

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Commerce and Economic Development to which was
3 referred Senate Bill No. 71 entitled “An act relating to consumer data privacy
4 and online surveillance” respectfully reports that it has considered the same
5 and recommends that the House propose to the Senate that the bill be amended
6 by striking out all after the enacting clause and inserting in lieu thereof the
7 following:

8 Sec. 1. 9 V.S.A. chapter 61A is added to read:

9 CHAPTER 61A. DATA PRIVACY

10 Subchapter 1. Vermont Data Privacy and Online Surveillance Act

11 § 2415a. SHORT TITLE AND DEFINITIONS

12 (a) Short title. This subchapter shall be known and may be cited as the
13 “Vermont Data Privacy and Online Surveillance Act.”

14 (b) Definitions. As used in this subchapter:

15 (1)(A) “Affiliate” means a legal entity that shares common branding
16 with another legal entity or controls, is controlled by, or is under common
17 control with another legal entity.

18 (B) As used in subdivision (A) of this subdivision (1), “control” or
19 “controlled” means:

20 (i) ownership of, or the power to vote, more than 50 percent of the
21 outstanding shares of any class of voting security of a company;

1 (ii) control in any manner over the election of a majority of the
2 directors or of individuals exercising similar functions; or

3 (iii) the power to exercise controlling influence over the
4 management of a company.

5 (2) “Authenticate” means to use reasonable means to determine that a
6 request to exercise any of the rights afforded under subdivisions 2415d(a)(1)–
7 (5) of this subchapter is being made by, or on behalf of, the consumer who is
8 entitled to exercise the consumer rights with respect to the personal data at
9 issue.

10 (3)(A) “Biometric data” means data generated from the technological
11 processing of an individual’s unique biological, physical, or physiological
12 characteristics that allow or confirm the unique identification of the consumer,
13 including:

14 (i) iris or retina scans;

15 (ii) fingerprints;

16 (iii) facial or hand mapping, geometry, or templates;

17 (iv) vein patterns;

18 (v) voice prints or vocal biomarkers; and

19 (vi) gait or personally identifying physical movement or patterns.

1 (B) “Biometric data” does not include:
2 (i) a digital or physical photograph;
3 (ii) an audio or video recording; or
4 (iii) any data generated from a digital or physical photograph or an
5 audio or video recording, unless such data is generated to identify a specific
6 individual.

7 (4) “Business associate” has the same meaning as in HIPAA.

8 (5) “Child” has the same meaning as in COPPA.

9 (6)(A) “Collect” means buying, renting, gathering, obtaining, receiving,
10 or accessing any personal data by any means, other than such activities
11 between a controller and a processor or between a processor and its
12 subcontractors.

13 (B) “Collect” includes receiving data from the consumer, either
14 actively or passively, or by observing the consumer’s behavior.

15 (7)(A) “Consent” means any freely given, specific, informed, and
16 unambiguous indication of the consumer’s wishes by which the consumer,
17 including by a statement or by a clear affirmative action, signifies agreement to
18 the collection or processing of personal data relating to the consumer for a
19 narrowly defined particular purpose.

20 (B) “Consent” does not include:

1 (i) acceptance of a general or broad terms of use or similar
2 document that contains descriptions of personal data processing along with
3 other, unrelated information;

4 (ii) hovering over, muting, pausing, or closing a given piece of
5 content; or

6 (iii) agreement obtained through the use of dark patterns.

7 (8)(A) “Consumer” means an individual who is a resident of the State.

8 (B) “Consumer” does not include an individual acting in a
9 commercial or employment context or as an employee, owner, director, officer,
10 or contractor of a company, partnership, sole proprietorship, nonprofit
11 organization, or government agency whose communications or transactions
12 with the controller occur solely within the context of that individual’s role with
13 the company, partnership, sole proprietorship, nonprofit organization, or
14 government agency.

15 (9) “Consumer health data” means any personal data that a controller
16 uses to identify a consumer’s physical or mental health condition or diagnosis,
17 or status, including gender-affirming health data and reproductive or sexual
18 health data.

19 (10) “Consumer health data controller” means any controller that, alone
20 or jointly with others, determines the purpose and means of processing
21 consumer health data.

1 (11) “Consumer reporting agency” has the same meaning as in the Fair
2 Credit Reporting Act, 15 U.S.C. § 1681a(f).

3 (12) “Controller” means a person who, alone or jointly with others,
4 determines the purpose and means of processing personal data.

5 (13) “COPPA” means the Children’s Online Privacy Protection Act of
6 1998, 15 U.S.C. § 6501–6506, and any regulations, rules, guidance, and
7 exemptions adopted pursuant to the act, as the act and regulations, rules,
8 guidance, and exemptions may be amended.

9 (14) “Covered entity” has the same meaning as in HIPAA.

10 (15) “Credit union” has the same meaning as in 8 V.S.A. § 30101.

11 (16) “Dark pattern” means a user interface designed or manipulated with
12 the substantial effect of subverting or impairing user autonomy, decision
13 making, or choice and includes any practice the Federal Trade Commission
14 refers to as a “dark pattern.”

15 (17) “Decisions that produce legal or similarly significant effects
16 concerning the consumer” means any decision made by the controller, or on
17 behalf of the controller, that results in the provision or denial by the controller
18 of any financial or lending service, any housing, any insurance, any education
19 enrollment or opportunity, any criminal justice, any employment opportunity,
20 or any health care services.

1 (18) “Deidentified data” means data that does not identify and cannot
2 reasonably be used to infer information about, or otherwise be linked to, an
3 identified or identifiable individual, or a device linked to the individual, if the
4 controller that possesses the data:

5 (A)(i) takes reasonable measures to ensure that the data cannot be
6 used to reidentify an identified or identifiable individual or be associated with
7 an individual or device that identifies or is linked or reasonably linkable to an
8 individual or household; and

9 (ii) for purposes of this subdivision (A), “reasonable measures”
10 includes the deidentification requirements set forth under 45 C.F.R § 164.514
11 (other requirements relating to uses and disclosures of protected health
12 information);

13 (B) publicly commits to process the data only in a deidentified
14 fashion and not attempt to reidentify the data; and

15 (C) contractually obligates any recipients of the data to comply with
16 all provisions of this subchapter.

17 (19) “Derived data” means data that is created by the derivation of
18 information, data, assumptions, correlations, inferences, predictions, or
19 conclusions from facts, evidence, or another source of information or data
20 about a consumer’s device.

1 (20) “Financial institution” as used in subdivision 2415c(a)(13) of this
2 title has the same meaning as in 15 U.S.C. § 6809.

3 (21) “Gender-affirming health care services” has the same meaning as in
4 1 V.S.A. § 150.

5 (22) “Gender-affirming health data” means any personal data
6 concerning a past, present, or future effort made by a consumer to seek, or a
7 consumer’s receipt of, gender-affirming health care services, including:

8 (A) precise geolocation data that is used for determining a
9 consumer’s attempt to acquire or receive gender-affirming health care services;

10 (B) efforts to research or obtain gender-affirming health care
11 services; and

12 (C) any gender-affirming health data that is derived from nonhealth
13 information.

14 (23) “Genetic data” means any data, regardless of its format, that results
15 from the analysis of a biological sample of an individual, or from another
16 source enabling equivalent information to be obtained, and concerns genetic
17 material, including deoxyribonucleic acids (DNA), ribonucleic acids (RNA),
18 genes, chromosomes, alleles, genomes, alterations or modifications to DNA or
19 RNA, single nucleotide polymorphisms (SNPs), epigenetic markers,
20 uninterpreted data that results from analysis of the biological sample or other
21 source, and any information extrapolated, derived, or inferred therefrom.

1 (24) “Geofence” means any technology that uses global positioning
2 coordinates, cell tower connectivity, cellular data, radio frequency
3 identification, wireless fidelity technology data, or any other form of location
4 detection, or any combination of such coordinates, connectivity, data,
5 identification, or other form of location detection, to establish a virtual
6 boundary.

7 (25) “Health care facility” has the same meaning as in 18 V.S.A. § 9432.

8 (26) “HIPAA” means the Health Insurance Portability and
9 Accountability Act of 1996, Pub. L. No. 104-191, as may be amended.

10 (27) “Hybrid entity” has the same meaning as in HIPAA.

11 (28) “Identified or identifiable individual” means an individual who can
12 be readily identified, directly or indirectly, including by reference to an
13 identifier such as a name, an identification number, precise geolocation data, or
14 an online identifier.

15 (29) “Institution of higher education” means any individual who, or
16 school, board, association, limited liability company, or corporation that, is
17 licensed or accredited to offer one or more programs of higher learning leading
18 to one or more degrees.

19 (30) “Mental health facility” means any health care facility in which at
20 least 70 percent of the health care services provided in the facility are mental
21 health services.

1 (31) “Minor” means any consumer who is younger than 18 years of age.

2 (32) “Neural data” means any information that is generated by
3 measuring the activity of an individual’s central nervous system.

4 (33) “Nonprofit organization” means any organization that is qualified
5 for tax exempt status under I.R.C. § 501(c)(3), 501(c)(4), 501(c)(6), or
6 501(c)(12), or any corresponding internal revenue code of the United States, as
7 may be amended.

8 (34) “Nonpublic personal information” has the same meaning as in 15
9 U.S.C. § 6809.

10 (35) “Patient-identifying information” has the same meaning as in
11 42 C.F.R. § 2.11 (confidentiality of substance use disorder patient records).

12 (36) “Person” means an individual, association, company, limited
13 liability company, corporation, partnership, sole proprietorship, trust, or other
14 legal entity.

15 (37)(A) “Personal data” means any information, including derived data
16 and unique identifiers, that is linked or reasonably linkable, alone or in
17 combination with other information, to an identified or identifiable individual
18 or to a device that identifies, is linked to, or is reasonably linkable to one or
19 more identified or identifiable individuals in a household.

20 (B) “Personal data” does not include deidentified data or publicly
21 available information.

1 (38)(A) “Precise geolocation data” means information derived from
2 technology that reveals the past or present physical location of a consumer or
3 device that identifies or is linked or reasonably linkable to one or more
4 consumers with precision and accuracy within a radius of 1,850 feet.

5 (B) “Precise geolocation data” does not include:

6 (i) the content of communications;

7 (ii) data generated by or connected to an advanced utility metering
8 infrastructure system;

9 (iii) a photograph, or metadata associated with a photograph or
10 video, that cannot be linked to an individual; or

11 (iv) data generated by equipment used by a utility company.

12 (39) “Process” or “processing” means any operation or set of operations
13 performed, whether by manual or automated means, on personal data or on sets
14 of personal data, such as the use, storage, disclosure, analysis, deletion,
15 modification, or otherwise handling of personal data.

16 (40) “Processor” means a person who collects or processes personal data
17 on behalf of:

18 (A) a controller; or

19 (B) another processor.

20 (41) “Profiling” means any form of automated processing performed on
21 personal data to evaluate, analyze, or predict personal aspects, including an

1 individual’s economic situation, health, personal preferences, interests,
2 reliability, behavior, location, movements, or identifying characteristics.

3 (42) “Protected health information” has the same meaning as in HIPAA.

4 (43) “Pseudonymous data” means personal data that cannot be attributed
5 to a specific individual without the use of additional information, provided the
6 additional information is kept separately and is subject to appropriate technical
7 and organizational measures to ensure that the personal data are not attributed
8 to an identified or identifiable individual.

9 (44)(A) “Publicly available information” means information that:

10 (i) is made available through federal, state, or local government
11 records or to the general public from widely distributed media; or

12 (ii) a controller has a reasonable basis to believe that the consumer
13 has lawfully made available to the general public.

14 (B) “Publicly available information” does not include:

15 (i) biometric data collected by a business about a consumer
16 without the consumer’s knowledge;

17 (ii) information that is collated and combined to create a consumer
18 profile that is made available to a user of a publicly available website either in
19 exchange for payment or free of charge;

1 (iii) information that is made available for sale;

2 (iv) an inference that is generated from the information described
3 in subdivision (ii) or (iii) of this subdivision (44)(B);

4 (v) any obscene visual depiction, as defined in 18 U.S.C. § 1460;

5 (vi) personal data that is created through the combination of
6 personal data with publicly available information;

7 (vii) genetic data, unless otherwise made publicly available by the
8 consumer to whom the information pertains;

9 (viii) information provided by a consumer on a website or online
10 service made available to all members of the public, for free or for a fee, where
11 the consumer has maintained a reasonable expectation of privacy in the
12 information, such as by restricting the information to a specific audience; or

13 (ix) intimate images, authentic or computer-generated, known to
14 be nonconsensual.

15 (45) “Reproductive or sexual health care” has the same meaning as
16 “reproductive health care services” in 1 V.S.A. § 150(c)(1).

17 (46) “Reproductive or sexual health data” means any personal data
18 concerning an effort made by a consumer to seek, or a consumer’s receipt of,
19 reproductive or sexual health care.

20 (47) “Reproductive or sexual health facility” means any health care
21 facility in which at least 70 percent of the health care-related services or

1 products rendered or provided in the facility are reproductive or sexual health
2 care.

3 (48)(A) “Sale of personal data” means the exchange of a consumer’s
4 personal data by the controller to a third party for monetary or other valuable
5 consideration.

6 (B) “Sale of personal data” does not include:

7 (i) the disclosure of personal data to a processor that processes the
8 personal data on behalf of the controller;

9 (ii) the disclosure of personal data to a third party for purposes of
10 providing a product or service requested by the consumer;

11 (iii) the disclosure or transfer of personal data to an affiliate of the
12 controller;

13 (iv) the disclosure, with the consumer’s consent, of personal data
14 where the consumer directs the controller to disclose the personal data or
15 intentionally uses the controller to interact with a third party; or

16 (v) the disclosure or transfer of personal data to a third party as an
17 asset that is part of a merger, acquisition, bankruptcy, or other transaction, or a
18 proposed merger, acquisition, bankruptcy, or other transaction, in which the
19 third party assumes control of all or part of the controller’s assets.

20 (C) As used in subdivision (B) of this subdivision (48), “control” or
21 “controlled” means:

1 (i) ownership of, or the power to vote, more than 50 percent of the
2 outstanding shares of any class of voting security of a company;

3 (ii) control in any manner over the election of a majority of the
4 directors or of individuals exercising similar functions; or

5 (iii) the power to exercise controlling influence over the
6 management of a company.

7 (49) “Sensitive data” means personal data that:

8 (A) reveals a consumer’s government-issued identifier, such as a
9 Social Security number, passport number, state identification card, or driver’s
10 license number, that is not required by law to be publicly displayed;

11 (B) reveals a consumer’s racial or ethnic origin, national origin,
12 citizenship or immigration status, religious or philosophical beliefs, mental or
13 physical health condition, diagnosis, disability or treatment, status as pregnant,
14 income level or indebtedness, or union membership;

15 (C) reveals a consumer’s sexual orientation, sex life, sexuality, or
16 status as transgender or non-binary;

17 (D) reveals a consumer’s status as a victim of a crime;

18 (E) is a consumer’s tax return and account number, financial account
19 log-in, financial account, debit card number, or credit card number in
20 combination with any required security or access code, password, or
21 credentials allowing access to an account;

1 (F) is consumer health data;

2 (G) is collected and analyzed concerning consumer health data that
3 describes or reveals a past, present, or future mental or physical health
4 condition, treatment, disability, or diagnosis, including pregnancy, to the extent
5 the personal data is used by the controller for a purpose other than to identify a
6 specific consumer’s physical or mental health condition or diagnosis;

7 (H) is biometric or genetic data or information derived therefrom;

8 (I) is collected from a consumer who a controller knew or should
9 have known is a minor;

10 (J) is precise geolocation data;

11 (K) is driving behavior; or

12 (L) is neural data.

13 (50)(A) “Targeted advertising” means displaying advertisements to a
14 consumer where the advertisement is selected based on personal data obtained
15 or inferred from that consumer’s activities over time and across nonaffiliated
16 websites or online applications to predict the consumer’s preferences or
17 interests.

18 (B) “Targeted advertising” does not include:

19 (i) an advertisement based on activities within the controller’s own
20 commonly branded website or online application;

1 (ii) an advertisement based on the context of a consumer’s current
2 search query, visit to a website, or use of an online application;

3 (iii) an advertisement directed to a consumer in response to the
4 consumer’s request for information or feedback; or

5 (iv) processing personal data solely to measure or report
6 advertising frequency, performance, or reach.

7 (51) “Third party” means a person, public authority, agency, or body,
8 other than the consumer, controller, or processor or an affiliate of the processor
9 or the controller.

10 (52) “Trade secret” has the same meaning as in section 4601 of this title.

11 (53) “Victim services organization” means a nonprofit organization that
12 is established to provide services to victims or witnesses of child abuse,
13 domestic violence, human trafficking, sexual assault, violent felony, or
14 stalking.

15 § 2415b. APPLICABILITY

16 (a) Thresholds. Except as provided in subsection (b) of this section, this
17 subchapter applies to a person that conducts business in this State or a person
18 that produces products or services that are targeted to residents of this State
19 and that during the preceding calendar year:

1 (1) controlled or processed the personal data of not fewer than 35,000
2 consumers, excluding personal data controlled or processed solely for the
3 purpose of completing a payment transaction;

4 (2) controlled or processed consumers’ sensitive data, excluding
5 personal data controlled or processed solely for the purposes of completing a
6 payment transaction; or

7 (3) sold the personal data of consumers.

8 (b) Health data applicability. Section 2415k of this subchapter and the
9 provisions of this subchapter concerning consumer health data and consumer
10 health data controllers apply to a person that conducts business in this State or
11 a person that produces products or services that are targeted to residents of this
12 State.

13 (c) Controlling law. In the event of a conflict between the provisions of
14 this subchapter and any other law, the provisions of the law that afford the
15 greatest protection for the right of privacy for consumers shall control.

16 § 2415c. EXEMPTIONS

17 (a) This subchapter does not apply to:

18 (1) in the ordinary course of its operation, a federal, state, tribal, or local
19 government entity or an instrumentality of the State;

1 (2)(A) a covered entity that is not a hybrid entity;

2 (B) any health care component of a hybrid entity; or

3 (C) a business associate;

4 (3) patient-identifying information, for purposes of 42 U.S.C. § 290DD–
5 2;

6 (4)(A) information to the extent it is used for public health, community
7 health, or population health activities and purposes, as authorized by HIPAA,
8 when provided by or to a covered entity or when provided by or to a business
9 associate in accordance with the business associate agreement with a covered
10 entity;

11 (B) information that is a health care record, as that term is defined in
12 18 V.S.A. § 9419, if the information is held by an entity that is a covered entity
13 or business associate under HIPAA because it collects, uses, or discloses
14 protected health information;

15 (C) information that is deidentified in accordance with the
16 requirements for deidentification set forth in 45 C.F.R. § 164.514 and that is
17 derived from individually identifiable health information as described in
18 HIPAA; and

19 (D) personal information consistent with the human subject
20 protection requirements of the U.S. Food and Drug Administration;

1 (5) information used only for public health activities and purposes
2 described in 45 C.F.R. § 164.512 (disclosure of protected health information
3 without authorization);

4 (6) information that identifies a consumer in connection with:

5 (A) activities that are subject to the Federal Policy for the Protection
6 of Human Subjects, codified as 45 C.F.R. Part 46 (HHS protection of human
7 subjects) and in various other federal regulations;

8 (B) activities that are subject to the protections provided in 21 C.F.R.
9 Parts 50 (FDA clinical investigations protection of human subjects) and
10 56 (FDA clinical investigations institutional review boards); or

11 (C) research conducted in accordance with the requirements set forth
12 in subdivisions (A) and (B) of this subdivision (a)(6) or otherwise in
13 accordance with applicable law;

14 (7) patient-identifying information that is collected and processed in
15 accordance with 42 C.F.R. Part 2 (confidentiality of substance use disorder
16 patient records);

17 (8) patient safety work product that is created and used for purposes of
18 patient safety improvement in accordance with 42 C.F.R. § 3, established in
19 accordance with 42 U.S.C. §§ 299b–21 through 299b–26;

1 (9) information or documents created for the purposes of the Healthcare
2 Quality Improvement Act of 1986, 42 U.S.C. § 11101–11152, and regulations
3 adopted to implement that act;

4 (10) information processed or maintained solely in connection with, and
5 for the purpose of, enabling notice of an emergency to persons that an
6 individual specifies;

7 (11) any activity that involves collecting, maintaining, disclosing,
8 selling, communicating, or using information for the purpose of evaluating a
9 consumer’s creditworthiness, credit standing, credit capacity, character,
10 general reputation, personal characteristics, or mode of living if done strictly in
11 accordance with the provisions of the Fair Credit Reporting Act, 15 U.S.C.
12 § 1681–1681x, as may be amended, by:

13 (A) a consumer reporting agency;

14 (B) a person who furnishes information to a consumer reporting
15 agency under 15 U.S.C. § 1681s-2 (responsibilities of furnishers of
16 information to consumer reporting agencies); or

17 (C) a person who uses a consumer report as provided in 15 U.S.C.
18 § 1681b(a)(3) (permissible purposes of consumer reports);

19 (12) information collected, processed, sold, or disclosed under and in
20 accordance with the following laws and regulations:

1 (A) the Driver’s Privacy Protection Act of 1994, 18 U.S.C. § 2721–
2 2725;

3 (B) data that is subject to the Family Educational Rights and Privacy
4 Act, 20 U.S.C. § 1232g, and regulations adopted to implement that act;

5 (C) data that is subject to the Airline Deregulation Act, Pub. L. No.
6 95-504, only to the extent that an air carrier collects information related to
7 prices, routes, or services, and only to the extent that the provisions of the
8 Airline Deregulation Act preempt this subchapter;

9 (D) data that is subject to the Farm Credit Act, Pub. L. No. 92-181, as
10 may be amended; and

11 (E) data that is subject to federal policy under 21 U.S.C. § 830
12 (regulation of listed chemicals and certain machines);

13 (13) nonpublic personal information that is processed by a financial
14 institution subject to the Gramm-Leach-Bliley Act, Pub. L. No. 106-102, and
15 regulations adopted to implement that act;

16 (14) a state- or federally chartered bank or credit union, or an affiliate or
17 subsidiary that is principally engaged in financial activities, as described in
18 12 U.S.C. § 1843(k);

19 (15) a person regulated pursuant to 8 V.S.A. part 3 (chapters 101–165)
20 other than a person who, alone or in combination with another person,

1 establishes and maintains a self-insurance program and who does not otherwise
2 engage in the business of entering into policies of insurance;

3 (16) a third-party administrator, as that term is defined in the Third Party
4 Administrator Rule adopted pursuant to 18 V.S.A. § 9417;

5 (17) personal data of a victim or witness of child abuse, domestic
6 violence, human trafficking, sexual assault, violent felony, or stalking that a
7 victim services organization collects, processes, or maintains in the course of
8 its operation;

9 (18) a nonprofit organization that is established to detect and prevent
10 fraudulent acts in connection with insurance;

11 (19) information that is processed for purposes of compliance,
12 enrollment or degree verification, or research services by a nonprofit
13 organization that is established to provide enrollment data reporting services
14 on behalf of postsecondary schools as that term is defined in 16 V.S.A. § 176;

15 (20) noncommercial activity of:

16 (A) a publisher, editor, reporter, or other person who is connected
17 with or employed by a newspaper, magazine, periodical, newsletter, pamphlet,
18 report, or other publication in general circulation;

19 (B) a radio or television station that holds a license issued by the
20 Federal Communications Commission;

1 (C) a nonprofit organization that provides programming to radio or
2 television networks; or

3 (D) a press association or wire service; or

4 (21) data processed or maintained:

5 (A) in the course of an individual applying to, employed by, or acting
6 as an agent or independent contractor of a controller, processor, consumer
7 health data controller, or third party, to the extent that the data is collected and
8 used within the context of that role;

9 (B) as the emergency contact information of a consumer pursuant to
10 this subchapter, used for emergency contact purposes, or

11 (C) that is necessary to retain to administer benefits for another
12 individual relating to the individual who is the subject of the information
13 pursuant to subdivision (2) of this subsection (a) and used for the purposes of
14 administering such benefits.

15 (b) Controllers, processors, and consumer health data controllers that
16 comply with the verifiable parental consent requirements of COPPA shall be
17 deemed compliant with any obligation to obtain parental consent pursuant to
18 this subchapter.

1 § 2415d. CONSUMER PERSONAL DATA RIGHTS

2 (a) Consumer rights. A consumer shall have the right to:

3 (1) confirm whether or not a controller is processing the consumer’s
4 personal data and access such personal data, including any inferences about the
5 consumer derived from such personal data and whether a controller or
6 processor is processing a consumer’s personal data for the purposes of
7 profiling to make a decision that produces any legal or similarly significant
8 effect concerning a consumer, unless such confirmation or access would
9 require the controller to reveal a trade secret or the controller is prohibited
10 from disclosing such personal data under subsection (e) of this section;

11 (2) correct inaccuracies in the consumer’s personal data, taking into
12 account the nature of the personal data and the purposes of the processing of
13 the consumer’s personal data;

14 (3) delete personal data provided by, or obtained about, the consumer
15 unless retention of the personal data is required by law;

16 (4) obtain a copy of the consumer’s personal data processed by the
17 controller, in a portable and, to the extent technically feasible, readily usable
18 format that allows the consumer to transmit the data to another controller
19 without hindrance, where the processing is carried out by automated means,
20 provided the controller shall not be required to reveal any trade secret;

1 (5) obtain from the controller a list of the third parties to which such
2 controller has sold the consumer’s personal data or, if such controller does not
3 maintain a list of the third parties to which such controller has sold the
4 consumer’s personal data, a list of all third parties to which such controller has
5 sold personal data, provided the controller shall not be required to reveal any
6 trade secret;

7 (6) opt out of the processing of the personal data for purposes of:

8 (A) targeted advertising;

9 (B) the sale of personal data; and

10 (C) profiling in furtherance of any automated decisions that produce
11 legal or similarly significant effects concerning the consumer; and

12 (7) if the consumer’s personal data were processed for the purposes of
13 profiling in furtherance of any automated decision that produced any legal or
14 similarly significant effect concerning the consumer, and if feasible:

15 (A) question the result of such profiling;

16 (B) be informed of the reason that such profiling resulted in such
17 decision;

18 (C) review the consumer’s personal data that were processed for the
19 purposes of such profiling; and

20 (D) if the profiling decision concerned housing, taking into account
21 the nature of the personal data and the purposes for which such personal data

1 were processed, allow the consumer to correct any incorrect personal data that
2 were processed for the purposes of such profiling and have the profiling
3 decision reevaluated based on the corrected personal data.

4 (b) Exercising consumer rights.

5 (1) A consumer may exercise rights under this section by a secure and
6 reliable means established by the controller and described to the consumer in
7 the controller’s privacy notice pursuant to subsection 2415e(c) of this
8 subchapter.

9 (2)(A) A consumer may designate another person to act on the
10 consumer’s behalf as the consumer’s authorized agent for the purpose of
11 exercising the consumer’s rights pursuant to subsection (a) of this section.

12 (B) The consumer may designate an authorized agent by means of an
13 internet link, browser setting, browser extension, global device setting, or other
14 technology that enables the consumer to exercise the consumer’s right pursuant
15 to subdivision (A) of this subdivision (2).

16 (C) A controller shall comply with an opt-out request received from
17 an authorized agent if the controller is able to verify, with commercially
18 reasonable effort, the identity of the consumer and the authorized agent’s
19 authority to act on the consumer’s behalf.

1 (3) In the case of processing personal data of a consumer who:

2 (A) a controller has actual knowledge, or willfully disregards, is a
3 child, the parent or legal guardian may exercise the consumer rights on the
4 child’s behalf; and

5 (B) is subject to a guardianship, conservatorship, or other protective
6 arrangement, the guardian or the conservator of the consumer may exercise the
7 rights on the consumer’s behalf.

8 (c) Controller compliance. Except as otherwise provided in this
9 subchapter, a controller shall comply with a request by a consumer to exercise
10 the consumer rights authorized pursuant to this subchapter as follows:

11 (1) Timeline to respond. A controller:

12 (A) shall respond to the consumer without undue delay, but not later
13 than 45 days after receipt of the request; and

14 (B) may extend the response period by 45 additional days when
15 reasonably necessary, considering the complexity and number of the
16 consumer’s requests, provided the controller informs the consumer of the
17 extension within the initial 45-day response period and of the reason for the
18 extension.

19 (2) Declining to take action. If a controller declines to take action
20 regarding the consumer’s request, the controller shall inform the consumer
21 without undue delay, but not later than 45 days after receipt of the request, of

1 the justification for declining to take action and instructions for how to appeal
2 the decision.

3 (3) Cost of information.

4 (A) Information provided by a controller in response to a consumer
5 request shall be provided by the controller, free of charge, once per consumer
6 during any 12-month period.

7 (B) If requests from a consumer are manifestly unfounded, excessive,
8 or repetitive, the controller may charge the consumer a reasonable fee to cover
9 the administrative costs of complying with the request or decline to act on the
10 request.

11 (C) A controller bears the burden of demonstrating the manifestly
12 unfounded, excessive, or repetitive nature of the request.

13 (4) Authentication of request.

14 (A) If a controller is unable to authenticate a request to exercise any
15 of the rights afforded under subdivisions (a)(1)–(5) of this section using
16 commercially reasonable efforts, the controller shall not be required to comply
17 with a request to initiate an action pursuant to this section and shall provide
18 notice to the consumer that the controller is unable to authenticate the request
19 to exercise the right or rights until the consumer provides additional
20 information reasonably necessary to authenticate the consumer and the
21 consumer’s request to exercise the right or rights.

1 (B) A controller shall not be required to authenticate an opt-out
2 request, but a controller may deny an opt-out request if the controller has a
3 good faith, reasonable, and documented belief that the request is fraudulent.

4 (C) If a controller denies an opt-out request because the controller
5 believes the request is fraudulent, the controller shall send a notice to the
6 person who made the request disclosing that the controller believes the request
7 is fraudulent, why the controller believes the request is fraudulent, and that the
8 controller shall not comply with the request.

9 (5) Third-party data. A controller that has obtained personal data about
10 a consumer from a source other than the consumer shall be deemed in
11 compliance with a consumer’s request to delete the consumer’s data pursuant
12 to subdivision (a)(3) of this section by retaining a record of the deletion request
13 and the minimum data necessary for the purpose of ensuring the consumer’s
14 personal data remains deleted from the controller’s records and not using the
15 retained data for any other purpose pursuant to the provisions of this
16 subchapter.

17 (6) Misrepresentation. A controller shall not condition the exercise of a
18 right under this section through:

19 (A) the use of any false, fictitious, fraudulent, or materially
20 misleading statement or representation; or

21 (B) the employment of any dark pattern.

1 (d) Appeals.

2 (1) A controller shall establish a process for a consumer to appeal the
3 controller’s refusal to take action on a request pursuant to this section within a
4 reasonable period of time after the consumer’s receipt of the decision.

5 (2) The appeal process shall be conspicuously available and similar to
6 the process for submitting requests to initiate action pursuant to this section.

7 (3) Not later than 60 days after receipt of an appeal, a controller shall
8 inform the consumer in writing of any action taken or not taken in response to
9 the appeal, including a written explanation of the reasons for the decisions.

10 (4) If the controller denies the appeal, the controller shall also provide
11 the consumer with an online mechanism, if available, or other method through
12 which the consumer may contact the Attorney General to submit a complaint.

13 (e) Disclosure of certain information. A controller, in response to a request
14 from a consumer to exercise the consumer’s rights pursuant to subdivision
15 (a)(1) of this section shall not disclose but instead inform the consumer or the
16 person exercising such right on behalf of the consumer, with sufficient
17 particularity, that the controller has collected the consumer’s:

18 (1) Social Security number;

19 (2) driver’s license number, state identification card number, or other
20 government-issued identification number;

21 (3) financial account number;

- 1 (4) health insurance identification number or medical identification
2 number;
3 (5) account password;
4 (6) security question or answer thereto; or
5 (7) biometric data.

6 § 2415e. DUTIES OF CONTROLLERS

7 (a) Data collection and processing.

8 (1) A controller:

9 (A) shall limit the collection and processing of a consumer's personal
10 data:

11 (i) to what is reasonably necessary and proportionate to achieve
12 the purposes for which the personal data was collected or processed, as
13 disclosed to the consumer, which shall be consistent with the reasonable
14 expectations of the consumer pursuant to subdivision (2) of this subsection (a);
15 or

16 (ii) for another disclosed purpose that is compatible with the
17 context in which the consumer's personal data was collected pursuant to
18 subdivision (i) of this subdivision (A) and not further processed in a manner
19 that is incompatible with those purposes;

20 (B) shall obtain the consumer's consent in accordance with this
21 subchapter before processing the consumer's personal data for any purpose

1 that does not meet the requirements set forth in subdivision (A) of this
2 subdivision (1), provided that a consumer may withdraw consent at any time
3 and further provided that the methods for obtaining consent under this
4 subdivision (B) shall be easy to understand, offer symmetry in choice, not use
5 language or interactive elements that are confusing to the consumer, not use
6 choice architecture that impairs or interferes with the consumer’s ability to
7 make a choice, and be easy to execute;

8 (C) may process or transfer the personal data of a consumer collected
9 pursuant to subdivision (A) of this subdivision (1) to provide targeted
10 advertising to the consumer, unless:

11 (i) the personal data is sensitive data; or

12 (ii) the consumer has opted out of targeted advertising pursuant to
13 subdivision 2415d(a)(6) of this subchapter;

14 (D) shall establish, implement, and maintain reasonable
15 administrative, technical, and physical data security practices to protect the
16 confidentiality, integrity, and accessibility of personal data appropriate to the
17 volume and nature of the personal data at issue, including disposing of
18 personal data in accordance with a retention schedule that requires the deletion
19 of personal data when the data is required to be deleted by law or is no longer
20 necessary for the purpose for which the data was collected or processed,
21 provided that with respect to any processing of sensitive data, such reasonable

1 data security practices shall include, at a minimum, compliance with the most
2 recent Privacy & Cybersecurity Frameworks for the components of the
3 controller’s information systems that process, store, or transmit sensitive data
4 or that provide protection for such components;

5 (E) shall not collect or process sensitive data concerning a consumer
6 except when the processing is strictly necessary to provide or maintain a
7 specific product or service requested by the consumer to whom the sensitive
8 data pertains;

9 (F) not process personal data in violation of any:

10 (i) law of this State that prohibits unlawful discrimination against
11 consumers, and any evidence, or lack of evidence, concerning proactive
12 antibias testing or any similar proactive effort to avoid processing data in
13 violation of any such law, including any evidence or lack of evidence
14 concerning the quality, efficacy, recency, and scope of any testing or effort, the
15 results of which shall be relevant to any claim available for a violation of such
16 law and any defense available thereto; or

17 (ii) federal law that prohibits unlawful discrimination against
18 consumers;

19 (G) shall provide an effective mechanism for a consumer to revoke
20 the consumer’s consent under this section that is at least as easy as the
21 mechanism by which the consumer provided the consumer’s consent and, upon

1 revocation of the consent, cease to process the data as soon as practicable, but
2 not later than 15 days after the receipt of the request;

3 (H) if the controller knew or willfully disregards that the consumer is
4 a minor:

5 (i) shall not process the personal data of the minor for the
6 purposes of targeted advertising; or

7 (ii) sell the minor’s personal data, unless:

8 (I) the controller is a covered business and the minor is a
9 covered minor as both terms are defined in section 2449a of this title; and

10 (II) the controller complies with section 2449f(a) of this title;

11 (I) shall not sell sensitive data;

12 (J)(i) except as provided in subdivision (ii) of this subdivision (J),
13 shall not process a consumer’s personal data in a manner that discriminates
14 against individuals or otherwise makes unavailable the equal enjoyment of
15 goods or services on the basis of an individual’s actual or perceived race, color,
16 sex, sexual orientation or gender identity, physical or mental disability,
17 religion, ancestry, or national origin; and

18 (ii) subdivision (i) of this subdivision (J) shall not apply to:

19 (I) a private establishment, as that term is used in 42 U.S.C.
20 § 2000a(e) (prohibition against discrimination or segregation in place of public
21 accommodation);

1 (II) processing for the purpose of a controller’s or processor’s
2 self-testing to prevent or mitigate unlawful discrimination or otherwise to
3 ensure compliance with State or federal law; or

4 (III) processing for the purpose of diversifying an applicant,
5 participant, or consumer pool; and

6 (K) shall not discriminate against a consumer for exercising any of
7 the consumer rights contained in this subchapter, including denying goods or
8 services, charging different prices or rates for goods or services, or providing a
9 different level of quality of goods or services to the consumer.

10 (2) As used in this subsection:

11 (A) “Reasonable expectations of the consumer” shall be based on the
12 following:

13 (i) the relationship between the consumer and the controller;

14 (ii) the type, nature, and amount of the consumer’s personal data
15 that the controller seeks to collect;

16 (iii) the source of the consumer’s personal data and the
17 controller’s method for collecting it;

18 (iv) the specificity, explicitness, prominence, and clarity of
19 information provided to the consumer about the purpose for collecting the
20 consumer’s personal data; and

1 (v) the degree to which the involvement of processors and third
2 parties in the collecting or processing of the consumer’s personal data is
3 apparent to the consumer.

4 (B) “Privacy & Cybersecurity Frameworks” means the National
5 Institute of Standards and Technology Privacy Framework, Version 1.0,
6 published January 2020, as well as the Cybersecurity Framework, Version 2.0,
7 published February 2024, or any successor versions thereof.

8 (b) Limitations. Subsection (a) of this section shall not be construed to:

9 (1) require a controller to provide a product or service that requires the
10 personal data of a consumer that the controller does not collect or maintain; or

11 (2) prohibit a controller from offering a different price, rate, level,
12 quality, or selection of goods or services to a consumer, including offering
13 goods or services for no fee if the offering is in connection with a consumer’s
14 voluntary participation in a bona fide loyalty, rewards, premium features,
15 discounts, or club card program.

16 (c) Privacy notice.

17 (1) A controller shall provide consumers with a reasonably accessible,
18 clear, and meaningful privacy notice that includes:

19 (A) the categories of personal data collected and processed by the
20 controller, including a separate list of categories of sensitive data collected and
21 processed by the controller, described in a level of detail that provides

1 consumers a meaningful understanding of the type of personal data collected
2 and processed:

3 (B) the purpose for processing personal data;

4 (C) how consumers may exercise their consumer rights, including
5 how a consumer may appeal a controller’s decision with regard to the
6 consumer’s request;

7 (D) the categories of personal data that the controller sells to third
8 parties, if any;

9 (E) the categories of third parties, if any, with which the controller
10 shares personal data; and

11 (F) an active email address or other online mechanism that the
12 consumer may use to contact the controller.

13 (G) a statement disclosing whether the controller collects, uses, or
14 sells personal data for the purpose of training large language models; and

15 (H) the most recent month and year during which the controller
16 updated the privacy notice.

17 (2) A controller shall make the privacy notice required under
18 subdivision (1) of this subsection publicly available:

19 (A) through a conspicuous hyperlink that includes the word
20 “privacy”:

1 (i) on the home page of the controller’s website, if the controller
2 maintains a website;

3 (ii) on the application store page or download page of a mobile
4 device, if the controller maintains an application for use on a mobile device;
5 and

6 (iii) on the application’s settings menu or in a similarly
7 conspicuous and accessible location, if the controller maintains an application
8 for use on a mobile device or other device used to connect to the internet;

9 (B) through a medium in which the controller regularly interacts with
10 consumers, including mail, if the controller does not maintain a website;

11 (C) in each language in which the controller:

12 (i) provides any product or service that is subject to the privacy
13 notice; or

14 (ii) carries out any activity that is related to any product or service
15 described in subdivision (i) of this subdivision (C); and

16 (D) in a manner that is reasonably accessible to, and usable by,
17 individuals with disabilities.

18 (3) Whenever a controller makes any retroactive material change to the
19 controller’s privacy notice or practices, the controller shall:

1 (A) notify the consumers affected by such material change with
2 respect to any personal data to be collected after the effective date of such
3 material change;

4 (B) provide a reasonable opportunity for the consumers described in
5 subdivision (A) of this subdivision (3) to withdraw consent to any further and
6 materially different collection, processing, or transfer of previously collected
7 personal data following such material change; and

8 (C) take all reasonable electronic measures to provide the notice set
9 forth in this subdivision (3) to the affected consumers, taking into account the
10 technology available to the controller and the nature of the controller’s
11 relationship with such affected consumers.

12 (4) Nothing in this subsection shall be construed to require a controller
13 to provide a privacy notice that is specific to this State if the controller
14 provides a generally applicable privacy notice that satisfies the requirements
15 established in this subsection

16 (d) Targeted advertising. If a controller sells personal data to third parties
17 or processes personal data for targeted advertising, the controller shall clearly
18 and conspicuously disclose the selling or processing, as well as the manner in
19 which a consumer may exercise the right to opt out of the selling or processing.

20 (e) Providing consumers access to exercise rights.

21 (1) A controller shall:

1 (A) establish, and shall describe in a privacy notice, one or more
2 secure and reliable means for consumers to submit a request to exercise their
3 consumer rights pursuant to this subchapter; and

4 (B) not require a consumer to create a new account in order to
5 exercise consumer rights but may require a consumer to use an existing
6 account.

7 (2) The means pursuant to subdivision (1) of this subsection shall:

8 (A) take into account the ways in which consumers normally interact
9 with the controller, the need for secure and reliable communication of the
10 requests, and the ability of the controller to verify the identity of the consumer
11 making the request;

12 (B) provide a clear and conspicuous link on the controller’s website
13 to a web page that enables a consumer, or an agent of the consumer, to opt out
14 of the processing of the consumer’s personal data for purposes of targeted
15 advertising or any sale of the consumer’s personal data; and

16 (C) allow a consumer to opt out of any processing of the consumer’s
17 personal data for the purposes of targeted advertising, or any sale of the
18 personal data, through an opt-out preference signal sent to the controller with
19 the consumer’s consent indicating the consumer’s intent to opt out of any of
20 the processing or sale, by a platform, technology, or other mechanism that
21 shall:

1 (i) be consumer-friendly and easy to use by the average consumer;

2 (ii) be as consistent as possible with any other similar platform,
3 technology, or mechanism required by any federal or State law or regulation;
4 and

5 (iii) enable the controller to accurately determine whether the
6 consumer is a resident of this State and whether the consumer has made a
7 legitimate request to opt out of any sale of the consumer’s personal data or
8 targeted advertising.

9 (3) If a consumer’s decision to opt out of any processing of the
10 consumer’s personal data for the purposes of targeted advertising, or any sale
11 of the personal data, through an opt-out preference signal sent in accordance
12 with the provisions of subdivision (2)(C) of this subsection conflicts with the
13 consumer’s existing controller-specific privacy setting or voluntary
14 participation in a controller’s bona fide loyalty, rewards, premium features,
15 discounts, or club card program, the controller shall comply with the
16 consumer’s opt-out preference signal but may notify the consumer of the
17 conflict and provide to the consumer the choice to confirm the controller-
18 specific privacy setting or participation in the program.

19 (4) If a controller responds to a consumer opt-out request received
20 pursuant to subdivision (2)(C) of this subsection by informing the consumer of
21 a charge for the use of any product or service, the controller shall present the

1 terms of any financial incentive offered pursuant to subdivision (b)(2) of this
2 section for the retention, use, sale, or sharing of the consumer’s personal data.

3 § 2415f. PROCESSORS’ DUTIES; CONTRACTS BETWEEN
4 CONTROLLERS AND PROCESSORS

5 (a) Generally. A processor shall adhere to the instructions of a controller
6 and shall assist the controller in meeting the controller’s obligations under this
7 subchapter, including:

8 (1) taking into account the nature of processing and the information
9 available to the processor, by appropriate technical and organizational
10 measures, to the extent reasonably practicable, to fulfill the controller’s
11 obligation to respond to consumer rights requests;

12 (2) taking into account the nature of processing and the information
13 available to the processor, by assisting the controller in meeting the
14 controller’s obligations in relation to the security of processing the personal
15 data and in relation to the notification of a data broker security breach or
16 security breach, as defined in section 2430 of this title, of the system of the
17 processor, in order to meet the controller’s obligations; and

18 (3) providing necessary information to enable the controller to conduct
19 and document data protection and impact assessments.

20 (b) Contractual terms.

1 (1) A contract between a controller and a processor shall govern the
2 processor’s data processing procedures with respect to processing performed
3 on behalf of the controller. The processor shall adhere to the instructions of
4 the controller and only process and transfer the data it receives from the
5 controller to the extent necessary to provide a service requested by the
6 controller, as set out in the contract.

7 (2) The contract shall be binding and clearly set forth instructions for
8 processing data, the nature and purpose of processing, the type of data subject
9 to processing, the duration of processing, and the rights and obligations of both
10 parties.

11 (3) The contract shall require that the processor:

12 (A) ensure that each person processing personal data is subject to a
13 duty of confidentiality with respect to the data;

14 (B) at the controller’s direction, delete or return all personal data to
15 the controller as requested at the end of the provision of services, unless
16 retention of the personal data is required by law;

17 (C) upon the reasonable request of the controller, make available to
18 the controller all information in its possession necessary to demonstrate the
19 processor’s compliance with the obligations in this subchapter;

1 (D) after providing the controller an opportunity to object, engage
2 any subcontractor pursuant to a written contract that requires the subcontractor
3 to meet the obligations of the processor with respect to the personal data;

4 (E) unless consent is given by the consumer, be prohibited from
5 combining personal data obtained from the controller with personal data that
6 the processor:

7 (i) receives from or on behalf of another controller or person; or

8 (ii) collects directly from the consumer; and

9 (F) make available to the controller upon the reasonable request of
10 the controller all information in the processor’s possession necessary to
11 demonstrate the processor’s compliance with this subchapter.

12 (4) A processor shall provide a report of an assessment to the controller
13 upon request.

14 (c) Liabilities. This section shall not be construed to relieve a controller or
15 processor from the liabilities imposed on the controller or processor by virtue
16 of the controller’s or processor’s role in the processing relationship, as
17 described in this subchapter.

18 (d) Processors performing as controllers.

19 (1) Determining whether a person is acting as a controller or processor
20 with respect to a specific processing of data is a fact-based determination that
21 depends upon the context in which personal data is to be processed.

1 (2) A person who is not limited in the person’s processing of personal
2 data pursuant to a controller’s instructions, or who fails to adhere to the
3 instructions, is a controller and not a processor with respect to a specific
4 processing of data.

5 (3) A processor that continues to adhere to a controller’s instructions
6 with respect to a specific processing of personal data remains a processor.

7 (4) If a processor begins, alone or jointly with others, determining the
8 purposes and means of the processing of personal data, the processor is a
9 controller with respect to the processing and may be subject to an enforcement
10 action under section 2415j of this subchapter.

11 § 2415g. DATA PROTECTION AND IMPACT ASSESSMENTS;

12 DISCLOSURE TO ATTORNEY GENERAL

13 (a) Generally. A controller shall conduct and document a data protection
14 assessment for each of the controller’s processing activities that presents a
15 heightened risk of harm to a consumer, which for the purposes of this section
16 includes:

17 (1) the processing of personal data for the purposes of targeted
18 advertising;

19 (2) the sale of personal data;

20 (3) the processing of personal data for the purposes of profiling, where
21 the profiling presents a reasonably foreseeable risk of:

1 (A) unfair or deceptive treatment of, or unlawful disparate impact on,
2 consumers;

3 (B) financial, physical, or reputational injury to consumers;

4 (C) a physical or other intrusion upon the solitude or seclusion, or the
5 private affairs or concerns, of consumers, where the intrusion would be
6 offensive to a reasonable person; or

7 (D) other substantial injury to consumers; and

8 (4) the processing of sensitive data.

9 (b) Requirements.

10 (1) Data protection assessments conducted pursuant to subsection (a) of
11 this section shall identify and weigh the benefits that may flow, directly and
12 indirectly, from the processing to the controller, the consumer, other
13 stakeholders, and the public against the potential risks to the rights of the
14 consumer associated with the processing, as mitigated by safeguards that can
15 be employed by the controller to reduce the risks.

16 (2) The controller shall factor into any data protection assessment the
17 use of deidentified data and the reasonable expectations of consumers, as well
18 as the context of the processing and the relationship between the controller and
19 the consumer whose personal data will be processed.

20 (c) Impact assessments for profiling. Each controller that engages in any
21 profiling for the purposes of making a decision that produces any legal or

1 similarly significant effect concerning a consumer shall conduct an impact
2 assessment for the profiling. The impact assessment shall include, to the
3 extent reasonably known by or available to the controller, as applicable:

4 (1) a statement by the controller disclosing the purpose, intended use
5 cases, and deployment context of, and benefits afforded by, the profiling;

6 (2) an analysis of whether the profiling poses any known or reasonably
7 foreseeable heightened risk of harm to a consumer, and, if so:

8 (A) the nature of such heightened risk of harm to a consumer; and

9 (B) the steps that have been taken to mitigate such heightened risk of
10 harm to a consumer;

11 (3) a description of:

12 (A) the main categories of personal data processed as inputs for the
13 purposes of such profiling; and

14 (B) the outputs such profiling produces;

15 (4) an overview of the main categories of personal data the controller
16 used to customize the profiling, if the controller used data to customize the
17 profiling;

18 (5) any metrics used to evaluate the performance and known limitations
19 of the profiling;

20 (6) a description of any transparency measures taken concerning the
21 profiling, including any measures taken to disclose to consumers that the

1 controller is engaged in profiling while the controller is engaged in the
2 profiling; and

3 (7) a description of the post deployment monitoring and user safeguards
4 provided concerning such profiling, including, but not limited to, the oversight,
5 use, and learning processes established by the controller to address issues
6 arising from such profiling.

7 (d) Disclosure to Attorney General.

8 (1) The Attorney General may require that a controller disclose any data
9 protection or impact assessment that is relevant to an investigation conducted
10 by the Attorney General, and the controller shall make the data protection or
11 impact assessment available to the Attorney General.

12 (2) The Attorney General may evaluate the data protection or impact
13 assessment for compliance with the responsibilities set forth in this subchapter.

14 (3) Data protection and impact assessments shall be confidential and
15 shall be exempt from disclosure and copying under the Public Records Act.

16 (4) To the extent any information contained in a data protection or
17 impact assessment disclosed to the Attorney General includes information
18 subject to attorney-client privilege or work product protection, the disclosure
19 shall not constitute a waiver of the privilege or protection.

20 (e) Assessment efficiency and applicability.

1 (1) A single data protection or impact assessment may address a
2 comparable set of processing operations that include similar activities.

3 (2) If a controller conducts a data protection or impact assessment for
4 the purpose of complying with another applicable law or regulation, the data
5 protection or impact assessment shall be deemed to satisfy the requirements
6 established in this section if the data protection or impact assessment is
7 reasonably similar in scope and effect to the data or impact protection
8 assessment that would otherwise be conducted pursuant to this section.

9 (3) Data protection and impact assessment requirements shall apply to
10 processing activities created or generated after July 1, 2026, and are not
11 retroactive.

12 (f) Updating assessment. A controller shall update the data protection
13 assessment as often as appropriate considering the type, amount, and
14 sensitivity of personal data collected or processed and level of risk presented
15 by the processing throughout the processing activity's lifecycle in order to:

16 (1) monitor for harm caused by the processing and adjust safeguards
17 accordingly; and

18 (2) ensure that data protection and privacy are considered as the
19 controller makes new decisions with respect to the processing.

20 (g) Retention. A controller shall retain for at least three years all data
21 protection and impact assessments the controller conducts under this section.

1 (h) Independent validation for processing sensitive data.

2 (1) In addition to the requirements of this section, for any data
3 protection assessment that addresses the processing of sensitive data, the
4 controller shall ensure that the assessment includes an evaluation and
5 validation of the controller's compliance with the minimum cybersecurity
6 baseline set forth in subdivision 2415e(a)(1)(D) of this subchapter, as it applies
7 to sensitive data.

8 (2) For an assessment described in subdivision (1) of this subsection, the
9 evaluation of compliance shall be conducted or reviewed and validated by a
10 qualified and independent person. The qualified and independent person shall
11 provide a written validation report to the controller that, at a minimum:

12 (A) identifies the information system components assessed and the
13 scope of sensitive data processing covered;

14 (B) states whether the qualified and independent person finds
15 compliance with the minimum cybersecurity baseline set forth in subdivision
16 2415e(a)(1)(D) of this subchapter, as it applies to sensitive data, and, if not,
17 identifies material gaps; and

18 (C) identifies remediation measures and a reasonable schedule for
19 remediation of any material gaps.

20 (3) The validation report pursuant to subdivision (2) of this subsection
21 and any supporting documentation shall be deemed part of the data protection

1 assessment for purposes of confidentiality, privilege, and retention under this
2 section.

3 (4) A controller that knowingly fails to comply with this subsection by
4 either not completing a validation when so required or including false
5 information in a data protection assessment commits fraud and is subject to the
6 penalties pursuant to subsection 2415j(b) of this subchapter.

7 § 2415h. DEIDENTIFIED DATA

8 (a) Requirements. A controller in possession of deidentified data shall:

9 (1) take reasonable measures to ensure that the data cannot be associated
10 with an individual;

11 (2) publicly commit to maintaining and using deidentified data without
12 attempting to reidentify the data; and

13 (3) contractually obligate any recipients of the deidentified data to
14 comply with the provisions of this subchapter.

15 (b) Limitations. This subchapter shall not be construed to:

16 (1) require a controller or processor to reidentify deidentified data or
17 pseudonymous data;

18 (2) maintain data in identifiable form, or collect, obtain, retain, or access
19 any data or technology, in order to be capable of associating an authenticated
20 consumer request with personal data; or

1 (3) require a controller or processor to comply with an authenticated
2 consumer rights request if the controller:

3 (A) is not reasonably capable of associating the request with the
4 personal data or it would be unreasonably burdensome for the controller to
5 associate the request with the personal data; and

6 (B) does not use the personal data to recognize or respond to the
7 specific consumer who is the subject of the personal data, or associate the
8 personal data with other personal data about the same specific consumer.

9 (c) Oversight when disclosing. A controller that discloses pseudonymous
10 data or deidentified data shall exercise reasonable oversight to monitor
11 compliance with any contractual commitments to which the pseudonymous
12 data or deidentified data is subject and shall take appropriate steps to address
13 any breaches of those contractual commitments.

14 § 2415i. CONSTRUCTION OF DUTIES

15 (a) Generally. This subchapter shall not be construed to restrict a
16 controller’s, processor’s, or consumer health data controller’s ability to:

17 (1) comply with federal, state, or municipal laws, ordinances, or
18 regulations, except as prohibited by 1 V.S.A. § 150;

19 (2) comply with a civil, criminal, or regulatory inquiry, investigation,
20 subpoena, or summons by federal, state, municipal, or other governmental
21 authorities;

- 1 (3) cooperate with law enforcement agencies concerning conduct or
2 activity that the controller, processor, or consumer health data controller
3 reasonably and in good faith believes may violate federal, state, or municipal
4 laws, ordinances, or regulations;
- 5 (4) investigate, establish, exercise, prepare for, or defend legal claims;
- 6 (5) provide a product or service specifically requested by a consumer;
- 7 (6) perform under a contract to which a consumer is a party, including
8 fulfilling the terms of a written warranty;
- 9 (7) take steps at the request of a consumer prior to entering into a
10 contract;
- 11 (8) take immediate steps to protect an interest that is essential for the life
12 or physical safety of the consumer or another individual, and where the
13 processing cannot be manifestly based on another legal basis;
- 14 (9) prevent, detect, protect against, or respond to security incidents,
15 identity theft, fraud, harassment, malicious, or deceptive activities or any
16 illegal activity targeted at or involving the controller or processor or its
17 services; preserve the integrity or security of systems; or investigate, report, or
18 prosecute those responsible for the action;
- 19 (10) engage in public or peer-reviewed scientific or statistical research
20 in the public interest that adheres to all other applicable ethics and privacy laws

1 and is approved, monitored, and governed by an institutional review board that
2 determines, or similar independent oversight entities that determine:

3 (A) whether the deletion of the information is likely to provide
4 substantial benefits that do not exclusively accrue to the controller;

5 (B) the expected benefits of the research outweigh the privacy risks;
6 and

7 (C) whether the controller or consumer health data controller has
8 implemented reasonable safeguards to mitigate privacy risks associated with
9 research, including any risks associated with reidentification;

10 (11) assist another controller, processor, consumer health data
11 controller, or third party with any of the obligations under this subchapter;

12 (12) process personal data for reasons of public interest in the area of
13 public health, community health, or population health, but solely to the extent
14 that the processing is:

15 (A) subject to suitable and specific measures to safeguard the rights
16 of the consumer whose personal data is being processed; and

17 (B) under the responsibility of a professional subject to
18 confidentiality obligations under federal, state, or local law; or

19 (13) collect, use, or retain data for internal use to:

20 (A) conduct internal research to develop, improve, or repair products,
21 services, or technology;

1 (B) effectuate a product recall;

2 (C) identify and repair technical errors that impair existing or
3 intended functionality;

4 (D) process personal data for the purposes of profiling in furtherance
5 of any automated decision that may produce any legal or similarly significant
6 effect concerning a consumer, provided the personal data are:

7 (i) processed only to the extent necessary to detect or correct any
8 bias that may result from processing the data for such purposes, the bias cannot
9 effectively be detected or corrected without processing the data, and the data
10 are deleted once the processing has been completed;

11 (ii) processed subject to appropriate safeguards to protect the
12 rights of consumers secured by the Constitution or laws of this State or of the
13 United States;

14 (iii) subject to technical restrictions concerning the reuse of the
15 data and industry-standard security and privacy measures, including
16 pseudonymization;

17 (iv) subject to measures to ensure that the data are secure,
18 protected, and subject to suitable safeguards, including strict controls
19 concerning, and documentation of, access to the data, to avoid misuse and
20 ensure that only authorized persons may access the data while preserving the
21 confidentiality of the data; and

1 (v) not transmitted, transferred, or otherwise accessed by any third
2 party;

3 (E) perform internal operations that are reasonably aligned with the
4 expectations of the consumer or reasonably anticipated based on the
5 consumer’s existing relationship with the controller or consumer health data
6 controller, or are otherwise compatible with processing data in furtherance of
7 the provision of a product or service specifically requested by a consumer or
8 the performance of a contract to which the consumer is a party; or

9 (F) perform internal operations in accordance with the internal
10 operations exception established in COPPA if the controller, processor, or
11 consumer health data controller is processing data in accordance with the
12 exception.

13 (b) Evidentiary privilege.

14 (1) The obligations imposed on controllers, processors, or consumer
15 health data controllers under this subchapter shall not apply where compliance
16 by the controller, processor, or consumer health data controller with this
17 subchapter would violate an evidentiary privilege under the laws of this State.

18 (2) This subchapter shall not be construed to prevent a controller,
19 processor, or consumer health data controller from providing personal data
20 concerning a consumer to a person covered by an evidentiary privilege under
21 the laws of the State as part of a privileged communication.

1 (3) Nothing in this subchapter modifies 2020 Acts and Resolves No.
2 166, Sec. 14 or authorizes the use of facial recognition technology by law
3 enforcement.

4 (c) Third parties.

5 (1) A controller, processor, or consumer health data controller that
6 discloses personal data to a processor or third-party controller pursuant to this
7 subchapter shall not be deemed to have violated this subchapter if the
8 processor or third-party controller that receives and processes the personal data
9 violates this subchapter, provided, at the time the disclosing controller,
10 processor, or consumer health data controller disclosed the personal data, the
11 disclosing controller, processor, or consumer health data controller did not
12 have actual knowledge that the receiving processor or third-party controller
13 would violate this subchapter.

14 (2) A third-party controller or processor receiving personal data from a
15 controller, processor, or consumer health data controller in compliance with
16 this subchapter is not in violation of this subchapter for the transgressions of
17 the controller, processor, or consumer health data controller from which the
18 third-party controller or processor receives the personal data.

19 (d) Clarifications. This subchapter shall not be construed to:

20 (1) impose any obligation on a controller or processor that adversely
21 affects the rights or freedoms of any person, including the rights of any person:

1 (A) to freedom of speech or freedom of the press guaranteed in the
2 First Amendment to the U.S. Constitution; or

3 (B) under 12 V.S.A. § 1615;

4 (2) apply to any person’s processing of personal data in the course of the
5 person’s purely personal or household activities; or

6 (3) require an independent school as defined in 16 V.S.A. § 11(a)(8) or a
7 private institution of higher education, as defined in 20 U.S.C. § 1001 et seq.,
8 to delete personal data or opt out of processing of personal data that would
9 unreasonably interfere with the provision of education services by or the
10 ordinary operation of the school or institution.

11 (e) Personal data processing.

12 (1) Personal data processed by a controller or consumer health data
13 controller pursuant to this section may be processed to the extent that the
14 processing is:

15 (A) reasonably necessary and proportionate to the purposes listed in
16 this section; and

17 (B) adequate, relevant, and limited to what is necessary in relation to
18 the specific purposes listed in this section.

19 (2)(A) Personal data collected, used, or retained pursuant to subdivision
20 (a)(13) of this section shall, where applicable, take into account the nature and
21 purpose or purposes of the collection, use, or retention.

1 (B) The data shall be subject to reasonable administrative, technical,
2 and physical measures to protect the confidentiality, integrity, and accessibility
3 of the personal data and to reduce reasonably foreseeable risks of harm to
4 consumers relating to the collection, use, or retention of personal data.

5 (3) If a controller or consumer health data controller processes personal
6 data pursuant to an exemption in this section, the controller or consumer health
7 data controller bears the burden of demonstrating that the processing qualifies
8 for the exemption and complies with the requirements of this subsection.

9 (4) Processing personal data for the purposes expressly identified in this
10 section shall not solely make a legal entity a controller or consumer health data
11 controller with respect to the processing.

12 § 2415j. ENFORCEMENT

13 (a) Consumer Protection Act.

14 (1) A violation of the requirements of this subchapter shall constitute an
15 unfair and deceptive act in commerce in violation of section 2453 of this title
16 and shall be enforced solely by the Attorney General, subject to the exception
17 set forth in subdivision (2) of this subsection.

18 (2) Pursuant to subsection 2461(b) of this title, a consumer may bring a
19 civil claim for a violation of the requirements of this subchapter only against a
20 person whose annual gross revenues exceeded \$1,000,000,000.00 in the
21 previous calendar year.

1 (3) The Attorney General has the same authority to adopt rules to
2 implement the provisions of this subchapter and to conduct civil investigations,
3 enter into assurances of discontinuance, bring civil actions, and take other
4 enforcement actions as provided under chapter 63, subchapter 1 of this title.

5 (b) Penalty for fraud. A controller that has knowingly committed fraud
6 pursuant to subdivision 2415g(h)(4) of this subchapter shall be liable to the
7 State for:

8 (1) a civil penalty of not less than \$10,000.00 and not more than
9 \$25,000.00 for each act constituting a violation;

10 (2) three times the amount of damages that the State sustains because of
11 the act of the controller; and

12 (3) the costs of the investigation and prosecution of such violation.

13 (c) Reporting. Annually, on or before February 1, the Attorney General
14 shall submit a report to the General Assembly disclosing:

15 (1) the number of notices of violation pursuant to this subchapter that
16 the Attorney General has issued;

17 (2) the nature of each violation;

18 (3) the number of violations that resulted in an enforcement action being
19 taken;

20 (4) the number of enforcement actions that proceeded to trial; and

1 (5) any other matter the Attorney General deems relevant for the
2 purposes of the report.

3 § 2415k. CONSUMER HEALTH DATA PRIVACY

4 Except as provided in section 2415i of this subchapter and subsection
5 2415c(b) of this subchapter, no person shall:

6 (1) provide any employee or contractor with access to consumer health
7 data unless the employee or contractor is subject to a contractual or statutory
8 duty of confidentiality;

9 (2) provide any processor with access to consumer health data unless the
10 person and processor comply with section 2415f of this subchapter; or

11 (3) use a geofence to establish a virtual boundary that is within 1,850
12 feet of any health care facility, including any mental health facility or
13 reproductive or sexual health facility, for the purpose of identifying, tracking,
14 collecting data from, or sending any notification to a consumer regarding the
15 consumer’s consumer health data.

16 Sec. 2. EFFECTIVE DATE

17 This act shall take effect on January 1, 2028.

18 (Committee vote: _____)

19 _____

20 Representative _____

21 FOR THE COMMITTEE