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1	S.224
2	Introduced by Senators Hardy, Baruth, Bray, Clarkson, Gulick, McCormack,
3	Watson, White and Wrenner
4	Referred to Committee on
5	Date:
6	Subject: Legislature; salaries and fees; health insurance; legislator
7	compensation and benefits
8	Statement of purpose of bill as introduced: This bill proposes to enable
9	members of the General Assembly to participate in any flexible spending
10	account program offered to State employees for health care expenses or
11	dependent care expenses, or both. The bill would also provide annual
12	compensation to the Speaker of the House and the president Pro Tempore of
13	the Senate, chairs of the standing committees of the House and Senate, and for
14	majority and minority leaders. It would provide members of the General
15	Assembly compensation for up to 20 days of work during adjournment. The
16	bill would tie member compensation to the mean Vermont wage. It would
17	allow members of the General Assembly to choose whether to receive their
18	payments for meals and lodging expenses as an allowance, which may be
19	treated as income subject to tax for federal and State income tax purposes, or
20	as reimbursement of actual expenses, which may be excluded from income for
21	federal and State income tax purposes. The bill would provide a stipend for
22	members-elect to attend orientation programs. It would expand the legislative

1	leave of absence law to allow members to take a leave of absence from any
2	job, not only a full-time job, in order to serve in the General Assembly. The
3	bill would also create the Legislative Service Working Group to consider and
4	make recommendations on issues involving legislative compensation and
5	benefits, staffing, administrative support, the length of the legislative session,
6	and equalizing the number of members per legislative district in each House.
7 8	An act relating to compensation and benefits for members of the Vermont General Assembly
9	It is hereby enacted by the General Assembly of the State of Vermont:
10	* * * Flex Spending and Employee Assistance Programs * * *

§ 631. GROUP INSURANCE FOR STATE EMPLOYEES; SALARY

Sec. 1. 3 V.S.A. § 631 is amended to read:

DEDUCTIONS FOR INSURANCE, SAVINGS PLANS, AND

14 CREDIT UNIONS

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(a)(1) The Secretary of Administration may contract on behalf of the State with any insurance company or nonprofit association doing business in this State to secure the benefits of franchise or group insurance. The terms of coverage under the policy shall be determined under section 904 of this title, but it may include:

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(2)(A)(i) As used in this section, the term "employees" includes any
class or classes of elected or appointed officials, State's Attorneys, sheriffs,
employees of State's Attorneys' offices whose compensation is administered
through the State of Vermont payroll system, except contractual and temporary
employees, and deputy sheriffs paid by the State of Vermont pursuant to
24 V.S.A. § 290(b), employees of the Vermont Historical Society, the Vermont
State Employees' Credit Union, the Vermont State Employees' Association,
the Vermont Council on the Arts, and any elected or appointed official who is
actively engaged in and devoting substantially full-time to the conduct of the
business of the official's public office. The term "employees" shall does not
include members of the General Assembly as such, except as set forth in
subdivision (iv) of this subdivision (a)(2)(A), any person individual rendering
service on a retainer or fee basis, members of boards or commissions, or
persons other than employees of the Vermont Historical Society, the Vermont
Film Corporation, the Vermont State Employees' Credit Union, Vermont State
Employees' Association, and the Vermont Council on the Arts, any individual
whose compensation for service is not paid from the State Treasury, or any
elected or appointed official unless the official who is not actively engaged in
and devoting substantially full-time to the conduct of the business of the
official's public office.

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1	(iv) For purposes of any employee assistance program offered to
2	State employees and any flexible spending account program offered to State
3	employees for health care or dependent care expenses, or both, the term
4	"employees" includes members of the General Assembly.
5	(B) The premiums for extending insurance coverage to employees
6	shall be paid in full by the Vermont Historical Society, the Vermont Film
7	Corporation, the Vermont State Employees' Association, the Vermont State
8	Employees' Credit Union, the Vermont Council on the Arts, or their respective
9	retirees. Nothing herein creates a legal obligation on the part of the State of
10	Vermont to pay any portion of the premiums required to extend insurance
11	coverage to this group of employees.
12	* * *
13	* * * Compensation and Expenses * * *
14	Sec. 2. 32 V.S.A. § 1051 is amended to read:
15	§ 1051. SPEAKER OF THE HOUSE AND PRESIDENT PRO TEMPORE
16	OF THE SENATE; CHAIRS OF THE STANDING COMMITTEES
17	OF THE HOUSE AND SENATE; MAJORITY AND MINORITY
18	<b>LEADERS</b> ; COMPENSATION AND EXPENSE
19	REIMBURSEMENT
20	(a) Speaker of the House and President Pro Tempore of the Senate.
21	(1) Annual compensation. The Speaker of the House and the President

Pro Tempore of the Senate shall be entitled to receive annual compensation  $\frac{1}{2}$ 

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\$10,080.00 for the 2005 Biennial Session and thereafter, to be paid in biweekly
payments, provided that, beginning on January 1, 2007, the annual
compensation shall be adjusted annually thereafter by the cost of living
adjustment negotiated for State employees under the most recent collective
bargaining agreement, except that, beginning on July 1, 2021 and annually
thereafter on January 1, the annual compensation shall be adjusted consistent
with the compensation increases provided to other constitutional officers equal
to 30 percent of the mean Vermont wage. In addition to the annual
compensation The mean Vermont wage shall be determined on the first day of
each November using the U.S. Bureau of Labor Statistics' most recent
Occupational Employment and Wage Survey, and that figure shall be used for
the subsequent calendar year. The annual compensation of the Speaker and
President Pro Tempore shall be paid in biweekly installments.
(2) Regular session compensation. During the regular session, the
Speaker of the House and President Pro Tempore of the Senate shall be entitled
to receive:
(1) \$652.00 a week for the 2005 Biennial Session and thereafter, to be
paid in biweekly payments during the regular and adjourned sessions of the
General Assembly, provided that, beginning on January 1, 2007, the weekly
compensation shall be adjusted annually thereafter by the cost of living
adjustment negotiated for State employees under the most recent collective
bargaining agreement, except that, beginning on July 1, 2021 and annually

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1	thereafter on January 1, the weekly compensation shall be adjusted consistent
2	with the compensation increases provided to other constitutional officers;
3	(2) an amount equal to one fifth of the annually adjusted weekly
4	compensation set forth in subdivision (1) of this subsection, rounded up to the
5	nearest dollar, per day during a special session of the General Assembly; and a
6	weekly salary equal to a one-fifty-second (1:52) portion of 130 percent of the
7	mean Vermont wage. The mean Vermont wage shall be determined on the
8	first day of each November using the U.S. Bureau of Labor Statistics' most
9	recent Occupational Employment and Wage Survey, and that figure shall be
10	used for the subsequent calendar year. The regular and special session
11	compensations of the Speaker of the House and President Pro Tempore of the
12	Senate shall be paid in biweekly installments.
13	(3) Adjournment for Town Meeting Day. The Speaker of the House and
14	President Pro Tempore of the Senate shall be entitled to receive compensation
15	as described in subdivision (2) of this subsection for the days in which the
16	General Assembly is adjourned in observance of Town Meeting Day. The
17	Speaker of the House and President Pro Tempore of the Senate shall not be
18	entitled to receive any reimbursement of expenses for expenses as described in
19	subdivision (5) of this subsection for the days in which the General Assembly
20	is adjourned in observance of Town Meeting Day.
21	(4) Special session compensation. During a special session, the Speaker
22	of the House and President Pro Tempore of the Senate shall be entitled to an

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1	amount equal to a one-fifth (1:5) portion of the regular session weekly adjusted
2	compensation set forth in subdivision (2) of this subsection, rounded up to the
3	nearest dollar, for each day of a special session that the House in which the
4	member serves shall sit.
5	(5) Additional compensation during adjournment. The Speaker of the
6	House and President Pro Tempore of the Senate may claim and shall be
7	entitled to receive compensation for times not described in subdivisions (1)–(4)
8	in this subsection equal to a one-fifth (1:5) portion of the regular session
9	adjusted weekly compensation described in subdivision (2) of this subsection,
10	rounded up to the nearest dollar, for up to 20 days of work in their official
11	capacity as a member of the General Assembly that is not otherwise
12	compensated, including attending meetings requested by other State officials,
13	professional development, community meetings related to the jurisdiction of
14	any committee on which the Speaker or President Pro Tempore serves, and
15	providing assistance or services to a constituent of the district that the Speaker
16	or President Pro Tempore represents. The Speaker or President Pro Tempore
17	shall not be entitled to receive compensation under this subdivision for
18	activities conducted for the purpose of influencing an election, advocating a
19	position on a public question, supporting or opposing one or more candidates,
20	or organizing a political party, as defined by 17 V.S.A. § 2901.
21	(3)(6) Expenses. The Speaker of the House and President Pro Tempore
22	of the Senate shall be entitled to reimbursement of expenses for mileage,

1	meals, and lodging expenses as provided to members of the General Assembly
2	under subsection 1052(b) of this title during the biennial, adjourned, and
3	special sessions of the General Assembly and in addition such other actual and
4	necessary expenses incurred while engaged in duties imposed by law.
5	(b) Chairs of the standing committees of the House and Senate; majority
6	and minority leaders in the House and the Senate.
7	(1) Annual compensation. The chairs of the standing committees and
8	majority and minority leaders in the House and Senate shall be entitled to
9	receive annual compensation equal to a one-tenth (1:10) portion of the mean
10	Vermont wage. The mean Vermont wage shall be determined on the first day
11	of each November using the U.S. Bureau of Labor Statistics' most recent
12	Occupational Employment and Wage Survey, and that figure shall be used for
13	the subsequent calendar year. The annual compensation of the chairs of the
14	standing committees and the majority and minority leaders in the House and
15	Senate shall be paid in biweekly installments.
16	(2) Regular session compensation. During the regular session, the
17	chairs of the standing committees and majority and minority leaders in the
18	House and Senate shall be entitled to receive a weekly salary equal to a one-
19	fifty-second (1:52) portion of 110 percent of the mean Vermont wage. The
20	mean Vermont wage shall be determined on the first day of each November
21	using the U.S. Bureau of Labor Statistics' most recent Occupational
22	Employment and Wage Survey, and that figure shall be used for the

24 Page 9 of 21

subsequent calendar year. The regular and special session compensations of the chairs of the standing committees and the majority and minority leaders in the House and Senate shall be paid in biweekly installments.

(3) Special session compensation. During a special session, the chairs of the standing committees and the majority and minority leaders in the House and Senate shall be entitled to an amount equal to a one-fifth (1:5) portion of the regular session weekly adjusted compensation set forth in subdivision (2) of this subsection, rounded up to the nearest dollar, for each day of a special session that the House in which the member serves shall sit.

(4) Additional compensation during adjournment. The chairs of the standing committees and the majority and minority leaders in the House and Senate may claim and shall be entitled to receive compensation for times not described in subdivisions (1)–(3) in this subsection equal to a one-fifth (1:5) portion of the regular session adjusted weekly compensation described in subdivision (2) of this subsection, rounded up to the nearest dollar, for up to 20 days of work in their official capacity as a member of the General Assembly that is not otherwise compensated, including attending meetings requested by other State officials, professional development approved by the Speaker of the House or the President Pro Tempore of the Senate, community meetings related to the jurisdiction of any committee on which the member serves, and providing assistance or services to a constituent of the district that the member represents. The chairs of the standing committees and the

of the Senate, is entitled to a weekly salary of \$589.00 for the 2005 Biennial

Session and thereafter, provided that, beginning on January 1, 2007, the

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adjustment negotiated for State employees under the most recent collective
bargaining agreement, except that, beginning on July 1, 2021 and annually
thereafter on January 1, the weekly compensation shall be adjusted consistent
with the compensation increases provided to other constitutional officers
during regular sessions equal to a one-fifty-second (1:52) portion of the mean
Vermont wage. The mean Vermont wage shall be determined on the first day
of each November using the U.S. Bureau of Labor Statistics' most recent
Occupational Employment and Wage Survey, and that figure shall be used for
the subsequent calendar year. The salary of members shall be paid in biweekly
installments.
(2) Adjournment for Town Meeting Day. Members of the General
Assembly shall be entitled to receive compensation as described in
subdivision (1) of this subsection for the days in which the General Assembly
is adjourned in observance of Town Meeting Day. Members of the General
Assembly shall not be entitled to receive any reimbursement of expenses for
expenses as described in subsection (b) of this section for the days in which the
General Assembly is adjourned in observance of Town Meeting Day.
General Assembly is adjourned in observance of Town Meeting Day.  (3) Special session compensation. During a special session, a member is

subsection, rounded up to the nearest dollar, for each day of a special session

weekly compensation shall be adjusted annually thereafter by the cost of living

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1	on which the House of which he or she is a that the House in which the
2	member <u>serves</u> shall sit.
3	(4) Additional compensation during adjournment. Members of the
4	General Assembly may claim and shall be entitled to receive compensation for
5	times not described in subdivisions (1)–(3) in this subsection equal to a one-
6	fifth (1:5) portion of the regular session compensation described in subdivision
7	(1) of this subsection, rounded up to the nearest dollar, for up to 20 days of
8	work in their official capacity as a member of the General Assembly that is not
9	otherwise compensated, including attending meetings requested by other State
10	officials, professional development approved by the Speaker of the House or
11	the President Pro Tempore of the Senate, community meetings related to the
12	jurisdiction of any committee on which the member serves, and providing
13	assistance or services to a constituent of the district that the member represents
14	A member of the General Assembly shall not be entitled to receive
15	compensation under this subdivision for activities conducted for the purpose of
16	influencing an election, advocating a position on a public question, supporting
17	or opposing one or more candidates, or organizing a political party, as defined
18	by 17 V.S.A. § 2901.
19	(b) Expenses. During any session of the General Assembly, each member
20	is entitled to receive <u>reimbursement of</u> expenses as follows: <u>set forth in this</u>
21	subsection.

(1) Mileage reimbursement. Reimbursement Each member shall be
entitled to receive reimbursement in an amount equal to the actual mileage
traveled for each day of session in which the member travels between
Montpelier and the member's home or from Montpelier or from the member's
home to another site on officially sanctioned legislative business.
Reimbursement of actual mileage traveled under this subdivision shall be at the
rate per mile determined by the federal Office of Government-wide Policy and
published in the Federal Register for the year of the session.
(2) Meals and lodging allowance. An Each member shall receive either
a meals allowance or reimbursement of actual meals expenses. A member
shall be presumed to have elected to receive the meals allowance unless the
member informs the Office of Legislative Operations prior to the convening of
the regular or adjourned session that the member wishes to receive
reimbursement of actual meals expenses. A member's election to receive
reimbursement of actual meals expenses shall remain in effect through the
remainder of that session unless the member notifies the Office, in writing, that
the member needs to change to the meals allowance due to a change in
circumstances or for another compelling reason.
(A) Meals allowance. A member who elects to receive a meals
allowance in shall receive an amount equal to the daily amount for meals and
lodging determined for Montpelier, Vermont, by the federal Office of

Government-wide Policy and published in the Federal Register for the year of the session, for each day the House in which the member serves shall sit.

- (B) Meals reimbursement. A member who elects to receive reimbursement of expenses shall receive reimbursement equal to the actual amounts expended by the member for meals for each day that the House in which the member serves shall sit, as well as meals for the night preceding the first legislative day of each week during the legislative session; provided, however, that the total amount of the weekly reimbursement available pursuant to this subdivision (B) shall not exceed the amount the member would have received for the same week if the member had elected the meals allowance pursuant to subdivision (A) of this subdivision (2). The member shall provide meal receipts or otherwise substantiate the amounts expended to the Office of Legislative Operations in the form and manner prescribed by the Director of Legislative Operations.
- (3) Lodging. Each member shall receive either a lodging allowance or reimbursement of actual lodging expenses. A member shall be presumed to have elected to receive the lodging allowance unless the member informs the Office of Legislative Operations prior to the convening of the regular or adjourned session that the member wishes to receive reimbursement of actual lodging expenses. A member's election to receive reimbursement of actual lodging expenses shall remain in effect through the remainder of that session unless the member notifies the Office, in writing, that the member needs to

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change to the lodging allowa	nce due to a char	ige in circumstances	or for
		-	· · · · · · · · · · · · · · · · · · ·
another compelling reason.			

(A) Lodging allowance. A member who elects to receive a lodging allowance shall receive an amount equal to the daily amount for lodging determined for Montpelier, Vermont, by the federal Office of Governmentwide Policy and published in the Federal Register for the year of the session for each day the House in which the member serves shall sit.

(B) Lodging reimbursement. A member who elects to receive reimbursement of expenses shall receive reimbursement equal to the actual amounts expended by the member for lodging for each day that the House in which the member serves shall sit, as well as lodging for the night preceding the first legislative day of each week during the legislative session; provided, however, that the total amount of the weekly reimbursement available pursuant to this subdivision (B) for each week shall not exceed the amount the member would have received for the same week if the member had elected the lodging allowance pursuant to subdivision (A) of this subdivision (3). The member shall provide lodging receipts or otherwise substantiate the amounts expended to the Office of Legislative Operations in the form and manner prescribed by the Director of Legislative Operations.

(4) Absences. If a member is absent for reasons other than sickness or legislative business for one or more entire days while the house in which the member sits is in session, the member shall notify the Office of

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Legislative Operations of that absence, and expenses received shall not include
the amount that the legislator specifies was not the member shall not be
entitled to receive or be reimbursed for mileage, meals, or lodging expenses
incurred during the period of that absence, except that lodging expenses
associated with a lease or rental agreement may be received or reimbursed
upon approval of either the Speaker of the House or the President Pro Tempore
of the Senate.
(c) For attending a meeting of the Joint Fiscal Committee when a member
is not receiving compensation as a member of the General Assembly, a
member of the Joint Fiscal Committee shall be entitled to the same per diem
compensation and reimbursement for necessary expenses as provided members
of the General Assembly for attendance at sessions of the General Assembly.
Members-elect; orientation stipend. Each member-elect of the General
Assembly who is not an incumbent shall be entitled to receive a stipend in an
amount equal to a one-fifth (1:5) portion of the regular session compensation
set forth in subdivision (a)(1) of this section, rounded up to the nearest dollar,
for each day of attendance at an orientation program for new legislators
organized by the General Assembly and its staff.
(d) <u>Death of a member</u> . If a member of the General Assembly dies while
the General Assembly is in session, the estate of the deceased member shall be
entitled to receive compensation for the entire pay period in which the death
occurred.

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1 \* \* \* Legislative Leave from Employment \* \* \*

2 Sec. 4. 21 V.S.A. § 496 is amended to read:

benefits during the leave of absence.

3 § 496. LEGISLATIVE LEAVE

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- 4 (a) Any person who; in order to serve as a member of the General
  5 Assembly; must leave a full-time position in the employ of any employer; shall
  6 be entitled to a temporary or partial leave of absence for the purpose of
  7 allowing such employee to perform any official duty in connection with his or
  8 her the person's elected office. Such leave of absence shall not cause loss of
  9 job status, seniority, or the right to participate in insurance and other employee
  - (b) An employee who intends to seek election to the General Assembly and to invoke, if elected, his or her the right to a leave of absence pursuant to subsection (a) of this section, shall notify his or her the employee's employer of those intentions in writing within 10 14 days after filing the primary election nominating petition required by 17 V.S.A. § 2353 or of taking any other action required by 17 V.S.A. chapter 49, to place his or her name on a primary or general election ballot being elected. An employee who fails to give notice to his or her the employee's employer as required by this section shall be deemed to have waived his or her the right to a leave of absence under subsection (a) of this section.

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General Assembly, including:

	2024 Page 18 01 2.
1	* * * Legislative Service Working Group * * *
2	Sec. 5. LEGISLATIVE SERVICE WORKING GROUP
3	(a) Creation. There is created the Legislative Service Working Group to
4	consider issues related to serving as a member of the Vermont General
5	Assembly.
6	(b) Membership. The Working Group shall be composed of the following
7	members:
8	(1) three current members of the House of Representatives, not all from
9	the same political party, who shall be appointed by the Speaker of the House;
10	(2) one former member of the House of Representatives, who shall be
11	appointed by the Speaker of the House;
12	(3) three current members of the Senate, not all from the same political
13	party, who shall be appointed by the Committee on Committees; and
14	(4) one former member of the Senate, who shall be appointed by the
15	Committee on Committees.
16	(c) Powers and duties. The Working Group shall consider and make
17	recommendations on issues involving legislative compensation and benefits,
18	staffing, administrative support, the length of the legislative session, and the
19	number of members in each House and number of members per district,
20	including:
21	(1) the current compensation and benefits offered to members of the

	2024 Page 19 of 2
1	(A) whether current salaries and benefits, including those added or
2	increased by this act, are sufficient and, if not, how they should be increased;
3	(B) the impact of current salaries and benefits, including those added
4	or increased by this act, on recruiting and retaining members from diverse
5	backgrounds and life experiences;
6	(C) an implementation plan and proposed budget to make members
7	eligible for State health plans; and
8	(D) whether members should be offered additional benefits,
9	including reimbursement of health, child, dependent, and elder care expenses;
10	(2) whether changes to staffing are necessary, such as increasing the
11	number of legislative staff in existing staff offices, expanding the types of
12	legislative staff services available to members, adding caucus staff, and adding
13	personal staff or providing members with an allowance to hire their own
14	personal staff;
15	(3) how to increase the administrative support available to members to
16	increase their effectiveness and ability to respond efficiently to the needs of
17	their constituents;
18	(4) whether changes should be made to the length or structure of the
19	legislative session;
20	(5) whether the number of members in each House should be decreased

to offset increases in compensation, benefits, and staffing; and

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the first meeting.

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1	(6) whether the number of members for each representative district
2	should be the same and whether the number of members for each senatorial
3	district should be the same for the purpose of equalizing the number of
4	constituents per representative in each House in order to better balance the
5	constituent services obligations and workloads of members.
6	(d) Assistance. The Working Group shall have the administrative,
7	technical, and legal assistance of the Office of Legislative Operations, the
8	Office of Legislative Counsel, the Office of Human Resources, and the Joint
9	Fiscal Office.
10	(e) Report. On or before January 15, 2025, the Working Group shall report
11	its findings and recommendations, including any recommendations for
12	legislative action, to the Speaker of the House, the President Pro Tempore of
13	the Senate, the House Committee on Government Operations and Military
14	Affairs, and the Senate Committee on Government Operations. Drafts of the
15	Working Group's report that are in progress but have not yet been shared by
16	the Working Group shall be confidential.
17	(f) Meetings.
18	(1) The Office of Legislative Operations shall call the first meeting of
19	the Working Group to occur on or before July 1, 2024.
20	(2) The Working Group shall select a chair from among its members at

1	(3) A majority of the membership of the Working Group shall constitute
2	a quorum.
3	(4) The Working Group shall cease to exist on June 1, 2025.
4	(g) Compensation and reimbursement. For attendance at meetings during
5	adjournment of the General Assembly, a legislative member of the Working
6	Group shall be entitled to per diem compensation and reimbursement of
7	expenses pursuant to 2 V.S.A. § 23 for not more than four meetings. These
8	payments shall be made from monies appropriated to the General Assembly.
9	* * * Effective Dates * * *
10	Sec. 6. EFFECTIVE DATES
11	(a) Sec. 5 (Legislative Service Working Group) and this section shall take
12	effect on passage.
13	(b) The remaining sections shall take effect on January 1, 2025.