1	S.117
2 3	An act relating to rulemaking on safety and health standards and technical corrections on employment practices and unemployment compensation
4	The House proposes to the Senate to amend the bill by striking out all after
5	the enacting clause and inserting in lieu thereof the following:
6	* * * Safety and Health Rulemaking * * *
7	Sec. 1. [Deleted.]
8	Sec. 2. [Deleted.]
9	Sec. 3. [Deleted.]
10	Sec. 4. [Deleted.]
11	* * * Wage and Hour * * *
12	Sec. 5. 21 V.S.A. § 342a is amended to read:
13	§ 342a. INVESTIGATION OF COMPLAINTS OF UNPAID WAGES
14	* * *
15	(d) If the Commissioner determines that the unpaid wages were willfully
16	withheld by the employer, the order for collection may shall provide that the
17	employer is liable to pay an additional amount not to exceed twice the amount
18	of unpaid wages, one-half. One-half of which will the additional amount
19	recovered above the employee's unpaid wages shall be remitted to the
20	employee and one-half of which shall be retained by the Commissioner to
21	offset administrative and collection costs.

* * * 1 2 Sec. 6. 21 V.S.A. § 384 is amended to read: 3 § 384. EMPLOYMENT; WAGES 4 (a)(1) Beginning on January 1, 2022, an employer shall not employ any 5 employee at a rate of less than \$12.55, and on each subsequent January 1, the 6 minimum wage rate shall be increased by five percent or the percentage 7 increase of the Consumer Price Index, CPI-U, U.S. city average, not seasonally 8 adjusted, or successor index, as calculated by the U.S. Department of Labor or 9 successor agency, rounded to one decimal point, for the 12 months preceding 10 the previous September 1, whichever is smaller, but in no event shall the 11 minimum wage be decreased. The minimum wage shall be rounded off to the 12 nearest \$0.01. 13 * * * 14 Sec. 7. 21 V.S.A. § 385 is amended to read: 15 § 385. ADMINISTRATION 16 The Commissioner and the Commissioner's authorized representatives have 17 full power and authority for all the following: * * * 18 19 (5) To recommend a suitable scale of rates for learners, apprentices, and 20 persons with disabilities, which may be less than the regular minimum wage 21 rate for experienced workers without disabilities.

* * * Notice of Potential Layoffs * * * 1 2 Sec. 8. [Deleted.] * * * Unemployment Compensation * * * 3 4 Sec. 9. 21 V.S.A. § 1308 is amended to read: 5 § 1308. ORGANIZATION 6 The Commissioner shall determine his or her the method of procedure in 7 accordance with the provisions of this chapter. Notwithstanding any 8 requirement in this chapter that the Commissioner mail notices and 9 determinations, the Commissioner may provide claimants and employers with 10 the option to authorize communications from the Commissioner to be delivered electronically. 11 12 Sec. 10. 21 V.S.A. § 1314 is amended to read: 13 § 1314. REPORTS AND RECORDS; SEPARATION INFORMATION; 14 DETERMINATION OF ELIGIBILITY; FAILURE TO REPORT 15 EMPLOYMENT INFORMATION; DISCLOSURE OF 16 INFORMATION TO OTHER STATE AGENCIES TO 17 INVESTIGATE MISCLASSIFICATION OR MISCODING * * * 18 19 (c) If an employing unit fails to comply adequately with the provisions of 20 subsection (b) of this section and section 1314a of this subchapter, the 21 Commissioner shall determine the benefit rights of a claimant upon the

1	available information. Prompt notice in writing of the determination shall be
2	given to the employing unit. The employing unit may request or authorize the
3	Commissioner to provide notice of the determination electronically. The
4	determination shall be final with respect to a noncomplying employer as to any
5	charges against its experience-rating record for benefits paid to the claimant
6	before the week following the receipt of the employing unit's reply. The
7	employing unit's experience rating record shall not be relieved of these
8	charges, notwithstanding any other provision of this chapter, unless the
9	Commissioner determines that failure to comply was due to unavoidable
10	accident or mistake.
11	* * *
12	Sec. 11. 21 V.S.A. § 1314a is amended to read:
13	§ 1314a. QUARTERLY WAGE REPORTING; MISCLASSIFICATION;
14	PENALTIES
15	* * *
16	(d) Reports required by subsection (c) of this section shall be submitted to
17	the Commissioner not later than 10 calendar days after the date the
18	Commissioner's request was sent electronically or mailed to the employing
19	unit.
20	(e) On request of the Commissioner, any employing unit or employer shall
21	report, within 10 days after the mailing, electronic delivery, or personal

1	delivery of the request, separation information for a claimant, any
2	disqualifying income the claimant may have received, and any other
3	information that the Commissioner may require to determine the claimant's
4	eligibility for unemployment compensation. The Commissioner shall make a
5	request when:
6	* * *
7	Sec. 12. 21 V.S.A. § 1330 is amended to read:
8	§ 1330. ASSESSMENT PROVIDED
9	When any employer fails to pay any contributions or payments required
10	under this chapter, the Commissioner shall make an assessment of
11	contributions against the employer together with applicable interest and
12	penalty. After making the assessment, the Commissioner shall give notice to
13	the employer <u>electronically or</u> by ordinary or certified mail, and the assessment
14	shall be final unless the employer petitions for a hearing on the assessment
15	pursuant to section 1331 of this subchapter.
16	Sec. 13. 21 V.S.A. § 1331 is amended to read:
17	§ 1331. NOTICE; HEARING
18	(a) Any employer against whom an assessment is made may, within 30
19	days after the date of the assessment, file with the Commissioner a petition for
20	a hearing before a referee appointed for that purpose. The petition shall set

1 forth specifically and in detail the grounds upon which it is claimed the 2 assessment is erroneous. 3 (b) Hearing or hearings on the assessment shall be held by the referee at 4 times and places provided by the rules of the Board and due notice of the time 5 and place of the hearing or hearings shall be given electronically or by ordinary 6 or certified mail to the petitioner. 7 (c) After the hearing the petitioner shall be promptly notified electronically 8 or by ordinary or certified mail of the findings of fact, conclusions, and 9 decision of the referee. * * * 10 11 Sec. 14. 21 V.S.A. § 1332 is amended to read: 12 § 1332. REVIEW BY BOARD; SUPREME COURT APPEAL 13 * * * (d) The parties shall be promptly notified <u>electronically or</u> by ordinary or 14 15 certified mail of the findings of fact, conclusions, and decision of the Board. 16 The decision of the Board shall be final unless it is appealed to the Supreme 17 Court. 18 Sec. 15. 21 V.S.A. § 1337a is amended to read: 19 § 1337a. ADMINISTRATIVE DETERMINATION; HEARING ON 20 (a) Any employing unit aggrieved by an administrative determination 21 affecting its rate of contributions, its rights to adjustment or refund on

1	contributions paid, its coverage as an employer, or its termination of coverage
2	may, within 30 days after the date of the determination, file with the
3	Commissioner a petition for a hearing on the determination. The petition shall
4	set forth specifically and in detail the grounds upon which it is claimed the
5	administrative determination is erroneous. Hearing or hearings on the petition
6	shall be held by a referee appointed for that purpose, at times and places as
7	provided by rules of the Board. Notice of the time and place of the hearing or
8	hearings shall be given <u>electronically or</u> by ordinary or certified mail to the
9	petitioner.
10	(b) After a hearing pursuant to subsection (a) of this section, the petitioner
11	shall be promptly notified <u>electronically or</u> by ordinary or certified mail of the
12	findings of fact, conclusions, and decision of the referee. The decision of the
13	referee shall be final unless the employing unit or Commissioner makes
14	application for review of the decision by the Board within 30 days after the
15	date of the decision or unless the Board, on its own motion within the same
16	period, initiates a review of the decision.
17	Sec. 16. 21 V.S.A. § 1357 is amended to read:
18	§ 1357. NOTICES; FORM AND SERVICE
19	Notices required under the provisions of this chapter, unless otherwise
20	provided by the provisions of this chapter or by rules adopted by the Supreme
21	Court, shall be deemed sufficient if given in writing and delivered to the

1	person entitled to it by an agent of the Commissioner, or sent electronically or
2	by ordinary or certified mail to the last known address of the person appearing
3	in the records of the Commissioner. The manner of service shall be certified
4	by the agent of the Commissioner making the service. Regardless of the
5	manner of service and unless otherwise provided, appeal periods shall
6	commence to run from the date of the determination or decision rendered. If a
7	person to whom a notice has been sent files with the Commissioner within 60
8	days after the date of the notice a sworn statement to the effect that the notice
9	was not received, or if the Commissioner is satisfied that the addressee did not
10	receive the notice, a new notice shall be sent to that person and the appeal
11	period shall commence to run from the date on which the new notice is sent.
12	Sec. 17. 21 V.S.A. § 1325 is amended to read:
13	§ 1325. EMPLOYERS' EXPERIENCE-RATING RECORDS;
14	DISCLOSURE TO SUCCESSOR ENTITY
15	* * *
16	(b)(1) Disclosure of contribution rate to successor entity. Any individual or
17	employing unit who in any manner succeeds to or acquires the organization,
18	trade, or business or substantially all of the assets of any employer who has
19	been operating the business within two weeks prior to the acquisition, except
20	any assets retained by the employer incident to the liquidation of the
21	employer's obligations, and who thereafter continues the acquired business

1 shall be considered to be a successor to the predecessor from whom the 2 business was acquired and, if not already an employer before the acquisition, 3 shall become an employer on the date of the acquisition. The Commissioner 4 shall transfer the experience-rating record of the predecessor employer to the 5 successor employer. If the successor was not an employer before the date of 6 acquisition, the successor's rate of contribution for the remainder of the rate 7 year shall be the rate applicable to the predecessor employers with respect to 8 the period immediately preceding the date of acquisition if there was only one 9 predecessor or there were only predecessors with identical rates. If the 10 predecessors' rates were not identical, the Commissioner shall determine a rate 11 based on the combined experience of all the predecessor employers. If the 12 successor was an employer before the date of acquisition, the contribution rate 13 that was assigned to the successor for the rate year in which the acquisition 14 occurred will remain assigned to the successor for the remainder of the rate 15 year, after which the experience-rating record of the predecessor shall be 16 combined with the experience rating of the successor to form the single 17 employer experience-rating record of the successor. At any time prior to the 18 issuance of the certificate required by subsection 1322(b) of this chapter, an 19 employing unit shall, upon request of a potential successor, disclose to the 20 potential successor its current experience-rating record.

1	(2) Notwithstanding the provisions of subdivision (1) of this subsection,
2	an individual or employing unit who in any manner succeeds to or acquires the
3	organization, trade, or business or substantially all of the assets of any
4	employing unit who was an employer before the date of acquisition and whose
5	currently assigned contribution rate is higher than that currently assigned to the
6	acquiring individual or employing unit shall not be treated as a successor.
7	(3) If a successor, upon acquisition of an employer under subdivision (1)
8	of this subsection, divides operation of the successor business between two or
9	more corporate entities, the successor shall designate one of the corporate
10	entities involved in successor's business operations as the filing successor for
11	purposes of quarterly wage reporting and benefit rate assignment. The
12	designated filing successor shall include all employees involved in carrying on
13	the successor business in the designated filing successor's quarterly wage
14	reporting and shall pay the full successor benefit tax on all business employees.
15	* * *
16	Sec. 18. 21 V.S.A. § 1326 is amended to read:
17	§ 1326. RATE BASED ON BENEFIT EXPERIENCE
18	* * *
19	(d) The Commissioner shall compute a current fund ratio, and a highest
20	benefit cost rate, as follows:

1	(1) The current fund ratio shall be determined by dividing the available
2	balance of the Unemployment Compensation Fund on December 31 of the
3	preceding calendar year by the total wages paid for employment during that
4	calendar year as reported by employers by the following March 31.
5	(2)(A) The highest benefit cost rate shall be determined by dividing the
6	highest amount of benefit payments made during a consecutive 12 month
7	period that ended within the 10-year period ending on the preceding December
8	31, by the total wages paid during the four calendar quarter periods that ended
9	within that 12-month period is the highest annual ratio within the 10-year
10	period ending on the preceding December 31 of benefits paid, including the
11	State's share of extended benefits, for taxpaying employers divided by total
12	wages paid in covered employment for taxpaying employers for the same
13	period.
14	(B) Notwithstanding any provision of subdivision (A) of this
15	subdivision (d)(2) to the contrary, when computing the tax rate schedule to
16	become effective on July 1, 2021 and on each subsequent July 1, the
17	Commissioner shall calculate the highest benefit cost rate without
18	consideration of benefit payments made in calendar year 2020.
19	* * *

- 1 Sec. 19. 21 V.S.A. § 1338a is amended to read:
- 2 § 1338a. DISREGARDED EARNINGS

(a) An individual shall be deemed "partially unemployed" in any week of
less than full-time work if the wages earned by the individual with respect to
such week are less than the weekly benefit amount the individual would be
entitled to receive if totally unemployed and eligible. As used in this section,
"wages" in any one week includes only that amount of remuneration <u>rounded</u>
<u>down</u> to the nearest dollar that is in excess of 50 percent of the individual's
weekly wage.

10 ***

11 Sec. 20. 21 V.S.A. § 1462 is amended to read:

12 § 1462. PERIOD OF DORMANCY

On July 1, 2020, the Short-Time Compensation Program established
 pursuant to sections 1451–1461 of this subchapter shall cease ceased operation
 and shall not resume operation unless directed to do so by enactment of the

16 General Assembly or, if the General Assembly is not in session, by order of the

17 Joint Fiscal Committee. The Joint Fiscal Committee shall issue such order

- 18 only upon finding that, due to a change in circumstances, resumption of the
- 19 Short-Time Compensation Program would be the most effective way to assist
- 20 employers in avoiding layoffs. Upon the effective date of such an enactment
- 21 or order Effective upon completion of the project to implement a modernized

1	information technology system for the unemployment insurance program in
2	2026, the Short-Time Compensation Program shall resume operation pursuant
3	to the provisions of sections 1451–1461 of this subchapter.
4	Sec. 21. 2022 Acts and Resolves No. 183, Sec. 52f is amended to read:
5	Sec. 52f. UNEMPLOYMENT INSURANCE; INFORMATION
6	TECHNOLOGY MODERNIZATION; ANNUAL REPORT;
7	INDEPENDENT VERIFICATION
8	(a)(1) The Secretary of Digital Services and the Commissioner of Labor
9	shall, to the greatest extent possible, plan and carry out the development and
10	implementation of a modernized information technology system for the
11	unemployment insurance program so that the modernized system is ready and
12	able to implement on or before July 1, $\frac{2025}{2026}$ the changes to the
13	unemployment insurance weekly benefit amount set forth in Secs. 52d and 52e
14	of this act.
15	* * *
16	Sec. 21a. 2022 Acts and Resolves No. 183, Sec. 59 is amended to read:
17	Sec. 59. EFFECTIVE DATES
18	* * *
19	(b)(1) Notwithstanding 1 V.S.A. § 214, Sec. 52a (repeal of prior
20	unemployment insurance supplemental benefit) shall take effect retroactively
21	on October 7, 2021.

1	* * *
2	(4)(A) Sec. 52d (amendment of temporary increase in unemployment
3	insurance maximum weekly benefit) shall take effect on July 1, 2025 2026 or
4	the date on which the Commissioner of Labor determines that the Department
5	of Labor is able to implement the provisions of that section as set forth in
6	Sec. 52f(b), whichever is earlier, and shall apply to benefit weeks beginning
7	after that date.
8	(B) However, Sec. 52d shall not take effect at all if Sec. 52c takes
9	effect before the conditions of subdivision (A) of this subdivision (b)(4) are
10	satisfied.
11	(5)(A) Sec. 52e (increase in unemployment insurance weekly benefit
12	amount) shall take effect on July 1, $\frac{2025}{2026}$ and shall apply to benefit weeks
13	beginning after that date.
14	(B) However, Sec. 52e shall not take effect at all if either
15	(i) Sec. 52d takes effect before July 1, 2025 2026; or
16	(ii) Sec. 52c has not taken effect before July 1, 2025 2026.
17	* * *
18	* * * Workers' Compensation * * *
19	Sec. 22. 21 V.S.A § 601 is amended to read:
20	§ 601. DEFINITIONS
21	As used in this chapter:

1	* * *
2	(31) "Medical case management" means the planning and coordination
3	of health care services appropriate to achieve the goal of medical
4	rehabilitation.
5	(A) Medical case management may include medical case assessment,
6	including a personal interview with the injured employee; assistance in
7	developing, implementing, and coordinating a medical care plan with health
8	care providers in consultation with the injured employee and the employees'
9	family; and an evaluation of treatment results. The goal of medical case
10	management is to provide the injured employee with reasonable treatment
11	options to ensure that the injured employee can make an informed choice.
12	(B) Medical case managers shall not provide medical care or adjust
13	<u>claims.</u>
14	(C) An injured employee shall be entitled to medical case
15	management services if reasonably supported. Reasonable support includes a
16	recommendation made by a health care provider or evidence demonstrating the
17	injured employee's medical recovery would benefit from the services, or both.

- 1 Sec. 23. 21 V.S.A. § 602 is amended to read:
- 2 § 602. PROCESS AND PROCEDURE
- 3 ***
- 4 (d) When an injured employee does not speak English fluently, the
- 5 employer shall pay for translation services to ensure the injured employee fully
- 6 <u>understands the employee's rights and can effectively participate in the</u>
- 7 <u>employee's medical recovery and the workers' compensation claims process.</u>
- 8 Sec. 24. 21 V.S.A. § 640b is amended to read:
- 9 § 640b. REQUEST FOR PREAUTHORIZATION TO DETERMINE IF
- 10 PROPOSED BENEFITS <u>OR SERVICES</u> ARE NECESSARY
- 11 (a) As used in this section,:
- 12 (1) <u>"benefits"</u> <u>"Benefits"</u> means medical treatment and surgical,
- 13 medical, and nursing services and supplies, including prescription drugs and
- 14 durable medical equipment.
- 15 (2) "Services" means medical case management services.
- 16 ***
- 17 (e) Within 14 days after receiving a request for preauthorization of
- 18 proposed medical case management services, the insurer shall do one of the
- 19 <u>following</u>, in writing:

1	(1) Authorize the services and notify the injured employee, the
2	Department, and the treating provider recommending the services, if
3	applicable.
4	(2) Deny the services because the entire claim is disputed, and the
5	Commissioner has not issued an interim order to pay benefits. The insurer
6	shall notify the injured employee, the Department, and the treating provider
7	recommending the services, if applicable, of the decision to deny benefits.
8	(3) Deny the request if there is not reasonable support for the requested
9	services. The insurer shall notify the injured employee, the Department, and
10	the treating provider recommending the services, if applicable, of the decision
11	to deny benefits.
12	(4) Notify the injured employee, the Department, and the treating
13	provider recommending the services, if applicable, that the insurer has
14	scheduled an examination of the injured employee pursuant to section 655 of
15	this title or ordered a medical record review pursuant to section 655a of this
16	title. Based on the examination or review, the insurer shall notify the injured
17	employee and the Department of the decision within 45 days after a request for
18	preauthorization. The Commissioner may, in the Commissioner's sole
19	discretion, grant a 10-day extension to the insurer to authorize or deny the
20	services, and such an extension shall not be subject to appeal.

1	(f) If the insurer fails to authorize or deny the services pursuant to
2	subsection (e) of this section within 14 days after receiving a request, the
3	injured employee or the injured employee's treating provider, if applicable,
4	may request that the Department issue an order authorizing services. After
5	receipt of the request, the Department shall issue an interim order within five
6	days after notice to the insurer, and five days in which to respond, absent
7	evidence that the entire claim is disputed. Upon request of a party, the
8	Commissioner shall notify the parties that the services have been authorized by
9	operation of law.
10	(g) If the insurer denies the preauthorization of the services pursuant to
11	subdivision (e)(2), (3), or (4) of this section, the Commissioner may, on the
12	Commissioner's own initiative or upon a request by the injured worker, issue
13	an order authorizing the services if the Commissioner finds that the evidence
14	shows that the services are reasonably supported.
15	Sec. 25. 21 V.S.A. § 650 is amended to read:
16	§ 650. PAYMENT; AVERAGE WAGE; COMPUTATION
17	* * *
18	(f)(1)(A) When benefits have been awarded or are not in dispute as
19	provided in subsection (e) of this section, the employer shall establish a
20	weekday on which payment shall be mailed or deposited and notify the

1	claimant and the Department of that day. The employer shall ensure that each
2	weekly payment is mailed or deposited on or before the day established.
3	(B) Payment shall be made by direct deposit to a claimant who elects
4	that payment method. The employer shall notify the claimant of the claimant's
5	right to payment by direct deposit.
6	(2) If the benefit payment is not mailed or deposited on the day
7	established, the employer shall pay to the claimant a late fee equal to the
8	<u>greater</u> of \$10.00 or <u>:</u>
9	(A) five percent of the benefit amount, whichever is greater, for each
10	weekly the first payment that is made after the established day;
11	(B) 10 percent of the benefit amount for the second payment that is
12	made after the established day; and
13	(C) 15 percent of the benefit amount for the third and any subsequent
14	payments that are made after the established day.
15	(3) As used in this subsection, "paid" means the payment is mailed to
16	the claimant's mailing address or, in the case of direct deposit, transferred into
17	the designated account. In the event of a dispute, proof of payment shall be
18	established by affidavit.
19	Sec. 26. LATE PAYMENT OF AVERAGE WEEKLY WAGES; PENALTY;
20	REPORT

1	(a) The payment of any late fee pursuant to 21 V.S.A. § 650(f)(2) shall be
2	reported to the Commissioner on a quarterly basis for one year, commencing
3	on October 1, 2025. The employer shall attest to the reasons for the late
4	payment and the steps being taken to avoid future late payments of benefit
5	amounts. The Commissioner shall compile the information in a format of the
6	Commissioner's choosing.
7	(b) An employer who fails to submit the report required by subsection (a)
8	of this section may be assessed an administrative penalty of not more than
9	<u>\$500.00.</u>
10	(c) On or before January 15, 2027, the Commissioner shall submit a written
11	report to the General Assembly with the Commissioner's findings on the
12	frequency of late payments at each penalty level, the reasons given for the late
13	payments, and the effectiveness of the late fee penalties in reducing the number
14	of late payments. The report shall include the Commissioner's
15	recommendation on whether to continue the reporting requirement and whether
16	the penalties for late payments should be maintained, increased, or decreased
17	based upon the reported data.
18	* * * Effective Date * * *
19	Sec. 27. EFFECTIVE DATE
20	This act shall take effect on July 1, 2025.

- 1 and that after passage the title of the bill be amended to read: "An act
- 2 relating to wage and hour, unemployment compensation, and workers'
- 3 compensation"