

Journal of the Senate

WEDNESDAY, MAY 20, 2026

The Senate was called to order by the President.

Devotional Exercises

A moment of silence was observed in lieu of devotions.

Message from the Governor

A message was received from His Excellency, the Governor, by Ms. Jaye Pershing Johnson, Secretary of Civil and Military Affairs, as follows:

Mr. President:

I am directed by the Governor to inform the Senate that on the nineteenth day of May, 2026 he approved and signed bills originating in the Senate of the following titles:

S. 89. An act relating to expanding survivor benefits.

S. 157. An act relating to recovery residence certification.

S. 255. An act relating to establishing a pilot Law Enforcement Governance Council in Windham County.

Message from the House No. 69

A message was received from the House of Representatives by Ms. Courtney Reckord, its Second Assistant Clerk, as follows:

Mr. President:

I am directed to inform the Senate that:

The House has considered Senate proposal of amendment to House bill entitled:

H. 642. An act relating to youthful offender proceedings.

And has refused to concur therein and asks for a Committee of Conference upon the disagreeing votes of the two Houses;

The Speaker appointed as members of such Committee on the part of the House:

Rep. Dolan of Essex Junction

Rep. Goodnow of Brattleboro

Rep. Oliver of Sheldon.

1257

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Committee of Conference Appointed**H. 642.**

An act relating to youthful offender proceedings.

Was taken up. Pursuant to the request of the House, the President announced the appointment of

Senator Hashim
Senator Vyhovsky
Senator Mattos

as members of the Committee of Conference on the part of the Senate to consider the disagreeing votes of the two Houses.

Bill Referred to Committee on Appropriations**H. 915.**

House bill of the following title, appearing on the Calendar for notice, and carrying an appropriation or requiring the expenditure of funds, under the rule, was referred to the Committee on Appropriations:

An act relating to establishing an extended producer responsibility program for beverage containers.

Bills Passed in Concurrence with Proposal of Amendment

House bills of the following titles were read the third time and passed in concurrence with proposal of amendment:

H. 606. An act relating to firearms procedures.

H. 931. An act relating to miscellaneous changes in education law.

Proposals of Amendment; Third Reading Ordered**H. 937.**

Senator Hashim, for the Committee on Judiciary, to which was referred House bill entitled:

An act relating to miscellaneous judiciary procedures.

Reported recommending that the Senate propose to the House to amend the bill as follows:

First: In Sec. 2, 7 V.S.A. § 656, after the second ellipses, by inserting the following:

(d) Issuance of notice of suspension.

(1) On behalf of the Commissioner of Motor Vehicles, a law enforcement officer issuing a notice of violation in accordance with subsection (c) of this section for a violation of subdivision (b)(1)(E) of this section shall also serve a notice of suspension of the person's operator's license and privilege to operate a motor vehicle in a form prescribed by the Court Administrator. The form shall include the following:

- (A) the effective date of the suspension;
- (B) the suspension's duration;
- (C) an explanation of the consequences of the suspension;
- (D) the option to operate a motor vehicle with an ignition interlock restricted driver's license or certificate in accordance with 23 V.S.A. § 1213;
- (E) the projected date of reinstatement upon successful completion of the suspension; and
- (F) the ability to review the imposition of the suspension pursuant to Rule 75 of the Vermont Rules of Civil Procedure.

* * *

Second: By striking out Sec. 3, 7 V.S.A. § 1005, in its entirety and inserting in lieu thereof a new Sec. 3 to read as follows:

Sec. 3. [Deleted.]

Third: In Sec. 5, 12 V.S.A. § 506, in subdivision (b)(3)(C), by striking out "affirmation" and inserting in lieu thereof "affirmative"

Fourth: By adding eight new sections to be Secs. 40a–40h to read as follows:

Sec. 40a. 28 V.S.A. § 102 is amended to read:

§ 102. COMMISSIONER OF CORRECTIONS; APPOINTMENT;
POWERS; RESPONSIBILITIES

* * *

(c) The Commissioner is charged with the following responsibilities:

* * *

(24) To provide and sustain trauma-informed family support services and programming pursuant to section 128 of this title.

~~(25) To provide notification and other services to victims. Notwithstanding any other provision of law requiring the Department to provide notification or other services to victims, a victim may decline any notification or other service provided by the Department.~~

Sec. 40b. 13 V.S.A. § 2029 is amended to read:

§ 2029. HOME IMPROVEMENT AND LAND IMPROVEMENT FRAUD

* * *

(b) A person commits the offense of home improvement or land improvement fraud when the person knowingly enters into a contract ~~or~~, agreement, or change order, written or oral, for \$1,000.00 or more, with an owner for home improvement or land improvement, or into several contracts ~~or~~, agreements, or change orders for \$2,500.00 or more in the aggregate, with more than one owner for home improvement or land improvement, and the person knowingly:

~~(1)(A) fails to perform the contract or agreement, in whole or in part; and~~

~~(B) when the owner requests performance, payment, or a refund of payment made, the person fails to either:~~

~~(i) refund the payment;~~

~~(ii) make and comply with a definite plan for completion of the work that is agreed to by the owner; or~~

~~(iii) make the payment promises performance that the person does not intend to perform or knows will not be performed, in whole or in part;~~

(2) misrepresents a material fact relating to the terms of the contract ~~or~~, agreement, or change order or to the condition of any portion of the property involved;

(3) uses or employs any unfair or deceptive act or practice in order to induce, encourage, or solicit such person to enter into any contract ~~or~~, agreement, or change order or to modify the terms of the original contract ~~or~~, agreement, or change order; or

(4) when there is a declared state of emergency, charges for goods or services related to the emergency a price that exceeds two times the average price for the goods or services and the increase is not attributable to the additional costs incurred in connection with providing those goods or services.

* * *

Sec. 40c. 12 V.S.A. § 5606 is amended to read:

§ 5606. INDEMNIFICATION OF EMPLOYEES

(a) In any action defended by the Attorney General or the Attorney General's designee in which a judgment is rendered against an employee of the State for acts or omissions within the scope of his or her employment, or a settlement requires payment by such a person, and the right of action is based upon 42 U.S.C. § 1983 or a similar State statute, or under a similar federal statute where State law is incapable of establishing employee immunity, the State shall indemnify the employee for the amount of the employee's liability.

(b) The maximum liability of the State under this section shall be \$500,000.00 to any one person and the maximum aggregate liability shall be \$2,000,000.00 to all persons arising out of each occurrence.

* * *

Sec. 40d. 2023 Acts and Resolves No. 47, Sec. 44 is amended to read:

Sec. 44. TENANT REPRESENTATION PILOT PROGRAM

(a) Creation; purpose. Vermont Legal Aid shall create and administer a two-year Tenant Representation Pilot Program:

(1) to provide full representation to eligible and consenting tenants in ~~Lamoille and Windsor counties~~ Vermont who have been served with a summons and complaint for eviction; and

(2) to determine the impact of representation on the issuance of writs of possession and homelessness prevention.

(b) Tenant eligibility. Vermont Legal Aid may enter a notice of appearance on behalf of a residential tenant in ~~Lamoille or Windsor County~~ who is served with a summons and complaint in an ejectment action, consents to the representation, and meets the following criteria:

(1) household income equals or is less than 120 percent of State area median income;

(2) the cost of rent equals or exceeds 30 percent of household income;
or

(3) household expenses exceed income.

(c) Scope of representation.

(1) Full representation through the Program is limited to eviction.

(2) The pursuit of counterclaims shall be at the discretion of appointed counsel.

(d) Conflicts of interest.

(1) Vermont Legal Aid may subcontract to Legal Services Vermont if it is unable to provide tenant representation due to a conflict of interest as defined by the Vermont Rules of Professional Conduct.

(2) If Legal Services Vermont also has a conflict of interest, Vermont Legal Aid may subcontract to one or more private counsels who are members in good standing of the Vermont Bar.

(e) Report. Vermont Legal Aid shall provide interim reports on the progress of the Program on or before ~~November 15, 2023~~ November 30, 2025, and ~~November 15, 2024~~ November 30, 2026, and a final report on or before ~~July 30, 2025~~ July 31, 2027, which shall describe:

(1) the number of tenants represented;

(2) case outcomes, including:

(A) the number of cases fully or partially resolved through access to the Rent Arrears Assistance Fund;

(B) the number of cases fully or partially resolved through the Vermont Landlord's Association mediation program; and

(C) the number of cases fully or partially resolved through access to another resource identified through the Rental Housing Stabilization Services Program; and

(3) recommendations for policy changes and for pilot expansion.

(f) Implementation. The duty to implement this section is contingent upon an appropriation in fiscal year ~~2024~~ 2025 from the General Fund to the Agency of Human Services for a subgrant to Vermont Legal Aid to provide representation in eligible eviction cases ~~in the two pilot counties of Lamoille and Windsor beginning on July 1, 2023~~ November 1, 2024.

Sec. 40e. 2024 Acts and Resolves No. 181, Sec. 95. is amended to read:

Sec. 95. APPROPRIATION; TENANT REPRESENTATION PILOT PROGRAM

The sum of \$1,025,000.00 is appropriated from the General Fund to the Agency of Human Services in fiscal year 2025 for a grant to Vermont Legal Aid for the Tenant Representation Pilot Program established by 2023 Acts and Resolves No. 47, Sec. 44. These funds shall carry forward each fiscal year until fully expended or reverted by an act of the General Assembly.

Sec. 40f. 9 V.S.A. § 4555 is amended to read:

§ 4555. INFORMATION; DISCLOSURE AND CONFIDENTIALITY

(a)(1) Except as provided in this subsection, the Human Rights Commission's complaint files and investigative files shall be confidential.

(2) The Commission shall make the investigative file available to the charging party, the respondent, their attorneys, and any State or federal law enforcement agency seeking to enforce ~~anti-discrimination~~ antidiscrimination statutes, upon reasonable request, except that the Commission may refuse to disclose:

(A) the identities of nonparty witnesses to the investigation if good cause is shown to protect the witness's confidentiality; or

(B) records or information the release of which may be prohibited under State or federal law absent court order.

(3) For any complaint initiated pursuant to subsection 4554(b) of this title, any resulting investigative report shall not be confidential after the Commission has issued a final determination and after the parties have been notified of the Commission's determination, except that the Commission shall not proactively disclose any report and shall not disclose:

(A) the identities of nonparty witnesses to the investigation if good cause is shown to protect the witness's confidentiality;

(B) information the release of which may be prohibited under State or federal law absent court order; and

(C) the identity of the parties and any information that would identify the parties if the Commission finds that there are no reasonable grounds to believe that discrimination occurred.

(4) A party or entity denied information or records under subdivision (2)(A) or (B) of this subsection may seek the information or records by subpoena. The Commission and any affected person may contest the subpoena in court.

(4)(5) Any records or information described in subdivision (2)(A) or (B) of this subsection made available to a party or entity pursuant to a confidentiality agreement or court order requiring confidentiality shall be kept confidential in accordance with the agreement or order, unless disclosure is otherwise authorized by law or court order.

(b) Nothing said or done as part of conciliation efforts under this chapter may be made a matter of public record or used as evidence in a subsequent civil action without written consent of the parties. Final settlement agreements shall be public documents and the parties shall be so informed.

(c) If the Commission determines that there are reasonable grounds to believe that discrimination has occurred, that determination and the names of the parties may be made public after the parties have been notified of the Commission's determination. If the Commission finds that there are no reasonable grounds to find discrimination, the identity of the parties and any information that would identify the parties shall remain confidential. The Commission shall inform the parties about the provisions of this subsection. In all cases, even if the records are confidential, the facts may be used for educational purposes if sufficiently altered so that no person involved in a case can be identified.

Sec. 40g. APPLICATION TO PENDING INVESTIGATIONS

Sec. 40f of this act shall apply to any pending investigations by the Human Rights Commission.

Sec. 40h. 15 V.S.A. § 1103 is amended to read:

§ 1103. REQUESTS FOR RELIEF

(a) Any family or household member may seek relief from abuse by another family or household member on behalf of themselves or their children by filing a complaint under this chapter. A minor 16 years of age or older, or a minor of any age who is in a dating relationship as defined in subdivision 1101(3) of this chapter, may file a complaint under this chapter seeking relief on the minor's own behalf. The plaintiff shall submit an affidavit in support of the order.

(b) Except as provided in section 1104 of this title, the court shall grant relief only after notice to the defendant and a hearing. The plaintiff shall have the burden of proving abuse by a preponderance of the evidence.

(c)(1) The court shall make such orders as it deems necessary to protect the plaintiff or the children, or both, if the court finds that the defendant has abused the plaintiff, and:

(A) there is a danger of further abuse; or

(B) the defendant is currently incarcerated under the supervision of the Department of Corrections and has been convicted of one of the following: murder, attempted murder, kidnapping, domestic assault, aggravated domestic assault, sexual assault, aggravated sexual assault, stalking, aggravated stalking, lewd or lascivious conduct with a child, use of a child in a sexual performance, or consenting to a sexual performance.

* * *

And that the bill ought to pass in concurrence with such proposals of amendment.

Senator Norris, for the Committee on Appropriations, to which the bill was referred, reported recommending that the bill ought to pass in concurrence with proposals of amendment as recommended by the Committee on Judiciary.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, the proposals of amendment were collectively agreed to, and third reading of the bill was ordered.

Third Reading Ordered

H. 550.

Senator Plunkett, for the Committee on Institutions, to which was referred House bill entitled:

An act relating to gender equity within Vermont's correctional facilities.

Reported that the bill ought to pass in concurrence.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, and third reading of the bill was ordered, on a roll call, Yeas 27, Nays 2.

Senator Ram Hinsdale having demanded the yeas and nays, they were taken and are as follows:

Roll Call

Those Senators who voted in the affirmative were: Baruth, Beck, Benson, Bongartz, Brennan, Brock, Chittenden, Clarkson, Collamore, Cummings, Gulick, Hardy, Harrison, Hashim, Heffernan, Lyons, Major, Mattos, Morley, Perchlik, Plunkett, Ram Hinsdale, Vyhovsky, Watson, Weeks, Westman, Williams.

Those Senators who voted in the negative were: Ingalls, Norris.

The Senator absent and not voting was: White.

Proposal of Amendment; Third Reading Ordered

H. 841.

Senator Collamore, for the Committee on Government Operations, to which was referred House bill entitled:

An act relating to miscellaneous animal welfare procedures.

Reported recommending that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 20 V.S.A. chapter 190 is amended to read:

CHAPTER 190. DIVISION OF ANIMAL WELFARE

§ 3201. DEFINITIONS

As used in this subchapter:

(1) “Animal” has the same meaning as in 13 V.S.A. § 351, provided that the animals or activities regulated under this chapter shall not apply to:

(A) activities regulated by the Department of Fish and Wildlife pursuant to 10 V.S.A. Part 4;

(B) scientific research governed by accepted procedural standards subject to review by an institutional animal care and use committee;

(C) livestock and poultry husbandry practices for the raising, management, and use of domestic animals;

(D) veterinary medical or surgical procedures; and

(E) the killing of an animal as authorized pursuant to sections 3809 and 3545 of this title.

(2) “Director” means the Director of Animal Welfare and includes the Director’s designee.

(3) “Division” means the Division of Animal Welfare.

(4) “Domestic animal” has the same meaning as in 6 V.S.A. § 1151(2).

§ 3202. ESTABLISHMENT OF DIVISION OF ANIMAL WELFARE;
POWERS AND DUTIES

(a)(1) The Division of Animal Welfare is established within the Department of Public Safety. The Commissioner of Public Safety shall appoint a Director of Animal Welfare who shall be in immediate charge of the Division. The Director shall be qualified by education and professional experience to perform the duties of the position. The Director shall have at least the following minimum qualifications:

(A) experience in interpreting or knowledge of animal welfare laws and rules;

(B) knowledge of animal welfare stakeholders in the State and regionally; and

(C) knowledge of the causes and characteristics of animal welfare and animal cruelty issues.

(2) The Director position shall be a classified service position in the Department of Public Safety.

(b)(1) The Director shall develop a comprehensive plan for the development, implementation, and enforcement of the animal welfare laws of the State. In developing the comprehensive plan, the Director shall first review the 2023 Report on Unification of Animal Welfare and Related Public Safety Function and similar reports and proposed legislation. The plan shall include:

(A) how the Director shall oversee investigation and response to animal cruelty complaints in the State in order to provide the best services to Vermont's animals statewide;

(B) how the Director shall coordinate administration and enforcement of animal welfare laws in the State in a collaborative manner with those law enforcement officers and municipalities that retain authority to enforce animal cruelty requirements in the State;

(C) how the State should address the extent and scope of any deficiencies in Vermont's system of investigating and responding to animal cruelty complaints;

(D) how the State should ensure that investigations of animal cruelty complaints are conducted according to systematic and documented written standard operating procedures and checklists;

(E) a proposal to house and care for animals seized in response to complaints of animal cruelty, including how to pay for the care of seized animals;

(F) a proposal for funding animal welfare administration and enforcement in the State, including potential sources of public and private funding; and

(G) recommended amendments to animal welfare statutes or rules, including standards of care for animals housed or imported by animal shelters or rescue organizations.

(2) The Director of Animal Welfare shall submit the comprehensive plan required by this subsection and any revisions thereto to the House Committee on Government Operations and Military Affairs and the Senate Committee on Government Operations not later than eight months after the date of hiring of the Director.

(c) The Director of Animal Welfare shall consult with other State agencies that respond to animal welfare complaints or with animal welfare responsibilities to estimate the number and type of animal welfare complaints received by State agencies and to quantify the amount of time State agency staff expend in fulfilling animal welfare responsibilities, including the costs to agencies of fulfilling the responsibilities.

(d) The Director of Animal Welfare shall be the sole employee of the Division of Animal Welfare until the comprehensive plan required under subdivision (b)(2) of this section is completed and the General Assembly enacts legislation, as needed, to implement the comprehensive plan.

(e) The Division of Animal Welfare may adopt rules pursuant to 3 V.S.A. chapter 25 to implement the provisions of this chapter.

(f)(1) The Director of Animal Welfare shall require that animal shelters, rescue organizations, and pet dealers, and any person importing one or more domestic pets into the State of Vermont for adoption, sale, other transfer, or breeding shall register with the Division of Animal Welfare. The registration required by this subsection shall include information on animal intake, production, inventory, and disposition. No fee shall be charged for the registration.

(2) If a person fails to register as required by subdivision (1) of this subsection the Director shall:

(A) for a first violation, issue the person a warning; and

(B) for a second or subsequent violation, issue a fine and a cease and desist order to the same extent that the Secretary and municipal legislative bodies have authority to issue such orders under chapter 193 of this title.

(3) This subsection shall not apply to an individual importing a domestic pet for personal purposes.

§ 3203. ANIMAL WELFARE FUND

(a) The Animal Welfare Fund is established within the Department of Public Safety to fund the expenses incurred by the Division of Animal Welfare in implementing the requirements of this chapter. The Director of Animal Welfare shall administer the Fund.

(b) The Fund shall consist of:

(1) 67 percent of the revenue collected from the surcharge assessed under subsection 3581(f) of this title; ~~and~~

(2) ~~appropriations~~ transfers made by the General Assembly; and

(3) any donations, grants, or gifts made to the Fund.

(c) All balances in the Fund at the end of the fiscal year shall be carried forward. Interest earned by the Fund shall remain in the Fund.

Sec. 2. 20 V.S.A. § 3552 is added to read:

§ 3552. SEXUAL STERILIZATION OF STRAY CATS WITH NO KNOWN OWNER

An animal shelter or rescue organization that, pursuant to a contract with a municipal legislative body, impounds a stray cat with no known owner may have the cat sexually sterilized not sooner than one day after the impound.

Sec. 3. 20 V.S.A. § 3581 is amended to read:

§ 3581. GENERAL REQUIREMENTS

(a) A person who is the owner of a dog or wolf-hybrid more than six months old shall annually on or before April 1 cause it to be registered, numbered, described, and licensed on a form approved by the Secretary for one year from that day in the office of the clerk of the municipality in which the dog or wolf-hybrid is kept. A person who owns a working farm dog and who intends to use that dog on a farm pursuant to the exemptions in section 3549 of this title shall cause the working farm dog to be registered as a working farm dog and shall, in addition to all other fees required by this section, pay \$5.00 for a working farm dog license. The owner of a dog or wolf-hybrid shall cause it to wear a collar and attach a license tag issued by the municipal clerk to the collar. Dog or wolf-hybrid owners shall pay for the license \$4.00 for each neutered dog or wolf-hybrid, and \$8.00 for each unneutered dog or wolf-hybrid. If the license fee for any dog or wolf-hybrid is not paid on or before April 1, its owner or keeper may thereafter procure a license for that license year by paying a fee of 50 percent in excess of that otherwise required.

(b) Before a person shall be entitled to obtain a license for a neutered dog or wolf-hybrid, ~~he or she~~ the person shall exhibit to the clerk a certificate signed by a duly licensed veterinarian showing that the dog or wolf-hybrid has been sexually sterilized.

* * *

(d)(1) Before obtaining a license for a dog or wolf-hybrid ~~six months of age or older~~, a person shall deliver to the municipal clerk a certificate or a certified copy thereof issued by a duly licensed veterinarian, stating that the dog or wolf-hybrid has received a current preexposure rabies vaccination with a vaccine approved by the Secretary, and the person shall certify that the dog or wolf-hybrid described in the certificate or copy is the dog or wolf-hybrid to

be licensed. The municipal clerk shall keep the certificates or copies thereof on file. The Secretary shall prescribe the size and format of rabies certificates. The owner of any such dog or wolf-hybrid shall maintain a copy of the rabies vaccination form and provide it to State or municipal officials upon request.

(2) Before obtaining a license for a wolf-hybrid, a person shall deliver to the municipal clerk a certificate or a certified copy thereof, issued by a duly licensed veterinarian, stating that the wolf-hybrid has been sexually sterilized.

* * *

Sec. 4. 20 V.S.A. § 3583 is amended to read:

~~§ 3583. DOMESTIC PETS AND WOLF-HYBRIDS KEPT FOR BREEDING PURPOSES~~

~~(a) The owner or keeper of domestic pets and wolf hybrids kept for breeding purposes may take out annually, on or before April 1, a special license for the domestic pets or wolf hybrids, provided:~~

~~(1) He or she keeps the domestic pets or wolf hybrids within a proper enclosure. A proper enclosure is a locked fence or structure of sufficient height and sufficient depth into the ground to prevent the entry of young children and to prevent the animal from escaping. A proper enclosure also provides humane shelter for the animal.~~

~~(2) The domestic pets or wolf hybrids at all times have a current vaccination against rabies.~~

~~(3) When the number of domestic pets or wolf hybrids so kept does not exceed ten, the fee shall be \$30.00 and for each additional domestic pet or wolf hybrid so kept, an annual fee of \$3.00.~~

~~(b) Domestic pets and wolf hybrids covered by the special license pursuant to this section shall be exempt from other license fees, and all licenses under this section are exempt from the surcharge enacted under subsection (c) of section 3581 of this title.~~

~~(c) If the license fee is not paid by April 1, the owner or keeper may thereafter procure a license for that license year by paying a fee of 50 percent in excess of that otherwise required. These license fees are in addition to any fees required for the operation of a kennel under subchapter 3 of this chapter. [Repealed.]~~

Sec. 5. 20 V.S.A. § 3682 is amended to read:

§ 3682. INSPECTION OF PREMISES

(a) The pet dealer's premises may be inspected upon the issuance of the pet dealer permit or at any time the pet dealer permit is in effect. Inspections may be conducted by a municipal animal control officer, a law enforcement officer as that term is defined in 23 V.S.A. § 4(11), or a representative of the Agency of Agriculture, Food and Markets. The inspector may, at ~~his or her~~ the inspector's discretion and with the approval of the municipality, be accompanied by a veterinarian or an officer or agent of a humane society incorporated in Vermont. This section shall not create an obligation on the part of any municipal legislative body to conduct inspections.

* * *

Sec. 6. 20 V.S.A. § 3814 is amended to read:

§ 3814. FINDINGS

The General Assembly finds:

(1) The supply of dogs, cats, and wolf-hybrids in Vermont is a major concern.

(2) There are insufficient resources in this State to care for or provide homes for these animals.

(3) Many of these animals are ultimately euthanized or become victims of accidents, starvation, or disease.

(4) Pet owners who have limited economic resources have great difficulty affording the cost of professional ~~spaying and neutering~~ sexual sterilization services.

Sec. 7. 20 V.S.A. § 3815 is amended to read:

§ 3815. DOG, CAT, AND WOLF-HYBRID ~~SPAYING AND NEUTERING~~
SEXUAL STERILIZATION PROGRAM

(a) The Agency of Human Services shall administer a dog, cat, and wolf-hybrid ~~spaying and neutering~~ sexual sterilization program providing reduced-cost ~~spaying and neutering~~ sexual sterilization services and presurgical immunization for dogs, cats, and wolf-hybrids owned or cared for by individuals with low income. The Agency ~~shall~~ may implement the program through an agreement with a qualified organization consistent with the applicable administrative rules.

(b) The program shall reimburse veterinarians who voluntarily consent to ~~spay or neuter~~ sexually sterilize dogs, cats, and wolf-hybrids under the auspices of the program. The reimbursement shall be less any co-payment by the owner of a dog, cat, or wolf-hybrid for the cost of each ~~spaying or neutering~~ sexual sterilization procedure.

* * *

Sec. 8. 20 V.S.A. § 3816 is amended to read:

§ 3816. ANIMAL ~~SPAYING AND NEUTERING~~ SEXUAL STERILIZATION FUND; CREATION

(a) There is created, pursuant to 32 V.S.A. chapter 7, subchapter 5, in the Agency of Human Services the Dog, Cat, and Wolf-Hybrid ~~Spaying and Neutering~~ Sexual Sterilization Special Fund to finance the costs of the dog, cat, and wolf-hybrid ~~spaying and neutering~~ sexual sterilization program established in section 3815 of this title.

(b) Revenue for the Fund shall be derived from:

(1) the surcharge payment paid to a municipality pursuant to subdivision 3581(c)(1) of this title;

(2) gifts from private donors; and

(3) any appropriation that the General Assembly makes to the Fund.

(c) Interest earned on the Fund shall be retained in the Fund.

(d) The Agency of Human Services shall use the revenue in the Fund created in subsection (a) of this section for administering the dog, cat, and wolf-hybrid ~~spaying and neutering~~ sexual sterilization program.

Sec. 9. 20 V.S.A. § 3903 is amended to read:

§ 3903. ANIMAL SHELTERS AND RESCUE ORGANIZATIONS

(a) [Repealed.]

(b) Animal intake. An animal shelter or rescue organization as defined by section 3901 of this title shall ~~make every effort to~~ collect the following information, if available, about an animal it accepts: the name and address of the person transferring the animal and, if known, the name of the animal; its vaccination history; and other information concerning the background, temperament, and health of the animal.

* * *

Sec. 10. 20 V.S.A. § 3907 is amended to read:

§ 3907. DENIAL OR REVOCATION OF REGISTRATION OR LICENSE

Issuance of a certificate of registration may be denied to any animal shelter, rescue organization, pet dealer, or fair, or a license may be denied to any public auction or pet shop or any certificate or license previously granted under this chapter may be revoked by the Secretary if, after public hearing, it is determined that the housing facilities or primary enclosures are inadequate for the purposes of this chapter or if the feeding, watering, sanitizing, and housing practices of the animal shelter, rescue organization, fair, public auction, or pet shop, as the case may be, are not consistent with this chapter or with rules adopted under this chapter.

Sec. 11. 20 V.S.A. § 3911 is amended to read:

§ 3911. PENALTIES

(a) Any person licensed or registered under this chapter who fails to provide animals under the person's care or custody with adequate food or adequate water, as defined in section 3901 of this title, or who fails to house animals in the person's care or custody in a manner that is adequate for their welfare, shall be fined not more than \$500.00.

(b) Any person who operates a fair or public auction or who transacts business as a pet shop, animal shelter, pet dealer, or rescue organization without being duly licensed or without possessing a proper certificate of registration, as the case may be, as required under this chapter, or who violates any provision of this chapter or of any rule lawfully adopted under its authority for which no other penalty is provided shall be fined not more than \$300.00 or imprisoned for not more than six months, or both.

(c) The Secretary may assess administrative penalties under 6 V.S.A. §§ 15–17, not to exceed \$1,000.00, for violations of this chapter.

Sec. 12. 20 V.S.A. § 3915 is amended to read:

§ 3915. HEALTH CERTIFICATE FOR TRANSPORT INTO STATE

(a) A dog, cat, ferret, or wolf-hybrid imported into the State for sale, resale, exchange, or donation shall be accompanied by an official health certificate or similar certificate of inspection for the dog, cat, ferret, or wolf-hybrid issued by a veterinarian licensed in the state or country of origin. The certificate shall certify that:

(1) the dog, cat, ferret, or wolf-hybrid has been inspected and is free of visible signs of infections or contagious or communicable disease; ~~and~~

(2) if the dog, cat, ferret, or wolf-hybrid is more than three months of age, the dog, cat, ferret, or wolf-hybrid has a current rabies vaccination or is a specific breed for which a rabies vaccination is not age-appropriate; and

(3) if the wolf-hybrid is more than four months of age, the wolf-hybrid has been sexually sterilized.

(b) The Agency of Agriculture, Food and Markets may adopt rules regarding the issuance and contents of any certificate required under subsection (a) of this section.

Sec. 13. 20 V.S.A. § 3916 is added to read:

§ 3916. INSURANCE

Pet dealers, animal shelters, rescue organizations, and keepers of animals for breeding purposes shall, as a condition of their licenses or certificates of registration, be required to obtain and maintain a commercially reasonable level of general liability insurance.

Sec. 14. REPORT

On or before December 15, 2026, the Director of Animal Welfare shall report to the House Committee on Government Operations and Military Affairs and the Senate Committee on Government Operations on the next steps necessary for the creation of a comprehensive animal welfare program in Vermont, including specifically a proposal for the development of an oversight structure for dog and cat breeders and sellers, and people owning large numbers of these animals. The Director shall consult with stakeholders and registrants for purposes of preparing the report required by this section.

Sec. 15. EFFECTIVE DATE

This act shall take effect on passage.

And that the bill ought to pass in concurrence with such proposal of amendment.

Senator Gulick, for the Committee on Finance, to which the bill was referred, reported recommending that the bill ought to pass in concurrence with proposal of amendment as recommended by the Committee on Government Operations.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, the proposal of amendment was agreed to, and third reading of the bill was ordered.

Proposal of Amendment; Third Reading Ordered**H. 932.**

Senator Hardy, for the Committee on Natural Resources and Energy, to which was referred House bill entitled:

An act relating to the regulation of forestry under Act 250.

Reported recommending that the Senate propose to the House to amend the bill in Sec. 1, 10 V.S.A. § 6001, in subdivision (3), by striking out subdivision (F) in its entirety and inserting in lieu thereof a new subdivision (F) to read as follows:

(F) When development is proposed to occur on a parcel or tract of land that is devoted to logging and forestry, only those portions of the parcel or the tract that support the development shall be subject to regulation under this chapter. Permits issued under this chapter shall not impose conditions on, apply to, restrict, or conflict with the *Acceptable Management Practices for Maintaining Water Quality on Logging Jobs in Vermont* on other portions of the parcel or tract of land that do not support the development.

And that the bill ought to pass in concurrence with such proposal of amendment.

Senator Hardy, for the Committee on Finance, to which the bill was referred, reported recommending that the Senate propose to the House that the bill be amended as recommended by the Committee on Natural Resources and Energy with further proposal of amendment in Sec. 1, 10 V.S.A. § 6001, in subdivision (3), in subdivision (F), by striking out the second sentence in its entirety and inserting in lieu thereof a new sentence to read as follows:

Permits issued under this chapter shall not impose conditions on, apply to, or restrict or conflict with the *Acceptable Management Practices for Maintaining Water Quality on Logging Jobs in Vermont* on other portions of the parcel or tract of land that do not support the development.

And that the bill ought to pass in concurrence with such proposal of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, and the recommendation of proposal of amendment of the Committee on Natural Resources and Energy was agreed to.

Thereupon, the recommendation of proposal of amendment of the Committee on Finance was agreed to, and third reading of the bill was ordered.

Proposal of Amendment; Third Reading Ordered**H. 938.**

Senator Lyons, for the Committee on Health and Welfare, to which was referred House bill entitled:

An act relating to establishing the Vermont Homelessness Response Continuum.

Reported recommending that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following

* * * Findings, Legislative Intent, and Purpose * * *

Sec. 1. FINDINGS

The General Assembly finds that:

(1) although an imperfect tool for measuring the true number of unhoused Vermonters, the Vermont Homeless Management Information System as of December 2025 indicated that there were 4,022 individuals who were homeless in the State, 863 of whom were children under 18 years of age; and

(2) the 2024 Vermont Housing Needs Assessment notes that of the 36,000 primary homes needed in Vermont between 2025 and 2029, the number needed to address homelessness is 3,295.

Sec. 2. LEGISLATIVE INTENT

It is the intent of the General Assembly that:

(1) unsheltered homelessness be eliminated and that homelessness in Vermont be rare, brief, and nonrecurring;

(2) Vermont reduce reliance on the inefficient use of hotel and motel rooms for emergency housing;

(3) utilization of an emergency housing benefit to access hotels and motels through the General Assistance program end and be replaced by a continuum of services; and

(4) a continuum of supports and services be available and administered flexibly in a manner that:

(A) provides a stable pathway to permanent housing;

(B) meets the specific needs of households experiencing homelessness; and

(C) supports community partners.

Sec. 3. PURPOSE

It is the purpose of this act to:

(1) establish a continuum of supports and services for households who are experiencing homelessness or who are at risk of experiencing homelessness;

(2) ensure that tailored, temporary emergency housing assistance is available to Vermonters in a manner that encourages efficient and accountable use of taxpayer funds;

(3) support self-sufficiency and reduce returns to homelessness by developing personalized housing plans with required participation by households;

(4) establish clear eligibility criteria and require active household participation;

(5) expand the use of alternative emergency housing models in partnership with municipalities, nonprofit community-based providers, and private landlords;

(6) integrate supportive services to assist households to achieve permanent housing stability;

(7) establish transparent accountability measures, reporting requirements, and oversight mechanisms;

(8) increase Program efficiency and promote maximum flexibility in administering services and supports in the continuum;

(9) empower local communities to administer emergency housing services with maximum flexibility; and

(10) create a diversified system of emergency housing options, including shelters, specialized shelters, shared housing arrangements, host-home models, master-lease units, and rapid rehousing placements, that provide cost-effective, sustainable, and supportive outcomes to households.

* * * Creation of the Vermont Homelessness Response Continuum * * *

Sec. 4. 33 V.S.A. chapter 22 is added to read:

CHAPTER 22. VERMONT HOMELESSNESS RESPONSE CONTINUUM

§ 2201. DEFINITIONS

As used in this chapter:

(1) “Alternative housing options” means housing options including shelters, specialized shelters, transitional housing, recovery residences, shared housing arrangements, host-home models, master-lease units, and rapid rehousing placements.

(2) “Applicant” means a household that applies for emergency housing assistance.

(3) “At risk of homelessness” means precariously housed without sufficient income, resources, or support to prevent homelessness.

(4) “Case management services” means individualized supportive services.

(5) “Coordinated entry” means a process that standardizes the way households at risk of homelessness or experiencing homelessness access and are assessed for and referred to the housing and services that a household needs for housing stability.

(6) “Department” means the Department for Children and Families.

(7) “Disability” means a physical, sensory, cognitive, developmental, or mental health condition or substance use disorder that substantially limits one or more major life activities, or that requires ongoing support, accommodation, or treatment to maintain an individual’s health, safety, or independence. The term includes chronic or episodic conditions that significantly impact daily functioning, regardless of whether the individual is receiving, or is eligible to receive, federal disability benefits.

(8) “Diversion” means a strategy aimed at preventing homelessness by helping households find immediate alternative housing options instead of entering shelters. Diversion focuses on addressing the needs of those who have recently lost their housing.

(9) “Eligible household” means a household that is homeless and is physically present and intends to reside in Vermont as evidenced by active participation in a housing, employment, or other Agency of Human Services–recognized plan.

(10) “Emergency cold-weather shelter” means publicly funded shelter beds made available to households during periods when the National Weather Service is forecasting temperatures at or below 10 degrees Fahrenheit including windchill for the majority of the State.

(11) “Emergency housing” means temporary shelter, lodging, or other housing support, or related services provided to eligible households to protect the health, safety, and welfare of an eligible household when no safe housing option is immediately available.

(12) “Highly structured shelter” means a shelter that provides programming that emphasizes case management, housing stability, employment, education, or treatment services, as well as other services as appropriate, in a manner that accommodates an eligible household’s disability, if any.

(13) “Homeless” means:

(A) lacking a fixed, regular, and adequate nighttime residence;

(B) facing imminent loss of a primary nighttime residence;

(C) fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking, and other dangerous or life-threatening conditions that relate to violence against a household or household member that either takes place in the primary nighttime residence or causes the household or household member to be afraid to return to the primary nighttime residence;

(D) residing in a place not meant for human habitation, such as cars, parks, abandoned buildings, or streets; or

(E) otherwise defined as homeless under federal law.

(14) “Household” means an individual or group of individuals, with or without children, including individuals who reside together as one economic unit, who are married, parties to a civil union, or unmarried.

(15) “Low-barrier shelter” means a shelter that minimizes barriers to entry by reducing the rules and programmatic requirements found in highly structured shelters, while still providing case management and other housing support services in a manner that accommodates an eligible household’s disability, if any.

(16) “Minor child” means an individual under 18 years of age.

(17) “Office” means the Office of Economic Opportunity.

(18) “Permanent supportive housing” means long-term housing with wraparound services for individuals with complex health and social needs.

(19) “Prevention” means services intended to prevent a household from becoming homeless, including housing relocation or stabilization services or short-term rental assistance, including rental arrearage.

(20) “Program” means the Vermont Homelessness Response Continuum.

(21) “Rapid rehousing” means short- to medium-term rental assistance and supportive services aimed at assisting a household to quickly exit homelessness.

(22) “Shelter” means a facility that meets the Department’s shelter standards.

(23) “Specialized shelter” means a facility that meets the Department’s shelter standards and applicable standards for the delivery of additional services, including health care, mental health services, or services related to substance use disorder.

(24) “Supportive services” means individualized supports that assist a household in obtaining and maintaining housing, including:

(A) intake assessments and services for diversion from homelessness;

(B) household needs assessments;

(C) case management;

(D) individualized household plans to address identified needs;

(E) housing navigation services;

(F) assistance obtaining and retaining housing, including financial assistance;

(G) landlord-tenant outreach, education, and conflict resolution;

(H) navigation to other services and supports as identified in the household’s housing plan, including economic benefits, peer-supported services, job training and employment services, services related to disability and independent living advocacy, and referral to health care assistance, including treatment for mental health conditions and substance use disorder;

(I) progress monitoring of interventions; and

(J) services to ensure continuity after a permanent placement.

(25) “Unsheltered homelessness” means sleeping in a location not designed for or ordinarily used as a regular sleeping accommodation, including cars, parks, abandoned buildings, or streets.

§ 2202. ESTABLISHMENT; VERMONT HOMELESSNESS RESPONSE CONTINUUM

(a) The Vermont Homelessness Response Continuum is established to create an array of services that prevent and address homelessness in Vermont. The Program shall be administered by the Department’s Office of Economic Opportunity.

(b) The Office shall maintain a continuum of services that is flexible, housing focused, and designed to prevent homelessness whenever possible. The continuum shall prioritize early intervention, rapid resolution of housing crises, and equitable access to emergency and permanent housing.

(c) The Program shall:

(1) provide temporary emergency housing to eligible households experiencing homelessness or at imminent risk of homelessness;

(2) reduce reliance on hotels and motels for emergency housing assistance;

(3) expand the use of alternative housing options in partnership with community organizations, municipalities, and private landlords;

(4) integrate case management and individualized housing plans into all emergency housing placements; and

(5) ensure accountability, transparency, and cost efficiency in the use of public funds.

(d) All funding opportunities available under the Program shall be open to any entity or community partner, including those that did not previously receive funding.

§ 2203. PROGRAM COMPONENTS

(a) The continuum of services shall consist of the following:

(1) level 1: prevention and diversion services;

(2) level 2: shelter services:

(A) level 2A: highly structured shelter services; and

(B) level 2B: low-barrier shelter services;

(3) level 3: specialized shelter services;

(4) level 4: hotels and motels;

(5) permanent supportive housing services; and

(6) other emergency housing services.

(b) The Office shall address each of the services in subsection (a) of this section by separate line items in its budget. The Department shall be responsible for any transfers to other Agency of Human Services departments necessary to implement the services listed in subsection (a) of this section. The Department and other departments within the Agency of Human Services shall maximize federal receipts, as applicable, for services listed in subsection (a) of this section.

(c) Upon assessing a household's needs, the Office or community partners shall offer to place the household in the appropriate level of care to address the household's specific needs if capacity, staffing, and geographic accessibility are available.

§ 2204. PREVENTION AND DIVERSION SERVICES

Level 1: prevention and diversion services.

(1) Prevention and diversion services shall function as the primary entry point to the Vermont Homelessness Response Continuum for all households, although connection may be made at any level. The Office shall ensure that prevention and diversion services are provided through an agreement with one or more community partners in each region of the State in a manner that accommodates an eligible household's disability, if any. All households, upon request for assistance, shall receive a brief, standardized initial prevention and diversion assessment to identify safe alternatives to homelessness and resolve immediate housing barriers.

(2) Prevention includes activities to avert entry into homelessness. Diversion includes problem-solving interventions and supports that safely resolve a housing crisis without the use of shelter or hotel or motel placements.

(3) Funds administered for prevention and diversion services shall have maximum flexibility.

§ 2205. SHELTER SERVICES

(a) Level 2A: highly structured shelter services.

(1) To the extent funds are appropriated for this purpose, the Office shall determine the need for highly structured shelter services and develop sufficient highly structured shelter beds to address that need. The Department through the Office shall enter into agreements for a period of not less than two years at a time with community partners for the provision of highly structured shelter services.

(2) Highly structured shelters shall offer programming that emphasizes case management, housing stability, employment, education, or treatment services, as well as other services as appropriate, in a manner that accommodates an eligible household's disability, if any. Eligible households receiving highly structured shelter services shall participate in case management and other services to the extent of their ability.

(3) The Office shall ensure that highly structured shelter services meet the Department of Public Safety, Vermont Fire and Building Safety Code (CVR 28-070-001).

(4) If an eligible household's needs cannot be met with the level 1 prevention and diversion services in section 2204 of this chapter, highly structured shelter services are the preferred initial placement if capacity, staffing, and geographic accessibility are available.

(b) Level 2B: low-barrier shelter services.

(1) To the extent funds are appropriated for this purpose, the Office shall determine the need for low-barrier shelter services and develop sufficient low-barrier shelters to address that need. The Department through the Office shall enter into agreements for a period of not less than two years at a time with community partners for the provision of low-barrier shelter services.

(2) Low-barrier shelters shall minimize barriers to entry by reducing the rules and programmatic requirements found in highly structured shelters, while still providing case management and other housing support services in a manner that accommodates an eligible household's disability, if any. Stays in low-barrier shelters shall be time limited, and eligible households shall be transitioned to highly structured shelter services or permanent housing as soon as feasible.

(3) The Office shall ensure that low-barrier shelter services meet the Department of Public Safety, Vermont Fire and Building Safety Code (CVR 28-070-001).

(4) If an eligible household's needs cannot be met with the level 1 prevention and diversion services in section 2204 of this chapter or the highly structured shelter services in subsection (a) of this section, low-barrier shelter services may be utilized if capacity, staffing, and geographic accessibility are available.

§ 2206. SPECIALIZED SHELTER SERVICES

Level 3: specialized shelter services.

(1) To the extent funds are appropriated for this purpose:

(A) the relevant Agency of Human Services departments shall determine the need for and, to the extent funds permit, develop specialized shelter services that comply with the Department of Public Safety, Vermont Fire and Building Safety Code (CVR 28-070-001), as well as any other applicable standards relevant to the specialty population; and

(B) the relevant Agency of Human Services departments shall enter into agreements for a period of not less than two years at a time with community partners for the provision of specialized shelter services.

(2) Specialized service shelters shall offer services delivered in a highly structured shelter as well as additional specialty services, such as services for substance use disorder and mental and physical health conditions. Eligible households receiving specialized shelter services shall participate in case management and other services to the extent of their ability.

(3) If an eligible household's needs cannot be met with the level 1 prevention and diversion services in section 2204 of this chapter or the level 2 shelter services in section 2205 of this chapter, a specialized service shelter may be utilized if capacity, staffing, and geographic accessibility are available and the eligible household requires specialized services.

§ 2207. HOTELS AND MOTELS

Level 4: hotels and motels.

(1) It is the intent of the General Assembly to decrease reliance on hotel and motel rooms. However, until sufficient permanent affordable housing or shelter services are available, the use of hotel and motel services shall be permitted.

(2) If a hotel or motel is utilized pursuant to this section, the Department shall:

(A) enter into an agreement with one or more community partners to provide relevant supportive services to eligible households;

(B) permit a population-specific placement to the extent certain populations are not isolated from the wider community served through the Program;

(C) propose hotel and motel rates as part of its budget presentation for the General Assembly's consideration;

(D) use only hotel and motel rates established by the General Assembly;

(E) enter into agreements for the use of blocks of hotel and motel rooms and negotiate conditions of use for those blocks, including access to providers of case management and other supportive services, with space to provide services as negotiated; and

(F) ensure that services are not provided pursuant to this section on a night-by-night basis.

(3) If a hotel or motel is utilized pursuant to this section, the eligible household shall participate in case management services, planning for housing stability, and other services to the extent of the eligible household's ability.

(4) A hotel or motel used pursuant to this chapter shall comply with Program rules and the following rules:

(A) Department of Health, Licensed Lodging Establishment Rule (CVR 13-140-023); and

(B) Department of Public Safety, Vermont Fire and Building Safety Code (CVR 28-070-001).

(5)(A) To the extent funds are appropriated for this purpose:

(i) between April 1 and November 30 of each year, the utilization of hotel and motel rooms pursuant to this section shall be capped at 700 rooms per night; and

(ii) between December 1 and March 31 of each year, the utilization of hotel and motel rooms pursuant to this section shall be capped at 1,000 rooms per night.

(B) Hotel and motel rooms utilized by individuals served under section 602 of this title shall not be included in the room caps provided in this subdivision (5).

(6) If an eligible household's needs cannot be met by levels 1–3 of the Program as described in sections 2204–2206 of this chapter, the Office may utilize hotels and motels if capacity, staffing, and geographic accessibility are available.

§ 2208. PERMANENT SUPPORTIVE HOUSING SERVICES

The Agency of Human Services' departments or their community partners shall provide permanent supportive housing services to an eligible household participating in the Program. Permanent supportive housing services provided pursuant to this section shall combine long-term, community-based rental assistance with voluntary, flexible supportive services, such as family supportive housing and other supportive housing services funded in whole or in part by Medicaid, if the household and services are eligible for Medicaid. An eligible household receiving permanent supportive housing services shall participate in case management, planning for housing stability, and other services to the extent of the eligible household's ability. Permanent supportive housing services may be utilized by an eligible household for as long as the eligible household's plan indicates it is necessary.

§ 2209. OTHER EMERGENCY HOUSING SERVICES

(a) Municipal supports. The Department through the Office shall provide grants to municipalities in areas of the State with a high volume of unsheltered homelessness, including municipalities underserved by traditional funding

sources. An eligible municipality may submit to the Office a grant application containing the estimated cost of the municipality's proposal and other identified funding sources. The use of grant funding awarded pursuant to this subsection is at the discretion of the municipality and shall include the provision of basic life-sustaining shelter when the National Weather Service declares a cold weather advisory. Shelter provided pursuant to this subsection shall be time limited, shall not require a coordinated entry assessment or case management, and shall have minimal data reporting requirements.

(b) Emergency cold-weather shelters. Emergency cold-weather shelters shall be managed through an agreement between the Office and one or more community partners to provide overnight, low-barrier shelter when weather conditions warrant. The Office and community partners shall ensure equitable access to emergency cold-weather shelters for communities with a high number of households experiencing unsheltered homelessness. Shelter provided pursuant to this subsection shall be time limited, shall not require a coordinated entry assessment or case management, and shall have minimal data reporting requirements.

(c) Alternative Agency of Human Services housing solutions. The Agency of Human Services, through its various departments, provides households with other time-limited or permanent housing. Such services include recovery housing, various residential supports for individuals with intellectual or developmental disabilities, home care services for older Vermonters and individuals with physical disabilities, transitional housing for individuals exiting correctional custody, and residential options for individuals with mental health challenges. Emergency housing provided through the Program is not intended to take the place of any other Agency of Human Services time-limited or permanent housing.

§ 2210. HOUSEHOLD RESPONSIBILITIES

(a) Within the funds appropriated for this purpose, a household shall qualify for services under the Program if the household:

(1) is physically present and intends to reside in Vermont as evidenced by active participation in a housing, employment, or other Agency of Human Services-recognized plan;

(2) agrees to a coordinated entry assessment that prioritizes the household for permanent housing, unless explicitly exempt under this chapter;

(3) agrees to engage with a case manager to develop a housing plan, unless explicitly exempt from case management requirements under this chapter or by federal law; and

(4) abides by Program rules and refrains from misconduct.

(b)(1) The Office or a community partner shall provide clear written notice to all applicants regarding penalties for fraud at the time of application.

(2) The Office or a community partner shall not impose a penalty upon a household for a good faith, immaterial error that was corrected upon notice within a reasonable period of time.

(3) A household that knowingly provides false, misleading, or incomplete information regarding residency, disability status, household composition, or other eligibility criteria shall be subject to termination of services within 30 days after receiving written notice from the Department or a community partner.

(4) Pending the outcome of a relevant Human Services Board hearing, the Office may refer cases of suspected fraud to the Office of the Attorney General or a State's Attorney for investigation and prosecution under applicable State law.

(c) A household may be terminated from the Program for repeatedly refusing suitable placements following documented suitability assessments and reasonable accommodations.

(d) A member or members of an eligible household may be subject to immediate termination of services as necessary for the safety of others if the member or members are engaged in:

(1) criminal activity; or

(2) misconduct that is not related to a disability or to victimization related to abuse, sexual assault, or stalking.

(e) As used in this section, "misconduct" means documented behaviors that materially endanger the safety of others, involve the intentional destruction of property, or constitute illegal activity.

§ 2211. PRIORITIZATION

(a) The Office, either directly or through community partners, shall prioritize services within the funds appropriated for this purpose to eligible households who are homeless or at risk of becoming homeless and have a member who:

(1) is 65 years of age or older;

(2) has a disability;

(3) is a minor child;

(4) is pregnant;

(5) is experiencing domestic violence, dating violence, sexual assault, stalking, human trafficking, or other dangerous or life-threatening conditions; or

(6) is under court-ordered eviction or constructive eviction due to circumstances over which the household has no control.

(b)(1) Proof of an eligible household's disability shall be verified by:

(A) a health care provider licensed or certified and practicing in Vermont;

(B) a determination or certification from a State- or federally recognized agency or program that provides services to individuals with disabilities; or

(C) self-attestation by the eligible household, subject to verification by the State or community partner within 30 days when other documentation is not reasonably available at the time of application.

(2) The presence of an eligible household member's disability shall be verified by the Office or a community partner during the household's initial application process and shall be redetermined annually if the household is still receiving services. An eligible household with a member who has a lifelong disability, such as an intellectual or developmental disability, shall not be required to have the disability redetermined.

(c) The Office and community partners shall comply with the Americans with Disabilities Act, 42 U.S.C. § 12101–12213, and section 504 of the Rehabilitation Act of 1973, 29 U.S.C. § 794, for the purposes of providing reasonable modifications, effective communication, and accessible placements. Program rules and case management requirements shall be reasonably modified, including with the use of plain language, as necessary to avoid discrimination against eligible households with a member who has a disability.

§ 2212. TIME LIMITS FOR PROGRAM PARTICIPATION

(a) Time limits for Program participation shall be governed by the level of service provided as follows:

(1) Level 1: Any temporary housing that is not provided in the form of temporary rental assistance through the Program's prevention and diversion services shall not exceed 30 days per rolling 12-month period.

(2) Level 2: The Office, in collaboration with shelter providers, shall establish the maximum length of stay in highly structured shelters and low-barrier shelters in rule or shelter standards.

(3) Level 3: The Department, in collaboration with other relevant Agency of Human Services departments, shall establish the maximum length of stay in specialized shelters in rule or shelter standards.

(4) Level 4: Hotels and motels:

(A) Between April 1 and November 30 of each year, eligible households may receive housing at hotels and motels with supportive services for not more than 70 days per rolling 12-month period as calculated from the date of the eligible household's application through the same day of the month 12 months later.

(B) Between December 1 and March 31 of each year, eligible households may receive continuous services in cold-weather-use hotels and motels, which shall not be applied toward the time limit established in subdivision (A) of this subdivision (4).

(b) The Department may grant extensions to the time limits established in subsection (a) of this section pursuant to criteria adopted in rule, including for:

(1) an eligible household actively awaiting a placement in housing, treatment, or other services;

(2) medical necessity;

(3) lack of reasonable alternative accessible placements for a member of the eligible household with a disability; and

(4) imminent risk to the health or safety of one or more of the eligible household's members.

§ 2213. CASE MANAGEMENT SERVICES

Each eligible household shall be assigned a case manager, except where specifically exempted for certain services, which may be from any Agency of Human Services department or a community partner. Case management services provided pursuant to this chapter shall be informed by the acuity level of the eligible household and include individualized supports that connect an eligible household to public assistance, health care, employment, permanent housing, and other services. A household may request, but is not guaranteed, a specific case manager or change in case manager.

§ 2214. NEEDS ASSESSMENT

The Office and community partners shall provide advice and consultation to the Department of Housing and Community Development in its completion of a needs assessment that identifies gaps in services for households that are homeless in the State and includes recommendations to ensure the provision of equitable services throughout the State.

§ 2215. NOTICE; APPEALS; RIGHT TO FAIR HEARING

(a) The Office or a community partner shall provide written notice to any applicant or household whose participation in the Program is denied, reduced, suspended, or terminated. Notice shall include:

(1) the specific factual and legal basis for the Office or community partner's decision;

(2) the effective date of the action, which in the case of termination, reduction, or suspension of services shall provide timely written notice by email or U.S. mail;

(3) a statement of the right to request a fair hearing pursuant to this section; and

(4) clear instructions, in plain language, on the process and deadlines for filing an appeal.

(b) An applicant for or a recipient of assistance pursuant to this chapter may file a request for a fair hearing with the Human Services Board pursuant to 3 V.S.A. § 3091 when:

(1) an application for assistance under the Program is denied in whole or part;

(2) a household's benefits are terminated, reduced, or suspended; or

(3) the household believes that benefits have not been provided in accordance with applicable rules or policies.

(c) An applicant or household shall file a request for a fair hearing with the Human Services Board within 60 days after the date of the written notice pursuant to subsection (a) of this section.

(d) If a household files a request for a fair hearing within 14 days after receiving notice pursuant to subsection (a) of this section, the Office or community partner providing notice shall continue to provide services under the Program without interruption until a decision is issued by the Human Services Board, unless:

(1) the household voluntarily waives continued services; or

(2) a household or household member's continued receipt of services poses a risk of safety to others.

(e) Fair hearings held pursuant to this section shall be conducted in accordance with 3 V.S.A. §§ 3090–3091.

§ 2216. RULEMAKING

The Department shall adopt rules pursuant to 3 V.S.A. chapter 25 for the implementation of the Vermont Homelessness Response Continuum, addressing at a minimum:

- (1) requirements for community providers participating in the Program;
- (2) standards for highly structured, low-barrier, and specialized shelters;
- (3) documentation requirements for household eligibility, including disability;
- (4) required elements for supportive services, including case management;
- (5) the creation of a brief, standardized initial assessment form that may be completed by hand, electronically, or by telephone;
- (6) a process for issuing timely, written approval or denial notifications to applicants;
- (7) a process for issuing advance notice to households when the household is being terminated from the Program;
- (8) applicant and household appeal procedures;
- (9) time limits for Program participation, including procedures for extensions;
- (10) a process for reinstatement of services after a household's termination from the Program;
- (11) expectations for the Office's oversight and quality monitoring, including performance measurements applicable to all community partners and grantees; and
- (12) other subjects as deemed necessary.

§ 2217. REPORTING

(a) Annually, as part of the Department's budget presentation, the Department shall provide a status report addressing each level of the Vermont Homelessness Response Continuum. Minimally, the status report shall address:

- (1) the number of households served within each level of the Program;
- (2) the average length of participation for households within each level of the Program and the rate at which households successfully transition to permanent housing;

(3) the number of households diverted from entering shelters or hotel and motel placements through prevention and diversion services;

(4) the utilization of hotels and motels, including:

(A) the average nightly number of rooms used;

(B) the average and median length of stay;

(C) the extent to which hotel and motel usage has decreased relative to the prior fiscal year; and

(D) the number of eligible households denied a hotel or motel room due to authorized rooms being fully occupied;

(5) housing stability outcomes, including rates of return to homelessness within six and 12 months following exit from the Program;

(6) an assessment of regional capacity and access to services, including identification of geographic areas with unmet needs or disproportionate utilization of emergency housing resources;

(7) total expenditures by Program level and funding source, including State, federal, and other funds, and an analysis of cost efficiency across housing models; and

(8) any operational barriers to implementation of the Program, along with recommendations for administrative or legislative action.

(b) Annually, as part of the Department's budget presentation, the Department shall set goals for increased housing capacity, including permanent supportive housing, permanent affordable housing, and shelter beds. The Department shall provide data pertaining to the increased shelter capacity and the extent to which shelter capacity meets the needs of eligible households experiencing homelessness each year.

(c) On or before the last day of each month, the Office, or other relevant agency or department, shall post on its website a substantially similar report to that due pursuant to 2023 Acts and Resolves No. 81, Sec. 6(b), including the Office's monthly expenditure on the Program by level.

* * * Continuums of Care; Required Merger * * *

Sec. 5. MERGER OF CONTINUUMS OF CARE

(a) In order to promote the effective use of resources and continuity of care, the Department for Children and Families' Office of Economic Opportunity shall work in collaboration with the Chittenden County Homeless Alliance, the Balance of State Continuum of Care, and the U.S. Department of Housing and Urban Development to establish a single continuum of care in the State on or before October 1, 2028.

(b) On or before January 15, 2028, the Office shall submit a written report to the House Committee on Human Services and to the Senate Committee on Health and Welfare summarizing efforts to establish a single continuum of care pursuant to this section.

* * * Effective October 1, 2028, Requirements of Grantees * * *

Sec. 6. 33 V.S.A. § 2218 is added to read:

§ 2218. GRANT REQUIREMENTS

Any grant or other agreement executed by the Agency of Human Services or its departments shall require a community partner, as appropriate, to:

(1) participate in the local housing coalition or other group established to assist eligible households who are homeless;

(2) utilize the coordinated entry assessment for eligible households who are homeless or at risk of homelessness;

(3) utilize the appropriate planning process and options for an eligible household transitioning into permanent housing, including for eligible households with an individual who has an intellectual or developmental disability, older Vermonters, or individuals transitioning from a correctional facility or hospital; and

(4) measure performance outcomes, including diversion success, time to housing, and housing retention.

* * * Fiscal Year 2027 Time Limits for Use of Hotels and Motels * * *

Sec. 6a. FISCAL YEAR 2027 TIME LIMITS; HOTELS AND MOTELS

In fiscal year 2027, an eligible household utilizing General Assistance emergency housing in a hotel or motel during the previous fiscal year shall not be subject to a reset of the 70-day limit established in 33 V.S.A. § 2212(a)(4)(A) until the 12-month anniversary of the eligible household's fiscal year 2026 application.

* * * Transition and Rulemaking; Vermont Homelessness Response Continuum * * *

Sec. 7. TRANSITION TO THE VERMONT HOMELESSNESS RESPONSE CONTINUUM

Recognizing that the Department and community partners do not have the capacity to fully implement the Vermont Homelessness Response Continuum established in 33 V.S.A. chapter 22 on July 1, 2026, the Department through the Office and community partners shall implement the Program to the fullest extent of their ability in fiscal year 2027 while developing the capacity to fully implement the Program in fiscal year 2028.

Sec. 8. INTERIM EMERGENCY RULEMAKING; DEADLINE FOR
ADOPTION OF PERMANENT RULES

(a)(1) Pending the adoption of permanent rules on the Vermont Homelessness Response Continuum, the Commissioner for Children and Families shall adopt and maintain emergency rules pursuant to 3 V.S.A. § 844, which shall be deemed to meet the standard for emergency rulemaking pursuant to 3 V.S.A. § 844(a). Emergency rules required by this subsection shall take effect on September 1, 2026, and shall, at a minimum, address the required topics listed in 33 V.S.A. § 2216.

(2) Between July 1, 2026, and August 31, 2026, the Commissioner for Children and Families shall administer the Vermont Homelessness Response Continuum by applying the General Assistance Emergency Housing rules approved by the Legislative Committee on Administrative Rules on March 13, 2025, for the administration of this act.

(b)(1) Unless extended by the Legislative Committee on Administrative Rules pursuant to 3 V.S.A. § 843(c), the Department shall, on or before October 1, 2027, adopt permanent rules pursuant to 3 V.S.A. chapter 25 on the Vermont Homelessness Response Continuum as required by 33 V.S.A. § 2216.

(2) Prior to filing the permanent rule with the Secretary of State pursuant to 3 V.S.A. § 838, the Department shall:

(A) work in collaboration with stakeholders to develop the rule, including holding at least five regional stakeholder hearings throughout the State; and

(B) on or before April 1, 2027, submit a draft of the rules to the House Committee on Human Services and the Senate Committee on Health and Welfare for review and consideration of Committee comments.

Sec. 9. IMPLEMENTATION STATUS REPORT; VERMONT
HOMELESSNESS RESPONSE CONTINUUM

On or before February 15, 2027, the Department for Children and Families' Office of Economic Opportunity shall present a progress report to the House Committee on Human Services and to the Senate Committee on Health and Welfare on the Office's implementation of the Vermont Homelessness Response Continuum established pursuant to 33 V.S.A. chapter 22. The Office's presentation shall include an initial draft of the Department's permanent rules for the implementation of the Vermont Homelessness Response Continuum and any recommendations for legislative action.

* * * Supportive and Shelter Services for Households Experiencing Domestic or Sexual Violence * * *

Sec. 10. 33 V.S.A. chapter 6 is amended to read:

CHAPTER 6. PREVENTION AND TREATMENT OF SEXUAL ABUSE
AND DOMESTIC AND SEXUAL VIOLENCE

* * *

§ 602. SUPPORTIVE SERVICES AND SHELTER FOR HOUSEHOLDS
EXPERIENCING DOMESTIC OR SEXUAL VIOLENCE

The Department shall select and enter into an agreement with a statewide organization to provide or cause to be provided supportive services and shelter to those households that are experiencing or that have experienced domestic or sexual violence. If the statewide organization cannot fulfill its responsibilities under this section, the Department shall work with another entity to ensure that there is not a gap in services.

* * * Vermont Rental Assistance Bridge Program * * *

Sec. 11. VERMONT RENTAL ASSISTANCE BRIDGE PROGRAM

(a) The Vermont Rental Assistance Bridge Program is established within the Vermont State Housing Authority for the purpose of linking households who require rental assistance to permanent housing when the household does not otherwise have access to relevant U.S. Department of Housing and Urban Development rental assistance.

(b)(1) The Agency shall collaborate with the Vermont State Housing Authority to develop a framework for establishing a unified housing voucher program that consolidates the voucher assistance currently provided though the Agency's departments. In developing this framework, the Agency and the Vermont State Housing Authority shall:

(A) analyze the fiscal implications of consolidating existing voucher programs into a unified program, including projected costs, potential efficiencies, and impacts on funding sources;

(B) assess the projected impact on the total number of individuals served and on distinct populations, including:

- (i) individuals exiting homelessness;
- (ii) individuals facing eviction;
- (iii) individuals with mental health challenges;
- (iv) individuals with disabilities; and

(v) any other population served by the department-administered voucher programs;

(C) identify administrative, operational, and statutory changes required to implement a unified program; and

(D) propose options and recommendations for the structure, governance, and implementation of the unified program.

(2) The Agency and the Vermont State Housing Authority shall report their findings and recommendations to the House Committee on Human Services and to the Senate Committee on Health and Welfare on or before January 15, 2027.

(c) The Vermont State Housing Authority and relevant departments of the Agency of Human Services shall jointly work to:

(1) incorporate existing rental assistance that is funded by the Agency and its departments and designated for Vermonters exiting homelessness into the Program established in this section; and

(2) establish eligibility criteria, any prioritization that may be necessary for this use of funds appropriated for this Program, and the appropriate length of assistance under this section.

(d) The Program shall not provide the full amount of a household's rental payment and shall not be a permanent voucher. Program priority shall be given to current recipients of the HOME Program, established pursuant to 10 V.S.A. § 321(b)(2), who have not yet reached 24 months of rental assistance. Program payments shall be made directly from the Vermont State Housing Authority to a household's landlord.

(e) The Program shall be accessible to eligible households served by each of the Agency's departments, with priority given to those exiting homelessness and not to the exclusion of other eligible populations.

* * * Payment Rate Structure and Fiscal Year 2027 Expenditures * * *

Sec. 12. PAYMENT RATE STRUCTURE; SHELTER SERVICES

The Department for Children and Families, in collaboration with the Agency of Human Services and relevant community partners, shall propose a payment rate structure, including periodic rate reviews, for all shelter services required by this act. The structure shall include a base rate and potential for supplemental payment to the base if necessary and appropriate.

(1) On or before April 1, 2027, the Department shall submit an interim report to the House Committee on Human Services and to the Senate Committee on Health and Welfare regarding the implementation of the payment rate structure and the Department's proposed timeline for implementation.

(2) On or before November 1, 2027, the Department shall submit a final report to the Joint Fiscal Committee regarding the implementation of the payment rate structure and the Department's proposed timeline for implementation.

Sec. 13. FISCAL YEAR 2027 CAPPED ROOM RATES

In fiscal year 2027, the Department for Children and Families or community partners shall pay a hotel or motel establishment providing emergency housing not more than the hotel's lowest advertised room rate and not more than \$80.00 a day per room to shelter a household participating in the Vermont Homelessness Response Continuum. The Department for Children and Families or community partners may shelter a household in more than one hotel or motel room depending on the household's size and composition.

Sec. 14. EXPENDITURES; VERMONT HOMELESSNESS RESPONSE CONTINUUM

(a) This act provides for the fiscal year 2027 expenditure of \$82,634,153.00 for the provision of services, implementation of the Vermont Homelessness Response Continuum, shelter development and operation, rental assistance, and supportive services, including case management, as follows:

(1) \$39,284,606.00 for the Housing Opportunity Grant Program operations, of which \$38,251,696.00 is base funding from the General Fund, \$830,422.00 is federal funding, and \$202,488.00 is from the Global Commitment Fund;

(2) \$4,400,000.00 for the shelter development, of which \$1,400,000.00 is base funding from the General Fund and \$3,000,000.00 is one-time funding from the General Fund;

(3) \$23,870,000.00 for emergency housing in hotels and motels, of which \$9,251,120.00 is base funding from the General Fund and \$14,118,880.00 is one-time funding from the General Fund;

(4) \$2,400,000.00 for case management, of which \$2,400,000.00 is base funding from the General Fund;

(5) \$4,200,000.00 for permanent supportive housing and family supportive housing, of which \$778,987.00 is base funding from the General Fund and \$3,421,013.00 is from the Global Commitment Fund;

(6) \$3,000,000.00 for rental assistance, of which \$3,000,000.00 is base funding from the General Fund;

(7) \$500,000.00 for grants to municipalities, of which \$500,000.00 is one-time funding from the General Fund;

(8) \$1,500,000.00 for emergency cold-weather shelters, of which \$1,500,000.00 is one-time funding from the General Fund;

(9) \$314,618.00 for other expenses, of which \$314,618.00 is from federal funding;

(10) \$3,164,929.00 for staffing, grants, and contracts, of which \$1,100,000.00 is base funding from the General Fund and \$2,064,929.00 is one-time funding from the General Fund; and

(11) \$500,000.00 for the Community Resource Center, of which \$500,000.00 is base funding from the General Fund.

(b) Any funds that remain unspent at the end of fiscal year 2027 shall be carried forward for the same purpose for which they were originally appropriated in this section.

(c) Any funds appropriated for General Assistance emergency housing or the Housing Opportunity Grant Program that remain unspent at the end of fiscal year 2026 shall be carried forward for investment in the Vermont Homelessness Response Continuum in fiscal year 2027.

(d) On or before October 1, 2026; January 1, 2027; and April 1, 2027, the Office shall submit a written report to the House Committees on Appropriations and on Human Services and to the Senate Committee on Appropriations and on Health and Welfare describing how the funds referenced in subsection (a) of this section have been utilized to date, including whether expended funds were one-time or base General Fund, federal funds, or Global Commitment funds.

* * * Removing General Assistance Annual Report * * *

Sec. 15. 33 V.S.A. § 2115 is amended to read:

§ 2115. ~~GENERAL ASSISTANCE PROGRAM REPORT~~

~~On or before September 1 of each year, the Commissioner for Children and Families shall submit a written report to the Joint Fiscal Committee; the House Committees on Appropriations, on General, Housing, and Military Affairs, and on Human Services; and the Senate Committees on Appropriations and on Health and Welfare. The report shall contain the following:~~

- ~~(1) an evaluation of the General Assistance program during the previous fiscal year;~~
- ~~(2) any recommendations for changes to the program;~~
- ~~(3) a plan for continued implementation of the program;~~
- ~~(4) statewide statistics using deidentified data related to the use of emergency housing vouchers during the preceding State fiscal year, including demographic information, client data, shelter and motel usage rates, clients' primary stated cause of homelessness, and average lengths of stay in emergency housing by demographic group and by type of housing; and~~
- ~~(5) other information the Commissioner deems appropriate. [Repealed.]~~

* * * Effective Dates * * *

Sec. 16. EFFECTIVE DATES

- (a) This section and Sec. 8 (deadline for adoption of permanent rules; interim emergency rulemaking) shall take effect on passage.
- (b) Sec. 6 (grant requirements) shall take effect on October 1, 2028.
- (c) All remaining sections shall take effect on July 1, 2026.

And that the bill ought to pass in concurrence with such proposal of amendment.

Senator Lyons, for the Committee on Appropriations, to which the bill was referred, reported recommending that the Senate propose to the House that the bill be amended as recommended by the Committee on Health and Welfare with further proposals of amendment as follows:

First: In Sec. 4, 33 V.S.A. chapter 22, in section 2208, in the first sentence, by inserting "offer to" before "provide"

Second: In Sec. 14, expenditures; Vermont Homelessness Response Continuum, in subsection (a), in subdivision (3), by striking out "\$23,870,000.00" and inserting in lieu thereof "\$23,370,000.00"

Third: In Sec. 14, expenditures; Vermont Homelessness Response Continuum, in subsection (a), in subdivision (7), by inserting after the word "municipalities" the phrase "pursuant to 33 V.S.A. § 2209(a)"

Fourth: In Sec. 14, expenditures; Vermont Homelessness Response Continuum, in subsection (b), by striking out the phrase "in this section"

And that the bill ought to pass in concurrence with such proposals of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, and the recommendation of proposal of amendment of the Committee on Health and Welfare was amended as recommended by the Committee on Appropriations.

The Senate *pro tempore* Assumes the Chair

The President Resumes the Chair

Thereupon, the proposal of amendment recommended by the Committee on Health and Welfare, as amended, was agreed to and third reading of the bill was ordered.

Adjournment

On motion of Senator Baruth, the Senate adjourned until ten o'clock in the morning.