



LEGISLATIVE REPORT

LOCAL FOODS INCENTIVE

January 28, 2026

Issued by the Vermont Agency of Education

Executive Summary

[Act 67 of 2021](#) aimed to increase equitable access to high-quality education for all students. High-quality meals are an essential part of a high-quality education. [Section 7](#) set the goal for schools to buy locally produced goods for at least 20 percent of all foods purchased. This benchmark was created to support local agriculture while also increasing the quality of services students receive during the school day.

This year, fourteen school food authorities (SFAs) applied to the Subsequent Year of the Local Foods Incentive with local purchasing of 15% or higher. Of those, seven reported local purchasing of 20% or higher, achieving the goal set forth in Act 67 of 2021. Additionally, Windham Northeast SU achieved the highest local purchasing percentage at 31%. Vermont schools applying for the School Year 25-26 Local Foods Incentive reported spending a total of \$1,311,920.54 on local food purchasing during SY24-25.

Strong trends continue to indicate that the Local Foods Incentive program is successful in shifting school purchasing behavior towards Vermont local foods.

Grant awards are calculated using only the number of lunches served under the National School Lunch Program. Subsequent Year applications have yet to be audited. Based on the results of those audits, final funding amounts may change. This year represented a continued increase in Subsequent Year grantees and overall grant award requests. This is the first time that grant requests exceeded the annual \$500,000 appropriation. Per Act 67, awards for all grantees will be prorated to reduce the total awards to the \$500,000 available.

The fourteen SFAs that received a Subsequent Year grant are:

Mt. Abraham Unified School District	15%
Central Vermont Supervisory Union	15%
Montpelier Roxbury Supervisory Union	15%
Essex Westford ECUUSD	17%
Addison Northwest School District	17%
Mountain Views Supervisory Union	18%
Lamoille South Supervisory Union	19%
White River Valley Supervisory Union	19%
Orleans Southwest SU	20%
Caledonia Central SU	21%
Windsor Southeast SU	25%
Harwood Unified Union School District	25%
South Burlington Town School District	26%
Windham Northeast SU	31%



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"WRVSU began purchasing local beef at the start of the 2025 school year, adding it to our growing list of locally sourced foods and our commitment to making our meals as locally sourced as possible. Purchasing local foods supports our community and creates a meaningful connection for students when they know their meals come from nearby farms and even families within our school community. This would not be possible without the Local Foods Incentives grant which gives funds to make local purchasing more sustainable for Child Nutrition Programs."

-Mischa Johnson, Food Service Director, White River Valley Supervisory Union

Legislation

This report is submitted pursuant to [Act 67 of 2021, Section 7](#). The Agency of Education (AOE) is required to submit a status update on an estimate of the percentage of the cost of all foods purchased by the school board for programs that were locally produced foods during the one-year period.

The General Assembly charged the Agency of Education (AOE) with providing an annual report to the Senate Committee on Agriculture, Senate Committee on Education, House Committee on Agriculture and Forestry and House Committee on Education on the following:

- The information received from supervisory unions regarding the percentage of locally produced foods, as the supervisory unions define them, that were reported under subsection (b) of this section
- The percentage of locally produced foods, using the grant funding definition, that were reported under section (c) (5) of this section
- The amount of grant funding paid to supervisory unions under subdivision (c)(5) of this section and the amount of grant funding paid to supervisory unions under subdivision (c)(6) of this section in the prior school year

Background

The Local Foods Incentive (LFI) has two grant tracks: Baseline Year and Subsequent Year grants. SFAs apply for a Baseline Year grant first, which is intended to act as an “on-ramp” for SFAs as they prepare to increase their local purchasing and get their tracking systems in place. If applicants complete the four grant requirements (develop a locally produced foods purchasing plan, designate a Local Food Coordinator, identify a tracking method for Subsequent Year grants and provide a local purchasing estimate) they receive a grant award.

There is no purchasing threshold required for a Baseline Year grant award. After completing a Baseline Year, SFAs may then apply for Subsequent Year grants every year thereafter. To receive a grant award in Subsequent Years, SFAs must achieve at least a 15% local purchasing threshold.

The grant award tiers for Subsequent Years are as follows:

15% local purchasing = \$0.15 per NSLP lunch served

20% local purchasing = \$0.20 per NSLP lunch served

25% local purchasing = \$0.25 per NSLP lunch served

The local purchasing percentage encompasses purchases made by the SFA for all federal child nutrition programs. These include the School Breakfast Program, National School Lunch Program (NSLP), Fresh Fruit and Vegetable Program, Summer Food Service Program, and Child and Adult Care Food Program.

Grant awards are calculated using only the number of lunches served under the NSLP.

One important consideration to keep in mind is that this year's Subsequent Year applications have yet to be audited. Based on the results of those audits, final funding amounts may change.

Program Analysis

This report tracks four metrics to measure program activity: number of Subsequent Year grantees, overall SFA participation, overall grant award requests, and local food purchasing.

Grantee participation is expected to continue to increase due to updated Food Service Management Company contracts

Subsequent Year grantee participation has increased to 14 grantees.

Looking ahead, the Agency expects Local Foods Incentive participation to continue to grow. Historically, participation of SFAs that work with a Food Service Management Company (FSMC) has been limited. This is due to the lack of flexibility in FSMC contracts that prevented SFAs from requiring their FSMC to purchase more local foods without going out to bid for a new contract¹. SY25-26 will see the first year in which some SFAs implemented strict language in their contracts requiring the FSMC to purchase at least 15% local foods. Sample contract language was provided by the AOE. It was optional, but five out of the seven SFAs that went out to bid for a new SY25-26 contract chose to include the language.²

¹ FSMC contracts are one year in duration, with four optional one year renewals. For most SFAs, this means contract terms are in effect for five years.

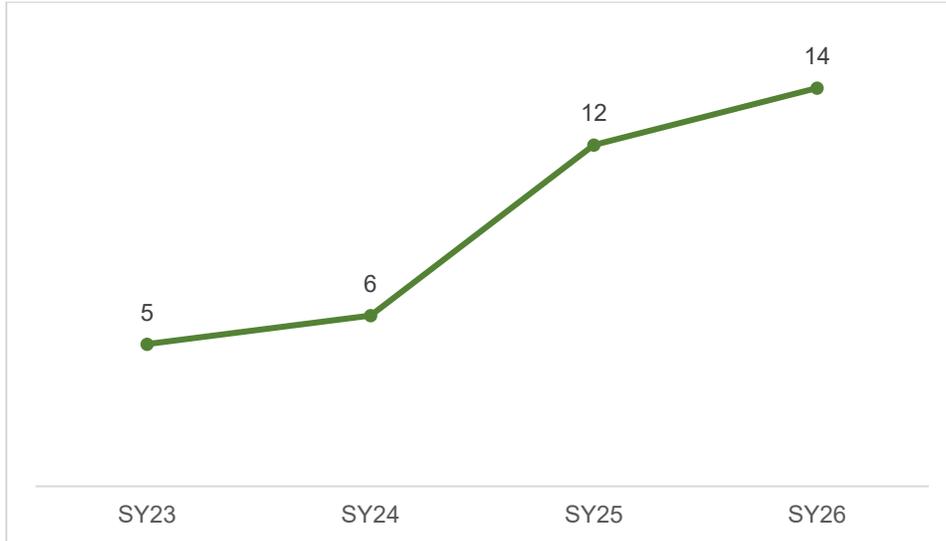
² Examples of the optional contract clauses SFAs chose to include in their FSMC contracts:

Tracking for the Local Foods Incentive Grant. *The FSMC will track all locally produced food purchases in accordance with Vermont's Local Foods Incentive state grant program and collect product documentation as needed to demonstrate the products qualify as VT Local. On a monthly basis, the FSMC will provide the SFA with a record of the locally produced food purchases made and the receipts for those purchases. The minimum level of detail required in tracking purchases is a spreadsheet detailing invoice dates, invoice numbers, and the amount (\$) spent on qualifying locally produced foods for each specified invoice. Additionally, the associated invoices (or copies), with the qualifying products highlighted, should be easily retrievable if requested during an audit.*

Local Foods Percentage. *The FSMC shall ensure that at least 15% of program foods used in all federal Child Nutrition Programs are Vermont Local as defined in Vermont Act 129 of 2020. If it is determined in the following year through a Local Foods Incentive grant audit conducted by the Vermont Agency of Education that the specified locally produced foods percent was not achieved, then the FSMC shall pay a penalty to the SFA that is equal to the grant award amount the SFA would have received. The FSMC shall still be required to pay the penalty to the SFA if a grant award is denied due to insufficient documentation.*

About one-third of SFAs in Vermont contract with a FSMC. If the uptake rate remains similar to SY25-26, about 15 additional SFAs could begin purchasing at least 15% local foods in the coming years as old FSMC contracts expire and the new purchasing language is adopted.

Chart 1: Subsequent Year Grantees

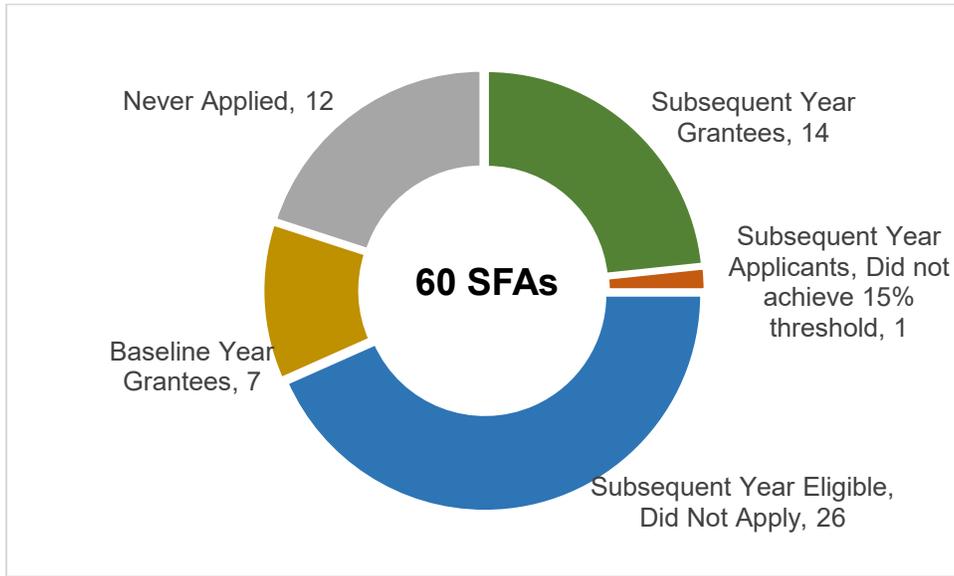


Three-quarters of SFAs have engaged with the LFI

46 of 60 eligible SFAs have applied for the Baseline Year of the LFI. The number of SFAs that have never applied continues to shrink. The Agency provides outreach annually to these SFAs and works with non-profit partners to support SFAs interested in participating in the Local Foods Incentive. A table of those SFAs that have never applied and what their Baseline Year grant award would be is included at the end of this report.

Penalty payments are due back to the SFA within 30 days after the Local Foods Incentive grant application has been denied. The FSMC is required to pay the penalty even if the contract has ended if it is determined that the FSMC failed to meet its local purchasing obligation in the prior school year when under contract with the SFA.

Chart 2: School Food Authority Engagement with the Local Foods Incentive

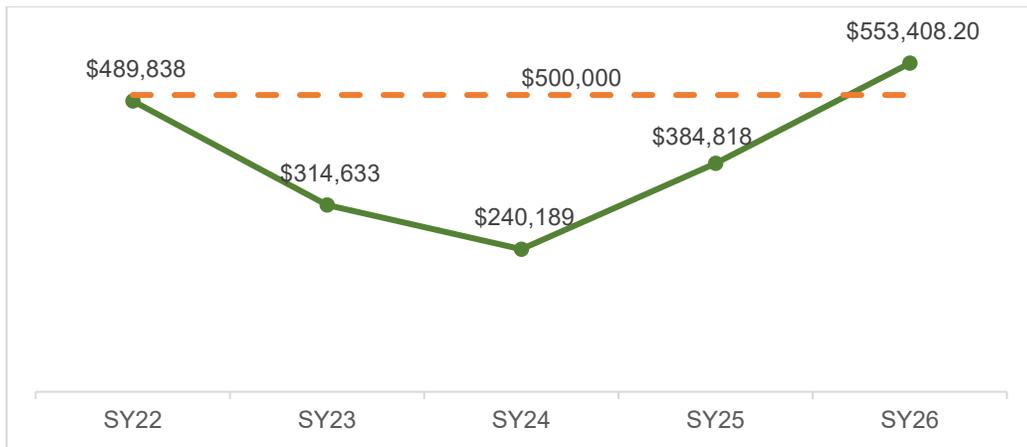


Independent schools that do not operate Universal School Meals are not eligible to participate in the Local Foods Incentive.

Grant requests exceeded the annual appropriation for the first time in program history

This is the first year that grant requests exceeded the \$500,000 annual appropriation. Grant awards will be prorated to about 90% of the initial request to stay within the \$500,000 appropriation. As interest in the program remains strong and additional SFAs begin to achieve the 15% local purchasing threshold in subsequent years, it's expected that annual grant requests will continue to exceed the \$500,000 appropriation.

Chart 3: Local Foods Incentive Grant Requests



\$1 of grant funding represents over \$3 of local spending

Focusing solely on the grant awards made to Subsequent Year grantees, each dollar of LFI funding granted represents over three dollars in local food purchases. This ratio continues to hold steady over multiple years of the program. This does not account for the local spending made by unsuccessful applicants who made substantial local food purchases but did not receive a grant award.

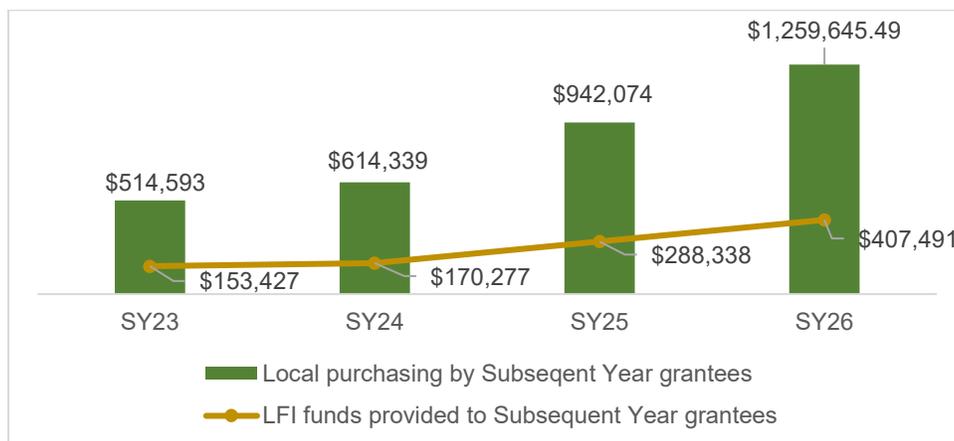
Local purchasing increased in SY24-25, despite a gap in Local Food for Schools funding

During School Year 23-24, the federal [Local Food for Schools program](#) provided \$333,763 in federal funding to SFAs to spend on local foods³. Food purchased with these funds counted towards the LFI percentage for SFAs and therefore helped boost local purchasing numbers for that school year. For SY24-25, that funding was not available, and the Agency expected to see a dip in local purchasing as a result of the end of funding. Despite losing a funding source specifically for local foods, SFAs’ local purchasing numbers continued to increase in SY24-25.⁴ Additionally, the number of SFAs that have reached the top tier of the program, 25% local purchasing, has grown to four SFAs.

Local purchasing has doubled in three years

Since the creation of the Local Foods Incentive program, which directed the Agency to collect precise local purchasing data, the amount of dollars spent by Subsequent Year grantees on local food has more than doubled from \$514,593 in SY21-22 to \$1,259,645.49 in SY24-25.

Chart 4: LFI Funding Compared to Local Purchasing



³ As defined by the USDA as sourced from within 400 miles of the end consumer.

⁴ A State-funded version of the Local Food for Schools program (\$300,000 one time funding for SFAs) was enacted by the legislature for SY25-26 (Act 27 of 2025)

Key Takeaways and Considerations

The Local Foods Incentive (LFI) Program is demonstrating strong results in helping Vermont schools purchase more locally grown and produced foods, benefiting both student nutrition and the state's agricultural economy. Participating districts have more than doubled their local food purchasing over the past three years, from roughly \$515,000 to more than \$1.26 million, and each \$1 of state grant funding now generates more than \$3 in local food spending. These outcomes show the program is effectively leveraging modest state investments to create measurable returns for students, farmers, and local communities

Participation and performance continue to grow across the state. Fourteen school food authorities qualified for subsequent-year grants by sourcing at least 15 percent of their food locally, with seven exceeding the 20 percent benchmark established in Act 67 and one district reaching 31 percent. Overall, about three-quarters of eligible school districts have engaged with the program at least once, and participation is expected to expand further as new food service contracts incorporate local purchasing requirements. Notably, local procurement continued to increase even after temporary federal funding ended, indicating that schools have built lasting systems and supplier relationships rather than relying on short-term incentives

At the same time, the program's success is creating funding pressure. For the first time, district requests exceeded the program's \$500,000 annual appropriation, requiring grants to be prorated and reducing the level of reimbursement schools receive. Demand is likely to continue outpacing available funds as more districts participate and existing participants deepen their local purchasing. Taken together, the findings suggest the LFI program is a cost-effective strategy that strengthens child nutrition and Vermont's farm economy, but the legislature may need to consider the resources necessary to sustain and expand its impact.

Data Tables

SFAs in the tables below with an LEA ID starting with a P or an R are State-Approved Independent Schools participating in Universal School Meals (USM). They are therefore eligible for the Local Foods Incentive. For these SFAs, General Fund transfer data has been excluded (represented by a “N/A”). General Fund transfer data for these independent schools has been excluded because:

1. Independent Schools’ General Fund expenses do not directly impact the statewide Education Fund and;
2. Independent Schools participating in USM must contribute General Funds or other non-federal funds to the Nonprofit School Food Service Account to cover the cost of privately tuitioned student meals. Public schools do not have a similar requirement.

Key

Below is a definition for some of the columns in the tables below.

Locally Produced Foods Expended: The amount of money spent on purchasing VT Local foods during School Year 2024-2025.

Grant Amount: The full grant award requested based on the three-tier funding formula.

Prorated Grant Amount: The grant award SFAs will receive after prorating awards to stay within the \$500,000 appropriation.

Potential Grant Amount: How much a full grant award would be for the SFAs that have never applied, if they had chosen to apply to the Baseline Year grant this year.

FSMC/Self-Op: Indicates whether the SFA’s child nutrition program is operated in-house by SFA staff (Self-Op), operated by a Food Service Management Company (FSMC), or a combination of the two (Mixed).

General Fund Transfers: The amount of General Funds transferred into the Nonprofit School Food Service Account to cover any operating deficit by the program.

General Fund Transfer per Student: The General Fund transfer amount divided by the number of enrolled students at the School Food Authority.

SY24-25 Lunches: The number of lunches served in School Year 2024-2025. This number is used to calculate grant award amounts.

F&RL % (Oct 2024): Free and Reduced Lunch eligibility percentage for the SFA based on October 2024 data.

Subsequent Year Applicants

Organized by local purchasing percentage.

SFA Name	LEA ID	Locally Produced Foods Expended	Local Purchasing %	Grant Amount	Prorated Grant Amount	FSMC/ Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	F&RL % (Oct 2024)
Addison Central School District	U055	\$52,275.05	8%	\$-	\$-	Self-Op	\$225,273.70	\$139.57	197,358	48%
Mt. Abraham Unified School District	U061	\$80,315.06	15%	\$20,379.30	\$18,412.54	Self-Op	\$276,435.87	\$240.38	135,862	50%
Central Vermont Supervisory Union	S068	\$46,460.47	15%	\$20,844.45	\$18,832.80	FSMC	\$110,856.00	\$94.99	138,963	77%
Montpelier Roxbury Supervisory Union	U071	\$43,029.75	15%	\$17,381.25	\$15,703.82	Self-Op	\$281,371.21	\$243.82	115,875	44%
Essex Westford Educational Community Unified Union School Dist.	U051	\$183,809.00	17%	\$65,246.40	\$58,949.61	Self-Op	\$-	\$-	434,976	41%
Addison Northwest School District	U054	\$62,204.73	17%	\$15,346.50	\$13,865.44	Self-Op	\$285,215.03	\$328.97	102,310	48%
Mountain Views Supervisory Union	S051	\$68,799.13	18%	\$17,020.50	\$15,377.89	Self-Op	\$288,871.12	\$288.87	113,470	42%
Lamoille South Supervisory Union	S026	\$67,335.72	19%	\$22,803.30	\$20,602.60	Mixed	\$88,000.00	\$54.39	152,022	47%
White River Valley Supervisory Union	S030	\$72,544.52	19%	\$20,327.25	\$18,365.51	Self-Op	\$342,766.98	\$269.90	135,515	67%
Orleans Southwest SU	S035	\$64,668.87	20%	\$19,966.60	\$18,039.67	Self-Op	\$408,533.89	\$474.49	99,833	85%
Caledonia Central SU	S009	\$86,079.01	21%	\$26,845.00	\$24,254.25	Self-Op	\$537,267.90	\$442.92	134,225	73%
Windsor Southeast SU	S052	\$78,745.00	25%	\$30,968.50	\$27,979.80	Self-Op	\$573,172.92	\$526.33	123,874	72%

SFA Name	LEA ID	Locally Produced Foods Expended	Local Purchasing %	Grant Amount	Prorated Grant Amount	FSMC/ Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	F&RL % (Oct 2024)
Harwood Unified Union School District	U060	\$96,432.57	25%	\$48,040.25	\$43,403.99	Self-Op	\$290,167.84	\$159.52	192,161	31%
South Burlington Town School District	T191	\$98,261.18	26%	\$53,389.00	\$48,236.55	Self-Op	\$-	\$-	213,556	43%
Windham Northeast SU	S047	\$210,960.48	31%	\$28,932.75	\$26,140.51	Self-Op	\$200,000.00	\$199.80	115,731	95%

Baseline Year Applicants

Organized alphabetically by SFA name.

SFA Name	LEA ID	Local Purchase Estimate (%)	Self-Reported Accuracy of Estimate	Full Grant Amount	Prorated Grant Amount	FSMC/Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	F&RL % (Oct 2024)
Franklin West SU	S022	5.00%	This is a guess	\$430,040.95	\$27,141.76	FSMC	\$-	\$-	200,273	33%
Mill River Unified Union School District	U052	1.00%	This is a guess	\$13,564.65	\$12,255.56	Mixed	\$-	\$-	90,431	71%
Milton Town School District	T126	3.00%	Moderately Accurate	\$22,169.10	\$20,029.61	Self-Op	\$25,000.00	\$16.91	147,794	59%
Orange East SU	S027	20.00%	Moderately Accurate	\$24,282.90	\$21,939.41	Mixed	\$162,726.48	\$105.32	161,886	67%
Rutland City School District	T173	20.00%	Moderately Accurate	\$31,046.55	\$28,050.32	FSMC	\$-	\$-	206,977	85%

SFA Name	LEA ID	Local Purchase Estimate (%)	Self-Reported Accuracy of Estimate	Full Grant Amount	Prorated Grant Amount	FSMC/Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	F&RL % (Oct 2024)
Springfield Town School District	T193	0%	This is a guess	\$19,872.45	\$17,954.60	FSMC	\$50,000.00	\$44.60	132,483	96%
Thetford Academy	P005	19.00%	Moderately Accurate	\$4,940.55	\$4,463.75	Self-Op	N/A	N/A	32,937	47%

Did Not Apply

Organized alphabetically by SFA name. Barre did not submit their Financial Reports on time. Rivendell Interstate School District reported their local purchasing numbers in the Financial Report and indicated an intention of applying for the grant, but did not submit the Local Foods Incentive application by the grant deadline, so they will not receive an award.

SFA Name	LEA ID	SFA Received a Baseline Year Award (School Year)	Local Purchase Estimate (%)	Self-Reported Accuracy of Estimate	FSMC/Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	F&RL % (Oct 2024)
Barre Unified Union School District	U097	23/24	#N/A	#N/A	FSMC	#N/A	#N/A	232,143	65%
Bennington-Rutland SU	S006	22/23	13%	Exact	Self-Op	\$182,331.53	\$177.54	117,431	65%
Burlington School District	T037	21/22	7%	Exact	Self-Op	\$8,117.80	\$2.37	344,350	73%

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SFA Name	LEA ID	SFA Received a Baseline Year Award (School Year)	Local Purchase Estimate (%)	Self-Reported Accuracy of Estimate	FSMC/ Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	F&RL % (Oct 2024)
Champlain Valley Unified Union School District	U056	21/22	6%	Exact	Self-Op	\$826,173.71	\$221.97	398,432	19%
Colchester Town School District	T050	21/22	10.00%	Moderately Accurate	Self-Op	\$554,811.42	\$244.95	252,774	52%
Essex North SU	S019	21/22	0.00%	This is a guess	FSMC	\$-	\$-	18,446	69%
Franklin Northeast SU	S020	22/23	8.00%	This is a guess	Self-Op	\$759,611.77	\$392.56	205,061	85%
Greater Rutland County Supervisory Union	S066	23/24	10.00%	This is a guess	Mixed	\$73,530.98	\$49.65	165,334	70%
Hartford Town School District	T093	24/25	7.00%	Moderately Accurate	Mixed	\$194,250.80	\$135.18	131,801	67%
Lamoille North SU	S025	21/22	8.00%	Moderately Accurate	Self-Op	\$536,379.20	\$291.51	181,732	64%
Lincoln Town School District	T112	24/25	7.00%	This is a guess	Self-Op	\$150,000.00	\$1,851.85	10,510	47%
Maple Run Unified School District	U057	21/22	0%	Exact	FSMC	\$-	\$-	297,058	60%

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SFA Name	LEA ID	SFA Received a Baseline Year Award (School Year)	Local Purchase Estimate (%)	Self-Reported Accuracy of Estimate	FSMC/ Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	F&RL % (Oct 2024)
Mount Mansfield Unified Union School District	U401	21/22	9.00%	Very Accurate	Self-Op	\$159,715.48	\$65.40	290,755	14%
Orange Southwest Unified Union School District	U059	22/23	11%	Exact	Self-Op	\$186,668.78	\$167.72	92,244	61%
Orleans Central SU	S034	24/25	3.00%	This is a guess	Self-Op	\$555,183.00	\$552.97	115,823	86%
Rivendell Interstate School District	U146	21/22	20%	Exact	Self-Op	\$-	\$-	43,429	56%
Rutland Northeast SU	S036	21/22	15.00%	This is a guess	FSMC	\$-	\$-	134,720	70%
Slate Valley Unified Union School District	U062	21/22	8.00%	Moderately Accurate	FSMC	\$-	\$-	130,698	81%
Southwest Vermont SU	S005	22/23	10.00%	Moderately Accurate	FSMC	\$-	\$-	366,361	88%
St. Johnsbury Town School District	T179	24/25	10.00%	This is a guess	Self-Op	\$-	\$-	84,976	96%
Two Rivers SU	S063	22/23	10.00%	This is a guess	Self-Op	\$185,632.67	\$237.99	79,347	82%

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SFA Name	LEA ID	SFA Received a Baseline Year Award (School Year)	Local Purchase Estimate (%)	Self-Reported Accuracy of Estimate	FSMC/ Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	F&RL % (Oct 2024)
Vermont Achievement Center	R186	23/24	15.00%	Moderately Accurate	Self-Op	N/A	N/A	10,772	100%
Washington Central Unified Union School District	U092	24/25	5.00%	Moderately Accurate	Self-Op	\$147,405.00	\$107.36	130,618	54%
Windham Central SU	S046	22/23	30.00%	Moderately Accurate	Self-Op	\$404,861.00	\$629.64	71,748	72%
Windham Southeast SU	S048	21/22	13.00%	Moderately Accurate	Self-Op	\$ -	\$-	245,190	76%
Windham Southwest SU	S049	23/24	10.00%	This is a guess	Self-Op	\$58,626.68	104.13	60,319	85%

Never Applied

SFAs that have never applied for a Baseline Year grant.

SFA Name	LEA ID	SFA Received a Baseline Year Award (School Year)	Local Purchase Estimate (%)	Self-Reported Accuracy of Estimate	FSMC/Self-Op	General Fund Transfers	General Fund Transfer per Student	SY24 - 25 Lunches	Potential Award Amount	F&RL % (Oct 2024)
Burr and Burton Academy	P002	Never	17.00%	Moderately Accurate	Self-Op	N/A	N/A	80,999	\$12,149.85	43%
Grand Isle SU	S024	Never	5.00%	This is a guess	Mixed	\$582,965.98	\$1,140.83	63,890	\$9,583.50	75%
Kingdom East Supervisory District	U064	Never	20.00%	Moderately Accurate	FSMC	\$-	\$-	138,595	\$20,789.25	87%
Lyndon Institute	P003	Never	13.00%	Moderately Accurate	FSMC	N/A	N/A	41,246	\$6,186.90	69%
Missisquoi Valley School District	U089	Never	7.00%	Moderately Accurate	FSMC	\$82,984.78	\$47.28	205,778	\$30,866.70	75%
North Country SU	S031	Never	5.00%	This is a guess	Mixed	\$220,747.01	\$84.55	277,639	\$41,645.85	88%
Northeastern Family Institute	R614	Never	5.00%	This is a guess	Self-Op	N/A	N/A	11,377	\$1,706.55	90%
Norwich School District	T145	Never	10.00%	Moderately Accurate	FSMC	\$-	\$-	29,151	\$4,372.65	8%

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St. Johnsbury Academy	P004	Never	50.00%	This is a guess	FSMC	N/A	N/A	105,247	\$15,787.05	28%
The Village School of North Bennington	R053	Never	3.00%	This is a guess	FSMC	N/A	N/A	15,616	\$2,342.40	67%
Washington County Mental Health Services Inc.	R528	Never	10.00%	This is a guess	Self-Op	N/A	N/A	6,188	\$928.20	89%
Winooski School District	T249	Never	10.00%	Moderately Accurate	FSMC	\$ -	\$-	85,681	\$12,852.15	100%