies or supervises others who apply salt or salt alternatives  
20           in the applicator’s capacity as an employee or agent of a town or a  
21           municipality but does not include State employees.

1        (b)(1) Notwithstanding 24 V.S.A. § 901a to the contrary, beginning July 1,  
2        2027, a municipal employee shall not be subject to any civil liability for acts or  
3        omission the employee conducts as a municipal salt applicator if:

4                (A) the municipal salt applicator completed the Vermont Local  
5        Roads curriculum providing best management practices for applying salt or  
6        salt alternatives on roads, parking lots, and sidewalks in the previous 365 days;

7                (B) the alleged damages are caused solely by hazards from snow or  
8        ice; and

9                (C) any failure or delay in removing or mitigating the hazards is the  
10       result of the municipal salt applicator's implementation of the best  
11       management practices learned under the Vermont Local Roads curriculum.

12        (2) The protection from liability provided under subdivision (1) of this  
13       subsection shall not apply when the damages are due to gross negligence or  
14       reckless disregard of the hazard.

15        (c) In order to maintain the liability protection provided in subsection (b) of  
16       this section, a municipality shall keep a record describing its road, parking lot,  
17       and property maintenance practices, consistent with the requirements  
18       determined by the Secretary under the Vermont Local Roads curriculum. The  
19       records shall include the type and rate of application of salt or salt alternatives  
20       used, the dates of treatment, and the weather conditions for each event

1 requiring application of salt or salt alternatives. Such records shall be retained  
2 by the municipality for a period of three years.

3 Sec. 5. FEE REPORT

4 On or before January 15, 2026, the Secretary of Natural Resources shall  
5 solicit interest from third-party vendors for training and certifying commercial  
6 salt applicators under 10 V.S.A. chapter 47, subchapter 3A. If there is  
7 insufficient interest from vendors, the Secretary shall submit to the Senate  
8 Committees on Natural Resources and Energy and on Finance and the House  
9 Committees on Environment and on Ways and Means a recommended fee to  
10 charge for certification of commercial applicators under 10 V.S.A. chapter 47,  
11 subchapter 3A.

12 Sec. 6. AUTHORIZED POSITION; APPROPRIATIONS

13 (a) In addition to other positions authorized at the Agency of Natural  
14 Resources in fiscal year 2026, a permanent classified position is authorized for  
15 the purpose of administering the Chloride Contamination Reduction Program  
16 in 10 V.S.A. chapter 47, subchapter 3A.

17 (b) In addition to any other funds appropriated to the Agency of Natural  
18 Resources in fiscal year 2026, \$150,000.00 is appropriated from the General  
19 Fund to the Agency of Natural Resources for the permanent classified position  
20 authorized under subsection (a) of this section.

(d) In addition to any other funds appropriated to the Agency of Natural Resources in fiscal year 2026, up to \$250,000.00 is appropriated from the General Fund to the Agency of Natural Resources for the purpose of contracting with an external organization to establish a certification training program. This certification program will be funded on an ongoing basis by certification fees charged to commercial salt applicators and attendees.

## Sec. 7. EFFECTIVE DATE

This act shall take effect on passage.

(Committee vote: \_\_\_\_\_)

Representative \_\_\_\_\_

FOR THE COMMITTEE