

1 S.183

2 Introduced by Senator Norris

3 Referred to Committee on Judiciary

4 Date: January 6, 2026

5 Subject: Crimes; home improvement and land improvement fraud

6 Statement of purpose of bill as introduced: This bill proposes to require that a  
7 person knowingly intends to defraud a client with whom the person has  
8 entered into a contract or agreement for home or land improvement.

9 An act relating to home improvement and land improvement fraud

10 It is hereby enacted by the General Assembly of the State of Vermont:

11 Sec. 1. 13 V.S.A. § 2029 is amended to read:

12 § 2029. HOME IMPROVEMENT AND LAND IMPROVEMENT FRAUD

13 (a) As used in this section:

14 (1) “Home improvement” means the fixing, replacing, remodeling,  
15 removing, renovation, alteration, conversion, improvement, demolition, or  
16 rehabilitation of or addition to any building, or any portion thereof, including  
17 roofs, that is used or designed to be used as a residence or dwelling unit.

1 (2)(A) “Land improvement” means:

2 (i) the construction, replacement, installation, paving, or  
3 improvement of driveways, sidewalks, trails, roads, or other landscape  
4 features;

5 (ii) site work, including grading, excavation, landscape irrigation,  
6 site utility installation, site preparation, and other construction work that is not  
7 part of a building on a parcel;

8 (iii) the limbing, pruning, cutting, or removal of trees or  
9 shrubbery; and

10 (iv) forestry operations, as that term is defined in 10 V.S.A.  
11 § 2602, including the construction of trails, roads, and structures associated  
12 with forestry operations and the transportation off-site of trees, shrubs, or  
13 timber.

14 (B) “Land improvement” includes activities made in connection with  
15 a residence or dwelling or those activities not made in connection with a  
16 residence or dwelling.

17 ~~(b) A person commits the offense of home improvement or land~~  
18 ~~improvement fraud when the person knowingly enters into a contract or~~  
19 ~~agreement, written or oral, for \$1,000.00 or more, with an owner for home~~  
20 ~~improvement or land improvement, or into several contracts or agreements for~~

1 ~~\$2,500.00 or more in the aggregate, with more than one owner for home~~  
2 improvement or land improvement, and the person knowingly:  
3 ~~(1)(A) fails to perform the contract or agreement, in whole or in part;~~  
4 and  
5 ~~(B) when the owner requests performance, payment, or a refund of~~  
6 ~~payment made, the person fails to either:~~  
7 ~~(i) refund the payment;~~  
8 ~~(ii) make and comply with a definite plan for completion of the~~  
9 ~~work that is agreed to by the owner; or~~  
10 ~~(iii) make the payment promises performance that the person does~~  
11 ~~not intend to perform or knows will not be performed, in whole or in part;~~  
12 (2) misrepresents a material fact relating to the terms of the contract or  
13 agreement or to the condition of any portion of the property involved;  
14 (3) uses or employs any unfair or deceptive act or practice in order to  
15 induce, encourage, or solicit such person to enter into any contract or  
16 agreement or to modify the terms of the original contract or agreement; or  
17 (4) when there is a declared state of emergency, charges for goods or  
18 services related to the emergency a price that exceeds two times the average  
19 price for the goods or services and the increase is not attributable to the  
20 ~~additional costs incurred in connection with providing those goods or services.~~

*(b) A person commits the offense of home improvement or land improvement fraud when the person knowingly enters into a contract, ~~or~~*

~~agreement, or change order, written or oral, for \$1,000.00 or more, with an owner for home improvement or land improvement, or into several contracts, ~~or~~ agreements, or change orders for \$2,500.00 or more in the aggregate, with more than one owner for home improvement or land improvement, and the person knowingly:~~

~~(1)(A) fails to perform the contract or agreement, in whole or in part; and~~

~~(B) when the owner requests performance, payment, or a refund of payment made, the person fails to either:~~

~~(i) refund the payment;~~

~~(ii) make and comply with a definite plan for completion of the work that is agreed to by the owner; or~~

~~(iii) make the payment promises performance that the person does not intend to perform or knows will not be performed, in whole or in part;~~

~~(2) misrepresents a material fact relating to the terms of the contract, ~~or~~ agreement, or change order or to the condition of any portion of the property involved;~~

~~(3) uses or employs any unfair or deceptive act or practice in order to induce, encourage, or solicit such person to enter into any contract, ~~or~~ agreement, or change order or to modify the terms of the original contract, ~~or~~ agreement, or change order; or~~

~~(4) when there is a declared state of emergency, charges for goods or services related to the emergency a price that exceeds two times the average price for the goods or services and the increase is not attributable to the additional costs incurred in connection with providing those goods or services.~~

1       (c) Whenever a person is convicted of home improvement or land  
2 improvement fraud or of fraudulent acts related to home improvement or land  
3 improvement:

4           (1) the person shall notify the Office of the Attorney General;

5           (2) the court shall notify the Office of the Attorney General; and

6           (3) the Office of the Attorney General shall place the person's name on

7 the Home Improvement and Land Improvement Fraud Registry and shall

1 include on the Registry whether the person has notified the Office of Attorney  
2 General under subdivision (e)(1) of this section that they have filed a surety  
3 bond or an irrevocable letter of credit.

4 (d)(1) A person who violates subsection (b) of this section shall be  
5 imprisoned not more than two years or fined not more than \$1,000.00, or both,  
6 if the loss to a single consumer is less than \$1,500.00.

7 (2) A person who is convicted of a second or subsequent violation of  
8 subsection (b) of this section shall be imprisoned not more than three years or  
9 fined not more than \$5,000.00, or both.

10 (3) A person who violates subsection (b) of this section shall be  
11 imprisoned not more than three years or fined not more than \$5,000.00, or  
12 both, if:

13 (A) the loss to a single consumer is \$1,500.00 or more; or

14 (B) the loss to more than one consumer is \$2,500.00 or more in the  
15 aggregate.

16 (4) A person who is convicted of a second or subsequent violation of  
17 subdivision (b)(3) of this section shall be imprisoned not more than five years  
18 or fined not more than \$10,000.00, or both.

19 (5) A person who violates this subsection (e) ~~or (e)~~ or subsection (f) of  
20 this section shall be imprisoned for not more than two years or fined not more  
21 than \$1,000.00, or both.

1 (e)(1) A person who is sentenced pursuant to subdivision (d)(2), (3), or (4)  
2 of this section, or convicted of fraudulent acts related to home improvement or  
3 land improvement, may engage in home improvement or land improvement  
4 activities for compensation only if:

5 (A) the work is for a company or individual engaged in home  
6 improvement or land improvement activities and the company or individual  
7 has not previously committed a violation under this section; the person and the  
8 management of the company or the individual are not a family member, a  
9 household member, or a current or prior business associate; and the person first  
10 notifies the company or individual of the conviction and notifies the Office of  
11 the Attorney General of the person's current address and telephone number;  
12 the name, address, and telephone number of the company or individual for  
13 whom the person is going to work; and the date on which the person will start  
14 working for the company or individual; or

15 (B) the person notifies the Office of the Attorney General of the  
16 intent to engage in home improvement or land improvement activities, and that  
17 the person has filed a surety bond or an irrevocable letter of credit with the  
18 Office in an amount of not less than \$250,000.00 and pays on a regular basis  
19 all fees associated with maintaining such bond or letter of credit.

1 (2) As used in this subsection:

2 (A) “Business associate” means a person joined together with another  
3 person to achieve a common financial objective.

4 (B) “Family member” means a spouse, child, sibling, parent, next of  
5 kin, domestic partner, or legal guardian.

6 (C) “Household member” means a person who, for any period of  
7 time, is living or has lived together, is sharing or has shared occupancy of a  
8 dwelling.

9 (f) The Office of the Attorney General shall release the letter of credit at  
10 such time when:

11 (1) any claims against the person relating to home improvement or land  
12 improvement fraud have been paid;

13 (2) there are no pending actions or claims against the person for home  
14 improvement or land improvement fraud; and

15 (3) the person has not been engaged in home improvement or land  
16 improvement activities for at least six years and has signed an affidavit so  
17 attesting.

18 (g) A person convicted of home improvement or land improvement fraud  
19 is prohibited from applying for or receiving State grants or from contracting,  
20 directly or indirectly, with the State or any of its subdivisions for a period of

1 up to three years following the date of the conviction, as determined by the  
2 Commissioner of Buildings and General Services.

3 (h) A person subject to the financial surety requirements of section 3605 of  
4 this title for timber trespass shall not engage in land improvement activities  
5 unless the person has satisfied the financial surety requirements for timber  
6 trespass.

7 Sec. 2. EFFECTIVE DATE

8 This act shall take effect on July 1, 2026.