Vermont Public Safety Communications Task Force Draft System Planning Report

March 18, 2025

House Committee on Energy and Digital Infrastructure



PSCTF History and Overview



Created in 2023 by Act 78

Tasked with the planning and implementation of a reliable, secure, and interoperable statewide public safety communications system



Task Force Members





Task Force Co-Chair: Barbara Neal, Executive Director,
Vermont Enhanced 911 Board
Task Force Co-Chair: Jennifer Morrison, Commissioner,
Vermont Department of Public Safety

Chair of the Regional Dispatch Working Group: Paul White, Selectboard, Barre Town / Chair, Vermont Regional Dispatch Working Group



Public safety answering point (PSAP) overseen by a municipal police department: Jim Mack, PSAP Administrator, Shelburne Police Department





Firefighter Vermont State Firefighters' Association: Ron Kumetz, Chief, Alburgh Volunteer Fire Department



Municipal official appointed by the Vermont League of Cities and Towns: Mike Doenges, Mayor, City of Rutland



Emergency medical technician (EMT) or paramedic Vermont State Ambulance Association: Michael J. Wright, Chief Executive Officer, CALEX Ambulance Service



Project Vendors

• Televate, Project Manager

• Mission Critical Partners, System Planning Vendor



IELEVATE



Celebrating 15 Years of Making Outcomes Matter



Planning Project Update



Inventory Collection and Analysis of Current Statewide Equipment and Services

Data Questionnaire Cyber Security Assessment RF Systems Discovery

Considerations

- Governance
- Technologies and facilities
- Information flow/process from the 9-1-1 call
- Capability to communicate and coordinate with responders/dispatch
- Staffing and scheduling
- Dispatch processes and training
- Ability to record/document events/actions
- Funding and operations



Assessment of Existing Governance Models and Communications Standards

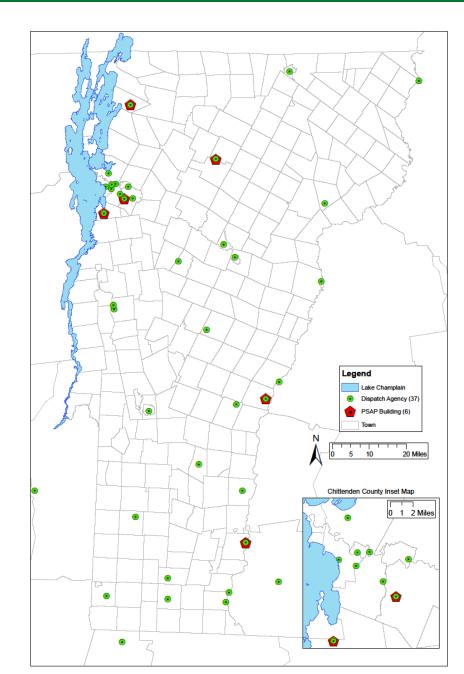
Site Visits Town Halls Listening Sessions



Identification of Potential Models – including operations, technology, and funding - for the Statewide Public Safety Communications System

Workshops Preliminary Designs Final Design





Public Safety Answering Points (PSAP)

Hartford Police Department Lamoille County Sheriff's Office Shelburne Police Department St Albans Police Department Vermont State Police – Westminster Vermont State Police – Williston

Dispatch Centers

Barre City Police Department Bennington Police Department Brattleboro Police Department Burlington Police Department Colchester Police Department Dover Police Department Essex Police Department Ludlow Police Department Manchester Police Department Middlebury Police Department Middlebury Regional EMS Montpelier Police Department Newport Police Department Mad River Valley Ambulance Service

Out of State Dispatch Centers

Colebrook Police Department, NH Grafton County Sheriff's Office, NH Hanover Police Department, NH North Adams Police Department, MA Southwest Fire Mutual Aide, NH Washington County Department of Public Safety, NY

Randolph Police Department Rutland City Police Department South Burlington Police Department Springfield Police Department St Johnsbury Police Department St Michaels Rescue University of Vermont Police Department Wilmington Police Department Windham County Sheriff's Office Winooski Police Department Woodstock Police Department



Opportunities for Improvement

- Lack of a cohesive statewide system
- Operational inefficiencies and lack of strategic inclusion
- Staffing shortages and inefficiencies
- Training gaps and dispatcher health and wellness
- Technological limitations and infrastructure issues
- Lack of failover/backup capabilities
- Fragmented public safety wireless environment
- Cybersecurity vulnerabilities



Future State Recommendations

Legislatively supported baseline performance metrics, training, technical, policy, and operations standardization

Implementation of CAD-to-CAD functionality (within the existing or new statewide CAD solution) that allows accompanying PSAP/dispatch center call handling policies and procedures

Strategically phased reduction of regional dispatch centers in parallel with alignment of PSAPs under a non-law enforcement authority

Regionalization of wireless communications

Formalization of a statewide governance body



Stakeholder Priorities

Cohesive statewide system

Clear roadmap for achieving a reliable, secure and interoperable statewide public safety communications system

- Mitigate tendancy toward one-size-fits-all regionalization
- + Enhancements without degradation of existing services

Operational efficiency and strategic inclusion

Adhering to standards and best practices

- Elminating inefficiencies that contribute to response delays
- Reducing unnecessary duplication of call processing functions

Qualified and balanced workforce

- Robust staffing strategy to employ a sustainable, qualified, and healthy workforce
- Adequate staffing to meet operational demands and maintain efficient service delivery
- Consistent statewide skills and knowledge requirements

Consistent technology capabilities

- Technical interoperability
- Reduce unnecessary duplication of infrastructure and associated vulnerabilities
- Invest in modern technology and infrastructure upgrades
- Reliable failover and backup capabilities for both day-to-day and disaster operations

Active governance

- Acknowleding political realities
- Fostering collaboration and inclusion for informed decision-making
- Fosters communication and joint decision-making
- + Builds partnership between diverse response organizations at all levels of government

Sustainable and equitable funding strategy

Adequate and appropriate support from the State
 Reduction in unnecessary duplication of costs

Level sets fee structures for responder agencies



Regionalization Tiers

Tier 3 Participation in county/region/statewide standardization of policies and operating procedures based on industry standards and best practices.

Tier 2 Participation in county/region/ statewide enhancements in technology and shared systems Tier 1

Participation in county/region/ statewide physical regionalization of PSAPs and dispatch centers

Figure 5: Tiered Approach to Regionalization



Governance Models

Governance Model Options			
Area of Interest	Option 1	Option 2	Option 3
	Governance Model A: Independent regional committees that focus efforts on regional needs — regions making independent decisions	Governance Model B: Two independent side-by- side state bodies with regional committees that mirror each other to enhance statewide coordination while supporting regional decision-making — multiple decision-making bodies	Governance Model C: One statewide body collaborating with regional governance bodies that mirror the statewide governance to enhance statewide coordination while supporting regional decision-making — a single decision-making body



Funding Considerations and Costs

- **Policy development** taking into consideration if the state will subsidize the participation in a policy development workgroup
- Training based on standardization
- Performance metrics and other associated *analytics software*
- Additional 66 *communications center staff* needed to meet national standards compared to personnel cost savings achievable through physical regionalization
- CAD ranging from CAD-to-CAD and ANI/ALI spill interfaces, expanding the feature set of Valcour to engaging in the procurement of a statewide CAD solution
- LMR communications build out

- *Expansion or new construction* of facilities to support the phased reduction in the number of communications centers
- Operations and technology migration costs not associated with facility construction including workstations, furniture, equipment, network infrastructure.
- Governance body *administrative support*
- Staffing for the PSAP operations management structure (provided by new division at the state, independent authority and/or as part of the governance body responsibilities
 - Management
 - Technical
 - Operational
 - Training
 - Budget/Funding



Next Steps

- Public listening sessions scheduled for 3/18 and 3/20
- Public comment accepted through 3/28
- Task Force review of feedback with consulting teams
- Incorporation of feedback and finalization of system planning report – late April 2025.



For More Information

- Public Safety Communications Task Force: <u>Public Safety</u> <u>Communications Task Force | Department of Public Safety (vermont.gov)</u>
- E-Mail: <u>DPS.PSCTaskForce@vermont.gov</u>

