| 1 | TO THE HONORABLE SENATE: |
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| 2 | The Committee on Judiciary to which was referred Senate Bill No. 14 |
| 3 | entitled "An act relating to Justice Reinvestment II reporting requirements" |
| 4 | respectfully reports that it has considered the same and recommends that the |
| 5 | bill be amended by striking out all after the enacting clause and inserting in |
| 6 | lieu thereof the following: |
| 7 | Sec. 1. REDESIGNATION |
| 8 | 28 V.S.A. § 125 is redesignated as 3 V.S.A. § 3029. |
| 9 | Sec. 2. 3 V.S.A. § 3029 is amended to read: |
| 10 | § 3029. JUSTICE REINVESTMENT II INITIATIVES CRIMINAL JUSTICE |
| 11 | INVESTMENTS AND OUTCOMES; IMPACT ON CRIME AND |
| 12 | VIOLENCE; REPORT |
| 13 | (a) <u>Definitions</u> . As used in this section: |
| 14 | (1) "Arrest" means when a person is seized by law enforcement, |
| 15 | charged with the commission of an offense, and referred for prosecution. |
| 16 | (2) "Clearance" means the process by which a law enforcement agency |
| 17 | closes an offense by arrest or exceptional means in accordance with the |
| 18 | Federal Bureau of Investigation's Uniform Crime Reporting Program. |
| 19 | (3) "Desistance" means the process by which criminality, or the |
| 20 | individual risk for antisocial conduct, declines over the life-course of the |
| 21 | individual, generally after adolescence. |

| 1 | (4) "Exceptional means" means the death of the offender, the victim's |
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| 2 | refusal to cooperate with the prosecution after the offender is identified, the |
| 3 | denial of extradition because the offender committed a crime in another |
| 4 | jurisdiction and is being prosecuted for that offense, or other circumstance in |
| 5 | accordance with the Federal Bureau of Investigation's Uniform Crime |
| 6 | Reporting Program. |
| 7 | (5) "Recidivism" has the same meaning as in 28 V.S.A. § 4. |
| 8 | (b) Report. |
| 9 | (1) On or before January 15 each year, the Commissioner of Corrections |
| 10 | Secretary of Human Services, in consultation with the Commissioners of |
| 11 | Corrections, of Health, of Mental Health, of Public Safety, and for Children |
| 12 | and Families and; the Attorney General; the Chief Superior Judge of the |
| 13 | Superior Court; the Executive Director of the Office of Racial Equity; and the |
| 14 | Parole Board Director, shall submit a report to the House Committees on |
| 15 | Appropriations and on Corrections and Institutions and, the Senate Committees |
| 16 | on Appropriations and on Judiciary, and the Division of Racial Justice |
| 17 | Statistics detailing the expenditures on Justice Reinvestment II and the |
| 18 | following related initiatives: |
| 19 | (1) funding for domestic violence intervention programming in the |
| 20 | Department of Corrections; |

| 1 | (2) funding for offender transitional housing capacity with the |
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| 2 | Department of Corrections and other departments; |
| 3 | (3) funding for the Department of Correction's data collection Offender |
| 4 | Management System; |
| 5 | (4) funding for community based mental health and substance use |
| 6 | services for individuals under Department of Corrections supervision; |
| 7 | (5) funding provided for diversion and restorative justice programs |
| 8 | including community justice centers, court diversion, and balanced and |
| 9 | restorative justice (BARJ); and |
| 10 | (6) funding and a description of any other General Fund expenditures |
| 11 | for Justice Reinvestment II initiatives. effects of the State's criminal justice- |
| 12 | related investments and expenditures on crime and violence in Vermont since |
| 13 | the last report was submitted pursuant to this section. |
| 14 | (2) The report shall explain the outcomes of the State's criminal justice- |
| 15 | related investments and expenditures, specifically any correlation between the |
| 16 | funded initiatives and any increase or decrease in related crime and violence. |
| 17 | The report shall include data and outcome indicators showing: |
| 18 | (A) recidivism rates; |
| 19 | (B) clearance rates; |
| 20 | (C) evidence of desistence, including: |

| 1 | (1) violations of conditions of release, probation, parole, and |
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| 2 | furlough, including whether the violations are related to noncompliance with |
| 3 | drug-related conditions; considered violent; and technical, civil, or criminal in |
| 4 | nature with any applicable charge code; |
| 5 | (ii) former and current supervisees of the Department of |
| 6 | Corrections charged with new offenses, including whether the offenses are |
| 7 | considered violent and civil or criminal in nature with any applicable charge |
| 8 | code; and |
| 9 | (iii) former and current supervisees of the Department of Corrections |
| 10 | convicted of new offenses, including whether the convictions contain an |
| 11 | element of violence and whether the offenses are civil or criminal in nature; |
| 12 | (D) bail rates, including detainees held without bail, detainees held |
| 13 | with bail and the associated monetary amounts, and bailees who post bail and |
| 14 | are released; |
| 15 | (E) the status of individuals released from incarceration, including |
| 16 | housing and job placement data; and |
| 17 | (F) the outcomes for individuals served by Justice Reinvestment II |
| 18 | and related initiatives, including: |
| 19 | (i) any effects funding for domestic violence intervention |
| 20 | programming in the Department of Corrections has had on domestic violence |
| 21 | <u>crime rates;</u> |

| 1 | (ii) any effects funding for offender transitional housing capacity |
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| 2 | with the Department of Corrections and other departments has had on housing |
| 3 | rates for individuals released from incarceration; |
| 4 | (iii) any effects funding for the Department of Correction's data |
| 5 | collection Offender Management System has had on the Department's data |
| 6 | monitoring, collection, and sharing; incarcerated individual case planning; and |
| 7 | other related objectives; |
| 8 | (iv) any effects funding for community-based mental health and |
| 9 | substance use services for individuals under Department of Corrections |
| 10 | supervision has had on the individuals' mental health and substance use needs; |
| 11 | (v) any effects funding for agencies, departments, municipalities, |
| 12 | programs, and services employing restorative justice principles, including |
| 13 | community justice centers, has had on diverting individuals from the criminal |
| 14 | justice system; |
| 15 | (vi) any effects other General Fund expenditures for Justice |
| 16 | Reinvestment II initiatives has had on its targeted population and a description |
| 17 | of the effects; |
| 18 | (vii) the average number of Department of Corrections' out-of- |
| 19 | state beds paid by the Department and the average cost per bed in fiscal year |
| 20 | 2019 and for each fiscal year thereafter; and |

| 1 | (viii) the average number of Department of Corrections' in-state |
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| 2 | beds available for housing incarcerated individuals, including any specially |
| 3 | designated populations and the average number of beds that are offline or |
| 4 | unavailable in fiscal year 2019 and for each fiscal year thereafter. |
| 5 | (b)(c) Report expiration. The provisions of 2 V.S.A. § 20(d) (expiration of |
| 6 | required reports) shall not apply to the report to be made under this section. |
| 7 | (d) Data elements and availability. |
| 8 | (1) The datasets required pursuant to subsection (b) of this section shall |
| 9 | be aggregated to show outcome indicators for individual offenders, excluding |
| 10 | any personally identifying information, and shall include data elements |
| 11 | showing disparities based on race, gender, age, income, and substance use |
| 12 | disorder, if available. |
| 13 | (2) The report required pursuant to subsection (b) of this section shall |
| 14 | explain any obstacles or impediments to the availability and collectability of |
| 15 | data required pursuant to this section. |
| 16 | (e) Data sharing. Notwithstanding any provision of law to the contrary, all |
| 17 | State and local agencies and departments that possess the data necessary to |
| 18 | compile the report required pursuant to this section shall, upon request, provide |
| 19 | the Secretary of Human Services with any data the Secretary determines is |
| 20 | relevant to the report. This obligation to disclose shall supersede any other |
| 21 | legal obligation with respect to the data required pursuant to this section, and a |

| I | department, agency, or other entity shall not decline to disclose data required |
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| 2 | based on any other purported legal obligation. |
| 3 | (f) Confidentiality. Any data or records transmitted to or obtained by the |
| 4 | Secretary of Human Services are exempt from public inspection and copying |
| 5 | under the Public Records Act and shall be confidential to the extent required |
| 6 | by law unless and until the data or records are included in the report required |
| 7 | by this section. A State or local agency or department that transmits data or |
| 8 | records to the Secretary shall be the sole records custodian for purposes of |
| 9 | responding to requests for the data or records. The Secretary may direct any |
| 10 | request for these data or records to the transmitting agency or department for |
| 11 | response, provided that the Secretary shall respond to a Public Records Act |
| 12 | request for nonidentifying data used by the Secretary for preparation of the |
| 13 | report required by this section. |
| 14 | Sec. 3. EFFECTIVE DATE |
| 15 | This act shall take effect on July 1, 2023. |
| 16 | and that after passage the title of the bill be amended to read: "An act |
| 17 | relating to a report on criminal justice-related investments and outcomes" |
| 18 | |
| 19 | (Committee vote:) |
| 20 | |
| 21 | Senator |

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FOR THE COMMITTEE