House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
Sec. 25. 24 V.S.A. chapter 53, subchapter 7 is added to read:	
Subchapter 7. Community an	d Housing Infrastructure Program
<u>§ 1906. DEFINITIONS</u>	<u>§ 1906. DEFINITIONS</u>
As used in this subchapter:	As used in this subchapter:
(1) "Affordable housing" has the same meaning as in 24	(1) "Affordable housing" has the same meaning as in 24
<u>V.S.A. § 4303.</u>	<u>V.S.A. § 4303.</u>
(2) "Affordable housing development" means a housing	(2) "Affordable housing development" means a housing
development of which at least 15 percent of the units are	development of which at least 15 percent of the units are
affordable housing units. Affordable units shall be subject to	affordable housing units. Affordable units shall be subject to
covenants or restrictions that preserve their affordability in	covenants or restrictions that preserve their affordability until all
perpetuity.	indebtedness for the housing infrastructure project of which the
	housing development is part has been retired. During this period, the annual increase in rent for an affordable unit shall not
	-
	exceed three percent or an amount otherwise authorized by the Vermont Economic Progress Council.
(3) "Brownfield" means a property on which the presence	(3) "Brownfield" means a property on which the presence
or potential presence of a hazardous material, pollutant, or	or potential presence of a hazardous material, pollutant, or
contaminant complicates the expansion, development,	contaminant complicates the expansion, development,
redevelopment, or reuse of the property.	redevelopment, or reuse of the property.
(4) "Committed" means pledged and appropriated for the	(4) "Committed" means pledged and appropriated for the
purpose of the current and future payment of financing and	purpose of the current and future payment of financing and
related costs.	related costs.
(5) "Developer" means the person undertaking to	(5) "Developer" means the person undertaking to
construct a housing development.	<u>construct a housing development.</u>
(6) "Financing" means debt, including principal, interest,	(6) "Financing" means debt, including principal, interest,
and any fees or charges directly related to that debt, incurred by	and any fees or charges directly related to that debt, incurred by
a sponsor, or other instruments or borrowing used by a sponsor,	a sponsor, or other instruments or borrowing used by a sponsor,
to pay for a housing infrastructure project and, in the case of a	to pay for a housing infrastructure project and, in the case of a

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
sponsor that is a municipality, authorized by the municipality	sponsor that is a municipality, authorized by the municipality
pursuant to section 1910a of this subchapter.	pursuant to section 1910a of this subchapter.
(7) "Housing development" means the construction,	(7) "Housing development" means the construction,
rehabilitation, or renovation of any building on a housing	rehabilitation, or renovation of any building on a housing
development site approved under this subchapter.	development site approved under this subchapter.
(8) "Housing development site" means the parcel or	(8) "Housing development site" means the parcel or
parcels encompassing a housing development as authorized by a	parcels encompassing a housing development as authorized by
municipality pursuant to section 1908 of this subchapter.	municipality pursuant to section 1908 of this subchapter.
(9) "Housing infrastructure agreement" means a legally	(9) "Housing infrastructure agreement" means a legally
binding agreement to finance and develop a housing	binding agreement to finance and develop a housing
infrastructure project and to construct a housing development	infrastructure project and to construct a housing development
among a municipality, a developer, and, if applicable, a third-	among a municipality, a developer, and, if applicable, a third-
party sponsor.	party sponsor.
(10) "Housing infrastructure project" means one or more	(10) "Housing infrastructure project" means one or mo
improvements authorized by a municipality pursuant to section	improvements authorized by a municipality pursuant to section
1908 of this subchapter.	1908 of this subchapter.
(11) "Improvements" means:	(11) "Improvements" means:
(A) the installation, construction, or reconstruction of	(A) the installation or construction of infrastructure
infrastructure that will serve a public good and fulfill the	that will serve a public good and fulfill the purpose stated in
purpose stated in section 1907 of this subchapter; and	section 1907 of this subchapter, including utilities, digital
	infrastructure, transportation, public recreation, parking, publ
	facilities and amenities, land and property acquisition and
	demolition, brownfield remediation, site preparation, and floo
	remediation and mitigation; and
(B) the funding of debt service interest payments for a	(B) the funding of debt service interest payments for
period of up to four years, beginning on the date on which the	period of up to four years, beginning on the date on which the
debt is first incurred.	debt is first incurred.
(12) "Legislative body" means the mayor and alderboard,	(12) "Legislative body" means the mayor and alderboa
the city council, the selectboard, and the president and trustees	the city council, the selectboard, and the president and trustee
of an incorporated village, as appropriate.	of an incorporated village, as appropriate.

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
(13) "Lifetime education property tax increment	
retention" means the total education property tax increment to be	
retained for a housing infrastructure project across its lifetime.	
(14) "Moderate-income housing" means housing for	(13) "Moderate-income housing" means housing for
which the total annual cost of renting or ownership, as	which the total annual cost of renting or ownership, as
applicable, does not exceed 30 percent of the gross annual	applicable, does not exceed 30 percent of the gross annual
income of a household at 150 percent of the highest of the	income of a household at 150 percent of the highest of the
following:	following:
(A) the county median income, as defined by the U.S.	(A) the county median income, as defined by the U.S.
Department of Housing and Urban Development;	Department of Housing and Urban Development;
(B) the standard metropolitan statistical area median	(B) the standard metropolitan statistical area median
income if the municipality is located in such an area, as defined	income if the municipality is located in such an area, as defined
by the U.S. Department of Housing and Urban Development; or	by the U.S. Department of Housing and Urban Development; or
(C) the statewide median income, as defined by the	(C) the statewide median income, as defined by the
U.S. Department of Housing and Urban Development.	U.S. Department of Housing and Urban Development.
(15) "Moderate-income housing development" means a	(14) "Moderate-income housing development" means a
housing development of which at least 25 percent of the units are	housing development of which at least 25 percent of the units are
moderate-income housing units. Moderate-income units shall be	moderate-income housing units. Moderate-income units shall be
subject to covenants or restrictions that preserve their	subject to covenants or restrictions that preserve their
<u>affordability in perpetuity.</u>	affordability until all indebtedness for the housing infrastructure
	project of which the housing development is part has been
	retired. During this period, the annual increase in rent for a
	moderate-income unit shall not exceed three percent or an
	amount otherwise authorized by the Vermont Economic
	Progress Council.
(16) "Municipality" means a city, town, or incorporated	(15) "Municipality" means a city, town, or incorporated
village.	<u>village.</u>
(17) "Original taxable value" means the total valuation as	(16) "Original taxable value" means the total valuation as
determined in accordance with 32 V.S.A. chapter 129 of all	determined in accordance with 32 V.S.A. chapter 129 of all
taxable real property located within a housing development site	taxable real property located within a housing development site

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
as of its creation date, provided that no parcel within the housing development site shall be divided or bisected. (18) "Related costs" means expenses incurred and paid by a municipality, exclusive of the actual cost of constructing and financing improvements, that are directly related to the creation and implementation of the municipality's housing infrastructure project, including reimbursement of sums previously advanced by the municipality for those purposes. Related costs may include direct municipal expenses such as departmental or personnel costs related to creating or administering the housing infrastructure project to the extent they are paid from the tax increment realized from municipal and not education taxes and using only that portion of the municipal increment above the percentage required for servicing debt as determined in accordance with subsection 1910c of this subchapter. (19) "Sponsor" means the person undertaking to finance a housing infrastructure project. Any of a municipality, a developer, or an independent agency that meets State lending standards may serve as a sponsor for a housing infrastructure	as of its creation date, provided that no parcel within the housing development site shall be divided or bisected. (17) "Related costs" means expenses incurred and paid by a municipality, exclusive of the actual cost of constructing and financing improvements, that are directly related to the creation and implementation of the municipality's housing infrastructure project, including reimbursement of sums previously advanced by the municipality for those purposes. Related costs may include direct municipal expenses such as departmental or personnel costs related to creating or administering the housing infrastructure project to the extent they are paid from the tax increment realized from municipal and not education taxes and using only that portion of the municipal increment above the percentage required for servicing debt as determined in accordance with subsection 1910c of this subchapter. (18) "Sponsor" means the person undertaking to finance a housing infrastructure project. Any of a municipality, a developer, or an independent agency that meets State lending standards may serve as a sponsor for a housing infrastructure
project.	project.
No differences	§ 1907. PURPOSE The purpose of the Community and Housing Infrastructure Program is to encourage the development of new primary residences for households of low and moderate income across both rural and urban areas of all Vermont counties that would not be created but for the infrastructure improvements funded by the Program.

May 29, 2025

§ 1908. CREATION OF HOUSING INFRASTRUCTURE § 1908. CREATION OF HOUSING INFRASTRUCTURE PROJECT AND HOUSING DEVELOPMENT SITE PROJECT AND HOUSING DEVELOPMENT SITE (a) The legislative body of a municipality may create within (a) The legislative body of a municipality may create within its jurisdiction a housing infrastructure project, which shall its jurisdiction a housing infrastructure project, which shall consist of improvements that stimulate the development of consist of improvements that stimulate the development of housing, and a housing development site, which shall consist of housing, and a housing development site, which shall consist of the parcel or parcels on which a housing development is the parcel or parcels on which a housing development is installed or constructed. installed or constructed and any immediately contiguous parcels. (b) To create a housing infrastructure project and housing (b) To create a housing infrastructure project and housing development site, a municipality, in coordination with development site, a municipality, in coordination with stakeholders, shall: stakeholders, shall: (1) develop a housing development plan, including: (1) develop a housing development plan, including: (A) a description of the proposed housing (A) a description of the proposed housing infrastructure project, the proposed housing development, and infrastructure project, the proposed housing development, and the proposed housing development site; the proposed housing development site; (B) identification of a sponsor; (B) identification of a sponsor; (C) a tax increment financing plan meeting the (C) a tax increment financing plan meeting the standards of subsection 1910(h) of this subchapter; standards of subsection 1910(h) of this subchapter; (D) a pro forma projection of expected costs of the (D) a pro forma projection of expected costs of the proposed housing infrastructure project; proposed housing infrastructure project; (E) a projection of the tax increment to be generated by (E) a projection of the tax increment to be generated by the proposed housing development; the proposed housing development: (F) a development schedule that includes a list, a cost (F) a development schedule that includes a list, a cost estimate, and a schedule for the proposed housing infrastructure estimate, and a schedule for the proposed housing infrastructure project and the proposed housing development; and project and the proposed housing development; and (G) a determination that the proposed housing (G) a determination that the proposed housing development furthers the purpose of section 1907 of this development furthers the purpose of section 1907 of this subchapter; subchapter; (2) develop a plan describing the housing development (2) develop a plan describing the housing development site by its boundaries and the properties therein, entitled site by its boundaries and the properties therein, entitled "Proposed Housing Development Site (municipal name), "Proposed Housing Development Site (municipal name), Vermont": Vermont":

on the proposed housing infrastructure project, including the plans developed pursuant to this subsection; and (4) adopt by act of the legislative body of the municipality the plan developed under subdivision (2) of this subsection, which shall be recorded with the municipal clerk and lister or assessor.on the proposed housing plans developed provide (4) adopt by (4) adopt by the plan developed under subdivision (2) of this subsection, which shall be recorded with the municipal clerk and lister or assessor.on the proposed housing plans developed provide (4) adopt by the plan developed which shall be recorded with the municipal clerk and lister or assessor.on the proposed housing plans developed provide (4) adopt by the plan developed which shall be recorded with the municipal clerk and lister or assessor.on the proposed housing plans developed provide which shall be recorded which shall be recorded with the municipal clerk and lister or assessor.on the proposed housing the plan developed which shall be recorded assessor.(c) The creation of a housing development site shall occur at 12:01 a.m. on April 1 of the calendar year in which the Vermont Economic Progress Council approves the use of tax incrementDeveloped provement plans developed assessor.	ne or more public hearings, after public notice, nousing infrastructure project, including the pursuant to this subsection; and by act of the legislative body of the municipality ed under subdivision (2) of this subsection, corded with the municipal clerk and lister or on of a housing development site shall occur at ril 1 of the calendar year in which the Vermont ss Council approves the use of tax increment housing infrastructure project pursuant to nis subchapter.

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
§ 1909. HOUSING INFRASTRUCTURE AGREEMENT	§ 1909. HOUSING INFRASTRUCTURE AGREEMENT
(a) The housing infrastructure agreement for a housing	(a) The housing infrastructure agreement for a housing
infrastructure project shall:	infrastructure project shall:
(1) clearly identify the sponsor for the housing	(1) clearly identify the sponsor for the housing
infrastructure project;	infrastructure project;
(2) clearly identify the developer and the housing	(2) clearly identify the developer and the housing
development for the housing development site;	development for the housing development site;
(3) obligate the tax increments retained pursuant to	(3) obligate the tax increments retained pursuant to
section 1910c of this subchapter for not more than the financing	section 1910c of this subchapter for not more than the financing
and related costs for the housing infrastructure project;	and related costs for the housing infrastructure project;
(4) provide terms and sufficient remedies or, if the	(4) provide terms and sufficient remedies or, if the
municipality so elects, an ordinance to ensure that any housing	municipality so elects, an ordinance to ensure that no housing
unit within the housing development be offered exclusively as a	unit within the housing development be offered as a short-term
bona fide domicile in perpetuity; and	rental as defined in 18 V.S.A. § 4301 until all indebtedness for
	the housing infrastructure project has been retired; and
(5) provide for performance assurances to reasonably	(5) provide for performance assurances to reasonably
secure the obligations of all parties under the housing	secure the obligations of all parties under the housing
infrastructure agreement.	infrastructure agreement.
(b) A municipality shall provide notice of the terms of the	(b) A municipality shall provide notice of the terms of the
housing infrastructure agreement for the municipality's housing	housing infrastructure agreement for the municipality's housing
infrastructure project to the legal voters of the municipality and	infrastructure project to the legal voters of the municipality and
shall provide the same information as set forth in subsection	shall provide the same information as set forth in subsection
<u>1910a(e) of this subchapter.</u>	<u>1910a(e) of this subchapter.</u>

May 29, 2025

<u>§ 1910. HOUSING INFRASTRUCTURE PROJECT</u> <u>APPLICATION; VERMONT ECONOMIC PROGRESS</u> <u>COUNCIL</u>

(a) Application. A municipality, upon approval of its legislative body, may apply to the Vermont Economic Progress Council to use tax increment financing for a housing infrastructure project.

(b) But-for test. The Vermont Economic Progress Council shall review each application to determine whether the infrastructure improvements proposed to serve the housing development site and the proposed housing development would not have occurred as proposed in the application or would have occurred in a significantly different and less desirable manner than as proposed in the application but for the proposed utilization of the incremental tax revenues.

(c) Process requirements. The Vermont Economic Progress Council shall review a municipality's housing infrastructure project application to determine whether the municipality has:

(1) created a housing infrastructure project and housing development site pursuant to section 1908 of this subchapter;

(2) executed a housing infrastructure agreement for the housing infrastructure project that adheres to the standards of section 1909 of this subchapter with a developer and, if the municipality is not financing the housing infrastructure project itself, a sponsor; and

(3) approved or pledged to use incremental municipal tax revenues for the housing infrastructure project in the proportion provided for municipal tax revenues in section 1910c of this subchapter.

(d) Project criteria. The Vermont Economic Progress Council shall review a municipality's housing infrastructure project application to determine whether:

<u>§ 1910. HOUSING INFRASTRUCTURE PROJECT</u> <u>APPLICATION; VERMONT ECONOMIC PROGRESS</u> <u>COUNCIL</u>

(a) Application. A municipality, upon approval of its legislative body, may apply to the Vermont Economic Progress Council to use tax increment financing for a housing infrastructure project.

(b) But-for test. The Vermont Economic Progress Council shall review each application to determine whether the infrastructure improvements proposed to serve the housing development site and the proposed housing development would not have occurred as proposed in the application or would have occurred in a significantly different and less desirable manner than as proposed in the application but for the proposed utilization of the incremental tax revenues.

(c) Process requirements. The Vermont Economic Progress Council shall review a municipality's housing infrastructure project application to determine whether the municipality has:

(1) created a housing infrastructure project and housing development site pursuant to section 1908 of this subchapter;

(2) executed a housing infrastructure agreement for the housing infrastructure project that adheres to the standards of section 1909 of this subchapter with a developer and, if the municipality is not financing the housing infrastructure project itself, a sponsor; and

(3) approved or pledged to use incremental municipal tax revenues for the housing infrastructure project in the proportion provided for municipal tax revenues in section 1910c of this subchapter.

(d) Project criterion. The Vermont Economic Progress Council shall review a municipality's housing infrastructure

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
(1) at least 65 percent of the floor area of the projected	project application to determine whether the projected housing
housing development is dedicated to housing; or	development includes housing.
(2) the projected housing development meaningfully	
addresses the purpose of section 1907 of this subchapter.	
(e) Affordability criterion. The Vermont Economic Progress	(e) Affordability criterion. The Vermont Economic Progress
Council shall review a municipality's housing infrastructure	Council shall review a municipality's housing infrastructure
project application to determine whether the projected housing	project application to determine whether the projected housing
development is an affordable housing development or a	development is an affordable housing development or a
moderate-income housing development for purposes of the	moderate-income housing development for purposes of the
increased education property tax increment retention percentage	increased education property tax increment retention percentage
under section 1910c of this subchapter.	under section 1910c of this subchapter.
(f) Tax increment financing plan. The Vermont Economic	(f) Tax increment financing plan. The Vermont Economic
Progress Council shall approve a municipality's tax increment	Progress Council shall approve a municipality's tax increment
financing plan prior to a sponsor's incurrence of debt for the	financing plan prior to a sponsor's incurrence of debt for the
housing infrastructure project, including, if the sponsor is a	housing infrastructure project, including, if the sponsor is a
municipality, prior to a public vote to pledge the credit of the	municipality, prior to a public vote to pledge the credit of the
municipality under section 1910a of this subchapter. The tax	municipality under section 1910a of this subchapter. The tax
increment financing plan shall include:	increment financing plan shall include:
(1) a statement of costs and sources of revenue;	(1) a statement of costs and sources of revenue;
(2) estimates of assessed values within the housing	(2) estimates of assessed values within the housing
development site;	development site;
(3) the portion of those assessed values to be applied to	(3) the portion of those assessed values to be applied to
the housing infrastructure project;	the housing infrastructure project;
(4) the resulting tax increments in each year of the	(4) the resulting tax increments in each year of the
financial plan and the lifetime education property tax increment	<u>financial plan;</u>
retention;	
(5) the amount of bonded indebtedness or other financing	(5) the amount of bonded indebtedness or other financing
to be incurred;	to be incurred;
(6) other sources of financing and anticipated revenues;	(6) other sources of financing and anticipated revenues;
and	and

 (?) the duration of the financial plan. (?) Approval. The Vermont Economic Progress Council shall approve or deny an application submitted pursuant to this section not later than 60 days following the site visit conducted as part of the application's review, provided that the Council may extend this period by not more than 30 days in extendating circumstances. The Vermont Economic Progress Council shall only approve tax increment financing for applications; (1) that meet the but-for test, the process requirements, and either of the project riteria of this section; (2) for which the Council has approved the tax increment financing plan; and (3) that are submitted on or before December 31, 2031, the Limit. The Vermont Economic Progress Council shall not annually approve more than \$40,000,000.00 in aggregate lifetime education property tax increment retention. The Vermont Economic Progress Council shall consider the economic and fiscal condition of the State; including recent revenue forecasts and budget projections. The Vermont Economic Progress Council shall consider the economic and fiscal condition of the State; including recent revenue forecasts and budget projections. The Vermont Economic Progress Council shall consider the economic and fiscal condition of the State; including recent revenue forecasts and budget projections. The Vermont Economic Progress Council shall consider the economic and fiscal condition of the State; including recent revenue forecasts and budget projections. The Vermont Economic Progress Council shall consider the economic and fiscal condition of the State; including recent revenue forecasts and budget projections. The Vermont Economic Progress Council shall consider the economic and fiscal condition of additional housing to meet the needs of a municipalities and the 	House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
	 (g) Approval. The Vermont Economic Progress Council shall approve or deny an application submitted pursuant to this section not later than 60 days following the site visit conducted as part of the application's review, provided that the Council may extend this period by not more than 30 days in extenuating circumstances. The Vermont Economic Progress Council shall only approve tax increment financing for applications: (1) that meet the but-for test, the process requirements, and either of the project criteria of this section; (2) for which the Council has approved the tax increment financing plan; and (3) that are submitted on or before December 31, 2031. (h) Limit. The Vermont Economic Progress Council shall not annually approve more than \$40,000,000.00 in aggregate lifetime education property tax increment retention. The Vermont Economic Progress Council shall not annually approve more than \$40,000,000.00 in aggregate lifetime education property tax increment retention. The Vermont Economic Progress Council shall consider the economic and fiscal Committee. In evaluating the Governor's request, the Joint Fiscal Committee shall consider the economic Progress Council shall provide the Joint Fiscal Committee with testimony, documentation, housing infrastructure project application data, and any other information the Committee requests to demonstrate that increasing the cap will create an opportunity for the creation of additional housing 	 (g) Approval. The Vermont Economic Progress Council shall only approve tax increment financing for applications: (1) that meet the but-for test, the process requirements, and the project criterion of this section; (2) for which the Council has approved the tax increment financing plan; and (3) that are submitted on or before December 31, 2035. (h) Limit. The Vermont Economic Progress Council shall approve no further tax increment financing pursuant to this subchapter upon certification from the Commissioner of Housing and Community Development that the housing needs of

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
	<u>§ 1910a. INDEBTEDNESS</u>
No changes	(a) A municipality approved for tax increment financing under section 1910 of this subchapter may incur indebtedness
ito chunges	against revenues of the housing development site at any time
	during a period of up to five years following the creation of the
	housing development site. The Vermont Economic Progress
	Council may extend this debt incursion period by up to three
	years.
	(b) Notwithstanding any provision of any municipal charter,
	each instance of borrowing by a municipality to finance or
	otherwise pay for a housing infrastructure project shall occur
	only after the legal voters of the municipality, by a majority vote
	of all voters present and voting on the question at a special or
	annual municipal meeting duly warned for the purpose,
	authorize the legislative body to pledge the credit of the municipality, borrow, or otherwise secure the debt for the
	specific purposes so warned.
	(c) Any indebtedness incurred under this section may be
	retired over any period authorized by the legislative body of the
	municipality.
	(d) The housing development site shall continue until the
	date and hour the indebtedness is retired or, if no debt is
	incurred, the debt incursion period ends.
	(e) A municipal legislative body shall provide information to
	the public prior to the public vote required under subsection (b)
	of this section. This information shall include the amount and
	types of debt and related costs to be incurred, including
	principal, interest, and fees; terms of the debt; the housing
	infrastructure project to be financed; the housing development
	projected to occur because of the housing infrastructure project;

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
	and notice to the voters that if the tax increment received by the
	municipality from any property tax source is insufficient to pay
	the principal and interest on the debt in any year, the
	municipality shall remain liable for the full payment of the
	principal and interest for the term of the indebtedness. If
	interfund loans within the municipality are used, the information
	must also include documentation of the terms and conditions of
	the loan.
	(f) If interfund loans within the municipality are used as the
	method of financing, no interest shall be charged.
	(g) The use of a bond anticipation note shall not be
	considered a first incurrence of debt pursuant to subsection (a) of
	this section.
	 § 1910b. ORIGINAL TAXABLE VALUE; TAX INCREMENT (a) As of the date the housing development site is created,
No changes	the lister or assessor for the municipality shall certify the
ivo chunges	original taxable value and shall certify to the legislative body in
	each year thereafter during the life of the housing development
	site the amount by which the total valuation as determined in
	accordance with 32 V.S.A. chapter 129 of all taxable real
	property within the housing development site has increased or
	decreased relative to the original taxable value.
	(b) Annually throughout the life of the housing development
	site, the lister or assessor shall include not more than the original
	taxable value of the real property in the assessed valuation upon
	which the treasurer computes the rates of all taxes levied by the
	municipality and every other taxing district in which the housing
	development site is situated, but the treasurer shall extend all
	rates so determined against the entire assessed valuation of real
	property for that year.

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
	(c) Annually throughout the life of the housing development
	site, a municipality shall remit not less than the aggregate
	education property tax due on the original taxable value to the
	Education Fund.
	(d) Annually throughout the life of the housing development
	site, the municipality shall hold apart, rather than remit to the
	taxing districts, that proportion of all taxes paid that year on the
	real property within the housing development site that the excess
	valuation bears to the total assessed valuation. The amount held
	apart each year is the "tax increment" for that year. The tax
	increment shall only be used for financing and related costs.
	(e) Not more than the percentages established pursuant to
	section 1910c of this subchapter of the municipal and State
	education tax increments received with respect to the housing
	development site and committed for the payment for financing
	for improvements and related costs shall be segregated by the
	municipality in a special tax increment financing account and in
	its official books and records until all capital indebtedness
	incurred for the housing infrastructure project has been fully
	paid. The final payment shall be reported to the treasurer, who
	shall thereafter include the entire assessed valuation of the
	housing development site in the assessed valuations upon which
	the municipal and other tax rates are computed and extended,
	and thereafter no taxes from the housing development site shall
	be deposited in the special tax increment financing account.
	(f) Notwithstanding any charter provision or other provision,
	all property taxes assessed within a housing development site
	shall be subject to the provisions of this section. Special
	assessments levied under chapter 76A or 87 of this title or under
	a municipal charter shall not be considered property taxes for the

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
	purpose of this section if the proceeds are used exclusively for
	operating expenses related to properties within the housing
	development site and not for improvements within the housing
	development site.
§ 1910c. USE OF TAX INCREMENT; RETENTION PERIOD	§ 1910c. USE OF TAX INCREMENT; RETENTION PERIOD
(a) Uses of tax increments. A municipality may apply tax	(a) Uses of tax increments. A municipality may apply tax
increments retained pursuant to this subchapter to debt incurred	increments retained pursuant to this subchapter to debt incurred
within the period permitted under section 1910a of this	within the period permitted under section 1910a of this
subchapter, to related costs, and to the direct payment of the cost	subchapter, to related costs, and to the direct payment of the cost
of a housing infrastructure project. A municipality may provide	of a housing infrastructure project. A municipality may provide
tax increment to a sponsor only upon receipt of an invoice for	tax increment to a sponsor only upon receipt of an invoice for
payment of the financing, and the sponsor shall confirm to the	payment of the financing, and the sponsor shall confirm to the
<u>municipality once the tax increment has been applied to the</u> financing. Any direct payment shall be subject to the same	<u>municipality once the tax increment has been applied to the</u> financing. Any direct payment shall be subject to the same
public vote provisions of section 1910a of this subchapter as	public vote provisions of section 1910a of this subchapter as
apply to debt.	apply to debt.
(b) Education property tax increment.	(b) Education property tax increment.
(1) For a housing infrastructure project that does not	(1) For a housing infrastructure project that does not
satisfy the affordability criterion of section 1910 of this	satisfy the affordability criterion of section 1910 of this
subchapter, up to 65 percent of the education property tax	subchapter, up to $\frac{75}{75}$ percent of the education property tax
increment may be retained for up to 20 years, beginning the first	increment may be retained for up to 20 years, beginning the first
year in which debt is incurred for the housing infrastructure	year in which debt is incurred for the housing infrastructure
project.	project.
(2) For a housing infrastructure project that satisfies the	(2) For a housing infrastructure project that satisfies the
affordability criterion of section 1910 of this subchapter, up to	affordability criterion of section 1910 of this subchapter, up to
80 percent of the education property tax increment may be	85 percent of the education property tax increment may be
retained for up to 20 years, beginning the first year in which debt	retained for up to 20 years, beginning the first year in which debt
is incurred for the housing infrastructure project.	is incurred for the housing infrastructure project.

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
(3) Upon incurring the first debt, a municipality shall	(3) Upon incurring the first debt, a municipality shall
notify the Department of Taxes and the Vermont Economic	notify the Department of Taxes and the Vermont Economic
Progress Council of the beginning of the retention period of the	Progress Council of the beginning of the retention period of the
education property tax increment.	education property tax increment.
(c) Municipal property tax increment. Not less than 85	(c) Municipal property tax increment. Not less than 85
percent of the municipal property tax increment may be retained,	percent of the municipal property tax increment may be retained,
beginning the first year in which debt is incurred for the housing	beginning the first year in which debt is incurred for the housing
infrastructure project.	infrastructure project.
(d) Excess tax increment.	(d) Excess tax increment.
(1) Of the municipal and education property tax	(1) Of the municipal and education property tax
increments received in any tax year that exceed the amounts	increments received in any tax year that exceed the amounts
committed for the payment of the financing and related costs for	committed for the payment of the financing and related costs for
<u>a housing infrastructure project, equal portions of each</u>	a housing infrastructure project, equal portions of each
increment may be retained for the following purposes:	increment may be retained for the following purposes:
(A) to prepay principal and interest on the financing;	(A) to prepay principal and interest on the financing;
(B) to place in a special tax increment financing	(B) to place in a special tax increment financing
account required pursuant to subsection 1910b(e) of this	account required pursuant to subsection 1910b(e) of this
subchapter and use for future financing payments; or	subchapter and use for future financing payments; or
(C) to use for defeasance of the financing.	(C) to use for defeasance of the financing.
(2) Any remaining portion of the excess education	(2) Any remaining portion of the excess education
property tax increment shall be distributed to the Education	property tax increment shall be distributed to the Education
Fund. Any remaining portion of the excess municipal property	Fund. Any remaining portion of the excess municipal property
tax increment shall be distributed to the city, town, or village	tax increment shall be distributed to the city, town, or village
budget in the proportion that each budget bears to the combined	budget in the proportion that each budget bears to the combined
total of the budgets unless otherwise negotiated by the city,	total of the budgets unless otherwise negotiated by the city,
town, or village.	town, or village.
(e) Adjustment of percentage. During the fifth year	(e) Adjustment of percentage. During the fifth year
following the creation of a housing development site, the	following the creation of a housing development site, the
municipality shall submit an updated tax increment financing	municipality shall submit an updated tax increment financing
plan to the Vermont Economic Progress Council that shall	plan to the Vermont Economic Progress Council that shall

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
include adjustments and updates of appropriate data and	include adjustments and updates of appropriate data and
information sufficient for the Vermont Economic Progress	information sufficient for the Vermont Economic Progress
Council to determine, based on tax increment financing debt	Council to determine, based on tax increment financing debt
actually incurred and the history of increment generated during	actually incurred and the history of increment generated during
the first five years, whether the percentages approved under this	the first five years, whether the percentages approved under this
section should be continued or adjusted to a lower percentage to	section should be continued or adjusted to a lower percentage to
be retained for the remaining duration of the retention period and	be retained for the remaining duration of the retention period and
still provide sufficient municipal and education increment to	still provide sufficient municipal and education increment to
service the remaining debt.	service the remaining debt.

May 29, 2025

§ 1910d. INFORMATION REPORTING

(a) A municipality with an active housing infrastructure project shall:

(1) develop a system, segregated for the housing infrastructure project, to identify, collect, and maintain all data and information necessary to fulfill the reporting requirements of this section;

(2) provide timely notification to the Department of Taxes and the Vermont Economic Progress Council of any housing infrastructure project debt, public vote, or vote by the municipal legislative body immediately following the debt incurrence or public vote on a form prescribed by the Council, including copies of public notices, agendas, minutes, vote tally, and a copy of the information provided to the public pursuant to subsection 1910a(e) of this subchapter; and

(3) annually on or before February 15, submit on a form prescribed by the Vermont Economic Progress Council an annual report to the Council and the Department of Taxes, including the information required by subdivision (2) of this subsection if not previously submitted, the information required for annual audit under section 1910e of this subchapter, and any information required by the Council or the Department of Taxes for the report required pursuant to subsection (b) of this section.

(b) Annually on or before April 1, the Vermont Economic Progress Council and the Department of Taxes shall submit a report to the Senate Committees on Economic Development, Housing and General Affairs and on Finance and the House Committees on Commerce and Economic Development, on General and Housing, and on Ways and Means that describes common reasons applicants to the Community and Housing Infrastructure Program fail to secure approval for tax increment

§ 1910d. INFORMATION REPORTING

(a) A municipality with an active housing infrastructure project shall:

(1) develop a system, segregated for the housing infrastructure project, to identify, collect, and maintain all data and information necessary to fulfill the reporting requirements of this section;

(2) provide timely notification to the Department of Taxes and the Vermont Economic Progress Council of any housing infrastructure project debt, public vote, or vote by the municipal legislative body immediately following the debt incurrence or public vote on a form prescribed by the Council, including copies of public notices, agendas, minutes, vote tally, and a copy of the information provided to the public pursuant to subsection 1910a(e) of this subchapter; and

(3) annually on or before February 15, submit on a form prescribed by the Vermont Economic Progress Council an annual report to the Council and the Department of Taxes, including the information required by subdivision (2) of this subsection if not previously submitted, the information required for annual audit under section 1910e of this subchapter, and any information required by the Council or the Department of Taxes for the report required pursuant to subsection (b) of this section.

(b) Annually on or before April 1, the Vermont Economic Progress Council and the Department of Taxes shall submit a report to the Senate Committees on Economic Development, Housing and General Affairs and on Finance and the House Committees on Commerce and Economic Development, on General and Housing, and on Ways and Means on housing infrastructure projects approved pursuant to this subchapter, including for each:

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
financing and includes for each housing infrastructure project	
approved pursuant to this subchapter the following:	
(1) the date of approval;	(1) the date of approval;
(2) a description of the housing infrastructure project;	(2) a description of the housing infrastructure project;
(3) the original taxable value of the housing development	(3) the original taxable value of the housing development
site;	site;
(4) the scope and value of projected and actual	(4) the scope and value of projected and actual
improvements and developments in the housing development	improvements and developments in the housing development
site, including the number of housing units created;	site, including the number of housing units created;
(5) the sale prices for initial offerings of any housing	(5) the sale prices for initial offerings of any housing
units;	units;
(6) the number and types of housing units for which a	(6) the number and types of housing units for which a
permit is being pursued under 10 V.S.A. chapter 151 (State land	permit is being pursued under 10 V.S.A. chapter 151 (State land
use and development plans) and, for each applicable housing	use and development plans) and, for each applicable housing
development, the current stage of the permitting process;	development, the current stage of the permitting process;
(7) projected and actual incremental revenue amounts;	(7) projected and actual incremental revenue amounts;
(8) the allocation of incremental revenue, including the	(8) the allocation of incremental revenue, including the
amount allocated to related costs;	amount allocated to related costs;
(9) projected and actual financing;	(9) projected and actual financing;
(10) an evaluation of the amount of public funds flowing	(10) an evaluation of the amount of public funds flowing
to private ownership or usage; and	to private ownership or usage; and
(11) an evaluation of the amount of grand list growth	(11) an evaluation of the amount of grand list growth
attributable to the housing development and the amount of grand	attributable to the housing development and the amount of grand
list growth attributable to property value appreciation.	list growth attributable to property value appreciation.
(c) On or before January 15, 2031, the Vermont Economic	(c) On or before January 15, 2035, the Vermont Economic
Progress Council shall submit a report to the Senate Committees	Progress Council shall submit a report to the Senate Committees
on Economic Development, Housing and General Affairs and on	on Economic Development, Housing and General Affairs and on
Finance and the House Committees on Commerce and	Finance and the House Committees on Commerce and
Economic Development, on General and Housing, and on Ways	Economic Development, on General and Housing, and on Ways
and Means evaluating the success of the Community and	and Means evaluating the success of the Community and

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
Housing Infrastructure Program in achieving its purpose, as stated in section 1907 of this chapter, including by identifying the amount and kinds of housing produced through the Program and by determining whether housing development pursued through the Program meets the project criteria of section 1910 of this chapter.	Housing Infrastructure Program in achieving its purpose, as stated in section 1907 of this chapter, including by identifying the amount and kinds of housing produced through the Program and by determining whether housing development pursued through the Program meets the project criterion of section 1910 of this chapter.
No changes	 § 1910e. AUDITING Annually on or before April 1 until the year following the end of the period for retention of education property tax increment, a municipality with a housing infrastructure project approved under this subchapter shall ensure that the special tax increment financing account required by section 1910b of this subchapter is subject to the annual audit prescribed in section 1681 or 1690 of this title and submit a copy to the Vermont Economic Progress Council. If an account is subject only to the audit under section 1681 of this title, the Council shall ensure a process is in place to subject the account to an independent audit. Procedures for the audit must include verification of the original taxable value and annual and total municipal and education property tax increments generated, expenditures for financing and related costs, and current balance.

May 29, 2025

§ 1910f. RULEMAKING; GUIDANCE

(a) Authority to adopt rules and guidelines. The Vermont Economic Progress Council may adopt rules that are reasonably necessary to implement this subchapter. The Vermont Economic Progress Council shall issue guidance to implement this subchapter on or before November 1, 2025.

(b) Authority to issue decisions.

(1) The Secretary of Commerce and Community Development, after reasonable notice to a municipality and an opportunity for a hearing, may issue decisions to a municipality on questions and inquiries concerning the administration of housing infrastructure projects, statutes, rules, noncompliance with this subchapter, and any instances of noncompliance identified in audit reports conducted pursuant to section 1910e of this subchapter.

(2) The Vermont Economic Progress Council shall prepare recommendations for the Secretary of Commerce and Community Development prior to any decision issued pursuant to subsection (b) of this section. The Council may prepare recommendations in consultation with the Commissioner of Taxes, the Attorney General, and the State Treasurer. In preparing recommendations, the Council shall provide a municipality with a reasonable opportunity to submit written information in support of its position.

(3) The Secretary of Commerce and Community Development shall review the recommendations of the Council and issue a final written decision on each matter within 60 days following receipt of the recommendations. The Secretary may permit an appeal to be taken by any party to a Superior Court for determination of questions of law in the same manner as the Supreme Court may by rule provide for appeals before final judgment from a Superior Court before issuing a final decision.

§ 1910f. RULEMAKING; GUIDANCE

(a) Authority to adopt rules. The Vermont Economic Progress Council may adopt rules that are reasonably necessary to implement this subchapter.

(b) Authority to issue decisions.

(1) The Secretary of Commerce and Community Development, after reasonable notice to a municipality and an opportunity for a hearing, may issue decisions to a municipality on questions and inquiries concerning the administration of housing infrastructure projects, statutes, rules, noncompliance with this subchapter, and any instances of noncompliance identified in audit reports conducted pursuant to section 1910e of this subchapter.

(2) The Vermont Economic Progress Council shall prepare recommendations for the Secretary of Commerce and Community Development prior to any decision issued pursuant to subsection (b) of this section. The Council may prepare recommendations in consultation with the Commissioner of Taxes, the Attorney General, and the State Treasurer. In preparing recommendations, the Council shall provide a municipality with a reasonable opportunity to submit written information in support of its position.

(3) The Secretary of Commerce and Community Development shall review the recommendations of the Council and issue a final written decision on each matter within 60 days following receipt of the recommendations. The Secretary may permit an appeal to be taken by any party to a Superior Court for determination of questions of law in the same manner as the Supreme Court may by rule provide for appeals before final judgment from a Superior Court before issuing a final decision.

(c) Remedy for noncompliance. If the Secretary issues a decision under subsection (b) of this section that includes a	(c) Remedy for noncompliance. If the Secretary issues a
decision under subsection (b) of this section that includes a	(c) Kentedy for honeoinphance. If the Secretary issues a
	decision under subsection (b) of this section that includes a
finding of noncompliance and that noncompliance has resulted	finding of noncompliance and that noncompliance has resulted
in the improper reduction in the amount due the Education Fund,	in the improper reduction in the amount due the Education Fund,
the Secretary, unless and until the Secretary is satisfied that there	the Secretary, unless and until the Secretary is satisfied that there
is no longer any such failure to comply, shall request that the	is no longer any such failure to comply, shall request that the
State Treasurer bill the municipality for the total identified	State Treasurer bill the municipality for the total identified
underpayment. The amount of the underpayment shall be due	underpayment. The amount of the underpayment shall be due
from the municipality upon receipt of the bill. If the	from the municipality upon receipt of the bill. If the
municipality does not pay the underpayment amount within 60	municipality does not pay the underpayment amount within 60
days, the amount may be withheld from any funds otherwise	days, the amount may be withheld from any funds otherwise
payable by the State to the municipality or a school district in the	payable by the State to the municipality or a school district in the
municipality or of which the municipality is a member.	municipality or of which the municipality is a member.
(d) Referral; Attorney General. In lieu of or in addition to	(d) Referral; Attorney General. In lieu of or in addition to
any action authorized in subsection (c) of this section, the	any action authorized in subsection (c) of this section, the
Secretary of Commerce and Community Development or the	Secretary of Commerce and Community Development or the
State Treasurer may refer the matter to the Office of the	State Treasurer may refer the matter to the Office of the
Attorney General with a recommendation that an appropriate	Attorney General with a recommendation that an appropriate
civil action be initiated.	civil action be initiated.
(e) Appeal; hearing officer. A hearing that is held pursuant	(e) Appeal; hearing officer. A hearing that is held pursuant
to this section shall be subject to the provisions of 3 V.S.A.	to this section shall be subject to the provisions of 3 V.S.A.
chapter 25 relating to contested cases. The hearing shall be	chapter 25 relating to contested cases. The hearing shall be
conducted by the Secretary or by a hearing officer appointed by	conducted by the Secretary or by a hearing officer appointed by
the Secretary. If a hearing is conducted by a hearing officer, the	the Secretary. If a hearing is conducted by a hearing officer, the
hearing officer shall have all authority to conduct the hearing	hearing officer shall have all authority to conduct the hearing
that is provided for in the applicable contested case provisions of	that is provided for in the applicable contested case provisions of
3 V.S.A. chapter 25, including issuing findings of fact, hearing	3 V.S.A. chapter 25, including issuing findings of fact, hearing
evidence, and compelling, by subpoena, the attendance and	evidence, and compelling, by subpoena, the attendance and
testimony of witnesses.	testimony of witnesses.

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
	Sec. 26. 32 V.S.A. § 3325 is amended to read:
	§ 3325. VERMONT ECONOMIC PROGRESS COUNCIL
No changes	(a) Creation. The Vermont Economic Progress Council is
	created to exercise the authority and perform the duties assigned
	to it, including its authority and duties relating to:
	(1) the Vermont Employment Growth Incentive Program
	pursuant to subchapter 2 of this chapter; and
	(2) tax increment financing districts pursuant to 24 V.S.A.
	chapter 53, subchapter 5 and section 5404a of this title; and
	(3) the Community and Housing Infrastructure Program
	pursuant to 24 V.S.A. chapter 53, subchapter 7.
	(b) Membership.
	(1) The Council shall have 11 voting members:
	(A) nine residents of the State appointed by the
	Governor with the advice and consent of the Senate who are
	knowledgeable and experienced in the subjects of community
	development and planning, education funding requirements,
	economic development, State fiscal affairs, property taxation,
	or entrepreneurial ventures and represent diverse geographical
	areas of the State and municipalities of various sizes;
	(B) one member of the Vermont House of
	Representatives appointed by the Speaker of the House; and
	(C) one member of the Vermont Senate appointed by the
	Senate Committee on Committees.
	(2)(A) The Council shall have two regional members
	from each region of the State, one appointed by the regional
	development corporation of the region and one appointed by the
	regional planning commission of the region.

22

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
	 (B) A regional member shall be a nonvoting member and shall serve during consideration by the Council of an application from his or her the member's region. (3) Exclusively for purposes of reviewing and approving housing infrastructure project applications under the Community and Housing Infrastructure Program, the Council shall additionally have three nonvoting members: (A) the Executive Director of the Vermont Housing Finance Agency or designee: (B) the Executive Director of the Vermont Housing and Conservation Board or designee; and (C) the Commissioner of Housing and Community Development or designee. *** (g) Decisions not subject to review. A decision of the Council to approve or deny an application under subchapter 2 of this chapter, or to approve or deny a tax increment financing district pursuant to 24 V.S.A. chapter 53, subchapter 5 and section 5404a of this title, or to approve or deny a housing infrastructure project pursuant to 24 V.S.A. chapter 53, subchapter 7 is an administrative decision that is not subject to the contested case hearing requirements under 3 V.S.A. chapter 25 and is not subject to judicial review.
 Sec. 27. 32 V.S.A. § 5404a(f) is amended to read: (f) A municipality that establishes a tax increment financing district under 24 V.S.A. chapter 53, subchapter 5 shall collect all property taxes on properties contained within the district and apply not more than 70 percent of the State education property tax increment, and not less than 85 percent of the municipal 	NO COMPARABLE PROVISION

House Proposal 1.1 (May 29)	Senate Proposal 1.1 (May 28)
property tax increment, to repayment of financing of the	
improvements and related costs for up to 20 years pursuant to 24	
V.S.A. § 1894, if approved by the Vermont Economic Progress	
Council pursuant to this section, subject to the following:	
(1) In a municipality with one or more approved districts,	
the Council shall not approve an additional district until the	
municipality retires the debt incurred for all of the districts in the	
municipality.	
(2) The Council shall not approve more than six districts	
in the State, and not more than two per county, provided:	
(A) The districts listed in 24 V.S.A. § 1892(d) shall not	
be counted against the limits imposed in this subdivision (2).	
(B) The Council shall consider complete applications	
in the order they are submitted, except that if during any	
calendar month the Council receives applications for more	
districts than are actually available in a county, the Council shall	
evaluate each application and shall approve the application that, in the Council's discretion, best meets the economic	
development needs of the county.	
(3)(A) A municipality shall immediately notify the	
Council if it resolves not to incur debt for an approved district	
within five years of approval or a five-year extension period as	
required in 24 V.S.A. § 1894.	
(B) Upon receiving notification pursuant to subdivision	
(A) of this subdivision (3), the Council shall terminate the	
district and may approve a new district, subject to the provisions	
of this section and 24 V.S.A. chapter 53, subchapter 5.	
(4) The Council shall only approve under this section	
applications for tax increment financing submitted prior to	
December 31, 2031.	