| 1 | H.91 |
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| 2 3 | An act relating to the Vermont Homeless Emergency Assistance and Responsive Transition to Housing Program |
| 4 | It is hereby enacted by the General Assembly of the State of Vermont: |
| 5 | * * * Findings and Legislative Intent * * * |
| 6 | Sec. 1. FINDINGS |
| 7 | The General Assembly finds that: |
| 8 | (1) according to the U.S. Department of Housing and Urban |
| 9 | Development's 2024 Annual Homelessness Assessment Report, Vermont had |
| 10 | the fourth highest rate of homelessness in 2024 in that 53 of every 10,000 |
| 11 | Vermonters are experiencing homelessness, with only Hawaii, New York, and |
| 12 | Oregon experiencing higher rates; |
| 13 | (2) in 2023, according to the same Annual Homelessness Assessment |
| 14 | Report, 51 of every 10,000 Vermonters were experiencing homelessness; |
| 15 | (3) according to the Vermont 2024 Point-in-Time Count, there were |
| 16 | approximately 3,458 unhoused individuals in Vermont, which represents a 300 |
| 17 | percent increase over the 1,110 unhoused individuals prior to the COVID-19 |
| 18 | pandemic in 2020; |
| 19 | (4) of the 3,458 unhoused individuals in Vermont identified by the |
| 20 | Vermont 2024 Point-in-Time Count, 166 experienced unsheltered |

| 1 | homelessness, which is the highest count of unsheltered homeless individuals |
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| 2 | in Vermont within the past decade; |
| 3 | (5) according to the Vermont 2024 Point-in-Time Count, over 35 |
| 4 | percent of those Vermonters experiencing homelessness were unhoused for |
| 5 | more than one year and over 72 percent were unhoused for more than 90 days; |
| 6 | (6) according to the Vermont 2024 Point-in-Time Count, 737 of those |
| 7 | Vermonters experiencing homelessness were children and youth under 18 |
| 8 | years of age and 646 were 55 years of age or older; |
| 9 | (7) according to the Vermont 2024 Point-in-Time Count, Black |
| 10 | Vermonters are 5.6 times more likely to be unhoused as compared to white |
| 11 | Vermonters; |
| 12 | (8) the 2024 Vermont Housing Needs Assessment notes that 36,000 |
| 13 | primary homes are needed in Vermont between 2025–2029, 3,295 of which are |
| 14 | needed to address homelessness; and |
| 15 | (9) the 2024 Vermont Housing Needs Assessment notes that "[h]alf of |
| 16 | all Vermont renters are cost-burdened, and one-in-four pay more than 50 |
| 17 | [percent] of their income on housing costs, putting them at high risk of |
| 18 | eviction," which "is heightened by Vermont's rental vacancy rate of 3 |
| 19 | [percent], which is well below the 5 [percent] rate of a healthy market." |

| 1 | Sec. 2. LEGISLATIVE INTENT |
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| 2 | (a) It is the intent of the General Assembly that unsheltered homelessness |
| 3 | be eliminated and that homelessness in Vermont be rare, brief, and |
| 4 | nonrecurring. |
| 5 | (b) It is the intent of the General Assembly that the Vermont Homeless |
| 6 | Emergency Assistance and Responsive Transition to Housing Program |
| 7 | established in 33 V.S.A. chapter 22 is a step toward ensuring that: |
| 8 | (1) homelessness be reduced in Vermont and interim shelter |
| 9 | opportunities be available to provide a stable pathway to permanent housing |
| 10 | for all Vermonters experiencing homelessness, including safe shelter options |
| 11 | for individuals living in unsheltered homelessness; |
| 12 | (2) Vermont increase the supply of emergency shelter as well as |
| 13 | permanent supportive housing that meets the specific needs of individuals; |
| 14 | (3) community components of all shelter types are integrated in a |
| 15 | systemic manner; |
| 16 | (4) time limits, night-by-night shelter, relocation between interim shelter |
| 17 | sites, and other disruptions in housing stability be eliminated to the extent |
| 18 | possible; |
| 19 | (5) Vermont's emergency housing statutes, rules, policies, procedures, |
| 20 | and practices be modeled on Housing First principles; and |
| 21 | (6) noncongregate shelter be used to the extent possible. |

| 1 | (c) It is the intent of the General Assembly that the Vermont Homeless |
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| 2 | Emergency Assistance and Responsive Transition to Housing Program |
| 3 | established in 33 V.S.A. chapter 22 replaces the provision of emergency |
| 4 | housing through the General Assistance Program established in 33 V.S.A. |
| 5 | chapter 21 and the Housing Opportunity Grant Program. |
| 6 | * * * Vermont Homeless Emergency Assistance and Responsive Transition to |
| 7 | Housing Program * * * |
| 8 | Sec. 3. 33 V.S.A. chapter 22 is added to read: |
| 9 | CHAPTER 22. VERMONT HOMELESS EMERGENCY ASSISTANCE |
| 10 | AND RESPONSIVE TRANSITION TO HOUSING PROGRAM |
| 11 | § 2201. SHORT TITLE |
| 12 | The Program established in this chapter may be cited as "VHEARTH" or |
| 13 | the "VHEARTH Program." |
| 14 | <u>§ 2202. PURPOSE</u> |
| 15 | It is the purpose of the General Assembly to replace the provision of |
| 16 | emergency housing through the General Assistance Program established in |
| 17 | chapter 21 of this title and the Housing Opportunity Grant Program and use |
| 18 | funds and resources previously attributed to those programs, and any other |
| 19 | identified State and federal monies, to fund the Vermont Homeless Emergency |
| 20 | Assistance and Responsive Transition to Housing Program established in this |
| 21 | <u>chapter.</u> |

| 1 | § 2203. DEFINITIONS |
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| 2 | As used in this chapter: |
| 3 | (1) "At-risk of homelessness" means in peril of imminently losing a |
| 4 | primary, night-time residence or precariously housed. |
| 5 | (2) "Community action agency" means an agency designated pursuant |
| 6 | to 3 V.S.A. chapter 59. |
| 7 | (3) "Community-based shelter" means a shelter that meets the |
| 8 | Department's standards for the operation of shelters. |
| 9 | (4) "Department" means the Department for Children and Families. |
| 10 | (5) "Extreme weather event" means extreme hot or cold temperatures or |
| 11 | weather events, such as hurricanes, flooding, or blizzards, that create |
| 12 | hazardous conditions for outdoor habitation by humans. |
| 13 | (6) "Homeless" means lacking a fixed, regular, and adequate nighttime |
| 14 | residence. |
| 15 | (7) "Household" means an individual and any dependents for whom the |
| 16 | individual is legally responsible and who live and intend to stay in Vermont. |
| 17 | "Household" includes individuals who reside together as one economic unit, |
| 18 | including those who are married, parties to a civil union, or unmarried. |
| 19 | (8) "Unsheltered homelessness" means sleeping in a location not |
| 20 | designed for or ordinarily used as a regular sleeping accommodation. |

| 1 | § 2204. ESTABLISHMENT; VERMONT HOMELESS EMERGENCY |
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| 2 | ASSISTANCE AND RESPONSIVE TRANSITION TO HOUSING |
| 3 | <u>PROGRAM</u> |
| 4 | (a) The Vermont Homeless Emergency Assistance and Responsive |
| 5 | Transition to Housing Program is established in the Department and shall be |
| 6 | operated by community action agencies and a statewide organization serving |
| 7 | households that are experiencing or that have experienced domestic or sexual |
| 8 | violence, to the extent funds exist. |
| 9 | (b) Community action agencies shall collaborate with other community |
| 10 | partners, including municipalities, the Chittenden County Homeless Alliance, |
| 11 | Balance of State Continuum of Care, and local housing coalitions. The |
| 12 | Program shall utilize coordinated entry and shall utilize, but not duplicate, the |
| 13 | work of the community partners. It shall include the following components: |
| 14 | (1) supportive services pursuant to section 2205 of this chapter to assist |
| 15 | households experiencing homelessness or those households that are at-risk of |
| 16 | homelessness pursuant to section 2205 of this chapter: |
| 17 | (2) extreme weather event shelters operated or caused to be operated by |
| 18 | a community action agency pursuant section 2206 of this chapter; and |
| 19 | (3) emergency shelters operated or caused to be operated by a |
| 20 | community action agency pursuant to section 2207 of this chapter. |

| 1 | (c) The Vermont Homeless Emergency Assistance and Responsive |
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| 2 | Transition to Housing Program shall include supportive services and shelters |
| 3 | specific to households that are experiencing or that have experienced domestic |
| 4 | and sexual violence, which shall be provided or caused to be provided by a |
| 5 | statewide organization with population-specific service experience pursuant to |
| 6 | section 2208 of this section. |
| 7 | § 2205. SUPPORTIVE SERVICES |
| 8 | A community action agency, in collaboration with other community |
| 9 | partners, shall offer or cause to be offered the following supportive services, |
| 10 | which may vary in terms of manner and extent depending on the level of |
| 11 | shelter a household utilizes or whether the household is at risk of homelessness |
| 12 | or experiencing homelessness: |
| 13 | (1) intake assessments and services for diversion from homelessness; |
| 14 | (2) household needs assessments; |
| 15 | (3) individualized household plans to address identified needs; |
| 16 | (4) assistance obtaining and retaining housing, including financial |
| 17 | assistance; |
| 18 | (5) referrals to other services and supports; |
| 19 | (6) peer-supported services; |
| 20 | (7) landlord-tenant outreach, education, and conflict resolution; |
| 21 | (8) housing navigation services; |

| 1 | (9) advocacy; and |
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| 2 | (10) progress monitoring and interventions. |
| 3 | § 2206. EXTREME WEATHER EVENT SHELTER |
| 4 | A community action agency shall operate or cause to be operated shelters in |
| 5 | the State that shall be used during extreme weather events to shelter any |
| 6 | homeless individual who seeks shelter. The community action agencies, in |
| 7 | collaboration with community partners, shall prioritize funding for extreme |
| 8 | weather event shelters by utilizing data available under this section and |
| 9 | considering geographic access. A shelter offered pursuant to this section |
| 10 | during an extreme weather event may include time-limited congregate |
| 11 | accommodations and may be provided through agreements to municipalities or |
| 12 | other entities. |
| 13 | § 2207. EMERGENCY SHELTERS |
| 14 | (a) Temporary shelter. At a minimum, a community action agency shall |
| 15 | serve or cause to be served in a manner that complies with and builds upon the |
| 16 | federally required community planning process, households that are prioritized |
| 17 | and in need of the services of a temporary shelter. A community action agency |
| 18 | may provide or cause to be provided temporary shelter through community- |
| 19 | based shelters, temporary use of hotels or motels, lease agreements for full or |
| 20 | partial use of an existing building, need-specific shelter arrangements, or other |

| 1 | arrangements or combinations of arrangements that comply with the intent of |
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| 2 | this chapter. |
| 3 | (b) Transitional shelter. A community action agency shall serve or cause to |
| 4 | be served households in its region in need of the services of a transitional |
| 5 | shelter in a manner that complies with and builds upon the federally required |
| 6 | community planning process. A community action agency may provide or |
| 7 | cause to be provided transitional shelter through community-based shelter, |
| 8 | master grant leases, developing shelter capacity, or other arrangements or |
| 9 | combinations of arrangements that comply with the intent of this chapter. |
| 10 | § 2208. SUPPORTIVE AND SHELTER SERVICES FOR HOUSEHOLDS |
| 11 | IMPACTED BY DOMESTIC AND SEXUAL VIOLENCE |
| 12 | As part of the Vermont Homeless Emergency Assistance and Responsive |
| 13 | Transition to Housing Program, the Department shall enter into an agreement |
| 14 | with a statewide organization with population-specific experience serving |
| 15 | households that are experiencing or that have experienced domestic and sexual |
| 16 | violence. The organization shall provide or cause to be provided various |
| 17 | shelter and case management services that support households. |
| 18 | § 2209. VHEARTH; DUTIES OF COMMUNITY ACTION AGENCIES |
| 19 | (a) The community action agencies shall serve or cause to be served |
| 20 | households that are experiencing homelessness or that are at risk of |
| 21 | homelessness in the State by providing supportive services, extreme weather |

| 1 | event shelter, or emergency shelter pursuant to sections 2204–2207 of this |
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| 2 | chapter. If a community action agency cannot fulfil its responsibilities under |
| 3 | this chapter, the Department shall work with other community action agencies |
| 4 | or other appropriate community entities to ensure that there is not a gap in |
| 5 | services in a community action agency's region. |
| 6 | (b) A community action agency providing or causing to provide services in |
| 7 | accordance with this chapter shall: |
| 8 | (1) have existing or planned infrastructure to support households in the |
| 9 | region, including an established leadership team, a human resources staff, and |
| 10 | the ability to receive grant funding and issue subgrants; |
| 11 | (2) have the ability to meet the Department's reporting requirements, |
| 12 | including past history of reporting compliance; |
| 13 | (3) have community connections with other providers in the region, |
| 14 | including local housing coalitions, housing providers, providers of coordinated |
| 15 | entry, and providers of services to individuals who are older Vermonters, |
| 16 | individuals who have disabilities, substance use disorder, or a mental health |
| 17 | condition; individuals reentering the community after incarceration; |
| 18 | individuals transitioning from the care and custody of the Commissioner for |
| 19 | Children and Families; and families with children; and |
| 20 | (4) provide plain language communications to households receiving |
| 21 | services. |

| 1 | § 2210. VHEARTH; DUTIES OF THE DEPARTMENT |
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| 2 | (a) The Agency of Human Services, working with the Department, shall |
| 3 | have statewide responsibility for meeting the intent of this chapter, including |
| 4 | statewide planning, system development, and the involvement of all the |
| 5 | Agency's departments. |
| 6 | (b) For the purpose of providing administrative oversight and monitoring of |
| 7 | the Program established in this chapter, the Department shall: |
| 8 | (1)(A) adopt guidance regarding when extreme weather event shelters |
| 9 | shall be operated, including flexibility for regional weather conditions; and |
| 10 | (B) maintain a website with the locations of all extreme weather |
| 11 | event shelters; |
| 12 | (2) include as part of any review of a community action agency required |
| 13 | pursuant to 3 V.S.A. chapter 59, the community action agency's ability to |
| 14 | perform the requirements of this chapter; |
| 15 | (3)(A) consult with the community action agencies and the statewide |
| 16 | organization serving households that are experiencing or that have experienced |
| 17 | domestic and sexual violence pursuant to section 2208 of this chapter, to |
| 18 | develop appropriate resource allocations and methods for adjustment that take |
| 19 | into account available data, the presence of community-based providers, and |
| 20 | customary resource allocation methods, economic indicators, rate of |
| 21 | homelessness, rental vacancy rates, and other variables, as appropriate; and |

| 1 | (B) annually, distribute funding to each community action agency |
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| 2 | and the statewide organization serving households that are experiencing or that |
| 3 | have experienced domestic and sexual violence pursuant to section 2208 of this |
| 4 | chapter using the allocation formula developed pursuant to subdivision (A) of |
| 5 | this subdivision (3), or if the Department and community action agencies |
| 6 | agree, disperse a joint allocation for all community action agencies, which the |
| 7 | community action agencies shall determine how to distribute amongst |
| 8 | themselves; |
| 9 | (4) consult with the community action agencies and the statewide |
| 10 | organization serving households that are experiencing or that have experienced |
| 11 | domestic and sexual violence pursuant to section 2208 of this chapter to |
| 12 | develop appropriate measures and methods for accountability of the |
| 13 | community action agencies' and the statewide organization's execution of |
| 14 | duties under this chapter, including the provision of any previously agreed |
| 15 | upon information to enable the Department to evaluate the services provided |
| 16 | through grant funds, the effect on households receiving services, and an |
| 17 | accounting of expended grant funds; |
| 18 | (5) provide support and technical assistance to the community action |
| 19 | agencies, other community partners, and the statewide organization serving |
| 20 | households that are experiencing or that have experienced domestic and sexual |
| 21 | violence pursuant to section 2208 of this chapter; |

| 1 | (6) identify specific administrative resources that could be transitioned |
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| 2 | to community operations; |
| 3 | (7) develop and submit standards for the operation of community-based |
| 4 | shelters; |
| 5 | (8) adopt rules pursuant to 3 V.S.A. chapter 25, in consultation with the |
| 6 | community action agencies and the statewide organization serving households |
| 7 | that are experiencing or that have experienced domestic and sexual violence |
| 8 | pursuant to section 2208 of this chapter, as appropriate, for the implementation |
| 9 | of this chapter, including accommodations for individuals with a disability. |
| 10 | § 2211. REGIONAL PLANNING; NEEDS ASSESSMENTS |
| 11 | (a) As part of the plan required pursuant to 3 V.S.A. chapter 59 and the |
| 12 | federally required planning and needs assessments for the continuums of care, |
| 13 | the community action agencies shall develop a regional needs assessment and |
| 14 | planning process, in collaboration with community and State partners, for use |
| 15 | in each community action agency's region to inform future plans addressing |
| 16 | housing and homelessness in each region of the State. The plans shall include: |
| 17 | (1) addressing progress in reducing the number of households |
| 18 | experiencing homelessness in a region; |
| 19 | (2) assessing the rate households placed in permanent housing return to |
| 20 | homelessness and the underlying reasons; |

| 1 | (3) identifying resources developed and utilized in the region to address |
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| 2 | homelessness; |
| 3 | (4) reporting the rate of household participation with coordinated entry |
| 4 | processes and case management services; |
| 5 | (5) identifying system gaps and the funding needed to address those |
| 6 | gaps, including periodic inflationary adjustments; and |
| 7 | (6) utilizing data, including Vermont's Point-in-Time Count, |
| 8 | coordinated entry assessment results, and community conversations. |
| 9 | (b) Each community action agency shall submit plans developed pursuant |
| 10 | to this section to the Department in a format prescribed by the Department. |
| 11 | The Department shall aggregate the results of these reports and submit the |
| 12 | aggregated report to the House Committee on Human Services and to the |
| 13 | Senate Committee on Health and Welfare. |
| 14 | § 2212. USE OF HOTEL AND MOTEL ROOMS |
| 15 | (a) Hotels and motels providing emergency shelter pursuant to this chapter |
| 16 | shall comply with Program rules and shall comply with the following: |
| 17 | (1) Department of Health, Licensed Lodging Establishment Rule (CVR |
| 18 | 13-140-023); and |
| 19 | (2) Department of Public Safety, Vermont Fire and Building Safety |
| 20 | Code (CVR 28-070-001). |

| 1 | (b) Annually, the Department shall propose hotel and motel rates as part of |
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| 2 | its budget presentation for approval by the General Assembly. A community |
| 3 | action agency shall not pay or cause to be paid with State monies a per room, |
| 4 | per night basis that exceeds the rate approved by the General Assembly. |
| 5 | (c) To the extent possible, if a hotel or motel is being utilized: |
| 6 | (1) a community action agency shall enter into agreements for the use of |
| 7 | blocks of hotel and motel rooms and negotiate the conditions of use for those |
| 8 | blocks, including access for providers of case management or other supportive |
| 9 | services; and |
| 10 | (2) prioritize the use of hotel and motel room agreements over |
| 11 | individual per-room, per-night hotel or motel room use, unless it is not |
| 12 | appropriate to a household's needs. |
| 13 | Sec. 4. VERMONT HOMELESS EMERGENCY ASSISTANCE AND |
| 14 | RESPONSIVE TRANSITION TO HOUSING PROGRAM |
| 15 | IMPLEMENTATION ADVISORY COMMITTEE |
| 16 | (a) Creation. There is created the Vermont Homeless Emergency |
| 17 | Assistance and Responsive Transition to Housing Program Implementation |
| 18 | Advisory Committee to provide advice and recommendations to the |
| 19 | Commissioner for Children and Families and to the community action agencies |
| 20 | as defined in 33 V.S.A. chapter 22 regarding the design, implementation, and |
| 21 | transition to the Vermont Homeless Emergency Assistance and Responsive |

| 1 | Transition to Housing Program established in 33 V.S.A. chapter 22, including |
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| 2 | advice and recommendations on the implementation plan required pursuant to |
| 3 | Sec. 5 of this act. |
| 4 | (b) Membership. The Advisory Committee's membership shall reflect the |
| 5 | growing diversity among Vermonters, including individuals who are Black, |
| 6 | Indigenous, and Persons of Color, as well as with regard to socioeconomic |
| 7 | status, geographic location, gender, sexual identity, and disability status and |
| 8 | shall be composed of: |
| 9 | (1) five representatives with lived experience of homelessness, |
| 10 | appointed by the Chittenden County Homeless Alliance and the Balance of |
| 11 | State Continuum of Care; |
| 12 | (2) five representatives, one appointed by each of the community action |
| 13 | agencies; |
| 14 | (3) one representative, appointed by the Chittenden County Homeless |
| 15 | Alliance; |
| 16 | (4) one representative, appointed by the Balance of State Continuum of |
| 17 | Care; |
| 18 | (5) five representatives of local housing coalitions, including at least two |
| 19 | of whom are shelter providers, appointed jointly by the Chittenden County |
| 20 | Homeless Alliance and the Balance of State Continuum of Care; |

| 1 | (6) the Deputy Commissioner of the Department for Children and |
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| 2 | Families' Economic Services Division or designee; and |
| 3 | (7) the Director of the Department for Children and Families' Office of |
| 4 | Economic Opportunity or designee. |
| 5 | (c) Assistance. The Advisory Committee shall have the administrative, |
| 6 | technical, and legal assistance of the Department for Children and Families. |
| 7 | (d) Meetings. |
| 8 | (1) The Commissioner shall call the first meeting of the Advisory |
| 9 | Committee to occur on or before July 15, 2025. |
| 10 | (2) The Committee shall select co-chairs from among its members at the |
| 11 | first meeting at least one of whom is not a State employee. |
| 12 | (3) A majority of the membership shall constitute a quorum. |
| 13 | (4) The Advisory Committee may divide into subcommittees to carry |
| 14 | out its duties under this section and subcommittees may include individuals not |
| 15 | appointed to the Advisory Committee pursuant to subsection (b) of this |
| 16 | section, including representatives of individuals who are older Vermonters, |
| 17 | individuals who have disabilities, substance use disorder, or a mental health |
| 18 | condition; individuals reentering the community after incarceration; |
| 19 | individuals transitioning from the care and custody of the Commissioner for |
| 20 | Children and Families; and families with children. |

| 1 | (e) Compensation and reimbursement. Members of the Advisory |
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| 2 | Committee shall be entitled to per diem compensation and reimbursement of |
| 3 | expenses as permitted under 32 V.S.A. § 1010 for not more than 12 meetings |
| 4 | annually. These payments shall be made from monies appropriated to the |
| 5 | Department. |
| 6 | (f) Sunset. The Advisory Committee shall cease to exist on July 1, 2029. |
| 7 | Sec. 5. IMPLEMENTATION PLAN |
| 8 | On or before February 1, 2026, the Department for Children and Families, |
| 9 | in collaboration with community action agencies and in consultation with the |
| 10 | departments of the Agency of Human Services and the Vermont Homeless |
| 11 | Emergency Assistance and Responsive Transition to Housing Program |
| 12 | Implementation Advisory Committee established pursuant to Sec. 4 of this act, |
| 13 | shall submit a plan to the House Committee on Human Services and to the |
| 14 | Senate Committee on Health and Welfare for the implementation of the |
| 15 | Vermont Homeless Emergency Assistance and Responsive Transition to |
| 16 | Housing Program established by 33 V.S.A. chapter 22 that ensures maximum |
| 17 | flexibility for the use of resources and streamlines processes for Program |
| 18 | participants. Specifically, the implementation plan shall address: |
| 19 | (1) funding allocations among the community action agencies and other |
| 20 | providers, including for services specific to households that are experiencing or |
| 21 | that have experienced domestic or sexual violence; |

| 1 | (2) additional State and federal funding and other resources identified |
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| 2 | for the Program; |
| 3 | (3) appropriate measures and methods of accountability in fulfilling the |
| 4 | intent of this act for community action agencies, the organization serving |
| 5 | households that are experiencing or that have experienced domestic and sexual |
| 6 | violence, and community partners; |
| 7 | (4) appropriate supportive services specific to the level of shelter a |
| 8 | household utilizes, or whether the household is at risk of homelessness, or |
| 9 | experiencing unsheltered homelessness; |
| 10 | (5) establishing an appeals process that includes a hearing before the |
| 11 | Human Services Board and an option for an expedited appeals process; |
| 12 | (6) expanded use of 211 within the intake system; |
| 13 | (7) whether continuation in emergency shelter should include an |
| 14 | expectation regarding household participation in case management services or |
| 15 | other expectations such as night limits on the use of hotels and motels, and if |
| 16 | so, what elements and in what circumstances participation in case management |
| 17 | services or other expectations should be applied; |
| 18 | (8) whether the use of emergency shelter should include financial |
| 19 | participation, and if so, what that participation should include; |
| 20 | (9) how prioritization should occur for emergency temporary shelter and |
| 21 | what priority categories should exist within those parameters; |

| 1 | (10) how to best ensure that there is equitable access to shelter and |
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| 2 | supportive services for households experiencing homelessness; |
| 3 | (11) the appropriate level of required intake and assessment processes |
| 4 | for each of the various levels of shelter that a household may utilize for |
| 5 | households that are at risk of homelessness and for households experiencing |
| 6 | unsheltered homelessness; and |
| 7 | (12) any anticipated challenges requiring a legislative solution. |
| 8 | * * * Community Action Agencies * * * |
| 9 | Sec. 6. 3 V.S.A. chapter 59 is amended to read: |
| 10 | CHAPTER 59. COMMUNITY SERVICES ACTION AGENCIES |
| 11 | § 3901. FINDINGS AND PURPOSE |
| 12 | (a) Recognizing that the economic well-being and social equity of every |
| 13 | Vermonter has long been a fundamental concern of the State, it remains |
| 14 | evident that poverty continues to be the lot of a substantial number of |
| 15 | Vermont's population continues to experience poverty. It is the policy of this |
| 16 | the State to help develop the full potential of each of its citizens so they can |
| 17 | contribute to the fullest extent possible to the life of our communities and the |
| 18 | State as a whole. |
| 19 | (b) It is the purpose of this chapter to strengthen, supplement, and |
| 20 | coordinate efforts that further this policy through: |

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| 1 | (1) the strengthening of community capabilities for planning, |
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| 2 | coordinating, and managing federal, State, and other sources of assistance |
| 3 | related to the problem of poverty; |
| 4 | (2) the better organization and utilization of a range of services related |
| 5 | to the needs of the poor individuals with low income; and |
| 6 | (3) the broadening of the resource base of programs to secure a more |
| 7 | active role in assisting the poor individuals with low income from business, |
| 8 | labor, and other groups from the private sector. |
| 9 | § 3902. OFFICE OF ECONOMIC OPPORTUNITY |
| 10 | (a) The Director of the Office of Economic Opportunity is hereby |
| 11 | authorized to allocate available financial assistance for community services |
| 12 | action agencies and programs in accordance with State and federal law and |
| 13 | regulation. |
| 14 | (b) The Director may provide financial assistance to community services |
| 15 | action agencies for the planning, conduct, administration, and evaluation of |
| 16 | community service action programs to provide a range of services and |
| 17 | activities having a measurable and potentially major impact on causes of |
| 18 | poverty in the community or in areas of the community where poverty is a |
| 19 | particularly acute problem. Components of those services and activities may |
| 20 | involve, without limitation of other activities and supporting facilities designed |

to assist low income participants with low income:

| 1 | (1) to secure and retain meaningful employment; |
|----|---|
| 2 | (2) to obtain adequate education; |
| 3 | (3) to make better use of available income; |
| 4 | (4) to provide and maintain adequate housing and a suitable living |
| 5 | environment have access to safe, secure, permanent housing; |
| 6 | (5) to obtain <u>prevention</u> , <u>intervention</u> , <u>treatment</u> , <u>and recovery</u> services |
| 7 | for the prevention of narcotics addiction, alcoholism, and for the rehabilitation |
| 8 | of narcotic addicts and alcoholies individuals with substance use disorder; |
| 9 | (6) to obtain emergency assistance through loans and grants to meet |
| 10 | immediate and urgent individual and family needs, including the need for |
| 11 | health services, nutritious food, housing, and unemployment-related assistance |
| 12 | (7) to remove obstacles and solve personal and family problems which |
| 13 | that block achievement of self-sufficiency; |
| 14 | (8) to achieve greater participation in the affairs of the community; |
| 15 | (9) to make more frequent and effective use of other programs related to |
| 16 | the purposes of this chapter; and |
| 17 | (10) to coordinate and establish linkages between governmental and |
| 18 | other social service programs to assure ensure the effective delivery of such |
| 19 | services to low income persons; with low income and to encourage the use of |
| 20 | entities in the private sector of the community in efforts to ameliorate poverty |
| 21 | in the community. |

| 1 | (c) The Director is authorized to adopt rules pursuant to chapter 25 of this |
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| 2 | title appropriate to the carrying out of this chapter and the purposes thereof. |
| 3 | § 3903. DESIGNATION OF AGENCIES TO PROVIDE SERVICES AND |
| 4 | ACTIVITIES TO AMELIORATE OR ELIMINATE POVERTY |
| 5 | The Director shall designate private nonprofit community based |
| 6 | organizations who that have demonstrated or who that can demonstrate the |
| 7 | ability to provide services and activities as defined in subsection 3902(b) of |
| 8 | this title as community services action agencies. |
| 9 | § 3904. COMMUNITY SERVICES ACTION AGENCY PLAN |
| 10 | Each designated community services action agency shall determine the need |
| 11 | for activities and services within the area served by the agency and shall |
| 12 | thereafter prepare a community services plan which that describes the method |
| 13 | by which the agency will provide those services. The plan shall include a |
| 14 | schedule for the anticipated provision of new or additional services and shall |
| 15 | specify the resources which that are needed by and available to the agency to |
| 16 | implement the plan. The community services plan shall be completed every |
| 17 | three years and updated annually. The plan shall include the regional needs |
| 18 | assessment required under 33 V.S.A. § 2211. |

| § 3905. COMMUNITY SERVICES ACTION AGE |
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ADMINISTRATION

- (a) Each community services action agency shall administer its programs as set out in the community services plan and as approved by its board of directors.
- (b) Each board of a nonprofit <u>community-based</u> organization that is designated a community <u>services</u> <u>action</u> agency under section 3903 of this chapter shall have an executive committee of not more than seven members who shall be representative of the composition of the board and the board shall be so constituted that:

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- (2) one-third of the members of the board are persons chosen in accordance with election procedures adequate to <u>assure ensure</u> that they are representative of <u>the poor individuals with low income</u> in the area served; and
- (3) the remainder of the members of the board are officials or members of business, industry, labor, religious, welfare, education, or other major groups and interests in the community.
- (c) Each member of the <u>a</u> board selected to represent a specific geographic area within a community shall reside in the area he or she the member represents. No person selected under subdivisions (2) or (3) of subsection (b) as a member of a board shall serve on such board for more than five

| 1 | consecutive years, or more than a total of 10 years Each board shall adopt term |
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| 2 | <u>limits to govern its members</u> . |
| 3 | * * * Appropriations * * * |
| 4 | Sec. 7. APPROPRIATION; TRANSITION PLANNING |
| 5 | In fiscal year 2026, \$10,000,000.00 of one-time funding is appropriated |
| 6 | from the General Fund as follows: |
| 7 | (1) \$6,500,000.00 to the Department for Children and Families for |
| 8 | distribution to the community action agencies and the statewide organization |
| 9 | serving households experiencing or who have experienced domestic and sexual |
| 10 | violence; |
| 11 | (2) \$500,000.00 to the Department for Children and Families for |
| 12 | contractual and other system transformation assistance; and |
| 13 | (3) \$3,000,000.00 to the Department for Children and Families for the |
| 14 | continued development of shelter capacity in the State. |
| 15 | Sec. 8. FUTURE APPROPRIATIONS; LEGISLATIVE INTENT |
| 16 | It is the intent of the General Assembly that in fiscal year 2027 and |
| 17 | thereafter, equivalent funds and resources, base and one-time, used in fiscal |
| 18 | year 2025 for General Assistance emergency housing and the Housing |
| 19 | Opportunity Grant Program be redesignated for the Vermont Homeless |
| 20 | Emergency Assistance and Responsive Transition to Housing Program |
| 21 | pursuant to 33 V.S.A. chapter 22. |

| 1 | * * * Effective Dates * * * |
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| 2 | Sec. 9. EFFECTIVE DATES |
| 3 | This act shall take effect on July 1, 2025, except that Sec. 3 (Vermont |
| 1 | Homeless Emergency Assistance and Responsive Transition to Housing |
| 5 | Program) shall take effect on July 1, 2026. |