

Report of Committee of Conference

H.816

TO THE SENATE AND HOUSE OF REPRESENTATIVES:

The Committee of Conference, to which were referred the disagreeing votes of the two Houses upon House Bill, entitled:

H.816. An act relating to regulating the use of artificial intelligence in the provision of mental health services.

Respectfully reports that it has met and considered the same and recommends that the Senate recede from its proposal of amendment and that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. PURPOSE

It is the purpose of this act to safeguard individuals seeking mental health services in Vermont from psychological harm, including death by suicide, by ensuring that these services are delivered by mental health professionals and not independently by artificial intelligence systems.

Sec. 2. 3 V.S.A. § 129a is amended to read:

§ 129a. UNPROFESSIONAL CONDUCT

(a) In addition to any other provision of law, the following conduct by a licensee constitutes unprofessional conduct. When that conduct is by an applicant or person who later becomes an applicant, it may constitute grounds

for denial of a license or other disciplinary action. Any one of the following items or any combination of items, whether the conduct at issue was committed within or outside the State, shall constitute unprofessional conduct:

* * *

(30) For any mental health professional, engaging in the prohibited use of artificial intelligence pursuant to 18 V.S.A. § 7115.

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Sec. 3. 18 V.S.A. § 7115 is added to read:

§ 7115. PROHIBITED USES OF ARTIFICIAL INTELLIGENCE

(a) As used in this section:

(1) “Artificial intelligence” means an engineered or machine-based system that varies in its level of autonomy and that can, for explicit or implicit objectives, infer from the input it receives how to generate outputs that can influence physical or virtual environments.

(2) “Mental health professional” means an individual licensed, certified, or rostered, respectively, to provide mental health services as a physician pursuant to 26 V.S.A. chapter 23 or 33; an advanced practice registered nurse specializing in psychiatric mental health pursuant to 26 V.S.A. chapter 28; a psychologist pursuant to 26 V.S.A. chapter 55; a peer support provider or peer recovery support specialist pursuant to 26 V.S.A. chapter 60; a social worker pursuant to 26 V.S.A. chapter 61; an alcohol and drug abuse counselor

pursuant to 26 V.S.A. chapter 62; a clinical mental health counselor pursuant to 26 V.S.A. chapter 65; a marriage and family therapist pursuant to 26 V.S.A. chapter 76; a psychoanalyst pursuant to 26 V.S.A. chapter 77; an applied behavior analyst pursuant to 26 V.S.A. chapter 95; a nonlicensed or noncertified psychotherapist or a noncertified psychoanalyst; or any other professional who provides mental health services.

(3) “Mental health services” means services provided to diagnose, treat, or address an individual’s mental health or behavioral health through therapeutic communications and therapeutic decisions.

(4) “Therapeutic communication” means a written, verbal, or nonverbal interaction intended to diagnose or treat any type of mental or behavioral health concern, provide ongoing recovery support, or provide clinical advice on diagnosis, treatment, or recovery support, such as:

(A) engaging in direct interactions with clients or patients for the purpose of understanding or reflecting the client’s or patient’s mental health condition;

(B) providing clinical guidance, strategies, or interventions;

(C) offering clinical support, including reassurance or empathy in response to emotional or psychological distress;

(D) collaborating with a patient or client to develop or modify treatment plans or therapeutic mental health goals; and

(E) delivering feedback intended to promote growth or address mental health outcomes.

(5) “Therapeutic decision” means the final clinical determination regarding diagnosis or the selection, modification, or termination of treatment or care.

(b) A corporation or entity shall not provide, advertise, or otherwise offer mental health services, including through the use of artificial intelligence, to the public unless the mental health services are:

(1) provided by a mental health professional; or

(2) part of an approved institutional review board or privacy board study in accordance with 45 C.F.R. § 164.512(i)(1)(i)(A) and (B).

(c)(1) A violation of this section by a corporation or entity shall be deemed a violation of the Consumer Protection Act, 9 V.S.A. chapter 63. The Attorney General has the same authority, and private parties have the same rights and remedies, as provided under 9 V.S.A. chapter 63, subchapter 1.

(2) Nothing in this section shall be construed to preclude or supplant any other statutory or common law remedies.

(d) Nothing in this section shall preclude a mental health professional who is operating within the professional’s scope of practice from utilizing artificial intelligence tools that are compliant with the Health Insurance Portability and Accountability Act of 1996, Pub. L. No. 104-191, provided that the mental

health professional reviews and approves any mental health services. This includes a software-based medical product, including a digital therapeutic or software as a medical device product that is authorized, cleared, or approved by the U.S. Food and Drug Administration, provided the product's use is prescribed or recommended by a mental health professional.

Sec. 4. 26 V.S.A. § 1354 is amended to read:

§ 1354. UNPROFESSIONAL CONDUCT

(a) Prohibited conduct. The Board shall find that any one of the following, or any combination of the following, whether the conduct at issue was committed within or outside the State, constitutes unprofessional conduct:

* * *

(3) engaging in the prohibited use of artificial intelligence pursuant to 18 V.S.A. § 7115;

* * *

Sec. 5. 3 V.S.A. § 5023 is amended to read:

§ 5023. ARTIFICIAL INTELLIGENCE ADVISORY COUNCIL

* * *

(b) Members.

(1) Members. The Advisory Council shall be composed of the following members:

* * *

(I) the Director of Professional Regulation or designee;

(J) the Executive Director of the Vermont Board of Medical Practice
or designee;

(K) the Executive Director of Racial Equity or designee; and

(~~J~~) (L) the Attorney General or designee.

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**Sec. 6. USE OF ARTIFICIAL INTELLIGENCE BY MENTAL HEALTH
PROFESSIONALS**

On or before January 15, 2027, the Artificial Intelligence Advisory Council
established in 3 V.S.A. § 5023 shall submit a written report to the House
Committees on Government Operations and Military Affairs and on Health
Care and to the Senate Committees on Government Operations and on Health
and Welfare regarding the regulation of the use of artificial intelligence by
mental health professionals, including recommendations for legislative action.

Sec. 7. EFFECTIVE DATE

This act shall take effect on passage.

COMMITTEE ON THE PART OF
THE SENATE

COMMITTEE ON THE PART OF
THE HOUSE

SEN. MARTINE LAROCQUE GULICK

REP. DAISY BERBECO

SEN. VIRGINIA V. LYONS

REP. BRIAN J. CINA

SEN. JOHN BENSON

REP. VALORIE TAYLOR