

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Energy and Digital Infrastructure to which was referred
3 House Bill No. 727 entitled “An act relating to sustainable data center
4 deployment” respectfully reports that it has considered the same and
5 recommends that the bill be amended by striking out all after the enacting
6 clause and inserting in lieu thereof the following:

7 Sec. 1. 30 V.S.A. chapter 5, subchapter 3 is added to read:

8 Subchapter 3. Data Centers

9 § 281. SHORT TITLE

10 This subchapter shall be known and may be cited as the “Vermont
11 Sustainable Data Centers Act.”

12 § 282. PURPOSE

13 The purpose of this subchapter is to establish a regulatory framework that
14 ensures responsible growth of an emerging industry in a manner that protects
15 existing electric ratepayers from unwarranted costs and promotes sustainable
16 climate, environmental, community, and equity outcomes consistent with State
17 policies.

18 § 283. DEFINITIONS

19 As used in this subchapter:

20 (1) “Data center” means a facility that uses or is able to use 20
21 megawatts or more of power and is engaged in providing data processing,

1 hosting, and related services as described under code 518210 of the 2022 North
2 American Industry Classification System.

3 (2) “Facility” means all buildings, equipment, structures, and other
4 stationary items that are located on a single site or on contiguous or adjacent
5 sites and that are owned or operated by the same person or by any person that
6 controls, is controlled by, or is under common control with such person.

7 § 284. LARGE LOAD SERVICE EQUITY CONTRACT; APPROVAL

8 (a) For the purpose of ensuring just and reasonable rates for all ratepayer
9 classes and mitigating the risk of financial exposure to electric distribution
10 companies and their existing ratepayers, a data center shall be served by an
11 electric company pursuant to a large load service equity contract approved by
12 the Public Utility Commission.

13 (b) The large load service equity contract shall:

14 (1) include a method for allocating costs that is equal or proportional to
15 the costs of providing electric service to the data center, including providing
16 for equitable contributions to the embedded costs and the efficiency, reliability,
17 and resiliency of the electricity network;

18 (2) mitigate the risk of other ratepayer classes paying unwarranted costs,
19 including any electric generation, distribution, and transmission infrastructure
20 costs incurred to meet the load requirements of a data center or the energy

1 capacity, transmission, or resource adequacy costs incurred as a result of the
2 data center's load;

3 (3) specify the duration of the contract and the date or the estimated date
4 that the electric company will begin to provide electric service to the data
5 center;

6 (4) obligate the data center to pay a minimum amount or percentage
7 based on the data center's projected electricity usage for the duration of the
8 contract to ensure compliance with subdivision (1) of this subsection;

9 (5) include a reasonable charge for demand in excess of the data center's
10 projected electricity demand at the time the contract is entered into; **which**
11 **shall be calculated by kilowatt-hour.**

12 (6) include a collateral requirement sufficient to mitigate the risk of
13 stranded costs; [**Decommissioning plan.**]

14 (7) include provisions requiring implementation of demand-side
15 management operational measures for the purpose of maintaining grid stability
16 and efficiency, including demand response and flexible load management
17 practices, such as load shifting, peak shaving, and the use of distributed energy
18 resources;

19 (8) include provisions for the collection of gross receipts taxes, energy
20 efficiency charges, and any other fees or charges that may be applicable to
21 electricity revenues; and

1 (9) meet any other terms or conditions required by the Commission that
2 are consistent with the purpose of this section and in the public interest.

3 (c) The Commission shall not approve a large load service equity contract
4 unless the Commission first finds that the same will promote the general good
5 of the State.

6 (d) Before the Commission approves a large load service equity contract as
7 required under this section, the Commission shall find that the proposed data
8 center, including any upgrades to electric generation, distribution, and
9 transmission facilities necessary to power the data center:

10 (1) will not adversely affect the efficiency, reliability, and resilience of
11 the electric power system;

12 (2) will result in an economic benefit to the State and its residents;

13 **(3) will not have an undue adverse effect on** aesthetics, historic sites,
14 air and water purity, the natural environment, the use of natural resources, and
15 the public health and safety, with due consideration having been given to the
16 criteria specified in 10 V.S.A. §§ 1424a(d) (outstanding resource waters) and
17 6086(a)(1)–(8) and (9)(K) (conditions and criteria for State land use and
18 development plans), impacts to primary agricultural soils as defined in
19 10 V.S.A. § 6001, community noise levels, and **the attainment of the State’s**
20 **greenhouse gas emissions reduction requirements;**

1 (4) is consistent with the principles for resource selection expressed in
2 the applicable electric distribution company’s approved least-cost integrated
3 plan;

4 (5) is consistent with the Electrical Energy Plan approved by the
5 Department under section 202 of this title, or that there exists good cause to
6 permit a variance;

7 (6) will not have an adverse effect on any segment of the waters of the
8 State that have been designated as outstanding resource waters by the Secretary
9 of Natural Resources;

10 (7) can be served economically by existing or planned transmission
11 facilities without undue adverse effect on Vermont utilities or other retail
12 ratepayer classes;

13 (8) complies with applicable air pollution control requirements under the
14 federal Clean Air Act, 42 U.S.C. § 7401 et seq. that were in effect on January
15 1, 2026, except to the extent such requirements are inconsistent with any other
16 applicable State law or rule;

17 (9) complies with harvesting procedures and procurement standards that
18 ensure long-term forest health and sustainability, including the guidelines and
19 standards adopted under 10 V.S.A. § 2750;

20 (10) is consistent with State energy efficiency requirements, including
21 commercial building energy standards; and

1 (11) is consistent with environmental justice and equity policy as
2 established pursuant to 3 V.S.A. chapter 72.

3 ~~(12) adequately accounts for potential facility decommissioning.~~

4 (e) A data center shall not be eligible to participate in an energy savings
5 account or a customer credit program pursuant to subdivision 209(d)(3)(C) of
6 this title, or a self-managed energy efficiency program pursuant to subsection
7 209(j) of this title.

8 ~~(f) This section shall not be construed to limit or infringe upon the right of~~
9 ~~a data center to petition the Public Utility Commission for a certificate of good~~
10 ~~to own and operate its own public service company pursuant to subsection~~
11 ~~231(a) of this title, and subject to limited regulation appropriate to its function.~~

12 § 285. ENERGY EFFICIENCY DESIGN

13 Early in the design development phase of a data center, the owner or
14 operator of a data center shall consult with the efficiency utility appointed by
15 the Public Utility Commission under subdivision 209(d)(2)(A) of this title to
16 ensure compliance with State energy efficiency requirements and best
17 practices.

18 § 286. WATER USE; COOLING; PERMITTING; QUALITY

19 (a) As used in this section:

20 (1) “Closed-loop cooling system” means a sealed cooling process in
21 which the same water or coolant circulates continuously within a data center’s

1 cooling system without withdrawal of water from municipal public water
2 supplies, groundwater, or surface water and without discharge of wastewater to
3 municipal wastewater systems, groundwater, or surface waters, except for de
4 minimis discharges authorized under a discharge permit issued by the Agency
5 of Natural Resources.

6 (2) “Per- and polyfluoroalkyl substances” or “PFAS” means any
7 chemical substance or mixture containing a chemical substance that
8 structurally contains at least one of the following three substructures:

9 (A) R-(CF₂)-CF(R')R”, where both the CF₂ and CF moieties are
10 saturated carbons;

11 (B) R-CF₂OCF₂-R’, where R and R’ can either be F, O, or saturated
12 carbons; or

13 (C) CF₃C(CF₃)R’R”, where R’ and R” can either be F or saturated
14 carbons.

15 (b)(1) A data center shall identify to the Commission and to the District
16 Commission reviewing the data center’s application for a permit under 10
17 V.S.A. chapter 151 how the data center will cool the facility.

18 (2) If water is used to cool a data center, the data center shall use a
19 closed-loop cooling system to minimize impacts to the quality and quantity of
20 surface water and groundwater unless a District Commission, during review of

1 a permit application under 10 V.S.A. chapter 151, determines that the use of a
2 closed-loop cooling system is not feasible at the proposed data center.

3 (3) If water is used to cool a data center through a closed-loop cooling
4 system or through another type of cooling system, a data center shall identify
5 where the data center will obtain water to cool the facility and where the
6 cooling water will be discharged.

7 (c) If a data center proposes to use groundwater to cool the data center, the
8 data center shall obtain a groundwater withdrawal permit under 10 V.S.A.
9 § 1418 for any withdrawal of groundwater by the data center notwithstanding
10 the permitting threshold of withdrawal of more than 57,600 gallons of
11 groundwater a day. A closed-loop cooling system is not exempt from the
12 groundwater withdrawal permit under 10 V.S.A. § 1418(b)(6).

13 (d) If a data center proposes to use surface water to cool the facility, the
14 data center shall obtain a surface water withdrawal permit pursuant to 10
15 V.S.A. § 1043. The rules adopted by the Secretary to implement 10 V.S.A.
16 § 1043 shall require a data center to cease withdrawals under drought
17 conditions.

18 (e)(1) A data center shall obtain all applicable water quality and water
19 resource protection permits from the Agency of Natural Resources, including
20 stormwater, shoreland, stream alteration, direct discharge, surface water

1 withdrawal, groundwater withdrawal, wetland, and river corridor
2 development permits. [Chair Sheldon]

3 (2) A data center shall obtain from the Agency of Natural Resources a
4 water quality certificate that meets the same criteria that the Agency requires to
5 be met to obtain a federal Clean Water Act Section 401 water quality
6 certification as those criteria existed under the Act, 33 U.S.C. §§ 1251–
7 1388, and any regulations adopted thereunder on January 1, 2026.

8 (f) A data center that intends to discharge discharges wastewater into a
9 surface water of the State shall identify PFAS that may be used in the
10 operation and submit a plan to the Agency of Natural Resources establishing
11 a program that monitors the discharge for the presence of PFAS, which must
12 be approved by the Agency. [VNRC proposed revisions]

13 (g) The intentional addition of PFAS to water discharged from a data
14 center shall be prohibited in Vermont. “Intentional addition” has the
15 same meaning as the term “intentionally added PFAS” in 9 V.S.A.
16 § 2494e(10). [Chair Sheldon’s recommendation as revised by VNRC]

17 § 287. QUARTERLY AND ANNUAL REPORTS

18 (a) Data center. Within three months after a data center becomes
19 operational, and in a form and manner determined by the Commission, the data
20 center shall begin submitting quarterly reports to the Commission and the
21 Department of Public Service. Each quarterly report shall include the data

1 center’s water and energy usage, including its peak usage per day, and an
2 itemization of the data center’s payments toward shared infrastructure
3 constructed to support the data center.

4 (b) Department. Annually, beginning on or before January 15, 2028, and
5 provided at least one data center has entered into a large load service equity
6 contract pursuant to this subchapter, the Commissioner of Public Service shall
7 include in the Department’s annual report published pursuant to subsection
8 202b(e) of this title findings and recommendations related to the energy,
9 environmental, and economic impacts of data center construction and
10 operation in Vermont, as well as any impactful developments within the
11 region, including any benefits to all ratepayers from electric infrastructure
12 projects undertaken to provide power to one or more data centers.

13 § 288. RULES

14 In addition to the rules required by this subchapter, the Commission may
15 adopt any other rules it deems necessary to implement and enforce the
16 provisions of this subchapter consistent with its purpose and in the public
17 interest.

18 Sec. 2. 10 V.S.A. § 6001 is to read:

19 § 6001. Definitions

20 As used in this chapter:

21 * * *

1 (3)(A) “Development” means each of the following:

2 * * *

3 (xiv) The construction of improvements on a tract or tracts of land
4 for a data center as defined in 30 V.S.A. § 283(1).

5 **[Chair Sheldon recommendation: lower threshold for triggering Act**
6 **250 or consider a different criterion such as water use]**

7 Sec. 3. APPLICATION

8 30 V.S.A. chapter 5, subchapter 3 (established in Sec. 1 of this act) shall
9 apply to any data center not operational on the effective date of this act and to
10 any smaller, traditional data center operational on the effective date of this act
11 to the extent such data center seeks to expand its capacity and meet the
12 threshold requirements of Sec. 1, 30 V.S.A. § 283(1).

13 Sec. 4. REPORT ON REGIONAL RENEWABLE ENERGY MARKET

14 CONDITIONS; PUBLIC UTILITY COMMISSION

15 (a) On or before January 15, 2027, the Public Utility Commission shall
16 prepare a written report on projected regional renewable electric generation
17 market conditions. In developing the report, the Commission shall examine
18 the cost and availability of new regional renewable electric generation
19 resources during the years 2027 through 2035.

20 (b) In preparing the report, the Commission shall provide an opportunity
21 for written input from interested stakeholders, including retail electricity

1 providers, renewable energy developers, regional transmission organizations,
2 consumer advocates, and any other members of the public. In addition, the
3 Commission may consult with the Department of Public Service and other
4 relevant state, regional, or federal entities, as the Commission deems
5 appropriate. Preparation of the report is not subject to the contested case
6 procedures established under 3 V.S.A. chapter 25.

7 (c) The Commission shall submit the report to the House Committee on
8 Energy and Digital Infrastructure and the Senate Committees on Finance and
9 on Natural Resources and Energy.

10 **Sec. 5. STUDY ON DATA CENTER DECOMMISSIONING**

11 **(a) The Commissioner of Public Service, in consultation with the**
12 **Secretary of Natural Resources, the Chair of the Land Use Review Board,**
13 **and any other interested stakeholders deemed appropriate by the**
14 **Commissioner, shall conduct a study on data center decommissioning. As**
15 **used in this section, “data center” has the same meaning as in Sec. 1, 30**
16 **V.S.A. § 282(1), of this act.**

17 **(b) The purpose of this study is to develop a regulatory model for**
18 **ensuring responsible data center decommissioning in a manner that**
19 **protects and preserves the environment and the public health and welfare.**
20 **The model shall include standards and procedures that address:**

- 1 **(1) approval of a decommissioning plan by the appropriate**
- 2 **regulatory entity;**
- 3 **(2) regulatory oversight of the decommissioning process, including**
- 4 **through site visits and inspections;**
- 5 **(3) a bond requirement or other financial assurance to ensure a data**
- 6 **center is solely responsible for the costs associated with implementation of**
- 7 **an approved decommissioning plan;**
- 8 **(4) guidelines for data sanitization, the physical destruction of**
- 9 **highly sensitive storage devices, and a documented chain of custody for**
- 10 **information technology assets;**
- 11 **(5) guidelines for environmental compliance, hazardous material**
- 12 **handling, environmental remediation, and site restoration;**
- 13 **(6) a timeline for commencing and completing the decommissioning**
- 14 **process after the abandonment, closure, destruction, or permanent**
- 15 **cessation of operations of a data center; and**
- 16 **(7) any other matters deemed appropriate by the Commissioner.**
- 17 **(c) On or before December 15, 2026, the Commissioner shall submit**
- 18 **recommendations for a data center decommissioning regulatory model in**
- 19 **the form of draft legislation to the House Committees on Energy and**
- 20 **Digital Infrastructure and on Environment and the Senate Committees on**
- 21 **Finance and on Natural Resources and Energy.**

1 Sec. 6. EFFECTIVE DATE

2 This act shall take effect on passage.

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6 (Committee vote: _____)

7

8

Representative _____

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FOR THE COMMITTEE