

1 H.121

2 Senator Ram Hinsdale moves that the Senate concur in the House proposal
3 of amendment to the Senate proposal of amendment with further proposal of
4 amendment by striking out all after the enacting clause and inserting in lieu
5 thereof the following:

6 Sec. 1. 9 V.S.A. chapter 61A is added to read:

7 CHAPTER 61A. VERMONT DATA PRIVACY ACT

8 § 2415. DEFINITIONS

9 As used in this chapter:

10 (1)(A) “Affiliate” means a legal entity that shares common branding
11 with another legal entity or controls, is controlled by, or is under common
12 control with another legal entity.

13 (B) As used in subdivision (A) of this subdivision (1), “control” or
14 “controlled” means:

15 (i) ownership of, or the power to vote, more than 50 percent of the
16 outstanding shares of any class of voting security of a company;

17 (ii) control in any manner over the election of a majority of the
18 directors or of individuals exercising similar functions; or

19 (iii) the power to exercise controlling influence over the
20 management of a company.

1 (2) “Authenticate” means to use reasonable means to determine that a
2 request to exercise any of the rights afforded under subdivisions 2418(a)(1)–
3 (5) of this title is being made by, or on behalf of, the consumer who is entitled
4 to exercise the consumer rights with respect to the personal data at issue.

5 (3)(A) “Biometric data” means personal data generated from the
6 technological processing of an individual’s unique biological, physical, or
7 physiological characteristics that is linked or reasonably linkable to an
8 individual, including:

9 (i) iris or retina scans;

10 (ii) fingerprints;

11 (iii) facial or hand mapping, geometry, or templates;

12 (iv) vein patterns;

13 (v) voice prints; and

14 (vi) gait or personally identifying physical movement or patterns.

15 (B) “Biometric data” does not include:

16 (i) a digital or physical photograph;

17 (ii) an audio or video recording; or

18 (iii) any data generated from a digital or physical photograph, or
19 an audio or video recording, unless such data is generated to identify a specific
20 individual.

21 (4) “Broker-dealer” has the same meaning as in 9 V.S.A. § 5102.

1 (5) “Business associate” has the same meaning as in HIPAA.

2 (6) “Child” has the same meaning as in COPPA.

3 (7)(A) “Consent” means a clear affirmative act signifying a consumer’s
4 freely given, specific, informed, and unambiguous agreement to allow the
5 processing of personal data relating to the consumer.

6 (B) “Consent” may include a written statement, including by
7 electronic means, or any other unambiguous affirmative action.

8 (C) “Consent” does not include:

9 (i) acceptance of a general or broad terms of use or similar
10 document that contains descriptions of personal data processing along with
11 other, unrelated information;

12 (ii) hovering over, muting, pausing, or closing a given piece of
13 content; or

14 (iii) agreement obtained through the use of dark patterns.

15 (8)(A) “Consumer” means an individual who is a resident of the State
16 and who is an adult.

17 (B) “Consumer” does not include an individual acting in a
18 commercial or employment context or as an employee, owner, director, officer,
19 or contractor of a company, partnership, sole proprietorship, nonprofit, or
20 government agency whose communications or transactions with the controller

1 occur solely within the context of that individual’s role with the company,
2 partnership, sole proprietorship, nonprofit, or government agency.

3 (9) “Consumer health data” means any personal data that a controller
4 uses to identify a consumer’s physical or mental health condition or diagnosis,
5 including gender-affirming health data and reproductive or sexual health data.

6 (10) “Consumer health data controller” means any controller that, alone
7 or jointly with others, determines the purpose and means of processing
8 consumer health data.

9 (11) “Consumer reporting agency” has the same meaning as in the Fair
10 Credit Reporting Act, 15 U.S.C. § 1681a(f);

11 (12) “Controller” means a person who, alone or jointly with others,
12 determines the purpose and means of processing personal data.

13 (13) “COPPA” means the Children’s Online Privacy Protection Act of
14 1998, 15 U.S.C. § 6501–6506, and any regulations, rules, guidance, and
15 exemptions promulgated pursuant to the act, as the act and regulations, rules,
16 guidance, and exemptions may be amended.

17 (14) “Covered entity” has the same meaning as in HIPAA.

18 (15) “Credit union” has the same meaning as in 8 V.S.A. § 30101.

19 (16) “Data broker” has the same meaning as in section 2430 of this title.

20 (17) “Decisions that produce legal or similarly significant effects
21 concerning the consumer” means decisions made by the controller that result in

1 the provision or denial by the controller of financial or lending services,
2 housing, insurance, education enrollment or opportunity, criminal justice,
3 employment opportunities, health care services, or access to essential goods or
4 services.

5 (18) “De-identified data” means data that does not identify and cannot
6 reasonably be used to infer information about, or otherwise be linked to, an
7 identified or identifiable individual, or a device linked to the individual, if the
8 controller that possesses the data:

9 (A)(i) takes reasonable measures to ensure that the data cannot be
10 used to re-identify an identified or identifiable individual or be associated with
11 an individual or device that identifies or is linked or reasonably linkable to an
12 individual or household;

13 (ii) for purposes of this subdivision (A), “reasonable measures”
14 shall include the de-identification requirements set forth under 45 C.F.R.
15 § 164.514 (other requirements relating to uses and disclosures of protected
16 health information);

17 (B) publicly commits to process the data only in a de-identified
18 fashion and not attempt to re-identify the data; and

19 (C) contractually obligates any recipients of the data to satisfy the
20 criteria set forth in subdivisions (A) and (B) of this subdivision (18).

1 (19) “Educational institution” has the same meaning as “educational
2 agency or institution” in 20 U.S.C. § 1232g (family educational and privacy
3 rights);

4 (20) “Financial institution”:

5 (A) as used in subdivision 2417(a)(12) of this title, has the same
6 meaning as in 15 U.S.C. § 6809; and

7 (B) as used in subdivision 2417(a)(14) of this title, has the same
8 meaning as in 8 V.S.A. § 11101.

9 (21) “Gender-affirming health care services” has the same meaning as in
10 1 V.S.A. § 150.

11 (22) “Gender-affirming health data” means any personal data
12 concerning a past, present, or future effort made by a consumer to seek, or a
13 consumer’s receipt of, gender-affirming health care services, including:

14 (A) precise geolocation data that is used for determining a
15 consumer’s attempt to acquire or receive gender-affirming health care services;

16 (B) efforts to research or obtain gender-affirming health care
17 services; and

18 (C) any gender-affirming health data that is derived from nonhealth
19 information.

20 (23) “Genetic data” means any data, regardless of its format, that results
21 from the analysis of a biological sample of an individual, or from another

1 source enabling equivalent information to be obtained, and concerns genetic
2 material, including deoxyribonucleic acids (DNA), ribonucleic acids (RNA),
3 genes, chromosomes, alleles, genomes, alterations or modifications to DNA or
4 RNA, single nucleotide polymorphisms (SNPs), epigenetic markers,
5 uninterpreted data that results from analysis of the biological sample or other
6 source, and any information extrapolated, derived, or inferred therefrom.

7 (24) “Geofence” means any technology that uses global positioning
8 coordinates, cell tower connectivity, cellular data, radio frequency
9 identification, wireless fidelity technology data, or any other form of location
10 detection, or any combination of such coordinates, connectivity, data,
11 identification, or other form of location detection, to establish a virtual
12 boundary.

13 (25) “Health care component” has the same meaning as in HIPAA.

14 (26) “Health care facility” has the same meaning as in 18 V.S.A. § 9432.

15 (27) “HIPAA” means the Health Insurance Portability and
16 Accountability Act of 1996, Pub. L. No. 104-191, and any regulations
17 promulgated pursuant to the act, as may be amended.

18 (28) “Hybrid entity” has the same meaning as in HIPAA.

19 (29) “Identified or identifiable individual” means an individual who can
20 be readily identified, directly or indirectly, including by reference to an

1 identifier such as a name, an identification number, specific geolocation data,
2 or an online identifier.

3 (30) “Independent trust company” has the same meaning as in 8 V.S.A.
4 § 2401.

5 (31) “Investment adviser” has the same meaning as in 9 V.S.A. § 5102.

6 (32) “Large data holder” means a person that during the preceding
7 calendar year processed the personal data of not fewer than 100,000
8 consumers.

9 (33) “Mental health facility” means any health care facility in which at
10 least 70 percent of the health care services provided in the facility are mental
11 health services.

12 (34) “Nonpublic personal information” has the same meaning as in
13 15 U.S.C. § 6809.

14 (35) “Patient identifying information” has the same meaning as in
15 42 C.F.R. § 2.11 (confidentiality of substance use disorder patient records).

16 (36) “Patient safety work product” has the same meaning as in 42 C.F.R.
17 § 3.20 (patient safety organizations and patient safety work product).

18 (37)(A) “Personal data” means any information, including derived data
19 and unique identifiers, that is linked or reasonably linkable to an identified or
20 identifiable individual or to a device that identifies, is linked to, or is

1 reasonably linkable to one or more identified or identifiable individuals in a
2 household.

3 (B) “Personal data” does not include de-identified data or publicly
4 available information.

5 (38)(A) “Precise geolocation data” means personal data derived from
6 technology that accurately identifies within a radius of 1,850 feet a consumer’s
7 present or past location or the present or past location of a device that links or
8 is linkable to a consumer or any data that is derived from a device that is used
9 or intended to be used to locate a consumer within a radius of 1,850 feet by
10 means of technology that includes a global positioning system that provides
11 latitude and longitude coordinates.

12 (B) “Precise geolocation data” does not include the content of
13 communications or any data generated by or connected to advanced utility
14 metering infrastructure systems or equipment for use by a utility.

15 (39) “Process” or “processing” means any operation or set of operations
16 performed, whether by manual or automated means, on personal data or on sets
17 of personal data, such as the collection, use, storage, disclosure, analysis,
18 deletion, or modification of personal data.

19 (40) “Processor” means a person who processes personal data on behalf
20 of a controller.

1 (41) “Profiling” means any form of automated processing performed on
2 personal data to evaluate, analyze, or predict personal aspects related to an
3 identified or identifiable individual’s economic situation, health, personal
4 preferences, interests, reliability, behavior, location, or movements.

5 (42) “Protected health information” has the same meaning as in HIPAA.

6 (43) “Pseudonymous data” means personal data that cannot be attributed
7 to a specific individual without the use of additional information, provided the
8 additional information is kept separately and is subject to appropriate technical
9 and organizational measures to ensure that the personal data is not attributed to
10 an identified or identifiable individual.

11 (44) “Publicly available information” means information that:

12 (A) is lawfully made available through federal, state, or local
13 government records or widely distributed media; or

14 (B) a controller has a reasonable basis to believe a consumer has
15 lawfully made available to the general public.

16 (45) “Qualified service organization” has the same meaning as in
17 42 C.F.R. § 2.11 (confidentiality of substance use disorder patient records);

18 (46) “Reproductive or sexual health care” has the same meaning as
19 “reproductive health care services” in 1 V.S.A. § 150(c)(1).

1 (47) “Reproductive or sexual health data” means any personal data
2 concerning a past, present, or future effort made by a consumer to seek, or a
3 consumer’s receipt of, reproductive or sexual health care.

4 (48) “Reproductive or sexual health facility” means any health care
5 facility in which at least 70 percent of the health care-related services or
6 products rendered or provided in the facility are reproductive or sexual health
7 care.

8 (49)(A) “Sale of personal data” means the exchange of a consumer’s
9 personal data by the controller to a third party for monetary or other valuable
10 consideration, including for political gain.

11 (B) “Sale of personal data” does not include:

12 (i) the disclosure of personal data to a processor that processes the
13 personal data on behalf of the controller;

14 (ii) the disclosure of personal data to a third party for purposes of
15 providing a product or service requested by the consumer;

16 (iii) the disclosure or transfer of personal data to an affiliate of the
17 controller;

18 (iv) the disclosure of personal data where the consumer directs the
19 controller to disclose the personal data or intentionally uses the controller to
20 interact with a third party;

21 (v) the disclosure of personal data that the consumer:

1 (I) intentionally made available to the general public via a
2 channel of mass media; and

3 (II) did not restrict to a specific audience; or

4 (vi) the disclosure or transfer of personal data to a third party as an
5 asset that is part of a merger, acquisition, bankruptcy or other transaction, or a
6 proposed merger, acquisition, bankruptcy, or other transaction, in which the
7 third party assumes control of all or part of the controller’s assets.

8 (50) “Sensitive data” means personal data that:

9 (A) reveals a consumer’s government-issued identifier, such as a
10 Social Security number, passport number, state identification card, or driver’s
11 license number, that is not required by law to be publicly displayed;

12 (B) reveals a consumer’s racial or ethnic origin, national origin,
13 citizenship or immigration status, religious or philosophical beliefs, union
14 membership, or political affiliation;

15 (C) reveals a consumer’s sexual orientation, sex life, sexuality, or
16 status as transgender or nonbinary;

17 (D) reveals a consumer’s status as a victim of a crime;

18 (E) is financial information, including a consumer’s tax return and
19 account number, financial account log-in, financial account, debit card number,
20 or credit card number in combination with any required security or access
21 code, password, or credentials allowing access to an account;

1 (F) is consumer health data;

2 (G) is personal data collected and analyzed concerning consumer
3 health data or personal data that describes or reveals a past, present, or future
4 mental or physical health condition, treatment, disability, or diagnosis,
5 including pregnancy or menstrual cycle, to the extent the personal data is not
6 used by the controller to identify a specific consumer’s physical or mental
7 health condition or diagnosis;

8 (H) is biometric or genetic data;

9 (I) is a photograph, film, video recording, or other similar medium
10 that shows the naked or undergarment-clad private area of a consumer; or

11 (J) is precise geolocation data.

12 (51)(A) “Targeted advertising” means displaying an advertisement to a
13 consumer where the advertisement is selected based on personal data obtained
14 or inferred from that consumer’s activities over time and across nonaffiliated
15 internet websites or online applications to predict the consumer’s preferences
16 or interests.

17 (B) “Targeted advertising” does not include:

18 (i) an advertisement based on activities within a controller’s own
19 websites or online applications;

20 (ii) an advertisement based on the context of a consumer’s current
21 search query, visit to a website, or use of an online application;

1 (iii) an advertisement directed to a consumer in response to the
2 consumer’s request for information or feedback; or

3 (iv) processing personal data solely to measure or report
4 advertising frequency, performance, or reach.

5 (52) “Third party” means a natural or legal person, public authority,
6 agency, or body, other than the consumer, controller, or processor or an
7 affiliate of the processor or the controller.

8 (53) “Trade secret” has the same meaning as in section 4601 of this title.

9 (54) “Victim services organization” means a nonprofit organization that
10 is established to provide services to victims or witnesses of child abuse,
11 domestic violence, human trafficking, sexual assault, violent felony, or
12 stalking.

13 § 2416. APPLICABILITY

14 (a) Except as provided in subsection (b) of this section, this chapter applies
15 to a person that conducts business in this State or a person that produces
16 products or services that are targeted to residents of this State and that during
17 the preceding calendar year:

18 (1) controlled or processed the personal data of not fewer than 25,000
19 consumers, excluding personal data controlled or processed solely for the
20 purpose of completing a payment transaction; or

1 (2) derived more than 50 percent of the person’s gross revenue from the
2 sale of personal data.

3 (b) Sections 2420 and 2426 of this title, and the provisions of this chapter
4 concerning consumer health data and consumer health data controllers apply to
5 a person that conducts business in this State or a person that produces products
6 or services that are targeted to residents of this State.

7 § 2417. EXEMPTIONS

8 (a) This chapter does not apply to:

9 (1) a federal, State, tribal, or local government entity in the ordinary
10 course of its operation;

11 (2) a covered entity that is not a hybrid entity, any health care
12 component of a hybrid entity, or a business associate;

13 (3) information used only for public health activities and purposes
14 described in 45 C.F.R. § 164.512 (disclosure of protected health information
15 without authorization);

16 (4) information that identifies a consumer in connection with:

17 (A) activities that are subject to the Federal Policy for the Protection
18 of Human Subjects, codified as 45 C.F.R. part 46 (HHS protection of human
19 subjects) and in various other federal regulations;

20 (B) research on human subjects undertaken in accordance with good
21 clinical practice guidelines issued by the International Council for

1 Harmonisation of Technical Requirements for Pharmaceuticals for Human

2 Use;

3 (C) activities that are subject to the protections provided in 21 C.F.R.
4 parts 50 (FDA clinical investigations protection of human subjects) and 56
5 (FDA clinical investigations institutional review boards); or

6 (D) research conducted in accordance with the requirements set forth
7 in subdivisions (A) through (C) of this subdivision (a)(4) or otherwise in
8 accordance with applicable law;

9 (5) patient identifying information that is collected and processed in
10 accordance with 42 C.F.R. part 2 (confidentiality of substance use disorder
11 patient records);

12 (6) patient safety work product that is created for purposes of improving
13 patient safety under 42 C.F.R. part 3 (patient safety organizations and patient
14 safety work product);

15 (7) information or documents created for the purposes of the Healthcare
16 Quality Improvement Act of 1986, 42 U.S.C. § 11101–11152, and regulations
17 adopted to implement that act;

18 (8) information that originates from, or is intermingled so as to be
19 indistinguishable from, information described in subdivisions (3)–(7) of this
20 subsection that a covered entity, business associate, or a qualified service
21 organization program creates, collects, processes, uses, or maintains in the

1 same manner as is required under the laws, regulations, and guidelines
2 described in subdivisions (3)–(7) of this subsection;

3 (9) information processed or maintained solely in connection with, and
4 for the purpose of, enabling:

5 (A) an individual’s employment or application for employment;

6 (B) an individual’s ownership of, or function as a director or officer
7 of, a business entity;

8 (C) an individual’s contractual relationship with a business entity;

9 (D) an individual’s receipt of benefits from an employer, including
10 benefits for the individual’s dependents or beneficiaries; or

11 (E) notice of an emergency to persons that an individual specifies;

12 (10) any activity that involves collecting, maintaining, disclosing,
13 selling, communicating, or using information for the purpose of evaluating a
14 consumer’s creditworthiness, credit standing, credit capacity, character,
15 general reputation, personal characteristics, or mode of living if done strictly in
16 accordance with the provisions of the Fair Credit Reporting Act, 15 U.S.C.
17 § 1681–1681x, as may be amended, by:

18 (A) a consumer reporting agency;

19 (B) a person who furnishes information to a consumer reporting
20 agency under 15 U.S.C. § 1681s-2 (responsibilities of furnishers of
21 information to consumer reporting agencies); or

1 (C) a person who uses a consumer report as provided in 15 U.S.C.
2 § 1681b(a)(3) (permissible purposes of consumer reports):

3 (11) information collected, processed, sold, or disclosed under and in
4 accordance with the following laws and regulations:

5 (A) the Driver’s Privacy Protection Act of 1994, 18 U.S.C. § 2721–
6 2725;

7 (B) the Airline Deregulation Act, Pub. L. No. 95-504, only to the
8 extent that an air carrier collects information related to prices, routes, or
9 services, and only to the extent that the provisions of the Airline Deregulation
10 Act preempt this chapter;

11 (C) the Farm Credit Act, Pub. L. No. 92-181, as may be amended; or

12 (D) federal policy under 21 U.S.C. § 830 (regulation of listed
13 chemicals and certain machines);

14 (12) nonpublic personal information that is processed by a financial
15 institution or data subject to the Gramm-Leach-Bliley Act, Pub. L. No. 106-
16 102, and regulations adopted to implement that act;

17 (13) information that originates from, or is intermingled so as to be
18 indistinguishable from, information described in subdivision (12) of this
19 subsection and that a controller or processor collects, processes, uses, or
20 maintains in the same manner as is required under the law and regulations
21 specified in subdivision (12) of this subsection;

1 (14) a financial institution, credit union, independent trust company,
2 broker-dealer, or investment adviser or a financial institution’s, credit union’s,
3 independent trust company’s, broker-dealer’s, or investment adviser’s affiliate
4 or subsidiary that is only and directly engaged in financial activities, as
5 described in 12 U.S.C. § 1843(k);

6 (15) a person regulated pursuant to part 3 of Title 8 (chapters 101–165)
7 other than a person that, alone or in combination with another person,
8 establishes and maintains a self-insurance program and that does not otherwise
9 engage in the business of entering into policies of insurance;

10 (16) a third-party administrator, as that term is defined in the Third Party
11 Administrator Rule adopted pursuant to 18 V.S.A. § 9417;

12 (17) a nonprofit organization that is established to detect and prevent
13 fraudulent acts in connection with insurance;

14 (18) a public service company subject to the rules and orders of the
15 Vermont Public Utility Commission regarding data sharing and service quality;

16 (19) an educational institution subject to the Family Educational Rights
17 and Privacy Act, 20 U.S.C. § 1232g, and regulations adopted to implement that
18 act;

19 (20) personal data of a victim or witness of child abuse, domestic
20 violence, human trafficking, sexual assault, violent felony, or stalking that a

1 victim services organization collects, processes, or maintains in the course of
2 its operation;

3 (21) personal data of health care service volunteers held by nonprofit
4 organizations to facilitate provision of health care services; or

5 (22) noncommercial activity of:

6 (A) a publisher, editor, reporter, or other person who is connected
7 with or employed by a newspaper, magazine, periodical, newsletter, pamphlet,
8 report, or other publication in general circulation;

9 (B) a radio or television station that holds a license issued by the
10 Federal Communications Commission;

11 (C) a nonprofit organization that provides programming to radio or
12 television networks; or

13 (D) an entity that provides an information service, including a press
14 association or wire service.

15 (b) Controllers, processors, and consumer health data controllers that
16 comply with the verifiable parental consent requirements of COPPA shall be
17 deemed compliant with any obligation to obtain parental consent pursuant to
18 this chapter, including pursuant to section 2420 of this title.

19 § 2418. CONSUMER PERSONAL DATA RIGHTS

20 (a) A consumer shall have the right to:

1 (1) confirm whether or not a controller is processing the consumer’s
2 personal data and access the personal data, unless the confirmation or access
3 would require the controller to reveal a trade secret;

4 (2) obtain from a controller a list of third parties, other than individuals,
5 to which the controller has transferred, at the controller’s election, either the
6 consumer’s personal data or any personal data;

7 (3) correct inaccuracies in the consumer’s personal data, taking into
8 account the nature of the personal data and the purposes of the processing of
9 the consumer’s personal data;

10 (4) delete personal data provided by, or obtained about, the consumer;

11 (5) obtain a copy of the consumer’s personal data processed by the
12 controller, in a portable and, to the extent technically feasible, readily usable
13 format that allows the consumer to transmit the data to another controller
14 without hindrance, where the processing is carried out by automated means,
15 provided such controller shall not be required to reveal any trade secret; and

16 (6) opt out of the processing of the personal data for purposes of:

17 (A) targeted advertising;

18 (B) the sale of personal data; or

19 (C) profiling in furtherance of solely automated decisions that
20 produce legal or similarly significant effects concerning the consumer.

1 (b)(1) A consumer may exercise rights under this section by submitting a
2 request to a controller using the method that the controller specifies in the
3 privacy notice under section 2419 of this title.

4 (2) A controller shall not require a consumer to create an account for the
5 purpose described in subdivision (1) of this subsection, but the controller may
6 require the consumer to use an account the consumer previously created.

7 (3) A guardian or conservator may exercise the rights under this section
8 on behalf of a consumer that is subject to a guardianship, conservatorship, or
9 other protective arrangement.

10 (4)(A) A consumer may designate another person to act on the
11 consumer’s behalf as the consumer’s authorized agent for the purpose of
12 exercising the consumer’s rights under subdivision (a)(4) or (a)(6) of this
13 section.

14 (B) The consumer may designate an authorized agent by means of an
15 internet link, browser setting, browser extension, global device setting, or other
16 technology that enables the consumer to exercise the consumer’s rights under
17 subdivision (a)(4) or (a)(6) of this section.

18 (c) Except as otherwise provided in this chapter, a controller shall comply
19 with a request by a consumer to exercise the consumer rights authorized
20 pursuant to this chapter as follows:

1 (1)(A) A controller shall respond to the consumer without undue delay,
2 but not later than 60 days after receipt of the request.

3 (B) The controller may extend the response period by 45 additional
4 days when reasonably necessary, considering the complexity and number of
5 the consumer’s requests, provided the controller informs the consumer of the
6 extension within the initial 60-day response period and of the reason for the
7 extension.

8 (2) If a controller declines to take action regarding the consumer’s
9 request, the controller shall inform the consumer without undue delay, but not
10 later than 45 days after receipt of the request, of the justification for declining
11 to take action and instructions for how to appeal the decision.

12 (3)(A) Information provided in response to a consumer request shall be
13 provided by a controller, free of charge, once per consumer during any 12-
14 month period.

15 (B) If requests from a consumer are manifestly unfounded, excessive,
16 or repetitive, the controller may charge the consumer a reasonable fee to cover
17 the administrative costs of complying with the request or decline to act on the
18 request.

19 (C) The controller bears the burden of demonstrating the manifestly
20 unfounded, excessive, or repetitive nature of the request.

1 (4)(A) If a controller is unable to authenticate a request to exercise any
2 of the rights afforded under subdivisions (a)(1)–(5) of this section using
3 commercially reasonable efforts, the controller shall not be required to comply
4 with a request to initiate an action pursuant to this section and shall provide
5 notice to the consumer that the controller is unable to authenticate the request
6 to exercise the right or rights until the consumer provides additional
7 information reasonably necessary to authenticate the consumer and the
8 consumer’s request to exercise the right or rights.

9 (B) A controller shall not be required to authenticate an opt-out
10 request, but a controller may deny an opt-out request if the controller has a
11 good faith, reasonable, and documented belief that the request is fraudulent.

12 (C) If a controller denies an opt-out request because the controller
13 believes the request is fraudulent, the controller shall send a notice to the
14 person who made the request disclosing that the controller believes the request
15 is fraudulent, why the controller believes the request is fraudulent, and that the
16 controller shall not comply with the request.

17 (5) A controller that has obtained personal data about a consumer from a
18 source other than the consumer shall be deemed in compliance with a
19 consumer’s request to delete the data pursuant to subdivision (a)(4) of this
20 section by:

1 (A) retaining a record of the deletion request and the minimum data
2 necessary for the purpose of ensuring the consumer’s personal data remains
3 deleted from the controller’s records and not using the retained data for any
4 other purpose pursuant to the provisions of this chapter; or

5 (B) opting the consumer out of the processing of the personal data for
6 any purpose except for those exempted pursuant to the provisions of this
7 chapter.

8 (6) A controller may not condition the exercise of a right under this
9 section through:

10 (A) the use of any false, fictitious, fraudulent, or materially
11 misleading statement or representation; or

12 (B) the employment of any dark pattern.

13 (d) A controller shall establish a process by means of which a consumer
14 may appeal the controller’s refusal to take action on a request under
15 subsection (b) of this section. The controller’s process must:

16 (1) Allow a reasonable period of time after the consumer receives the
17 controller’s refusal within which to appeal.

18 (2) Be conspicuously available to the consumer.

19 (3) Be similar to the manner in which a consumer must submit a request
20 under subsection (b) of this section.

1 (4) Require the controller to approve or deny the appeal within 45 days
2 after the date on which the controller received the appeal and to notify the
3 consumer in writing of the controller’s decision and the reasons for the
4 decision. If the controller denies the appeal, the notice must provide or specify
5 information that enables the consumer to contact the Attorney General to
6 submit a complaint.

7 § 2419. DUTIES OF CONTROLLERS

8 (a) A controller shall:

9 (1) specify in the privacy notice described in subsection (d) of this
10 section the express purposes for which the controller is collecting and
11 processing personal data;

12 (2) process personal data only:

13 (A) as reasonably necessary and proportionate to achieve a disclosed
14 purpose for which the personal data was collected, consistent with the
15 reasonable expectations of the consumer whose personal data is being
16 processed;

17 (B) for another disclosed purpose that is compatible with the context
18 in which the personal data was collected; or

19 (C) for a further disclosed purpose if the controller obtains the
20 consumer’s consent;

1 (3) establish, implement, and maintain reasonable administrative,
2 technical, and physical data security practices to protect the confidentiality,
3 integrity, and accessibility of personal data appropriate to the volume and
4 nature of the personal data at issue; and

5 (4) provide an effective mechanism for a consumer to revoke consent to
6 the controller’s processing of the consumer’s personal data that is at least as
7 easy as the mechanism by which the consumer provided the consumer’s
8 consent and, upon revocation of the consent, cease to process the data as soon
9 as practicable, but not later than 60 days after receiving the request.

10 (b) A controller shall not:

11 (1) process personal data beyond what is reasonably necessary and
12 proportionate to the processing purpose;

13 (2) process sensitive data about a consumer without first obtaining the
14 consumer’s consent;

15 (3)(A) except as provided in subdivision (B) of this subdivision (3),
16 process a consumer’s personal data in a manner that discriminates against
17 individuals or otherwise makes unavailable the equal enjoyment of goods or
18 services on the basis of an individual’s actual or perceived race, color, sex,
19 sexual orientation or gender identity, physical or mental disability, religion,
20 ancestry, or national origin;

21 (B) subdivision (A) of this subdivision (3) shall not apply to:

1 (i) a private establishment, as that term is used in 42 U.S.C.
2 § 2000a(e) (prohibition against discrimination or segregation in places of
3 public accommodation);

4 (ii) processing for the purpose of a controller’s or processor’s self-
5 testing to prevent or mitigate unlawful discrimination; or

6 (iii) processing for the purpose of diversifying an applicant,
7 participant, or consumer pool; or

8 (4) discriminate or retaliate against a consumer who exercises a right
9 provided to the consumer under this chapter or refuses to consent to the
10 collection or processing of personal data for a separate product or service,
11 including by:

12 (A) denying goods or services;

13 (B) charging different prices or rates for goods or services; or

14 (C) providing a different level of quality or selection of goods or
15 services to the consumer.

16 (c) Subsections (a) and (b) of this section shall not be construed to:

17 (1) require a controller to provide a good or service that requires
18 personal data from a consumer that the controller does not collect or maintain;
19 or

20 (2) prohibit a controller from offering a different price, rate, level of
21 quality, or selection of goods or services to a consumer, including an offer for

1 no fee or charge, in connection with a consumer’s voluntary participation in a
2 financial incentive program, such as a bona fide loyalty, rewards, premium
3 features, discount, or club card program.

4 (d)(1) A controller shall provide to consumers a reasonably accessible,
5 clear, and meaningful privacy notice that:

6 (A) lists the categories of personal data, including the categories of
7 sensitive data, that the controller processes;

8 (B) describes the controller’s purposes for processing the personal
9 data;

10 (C) describes how a consumer may exercise the consumer’s rights
11 under this chapter, including how a consumer may appeal a controller’s denial
12 of a consumer’s request under section 2418 of this title;

13 (D) lists all categories of personal data, including the categories of
14 sensitive data, that the controller shares with third parties;

15 (E) describes all categories of third parties with which the controller
16 shares personal data at a level of detail that enables the consumer to understand
17 what type of entity each third party is and, to the extent possible, how each
18 third party may process personal data;

19 (F) specifies an e-mail address or other online method by which a
20 consumer can contact the controller that the controller actively monitors;

1 (G) identifies the controller, including any business name under
2 which the controller registered with the Secretary of State and any assumed
3 business name that the controller uses in this State;

4 (H) provides a clear and conspicuous description of any processing of
5 personal data in which the controller engages for the purposes of targeted
6 advertising, sale of personal data to third parties, or profiling the consumer in
7 furtherance of decisions that produce legal or similarly significant effects
8 concerning the consumer, and a procedure by which the consumer may opt out
9 of this type of processing; and

10 (I) describes the method or methods the controller has established for
11 a consumer to submit a request under subdivision 2418(b)(1) of this title.

12 (2) The privacy notice shall adhere to the accessibility and usability
13 guidelines recommended under 42 U.S.C. chapter 126 (the Americans with
14 Disabilities Act) and 29 U.S.C. 794d (section 508 of the Rehabilitation Act of
15 1973), including ensuring readability for individuals with disabilities across
16 various screen resolutions and devices and employing design practices that
17 facilitate easy comprehension and navigation for all users.

18 (e) The method or methods under subdivision (d)(1)(I) of this section for
19 submitting a consumer’s request to a controller must:

20 (1) take into account the ways in which consumers normally interact
21 with the controller, the need for security and reliability in communications

1 related to the request, and the controller’s ability to authenticate the identity of
2 the consumer that makes the request;

3 (2) provide a clear and conspicuous link to a website where the
4 consumer or an authorized agent may opt out from a controller’s processing of
5 the consumer’s personal data pursuant to subdivision 2418(a)(6) of this title or,
6 solely if the controller does not have a capacity needed for linking to a
7 webpage, provide another method the consumer can use to opt out; and

8 (3) allow a consumer or authorized agent to send a signal to the
9 controller that indicates the consumer’s preference to opt out of the sale of
10 personal data or targeted advertising pursuant to subdivision 2418(a)(6) of this
11 title by means of a platform, technology, or mechanism that:

12 (A) does not unfairly disadvantage another controller;

13 (B) does not use a default setting but instead requires the consumer or
14 authorized agent to make an affirmative, voluntary, and unambiguous choice to
15 opt out;

16 (C) is consumer friendly and easy for an average consumer to use;

17 (D) is as consistent as possible with similar platforms, technologies,
18 or mechanisms required under federal or state laws or regulations; and

19 (E) enables the controller to reasonably determine whether the
20 consumer has made a legitimate request pursuant to subsection 2418(b) of this
21 title to opt out pursuant to subdivision 2418(a)(6) of this title.

1 (f) If a consumer or authorized agent uses a method under subdivision
2 (d)(1)(I) of this section to opt out of a controller’s processing of the
3 consumer’s personal data pursuant to subdivision 2418(a)(6) of this title and
4 the decision conflicts with a consumer’s voluntary participation in a bona fide
5 reward, club card, or loyalty program or a program that provides premium
6 features or discounts in return for the consumer’s consent to the controller’s
7 processing of the consumer’s personal data, the controller may either comply
8 with the request to opt out or notify the consumer of the conflict and ask the
9 consumer to affirm that the consumer intends to withdraw from the bona fide
10 reward, club card, or loyalty program or the program that provides premium
11 features or discounts. If the consumer affirms that the consumer intends to
12 withdraw, the controller shall comply with the request to opt out.

13 § 2420. DUTIES OF CONTROLLERS TO MINORS

14 (a) A minor who is a resident of Vermont shall have the same rights as
15 provided to a consumer under subdivisions 2415(a)(1)–(5) of this title.

16 (b)(1) A minor who is a resident of Vermont may exercise the rights
17 provided under subsection (a) of this section in the same manner as provided to
18 a consumer under subsection 2415(b) of this title.

19 (2) A parent or legal guardian may exercise rights under this section on
20 behalf of the parent’s child or on behalf of a child for whom the guardian has
21 legal responsibility. A guardian or conservator may exercise the rights under

1 this section on behalf of a consumer that is subject to a guardianship,
2 conservatorship, or other protective arrangement.

3 (c) Except as otherwise provided in this chapter, a controller shall comply
4 with a request by a minor who is a resident of Vermont in the same manner as
5 provided under subsection 2418(c) of this title and shall establish a process for
6 appeal in the same manner as provided under subsection 2418(d) of this title.

7 (d) A controller shall not discriminate or retaliate against a known minor
8 who is a resident of Vermont who exercises a right provided to the minor
9 under this chapter, including by:

10 (A) denying goods or services;

11 (B) charging different prices or rates for goods or services; or

12 (C) providing a different level of quality or selection of goods or
13 services to the minor.

14 (e) Subsection (d) of this section shall not be construed to:

15 (1) require a controller to provide a good or service that requires
16 personal data from a minor that the controller does not collect or maintain; or

17 (2) prohibit a controller from offering a different price, rate, level of
18 quality, or selection of goods or services to a minor, including an offer for no
19 fee or charge, in connection with a minor's voluntary participation in a
20 financial incentive program, such as a bona fide loyalty, rewards, premium
21 features, discount, or club card program.

1 (f) A controller shall not process the personal data of a known minor for the
2 purpose of targeted advertising.

3 § 2421. DUTIES OF PROCESSORS

4 (a) A processor shall adhere to a controller’s instructions and shall assist
5 the controller in meeting the controller’s obligations under this chapter. In
6 assisting the controller, the processor must:

7 (1) enable the controller to respond to requests from consumers pursuant
8 to subsection 2418(b) of this title by means that:

9 (A) take into account how the processor processes personal data and
10 the information available to the processor; and

11 (B) use appropriate technical and organizational measures to the
12 extent reasonably practicable; and

13 (2) adopt administrative, technical, and physical safeguards that are
14 reasonably designed to protect the security and confidentiality of the personal
15 data the processor processes, taking into account how the processor processes
16 the personal data and the information available to the processor.

17 (b) Processing by a processor must be governed by a contract between the
18 controller and the processor. The contract must:

19 (1) be valid and binding on both parties;

1 (2) set forth clear instructions for processing data, the nature and
2 purpose of the processing, the type of data that is subject to processing, and the
3 duration of the processing;

4 (3) specify the rights and obligations of both parties with respect to the
5 subject matter of the contract;

6 (4) ensure that each person that processes personal data is subject to a
7 duty of confidentiality with respect to the personal data;

8 (5) require the processor to delete the personal data or return the
9 personal data to the controller at the controller’s direction or at the end of the
10 provision of services, unless a law requires the processor to retain the personal
11 data;

12 (6) require the processor to make available to the controller, at the
13 controller’s request, all information the controller needs to verify that the
14 processor has complied with all obligations the processor has under this
15 chapter;

16 (7) require the processor to enter into a subcontract with a person the
17 processor engages to assist with processing personal data on the controller’s
18 behalf and in the subcontract require the subcontractor to meet the processor’s
19 obligations concerning personal data; and

20 (8)(A) allow the controller, the controller’s designee, or a qualified and
21 independent person the processor engages, in accordance with an appropriate

1 and accepted control standard, framework, or procedure, to assess the
2 processor’s policies and technical and organizational measures for complying
3 with the processor’s obligations under this chapter;

4 (B) require the processor to cooperate with the assessment; and

5 (C) at the controller’s request, report the results of the assessment to
6 the controller.

7 (c) This section does not relieve a controller or processor from any liability
8 that accrues under this chapter as a result of the controller’s or processor’s
9 actions in processing personal data.

10 (d)(1) For purposes of determining obligations under this chapter, a person
11 is a controller with respect to processing a set of personal data and is subject to
12 an action under section 2425 of this title to punish a violation of this chapter, if
13 the person:

14 (A) does not adhere to a controller’s instructions to process the
15 personal data; or

16 (B) begins at any point to determine the purposes and means for
17 processing the personal data, alone or in concert with another person.

18 (2) A determination under this subsection is a fact-based determination
19 that must take account of the context in which a set of personal data is
20 processed.

1 (3) A processor that adheres to a controller’s instructions with respect to
2 a specific processing of personal data remains a processor.

3 § 2422. DUTIES OF PROCESSORS TO MINORS

4 (a) A processor shall adhere to the instructions of a controller and shall
5 assist the controller in meeting the controller’s obligations under section 2420
6 of this title, taking into account:

7 (1) the nature of the processing;

8 (2) the information available to the processor by appropriate technical
9 and organizational measures; and

10 (3) whether the assistance is reasonably practicable and necessary to
11 assist the controller in meeting its obligations.

12 (b) A contract between a controller and a processor must satisfy the
13 requirements in subsection 2421(b) of this title.

14 (c) Nothing in this section shall be construed to relieve a controller or
15 processor from the liabilities imposed on the controller or processor by virtue
16 of the controller’s or processor’s role in the processing relationship as
17 described in section 2420 of this title.

18 (d) Determining whether a person is acting as a controller or processor with
19 respect to a specific processing of data is a fact-based determination that
20 depends upon the context in which personal data is to be processed. A person
21 that is not limited in the person’s processing of personal data pursuant to a

1 controller’s instructions, or that fails to adhere to the instructions, is a
2 controller and not a processor with respect to a specific processing of data. A
3 processor that continues to adhere to a controller’s instructions with respect to
4 a specific processing of personal data remains a processor. If a processor
5 begins, alone or jointly with others, determining the purposes and means of the
6 processing of personal data, the processor is a controller with respect to the
7 processing and may be subject to an enforcement action under section 2425 of
8 this title.

9 § 2423. DE-IDENTIFIED OR PSEUDONYMOUS DATA

10 (a) A controller in possession of de-identified data shall:

11 (1) take reasonable measures to ensure that the data cannot be used to
12 re-identify an identified or identifiable individual or be associated with an
13 individual or device that identifies or is linked or reasonably linkable to an
14 individual or household;

15 (2) publicly commit to maintaining and using de-identified data without
16 attempting to re-identify the data; and

17 (3) contractually obligate any recipients of the de-identified data to
18 comply with the provisions of this chapter.

19 (b) This section does not prohibit a controller from attempting to re-
20 identify de-identified data solely for the purpose of testing the controller’s
21 methods for de-identifying data.

1 (c) This chapter shall not be construed to require a controller or processor

2 to:

3 (1) re-identify de-identified data; or

4 (2) maintain data in identifiable form, or collect, obtain, retain, or access

5 any data or technology, in order to associate a consumer with personal data in

6 order to authenticate the consumer’s request under subsection 2418(b) of this

7 title; or

8 (3) comply with an authenticated consumer rights request if the

9 controller:

10 (A) is not reasonably capable of associating the request with the

11 personal data or it would be unreasonably burdensome for the controller to

12 associate the request with the personal data;

13 (B) does not use the personal data to recognize or respond to the

14 specific consumer who is the subject of the personal data or associate the

15 personal data with other personal data about the same specific consumer; and

16 (C) does not sell or otherwise voluntarily disclose the personal data

17 to any third party, except as otherwise permitted in this section.

18 (d) The rights afforded under subdivisions 2418(a)(1)–(5) of this title shall

19 not apply to pseudonymous data in cases where the controller is able to

20 demonstrate that any information necessary to identify the consumer is kept

1 separately and is subject to effective technical and organizational controls that
2 prevent the controller from accessing the information.

3 (e) A controller that discloses or transfers pseudonymous data or de-
4 identified data shall exercise reasonable oversight to monitor compliance with
5 any contractual commitments to which the pseudonymous data or de-identified
6 data is subject and shall take appropriate steps to address any breaches of those
7 contractual commitments.

8 § 2424. CONSTRUCTION OF DUTIES OF CONTROLLERS AND
9 PROCESSORS

10 (a) This chapter shall not be construed to restrict a controller's, processor's,
11 or consumer health data controller's ability to:

12 (1) comply with federal, state, or municipal laws, ordinances, or
13 regulations;

14 (2) comply with a civil, criminal, or regulatory inquiry, investigation,
15 subpoena, or summons by federal, state, municipal, or other governmental
16 authorities;

17 (3) cooperate with law enforcement agencies concerning conduct or
18 activity that the controller, processor, or consumer health data controller
19 reasonably and in good faith believes may violate federal, state, or municipal
20 laws, ordinances, or regulations;

- 1 (4) carry out obligations under a contract under subsection 2421(b) of
2 this title for a federal, State, tribal, or local government entity;
- 3 (5) investigate, establish, exercise, prepare for, or defend legal claims;
- 4 (6) provide a product or service specifically requested by the consumer
5 to whom the personal data pertains;
- 6 (7) perform under a contract to which a consumer is a party, including
7 fulfilling the terms of a written warranty;
- 8 (8) take steps at the request of a consumer prior to entering into a
9 contract;
- 10 (9) take immediate steps to protect an interest that is essential for the life
11 or physical safety of the consumer or another individual, and where the
12 processing cannot be manifestly based on another legal basis;
- 13 (10) prevent, detect, protect against, or respond to a network security or
14 physical security incident, including an intrusion or trespass, medical alert, or
15 fire alarm;
- 16 (11) prevent, detect, protect against, or respond to identity theft, fraud,
17 harassment, malicious or deceptive activity, or any criminal activity targeted at
18 or involving the controller or processor or its services, preserve the integrity or
19 security of systems, or investigate, report, or prosecute those responsible for
20 the action;

1 (12) assist another controller, processor, consumer health data
2 controller, or third party with any of the obligations under this chapter; or

3 (13) process personal data for reasons of public interest in the area of
4 public health, community health, or population health, but solely to the extent
5 that the processing is:

6 (A) subject to suitable and specific measures to safeguard the rights
7 of the consumer whose personal data is being processed; and

8 (B) under the responsibility of a professional subject to
9 confidentiality obligations under federal, state, or local law.

10 (b) The obligations imposed on controllers, processors, or consumer health
11 data controllers under this chapter shall not restrict a controller’s, processor’s,
12 or consumer health data controller’s ability to collect, use, or retain data for
13 internal use to:

14 (1) conduct internal research to develop, improve, or repair products,
15 services, or technology;

16 (2) effectuate a product recall; or

17 (3) identify and repair technical errors that impair existing or intended
18 functionality.

19 (c)(1) The obligations imposed on controllers, processors, or consumer
20 health data controllers under this chapter shall not apply where compliance by

1 the controller, processor, or consumer health data controller with this chapter
2 would violate an evidentiary privilege under the laws of this State.

3 (2) This chapter shall not be construed to prevent a controller, processor,
4 or consumer health data controller from providing personal data concerning a
5 consumer to a person covered by an evidentiary privilege under the laws of the
6 State as part of a privileged communication.

7 (d)(1) A controller, processor, or consumer health data controller that
8 discloses personal data to a processor or third-party controller pursuant to this
9 chapter shall not be deemed to have violated this chapter if the processor or
10 third-party controller that receives and processes the personal data violates this
11 chapter, provided, at the time the disclosing controller, processor, or consumer
12 health data controller disclosed the personal data, the disclosing controller,
13 processor, or consumer health data controller did not have actual knowledge
14 that the receiving processor or third-party controller would violate this chapter.

15 (2) A third-party controller or processor receiving personal data from a
16 controller, processor, or consumer health data controller in compliance with
17 this chapter is not in violation of this chapter for the transgressions of the
18 controller, processor, or consumer health data controller from which the third-
19 party controller or processor receives the personal data.

20 (e) This chapter shall not be construed to:

1 (1) impose any obligation on a controller, processor, or consumer health
2 data controller that adversely affects the rights or freedoms of any person,
3 including the rights of any person:

4 (A) to freedom of speech or freedom of the press guaranteed in the
5 First Amendment to the U.S. Constitution; or

6 (B) under 12 V.S.A. § 1615; or

7 (2) apply to any person’s processing of personal data in the course of the
8 person’s purely personal or household activities.

9 (f)(1) Personal data processed by a controller or consumer health data
10 controller pursuant to this section may be processed to the extent that the
11 processing is:

12 (A) reasonably necessary and proportionate to the purposes listed in
13 this section; and

14 (B) adequate, relevant, and limited to what is necessary in relation to
15 the specific purposes listed in this section.

16 (2)(A) Personal data collected, used, or retained pursuant to subsection
17 (b) of this section shall, where applicable, take into account the nature and
18 purpose or purposes of the collection, use, or retention.

19 (B) Personal data collected, used, or retained pursuant to subsection
20 (b) of this section shall be subject to reasonable administrative, technical, and
21 physical measures to protect the confidentiality, integrity, and accessibility of

1 the personal data and to reduce reasonably foreseeable risks of harm to
2 consumers relating to the collection, use, or retention of personal data.

3 (g) If a controller or consumer health data controller processes personal
4 data pursuant to an exemption in this section, the controller or consumer health
5 data controller bears the burden of demonstrating that the processing qualifies
6 for the exemption and complies with the requirements in subsection (f) of this
7 section.

8 (h) Processing personal data for the purposes expressly identified in this
9 section shall not solely make a legal entity a controller or consumer health data
10 controller with respect to the processing.

11 § 2425. ENFORCEMENT; ATTORNEY GENERAL’S POWERS

12 (a) A person who violates this chapter or rules adopted pursuant to this
13 chapter commits an unfair and deceptive act in commerce in violation of
14 section 2453 of this title, provided that a consumer private right of action under
15 subsection 2461(b) of this title shall not apply to the violation, and the
16 Attorney General shall have exclusive authority to enforce such violations.

17 (b) The Attorney General has the same authority to adopt rules to
18 implement the provisions of this section and to conduct civil investigations,
19 enter into assurances of discontinuance, bring civil actions, and take other
20 enforcement actions as provided under chapter 63, subchapter 1 of this title.

1 (c)(1) If the Attorney General determines that a violation of this chapter or
2 rules adopted pursuant to this chapter may be cured, the Attorney General may,
3 prior to initiating any action for the violation, issue a notice of violation
4 extending a 60-day cure period to the controller, processor, or consumer health
5 data controller alleged to have violated this chapter or rules adopted pursuant
6 to this chapter.

7 (2) The Attorney General may, in determining whether to grant a
8 controller, processor, or consumer health data controller the opportunity to
9 cure an alleged violation described in subdivision (1) of this subsection,
10 consider:

11 (A) the number of violations;

12 (B) the size and complexity of the controller, processor, or consumer
13 health data controller;

14 (C) the nature and extent of the controller's, processor's, or consumer
15 health data controller's processing activities;

16 (D) the substantial likelihood of injury to the public;

17 (E) the safety of persons or property;

18 (F) whether the alleged violation was likely caused by human or
19 technical error; and

20 (G) the sensitivity of the data.

1 (d) Annually, on or before February 1, the Attorney General shall submit a
2 report to the General Assembly disclosing:

3 (1) the number of notices of violation the Attorney General has issued;

4 (2) the nature of each violation;

5 (3) the number of violations that were cured during the available cure
6 period; and

7 (4) any other matter the Attorney General deems relevant for the
8 purposes of the report.

9 § 2426. CONFIDENTIALITY OF CONSUMER HEALTH DATA

10 Except as provided in subsections 2417(a) and (b) of this title and section
11 2424 of this title, no person shall:

12 (1) provide any employee or contractor with access to consumer health
13 data unless the employee or contractor is subject to a contractual or statutory
14 duty of confidentiality;

15 (2) provide any processor with access to consumer health data unless the
16 person and processor comply with section 2421 of this title;

17 (3) use a geofence to establish a virtual boundary that is within 1,850
18 feet of any health care facility, including any mental health facility or
19 reproductive or sexual health facility, for the purpose of identifying, tracking,
20 collecting data from, or sending any notification to a consumer regarding the
21 consumer's consumer health data; or

1 (4) sell or offer to sell consumer health data without first obtaining the
2 consumer’s consent.

3 **Sec. 2. 9 V.S.A. § 2425 is amended to read:**

4 § 2425. ENFORCEMENT; ATTORNEY GENERAL’S POWERS

5 (a) A person who violates this chapter or rules adopted pursuant to this
6 chapter commits an unfair and deceptive act in commerce in violation of
7 section 2453 of this title, ~~provided that a consumer private right of action under~~
8 ~~subsection 2461(b) of this title shall not apply to the violation,~~ and the
9 Attorney General shall have exclusive authority to enforce such violations
10 except as provided in subsection (d) of this section.

11 (b) The Attorney General has the same authority to adopt rules to
12 implement the provisions of this section and to conduct civil investigations,
13 enter into assurances of discontinuance, bring civil actions, and take other
14 enforcement actions as provided under chapter 63, subchapter 1 of this title.

15 (c)(1) If the Attorney General determines that a violation of this chapter or
16 rules adopted pursuant to this chapter may be cured, the Attorney General may,
17 prior to initiating any action for the violation, issue a notice of violation
18 extending a 60-day cure period to the controller, processor, or consumer health
19 data controller alleged to have violated this chapter or rules adopted pursuant
20 to this chapter.

1 (2) The Attorney General may, in determining whether to grant a
2 controller, processor, or consumer health data controller the opportunity to
3 cure an alleged violation described in subdivision (1) of this subsection,
4 consider:

5 (A) the number of violations;

6 (B) the size and complexity of the controller, processor, or consumer
7 health data controller;

8 (C) the nature and extent of the controller’s, processor’s, or consumer
9 health data controller’s processing activities;

10 (D) the substantial likelihood of injury to the public;

11 (E) the safety of persons or property;

12 (F) whether the alleged violation was likely caused by human or
13 technical error; and

14 (G) the sensitivity of the data.

15 (d)(1) The private right of action available to a consumer for violations of
16 this chapter or rules adopted pursuant to this chapter shall be exclusively as
17 provided under this subsection.

18 (2) A consumer who is harmed by a data broker’s or large data holder’s
19 violation of subdivision 2419(b)(2) of this title or section 2426 of this title may
20 bring an action under subsection 2461(b) of this title for the violation, but the
21 right available under subsection 2461(b) of this title shall not be available for a

1 violation of any other provision of this chapter or rules adopted pursuant to this
2 chapter.

3 (e) Annually, on or before February 1, the Attorney General shall submit a
4 report to the General Assembly disclosing:

5 (1) the number of notices of violation the Attorney General has issued;

6 (2) the nature of each violation;

7 (3) the number of violations that were cured during the available cure
8 period; ~~and~~

9 (4) the number of actions brought under subsection (d) of this section;

10 (5) the proportion of actions brought under subsection (d) of this section
11 that proceed to trial;

12 (6) the data brokers or large data holders most frequently sued under
13 subsection (d) of this section; and

14 ~~(4)~~(7) any other matter the Attorney General deems relevant for the
15 purposes of the report.

16 Sec. 3. 3 V.S.A. § 5023 is amended to read:

17 § 5023. ARTIFICIAL INTELLIGENCE AND DATA PRIVACY

18 ADVISORY COUNCIL

19 (a)(1) Advisory Council. There is established the Artificial Intelligence
20 and Data Privacy Advisory Council to:

1 (A) provide advice and counsel to the Director of the Division of
2 Artificial Intelligence ~~with regard to~~ on the Division’s responsibilities to
3 review all aspects of artificial intelligence systems developed, employed, or
4 procured in State government;

5 (B) ~~The Council~~, in consultation with the Director of the Division,
6 ~~shall also~~ engage in public outreach and education on artificial intelligence;

7 (C) provide advice and counsel to the Attorney General in carrying
8 out the Attorney General’s enforcement responsibilities under the Vermont
9 Data Privacy Act; and

10 (D) engage in research on data privacy and develop policy
11 recommendations for improving data privacy in Vermont, including:

12 (i) development of a private right of action, giving consideration
13 to other state approaches and including through structuring:

14 (I) violations giving rise to a private right of action in a manner
15 that addresses the gravest harms to consumers;

16 (II) applicability thresholds to ensure that the private right of
17 action does not harm good-faith actors or small Vermont businesses;

18 (III) damages that balance the consumer interest in enforcing
19 the consumer’s personal data rights against the incentives a private right of

20 action may provide to litigants with frivolous claims; and

1 (IV) other mechanisms to ensure the private right of action is
2 targeted to address persons engaging in unfair or deceptive acts;

3 (ii) development of education and outreach to consumers and
4 businesses on the Vermont Data Privacy Act; and

5 (iii) recommendations for improving the scope of health care
6 exemptions under the Vermont Data Privacy Act, including based on:

7 (I) research on the effects on the health care industry of the
8 health-related data-level exemptions under the Oregon Consumer Privacy Act;

9 (II) economic analysis of compliance costs for the health care
10 industry; and

11 (III) an analysis of health-related entities excluded from the
12 health care exemptions under 9 V.S.A. § 2417(a)(2)–(8).

13 (2)(A) The Advisory Council shall report its findings and any
14 recommendations under subdivisions (1)(D)(ii)–(iii) of this subsection (a) to
15 the Senate Committees on Economic Development, Housing and General
16 Affairs, on Health and Welfare, and on Judiciary and the House Committees
17 on Commerce and Economic Development, on Health Care, and on Judiciary
18 on or before January 15, 2025.

19 (B) The Advisory Council shall report its findings and any
20 recommendations under subdivision (1)(D)(i) of this subsection (a) to the
21 Senate Committees on Economic Development, Housing and General Affairs,

1 on Health and Welfare, and on Judiciary and the House Committees on
2 Commerce and Economic Development, on Health Care, and on Judiciary on
3 or before January 15, 2026.

4 (C) The Advisory Council shall have the authority to establish
5 subcommittees to carry out the purposes of subdivision (1)(D) of this
6 subsection (a).

7 (b) Members.

8 (1) Members. The Advisory Council shall be composed of the
9 following members:

10 (A) the Secretary of Digital Services or designee;

11 (B) the Secretary of Commerce and Community Development or
12 designee;

13 (C) the Commissioner of Public Safety or designee;

14 (D) the Executive Director of the American Civil Liberties Union of
15 Vermont or designee;

16 (E) one member who is an expert in constitutional and legal rights,
17 appointed by the Chief Justice of the Supreme Court;

18 (F) one member with experience in the field of ethics and human
19 rights, appointed by the Governor;

20 (G) one member who is an academic at a postsecondary institute,
21 appointed by the Vermont Academy of Science and Engineering;

- 1 (H) the Commissioner of Health or designee;
- 2 (I) the Executive Director of Racial Equity or designee; ~~and~~
- 3 (J) the Attorney General or designee;
- 4 (K) the Secretary of Human Services or designee;
- 5 (L) one member representing Vermont small businesses, appointed
- 6 by the Speaker of the House; and
- 7 (M) one member who is an expert in data privacy, appointed by the
- 8 Committee on Committees.

9 (2) Chair. Members of the Advisory Council shall elect by majority

10 vote the Chair of the Advisory Council. Members of the Advisory Council

11 shall be appointed on or before August 1, 2022 in order to prepare as they

12 deem necessary for the establishment of the Advisory Council, including the

13 election of the Chair of the Advisory Council, except that the members

14 appointed under subdivisions (1)(K)–(M) of this subsection shall be appointed

15 on or before August 1, 2024.

16 (3) Qualifications. Members shall be drawn from diverse backgrounds

17 and, to the extent possible, have experience with artificial intelligence.

18 (c) Meetings. The Advisory Council shall meet at the call of the Chair as

19 follows:

- 20 (1) on or before January 31, 2024, not more than 12 times; and
- 21 (2) on or after February 1, 2024, not more than monthly.

1 (d) Quorum. A majority of members shall constitute a quorum of the
2 Advisory Council. Once a quorum has been established, the vote of a majority
3 of the members present at the time of the vote shall be an act of the Advisory
4 Council.

5 (e) Assistance. The Advisory Council shall have the administrative and
6 technical support of the Agency of Digital Services.

7 (f) Reimbursement. Members of the Advisory Council who are not
8 employees of the State of Vermont and who are not otherwise compensated or
9 reimbursed for their attendance shall be entitled to compensation and expenses
10 as provided in 32 V.S.A. § 1010.

11 (g) Consultation. ~~The~~ In its advice and counsel to the Director of the
12 Division of Artificial Intelligence, the Advisory Council shall consult with any
13 relevant national bodies on artificial intelligence, including the National
14 Artificial Intelligence Advisory Committee established by the Department of
15 Commerce, and its applicability to Vermont. In its advice and counsel to the
16 Attorney General, the Advisory Council shall consult with enforcement
17 authorities in states with comparable comprehensive data privacy regimes.

18 (h) Repeal. This section shall be repealed on June 30, 2027.

19 (i) Limitation. The advice and counsel of the Advisory Council shall not
20 limit the discretionary authority of the Attorney General to enforce the
21 Vermont Data Privacy Act.

1 Sec. 4. 9 V.S.A. chapter 62 is amended to read:

2 CHAPTER 62. PROTECTION OF PERSONAL INFORMATION

3 Subchapter 1. General Provisions

4 § 2430. DEFINITIONS

5 As used in this chapter:

6 (1) “Biometric data” shall have the same meaning as in section 2415 of
7 this title.

8 (2)(A) “Brokered personal information” means one or more of the
9 following computerized data elements about a consumer, if categorized or
10 organized for dissemination to third parties:

11 (i) name;

12 (ii) address;

13 (iii) date of birth;

14 (iv) place of birth;

15 (v) mother’s maiden name;

16 (vi) ~~unique biometric data generated from measurements or~~
17 ~~technical analysis of human body characteristics used by the owner or licensee~~
18 ~~of the data to identify or authenticate the consumer, such as a fingerprint, retina~~
19 ~~or iris image, or other unique physical representation or digital representation~~
20 ~~of biometric data;~~

1 (vii) name or address of a member of the consumer’s immediate
2 family or household;

3 (viii) Social Security number or other government-issued
4 identification number; or

5 (ix) other information that, alone or in combination with the other
6 information sold or licensed, would allow a reasonable person to identify the
7 consumer with reasonable certainty.

8 (B) “Brokered personal information” does not include publicly
9 available information ~~to the extent that it is related to a consumer’s business or~~
10 ~~profession~~ as that term is defined in section 2415 of this title.

11 ~~(2)~~(3) “Business” means a controller, a consumer health data controller,
12 a processor, or a commercial entity, including a sole proprietorship,
13 partnership, corporation, association, limited liability company, or other group,
14 however organized and whether or not organized to operate at a profit,
15 including a financial institution organized, chartered, or holding a license or
16 authorization certificate under the laws of this State, any other state, the United
17 States, or any other country, or the parent, affiliate, or subsidiary of a financial
18 institution, but does not include the State, a State agency, any political
19 subdivision of the State, or a vendor acting solely on behalf of, and at the
20 direction of, the State.

1 ~~(3)~~(4) “Consumer” means an individual ~~residing in this State~~ who is a
2 resident of the State or an individual who is in the State at the time a data
3 broker collects the individual’s data.

4 (5) “Consumer health data controller” has the same meaning as in
5 section 2415 of this title.

6 (6) “Controller” has the same meaning as in section 2415 of this title.

7 ~~(4)~~(7)(A) “Data broker” means a business, or unit or units of a business,
8 separately or together, that knowingly collects and sells or licenses to third
9 parties the brokered personal information of a consumer with whom the
10 business does not have a direct relationship.

11 (B) Examples of a direct relationship with a business include if the
12 consumer is a past or present:

13 (i) customer, client, subscriber, user, or registered user of the
14 business’s goods or services;

15 (ii) employee, contractor, or agent of the business;

16 (iii) investor in the business; or

17 (iv) donor to the business.

18 (C) The following activities conducted by a business, and the
19 collection and sale or licensing of brokered personal information incidental to
20 conducting these activities, do not qualify the business as a data broker:

1 (i) developing or maintaining third-party e-commerce or
2 application platforms;

3 (ii) providing 411 directory assistance or directory information
4 services, including name, address, and telephone number, on behalf of or as a
5 function of a telecommunications carrier;

6 (iii) providing publicly available information related to a
7 consumer’s business or profession; or

8 (iv) providing publicly available information via real-time or near-
9 real-time alert services for health or safety purposes.

10 (D) The phrase “sells or licenses” does not include:

11 (i) a one-time or occasional sale of assets of a business as part of a
12 transfer of control of those assets that is not part of the ordinary conduct of the
13 business; ~~or~~

14 (ii) a sale or license of data that is merely incidental to the
15 business; or

16 (iii) the disclosure of brokered personal information that a
17 consumer intentionally made available to the general public via a channel of
18 mass media and did not restrict to a specific audience.

19 ~~(5)(8)(A)~~ “Data broker security breach” means an unauthorized
20 acquisition or a reasonable belief of an unauthorized acquisition of more than
21 one element of brokered personal information maintained by a data broker

1 when the brokered personal information is not encrypted, redacted, or
2 protected by another method that renders the information unreadable or
3 unusable by an unauthorized person.

4 (B) “Data broker security breach” does not include good faith but
5 unauthorized acquisition of brokered personal information by an employee or
6 agent of the data broker for a legitimate purpose of the data broker, provided
7 that the brokered personal information is not used for a purpose unrelated to
8 the data broker’s business or subject to further unauthorized disclosure.

9 (C) In determining whether brokered personal information has been
10 acquired or is reasonably believed to have been acquired by a person without
11 valid authorization, a data broker may consider the following factors, among
12 others:

13 (i) indications that the brokered personal information is in the
14 physical possession and control of a person without valid authorization, such
15 as a lost or stolen computer or other device containing brokered personal
16 information;

17 (ii) indications that the brokered personal information has been
18 downloaded or copied;

19 (iii) indications that the brokered personal information was used
20 by an unauthorized person, such as fraudulent accounts opened or instances of
21 identity theft reported; or

1 (iv) that the brokered personal information has been made public.

2 ~~(6)~~(9) “Data collector” means a person who, for any purpose, whether
3 by automated collection or otherwise, handles, collects, disseminates, or
4 otherwise deals with personally identifiable information, and includes the
5 State, State agencies, political subdivisions of the State, public and private
6 universities, privately and publicly held corporations, limited liability
7 companies, financial institutions, and retail operators.

8 ~~(7)~~(10) “Encryption” means use of an algorithmic process to transform
9 data into a form in which the data is rendered unreadable or unusable without
10 use of a confidential process or key.

11 ~~(8)~~(11) “License” means a grant of access to, or distribution of, data by
12 one person to another in exchange for consideration. A use of data for the sole
13 benefit of the data provider, where the data provider maintains control over the
14 use of the data, is not a license.

15 ~~(9)~~(12) “Login credentials” means a consumer’s user name or e-mail
16 address, in combination with a password or an answer to a security question,
17 that together permit access to an online account.

18 ~~(10)~~(13)(A) “Personally identifiable information” means a consumer’s
19 first name or first initial and last name in combination with one or more of the
20 following digital data elements, when the data elements are not encrypted,

1 redacted, or protected by another method that renders them unreadable or
2 unusable by unauthorized persons:

3 (i) a Social Security number;

4 (ii) a driver license or nondriver State identification card number,
5 individual taxpayer identification number, passport number, military
6 identification card number, or other identification number that originates from
7 a government identification document that is commonly used to verify identity
8 for a commercial transaction;

9 (iii) a financial account number or credit or debit card number, if
10 the number could be used without additional identifying information, access
11 codes, or passwords;

12 (iv) a password, personal identification number, or other access
13 code for a financial account;

14 (v) ~~unique biometric data generated from measurements or~~
15 ~~technical analysis of human body characteristics used by the owner or licensee~~
16 ~~of the data to identify or authenticate the consumer, such as a fingerprint, retina~~
17 ~~or iris image, or other unique physical representation or digital representation~~
18 ~~of biometric data;~~

19 (vi) genetic information; and

20 (vii)(I) health records or records of a wellness program or similar
21 program of health promotion or disease prevention;

1 (II) a health care professional’s medical diagnosis or treatment
2 of the consumer; or

3 (III) a health insurance policy number.

4 (B) “Personally identifiable information” does not mean publicly
5 available information that is lawfully made available to the general public from
6 federal, State, or local government records.

7 (14) “Processor” has the same meaning as in section 2415 of this title.

8 ~~(14)~~(15) “Record” means any material on which written, drawn, spoken,
9 visual, or electromagnetic information is recorded or preserved, regardless of
10 physical form or characteristics.

11 ~~(15)~~(16) “Redaction” means the rendering of data so that the data are
12 unreadable or are truncated so that ~~no~~ not more than the last four digits of the
13 identification number are accessible as part of the data.

14 ~~(16)~~(17)(A) “Security breach” means unauthorized acquisition of
15 electronic data, or a reasonable belief of an unauthorized acquisition of
16 electronic data, that compromises the security, confidentiality, or integrity of a
17 consumer’s personally identifiable information or login credentials maintained
18 by a data collector.

19 (B) “Security breach” does not include good faith but unauthorized
20 acquisition of personally identifiable information or login credentials by an
21 employee or agent of the data collector for a legitimate purpose of the data

1 collector, provided that the personally identifiable information or login
2 credentials are not used for a purpose unrelated to the data collector’s business
3 or subject to further unauthorized disclosure.

4 (C) In determining whether personally identifiable information or
5 login credentials have been acquired or is reasonably believed to have been
6 acquired by a person without valid authorization, a data collector may consider
7 the following factors, among others:

8 (i) indications that the information is in the physical possession
9 and control of a person without valid authorization, such as a lost or stolen
10 computer or other device containing information;

11 (ii) indications that the information has been downloaded or
12 copied;

13 (iii) indications that the information was used by an unauthorized
14 person, such as fraudulent accounts opened or instances of identity theft
15 reported; or

16 (iv) that the information has been made public.

17 * * *

18 Subchapter 2. ~~Security Breach Notice Act~~ Data Security Breaches

19 * * *

20 § 2436. NOTICE OF DATA BROKER SECURITY BREACH

1 (a) Short title. This section shall be known as the Data Broker Security
2 Breach Notice Act.

3 (b) Notice of breach.

4 (1) Except as otherwise provided in subsection (c) of this section, any
5 data broker shall notify the consumer that there has been a data broker security
6 breach following discovery or notification to the data broker of the breach.
7 Notice of the security breach shall be made in the most expedient time possible
8 and without unreasonable delay, but not later than 45 days after the discovery
9 or notification, consistent with the legitimate needs of the law enforcement
10 agency, as provided in subdivisions (3) and (4) of this subsection, or with any
11 measures necessary to determine the scope of the security breach and restore
12 the reasonable integrity, security, and confidentiality of the data system.

13 (2) A data broker shall provide notice of a breach to the Attorney
14 General as follows:

15 (A)(i) The data broker shall notify the Attorney General of the date of
16 the security breach and the date of discovery of the breach and shall provide a
17 preliminary description of the breach within 14 business days, consistent with
18 the legitimate needs of the law enforcement agency, as provided in
19 subdivisions (3) and (4) of this subsection (b), after the data broker’s discovery
20 of the security breach or when the data broker provides notice to consumers
21 pursuant to this section, whichever is sooner.

1 (ii) If the date of the breach is unknown at the time notice is sent
2 to the Attorney General, the data broker shall send the Attorney General the
3 date of the breach as soon as it is known.

4 (iii) Unless otherwise ordered by a court of this State for good
5 cause shown, a notice provided under this subdivision (2)(A) shall not be
6 disclosed to any person other than the authorized agent or representative of the
7 Attorney General, a State’s Attorney, or another law enforcement officer
8 engaged in legitimate law enforcement activities without the consent of the
9 data broker.

10 (B)(i) When the data broker provides notice of the breach pursuant to
11 subdivision (1) of this subsection (b), the data broker shall notify the Attorney
12 General of the number of Vermont consumers affected, if known to the data
13 broker, and shall provide a copy of the notice provided to consumers under
14 subdivision (1) of this subsection (b).

15 (ii) The data broker may send to the Attorney General a second
16 copy of the consumer notice, from which is redacted the type of brokered
17 personal information that was subject to the breach, that the Attorney General
18 shall use for any public disclosure of the breach.

19 (3) The notice to a consumer required by this subsection shall be
20 delayed upon request of a law enforcement agency. A law enforcement agency
21 may request the delay if it believes that notification may impede a law

1 enforcement investigation or a national or Homeland Security investigation or
2 jeopardize public safety or national or Homeland Security interests. In the
3 event law enforcement makes the request for a delay in a manner other than in
4 writing, the data broker shall document the request contemporaneously in
5 writing and include the name of the law enforcement officer making the
6 request and the officer’s law enforcement agency engaged in the investigation.
7 A law enforcement agency shall promptly notify the data broker in writing
8 when the law enforcement agency no longer believes that notification may
9 impede a law enforcement investigation or a national or Homeland Security
10 investigation, or jeopardize public safety or national or Homeland Security
11 interests. The data broker shall provide notice required by this section without
12 unreasonable delay upon receipt of a written communication, which includes
13 facsimile or electronic communication, from the law enforcement agency
14 withdrawing its request for delay.

15 (4) The notice to a consumer required in subdivision (1) of this
16 subsection shall be clear and conspicuous. A notice to a consumer of a
17 security breach involving brokered personal information shall include a
18 description of each of the following, if known to the data broker:

19 (A) the incident in general terms;

20 (B) the type of brokered personal information that was subject to the
21 security breach;

1 (C) the general acts of the data broker to protect the brokered
2 personal information from further security breach;

3 (D) a telephone number, toll-free if available, that the consumer may
4 call for further information and assistance;

5 (E) advice that directs the consumer to remain vigilant by reviewing
6 account statements and monitoring free credit reports; and

7 (F) the approximate date of the data broker security breach.

8 (5) A data broker may provide notice of a security breach involving
9 brokered personal information to a consumer by two or more of the following
10 methods:

11 (A) written notice mailed to the consumer’s residence;

12 (B) electronic notice, for those consumers for whom the data broker
13 has a valid e-mail address, if:

14 (i) the data broker’s primary method of communication with the
15 consumer is by electronic means, the electronic notice does not request or
16 contain a hypertext link to a request that the consumer provide personal
17 information, and the electronic notice conspicuously warns consumers not to
18 provide personal information in response to electronic communications
19 regarding security breaches; or

20 (ii) the notice is consistent with the provisions regarding electronic
21 records and signatures for notices in 15 U.S.C. § 7001;

1 (C) telephonic notice, provided that telephonic contact is made
2 directly with each affected consumer and not through a prerecorded message;
3 or

4 (D) notice by publication in a newspaper of statewide circulation in
5 the event the data broker cannot effectuate notice by any other means.

6 (c) Exception.

7 (1) Notice of a security breach pursuant to subsection (b) of this section
8 is not required if the data broker establishes that misuse of brokered personal
9 information is not reasonably possible and the data broker provides notice of
10 the determination that the misuse of the brokered personal information is not
11 reasonably possible pursuant to the requirements of this subsection. If the data
12 broker establishes that misuse of the brokered personal information is not
13 reasonably possible, the data broker shall provide notice of its determination
14 that misuse of the brokered personal information is not reasonably possible and
15 a detailed explanation for said determination to the Vermont Attorney General.
16 The data broker may designate its notice and detailed explanation to the
17 Vermont Attorney General as a trade secret if the notice and detailed
18 explanation meet the definition of trade secret contained in 1 V.S.A.
19 § 317(c)(9).

20 (2) If a data broker established that misuse of brokered personal
21 information was not reasonably possible under subdivision (1) of this

1 subsection and subsequently obtains facts indicating that misuse of the
2 brokered personal information has occurred or is occurring, the data broker
3 shall provide notice of the security breach pursuant to subsection (b) of this
4 section.

5 (d) Waiver. Any waiver of the provisions of this subchapter is contrary to
6 public policy and is void and unenforceable.

7 (e) Enforcement.

8 (1) With respect to a controller or processor other than a controller or
9 processor licensed or registered with the Department of Financial Regulation
10 under title 8 or this title, the Attorney General and State’s Attorney shall have
11 sole and full authority to investigate potential violations of this chapter and to
12 enforce, prosecute, obtain, and impose remedies for a violation of this chapter
13 or any rules or regulations adopted pursuant to this chapter as the Attorney
14 General and State’s Attorney have under chapter 63 of this title. The Attorney
15 General may refer the matter to the State’s Attorney in an appropriate case.
16 The Superior Courts shall have jurisdiction over any enforcement matter
17 brought by the Attorney General or a State’s Attorney under this subsection.

18 (2) With respect to a controller or processor that is licensed or registered
19 with the Department of Financial Regulation under title 8 or this title, the
20 Department of Financial Regulation shall have the full authority to investigate
21 potential violations of this chapter and to enforce, prosecute, obtain, and

1 impose remedies for a violation of this chapter or any rules or regulations
2 adopted pursuant to this chapter, as the Department has under title 8 or this title
3 or any other applicable law or regulation.

4 * * *

5 Subchapter 5. Data Brokers

6 § 2446. DATA BROKERS; ANNUAL REGISTRATION

7 (a) Annually, on or before January 31 following a year in which a person
8 meets the definition of data broker as provided in section 2430 of this title, a
9 data broker shall:

10 (1) register with the Secretary of State;

11 (2) pay a registration fee of \$100.00; and

12 (3) provide the following information:

13 (A) the name and primary physical, e-mail, and ~~Internet~~ internet
14 addresses of the data broker;

15 (B) if the data broker permits a consumer to opt out of the data
16 broker's collection of brokered personal information, opt out of its databases,
17 or opt out of certain sales of data:

18 (i) the method for requesting an opt-out;

19 (ii) if the opt-out applies to only certain activities or sales, which
20 ones; and

1 (iii) whether the data broker permits a consumer to authorize a
2 third party to perform the opt-out on the consumer’s behalf;

3 (C) a statement specifying the data collection, databases, or sales
4 activities from which a consumer may not opt out;

5 (D) a statement whether the data broker implements a purchaser
6 credentialing process;

7 (E) the number of data broker security breaches that the data broker
8 has experienced during the prior year, and if known, the total number of
9 consumers affected by the breaches;

10 (F) where the data broker has actual knowledge that it possesses the
11 brokered personal information of minors, a separate statement detailing the
12 data collection practices, databases, sales activities, and opt-out policies that
13 are applicable to the brokered personal information of minors; and

14 (G) any additional information or explanation the data broker
15 chooses to provide concerning its data collection practices.

16 (b) A data broker that fails to register pursuant to subsection (a) of this
17 section is liable to the State for:

18 (1) a civil penalty of ~~\$50.00~~ \$125.00 for each day, ~~not to exceed a total~~
19 ~~of \$10,000.00 for each year,~~ it fails to register pursuant to this section;

20 (2) an amount equal to the fees due under this section during the period
21 it failed to register pursuant to this section; and

1 (3) other penalties imposed by law.

2 (c) A data broker that omits required information from its registration shall
3 file an amendment to include the omitted information within 30 business days
4 following notification of the omission and is liable to the State for a civil
5 penalty of \$1,000.00 per day for each day thereafter.

6 (d) A data broker that files materially incorrect information in its
7 registration:

8 (1) is liable to the State for a civil penalty of \$25,000.00; and

9 (2) if it fails to correct the false information within 30 business days
10 after discovery or notification of the incorrect information, an additional civil
11 penalty of \$1,000.00 per day for each day thereafter that it fails to correct the
12 information.

13 (e) The Attorney General may maintain an action in the Civil Division of
14 the Superior Court to collect the penalties imposed in this section and to seek
15 appropriate injunctive relief.

16 * * *

17 § 2448. DATA BROKERS; CREDENTIALING

18 (a) Credentialing.

19 (1) A data broker shall maintain reasonable procedures designed to
20 ensure that the brokered personal information it discloses is used for a
21 legitimate and legal purpose.

1 (2) These procedures shall require that prospective users of the
2 information identify themselves, certify the purposes for which the information
3 is sought, and certify that the information shall be used for no other purpose.

4 (3) A data broker shall make a reasonable effort to verify the identity of
5 a new prospective user and the uses certified by the prospective user prior to
6 furnishing the user brokered personal information.

7 (4) A data broker shall not furnish brokered personal information to any
8 person if it has reasonable grounds for believing that the consumer report will
9 not be used for a legitimate and legal purpose.

10 (b) Exemption. Nothing in this section applies to:

11 (1) brokered personal information that is:

12 (A) regulated as a consumer report pursuant to the Fair Credit
13 Reporting Act, 15 U.S.C. § 1681–1681x, if the data broker is fully complying
14 with the Act; or

15 (B) regulated pursuant to the Driver’s Privacy Protection Act of
16 1994, 18 U.S.C. § 2721–2725, if the data broker is fully complying with the
17 Act;

18 (2) a public service company subject to the rules and orders of the
19 Vermont Public Utility Commission regarding data sharing and service quality;

20 (3) a nonprofit organization that is established to detect and prevent
21 fraudulent acts in connection with insurance; or

1 (4) a nonprofit organization that is established to provide enrollment
2 data reporting services on behalf of postsecondary schools as that term is
3 defined in 16 V.S.A. § 176.

4 Sec. 5. 9 V.S.A. chapter 62, subchapter 6 is added to read:

5 Subchapter 6. Age-Appropriate Design Code

6 § 2449a. DEFINITIONS

7 As used in this subchapter:

8 (1)(A) “Affiliate” means a legal entity that shares common branding
9 with another legal entity or controls, is controlled by, or is under common
10 control with another legal entity.

11 (B) As used in subdivision (A) of this subdivision (1), “control” or
12 “controlled” means:

13 (i) ownership of, or the power to vote, more than 50 percent of the
14 outstanding shares of any class of voting security of a company;

15 (ii) control in any manner over the election of a majority of the
16 directors or of individuals exercising similar functions; or

17 (iii) the power to exercise controlling influence over the
18 management of a company.

19 (2) “Age-appropriate” means a recognition of the distinct needs and
20 diversities of minor consumers at different age ranges. In order to help support
21 the design of online services, products, and features, covered businesses should

1 take into account the unique needs and diversities of different age ranges,
2 including the following developmental stages: zero to five years of age or
3 “preliterate and early literacy”; six to nine years of age or “core primary school
4 years”; 10 to 12 years of age or “transition years”; 13 to 15 years of age or
5 “early teens”; and 16 to 17 years of age or “approaching adulthood.”

6 (3) “Age estimation” means a process that estimates that a user is likely
7 to be of a certain age, fall within an age range, or is over or under a certain age.

8 (A) Age estimation methods include:

9 (i) analysis of behavioral and environmental data the covered
10 business already collects about its users;

11 (ii) comparing the way a user interacts with a device or with users
12 of the same age;

13 (iii) metrics derived from motion analysis; and

14 (iv) testing a user’s capacity or knowledge.

15 (B) Age estimation does not require certainty, and if a covered
16 business estimates a user’s age for the purpose of advertising or marketing, that
17 estimation may also be used to comply with this act.

18 (4) “Age verification” means a system that relies on hard identifiers or
19 verified sources of identification to confirm a user has reached a certain age,
20 including government-issued identification or a credit card.

21 (5) “Business associate” has the same meaning as in HIPAA.

1 (6) “Collect” means buying, renting, gathering, obtaining, receiving, or
2 accessing any personal data by any means. This includes receiving data from
3 the consumer, either actively or passively, or by observing the consumer’s
4 behavior.

5 (7)(A) “Consumer” means an individual who is a resident of the State.

6 (B) “Consumer” does not include an individual acting in a
7 commercial or employment context or as an employee, owner, director, officer,
8 or contractor of a company, partnership, sole proprietorship, nonprofit, or
9 government agency whose communications or transactions with the covered
10 business occur solely within the context of that individual’s role with the
11 company, partnership, sole proprietorship, nonprofit, or government agency.

12 (8) “Consumer health data” means any personal data that a controller
13 uses to identify a minor consumer’s physical or mental health condition or
14 diagnosis, including gender-affirming health data and reproductive or sexual
15 health data.

16 (9) “Covered business” means a sole proprietorship, partnership, limited
17 liability company, corporation, association, other legal entity, or an affiliate
18 thereof, that conducts business in this State or that produces online products,
19 services, or features that are targeted to residents of this State and that:

20 (A) collects consumers’ personal data or has consumers’ personal
21 data collected on its behalf by a third party;

1 (B) alone or jointly with others determines the purposes and means of
2 the processing of consumers personal data; and

3 (C) alone or in combination annually buys, receives for commercial
4 purposes, sells, or shares for commercial purposes, alone or in combination,
5 the personal data of at least 50 percent of its consumers.

6 (10) “Covered entity” has the same meaning as in HIPAA.

7 (11) “Dark pattern” means a user interface designed or manipulated with
8 the **substantial** effect of subverting or impairing user autonomy, decision
9 making, or choice, and includes any practice the Federal Trade Commission
10 **refers to** as a “dark pattern.”

11 (12) “Default” means a preselected option adopted by the covered
12 business for the online service, product, or feature.

13 (13) “De-identified **data**” means data that **does not identify and** cannot
14 reasonably be used to infer information about, or otherwise be linked to, an
15 identified or identifiable **individual**, or a device linked to **the individual, if the**
16 covered business that possesses the data:

17 (A)(i) takes reasonable measures to ensure that the data cannot be
18 used to re-identify an identified or identifiable individual or be associated with
19 an individual or device that identifies or is linked or reasonably linkable to an
20 individual or household;

1 (ii) for purposes of this subdivision (A), “reasonable measures”
2 shall include the de-identification requirements set forth under 45 C.F.R.
3 § 164.514 (other requirements relating to uses and disclosures of protected
4 health information);

5 (B) publicly commits to process the data only in a deidentified
6 fashion and not attempt to re-identify the data; and

7 (C) contractually obligates any recipients of the data to comply with
8 all provisions of this subchapter.

9 (14) “Derived data” means data that is created by the derivation of
10 information, data, assumptions, correlations, inferences, predictions, or
11 conclusions from facts, evidence, or another source of information or data
12 about a minor consumer or a minor consumer’s device.

13 (15) “Gender-affirming health care services” has the same meaning as in
14 1 V.S.A. § 150.

15 (16) “Gender-affirming health data” means any personal data
16 concerning a past, present, or future effort made by a minor consumer to seek,
17 or a minor consumer’s receipt of, gender-affirming health care services,
18 including:

19 (A) precise geolocation data that is used for determining a minor
20 consumer’s attempt to acquire or receive gender-affirming health care services;

1 (B) efforts to research or obtain gender-affirming health care
2 services; and

3 (C) any gender-affirming health data that is derived from nonhealth
4 information.

5 (17) “Geofence” means any technology that uses global positioning
6 coordinates, cell tower connectivity, cellular data, radio frequency
7 identification, wireless fidelity technology data, or any other form of location
8 detection, or any combination of such coordinates, connectivity, data,
9 identification, or other form of location detection, to establish a virtual
10 boundary.

11 (18) “Health care facility” has the same meaning as in 18 V.S.A. § 9432.

12 (19) “Identified or identifiable individual” means an individual who can
13 be readily identified, directly or indirectly, including by reference to an
14 identifier such as a name, an identification number, specific geolocation data,
15 or an online identifier.

16 (20)(A) “Low-friction variable reward” means a design feature or
17 virtual item that intermittently rewards consumers for scrolling, tapping,
18 opening, or continuing to engage in an online service, product, or feature.

19 (B) Examples of low-friction variable reward designs include
20 endless scroll, auto play, and nudges meant to encourage reengagement.

1 (21) “Mental health facility” means any health care facility in which at
2 least 70 percent of the health care services provided in the facility are mental
3 health services.

4 (22)(A) “Minor consumer” means an individual under 18 years of age
5 who is a resident of the State.

6 (B) “Minor consumer” does not include an individual acting in a
7 commercial or employment context or as an employee, owner, director, officer,
8 or contractor of a company, partnership, sole proprietorship, nonprofit, or
9 government agency whose communications or transactions with the controller
10 occur solely within the context of that individual’s role with the company,
11 partnership, sole proprietorship, nonprofit, or government agency.

12 (23) “Online service, product, or feature” means a digital product that is
13 accessible to the public via the internet, including a website or application, and
14 does not mean any of the following:

15 (A) telecommunications service, as defined in 47 U.S.C. § 153;

16 (B) a broadband internet access service as defined in 47 C.F.R.
17 § 54.400; or

18 (C) the sale, delivery, or use of a physical product.

19 (24)(A) “Personal data” means any information, including derived data
20 and unique identifiers, that is linked or reasonably linkable to an identified or
21 identifiable individual or to a device that identifies, is linked to, or is

1 reasonably linkable to one or more identified or identifiable individuals in a
2 household.

3 **(B)** “Personal data” does not include deidentified data or publicly
4 available information.

5 (25) “Process” or “processing” means any operation or set of operations
6 performed, whether by manual or automated means, on personal data or on sets
7 of personal data, such as the collection, use, storage, disclosure, analysis,
8 deletion, modification, or otherwise handling of personal data.

9 (26) “Processor” means a person who processes personal data on behalf
10 of a covered business.

11 (27) “Profiling” means any form of automated processing performed on
12 personal data to evaluate, analyze, or predict personal aspects related to an
13 identified or identifiable individual’s economic situation, health, personal
14 preferences, interests, reliability, behavior, location, or movements.

15 (28) “Publicly available information” means information that:

16 (A) is lawfully made available through federal, state, or local
17 government records; or

18 (B) a covered business has a reasonable basis to believe that the
19 minor consumer has lawfully made available to the general public through
20 widely distributed media.

1 (29) “Reasonably likely to be accessed” means an online service,
2 product, or feature that is likely to be accessed by minor consumers based on
3 any of the following indicators:

4 (A) the online service, product, or feature is directed to children, as
5 defined by the Children’s Online Privacy Protection Act, 15 U.S.C. §§ 6501–
6 6506 and the Federal Trade Commission rules implementing that Act;

7 (B) the online service, product, or feature is determined, based on
8 competent and reliable evidence regarding audience composition, to be
9 routinely accessed by an audience that is composed of at least two percent
10 minor consumers two through under 18 years of age;

11 (C) the online service, product, or feature contains advertisements
12 marketed to minor consumers;

13 (D) the audience of the online service, product, or feature is
14 determined, based on internal company research, to be composed of at least
15 two percent minor consumers two through under 18 years of age; or

16 (E) the covered business knew or should have known that at least two
17 percent of the audience of the online service, product, or feature includes
18 minor consumers two through under 18 years of age, provided that, in making
19 this assessment, the business shall not collect or process any personal data that
20 is not reasonably necessary to provide an online service, product, or feature
21 with which a minor consumer is actively and knowingly engaged.

1 (30) “Reproductive or sexual health care” has the same meaning as
2 “reproductive health care services” in 1 V.S.A. § 150(c)(1).

3 (31) “Reproductive or sexual health data” means any personal data
4 concerning a past, present, or future effort made by a minor consumer to seek,
5 or a consumer’s receipt of, reproductive or sexual health care.

6 (32) “Reproductive or sexual health facility” means any health care
7 facility in which at least 70 percent of the health care-related services or
8 products rendered or provided in the facility are reproductive or sexual health
9 care.

10 (33) “Sale,” “sell,” or “sold” means the exchange of personal data for
11 monetary or other valuable consideration by a covered entity to a third party.
12 It does not include the following:

13 (A) the disclosure of personal data to a third party who processes the
14 personal data on behalf of the covered entity;

15 (B) the disclosure of personal data to a third party with whom the
16 minor consumer has a direct relationship for purposes of providing a product
17 or service requested by the consumer;

18 (C) the disclosure or transfer of personal data to an affiliate of the
19 covered entity;

20 (D) the disclosure of data that the minor consumer intentionally made
21 available to the general public via a channel of mass media and did not restrict

1 to a specific audience; or

2 (E) the disclosure or transfer of personal data to a third party as an
3 asset that is part of a completed or proposed merger, acquisition, bankruptcy,
4 or other transaction in which the third party assumes control of all or part of
5 the covered entity’s assets.

6 (34)(A) “Social media platform” means a public or semi-public internet-
7 based service or application that is primarily intended to connect and allow a
8 user to socially interact within such service or application and enables a user
9 to:

10 (i) construct a public or semi-public profile for the purposes of
11 signing into and using such service or application;

12 (ii) populate a public list of other users with whom the user shares
13 a social connection within such service or application; or

14 (iii) create or post content that is viewable by other users,
15 including content on message boards and in chat rooms, and that presents the
16 user with content generated by other users.

17 (B) “Social media platform” does not mean a public or semi-public
18 internet-based service or application that:

19 (i) exclusively provides electronic mail or direct messaging
20 services;

1 (ii) primarily consists of news, sports, entertainment, interactive
2 video games, electronic commerce, or content that is preselected by the
3 provider for which any interactive functionality is incidental to, directly related
4 to, or dependent on the provision of such content; or

5 (iii) is used by and under the direction of an educational entity,
6 including a learning management system or a student engagement program.

7 (35) “Third party” means a natural or legal person, public authority,
8 agency, or body other than the **minor** consumer or the covered business.

9 § 2449b. EXCLUSIONS

10 This subchapter does not apply to:

11 (1) a federal, state, tribal, or local government entity in the ordinary
12 course of its operation;

13 (2) protected health information that a covered entity or business
14 associate processes in accordance with, or documents that a covered entity or
15 business associate creates for the purpose of complying with, HIPAA;

16 (3) information used only for public health activities and purposes
17 described in 45 C.F.R. § 164.512;

18 (4) information that identifies a consumer in connection with:

19 (A) activities that are subject to the Federal Policy for the Protection
20 of Human Subjects as set forth in 45 C.F.R. Part 46;

1 (B) research on human subjects undertaken in accordance with good
2 clinical practice guidelines issued by the International Council for
3 Harmonisation of Technical Requirements for Pharmaceuticals for Human
4 Use;

5 (C) activities that are subject to the protections provided in 21 C.F.R.
6 Part 50 and 21 C.F.R. Part 56; or

7 (D) research conducted in accordance with the requirements set forth
8 in subdivisions (A)–(C) of this subdivision (4) or otherwise in accordance with
9 State or federal law; and

10 (5) an entity whose primary purpose is journalism as defined in
11 12 V.S.A. § 1615(a)(2) and that has a majority of its workforce consisting of
12 individuals engaging in journalism.

13 § 2449c. MINIMUM DUTY OF CARE

14 (a) A covered business that processes a minor consumer’s data in any
15 capacity owes a minimum duty of care to the minor consumer.

16 (b) As used in this subchapter, “a minimum duty of care” means the use of
17 the personal data of a minor consumer and the design of an online service,
18 product, or feature will not benefit the covered business to the detriment of a
19 minor consumer and will not result in:

20 (1) reasonably foreseeable and material physical or financial injury to a
21 minor consumer;

1 (2) reasonably foreseeable emotional distress as defined in 13 V.S.A.

2 § 1061(2) to a minor consumer;

3 (3) a highly offensive intrusion on the reasonable privacy expectations
4 of a minor consumer;

5 (4) the encouragement of excessive or compulsive use of the online
6 service, product, or feature by a minor consumer; or

7 (5) discrimination against the minor consumer based upon race,
8 ethnicity, sex, disability, sexual orientation, gender identity, gender expression,
9 or national origin.

10 § 2449d. COVERED BUSINESS OBLIGATIONS

11 (a) A covered business subject to this subchapter shall:

12 (1) configure all default privacy settings provided to a minor consumer
13 through the online service, product, or feature to a high level of privacy;

14 (2) provide privacy information, terms of service, policies, and
15 community standards concisely and prominently;

16 (3) provide prominent, accessible, and responsive tools to help a minor
17 consumer or, if applicable, their parents or guardians to exercise their privacy
18 rights and report concerns to the covered business;

19 (4) honor the request of a minor consumer to unpublish the minor
20 consumer’s social media platform account not later than 15 business days after
21 a covered business receives such a request from a minor consumer; and

1 (5) provide easily accessible and age-appropriate tools for a minor
2 consumer to limit the ability of users or covered entities to send unsolicited
3 communications.

4 (b) A violation of this section constitutes a violation of the minimum duty
5 of care as provided in section 2449c of this subchapter.

6 § 2449e. COVERED BUSINESS PROHIBITIONS

7 (a) A covered business that is reasonably likely to be accessed and subject
8 to this subchapter shall not:

9 (1) use low-friction variable reward design features that encourage
10 excessive and compulsive use by a minor consumer;

11 (2) permit, by default, an unknown adult to contact a minor consumer on
12 its platform without the minor consumer first initiating that contact;

13 (3) permit a minor consumer to be exploited by a contract on the online
14 service, product, or feature;

15 (4) process personal data of a minor consumer unless it is reasonably
16 necessary in providing an online service, product, or feature requested by a
17 minor consumer with which a minor consumer is actively and knowingly
18 engaged;

19 (5) profile a minor consumer, unless:

20 (A) the covered business can demonstrate it has appropriate
21 safeguards in place to ensure that profiling does not violate the minimum duty

1 of care;

2 (B) profiling is necessary to provide the online service, product, or
3 feature requested and only with respect to the aspects of the online service,
4 product, or feature with which a minor consumer is actively and knowingly
5 engaged; or

6 (C) the covered business can demonstrate a compelling reason that
7 profiling will benefit a minor consumer;

8 (6) sell the personal data of a minor consumer;

9 (7) process any precise geolocation information of a minor consumer by
10 default, unless the collection of that precise geolocation information is strictly
11 necessary for the covered business to provide the service, product, or feature
12 requested by a minor consumer and is then only collected for the amount of
13 time necessary to provide the service, product, or feature;

14 (8) process any precise geolocation information of a minor consumer
15 without providing a conspicuous signal to the minor consumer for the duration
16 of that collection that precise geolocation information is being collected;

17 (9) use dark patterns;

18 (10) permit a parent or guardian of a minor consumer, or any other
19 consumer, to monitor the online activity of a minor consumer or to track the
20 location of the minor consumer without providing a conspicuous signal to the
21 minor consumer when the minor consumer is being monitored or tracked; or

1 (11) use a geofence to establish a virtual boundary that is within 1,850
2 feet of any health care facility, including any mental health facility or
3 reproductive or sexual health facility, for the purpose of identifying, tracking,
4 collecting data from, or sending any notification to a minor consumer
5 regarding the minor consumer’s consumer health data.

6 (b) A violation of this section constitutes a violation of the minimum duty
7 of care as provided in section 2449c of this chapter.

8 § 2449f. ATTORNEY GENERAL ENFORCEMENT

9 (a) A covered business that violates this subchapter or rules adopted
10 pursuant to this subchapter commits an unfair and deceptive act in
11 commerce in violation of section 2453 of this title.

12 (b) The Attorney General shall have the same authority under this
13 subchapter to make rules, conduct civil investigations, bring civil actions,
14 and enter into assurances of discontinuance as provided under chapter 63 of
15 this title.

16 § 2449g. LIMITATIONS

17 Nothing in this subchapter shall be interpreted or construed to:

18 (1) impose liability in a manner that is inconsistent with 47 U.S.C.

19 § 230;

20 (2) prevent or preclude any minor consumer from deliberately or
21 independently searching for, or specifically requesting, content; or

1 (3) require a covered business to implement an age verification
2 requirement, such as age gating.

3 § 2449h. RIGHTS AND FREEDOMS OF CHILDREN

4 It is the intent of the General Assembly that nothing in this act shall be
5 construed to infringe on the existing rights and freedoms of children or be
6 construed to discriminate against the child based on race, ethnicity, sex,
7 disability, sexual orientation, gender identity, gender expression, or national
8 origin.

9 Sec. 6. EFFECTIVE DATES

10 (a) This section and Sec. 3 (AI and Data Privacy Advisory Council) shall
11 take effect on July 1, 2024.

12 (b) Sec. 1 (Vermont Data Privacy Act), Sec. 4 (Protection of Personal
13 Information), and Sec. 5 (Age-Appropriate Design Code) shall take effect on
14 July 1, 2025.

15 (c) Sec. 2 (private right of action) shall take effect on July 1, 2026.

16