

1 TO THE HONORABLE SENATE:

2 The Committee on Government Operations to which was referred House  
3 Bill No. 429 entitled “An act relating to miscellaneous changes to election  
4 laws” respectfully reports that it has considered the same and recommends that  
5 the Senate propose to the House that the bill be amended by striking out all  
6 after the enacting clause and inserting in lieu thereof the following:

7 H.429

8 An act relating to miscellaneous changes to election laws

9 It is hereby enacted by the General Assembly of the State of Vermont:

10 \* \* \* Sore Loser Law \* \* \*

11 Sec. 1. 17 V.S.A. § 2381(c) is added to read:

12 (c) In no event shall a candidate who loses a major party primary be  
13 nominated to appear on the general election ballot pursuant to this subchapter  
14 by a committee of any party other than the party for which the candidate  
15 appeared on the primary ballot.

16 Sec. 2. 17 V.S.A. § 2401 is amended to read:

17 § 2401. APPLICABILITY OF SUBCHAPTER

18 (a) A person may be nominated and have ~~his or her~~ the person’s name  
19 printed on the general election ballot for any office by filing a consent similar  
20 in form to the consent prescribed by section 2361 of this title and a statement  
21 of nomination with the Secretary of State. In the case of a nomination for

1 justice of the peace, the consent form and statement of nomination shall be  
2 filed with the town clerk.

3 (b) A candidate who loses a major party primary for any office shall not  
4 appear on the general election ballot as an independent candidate for the same  
5 office for which the candidate lost in the primary election.

6 \* \* \* Campaign Finance Limits for Statewide Candidates \* \* \*

7 Sec. 3. 17 V.S.A. § 2941(a) is amended to read:

8 § 2941. LIMITATIONS OF CONTRIBUTIONS

9 (a) In any election cycle:

10 \* \* \*

11 (5)(A) A political party shall not accept contributions totaling more  
12 than:

13 ~~(A)(i)~~ \$10,000.00 from a single source;

14 ~~(B)(ii)~~ \$10,000.00 from a political committee; or

15 ~~(C)(iii)~~ \$60,000.00 from a political party.

16 (B) Notwithstanding subdivision (A) of this subdivision (a)(5), a  
17 political party shall accept not more than \$20,000.00 from a candidate for State  
18 office.

19 \* \* \*



1 sufficient number of valid signatures to comply with the requirements of  
2 section 2355 of this title. Town and county clerks shall also notify the  
3 Secretary of State of any petitions found not to conform to the requirements of  
4 this chapter and returned to a candidate under section 2358 of this title; and  
5 shall notify the Secretary of State of the status of such ~~petition~~ petitions not  
6 later than two days after the last day for filing supplementary petitions.

7 (b) Information of a candidate’s gender, age, or race or ethnicity collected  
8 pursuant to subsection (a) of this section is exempt from public inspection and  
9 copying under the Public Records Act and shall be kept confidential, except  
10 that the Secretary of State may publish information pertaining to candidates’  
11 gender, age, or race or ethnicity in aggregate form.

12 Sec. 7. 17 V.S.A. § 2361(b) is amended to read:

13 (b)(1) The consent shall set forth the ~~name of the candidate,~~ candidate’s  
14 name as the candidate wishes to have it printed on the ballot, the candidate’s  
15 gender, age, or race or ethnicity, town of residence, ~~and~~ correct mailing  
16 address, and e-mail address. A candidate who does not provide information  
17 pertaining to gender, age, or race or ethnicity may still appear on the ballot if  
18 all other requirements are met.

19 \* \* \*

20 Sec. 8. 17 V.S.A. § 2665 is amended to read:

21 § 2665. NOTIFICATION TO SECRETARY OF STATE



1 with the Secretary of State a form consenting to candidacy for office as set  
2 forth in subsection 2587(e) of this title. The Secretary of State shall notify the  
3 town clerks of any filings made in accordance with this subsection not later  
4 than the Friday before the election.

5 (b) A write-in candidate shall not qualify as a primary winner unless ~~he or~~  
6 ~~she~~ the candidate receives ~~at least one-half~~ the higher of:

7 (1) 10 percent of the votes cast for candidates plus one additional vote;

8 or

9 (2) the same number of votes as the number of signatures required for  
10 ~~his or her~~ the candidate's office on a primary petition, except that if a write-in  
11 candidate receives more votes than a candidate whose name is printed on the  
12 ballot, ~~he or she may~~ the write-in candidate shall qualify as a primary winner.

13 ~~(b)~~(c) The write-in candidate who qualifies as a primary winner under this  
14 section must still be determined a winner under section 2369 of this chapter  
15 before ~~he or she~~ the candidate becomes the party's candidate in the general  
16 election.

17 Sec. 9a. 17 V.S.A. § 2472(b)(6) is added to read:

18 (6) In order to have votes listed for a write-in candidate under  
19 subdivision 2587(e)(3) of this title, not later than 5:00 p.m. on the second  
20 Friday preceding the general election, a write-in candidate for the General  
21 Assembly, any county office, any State office, or any federal office shall file

1 with the Secretary of State a form consenting to candidacy for office as set  
2 forth in subsection 2587(e) of this title. The Secretary of State shall notify the  
3 town clerks of any filings made in accordance with this subsection not later  
4 than the Friday before the election.

5 Sec. 9b. 17 V.S.A. § 2587(e) is amended to read:

6 (e)(1) In the case of “write-in” votes, the act of writing in the name of a  
7 candidate, or pasting a label containing a candidate’s name upon the ballot,  
8 without other indications of the voter’s intent, shall constitute a vote for that  
9 candidate, even though the voter did not fill in the square or oval after the  
10 name.

11 (2)(A) A vote for a write-in candidate shall be counted as a write-in vote  
12 that is without consent of candidate unless the write-in candidate filed a  
13 consent of candidate form with the Secretary of State in accordance with  
14 section 2370 of this title in the primary election, subsection 2472(b) of this title  
15 for the general election, and subsection § 2702(f) of this title for the  
16 presidential primary. The consent form shall set forth the name of the  
17 candidate, the name of the office for which the candidate consents to be a  
18 candidate, the candidate’s town of residence, and the candidate’s correct  
19 mailing address. The clerk shall record the name and vote totals of a write-in  
20 candidate who has filed in accordance with section 2370 of this title in the

1 primary election, subsection 2472(b) of this title for the general election, and  
2 subsection § 2702(f) of this title for the presidential primary.

3 (B) The Secretary of State shall prepare and furnish forms for  
4 candidate consent purposes.

5 (3) The election officials counting ballots and tallying results shall only  
6 list every person who receives a “write-in” vote and the number of votes  
7 received the names and votes received of those write-in candidates who  
8 consented to candidacy for the office pursuant to section 2370 of this title in  
9 the primary election, subsection 2472(b) of this title for the general election,  
10 and subsection 2702(f) of this title for the presidential primary. Any write-in  
11 votes for candidates who have not consented to the write-in candidacy shall be  
12 listed as “write-ins.”

13 \* \* \*

14 Sec. 9c. 17 V.S.A. § 2702(f) is added to read:

15 (f) In order to have votes counted for a write-in candidate under section  
16 2587 of this title, not later than 5:00 p.m. on the second Friday preceding the  
17 presidential primary election, a write-in candidate for nomination by any major  
18 political party shall file with the Secretary of State a form consenting to  
19 candidacy for office as set forth in subsection 2361(b) of this title. The  
20 Secretary of State shall notify the town clerks of any filings made in  
21 accordance with this subsection not later than the Friday before the election.





1 I, \_\_\_\_\_, solemnly swear or affirm that I am a resident of the town  
2 (city) of \_\_\_\_\_, State of Vermont, and that I am a legal voter in this town  
3 (city).

4 \_\_\_\_\_

5 (your signature)

6 (b) The early or absentee voter, except a voter returning a ballot  
7 electronically pursuant to subsection 2543(d) of this title, must sign the  
8 certificate on the outside of the envelope in order for the ballot to be valid.  
9 When an early or absentee voter is physically unable to sign ~~his or her~~ the  
10 voter's name, ~~he or she~~ the voter may mark an "X" or take an oath swearing or  
11 affirming to the statement on the certificate. The officers who deliver the  
12 ballots shall witness the mark or oath and sign their names with a statement  
13 attesting to this fact on the envelope.

14 Sec. 11. 17 V.S.A. § 2543 is amended to read:

15 § 2543. RETURN OF BALLOTS

16 \* \* \*

17 (d)(1) All early voter absentee ballots returned as follows shall be counted:

18 (A) by any means, to the town clerk's office before the close of  
19 business on the day preceding the election;

1           (B) to any secure ballot drop box provided by the town or city in  
2           which the voter is registered pursuant to section 2543a of this subchapter  
3           before the close of business on the day before the election;

4           (C) by mail to the town clerk’s office before the close of the polls on  
5           the day of the election; and

6           (D) by hand delivery to the presiding officer at the voter’s polling  
7           place before the closing of the polls at 7:00 p.m.

8           (2)(A) All ballots electronically delivered pursuant to subsection  
9           2539(b) or (c) of this title to voters with disabilities, as defined in 9 V.S.A.  
10           4501(2), and overseas voters, as defined in subdivision 2539(c)(3) of this title,  
11           and returned as follows shall be counted:

12                   (i) by means of a secure online portal administered by the  
13           Secretary of State, directly to the clerk before the close of business on the last  
14           day the clerk’s office is open prior to the election; and

15                   (ii) with electronic signature on the certificate required pursuant to  
16           section 2542 of this title prior to submitting the ballot to the clerk.

17           (B) A ballot electronically delivered pursuant to subsection 2539(b)  
18           or (c) of this title to voters with disabilities, as defined in 9 V.S.A. 4501(2),  
19           and overseas voters, as defined in subdivision 2539(c)(3) of this title, and then  
20           returned pursuant to subdivision (A) of this subdivision (d)(2) shall be printed

1 by the clerk and processed in the same manner as all other early or absentee  
2 ballots and in accordance with the procedures prescribed by this subchapter.

3 (C) The voter shall be notified when a ballot electronically delivered  
4 pursuant to subsection 2539(b) or (c) of this title to voters with disabilities, as  
5 defined in 9 V.S.A. 4501(2), and overseas voters, as defined in subdivision  
6 2539(c)(3) of this title, and then returned pursuant to subdivision (A) of this  
7 subdivision (d)(2) is received and printed by the clerk pursuant to subdivision  
8 (B) of this subdivision (d)(2).

9 (3) An early voter absentee ballot returned in a manner other than those  
10 set forth in subdivision (1) or (2)(A) of this subsection shall not be counted.

11 \* \* \*

12 \* \* \* Delinquent Disclosures for Candidates for State Office, County Office,  
13 State Senator, and State Representative \* \* \*

14 Sec. 11a. 17 V.S.A. chapter 49, subchapter 4 is amended to read:

15 Subchapter 4. Miscellaneous Provisions

16 \* \* \*

17 § 2414. CANDIDATES FOR STATE, COUNTY, AND LEGISLATIVE  
18 OFFICE; DISCLOSURE FORM

19 (a) Each candidate for State office, county office, State Senator, or State  
20 Representative shall file with the officer with whom consent of candidate  
21 forms are filed, along with ~~his or her~~ the candidate's consent, a disclosure form

1 prepared by the State Ethics Commission that contains the following  
2 information in regard to the previous calendar year:

3 \* \* \*

4 (c) In addition, each candidate for State office shall attach to the disclosure  
5 form described in subsection (a) of this section a copy of ~~his or her~~ the  
6 candidate's most recent U.S. Individual Income Tax Return Form 1040;  
7 provided, however, that the candidate may redact from that form the following  
8 information:

9 (1) the candidate's Social Security number and that of ~~his or her~~ the  
10 candidate's spouse, if applicable;

11 (2) the names of any dependent and the dependent's Social Security  
12 number; ~~and~~

13 (3) the signature of the candidate and that of ~~his or her~~ the candidate's  
14 spouse, if applicable;

15 (4) the candidate's street address; and

16 (5) any identifying information and signature of a paid preparer.

17 (d)(1) A senatorial district clerk or representative district clerk who  
18 receives a disclosure form under this section shall forward a copy of the  
19 disclosure to the Secretary of State within three business days ~~of~~ after  
20 receiving it.



1 candidate for State office, county office, State Senator, or State Representative  
2 shall be addressed as follows:

3 (1) The State Ethics Commission shall issue a notice of delinquency to  
4 the candidate for State office, county office, State Senator, or State  
5 Representative for any disclosure required of a candidate for State office,  
6 county office, State Senator, or State Representative by section 2414 of this  
7 title that is not filed by the time frames set forth in sections 2356, 2361, and  
8 2402 of this title.

9 (2) Following notice of delinquency sent by the State Ethics  
10 Commission to the candidate for State office, county office, State Senator, or  
11 State Representative, the candidate shall have five working days from the date  
12 of the issuance of the notice to cure the delinquency.

13 (3) Beginning six working days from the date of notice, the delinquent  
14 candidate for State office, county office, State Senator, or State Representative  
15 shall pay a \$10.00 penalty for each day thereafter that the disclosure remains  
16 delinquent; provided, however, that in no event shall the amount of any penalty  
17 imposed under this subdivision exceed \$1,000.00.

18 (4) The State Ethics Commission may reduce or waive any penalty  
19 imposed under this section if the candidate for State office, county office, State  
20 Senator, or State Representative demonstrates good cause, as determined by

1 the State Ethics Commission and in the sole discretion of the State Ethics  
2 Commission.

3 (b) The Commission shall send a notice of delinquency to the e-mail  
4 address provided by the candidate for State office, county office, State Senator,  
5 or State Representative in their consent of candidate form.

6 (c) The State Ethics Commission may avail itself of remedies available  
7 under the Vermont Setoff Debt Collection Act, as set forth in 32 V.S.A.  
8 chapter 151, subchapter 12, to collect any unpaid penalty.

9 (d)(1) A candidate for State office, county office, State Senator, or State  
10 Representative who files a disclosure with intent to defraud, falsify, conceal, or  
11 cover up by any trick, scheme, or device a material fact, or with intent to  
12 defraud make any false, fictitious, or fraudulent claim or representation as to a  
13 material fact, or with intent to defraud make or use any writing or document  
14 knowing the same to contain any false, fictitious, or fraudulent claim or entry  
15 as to a material fact shall be considered to have made a false claim for the  
16 purposes of 13 V.S.A. § 3016.

17 (2) Pursuant to 3 V.S.A. § 1223 and § 2904a of this title, complaints  
18 regarding any candidate for State office, county office, State Senator, or State  
19 Representative who fails to properly file a disclosure required under this  
20 subchapter, may be filed with the State Ethics Commission. The Executive  
21 Director of the State Ethics Commission shall refer complaints to the Attorney



1 General or to the State’s Attorney of jurisdiction for investigation, as  
2 appropriate.

3 \* \* \* Electronic Ballots Return Report \* \* \*

4 Sec. 11b. ELECTRONIC BALLOTS RETURN; REPORT

5 On or before January 15, 2025, the Secretary of State, in consultation with  
6 the Secretary of Digital Services, the Vermont Municipal Clerks’ and  
7 Treasurers’ Association, and other relevant stakeholders as determined by the  
8 Secretary of State, shall report to the House Committee on Government  
9 Operations and Military Affairs and the Senate Committee on Government  
10 Operations with an assessment of the electronic ballot return system as  
11 modified by 2023 amendments to 17 V.S.A. §§ 2542 and 2543, including any  
12 identified issues and recommendations for correcting any issues or improving  
13 related voting processes.

14 \* \* \* Opt-in Ranked-Choice Voting System for Town, Cities,  
15 and Villages \* \* \*

16 Sec. 11c. 17 V.S.A. chapter 55, subchapter 4 is added to read:

17 Subchapter 4. Ranked-Choice Voting

18 § 2691a. DEFINITIONS

19 As used in this subchapter:

20 (1) “Active candidate” means a candidate who has not been eliminated  
21 and who is not a withdrawn candidate.

1           (2) “By lot” means a method, determined by the Secretary of State, for  
2           randomly choosing between two or more active candidates.

3           (3) “Highest-ranked active candidate” means the active candidate  
4           assigned a higher ranking than any other active candidate.

5           (4) “Inactive ballots” means ballots that do not count as votes for any  
6           candidate due to one or more of the reasons listed in subdivision 2691d(c)(2)  
7           of this title.

8           (5) “Overvote” means an instance in which a voter assigned the same  
9           ranking to more than one candidate.

10           (6) “Ranking” means the number available to be assigned by a voter to a  
11           candidate to express the voter’s choice for that candidate. The number “1” is  
12           the highest ranking, followed by “2” and then “3” and so on.

13           (7) “Round” means an instance of the sequence of voting tabulation in  
14           accordance with section 2691d of this title.

15           (8) “Skipped ranking” means a voter does not assign a certain available  
16           ranking to any candidate but does assign a subsequent available ranking to a  
17           candidate.

18           (9) “Undervote” means a ballot on which a voter does not assign any  
19           ranking to any candidate in a particular contest.

1           (10) “Withdrawn candidate” means any candidate who has submitted a  
2           declaration of withdrawal in writing to the presiding officer, the effectiveness  
3           of which begins when filed with the presiding officer.

4           § 2691b. RANKED-CHOICE VOTING SYSTEM; APPLICATION

5           (a) Application.

6           (1) The provisions of the ranked-choice voting system described in this  
7           subchapter shall only apply to the election of a candidate running for an office  
8           in a town, city, or village if:

9                   (A) a town, city, or village has voted to elect officers by the  
10           Australian ballot system pursuant to section 2680 of this title and is using the  
11           Australian ballot system in accordance with subsection 2680 of this title;

12                   (B) that town, city, or village uses vote tabulators for the registering  
13           and counting of votes in local elections pursuant to section 2491 of this title;  
14           and

15                   (C) that town, city, or village has adopted the ranked-choice voting  
16           system described in this subchapter by a vote of the town, city, or village at its  
17           annual meeting or at a special meeting called for that purpose.

18           (2) Notwithstanding subdivision (1)(B) of this subsection, if the  
19           Secretary of State suspends the use of vote tabulators and requires the hand  
20           count of votes in an election pursuant to subdivision 2491(d)(1) of this title  
21           after 60 days prior to an election, the provisions of the ranked-choice voting

1 system described in this subchapter shall still apply to the election of a  
2 candidate running for an office in a town, city, or village who otherwise meets  
3 the requirements of subdivisions (1)(A) and (1)(C) of this subsection.

4 (b) Duration. Once a town, city, or village votes to adopt the ranked-choice  
5 voting system described in this subchapter, this ranked-choice voting system  
6 shall be used in that manner until the town, city, or village votes to discontinue  
7 use of the system.

8 § 2691c. RANKED-CHOICE VOTING SYSTEM; BALLOTS

9 Notwithstanding any contrary provisions in section 2681a of this title, a  
10 ballot for an election using the ranked-choice system in a town, city, or village  
11 shall allow voters to rank candidates in order of ordinal preference.

12 (1) The names of all candidates on the ballot shall be listed in  
13 alphabetical order.

14 (2) The ballot shall allow voters to assign rankings to candidates that are  
15 equal to the number of printed candidate names and blank write-in lines.

16 § 2691d. RANKED-CHOICE VOTING TABULATION

17 (a) Tabulation rounds. In any election of a candidate running for an office  
18 in a town, city, or village, each ballot shall count as one vote for the highest-  
19 ranked active candidate on that ballot. Tabulation shall proceed in rounds, as  
20 follows:

21 (1) Elections with one winner.

1           (A) If there are two or fewer active candidates, then tabulation is  
2           complete, and the candidate with the most votes is declared the winner of the  
3           election.

4           (B) If there are more than two active candidates, the active candidate  
5           with the fewest votes is eliminated, the votes for the eliminated candidate are  
6           transferred to each ballot’s next-ranked active candidate, and a new round  
7           begins.

8           (2) Elections with multiple winners.

9           (A) If the number of active candidates is equal to the number of seats  
10          available plus one, then tabulation is complete, and the candidates with the  
11          most votes are declared the winners of the election.

12          (B) If the number of active candidates is more than the number of  
13          seats available plus one, then the active candidate with the fewest votes is  
14          eliminated, the votes for the eliminated candidate are transferred to each  
15          ballot’s next-ranked active candidate, and a new round begins.

16          (3) Ties.

17          (A) If there is a tie between two active candidates with the fewest  
18          votes, the tie shall be resolved by lot to determine which candidate is defeated.  
19          The result of the tie resolution must be recorded and reused in the event of a  
20          recount.

1           (B) If there is a tie between the final active candidates, the presiding  
2           officer shall notify each active candidate involved in the tie, or the candidate’s  
3           designee, to be present at the presiding officer’s office or at the polling place at  
4           a certain time. At that time, the presiding officer shall select the winner of the  
5           tabulation by lot.

6           (b) Withdrawn candidates. Ranking orders containing withdrawn  
7           candidates shall be treated the same as ranking orders containing candidates  
8           who have been eliminated from tabulation.

9           (c) Inactive ballots and undervotes.

10           (1) In any round of tabulation, an inactive ballot does not count for any  
11           candidate and is not considered a vote for the purposes of determining which  
12           active candidate has the majority of the active votes in the final round of  
13           tabulation pursuant to subsection (a) of this section.

14           (2) A ballot is an inactive ballot if any of the following is true:

15           (A) The ballot does not rank any active candidates and is not an  
16           undervote.

17           (B) The ballot has reached an overvote.

18           (C) The ballot has reached two consecutive skipped rankings.

19           (3) An undervote does not count as either an active or inactive ballot in  
20           any round of tabulation.

21           § 2691e. RANKED-CHOICE VOTING RESULTS REPORTING

1        In addition to any other information required by law to be reported with  
2        final results, the following shall be made public:

3            (1) the total number of votes each candidate received in each round of  
4        the official tabulation, including votes for withdrawn candidates; and

5            (2) the total number of ballots that became inactive in each round  
6        because they did not contain any active candidates, reached an overvote, or  
7        reached two consecutive skipped rankings, reported as separate figures.

8        § 2691f. MUNICIPAL ORDINANCES

9            Municipalities shall have the power to adopt ordinances pursuant to  
10        24 V.S.A. chapter 59 for the purpose of the proper and efficient administration  
11        of the ranked-choice voting system in towns, cities, and villages, provided such  
12        ordinances do not controvert the provisions of this subchapter.

13        Sec. 11d. FIRST PERMISSIBLE ELECTION USING RANKED-CHOICE

14            VOTING SYSTEM

15            A town, city, or village may only use the ranked-choice voting system  
16        described in 17 V.S.A. chapter 55, subchapter 4 beginning at the 2024 annual  
17        meeting of that town, city, or village and then thereafter. A town, city, or  
18        village may nevertheless adopt pursuant to 17 V.S.A. § 2691b(a) a ranked-  
19        choice voting system in advance of the 2024 annual meeting.

20            \* \* \* Voter and Presiding Officer Education \* \* \*

21        Sec. 11e. VOTER AND PRESIDING OFFICER EDUCATION;

1 SECRETARY OF STATE’S OFFICE

2 The Secretary of State shall make available to voters in a town, city, or  
3 village that has adopted ranked-choice voting pursuant to 17 V.S.A. § 2691b  
4 information regarding the ranked-choice process and provide to presiding  
5 officers in those towns, cities, and villages training in order to assist them in  
6 implementing that process.

7 \* \* \* Ranked-Choice Voting Study Committee \* \* \*

8 Sec. 11f. RANKED-CHOICE VOTING; RANKED-CHOICE VOTING  
9 STUDY COMMITTEE; REPORT

10 (a) Creation. There is created the Ranked-Choice Voting Study Committee  
11 to examine issues in implementing ranked-choice voting in Vermont across all  
12 elections for State and federal office.

13 (b) Membership. The Ranked-Choice Voting Study Committee shall be  
14 composed of the following members:

15 (1) two current members of the House of Representatives, not from the  
16 same political party, who shall be appointed by the Speaker of the House;

17 (2) two current members of the Senate, not from the same political  
18 party, who shall be appointed by the Committee on Committees;

19 (3) one designee, appointed by the Secretary of State;

20 (4) three designees, appointed by the Vermont Municipal Clerks’ and  
21 Treasurers’ Association, from different-sized towns, cities, and villages,



1 different regions, and at least one shall be from a town, city, or village that use  
2 a hand count in elections;

3 (5) one designee, appointed by the Vermont League of Cities and  
4 Towns;

5 (6) a member of an organization focused on the conduct of elections,  
6 who shall be appointed by the Speaker of the House; and

7 (7) a member of a different organization focused on the conduct of  
8 elections, who shall be appointed by the Senate Committee on Committees.

9 (c) Powers and duties. The Ranked-Choice Voting Study Committee shall  
10 study ranked-choice voting systems with the goals of having  
11 recommendations, if any, for the implementation of ranked-choice voting for  
12 all primary or general elections for state or federal office occurring in 2026,  
13 including the following issues:

14 (1) education of voters;

15 (2) training of town clerks, presiding officers, and election staff;

16 (3) election integrity, security, and transportation of ballots;

17 (4) technological requirements in tabulators, hardware, and software;

18 (5) methodology of ranked-choice voting systems;

19 (6) canvassing of votes and roles of canvassing committees;

20 (7) post-election processes and reporting; and

1           (8) other items relating to the design and implementation of ranked-  
2           choice voting systems.

3           (d) Assistance. The Ranked-Choice Voting Study Committee shall have  
4           the administrative, technical, and legal assistance of the Vermont Office of  
5           Legislative Counsel and the Vermont Legislative Joint Fiscal Office.

6           (e) Report. On or before January 15, 2024, the Ranked-Choice Voting  
7           Study Committee shall report to the House Committee on Government  
8           Operations and Military Affairs and the Senate Committee on Government  
9           Operations with its findings and any recommendations for legislative action.

10          (f) Meetings.

11           (1) A member of the House of Representatives designated by the  
12           Speaker of the House shall call the first meeting of the Ranked-Choice Voting  
13           Study Committee to occur on or before August 1, 2023.

14           (2) The Ranked-Choice Voting Study Committee shall select a chair  
15           from among its legislative members at the first meeting.

16           (3) A majority of the members of the Ranked-Choice Voting Study  
17           Committee shall constitute a quorum.

18           (4) The Ranked-Choice Voting Study Committee shall cease to exist on  
19           November 1, 2024.

20          (g) Compensation and reimbursement.

1           (1) For attendance at meetings during adjournment of the General  
2           Assembly, a legislative member of the Ranked-Choice Voting Study  
3           Committee serving in the legislator’s capacity as a legislator shall be entitled to  
4           per diem compensation and reimbursement of expenses pursuant to 2 V.S.A.  
5           § 23 for not more than four meetings. These payments shall be made from  
6           monies appropriated to the General Assembly.

7           (2) Other members of the Ranked-Choice Voting Study Committee who  
8           are not paid for their services by the organization for which the member is  
9           representing on the Ranked-Choice Voting Study Committee shall be entitled  
10          to per diem compensation as permitted under 32 V.S.A. § 1010 for not more  
11          than four meetings. These payments shall be made from monies appropriated  
12          to the Office of the Secretary of State.

13          (h) Appropriation. The sum of \$1,000.00 is appropriated to the Office of  
14          the Secretary of State from the General Fund in fiscal year 2024 for per diem  
15          compensation for members of the Committee.

16                   \* \* \* Ranked-Choice Voting for Presidential Primary Elections \* \* \*

17          Sec. 11g. REDESIGNATION

18          17 V.S.A. §§ 2705 and 2706 are redesignated as 17 V.S.A. §§ 2710 and 2711.

19          Sec. 11h. 17 V.S.A. chapter 57, subchapter 1 is amended to read:

20                                   Subchapter 1. Presidential Primary

21          § 2700. DEFINITIONS

1       As used in this subchapter:

2           (1) “Active candidate” means a candidate who has not been eliminated  
3       and who is not a withdrawn candidate as set forth in subdivision (12) of this  
4       section.

5           (2) “By lot” means a method, determined by the Secretary of State, for  
6       randomly choosing between two or more active candidates.

7           (3) “Highest-ranked active candidate” means the active candidate  
8       assigned a higher ranking than any other active candidate.

9           (4) “Inactive ballots” means ballots that do not count as votes for any  
10       candidate due to one or more of the reasons listed in subdivision 2706(c)(2) of  
11       this title.

12           (5) “Major political party” has the same meaning as in subdivision  
13       2103(23)(A) of this title.

14           (6) “Overvote” means an instance in which a voter assigned the same  
15       ranking to more than one candidate.

16           (7) “Ranking” means the number available to be assigned by a voter to a  
17       candidate to express the voter’s choice for that candidate. The number “1” is  
18       the highest ranking, followed by “2,” and then “3,” and so on.

19           (8) “Round” means an instance of the sequence of voting tabulation in  
20       accordance with section 2706 of this title.



1       § 2704. RANKED-CHOICE VOTING; BALLOTS

2           (a) A presidential primary election for a major political party shall be  
3       conducted by ranked-choice voting.

4           (b) A person voting at the primary shall be required to ask for the ranked-  
5       choice ballot of the party in which the voter wishes to vote, and an election  
6       official shall record the voter’s choice of ballot by marking the entrance  
7       checklist with a letter code, as designated by the Secretary of State, to indicate  
8       the voter’s party choice.

9           (1) The ballot shall allow voters to rank candidates in order of choice.

10       The names of all candidates on the ballot shall be listed in alphabetical order.

11       ~~Each voter may vote for one candidate for the presidential nomination of one~~  
12       ~~party, either by placing a mark opposite the printed name of a candidate as in~~  
13       ~~other primaries, or by writing in the name of the candidate of the voter’s~~  
14       ~~choice.~~

15           (2) The ballot shall allow voters to assign rankings to candidates that are  
16       equal to the number of printed candidate names and blank write-in lines,  
17       except to the extent established by the Secretary pursuant to section 2709 of  
18       this title.

19       § 2705. TYPE OF RANKED-CHOICE VOTING

1       (a) At least 150 days before the date of the presidential primary election,  
2       the State committee of each major political party shall confirm in writing with  
3       the Secretary of State whether the party will award delegates either:

4             (1) on a winner-take-all basis in accordance with subsection 2706(d) of  
5       this title; or

6             (2) on a proportional basis in accordance with subsection 2706(e) of this  
7       title, in which case the party shall also indicate the applicable threshold or  
8       thresholds for receiving delegates.

9       (b) If a party fails to provide notice, or its notice does not specify how the  
10       party will award its delegates, the presidential primary election for that party  
11       shall be tabulated on a winner-take-all basis in accordance with subsection  
12       2706(d) of this title.

13       (c) At least 120 days before the date of the presidential primary election,  
14       the Secretary of State shall confirm with the State committee of each political  
15       party that the State is capable of implementing the party's preferences as  
16       declared under subsection (a) of this section or shall notify the State committee  
17       of any feasibility constraints that could prevent the State from implementing  
18       the party's preferences.

19       § 2706. RANKED-CHOICE VOTING TABULATION

20       (a) Tabulation rounds. In any presidential primary election for a major  
21       political party, each ballot shall count as one vote for the highest-ranked active

1 candidate on that ballot. Tabulation shall proceed in rounds. Each round  
2 proceeds sequentially as described in subsection (d) or (e) of this section, as  
3 applicable.

4 (b) Withdrawn candidates. Ranking orders containing withdrawn  
5 candidates shall be treated the same as ranking orders containing candidates  
6 who have been eliminated from tabulation.

7 (c) Inactive ballots and undervotes.

8 (1) In any round of tabulation, an inactive ballot does not count for any  
9 candidate and is not considered a vote for the purposes of determining either  
10 which active candidate has majority of the active votes in the final round of  
11 tabulation pursuant to subsection (d) of this section or which active candidates  
12 possess a vote total above the threshold for receiving delegates pursuant to  
13 subsection (e) of this section.

14 (2) A ballot is an inactive ballot if any of the following is true:

15 (A) The ballot does not rank any active candidates and is not an  
16 undervote.

17 (B) The ballot has reached an overvote.

18 (C) The ballot has reached two consecutive skipped rankings.

19 (3) An undervote does not count as either an active or inactive ballot in  
20 any round of tabulation.



1       (d) Award of delegates on winner-take-all basis. If a major political party  
2       awards all of the State’s delegates to a single candidate on a winner-take-all  
3       basis, tabulation shall proceed as follows:

4               (1) If there are two or fewer active candidates, then tabulation is  
5       complete and the candidate with the most votes is declared the winner of the  
6       election.

7               (2) If there are more than two active candidates, the active candidate  
8       with the fewest votes is eliminated, the votes for the eliminated candidate are  
9       transferred to each ballot’s next-ranked active candidate, and a new round  
10       begins.

11               (3) If there is a tie between two active candidates with the fewest votes,  
12       the tie shall be resolved by lot to determine which candidate is defeated. The  
13       result of the tie resolution must be recorded and reused in the event of a  
14       recount.

15               (4) If there is a tie between the final two active candidates, the Secretary  
16       of State shall notify each active candidate involved in the tie, or the candidate’s  
17       designee, to be present at the Secretary of State’s office at a certain time. At  
18       that time, the Secretary of State shall select the winner of the tabulation by lot.

19       (e) Award of delegates on proportional basis. If a major political party  
20       awards the State’s delegates to multiple candidates on a proportional basis,  
21       tabulation shall proceed as follows:

1           (1) If the vote total of every active candidate is above the threshold for  
2           receiving delegates as confirmed by the major political party pursuant to  
3           subdivision 2705(a)(2) of this title, then tabulation is complete.

4           (2) If any active candidate is below the threshold for receiving  
5           delegates, then the active candidate with the fewest votes is eliminated, votes  
6           for the eliminated candidate are transferred to each ballot's next-ranked active  
7           candidate, and a new round begins.

8           (3) If there is a tie between two active candidates with the fewest votes  
9           and tabulation is not yet complete, the tie shall be resolved by lot to determine  
10           which candidate is defeated. The result of the tie resolution must be recorded  
11           and reused in the event of a recount.

12           (f) Certification of tabulation rounds. The Secretary of State shall certify  
13           the results of each round tabulated pursuant to subsection (d) or (e) of this  
14           section, as applicable, along with any other information required under section  
15           2707 of this title, to the State chairperson and the national committee of each  
16           political party that had at least one candidate on the State-administered  
17           presidential primary election ballot to allocate national delegate votes in  
18           accordance with the party's State and national rules.

19           (g) Nothing in this act shall be construed to preclude a political party from  
20           allocating delegates according to its own rules for allocating such delegates.

21           § 2707. RANKED-CHOICE VOTING RESULTS REPORTING

1        (a) Unofficial preliminary round-by-round results shall be released as soon  
2        as feasible after the polls close and at regular intervals thereafter until the  
3        counting of ballots is complete. Unofficial preliminary round-by-round results  
4        shall be clearly labeled as preliminary and, to the extent feasible, shall include  
5        the percent of ballots counted to date.

6        (b) In addition to any other information required by law to be reported with  
7        final results, the following shall be made public:

8                (1) the total number of votes each candidate received in each round  
9                of the official tabulation, including votes for withdrawn candidates; and

10               (2) the total number of ballots that became inactive in each round  
11               because they did not contain any active candidates, reached an overvote, or  
12               reached two consecutive skipped rankings, reported as separate figures.

13        (c) If a major political party allocates delegates by geographical unit or  
14        district, round-by-round results by geographical unit or district shall be made  
15        public in addition to state-wide results.

16        § 2708. CANVASSING COMMITTEE CERTIFICATES

17        When the canvassing committee provided for in section 2592 of this title  
18        prepares its certificate of election for a presidential primary election for a  
19        major political party, the canvass shall state the number of final round votes  
20        received by each candidate who has received votes in the final round of  
21        tabulation.

1 Sec. 11i. 17 V.S.A. § 2709 is added to read:

2 § 2709. RULEMAKING

3 The Secretary of State shall adopt rules pursuant to 3 V.S.A. chapter 25 for  
4 the proper and efficient administration of presidential primary elections,  
5 including procedures for ensuring that voting tabulators, voting tabulator  
6 memory cards, and related software are able to tabulate rank-choice voting  
7 when necessary; procedures for ensuring that the number of rankings allowed  
8 to voters be uniform across the State for any given contest, that the number of  
9 rankings allowed in any given contest be the maximum number allowed by the  
10 equipment, and that the number of rankings allowed be not fewer than three in  
11 any event; procedures for the release of round-by-round results; procedures for  
12 requesting and conducting recounts of the results of presidential primary  
13 elections for major candidates; and procedures for filing returns in accordance  
14 with section 2588 of this title.

15 \* \* \* Vote Tabulators; Returns \* \* \*

16 Sec. 11j. TALLY SHEETS; SUMMARY SHEETS; RETURNS

17 The Secretary of State shall ensure that on or before January 1, 2028,  
18 all tally sheets, summary sheets, and returns described in 17 V.S.A. § 2586 are  
19 designed to record ranked-choice voting results in accordance with this act.

20 \* \* \* Effective Date \* \* \*

21 Sec. 12. EFFECTIVE DATES

1        This act shall take effect on July 1, 2023, except that Secs. 11g  
2        (redesignation) and 11h (amending 17 V.S.A. chapter 57, subchapter 1) shall  
3        take effect on January 1, 2027, and Secs. 11i (rulemaking) and 11j (tally  
4        sheets; summary sheets; returns) shall take effect on January 1, 2025.

5  
6  
7  
8

9        (Committee vote: \_\_\_\_\_)

10  
11  
12

\_\_\_\_\_  
Senator \_\_\_\_\_  
FOR THE COMMITTEE