

1 H.727

2 Introduced by Representative Sibia of Dover

3 Referred to Committee on

4 Date:

5 Subject: Utilities; data centers; ratepayer class; siting; reporting

6 Statement of purpose of bill as introduced: This bill proposes to regulate the
7 deployment of data centers in Vermont for the purpose of ensuring electric
8 service reliability and affordability for all Vermonters and preventing any
9 adverse effects on the State's environment, natural resources, local
10 communities, economy, and public health and welfare.

11 An act relating to sustainable data center deployment

12 It is hereby enacted by the General Assembly of the State of Vermont:

13 ~~Sec. 1. 30 V.S.A. chapter 5, subchapter 3 is added to read:~~

14 Subchapter 3. Data Centers

15 § 281. SHORT TITLE

16 This subchapter shall be known and may be cited as the "Vermont
17 Sustainable Data Centers Act."

18 ~~§ 282. PURPOSE~~

1 ~~The purpose of this subchapter is to establish a regulatory framework that~~
2 ~~ensures responsible growth of an essential industry in a manner that protects~~
3 ~~existing electric ratepayers from unwarranted costs and promotes sustainable~~
4 ~~climate, environmental, community, and equity outcomes consistent with State~~
5 ~~policy.~~

6 § 283. DEFINITIONS

7 As used in this subchapter:

8 (1) “Data center” means a facility that uses or is able to use 20
9 megawatts or more of power and is engaged in providing data processing,
10 hosting, and related services as described under code 518210 of the 2022
11 North American Industry Classification System.

12 (2) “Facility” means all buildings, equipment, structures, and other
13 stationary items that are located on a single site or on contiguous or adjacent
14 sites and that are owned or operated by the same person or by any person that
15 controls, is controlled by, or is under common control with such person.

16 § 284. TARIFFS; CONTRACTS

17 (a) For the purpose of ensuring just and reasonable rates for all ratepayer
18 classes and mitigating the risk of financial exposure to electric distribution
19 companies and their existing ratepayers, the Public Utility Commission shall
20 establish a separate ratepayer class and tariff schedule applicable to data
21 centers and, in addition, shall require specific provisions in any contract for

1 ~~electric service entered into by an electric distribution company and a data~~
2 ~~center as specified in subsection (c) of this section.~~

3 ~~(b) The Commission shall develop a general tariff with standardized~~
4 ~~structures applicable to all electric distribution companies with respect to the~~
5 ~~data center ratepayer class, and these requirements shall be reflected in each~~
6 ~~company's individual tariff filings. The standardized structures shall:~~

7 ~~(1) include a method for allocating costs that is equal or proportional to~~
8 ~~the costs of providing electric service to data centers;~~

9 ~~(2) provide for equitable contributions to the efficiency, reliability, and~~
10 ~~resiliency of the electricity network;~~

11 ~~(3) mitigate the risk of other ratepayer classes paying unwarranted costs,~~
12 ~~including any electric generation, distribution, and transmission infrastructure~~
13 ~~costs incurred solely to meet the load requirements of a data center;~~

14 ~~(4) promote or, at a minimum, not impede in any way an electric~~
15 ~~company's ability to meet renewable electricity targets pursuant to the~~
16 ~~Renewable Energy Standard;~~

17 ~~(5) reflect the mandatory contractual provisions specified in subsection~~
18 ~~(c) of this section; and~~

19 ~~(6) meet any other conditions the Commission may require consistent~~
20 ~~with the purpose of this section and in the public interest.~~

1 ~~(c) A contract for electric service entered into between an electric company~~
2 ~~and a data center shall:~~

3 ~~(1) specify the duration of the contract, which shall not be less than 10~~
4 ~~years;~~

5 ~~(2) specify the date or the estimated date that the electric company will~~
6 ~~begin to provide electric service to the data center;~~

7 ~~(3) obligate the data center to pay a minimum amount or percentage~~
8 ~~based on the data center's projected electricity usage for the duration of the~~
9 ~~contract;~~

10 ~~(4) include a reasonable charge for excess demand;~~

11 ~~(5) include a collateral requirement sufficient to mitigate the risk of~~
12 ~~stranded costs; and~~

13 ~~(6) meet any other terms or conditions required by the Commission that~~
14 ~~are consistent with the purpose of this section and in the public interest.~~

15 § 285. SITING; CERTIFICATE OF PUBLIC GOOD

16 (a) No person shall in any way begin site preparation for or commence
17 construction of a data center unless the Commission first finds that the same
18 will promote the general good of the State and issues a certificate of public
19 good to that effect pursuant to this section.

20 (b) Before the Commission issues a certificate of public good as required
21 under subsection (a) of this section, the Commission shall find that the

1 proposed data center, including any upgrades to electric generation,

2 distribution, and transmission facilities necessary to power the data center:

3 (1) will not unduly interfere with the orderly development of the region
4 with due consideration having been given to the recommendations of the
5 municipal and regional planning commissions, the recommendations of the
6 municipal legislative bodies, and the land conservation measures contained in
7 the plan of any affected municipality;

8 (2) will not adversely affect the efficiency, reliability, and resilience of
9 the electric power system;

10 (3) will result in an economic benefit to the State and its residents;

11 (4) will not have an undue adverse effect on aesthetics, historic sites, air
12 and water purity, the natural environment, the use of natural resources, and the
13 public health and safety, with due consideration having been given to the
14 criteria specified in 10 V.S.A. §§ 1424a(d) (outstanding resource waters) and
15 6086(a)(1)–(8) and (9)(K) (conditions and criteria for State land use and
16 development plans), impacts to primary agricultural soils as defined in
17 10 V.S.A. § 6001, community noise levels, and the attainment of the State’s
18 greenhouse gas emissions reduction requirements;

19 (5) is consistent with the principles for resource selection expressed in
20 the applicable electric distribution company’s approved least-cost integrated
21 plan,

1 ~~(6) is consistent with the Electrical Energy Plan approved by the~~
2 Department under section 202 of this title, or that there exists good cause to
3 permit a variance;

4 (7) is consistent with the Vermont Long-Range Transmission Plan
5 prepared by the Vermont Electric Power Company, Inc.;

6 (8) will not have an adverse effect on any segment of the waters of the
7 State that have been designated as outstanding resource waters by the
8 Secretary of Natural Resources;

9 (9) can be served economically by existing or planned transmission
10 facilities without undue adverse effect on Vermont utilities or other retail
11 ratepayer classes;

12 (10) complies with applicable air pollution control requirements under
13 the federal Clean Air Act, 42 U.S.C. § 7401 et seq.;

14 (11) complies with harvesting procedures and procurement standards
15 that ensure long-term forest health and sustainability, including the guidelines
16 and standards adopted under 10 V.S.A. § 2750;

17 (12) is consistent with State energy efficiency requirements;

18 (13) is consistent with environmental justice and equity policy as
19 established pursuant to 3 V.S.A. chapter 72; and

20 ~~(14) adequately accounts for potential facility decommissioning.~~

1 ~~(c) The Commission shall adopt by rule procedures for implementing the~~
2 ~~requirements of this section that are modeled after sections 248 and 248a of~~
3 ~~this title to the extent deemed reasonable and necessary by the Commission.~~
4 ~~Accordingly, the procedures shall include requirements related to: an~~
5 ~~application fee; notice; letter of intent; review period; exemptions from other~~
6 ~~law; participation by municipal bodies; consideration of municipal plans and~~
7 ~~recommendations; the retention of experts; fees for the participation of other~~
8 ~~State entities, as appropriate, including the Department of Public Service, the~~
9 ~~Agency of Natural Resources, the Agency of Agriculture, Food and Markets,~~
10 ~~the Agency of Commerce and Community Development, and the~~
11 ~~Environmental Justice Advisory Council; and a review process.~~

12 § 286. DEMAND-SIDE MANAGEMENT

13 (a) The Commission may establish a demand-side management program
14 applicable to data centers that includes requirements and standards applicable
15 to data center energy and water usage. In developing such a program, the
16 Commission shall consider:

17 (1) cositing requirements for renewable energy sources, batteries, and
18 other on-site generation and storage;

19 (2) water conservation initiatives, such as the use of recycled water for
20 cooling,

1 ~~(3) the establishment of data center microgrids for critical services that~~
2 would provide continuous and reliable energy for critical services, operate
3 independently from an electric company's power system, ensure uptime during
4 outages, provide greater efficiencies for managing energy costs and carbon
5 emissions, and enhance the resilience of the State's electricity network;

6 (4) authorization for a data center to procure its own energy resources;

7 (5) a prohibition on fossil fuel power purchase agreements that provide
8 incentives or discount rates to data centers;

9 (6) enhanced energy efficiency standards; and

10 (7) any other standard or requirement deemed appropriate by the
11 Commission and consistent with the purpose of this subchapter and in the
12 public interest.

13 (b) Any program developed by the Commission pursuant to this section
14 shall take effect upon approval of the General Assembly by legislative
15 enactment.

16 § 287. QUARTERLY AND ANNUAL REPORTS

17 (a) Data center. Within three months after a data center becomes
18 operational, and in a form and manner determined by the Commission, the
19 owner of the data center shall begin submitting quarterly reports to the
20 Commission and the Department of Public Service. Each quarterly report

1 ~~shall include the data center's water and energy usage, as well as a description~~
2 ~~of any interconnection requests the owner has submitted in other states.~~

3 (b) Department. Annually, beginning on or before January 1, 2028, the
4 Commissioner of Public Service shall submit a written report on data centers
5 to the House Committees on Energy and Digital Infrastructure, on
6 Environment, and on Agriculture, Food Resiliency, and Forestry and to the
7 Senate Committees on Finance, on Natural Resources and Energy, and on
8 Agriculture. The report shall include findings and recommendations related to
9 the energy, environmental, and economic impacts of data center construction
10 and deployment in Vermont, including any benefits to all electric ratepayers
11 from electric infrastructure projects undertaken to provide power to a data
12 center.

13 § 288. FINANCING STATE AND LOCAL BENEFITS

14 (a) It is the intent of the General Assembly to establish a financial structure
15 that will support State and local energy, environmental, and economic benefits
16 and to finance that structure with:

17 (1) a percentage of tax revenue generated from sales, property, or
18 income taxes applicable to data centers;

19 ~~(2) a data center gross receipts tax, or~~

1 ~~(2) another financing mechanism recommended by the Commissioner of~~
2 Public Service that the Commissioner deems to be consistent with the purpose
3 of this subchapter and in the public interest.

4 (b) The Commissioner of Public Service, with input from the
5 Commissioner of Taxes, shall develop findings and recommendations for
6 implementing the legislative intent of this section, which shall be submitted in
7 a written report to the House Committees on Energy and Digital Infrastructure,
8 on Environment, on Ways and Means, and on Agriculture, Food Resiliency,
9 and Forestry and to the Senate Committees on Finance, on Natural Resources
10 and Energy, and on Agriculture, on or before January 1, 2028.

11 § 289. RULES

12 In addition to the rules required by this subchapter, the Commission may
13 adopt any other rules it deems necessary to implement and enforce the
14 provisions of this subchapter consistent with its purpose and in the public
15 interest.

16 Sec. 2. APPLICATION

17 30 V.S.A. chapter 5, subchapter 3 (established in Sec. 1 of this act) shall
18 apply to any data center not operational on or before the effective date of this
19 act.

20 Sec. 3. EFFECTIVE DATE

21 This act shall take effect on passage.

Sec. 1. 30 V.S.A. chapter 5, subchapter 3 is added to read:

Subchapter 3. Data Centers

§ 281. SHORT TITLE

This subchapter shall be known and may be cited as the “Vermont Sustainable Data Centers Act.”

§ 282. PURPOSE

The purpose of this subchapter is to establish a regulatory framework that ensures responsible growth of an emerging industry in a manner that protects existing electric ratepayers from unwarranted costs and promotes sustainable climate, environmental, community, and equity outcomes consistent with State policies.

§ 283. DEFINITIONS

As used in this subchapter:

(1) “Data center” means a facility that uses or is able to use 20 megawatts or more of power and is engaged in providing data processing, hosting, and related services as described under code 518210 of the 2022 North American Industry Classification System.

(2) “Facility” means all buildings, equipment, structures, and other stationary items that are located on a single site or on contiguous or adjacent sites and that are owned or operated by the same person or by any person that controls, is controlled by, or is under common control with such person.

§ 284. LARGE LOAD SERVICE EQUITY CONTRACT; APPROVAL

(a) For the purpose of ensuring just and reasonable rates for all ratepayer classes and mitigating the risk of financial exposure to electric distribution companies and their existing ratepayers, a data center shall be served by an electric company pursuant to a large load service equity contract approved by the Public Utility Commission.

(b) The large load service equity contract shall:

(1) include a method for allocating costs that is equal or proportional to the costs of providing electric service to the data center, including providing for equitable contributions to the embedded costs and the efficiency, reliability, and resiliency of the electricity network;

(2) mitigate the risk of other ratepayer classes paying unwarranted costs, including any electric generation, distribution, and transmission infrastructure costs incurred to meet the load requirements of a data center or the energy capacity, transmission, or resource adequacy costs incurred as a result of the data center's load;

(3) specify the duration of the contract and the date or the estimated date that the electric company will begin to provide electric service to the data center;

(4) obligate the data center to pay a minimum amount or percentage based on the data center's projected electricity usage for the duration of the contract to ensure compliance with subdivision (1) of this subsection;

(5) include a reasonable charge for demand in excess of the data center's projected electricity demand at the time the contract is entered into;

(6) include a collateral requirement sufficient to mitigate the risk of stranded costs;

(7) include provisions requiring implementation of demand-side management operational measures for the purpose of maintaining grid stability and efficiency, including demand response and flexible load management practices, such as load shifting, peak shaving, and the use of distributed energy resources;

(8) include provisions for the collection of gross receipts taxes, energy efficiency charges, and any other fees or charges that may be applicable to electricity revenues; and

(9) meet any other terms or conditions required by the Commission that are consistent with the purpose of this section and in the public interest.

(c) The Commission shall not approve a large load service equity contract unless the Commission first finds that the same will promote the general good of the State.

(d) Before the Commission approves a large load service equity contract as required under this section, the Commission shall find that the terms of the contract:

(1) will not adversely affect the efficiency, reliability, and resilience of the electric power system;

(2) will result in an economic benefit to the State and its residents;

(3) are consistent with the principles for resource selection expressed in the applicable electric distribution company's approved least-cost integrated plan;

(4) are consistent with the Electrical Energy Plan approved by the Department under section 202 of this title, or that there exists good cause to permit a variance;

(5) will ensure that the data center will be served economically by existing or planned transmission facilities without undue adverse effect on Vermont utilities or other retail ratepayer classes; and

(6) are consistent with environmental justice and equity policy as established pursuant to 3 V.S.A. chapter 72.

(e) A data center shall not be eligible to participate in an energy savings account or a customer credit program pursuant to subdivision 209(d)(3)(C) of this title, or a self-managed energy efficiency program pursuant to subsection 209(j) of this title.

§ 285. ENERGY EFFICIENCY DESIGN

Early in the design development phase of a data center, the owner or operator of a data center shall consult with the efficiency utility appointed by the Public Utility Commission under subdivision 209(d)(2)(A) of this title to ensure compliance with State energy efficiency requirements and best practices.

§ 286. QUARTERLY AND ANNUAL REPORTS

(a) Data center. Within three months after a data center becomes operational, and in a form and manner determined by the Commission, the data center shall begin submitting quarterly reports to the Commission and the Department of Public Service. Each quarterly report shall include the data center's water and energy usage, including its peak usage per day, and an itemization of the data center's payments toward shared infrastructure constructed to support the data center.

(b) Department. Annually, beginning on or before January 15, 2028, and provided at least one data center has entered into a large load service equity contract pursuant to this subchapter, the Commissioner of Public Service shall include in the Department's annual report published pursuant to subsection 202b(e) of this title findings and recommendations related to the energy, environmental, and economic impacts of data center construction and operation in Vermont, as well as any impactful developments within the region,

including any benefits to all ratepayers from electric infrastructure projects undertaken to provide power to one or more data centers.

§ 287. RULES

In addition to the rules required by this subchapter, the Commission may adopt any other rules it deems necessary to implement and enforce the provisions of this subchapter consistent with its purpose and in the public interest.

Sec. 2. APPLICATION

30 V.S.A. chapter 5, subchapter 3 (established in Sec. 1 of this act) shall apply to any data center not operational on the effective date of this act and to any smaller, traditional data center operational on the effective date of this act to the extent such data center seeks to expand its capacity and meet the threshold requirements of Sec. 1, 30 V.S.A. § 283(1).

Sec. 3. 10 V.S.A. § 6001 is to amended read:

§ 6001. Definitions

As used in this chapter:

* * *

(3)(A) “Development” means each of the following:

* * *

(xiv) The construction of improvements on a tract or tracts of land for a data center as defined in 30 V.S.A. § 283(1).

Sec. 4. 10 V.S.A. § 6086a is added to read:

§ 6086a. WATER USE; COOLING; PERMITTING; QUALITY

(a) As used in this section:

(1) “Closed-loop cooling system” means a sealed cooling process in which the same water or coolant circulates continuously within a data center’s cooling system without withdrawal of water from municipal public water supplies, groundwater, or surface water and without discharge of wastewater to municipal wastewater systems, groundwater, or surface waters, except for de minimis discharges authorized under a discharge permit issued by the Agency of Natural Resources.

(2) “Data center” has the same meaning as in 30 V.S.A. § 283(1).

(3) “Per- and polyfluoroalkyl substances” or “PFAS” means any chemical substance or mixture containing a chemical substance that structurally contains at least one of the following three substructures:

(A) $R-(CF_2)-CF(R')R''$, where both the CF_2 and CF moieties are saturated carbons;

(B) $R-CF_2OCF_2-R'$, where R and R' can either be F , O , or saturated carbons; or

(C) $CF_3C(CF_3)R'R''$, where R' and R'' can either be F or saturated carbons.

(b)(1) A data center shall identify to the District Commission reviewing the data center's application for a permit under 10 V.S.A. chapter 151 how the data center will cool the facility.

(2) If water is used to cool a data center, the data center shall use a closed-loop cooling system to minimize impacts to the quality and quantity of surface water and groundwater unless a District Commission, during review of a permit application under 10 V.S.A. chapter 151, determines that the use of a closed-loop cooling system is not feasible at the proposed data center.

(3) If water is used to cool a data center through a closed-loop cooling system or through another type of cooling system, a data center shall identify where the data center will obtain water to cool the facility and where the cooling water will be discharged.

(c) If a data center proposes to use groundwater to cool the data center, the data center shall obtain a groundwater withdrawal permit under 10 V.S.A. § 1418 for any withdrawal of groundwater by the data center notwithstanding the permitting threshold of withdrawal of more than 57,600 gallons of groundwater a day. A closed-loop cooling system is not exempt from the groundwater withdrawal permit under 10 V.S.A. § 1418(b)(6).

(d) If a data center proposes to use surface water to cool the facility, the data center shall obtain a surface water withdrawal permit pursuant to 10 V.S.A. § 1043. The rules adopted by the Secretary to implement 10 V.S.A.

§ 1043 shall require a data center to cease withdrawals under drought conditions.

(e)(1) A data center shall obtain all applicable water quality and water resource protection permits from the Agency of Natural Resources, including stormwater, shoreland, stream alteration, direct discharge, surface water withdrawal, groundwater withdrawal, wetland, and river corridor development permits.

(2) A data center shall obtain from the Agency of Natural Resources a water quality certificate that meets the same criteria that the Agency requires to be met to obtain a federal Clean Water Act Section 401 water quality certification as those criteria existed under the Act, 33 U.S.C. §§ 1251–1388, and any regulations adopted thereunder on January 1, 2026.

(f) A data center that discharges wastewater into a surface water of the State shall identify PFAS that may be used in the operation and submit a plan to the Agency of Natural Resources establishing a program that monitors the wastewater discharge from the data center, including monitoring for the presence of PFAS. The monitoring plan shall be approved by the Agency upon a determination that it meets the Vermont water quality standards.

(g) The addition of PFAS to water discharged from a data center shall be prohibited in Vermont.

Sec. 5. REPORT ON REGIONAL RENEWABLE ENERGY MARKET

CONDITIONS; PUBLIC UTILITY COMMISSION

(a) On or before January 15, 2027, the Public Utility Commission shall prepare a written report on projected regional renewable electric generation market conditions. In developing the report, the Commission shall examine the cost and availability of new regional renewable electric generation resources during the years 2027 through 2035.

(b) In preparing the report, the Commission shall provide an opportunity for written input from interested stakeholders, including retail electricity providers, renewable energy developers, regional transmission organizations, consumer advocates, and any other members of the public. In addition, the Commission may consult with the Department of Public Service and other relevant state, regional, or federal entities, as the Commission deems appropriate. Preparation of the report is not subject to the contested case procedures established under 3 V.S.A. chapter 25.

(c) The Commission shall submit the report to the House Committee on Energy and Digital Infrastructure and the Senate Committees on Finance and on Natural Resources and Energy.

Sec. 6. RECOMMENDATION ON DATA CENTER DECOMMISSIONING

(a) The Commissioner of Public Service, in consultation with the Secretary of Natural Resources, the Chair of the Land Use Review Board, and any other

interested stakeholders deemed appropriate by the Commissioner, shall recommend a regulatory model for data center decommissioning. As used in this section, "data center" has the same meaning as in Sec. 1, 30 V.S.A. § 283(1), of this act.

(b) The recommended regulatory model developed pursuant to this section shall ensure responsible data center decommissioning in a manner that protects and preserves the environment and the public health and welfare. The model shall include standards and procedures that address:

(1) approval of a decommissioning plan by the appropriate regulatory entity;

(2) regulatory oversight of the decommissioning process, including through site visits and inspections;

(3) a bond requirement or other financial assurance to ensure a data center is solely responsible for the costs associated with implementation of an approved decommissioning plan;

(4) guidelines for data sanitization, the physical destruction of highly sensitive storage devices, and a documented chain of custody for information technology assets;

(5) guidelines for environmental compliance, hazardous material handling, environmental remediation, and site restoration;

(6) a timeline for commencing and completing the decommissioning process after the abandonment, closure, destruction, or permanent cessation of operations of a data center; and

(7) any other matters deemed appropriate by the Commissioner.

(c) On or before December 15, 2026, the Commissioner shall submit recommendations for a data center decommissioning regulatory model in the form of draft legislation to the House Committees on Energy and Digital Infrastructure and on Environment and the Senate Committees on Finance and on Natural Resources and Energy.

Sec. 7. EFFECTIVE DATE

This act shall take effect on passage.