

1 H.930

2 An act relating to addressing and preventing chronic absenteeism

3 It is hereby enacted by the General Assembly of the State of Vermont:

4 Sec. 1. FINDINGS

5 The General Assembly finds that:

6 (1) Chronic absenteeism is primarily an issue that should be addressed
7 through preventative, restorative, and assistance-based measures designed to
8 identify barriers to attendance and reconnect students with school. Schools
9 should respond to chronic absenteeism through written attendance support
10 plans, outreach to families, and appropriate academic, behavioral, and
11 community-based supports.

12 (2) Truancy is distinct from chronic absenteeism and constitutes a
13 student's failure to comply with compulsory attendance requirements under
14 Vermont law. Truancy should serve as a legal enforcement mechanism only
15 after reasonable school-based interventions have been attempted and have not
16 resulted in improved attendance. Truancy proceedings should be reserved for
17 circumstances in which school-based interventions have not been successful
18 and formal legal enforcement is necessary to ensure compliance with
19 compulsory attendance laws.

20 Sec. 2. LEGISLATIVE INTENT

21 It is the intent of the General Assembly that student attendance policies in
22 Vermont schools prioritize early identification, supportive intervention, and

1 meaningful family engagement in order to produce consistent school
2 attendance and student success.

3 Sec. 3. 16 V.S.A. chapter 25, subchapter 3 is amended to read:

4 Subchapter 3. Compulsory Attendance

5 § 1120. DEFINITIONS

6 As used in this chapter:

7 (1) “Absence” means a student who is, for at least half the school day
8 when school is open, not physically on school grounds or who is not receiving
9 or attending educational, cocurricular, or athletic services or programming
10 elsewhere pursuant to a program or plan approved by:

11 (A) the district, if the student is enrolled in a public school; or

12 (B) an approved independent school, if the student is enrolled in an
13 approved independent school.

14 (2) “Chronic absenteeism” means a student who is absent for any reason
15 for 10 percent or more of a district’s or approved independent school’s student
16 attendance days within one school year, regardless of whether the absences are
17 considered excused or unexcused.

18 (3) “Excused absence” means an absence that is approved by the
19 superintendent or designee, or the head of school or designee for an approved
20 independent school, pursuant to section 1123 of this chapter, either before or

1 after the date or dates of the student’s absence. Excused absences shall include
2 days of in- or out-of-school suspension.

3 (4) “Parent or guardian” shall have its ordinary meaning; provided,
4 however, that it shall also mean a student in the following situations:

5 (A) the student has reached the age of majority;

6 (B) the student is an independent student as that term is defined under
7 subsection 1075(h) of this chapter; or

8 (C) the student qualifies as an unaccompanied youth under the
9 McKinney-Vento Homeless Assistance Act, 42 U.S.C. §§ 11431–11435.

10 (5) “Truancy” means a student who accumulates 20 or more unexcused
11 absences either within the same school year or within a district’s or approved
12 independent school’s last 175 consecutive student attendance days, regardless
13 of whether the absences were within the same school year.

14 (6) “Unexcused absence” means any student absence that does not fit
15 one of the categories of excused absences. Failure of the parent or guardian to
16 provide justification for the absence if requested by the superintendent or the
17 head of school for an approved independent school shall also constitute an
18 unexcused absence.

19 § 1121. ATTENDANCE BY CHILDREN OF SCHOOL AGE REQUIRED

20 ~~A person having the control~~ The parent or guardian of a child between ~~the~~
21 ~~ages of six and 16 years~~ of age shall cause the child to attend a public school,

1 an approved or recognized independent school, an approved education
2 program, or a home study program for the full number of days for which that
3 school is held, unless the child:

4 (1) per medical recommendation, is mentally or physically unable ~~to~~
5 attend; ~~or~~

6 (2) has completed the ~~tenth~~ 10th grade; ~~or~~

7 (3) is excused by the superintendent or ~~a majority of the school directors~~
8 designee or the head of school for an approved independent school or designee
9 as provided in this chapter; or

10 (4) is enrolled in and attending a postsecondary school, as defined in
11 subdivision 176(b)(1) of this title, which is approved or accredited in Vermont
12 or another state.

13 § 1122. STUDENTS UNDER SIX AND OVER 16 YEARS OF AGE

14 ~~A person having the control~~ The parent or guardian of a child who is under
15 six years of age or over 16 years of age who allows the child to become
16 ~~enrolled~~ enrolls the child in kindergarten through grade 12 in a public school or
17 approved independent school shall ~~cause~~ ensure that the child ~~to attend~~ attends
18 the school continually for the full number of ~~the~~ school days of the term in
19 which ~~he or she~~ the child is enrolled, ~~unless the child is mentally or physically~~
20 ~~unable to continue or is excused in writing by the superintendent or a majority~~
21 ~~of the school directors~~. In case of such enrollment, the ~~person and the teacher,~~

1 ~~child, parent or guardian and the superintendent, and school directors or~~
2 designee or the head of school for an approved independent school or designee
3 shall be under the laws and subject to the penalties relating to the attendance of
4 children between ~~the ages of~~ six and 16 years of age.

5 § 1123. ATTENDANCE SCHOOL ABSENCE MAY BE EXCUSED

6 (a) ~~The~~ In accordance with the chronic absenteeism and truancy policy
7 required pursuant to section 1124 of this chapter, the superintendent of a public
8 school or designee or the head of school of an approved independent school or
9 designee may excuse, in writing, any student from attending the school for a
10 definite time, but for not more than ten consecutive school days and only for
11 emergencies or for absence from town a student's absence for all or part of the
12 school day and may request justification for an absence.

13 (b) ~~The superintendent of an elementary school held for more than 175~~
14 ~~school days in a school year may excuse, in writing, a student of the school~~
15 ~~from attending more than 175 days. [Repealed.]~~

16 * * *

17 § 1124. RESPONSE TO CHRONIC ABSENTEEISM

18 (a) The Agency of Education, in consultation with the Vermont School
19 Boards Association; the Vermont Superintendents Association; the Vermont
20 Principals' Association; the Vermont Independent Schools Association; the
21 Vermont School Counselor Association; the National Association of Social

1 Workers, Vermont Chapter; the Department of State's Attorneys and Sheriffs;
2 and the Department for Children and Families, Family Services Division, shall
3 develop, and review at least every three years, a model policy on the
4 prevention of chronic absenteeism and truancy.

5 (1) The model policy shall:

6 (A) provide guidance for the reasons a superintendent or designee or
7 head of school of an approved independent school or designee may excuse a
8 student's absence for all or part of the school day;

9 (B) provide guidance for when a superintendent or designee or head
10 of school of an approved independent school or designee may request
11 justification for an absence;

12 (C) provide guidance for how to address the absence of a child with a
13 disability, as that term is defined in subdivision 2942(1) of this title, in
14 accordance with applicable State and federal law; and

15 (D) consider the impact incidents of hazing, harassment, and bullying
16 may have on student attendance, including the importance of tailored responses
17 to all students struggling with safety and emotional issues that provide such
18 students with the emotional, academic, and social support to facilitate a
19 successful reintegration for returning students.

20 (2) The Agency shall also develop model procedures to accompany the
21 model policy, which shall include a template for documentation of actions

1 taken according to the policy to address an absence, which shall constitute the
2 truancy reporting protocol. The model procedures shall also include a template
3 for standard documentation to be provided to parents or guardians pursuant to
4 section 1127 of this chapter.

5 (b) To minimize each student's loss of educational and developmental
6 opportunities, and to ensure equity in the treatment of absenteeism and truancy
7 for all students and families, each school district and each approved
8 independent school shall develop, adopt, ensure the enforcement of, and make
9 available in the manner described under subdivision 563(1) of this title a policy
10 that is designed to prevent and respond to chronic absenteeism and truancy that
11 shall be at least as stringent as the model policy developed by the Agency.
12 Each superintendent and head of school of an approved independent school
13 shall develop and implement procedures to carry out such policies. The policy
14 shall be consistent with definitions in this chapter. A superintendent or a head
15 of school for an approved independent school shall also ensure that data on
16 student absences is collected and recorded in accordance with Agency of
17 Education requirements. Any school board or approved independent school
18 that fails to adopt a policy shall be presumed to have adopted the most current
19 model policy published by the Agency.

20 * * *

1 § 1126. FAILURE TO ATTEND; NOTICE

2 When a student between ~~the ages of~~ six and 16 years of age, who is not
3 ~~excused or~~ exempted from school attendance by one of the authorized
4 individuals in accordance with section 1121 of this chapter, fails to enter
5 school at the beginning of the academic year or, being enrolled, ~~fails to attend~~
6 ~~the school~~ accumulates 20 or more unexcused absences within either the same
7 school year or within the last 175 consecutive student attendance days, and
8 when a student who is under six years of age or at least 16 years of age
9 becomes enrolled in a public school in kindergarten through grade 12 and ~~fails~~
10 ~~to attend~~ accumulates 20 or more unexcused absences either within the same
11 school year or within the last 175 consecutive student attendance days, the
12 ~~teacher or~~ principal shall notify ~~the truant officer and either~~ the superintendent
13 ~~or the school board, unless the teacher or principal is satisfied that the student~~
14 ~~is absent on account of illness.~~ For Vermont resident students, the head of
15 school of an approved independent school or designee shall notify the
16 superintendent of the student's district of residence. Upon review of the
17 truancy reporting protocol, the superintendent shall notify the truant officer and
18 Centralized Intake and Emergency Services of the Department for Children
19 and Families' Family Services Division.

1 § 1127. NOTICE AND COMPLAINT BY TRUANT OFFICER; PENALTY

2 (a) The truant officer, upon receiving the notice and truancy reporting
3 protocol provided in section 1126 of this title, shall inquire into the cause of
4 the nonattendance of the child. ~~If he or she~~ the truant officer finds that the
5 ~~child is absent without cause~~ child's absences are not excusable under section
6 1123 of this chapter, the truant officer shall give written notice to the ~~person~~
7 ~~having the control of the child that the child is absent from school without~~
8 ~~cause and shall also notify that person to cause the child to attend school~~
9 ~~regularly thereafter~~ parent or guardian that the parent or guardian must comply
10 with the obligations of section 1122 of this chapter.

11 (b) ~~When, after receiving notice, a person fails, without legal excuse, to~~
12 ~~cause a child to attend school as required by this chapter, he or she shall be~~
13 ~~fined not more than \$1,000.00 pursuant to subsection (c) of this section~~ If the
14 parent or guardian continues to fail, without legal excuse, to cause a child to
15 attend school as required by this chapter after having received the written
16 notice required pursuant to subsection (a) of this section, the truant officer shall
17 enter a complaint to the State's Attorney of the county and shall provide a
18 statement of the evidence and truancy reporting protocol upon which the
19 complaint is based.

20 (c) ~~The truant officer shall enter a complaint to the State's Attorney of the~~
21 ~~county and shall provide a statement of the evidence upon which the complaint~~

1 ~~is based.~~ The State's Attorney ~~shall~~ may prosecute the person or may file a
2 child in need of supervision petition in accordance with 33 V.S.A. § 5309. If a
3 criminal information is filed under this section, a person shall not be fined
4 more than \$1,000.00 if, after receiving notice, a person fails, without legal
5 excuse, to cause a child to attend school as required by this chapter. In ~~the~~ a
6 prosecution, the complaint, information, or indictment shall be deemed
7 sufficient if it states that the ~~respondent (naming the respondent)~~ having the
8 ~~control of a child of school age~~ parent or guardian (specifying if the applicable
9 person is a parent or guardian and naming the person) of the child (naming the
10 child) neglects to send that child to a public school or an approved or
11 recognized independent school or a home study program as required by law.

12 § 1128. ~~LEGAL PUPIL TAKEN TO SCHOOL; NONRESIDENT CHILD~~
13 ~~LIVING IN DISTRICT~~

14 (a) ~~A superintendent may and the truant officer shall stop a child between~~
15 ~~the ages of six and 16 years or a child 16 years of age or over and enrolled in~~
16 ~~public school, wherever found during school hours, and shall, unless such child~~
17 ~~is excused or exempted from school attendance, take the child to the school~~
18 ~~that she or he should attend.~~

19 (b) ~~A child of legal school age who is not exempt from school attendance~~
20 ~~and who has not finished the elementary school course and is living in a~~
21 ~~district other than the place of legal residence shall, with the school board's~~

1 ~~approval, be admitted immediately to a school in the district where he or she is~~
2 ~~found. If the child is not admitted to school, then immediate action shall be~~
3 ~~taken by the truant officer to cause the return of the child to the district of his~~
4 ~~or her residence. [Repealed.]~~

5 § 1129. JURISDICTION OF NONRESIDENTS

6 The superintendent of a school in which a nonresident pupil is enrolled and
7 a truant officer having jurisdiction of the pupils in such school shall have the
8 same authority and jurisdiction over such nonresident pupil and the ~~person~~
9 ~~having the control of such pupil~~ parent or guardian as they have over resident
10 pupils and the ~~persons having control~~ parent or guardian of such pupils.

11 * * *

12 Sec. 4. 16 V.S.A. § 1162 is amended to read:

13 § 1162. SUSPENSION OR EXPULSION OF STUDENTS

14 * * *

15 (e) A public school or an approved independent school may provide access
16 to alternative education, such as tutoring, instructional materials, and
17 assignments, to a student during any period of suspension of three or more
18 days. A public school or an approved independent school may provide access
19 to alternative education, such as tutoring, instructional materials, and
20 assignments, to a student who has been expelled, except that the school shall
21 provide educational access to the extent otherwise required by law.

1 Sec. 5. PREVENTION OF CHRONIC ABSENTEEISM; AGENCY OF
2 EDUCATION POLICY; IMPLEMENTATION

3 (a) On or before March 15, 2027, the Agency of Education shall submit a
4 written update on the efforts made to develop the model policy required
5 pursuant to 16 V.S.A. § 1124. The Agency shall include the most recent draft
6 model policy and most recent draft templates required to be developed as part
7 of the model policy.

8 (b) The Agency of Education shall adopt and publish the model policy
9 required pursuant to 16 V.S.A. § 1124 on or before July 1, 2027.

10 (c) School boards and the governing bodies of approved independent
11 schools shall adopt and implement a chronic absenteeism policy as required by
12 16 V.S.A. § 1124 on or before July 1, 2028.

13 Sec. 6. REPEAL

14 16 V.S.A. § 1076 (penalties) is repealed.

15 Sec. 7. HOME STUDY PROGRAM; AGENCY OF EDUCATION
16 RECOMMENDATIONS; REPORT

17 On or before December 1, 2026, the Agency of Education shall submit a
18 written report to the House and Senate Committees on Education with
19 recommendations for updates to Vermont's home study program law.

20 Sec. 8. EFFECTIVE DATE

21 This act shall take effect on July 1, 2026.