1	S.4
2	Introduced by Senators Clarkson, Gulick, Hardy, Perchlik, Watson, Weeks
3	and White
4	Referred to Committee on
5	Date:
6	Subject: Transportation; highways; legal trails; municipal authority
7	Statement of purpose of bill as introduced: This bill proposes to specify that
8	municipalities have discretionary authority to maintain legal trails. This bill
9	also proposes to grant municipal legislative bodies the authority to adopt
10	ordinances that regulate the use of legal trails.
11	An act relating to maintenance and use of legal trails
12	It is hereby enacted by the General Assembly of the State of Vermont:
13	Sec. 1. 19 V.S.A. chapter 3 is amended to read:
14	CHAPTER 3. TOWN HIGHWAYS
15	§ 301. DEFINITIONS
16	As used in this chapter:
17	* * *
18	(2) "Legislative body" includes boards of selectmen, aldermen, and
19	village trustees means a "legislative body" as defined in 24 V.S.A. § 2001.

BILL AS INTRODUCED 2025

1	(3) "Selectmen" includes village trustees and aldermen "Selectboard"
2	means a "selectboard" as defined in 24 V.S.A. § 2001.
3	* * *
4	(8) "Trail" means a public right-of-way that is not a highway and that:
5	(A) <u>municipalities have the authority to exclusively or cooperatively</u>
6	maintain;
7	(B) previously was a designated town highway having the same
8	width as the designated town highway, or a lesser width if so designated; or
9	(B)(C) a new public right-of-way laid out as a trail by the selectmen
10	legislative body for the purpose of providing access to abutting properties or
11	for recreational use. Nothing in this section shall be deemed to independently
12	authorize the condemnation of land for recreational purposes or to affect the
13	authority of selectmen legislative bodies to reasonably regulate the uses of
14	recreational trails.
15	§ 302. CLASSIFICATION OF TOWN HIGHWAYS
16	(a) For the purposes of this section and receiving State aid, all town
17	highways shall be categorized into one or another of the following classes:
18	* * *
19	(2) Class 2 town highways are those town highways selected as the most
20	important highways in each town. As far as practicable, they shall be selected
21	with the purposes of securing trunk lines of improved highways from town to

1	town and to places that by their nature have more than normal amount of
2	traffic. The selectmen legislative body, with the approval of the Agency, shall
3	determine which highways are to be class 2 highways.
4	(3) Class 3 town highways:
5	(A) Class 3 town highways are all traveled town highways other than
6	class 1 or 2 highways. The selectmen legislative body, after conference with a
7	representative of the Agency, shall determine which highways are class 3 town
8	highways.
9	* * *
10	(5) Trails shall not be considered highways and the town. A
11	municipality shall have the authority to maintain trails but shall not be
12	responsible for any maintenance, including culverts and bridges.
13	* * *
14	§ 303. TOWN HIGHWAY CONTROL
15	Town highways shall be under the general supervision and control of the
16	selectmen legislative body of the town where the roads are located. Selectmen
17	The legislative body of a town shall supervise all expenditures.
18	§ 304. DUTIES OF SELECTBOARD
19	(a) It shall be the duty and responsibility of the selectboard of the town to,
20	or acting as a board, it shall have the authority to:
21	* * *

1	(16) Unless the town electorate votes otherwise, under the provisions of
2	17 V.S.A. § 2646, appoint a road commissioner, or remove him or her the road
3	commissioner from office, pursuant to 17 V.S.A. § 2651. Road
4	commissioners, elected or appointed, shall have only the powers and authority
5	regarding highways granted to them by the selectboard.
6	* * *
7	(24) Maintain trails, but shall not be required to maintain trails and shall
8	not owe a duty of care to persons using a trail that is maintained by the town.
9	* * *
10	Sec. 2. 24 V.S.A. § 2291 is amended to read:
11	§ 2291. ENUMERATION OF POWERS
12	For the purpose of promoting the public health, safety, welfare, and
13	convenience, a town, city, or incorporated village shall have the following
14	powers:
15	* * *
16	(31) Regulate by means of an ordinance the use of legal trails under
17	19 V.S.A. chapter 3, including the regulation of the types of vehicles that may
18	be used on legal trails.
19	Sec. 3. EFFECTIVE DATE
20	This act shall take effect on July 1, 2025.