

280 State Drive - Center Building
Waterbury, VT 05671-1000



OFFICE OF THE SECRETARY
TEL: (802) 241-0440
FAX: (802) 241-0450

JENNEY SAMUELSON
SECRETARY

TODD W. DALOZ
DEPUTY SECRETARY

STATE OF VERMONT
AGENCY OF HUMAN SERVICES

MEMORANDUM

TO: Sarah Copeland Hanzas, Secretary of State

FROM: Jenney Samuelson, Secretary, Agency of Human Services

A handwritten signature in black ink, appearing to be 'Jenney Samuelson'.

DATE: August 6, 2024

SUBJECT: Signatory Authority for Purposes of Authorizing Administrative Rules

I hereby designate Kristin McClure, Interim Deputy Secretary, Agency of Human Services as signatory to fulfill the duties of the Secretary of the Agency of Human Services as the adopting authority for administrative rules as required by Vermont's Administrative Procedures Act, 3. V.S.A § 801 et seq.

CC: KristinMcClure@vermont.gov

1. TITLE OF RULE FILING:

**Health Benefits Eligibility and Enrollment Rule,
Nonfinancial Eligibility Requirements (Part 3)**

2. PROPOSED NUMBER ASSIGNED BY THE SECRETARY OF STATE

24P 032

3. ADOPTING AGENCY:

Agency of Human Services (AHS)

4. PRIMARY CONTACT PERSON:

(A PERSON WHO IS ABLE TO ANSWER QUESTIONS ABOUT THE CONTENT OF THE RULE).

Name: Dani Fuoco

Agency: Agency of Human Services

Mailing Address: 280 State Drive, NOB 1 South, Waterbury,
Vermont 05671-1010

Telephone: 802-585-4265 Fax: 802-241-0450

E-Mail: dani.fuoco@vermont.gov

Web URL *(WHERE THE RULE WILL BE POSTED)*:

[https://humanservices.vermont.gov/rules-
policies/health-care-rules](https://humanservices.vermont.gov/rules-policies/health-care-rules)

5. SECONDARY CONTACT PERSON:

(A SPECIFIC PERSON FROM WHOM COPIES OF FILINGS MAY BE REQUESTED OR WHO MAY ANSWER QUESTIONS ABOUT FORMS SUBMITTED FOR FILING IF DIFFERENT FROM THE PRIMARY CONTACT PERSON).

Name: Jessica Ploesser

Agency: Agency of Human Services

Mailing Address: 280 State Drive, NOB 1 South, Waterbury,
VT 05671-1010

Telephone: 802-241-0454 Fax: 802-241-0450

E-Mail: jessica.ploesser@vermont.gov

6. RECORDS EXEMPTION INCLUDED WITHIN RULE:

(DOES THE RULE CONTAIN ANY PROVISION DESIGNATING INFORMATION AS CONFIDENTIAL; LIMITING ITS PUBLIC RELEASE; OR OTHERWISE, EXEMPTING IT FROM INSPECTION AND COPYING?) No

IF YES, CITE THE STATUTORY AUTHORITY FOR THE EXEMPTION:

N/A

PLEASE SUMMARIZE THE REASON FOR THE EXEMPTION:

N/A

7. LEGAL AUTHORITY / ENABLING LEGISLATION:

(THE SPECIFIC STATUTORY OR LEGAL CITATION FROM SESSION LAW INDICATING WHO THE ADOPTING ENTITY IS AND THUS WHO THE SIGNATORY SHOULD BE. THIS SHOULD BE A SPECIFIC CITATION NOT A CHAPTER CITATION).

3 V.S.A. 801(b) (11); 33 V.S.A. 1901(a) (1) and 1810

8. EXPLANATION OF HOW THE RULE IS WITHIN THE AUTHORITY OF THE AGENCY:

This rule amends an existing rule on eligibility and enrollment in the State of Vermont's health benefit programs. AHS's authority to adopt rules as identified above includes, by necessity, the authority to amend the rules to ensure continued alignment with federal and state guidance and law.

9. THE FILING HAS CHANGED SINCE THE FILING OF THE PROPOSED RULE.

10. THE AGENCY HAS INCLUDED WITH THIS FILING A LETTER EXPLAINING IN DETAIL WHAT CHANGES WERE MADE, CITING CHAPTER AND SECTION WHERE APPLICABLE.

11. SUBSTANTIAL ARGUMENTS AND CONSIDERATIONS WERE NOT RAISED FOR OR AGAINST THE ORIGINAL PROPOSAL.

12. THE AGENCY HAS NOT INCLUDED COPIES OF ALL WRITTEN SUBMISSIONS AND SYNOPSES OF ORAL COMMENTS RECEIVED.

13. THE AGENCY HAS NOT INCLUDED A LETTER EXPLAINING IN DETAIL THE REASONS FOR THE AGENCY'S DECISION TO REJECT OR ADOPT THEM.

14. CONCISE SUMMARY (150 WORDS OR LESS):

This proposed rulemaking amends Parts 2, 3, and 7 of the 8-part Health Benefits Eligibility and Enrollment (HBEE) rule. Parts 2, 3, and 7 were last amended effective January 1, 2024. Substantive revisions include: making beneficiary-friendly changes to Transitional Medical Assistance eligibility; codifying the exclusion of dividend/interest income for purposes of Medicare Savings Program eligibility; repealing the exception of Deferred Action for Childhood Arrivals (DACA) recipients as being "lawfully present" for purposes of Qualified Health Plan eligibility; repealing the requirement to pursue potential unearned income for purposes of Medicaid eligibility; codifying the automatic enrollment of SSI recipients as Qualified Medicare Beneficiaries; codifying the 90-day post-

denial reconsideration period for Medicaid applicants who did not cooperate with the application process; and repealing the interview requirement for purposes of long-term care Medicaid eligibility.

15. EXPLANATION OF WHY THE RULE IS NECESSARY:

The changes align HBEE with federal and state guidance and law, provide clarification, correct information, improve clarity, and make technical corrections. Substantive revisions include those listed in the concise summary above.

16. EXPLANATION OF HOW THE RULE IS NOT ARBITRARY:

The rules are required to implement state and federal health care guidance and laws. Additionally, the rules are within the authority of the Secretary, are within the expertise of AHS, and are based on relevant factors including consideration of how the rules affect the people and entities listed below.

17. LIST OF PEOPLE, ENTERPRISES AND GOVERNMENT ENTITIES AFFECTED BY THIS RULE:

Medicaid applicants/enrollees;

Individuals who wish to purchase health coverage including those who apply for premium and cost-sharing assistance;

Health insurance issuers;

Eligibility and enrollment assisters, including agents and brokers;

Health care providers;

Health law, policy and related advocacy and community-based organizations and groups including the Office of the Health Care Advocate; and

Agency of Human Services including its departments.

18. BRIEF SUMMARY OF ECONOMIC IMPACT (150 WORDS OR LESS):

The substantive revisions in this rulemaking are anticipated to be budget neutral to the State. The Medicaid budget has had the impact of many of these changes embedded for years due to the Medicaid continuous coverage requirements in place during the COVID-19 Public Health Emergency and temporary flexibilities that Vermont has utilized during the unwinding of the continuous coverage requirements.

Other changes in Parts 2, 3, and 7 align the rule with federal and state guidance and law, provide clarification, correct information, improve clarity, and make technical corrections.

These changes do not carry a specific economic impact on any person or entity.

19. A HEARING WAS HELD.

20. HEARING INFORMATION

(THE FIRST HEARING SHALL BE NO SOONER THAN 30 DAYS FOLLOWING THE POSTING OF NOTICES ONLINE).

IF THIS FORM IS INSUFFICIENT TO LIST THE INFORMATION FOR EACH HEARING, PLEASE ATTACH A SEPARATE SHEET TO COMPLETE THE HEARING INFORMATION.

Date: 10/4/2024

Time: 01:00 PM

Street Address: Virtual Hearing - Phone or Microsoft Teams

Call in (audio only) (802) 522-8456; Conference ID: 836 836 515#

For Teams Link, view Public Notice in Global Commitment Register on AHS website.

Zip Code:

URL for Virtual: https://teams.microsoft.com/l/meetup-join/19%3ameeting_MDM5MjdiODAtNDQxNC00MWUxLWlWZWUtZWlWZGZiNzViODZh%40thread.v2/0?context=%7b%22Tid%22%3a%2220b4933b-baad-433c-9c02-70edcc7559c6%22%2c%220id%22%3a%22beb0dd2a-7ce6-4285-9bad-e79977845027%22%7d

Date:

Time: AM

Street Address:

Zip Code:

URL for Virtual:

Date:

Time: AM

Street Address:

Zip Code:

URL for Virtual:

Date:

Time: AM

Street Address:

Zip Code:

URL for Virtual:

21. DEADLINE FOR COMMENT (NO EARLIER THAN 7 DAYS FOLLOWING LAST HEARING):

10/11/2024

KEYWORDS (PLEASE PROVIDE AT LEAST 3 KEYWORDS OR PHRASES TO AID IN THE SEARCHABILITY OF THE RULE NOTICE ONLINE).

Health Benefits Eligibility and Enrollment

HBEE

Vermont Health Connect

Medicaid

Exchange

QHP

Qualified Health Plan

Health Benefit



State of Vermont
Agency of Human Services
280 State Drive
Waterbury, VT 05671-1000
www.humanservices.vermont.gov

Jenney Samuelson, Secretary
[phone] 802-241-0440
[fax] 802-241-0450

MEMORANDUM

To: Sarah Copeland Hanzas, Secretary of State, Vermont Secretary of State Office
Rep. Trevor Squirrel, Chair, Legislative Committee on Administrative Rules (LCAR)

From: Adaline Strumolo, Deputy Commissioner, Department of Vermont Health Access

Cc: Kristin McClure, Interim Deputy Secretary, Agency of Human Services
Charlene Dindo, Committee Assistant, Legislative Committee on Administrative Rules
Louise Corliss, APA Coordinator, Secretary of State's Office

Date: October 28, 2024

Re: Agency of Human Services Final Proposed Rule Filing

Enclosed are the final proposed rule filings for the following Health Benefits Eligibility and Enrollment (HBEE) rule parts:

Amended:

- 24P031 HBEE Part Two – Eligibility Standards
- 24P032 HBEE Part Three – Nonfinancial Eligibility Requirements
- 24P033 HBEE Part Seven – Eligibility and Enrollment Procedures

No public comments were received during the public comment period.

The following technical changes were made to HBEE Part Two and Part Seven since the proposed filing:

- Sections 6.00(b)(6), 7.02(f), 8.02(f), and 9.02(f) were deleted to remove references to the requirement to pursue potential unearned income for purposes of Medicaid eligibility, as this requirement has been repealed.
- Footnote 55 at section 57.00(c)(5)(ii) was added to reference federal regulation.
- Footnote 90 at section 62.00 was added to reference federal regulation.

Changes are indicated in red and highlighted in grey in the annotated copy of the final proposed rule for HBEE Part Two and Part Seven. No changes were made from the proposed rule in HBEE Part Three.

If you have any questions, please contact Dani Fuoco, Senior Policy & Implementation Analyst, at 802-585-4265.

Adopting Page

Instructions:

This form must accompany each filing made during the rulemaking process:

Note: To satisfy the requirement for an annotated text, an agency must submit the entire rule in annotated form with proposed and final proposed filings. Filing an annotated paragraph or page of a larger rule is not sufficient. Annotation must clearly show the changes to the rule.

When possible, the agency shall file the annotated text, using the appropriate page or pages from the Code of Vermont Rules as a basis for the annotated version. New rules need not be accompanied by an annotated text.

1. **TITLE OF RULE FILING:**

**Health Benefits Eligibility and Enrollment Rule,
Nonfinancial Eligibility Requirements (Part 3)**

2. **ADOPTING AGENCY:**

Agency of Human Services (AHS)

3. **TYPE OF FILING** (*PLEASE CHOOSE THE TYPE OF FILING FROM THE DROPDOWN MENU BASED ON THE DEFINITIONS PROVIDED BELOW*):

- **AMENDMENT** - Any change to an already existing rule, even if it is a complete rewrite of the rule, it is considered an amendment if the rule is replaced with other text.
- **NEW RULE** - A rule that did not previously exist even under a different name.
- **REPEAL** - The removal of a rule in its entirety, without replacing it with other text.

This filing is **AN AMENDMENT OF AN EXISTING RULE** .

4. **LAST ADOPTED** (*PLEASE PROVIDE THE SOS LOG#, TITLE AND EFFECTIVE DATE OF THE LAST ADOPTION FOR THE EXISTING RULE*):

Part 2 - Eligibility Standards, SOS #23P025, effective 1/1/2024; Part 3 - Nonfinancial Eligibility Requirements, SOS #23P026, effective 1/1/2024; Part 7 - Eligibility-and-Enrollment Procedures, SOS #23P029, effective 1/1/2024.



INTERAGENCY COMMITTEE ON ADMINISTRATIVE RULES (ICAR) MINUTES

Meeting Date/Location: August 12, 2024, virtually via Microsoft Teams

Members Present: Chair Sean Brown, Diane Sherman, Jared Adler, Jennifer Mojo, John Kessler, Michael Obuchowski, Natalie Weill, and Nicole Dubuque

Members Absent:

Minutes By: Melissa Mazza-Paquette

- 2:00 p.m. meeting called to order, welcome and introductions.
- Approval of minutes from the July 8, 2024 meeting.
- No additions/deletions to agenda. Agenda approved as drafted, noting that proposed rules #2-5 and proposed rules #8-11 will be taken up together when presented.
- No public comments made.
- Presentation of Proposed Rules on pages 2-13 to follow.
 1. General Assistance Emergency Housing Assistance Rules, Department for Children and Families, page 2
 2. Health Benefits Eligibility and Enrollment Rule, Eligibility Standards (Part 2), Agency of Human Services, page 3
 3. Health Benefits Eligibility and Enrollment Rule, Nonfinancial Eligibility Requirements (Part 3), Agency of Human Services, page 4
 4. Health Benefits Eligibility and Enrollment Rule, Eligibility-and-Enrollment Procedures (Part 7), Agency of Human Services, page 5
 5. Administrative Rules for Notaries Public, Secretary of State, Office of Professional Regulation, page 6
 6. Licensing and Operating Rules for Therapeutic Community Residences, Department of Disabilities, Aging and Independent Living, page 7
 7. Administrative Rules for Peer Support Provider Certification and Peer Recovery Support Specialist Certification, Secretary of State, Office of Professional Regulation, page 8
 8. Dental Services, Agency of Human Services, page 9
 9. Dental Services for Beneficiaries Under Age 21, and Pregnant and Postpartum Women, Agency of Human Services, page 10
 10. Orthodontic Treatment, Agency of Human Services, page 11
 11. Medical and Surgical Services of a Dentist, Agency of Human Services, page 12
 12. Chiropractic Services, Agency of Human Services, page 13
- Next scheduled meeting is September 9, 2024, at 2:00 p.m.
- 3:26 p.m. meeting adjourned.

Proposed Rule: Health Benefits Eligibility and Enrollment Rule, Nonfinancial Eligibility Requirements (Part 3), Agency of Human Services

Presented By: Dani Fuoco

Motion made to accept the rule by Sean Brown, seconded by Mike Obuchowski, and passed unanimously except for Natalie Weill who abstained, with the following recommendations:

1. Proposed Filing – Coversheet, #12: Clarify the last sentence based upon responses in #11 and the economic impact statement.
2. Public Input Maximization Plan, #3: Clarify the last sentence in the 2nd paragraph regarding stakeholders.

DRAFT

Economic Impact Analysis

Instructions:

In completing the economic impact analysis, an agency analyzes and evaluates the anticipated costs and benefits to be expected from adoption of the rule; estimates the costs and benefits for each category of people enterprises and government entities affected by the rule; compares alternatives to adopting the rule; and explains their analysis concluding that rulemaking is the most appropriate method of achieving the regulatory purpose. If no impacts are anticipated, please specify “No impact anticipated” in the field.

Rules affecting or regulating schools or school districts must include cost implications to local school districts and taxpayers in the impact statement, a clear statement of associated costs, and consideration of alternatives to the rule to reduce or ameliorate costs to local school districts while still achieving the objectives of the rule (see 3 V.S.A. § 832b for details).

Rules affecting small businesses (excluding impacts incidental to the purchase and payment of goods and services by the State or an agency thereof), must include ways that a business can reduce the cost or burden of compliance or an explanation of why the agency determines that such evaluation isn’t appropriate, and an evaluation of creative, innovative or flexible methods of compliance that would not significantly impair the effectiveness of the rule or increase the risk to the health, safety, or welfare of the public or those affected by the rule.

1. TITLE OF RULE FILING:

**Health Benefits Eligibility and Enrollment Rule,
Nonfinancial Eligibility Requirements (Part 3)**

2. ADOPTING AGENCY:

Agency of Human Services (AHS)

3. CATEGORY OF AFFECTED PARTIES:

LIST CATEGORIES OF PEOPLE, ENTERPRISES, AND GOVERNMENTAL ENTITIES POTENTIALLY AFFECTED BY THE ADOPTION OF THIS RULE AND THE ESTIMATED COSTS AND BENEFITS ANTICIPATED:

Categories of people, enterprises, and governmental entities that may be affected by these rules:

Medicaid applicants/enrollees;

Individuals who wish to purchase health coverage including those who apply for premium and cost-sharing assistance;

Health insurance issuers (including standalone dental issuers);

Eligibility and enrollment assisters, including agents and brokers;

Health care providers;

Health law, policy and related advocacy and community-based organizations and groups including the Office of the Health Care Advocate; and

Agency of Human Services including its departments.

Anticipated costs and benefits of this rule:

The substantive revisions in this rulemaking are anticipated to be budget neutral to the State. The Medicaid budget has had the impact of many of these changes embedded for years due to the Medicaid continuous coverage requirements in place during the COVID-19 Public Health Emergency and temporary flexibilities that Vermont has utilized during the unwinding of the continuous coverage requirements.

Other changes in Parts 2, 3, and 7 align the rule with federal and state guidance and law, provide clarification, correct information, improve clarity, and make technical corrections.

These changes do not carry a specific economic impact on any person or entity.

4. IMPACT ON SCHOOLS:

INDICATE ANY IMPACT THAT THE RULE WILL HAVE ON PUBLIC EDUCATION, PUBLIC SCHOOLS, LOCAL SCHOOL DISTRICTS AND/OR TAXPAYERS CLEARLY STATING ANY ASSOCIATED COSTS:

No impact.

5. ALTERNATIVES: *CONSIDERATION OF ALTERNATIVES TO THE RULE TO REDUCE OR AMELIORATE COSTS TO LOCAL SCHOOL DISTRICTS WHILE STILL ACHIEVING THE OBJECTIVE OF THE RULE.*

Not applicable.

6. IMPACT ON SMALL BUSINESSES:

INDICATE ANY IMPACT THAT THE RULE WILL HAVE ON SMALL BUSINESSES (EXCLUDING IMPACTS INCIDENTAL TO THE PURCHASE AND PAYMENT OF GOODS AND SERVICES BY THE STATE OR AN AGENCY THEREOF):

No impact.

7. SMALL BUSINESS COMPLIANCE: *EXPLAIN WAYS A BUSINESS CAN REDUCE THE COST/BURDEN OF COMPLIANCE OR AN EXPLANATION OF WHY THE AGENCY DETERMINES THAT SUCH EVALUATION ISN'T APPROPRIATE.*

Not applicable.

8. COMPARISON:

COMPARE THE IMPACT OF THE RULE WITH THE ECONOMIC IMPACT OF OTHER ALTERNATIVES TO THE RULE, INCLUDING NO RULE ON THE SUBJECT OR A RULE HAVING SEPARATE REQUIREMENTS FOR SMALL BUSINESS:

There are no alternatives to the adoption of this rule. The rule is required to implement state and federal law.

9. SUFFICIENCY: *DESCRIBE HOW THE ANALYSIS WAS CONDUCTED, IDENTIFYING RELEVANT INTERNAL AND/OR EXTERNAL SOURCES OF INFORMATION USED.*

AHS has analyzed and evaluated the anticipated costs and benefits to be expected from the adoption of these rules including considering the costs and benefits for each category of persons and entities described above. There are no alternatives to the adoption of this rule; it is necessary to ensure continued alignment with federal and state guidance and law on eligibility and enrollment in health benefits programs.

Environmental Impact Analysis

Instructions:

In completing the environmental impact analysis, an agency analyzes and evaluates the anticipated environmental impacts (positive or negative) to be expected from adoption of the rule; compares alternatives to adopting the rule; explains the sufficiency of the environmental impact analysis. If no impacts are anticipated, please specify “No impact anticipated” in the field.

Examples of Environmental Impacts include but are not limited to:

- Impacts on the emission of greenhouse gases
- Impacts on the discharge of pollutants to water
- Impacts on the arability of land
- Impacts on the climate
- Impacts on the flow of water
- Impacts on recreation
- Or other environmental impacts

1. TITLE OF RULE FILING:

**Health Benefits Eligibility and Enrollment Rule,
Nonfinancial Eligibility Requirements (Part 3)**

2. ADOPTING AGENCY:

Agency of Human Services (AHS)

3. GREENHOUSE GAS: *EXPLAIN HOW THE RULE IMPACTS THE EMISSION OF GREENHOUSE GASES (E.G. TRANSPORTATION OF PEOPLE OR GOODS; BUILDING INFRASTRUCTURE; LAND USE AND DEVELOPMENT, WASTE GENERATION, ETC.):*
No impact.

4. WATER: *EXPLAIN HOW THE RULE IMPACTS WATER (E.G. DISCHARGE / ELIMINATION OF POLLUTION INTO VERMONT WATERS, THE FLOW OF WATER IN THE STATE, WATER QUALITY ETC.):*
No impact.

5. LAND: *EXPLAIN HOW THE RULE IMPACTS LAND (E.G. IMPACTS ON FORESTRY, AGRICULTURE ETC.):*
No impact.

6. **RECREATION:** *EXPLAIN HOW THE RULE IMPACTS RECREATION IN THE STATE:*
No impact.
7. **CLIMATE:** *EXPLAIN HOW THE RULE IMPACTS THE CLIMATE IN THE STATE:*
No impact.
8. **OTHER:** *EXPLAIN HOW THE RULE IMPACT OTHER ASPECTS OF VERMONT'S ENVIRONMENT:*
No impact.
9. **SUFFICIENCY:** *DESCRIBE HOW THE ANALYSIS WAS CONDUCTED, IDENTIFYING RELEVANT INTERNAL AND/OR EXTERNAL SOURCES OF INFORMATION USED.*
No impact.

Public Input Maximization Plan

Instructions:

Agencies are encouraged to hold hearings as part of their strategy to maximize the involvement of the public in the development of rules. Please complete the form below by describing the agency's strategy for maximizing public input (what it did do, or will do to maximize the involvement of the public).

This form must accompany each filing made during the rulemaking process:

1001 1002 1003 1004 1005 1006 1007 1008 1009 1010 1011 1012 1013 1014 1015 1016 1017 1018 1019 1020 1021 1022 1023 1024 1025 1026 1027 1028 1029 1030 1031 1032 1033 1034 1035 1036 1037 1038 1039 1040 1041 1042 1043 1044 1045 1046 1047 1048 1049 1050 1051 1052 1053 1054 1055 1056 1057 1058 1059 1060 1061 1062 1063 1064 1065 1066 1067 1068 1069 1070 1071 1072 1073 1074 1075 1076 1077 1078 1079 1080 1081 1082 1083 1084 1085 1086 1087 1088 1089 1090 1091 1092 1093 1094 1095 1096 1097 1098 1099 1100

1. TITLE OF RULE FILING:

**Health Benefits Eligibility and Enrollment Rule,
Nonfinancial Eligibility Requirements (Part 3)**

2. ADOPTING AGENCY:

Agency of Human Services (AHS)

3. PLEASE DESCRIBE THE AGENCY'S STRATEGY TO MAXIMIZE PUBLIC INVOLVEMENT IN THE DEVELOPMENT OF THE PROPOSED RULE, LISTING THE STEPS THAT HAVE BEEN OR WILL BE TAKEN TO COMPLY WITH THAT STRATEGY:

AHS consulted with key stakeholders on the development of policies in this rulemaking. AHS took input from the Office of the Health Care Advocate/Vermont Legal Aid, Qualified Health Plan issuers, members, and providers through the Medicaid & Exchange Advisory Committee.

The proposed rule was be posted on the AHS website for public comment, and a public hearing was held on October 4, 2024. No one attended the hearing. When the proposed rule was filed with the Office of the Secretary of State, AHS provided notice and access to the rule, through the Global Commitment Register, to stakeholders and all persons who subscribe to the Global Commitment Register.

The public comment period ended October 11, 2024. No comments were received. Part 2 and Part 7 have been amended since the proposed filing with technical changes to improve clarity. The technical changes are included in the Global Commitment Register notice as

Public Input

well as the cover memo for this filing. There are no changes to Part 3 since the proposed filing.

The Global Commitment Register is a database that provides notification of policy changes and clarification of existing Medicaid policy, including rulemaking, under Vermont's 1115 Global Commitment to Health waiver. Anyone can subscribe to the Global Commitment Register. Subscribers will receive email notification of the filing including hyperlinks to the documents posted on the Global Commitment Register and an explanation of how to be further involved in the rulemaking.

4. BEYOND GENERAL ADVERTISEMENTS, PLEASE LIST THE PEOPLE AND ORGANIZATIONS THAT HAVE BEEN OR WILL BE INVOLVED IN THE DEVELOPMENT OF THE PROPOSED RULE:

Agency of Human Services including its departments;

Agency of Administration;

Department of Financial Regulation;

Medicaid and Exchange Advisory Committee;

Representatives of Vermont's Health Insurance Industry, including the Qualified Health Plan issuers;

Health law, policy and related advocacy and community-based organizations and groups, including the Office of the Health Care Advocate at Vermont Legal Aid.

Table of Contents

Part Three Nonfinancial eligibility requirements.....	1
15.00 Nonfinancial eligibility requirements, in general.....	1
16.00 Social Security number.....	1
16.01 Medicaid.....	1
16.02 QHP.....	2
17.00 Citizenship and immigration status.....	3
17.01 Definitions.....	3
17.02 General Rules.....	7
17.03 Medicaid five-year bar for qualified non-citizens.....	8
18.00 Assignment of rights and cooperation requirements for Medicaid.....	10
18.01 In general.....	10
18.02 Assignment of rights to payments.....	10
18.03 Cooperation in Obtaining Payments.....	10
18.04 Good cause for noncooperation.....	11
18.05 Enrollment in a health insurance plan.....	11
19.00 Incarceration and QHP eligibility.....	12
19.01 In general.....	12
19.02 Exception.....	12
20.00 Living arrangements for Medicaid eligibility purposes.....	12
20.01 In general.....	12
20.02 Correctional facility.....	13
20.03 Determination of residence in an institution.....	13
20.04 Homeless individuals.....	13
20.05 Financial responsibility and living arrangement.....	14

21.00	Residency	14
21.01	In general	14
21.02	Incapability of indicating intent	14
21.03	Who is a state resident	14
21.04	Placement by a state in an out-of-state institution	14
21.05	An individual receiving Aid to the Aged, Blind, and Disabled (AABD)	15
21.06	An individual age 21 and over	15
21.07	An individual receiving Title IV-E payments	16
21.08	An individual under age 21	16
21.09	Specific prohibitions	17
21.10	Interstate agreements	17
21.11	Cases of disputed residency	18
21.12	Special rule for tax households with members in multiple Exchange service areas	18
21.13	Temporary absences from the state	18
21.14	Vermont residence as Medicaid payment requirement	19
22.00	[Reserved]	19
23.00	Minimum essential coverage	19
23.01	Minimum essential coverage	19
23.02	Affordable coverage for employer-sponsored MEC	25
23.03	Minimum value for employer-sponsored MEC	27
23.04	Enrollment in eligible employer-sponsored plan	27
23.05	Special eligibility rules	28
23.06	Eligibility determinations for MEC exemptions	29
Part Three Nonfinancial eligibility requirements		4
15.00	Nonfinancial eligibility requirements, in general	1
16.00	Social Security number	1

16.01	Medicaid	1
16.02	QHP	2
17.00	Citizenship and immigration status	3
17.01	Definitions	3
17.02	General Rules	7
17.03	Medicaid five-year bar for qualified non-citizens	8
18.00	Assignment of rights and cooperation requirements for Medicaid	10
18.01	In general	10
18.02	Assignment of rights to payments	10
18.03	Cooperation in Obtaining Payments	10
18.04	Good cause for noncooperation	11
18.05	Enrollment in a health insurance plan	11
19.00	Incarceration and QHP eligibility	12
19.01	In general	12
19.02	Exception	12
20.00	Living arrangements for Medicaid eligibility purposes	12
20.01	In general	12
20.02	Correctional facility	13
20.03	Determination of residence in an institution	13
20.04	Homeless individuals	13
20.05	Financial responsibility and living arrangement	14
21.00	Residency	14
21.01	In general	14
21.02	Incapability of indicating intent	14
21.03	Who is a state resident	14

21.04	Placement by a state in an out-of-state institution	14
21.05	An individual receiving Aid to the Aged, Blind, and Disabled (AABD)	15
21.06	An individual age 21 and over	15
21.07	An individual receiving Title IV-E payments	16
21.08	An individual under age 21	16
21.09	Specific prohibitions	17
21.10	Interstate agreements	17
21.11	Cases of disputed residency	18
21.12	Special rule for tax households with members in multiple Exchange service areas	18
21.13	Temporary absences from the state	18
21.14	Vermont residence as Medicaid payment requirement	19
22.00	Pursuit of potential unearned income for Medicaid eligibility	19
23.00	Minimum essential coverage	19
23.01	Minimum essential coverage	19
23.02	Affordable coverage for employer-sponsored MEC	25
23.03	Minimum value for employer-sponsored MEC	27
23.04	Enrollment in eligible employer-sponsored plan	27
23.05	Special eligibility rules	28
23.06	Eligibility determinations for MEC exemptions	29

Nonfinancial eligibility requirements

Part Three

Nonfinancial eligibility requirements

15.00 Nonfinancial eligibility requirements, in general (01/15/2017, GCR 16-096)

This part catalogs the nonfinancial eligibility requirements that apply across all health benefits. The provisions that assign these requirements to a particular program or benefit are set forth in Part Two of this rule.

16.00 Social Security number (01/15/2017, GCR 16-096)

16.01 Medicaid¹ (01/15/2017, GCR 16-096)

(a) In general

- (1) Except as provided in paragraph (b) of this subsection, as a condition of Medicaid eligibility, each individual (including children) seeking Medicaid must furnish their Social Security number.
- (2) AHS will advise the individual of:
 - (i) The statute or other authority under which it is requesting the individual's Social Security number; and
 - (ii) The uses that will be made of each Social Security number, including its use for verifying income, eligibility, and amount of medical assistance payments under §§ 53.00 through 56.00.
- (3) If an individual cannot recall their Social Security number or Social Security numbers or has not been issued a Social Security number, AHS will:
 - (i) Assist the individual in completing an application for a Social Security number;
 - (ii) Obtain evidence required under SSA regulations to establish the age, the citizenship or non-citizenship status, and the true identity of the individual; and
 - (iii) Either send the application to SSA or, if there is evidence that the individual has previously been issued a Social Security number, request SSA to furnish the number.
- (4) Services to an otherwise eligible individual will not be denied or delayed pending issuance or verification of the individual's Social Security number by SSA or if the individual meets one of the exceptions in paragraph (b) of this subsection.
- (5) The Social Security number furnished by an individual will be verified to insure the Social Security number was issued to that individual, and to determine whether any other Social Security numbers were issued to that individual. See § 55.02(a) for information on the verification process.

¹ 42 CFR § 435.910.

Nonfinancial eligibility requirements

(b) Exception

- (1) The requirement of paragraph (a)(1) of this subsection does not apply, and a Medicaid identification number will be given, to an individual who:
 - (i) Is not eligible to receive a Social Security number;
 - (ii) Does not have a Social Security number and may only be issued a Social Security number for a valid non-work reason in accordance with 20 CFR § 422.104; or
 - (iii) Refuses to obtain a Social Security number because of well-established religious objections. The term "well-established religious objections" means that the individual is a member of a recognized religious sect or division of the sect, and adheres to the tenets or teachings of the sect or division of the sect and for that reason is conscientiously opposed to applying for or using a national identification number including a Social Security number.
- (2) The Medicaid identification number may be either a Social Security number obtained on the individual's behalf or another unique identifier.
- (3) An individual who has a Social Security number is not subject to this exception and must provide such number.

(c) Social Security numbers of Medicaid non-applicants.² AHS may request the Social Security number of a person who is not applying for Medicaid for themselves provided that:

- (1) Provision of such Social Security number is voluntary;
- (2) Such Social Security number is used only to determine an applicant's or enrollee's eligibility for a health-benefits program or for a purpose directly connected to the administration of the state plan; and
- (3) At the time such Social Security number is requested, AHS provides clear notice to the individual seeking assistance, or person acting on such individual's behalf, that provision of the non-applicant's Social Security number is voluntary and information regarding how the Social Security number will be used.

16.02 QHP³ (01/15/2017, GCR 16-096)

- (a) An individual applying for a QHP, with or without APTC or CSR, and who has a Social Security number must provide it. The number provided will be verified by AHS. See § 55.02(a) for information on the verification process.
- (b) Except as provided in paragraph (c) of this subsection, a person who is not seeking coverage for themselves need not provide a Social Security number.

² 42 CFR § 435.907(e)(3).

³ 45 CFR § 155.310(a)(3).

Nonfinancial eligibility requirements

- (c) An application filer seeking APTC must provide the Social Security number of a tax filer who is not an applicant only if an applicant attests that the tax filer has a Social Security number and filed a tax return for the year for which tax data would be utilized for verification of household income and family size.⁴

17.00 Citizenship and immigration status⁵ (01/01/202501/01/2024, GCR 24-07623-084)

17.01 Definitions (01/01/202501/01/2024, GCR 24-07623-084)

(a) U.S. Citizen

- (1) An individual born in the 50 states, the District of Columbia, Puerto Rico, Guam, Virgin Islands, and the Northern Mariana Islands (except for individuals born to foreign diplomats);
- (2) A naturalized citizen; or
- (3) An individual who otherwise qualifies for U.S. citizenship under § 301 of the Immigration and Nationality Act (INA), 8 USC §§ 1401.

- (b) Citizenship⁶. Includes status as a “national of the United States,” and includes both citizens of the United States and non-citizen nationals of the United States.

(c) National⁷

- (1) An individual who:
 - (i) Is a U.S. citizen; or
 - (ii) Though not a citizen, owes permanent allegiance to the United States.
- (2) For purposes of determining health-benefits eligibility, including verification requirements, citizens and non-citizen nationals of the United States are treated the same.
- (3) As a practical matter, non-citizen nationals include individuals born in American Samoa or Swains Island.

- (d) Qualified non-citizen.⁸ An individual who is:

⁴ 45 CFR § 155.305(f)(6).

⁵ This section establishes the health-benefits citizenship and immigration-status eligibility requirements. Rules covering the related attestation and verification requirements and outlining documentary evidence are set forth in § 54.00.

⁶ 42 CFR § 435.4.

⁷ 8 USC § 1101(a)(22).

⁸ 42 CFR § 435.4 (“qualified non-citizen” includes the term “qualified alien” as defined at 8 USC § 1641(b) and (c)); 42

Nonfinancial eligibility requirements

- (1) A lawful, permanent resident of the United States (LPR);
- (2) A refugee, including:
 - (i) An individual admitted to the United States under § 207 of the INA;
 - (ii) A Cuban or Haitian entrant, as defined in § 501(e)(2) of the Refugee Education Assistance Act of 1980. There are three general categories of individuals who are considered "Cuban and Haitian entrants." A Cuban/Haitian national meets the definition of "Cuban and Haitian entrant" if he or she:
 - (A) Was granted parole status as a Cuban/Haitian entrant (Status Pending) on or after April 21, 1980 or has been paroled into the United States on or after October 10, 1980;
 - (B) Is the subject of removal, deportation or exclusion proceedings under the Immigration and Nationality Act and with respect to whom a final, nonappealable, and legally enforceable order of removal, deportation or exclusion has not been entered; or
 - (C) Has an application for asylum pending with the Department of Homeland Security (DHS) and with respect to whom a final, nonappealable, and legally enforceable order of removal, deportation or exclusion has not been entered.
 - (iii) An Amerasian, admitted to the United States under § 584 of the Foreign Operations Export Financing, and Related Programs Appropriation Act, 1988 (as contained in § 101(e) of Public Law 100-202 and amended by the 9th proviso under Migration and Refugee Assistance in title II of the Foreign Operations Export Financing, and Related Programs Act, 1989, Public Law 100-461, as amended);
- (3) An asylee, as defined in § 208 of the INA;
- (4) A non-citizen whose deportation has been withheld under:
 - (i) § 243(h) of the INA, as in effect prior to April 1, 1997, (the effective date of § 307 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA), division C of Public Law 104-208); or
 - (ii) § 241(b)(3) of the INA, as amended by § 305(a) of division C of Public Law 104-208;
- (5) A non-citizen who has been granted parole for at least one year by the USCIS under § 212(d)(5) of the INA;
- (6) A non-citizen who has been granted conditional entry under § 203(a)(7) of the INA;
- (7) A battered non-citizen, as defined in paragraph (e) of this subsection;
- (8) A victim of a severe form of trafficking, in accordance with the Victims of Trafficking and Violence Protection Act of 2000 (22 USC § 7105(b));

CFR § 435.406(a)(2).

Nonfinancial eligibility requirements

- (9) An American Indian, born outside the U.S. and who enters and re-enters and resides in the U.S. is, for Medicaid purposes, considered a lawful permanent resident and, as such, a qualified non-citizen. This includes:
- (i) An American Indian who was born in Canada and who is of at least one-half American Indian blood. This does not include the non-citizen spouse or child of such an Indian or a non-citizen whose membership in an Indian tribe or family is created by adoption, unless such person is of at least 50% American Indian blood.
 - (ii) An American Indian who is a member of a Federally-recognized Indian tribe, as defined in § 4(e) of the Indian Self-Determination and Education Assistance Act, 25 USC § § 450b(e); or⁹
- (10) A citizen of the Republic of the Marshall Islands, the Federated States of Micronesia, or the Republic of Palau (Compact of Free Association migrants).¹⁰
- (e) Battered non-citizen
- (1) An individual who is:
- (i) A victim of battering or cruelty by a spouse or a parent, or by a member of the spouse or parent's family residing in the same household as the victim and the spouse or parent consented to, or acquiesced in the battery or cruelty;
 - (ii) The parent of a child who has been such a victim, provided that the individual did not actively participate in the battery or cruelty; or
 - (iii) The child residing in the same household of such a victim.
- (2) For the purposes of establishing qualified non-citizen status, the battered non-citizen must meet all of the following conditions:
- (i) The individual must no longer be residing in the same household as the perpetrator of the abuse or cruelty;
 - (ii) The battery or cruelty must have a substantial connection with the need for medical assistance; and
 - (iii) The individual must have been approved for legal immigration status, or have a petition pending that makes a prima facie case for legal immigration status, under one of the following categories:
 - (A) Permanent residence under the Violence Against Women Act (VAWA);
 - (B) A pending or approved petition for legal permanent residence filed by a spouse or parent on USCIS Form I-130 or Form I-129f; or

⁹ Abenaki is not a federally-recognized tribe.

¹⁰ Consolidated Appropriations Act of 2021, § 208.

Nonfinancial eligibility requirements

(C) Suspension of deportation or cancellation of removal under VAWA.

(f) [Reserved]

(g) Lawfully present in the United States. An individual who is a non-citizen and who:

- (1) Is a qualified non-citizen, as defined in paragraph (d) of this subsection;
- (2) Is in a valid nonimmigrant status, as defined in 8 USC § 1101(a)(15) or otherwise under the immigration laws (as defined in 8 USC § 1101(a)(17));
- (3) Is paroled into the United States in accordance with 8 USC § 1182(d)(5) for less than 1 year, except for a non-citizen paroled for prosecution, for deferred inspection or pending removal proceedings;
- (4) Is granted temporary resident status in accordance with 8 USC § 1160 or 1255a;
- (5) Is granted Temporary Protected Status (TPS) in accordance with 8 USC § 1254a;
- (6) Is granted employment authorization under 8 CFR § 274a.12(c);
- (7) Is a Family Unity beneficiary in accordance with § 301 of Public Law 101-649, as amended; or section 1504 of the LIFE Act Amendments of 2000, title XV of H.R. 5666, enacted by reference in Public Law 106-554 (see § 1504 of App. D to Pub L. 106-554);
- (8) Is covered by Deferred Enforced Departure (DED) in accordance with a decision made by the President;
- (9) Is granted deferred action status except as described at subsection (16) below;
- (10) Has a pending application for adjustment of status;
- (11) Is an individual:
 - (i) With a pending application for asylum under 8 USC § 1158 for withholding of removal under 8 USC § 1231, or for relief under the Convention Against Torture; and
 - (ii) Under the age of 14;
- (12) Has been granted withholding of removal under the Convention Against Torture;
- (13) Has a pending or approved petition for Special Immigrant Juvenile classification as described in 8 USC § 1101(a)(27)(J); or
- (14) Is lawfully present in American Samoa under the immigration laws of American Samoa.
- (15) [Reserved]
- (16) Exception. For purposes of Medicaid eligibility. An individual with deferred action under DHS's deferred action for childhood arrivals process, as described in the Secretary of Homeland Security's June 15,

Nonfinancial eligibility requirements

2012, memorandum and 8 CFR § 236.22, shall not be considered to be lawfully present with respect to any of the above categories in paragraphs (1) through (14) of this definition.

- (h) Non-citizen.¹¹ Has the same meaning as the term “alien,” as defined in section 101(a)(3) of the INA, (8 USC § 1101(a)(3)) and includes any individual who is not a citizen or national of the United States, defined at 8 USC § 1101(a)(22).

17.02 General Rules (01/15/2017, GCR 16-096)

- (a) Health benefits, in general. Except as provided in paragraphs (b) through (d) of this subsection, as a condition of eligibility for health benefits, an individual must be a citizen or national of the United States and, for purposes of enrollment in a QHP, must reasonably expect to be a citizen or national for the entire period for which QHP enrollment is sought.
- (b) Enrollment in Medicaid. An individual who is a non-citizen is eligible for Medicaid if the individual otherwise satisfies the eligibility requirements and is:
- (1) A qualified non-citizen who is not subject to the five-year bar under § 17.03(b); or
 - (2) A non-citizen who is not subject to the five-year bar under § 17.03(c).
- (c) Enrollment in a QHP, with or without APTC or CSR. An individual who is a non-citizen who is lawfully present in the United States is eligible for enrollment in a QHP, with or without APTC or CSR, if the individual otherwise satisfies the eligibility requirements for a QHP and is reasonably expected to be a non-citizen who is lawfully present for the entire period for which QHP enrollment is sought.
- (d) Emergency medical services.¹² An individual who is ineligible for Medicaid solely because of immigration status is eligible for the treatment of emergency medical conditions if all of the following conditions are met:
- (1) The individual has, after sudden onset, a medical condition (including emergency labor and delivery) manifesting itself by acute symptoms of sufficient severity (including severe pain) such that the absence of immediate medical attention could reasonably be expected to result in serious:
 - (i) Jeopardy to the individual's health;
 - (ii) Impairment of bodily functions; or
 - (iii) Dysfunction of any bodily organ or part.
 - (2) The individual meets all eligibility requirements for Medicaid except that non-qualified non-citizens need not present a Social Security number or document immigration status.

¹¹ 42 CFR § 435.4.

¹² A legally-present individual who is enrolled in a QHP, with or without subsidies, is nevertheless eligible for emergency Medicaid. See CMS Response to Comment, 77 FR 17144, 17170.

Nonfinancial eligibility requirements

- (3) Emergency medical services do not include organ transplant procedures or routine prenatal or post partum care.

17.03 Medicaid five-year bar for qualified non-citizens (01/01/2024, GCR 23-084)

- (a) Qualified non-citizens subject to 5-year bar.¹³ Non-citizens who enter the United States on or after August 22, 1996, as qualified non-citizens are not eligible to receive Medicaid for five years from the date they enter the country. If they are not qualified non-citizens when they enter, the five-year bar begins the date they become a qualified non-citizen. The following qualified non-citizens are subject to the five-year bar:
- (1) Lawful permanent residents (LPRs);
 - (2) Non-citizens granted parole for at least one year;
 - (3) Non-citizens granted conditional entry (however, as a practical matter the five-year bar will never apply to such non-citizens, since, by definition, they entered the U.S. and obtained qualified non-citizen status prior to August 22, 1996); and
 - (4) Battered non-citizens.
- (b) Qualified non-citizens not subject to 5-year bar.¹⁴ The following qualified non-citizens are not subject to the five-year bar:
- (1) Refugees;
 - (2) Asylees;
 - (3) Cuban and Haitian Entrants;
 - (4) Victims of a severe form of trafficking;
 - (5) Non-citizens whose deportation is being withheld;
 - (6) Qualified non-citizens who are:
 - (i) Honorably discharged veterans;
 - (ii) On active duty in the U.S. military; or
 - (iii) The spouse (including a surviving spouse who has not remarried) or unmarried dependent child of an honorably discharged veteran or individual on active duty in the U.S. Military;

¹³ 42 CFR § 435.406(a)(2); 8 USC § § 1613(a).

¹⁴ 42 CFR § 435.406(a)(2); 8 USC § § 1613(b).

Nonfinancial eligibility requirements

- (7) Non-citizens admitted to the country as Amerasian immigrants;
 - (8) Legal permanent residents who first entered the United States under another exempt category (i.e., as a refugee, asylee, Cuban or Haitian entrant, trafficking victim, or non-citizen whose deportation was being withheld) and who later converted to the LPR status;
 - (9) Haitians granted Humanitarian Parole status;
 - (10) Citizens and nationals of Iraq and Afghanistan with Special Immigrant status; and
 - (11) Citizens of the Republic of the Marshall Islands, the Federated States of Micronesia, and the Republic of Palau (Compact of Free Association migrants).¹⁵
- (c) Non-citizens not subject to 5-year bar.¹⁶ The five-year bar does not apply to:
- (1) Non-citizens who are applying for treatment of an emergency medical condition only;
 - (2) Non-citizens who entered the United States and became qualified non-citizens prior to August 22, 1996; and
 - (3) Non-citizens who entered prior to August 22, 1996, and remained "continuously present" in the United States until becoming a qualified non-citizen on or after that date. Any single absence of more than 30 consecutive days or a combined total absence of 90 days before obtaining qualified non-citizen status is considered to interrupt "continuous presence."
 - (i) Non-citizens who do not meet "continuous presence" are subject to the five-year bar beginning from the date they become a qualified non-citizen.
 - (ii) Non-citizens do not have to remain continuously present in the United States after obtaining qualified non-citizen status.
 - (4) Members of a Federally-recognized Indian tribe;
 - (5) American Indians born in Canada to whom § 289 of the INA applies; and
 - (6) Children up to 21 years of age and women during pregnancy and their post partum period, who are lawfully residing in the United States and otherwise eligible. AHS will verify that the child or pregnant woman is lawfully residing in the United States at the time of the individual's initial eligibility determination and at the time of eligibility redeterminations. Lawfully residing means an individual who is a non-citizen who is considered lawfully present pursuant to § 17.01(g) and is a Vermont resident.

¹⁵ Consolidated Appropriations Act of 2021, § 208.

¹⁶ Interim Guidance on Verification of Citizenship, Qualified Alien Status and Eligibility Under Title IV of the Personal Responsibility and Work Opportunity Act of 1996; 62 Federal Register 61344 and 61415 (November 17, 1997).

Nonfinancial eligibility requirements

18.00 Assignment of rights and cooperation requirements for Medicaid (01/01/2024, GCR 23-084)

18.01 In general¹⁷ (01/01/2024, GCR 23-084)

As a condition of initial and continuing eligibility, a legally-able individual who is applying for or enrolled in Medicaid must meet the requirements related to the pursuit of medical support, third-party payments, and the requirement to enroll or remain enrolled in a group health insurance plan, as provided for below.

18.02 Assignment of rights to payments (01/15/2017, GCR 16-096)

- (a) In general. An individual who is applying for, or enrolled in Medicaid, with the legal authority to do so, must assign their rights to medical support and third-party payments for medical care. If they have the legal authority to do so, they must also assign the rights of any other individual who is applying for or enrolled in Medicaid to such support and payments.
- (b) Exceptions. No assignment is required for:
- (1) Medicare payments; or
 - (2) Cash payments from the Department of Veterans Affairs for aid and attendance.

18.03 Cooperation in Obtaining Payments (01/01/2024, GCR 23-084)

- (a) Applicants must attest that they will cooperate, and enrollees must cooperate in:
- (1) Establishing the identity of a child's parents and in obtaining medical support and payments, unless the individual establishes good cause for not cooperating as described in § 18.04 or is a pregnant woman described at § 3.00; and
 - (2) Identifying and providing information to assist in pursuing third parties who may be liable to pay for care and services under the plan, unless the individual establishes good cause for not cooperating as described in § 18.04.
- (b) To meet this requirement, an individual may be required to:
- (1) Provide information or evidence relevant and essential to obtain such support or payments;
 - (2) Appear as a witness in court or at another proceeding;
 - (3) Provide information or attest to lack of information under penalty of perjury; or
 - (4) Take any other reasonable steps necessary for establishing parentage or securing medical support or

¹⁷ 42 CFR § 435.610.

Nonfinancial eligibility requirements

third-party payments.

18.04 Good cause for noncooperation (01/15/2017, GCR 16-096)

- (a) In general. An individual who is applying for or enrolled in Medicaid may request a waiver of the cooperation requirement under § 18.03. Those to whom a good-cause waiver for noncooperation has been granted are eligible for Medicaid, provided that all other program requirements are met. AHS will grant such waivers when either of the following circumstances has been substantiated to AHS's satisfaction:
- (1) Compliance with the cooperation requirement is reasonably anticipated to result in physical or emotional harm to the individual responsible for cooperating or the person for whom medical support or third-party payments are sought. Emotional harm means an emotional impairment that substantially affects an individual's functioning; or
 - (2) Compliance with the cooperation requirement would entail pursuit of medical support for a child:
 - (i) Conceived as a result of incest or rape from the father of that child;
 - (ii) For whom adoption proceedings are pending; or
 - (iii) For whom adoptive placement is under active consideration.
- (b) Required documentation. An Individual requesting a waiver of the cooperation requirement bears the primary responsibility for providing the documentation AHS deems necessary to substantiate their claims of good cause. AHS will consider an individual who has requested a good-cause waiver and submitted the required documentation to be eligible for Medicaid while a decision on the request is pending.
- (c) Review of good-cause waiver. A review of the continued existence of good cause circumstances upon which a waiver has been granted is required no less frequently than at each redetermination of eligibility for those cases in which determination of good cause is based on a circumstance that may change. A formal decision based upon resubmission of evidence is not required, however, unless AHS determines that a significant change of circumstances relative to good cause has occurred.

18.05 Enrollment in a health insurance plan (01/15/2017, GCR 16-096)

- (a) An individual who is applying for, or enrolled in Medicaid, may be required to enroll or remain enrolled in a group health insurance plan for which AHS pays the premiums. (See Medicaid Covered Services Rule (MCSR) 7108.) Payment of group health insurance premiums shall be made only under the conditions specified in this subsection and in MCSR 7108.1 and remain entirely at AHS's discretion. Such payment of premiums shall not be considered an entitlement for any individual.
- (b) As a condition of continuing eligibility, an individual may be required to remain enrolled in an individual health insurance plan, provided that they are enrolled in a plan for which the state has been paying the premiums on a continuous basis since July 2000.
- (c) For the purposes of this subsection and MCSR 7108.1, a group health insurance plan is a plan that meets the definition of a group health insurance plan specified in 8 V.S.A. § 4079. An individual health insurance plan is a plan that does not meet that definition.

Nonfinancial eligibility requirements

19.00 Incarceration and QHP eligibility (01/15/2017, GCR 16-096)**19.01 In general¹⁸ (01/15/2017, GCR 16-096)**

An incarcerated individual, other than an individual who is incarcerated pending the disposition of charges, is ineligible for enrollment in a QHP.

19.02 Exception¹⁹ (01/15/2017, GCR 16-096)

An incarcerated individual may be an applicable tax filer if a family member is eligible to enroll in a QHP.

20.00 Living arrangements for Medicaid eligibility purposes (01/01/2024, GCR 23-084)**20.01 In general (01/01/2024, GCR 23-084)**

Individuals or couples meet the living-arrangement requirement for Medicaid eligibility purposes if they live in:

- (a) Their own home;
- (b) The household of another; or
- (c) The following public institutions:
 - (1) The Vermont Psychiatric Care Hospital (VPCH) or successor entity or entities, if the individual is:
 - (i) Under the age of 21 (if a Medicaid enrollee is a patient of VPCH upon reaching their 21st birthday, eligibility may be continued to the date of discharge or their 22nd birthday, whichever comes first, as long as they continue to meet all other eligibility requirements); or
 - (ii) Age 65 or older.
 - (2) An intermediate care facility for people with developmental disabilities (ICF-DD).
 - (3) A facility supported in whole or in part by public funds whose primary purpose is to provide medical care other than the treatment of mental disease, including nursing and convalescent care, inpatient care in a hospital, drug and alcohol treatment, etc.
- (d) A private facility, if:
 - (1) The primary purpose of the facility is to provide medical care other than the treatment of mental diseases, including nursing and convalescent care, inpatient care in a hospital, drug and alcohol treatment, etc.;

¹⁸ 26 CFR § 1.36B-2(a)(4); 45 CFR § 155.305(a)(2).

¹⁹ 26 CFR § 1.36B-2(a)(4); See §§ 1312(f)(1)(B) and 1312(f)(3) of the ACA (42 USC § 18032(f)(1)(B) and (f)(3)) and 26 CFR § 1.36B-3(b)(2).

Nonfinancial eligibility requirements

and

- (2) The facility meets the following criteria:
 - (i) There is no agreement or contract obliging the institution to provide total support to the individual;
 - (ii) There has been no transfer of property to the institution by the individual or on their behalf, unless maintenance by the institution has been of sufficient duration to fully exhaust the individual's equity in the property transferred at a rate equal to the monthly charges to other residents in the institution; and
 - (iii) There is no restriction on the individual's freedom to leave the institution.
- (3) An individual under the age of 21 or age 65 or older meets the living arrangement requirement if they live at the Brattleboro Retreat. In addition, an individual who is a patient at the facility upon reaching their 21st birthday, has eligibility continued to the date of discharge or their 22nd birthday, whichever comes first, as long as they continue to meet all other eligibility requirements.

20.02 Correctional facility (01/01/2018, GCR 17-045)

- (a) In general.²⁰ An individual living in a correctional facility, including a juvenile facility, is not precluded from being determined eligible for Medicaid or from retaining their Medicaid eligibility if they were eligible before becoming incarcerated. However, the individual's Medicaid benefits will be suspended during their incarceration period (described in (b) below).
- (b) Incarceration period. Incarceration begins on the date of admission and ends when the individual moves out of the correctional facility.
- (c) Inpatient exception: Transfer to a medical facility.²¹ While incarcerated, Medicaid is available when the inmate is an inpatient in a medical institution not under the control of the corrections system. Such institutions include a hospital, nursing facility, juvenile psychiatric facility, or intermediate care facility.

20.03 Determination of residence in an institution (01/15/2017, GCR 16-096)

Residence in an institution is determined by the dates of admission and discharge. An individual at home in the community on a visiting pass is still a resident of the institution.

20.04 Homeless individuals (01/15/2017, GCR 16-096)

A homeless individual is considered to be living in their own home.

²⁰ 42 CFR §§ 435.1009 and 435.1010.

²¹ 42 CFR §§ 435.1009 and 435.1010. This is also based on various letters from CMS to states, inquiring about the availability of federal funds participation for inmate inpatient health care.

Nonfinancial eligibility requirements

20.05 Financial responsibility and living arrangement (01/15/2017, GCR 16-096)

The financial responsibility of relatives varies depending upon the type of living arrangement.

21.00 Residency (01/01/2024, GCR 23-084)**21.01 In general²² (01/15/2017, GCR 16-096)**

AHS will provide health benefits to an eligible Vermont resident.

21.02 Incapability of indicating intent (01/15/2017, GCR 16-096)

For purposes of this section, an individual is considered incapable of indicating intent regarding residency if the individual:

- (a) Has an I.Q. of 49 or less or has a mental age of 7 years or less, based on tests acceptable to AHS;
- (b) Is judged legally incompetent; or
- (c) Is found incapable of indicating intent based on medical documentation obtained from a physician, psychologist, or other person licensed by the state in the field of intellectual disabilities.

21.03 Who is a state resident (01/15/2017, GCR 16-096)

A resident of the state is any individual who:

- (a) Meets the conditions in §§ 21.04 through 21.08; or
- (b) Meets the criteria specified in an interstate agreement under § 21.10.

21.04 Placement by a state in an out-of-state institution²³ (01/01/2023, GCR 22-031)

- (a) Any state agency, including an entity recognized under state law as being under contract with the state for such purposes, that arranges for an individual to be placed in an institution located in another state is recognized as acting on behalf of the state in making a placement. For purposes of this subsection, "institution" includes foster care homes licensed under 45 CFR § 1355.20 that provide food, shelter and supportive services to one or more people unrelated to the proprietor. The state arranging or actually making the placement is considered as the individual's state of residence.
- (b) Any action beyond providing information to the individual and the individual's family would constitute arranging

²² 42 CFR § 435.403; 45 CFR § 155.305(a)(3). Note: The Exchange rules speak in terms of residence within the Exchange's "service area." However, as there will be a single "service area" in Vermont, for both Medicaid and QHP enrollment, this rule speaks in terms of residence within the state.

²³ 42 CFR § 435.403(e).

 Nonfinancial eligibility requirements

or making a state placement. However, the following actions do not constitute state placement:

- (1) Providing basic information to individuals about another state's Medicaid program and information about the availability of health care services and facilities in another state.
- (2) Assisting an individual in locating an institution in another state, provided the individual is capable of indicating intent and independently decides to move.
- (c) When a competent individual leaves the facility in which the individual is placed by a state, that individual's state of residence for Medicaid purposes is the state where the individual is physically located.
- (d) Where a placement is initiated by a state because the state lacks a sufficient number of appropriate facilities to provide services to its residents, the state making the placement is the individual's state of residence.

21.05 An individual receiving Aid to the Aged, Blind, and Disabled (AABD)²⁴ (01/01/2024, GCR 23-084)

- (a) In general. For an individual of any age who is receiving a state supplemental payment (in Vermont, known as AABD), the state of residence is the state paying the state supplemental payment.
- (b) Exception. A transient worker may claim Vermont as their state of residence and be granted Medicaid if they meet all other eligibility criteria. These individuals may be granted Vermont Medicaid even though they continue to receive a state supplement payment from another state.

21.06 An individual age 21 and over²⁵ (01/01/2024, GCR 23-084)

Except as provided in § 21.05, with respect to individuals age 21 and over:

- (a) For an individual not residing in an institution, as defined in § 3.00, including a licensed foster care providing food, shelter, and supportive services to one or more persons unrelated to the proprietor, the state of residence is the state where the individual is living and:
 - (1) Intends to reside, including without a fixed address; or
 - (2) Has entered the state with a job commitment or is seeking employment (whether or not currently employed).
- (b) For an individual not residing in an institution, as described in (a) of this subsection, who is incapable of stating

²⁴ Effective January 1, 1974, the major portion of Vermont's federal-state program of AABD became the federal program of Supplemental Security Income (SSI) through amendment of title XVI of the Social Security Act. SSI guarantees a minimum national standard of assistance to aged, blind or disabled persons at full federal expense. Vermont supplements the SSI payment with a state-funded payment. While, federal government abandoned the AABD program title, Vermont has retained this name for this state supplementary payment. See, AABD Rule 2700.

²⁵ 42 CFR § 435.403(h); 45 CFR §§ 155.305(a)(3)(i) and (iii).

 Nonfinancial eligibility requirements

intent, the state of residence is the state where the individual is living.

- (c) For any institutionalized individual who became incapable of indicating intent before age 21, the state of residence is:
- (1) That of the parent applying for Medicaid on the individual's behalf, if the parents reside in separate states (if a legal guardian has been appointed and parental rights are terminated, the state of residence of the guardian is used instead of the parent's);
 - (2) The parent's or legal guardian's state of residence at the time of placement (if a legal guardian has been appointed and parental rights are terminated, the state of residence of the guardian is used instead of the parent's);
 - (3) The current state of residence of the parent or legal guardian who files the application if the individual is institutionalized in that state (if a legal guardian has been appointed and parental rights are terminated, the state of residence of the guardian is used instead of the parent's); or
 - (4) The state of residence of the person or party who files an application is used if the individual has been abandoned by his or her parent(s), does not have a legal guardian and is institutionalized in that state.
- (d) For any institutionalized individual who became incapable of indicating intent at or after age 21, the state of residence is the state in which the individual is physically present, except where another state makes a placement.
- (e) For any other institutionalized individual, the state of residence is the state where the individual is living and intends to reside. An institutionalized individual cannot be considered a Vermont resident if the individual owns a home (see § 29.08(a)(1)) in another state which the individual intends to return to, even if the likelihood of return is apparently nil.

21.07 An individual receiving Title IV-E payments²⁶ (01/01/2023, GCR 22-031)

For an individual of any age who is receiving federal payments for foster care or adoption assistance under Title IV-E of the Act, the state of residence is the state where the individual lives.

21.08 An individual under age 21²⁷ (01/15/2017, GCR 16-096)

For an individual under age 21 who is not eligible for Medicaid based on receipt of assistance under Title IV-E of the Act, as addressed in § 21.07, and is not receiving a state supplementary payment, as addressed in § 21.05, the state of residence is as follows:

²⁶ 42 CFR § 435.403(g); 45 CFR § 155.305(a)(3)(iii).

²⁷ 42 CFR § 435.403(i); 45 CFR §§ 155.305(a)(3)(ii) and (iii). Paragraphs (a) and (b) are derived from what was formerly 42 CFR § 435.403(h). Subparagraphs (1) and (2) are new. Paragraph (c) was originally designated as 42 CFR § 435.403(h)(4).

Nonfinancial eligibility requirements

- (a) For an individual who is capable of indicating intent and who is emancipated from his or her parent or who is married, the state of residence is determined in accordance with § 21.06(a).
- (b) For an individual not described in paragraph (a) of this subsection, not living in an institution, not eligible for Medicaid based on receipt of assistance under Title IV-E of the Act, and not receiving a state supplementary payment, the state of residence is:
 - (1) The state where the individual resides, including without a fixed address; or
 - (2) The state of residency of the parent or caretaker, in accordance with § 21.06(a), with whom the individual resides.
- (c) For any institutionalized individual who is neither married nor emancipated, the state of residence is:
 - (1) The parent's or legal guardian's state of residence at the time of placement (if a legal guardian has been appointed and parental rights are terminated, the state of residence of the guardian is used instead of the parent's); or
 - (2) The current state of residence of the parent or legal guardian who files the application if the individual is institutionalized in that state (if a legal guardian has been appointed and parental rights are terminated, the state or residence of the guardian is used instead of the parent's).

21.09 Specific prohibitions²⁸ (01/15/2017, GCR 16-096)

AHS will not:

- (a) Deny health-benefits eligibility because an individual has not resided in Vermont for a specified period.
- (b) Deny health-benefits eligibility to an individual in an institution, who satisfies the residency rules set forth in this section, on the grounds that the individual did not establish residence in Vermont before entering the institution.
- (c) Deny or terminate a Vermont resident's health-benefits eligibility because of that person's temporary absence from the state, as defined in § 21.13, if the person intends to return to Vermont when the purpose of the absence has been accomplished, unless, for purposes of Medicaid eligibility, another state has determined that the person is a resident there (see § 21.13(c)).

21.10 Interstate agreements²⁹ (01/15/2017, GCR 16-096)

A state may have a written agreement with another state setting forth rules and procedures resolving cases of disputed residency. These agreements may establish criteria other than those specified in §§ 21.07 and 21.08, but must not include criteria that result in loss of residency in both states or that are prohibited by § 21.09. The

²⁸ 42 CFR § 435.403(j).

²⁹ 42 CFR § 435.403(k); 45 CFR § 155.305(a)(3)(iii).

Nonfinancial eligibility requirements

agreements must contain a procedure for providing health benefits to individuals pending resolution of the case. States may use interstate agreements for purposes other than cases of disputed residency to facilitate administration of the program, and to facilitate the placement and adoption of a Title IV-E individual when the child and his or her adoptive parent(s) move into another state.

21.11 Cases of disputed residency³⁰ (01/15/2017, GCR 16-096)

If Vermont and any other state cannot resolve which state is the individual's state of residence, the state where the individual is physically located is the state of residence.

21.12 Special rule for tax households with members in multiple Exchange service areas³¹ (01/15/2017, GCR 16-096)

- (a) Except as specified in paragraph (b) of this subsection, if all of the members of a tax household are not within the same Exchange service area, in accordance with the applicable standards in §§ 21.04 through 21.08, any member of the tax household may enroll in a QHP through any of the Exchanges for which one of the tax filers meets the residency standard.
- (b) If both spouses in a tax household enroll in a QHP through VHC, a tax dependent may only enroll in a QHP through VHC, or through the Exchange that services the area in which the dependent meets a residency standard described in §§ 21.04 through 21.08.

21.13 Temporary absences from the state³² (01/01/2018, GCR 17-045)

- (a) In general. Temporary absences from Vermont do not interrupt or end Vermont residence.
- (b) Definition. An absence is temporary if the individual leaves the state with the intent to return when the purpose of the absence has been accomplished. Examples include, but are not limited to, absences for the purposes of:
 - (1) Visiting;
 - (2) Obtaining necessary medical care;
 - (3) Obtaining education or training under a program of Vocational Rehabilitation, Work Incentive, or higher education program; or
 - (4) Residence in a long-term care facility in another state, if arranged by an agent of the State of Vermont, unless the individual or their parents or legal guardian, as applicable, state intent to abandon Vermont residence and to reside outside Vermont upon discharge from long-term care.

³⁰ 42 CFR § 435.403(m); 45 CFR § 155.305(a)(3)(iii).

³¹ 45 CFR § 155.305(a)(3)(iv).

³² 45 CFR § 155.305(a)(3)(v).

Nonfinancial eligibility requirements

- (c) Exception. For purposes of Medicaid eligibility, an absence is not temporary if another state verifies that the individual meets the residency standard of such other state.³³

21.14 Vermont residence as Medicaid payment requirement (01/15/2017, GCR 16-096)

An individual must be a resident of Vermont at the time a medical service is rendered in order for Vermont Medicaid to pay for that service. The service, however, does not have to be rendered in Vermont subject to certain restrictions.³⁴

**22.00 ~~[Reserved] Pursuit of potential unearned income for Medicaid eligibility~~
(01/01/2025/01/01/2024, GCR 24-07623-084)**

- ~~(a) As a condition of eligibility for Medicaid, an individual is required to take all necessary steps to obtain any annuities, pensions, retirement, or disability benefits to which they may be entitled, unless they can show good cause for not doing so. Annuities, pensions, retirement, and disability benefits include, but are not limited to, veterans' compensation and pensions, OASDI benefits, railroad retirement benefits, and unemployment compensation. Application for these benefits, when appropriate, must be verified prior to granting or continuing Medicaid.~~

- ~~(b) Individuals are not required to apply for Medicare part B or for cash assistance programs such as SSI/AABD or Reach Up as a condition of eligibility for Medicaid.~~

23.00 Minimum essential coverage (01/01/2023, GCR 22-031)**23.01 Minimum essential coverage (01/01/2018, GCR 17-045)**

- (a) In general.³⁵ Minimum essential coverage means coverage under any of the following: Government-sponsored programs, eligible employer-sponsored plans, grandfathered health plans, individual health plans and certain other health-benefits coverage.

Individuals and their tax dependents must have minimum essential coverage (MEC) to avoid the shared responsibility payment (penalty) imposed by the Internal Revenue Service unless they qualify for an exemption from this payment. See § 23.06 for details on the eligibility determination for MEC exemptions.

In addition, individuals who are eligible to enroll in health coverage that qualifies as MEC under this section are not eligible to receive federal tax credits and cost-sharing reductions if they enroll in a QHP. See §§ 23.01(b) through 23.01(e) for details on health coverage that qualifies as MEC for purposes of considering eligibility for the federal premium tax credit. As stated in § 23.01(c)(2), for an employer-sponsored plan to be considered as

³³ 42 CFR § 435.403(j)(3).

³⁴ 42 CFR § 431.52.

³⁵ 26 USC § 5000A(f); 26 CFR § 1.36B-2(c).

Nonfinancial eligibility requirements

MEC when an employee or related individual applies for APTC, the plan must be affordable and meet minimum value criteria. See § 23.02 for details on affordability, and § 23.03 for details on minimum value.

See §§ 55.02(c) and (d) for descriptions of the process for verifying eligibility for MEC when determining eligibility for APTC and CSR.

(b) Government-sponsored MEC

- (1) In general.³⁶ Subject to the limitation in paragraph (b)(2), an individual is eligible for government-sponsored MEC for purpose of considering eligibility for the federal premium tax credit if, as of the first day of the first full month the individual may receive benefits under the program, the individual meets the criteria for coverage under one of the following government-sponsored programs:
- (i) The Medicare program under part A of Title XVIII of the Act, except for an individual who must pay a premium for part A coverage and who chooses not to enroll in part A coverage (see § 23.01(e)(1));
 - (ii) The Medicaid program under Title XIX of the Act, except for the following individuals:
 - (A) A woman who becomes pregnant while enrolled in a QHP and who, though eligible for Medicaid as a pregnant woman pursuant to § 7.03(a)(2), chooses not to enroll in Medicaid (see § 23.01(e)(5)).
 - (B) An individual who becomes eligible for Medicaid coverage as medically needy only after meeting a spenddown. Such individual may apply to HHS for a hardship exemption from the personal responsibility payment as described in § 23.06(a).
 - (C) An individual who is receiving coverage limited to family planning services as described in § 9.03(g).
 - (D) An individual who is receiving coverage limited to the treatment of emergency services as described in § 17.02(d);
 - (iii) The CHIP program under Title XXI of the Act;
 - (iv) Medical coverage under chapter 55 of Title 10, United States Code, including coverage under the TRICARE program;
 - (v) A health care program under chapter 17 or 18 of Title 38, United States Code, as determined by the Secretary of Veterans Affairs, in coordination with the Secretary of HHS and the Secretary of the Treasury; or
 - (vi) A health plan under § 2504(e) of Title 22, United States Code (relating to Peace Corps volunteers).
- (2) Obligation to complete administrative requirements to obtain coverage.³⁷ An individual who meets the eligibility criteria for government-sponsored MEC must complete the requirements necessary to receive

³⁶ 26 USC § 5000A(f)(1)(A); 26 CFR § 1.36B-2(c)(2)(i)

³⁷ 26 CFR § 1.36B-2(c)(2)(ii).

Nonfinancial eligibility requirements

benefits. An individual who fails by the last day of the third full calendar month following the event that establishes eligibility under (b)(1) of this subsection to complete the requirements to obtain government-sponsored MEC (other than a veteran's health-care program) is treated as eligible for government-sponsored MEC as of the first day of the fourth calendar month following the event that establishes eligibility.

- (3) Special rule for coverage for veterans and other individuals under chapter 17 or 18 of Title 38, USC §.³⁸ An individual is eligible for MEC under a health-care program under chapter 17 or 18 of Title 38, USC section only if the individual is enrolled in a health-care program under chapter 17 or 18 of Title 38, USC section identified as MEC in regulations issued under § 5000A of the Code.
- (4) Retroactive effect of eligibility determination.³⁹ If an individual receiving APTC is determined to be eligible for government-sponsored MEC that is effective retroactively (such as Medicaid), the individual is treated as eligible for MEC under that program no earlier than the first day of the first calendar month beginning after the approval.
- (5) Determination of Medicaid or CHIP ineligibility.⁴⁰ An individual is treated as not eligible for Medicaid or a similar program for a period of coverage under a QHP if, when the individual enrolls in the QHP, the individual is determined to be not eligible for Medicaid.
- (6) Examples.⁴¹ The following examples illustrate the provisions of this paragraph (b):
- (i) Example 1. Delay in coverage effectiveness. On April 10, 2015, Tax filer D applies for coverage under a government-sponsored health-care program. D's application is approved on July 12, 2015, but her coverage is not effective until September 1, 2015. Under paragraph (b)(1), D is eligible for government-sponsored MEC on September 1, 2015.
 - (ii) Example 2. Time of eligibility. Tax filer E turns 65 on June 3, 2015, and becomes eligible for Medicare. Under § 5000A(f)(1)(A)(i), Medicare is MEC. However, E must enroll in Medicare to receive benefits. E enrolls in Medicare in September, which is the last month of E's initial enrollment period. Thus, E may receive Medicare benefits on December 1, 2015. Because E completed the requirements necessary to receive Medicare benefits by the last day of the third full calendar month after the event that establishes E's eligibility (E turning 65), under paragraph (b)(1) and (b)(2) of this subsection, E is eligible for government-sponsored MEC on December 1, 2015, the first day of the first full month that E may receive benefits under the program.

³⁸ 26 CFR § 1.36B-2(c)(2)(iii).

³⁹ 26 CFR § 1.36B-2(c)(2)(iv).

⁴⁰ 26 CFR § 1.36B-2(c)(2)(v). The phrase in this section: "or considers (within the meaning of 45 CFR § 155.302(b))" was omitted from this paragraph, as AHS does not conduct "assessment[s] of eligibility for Medicaid and CHIP" within the meaning of 45 CFR § 155.302(b), but rather, determines eligibility for such programs.

⁴¹ These examples are extracted from 26 CFR § 1.36B-2(c)(2)(vi).

Nonfinancial eligibility requirements

- (iii) Example 3. Time of eligibility, individual fails to complete necessary requirements. The facts are the same as in Example 2, except that E fails to enroll in the Medicare coverage during E's initial enrollment period. E is treated as eligible for government-sponsored MEC under paragraph (b)(2) of this subsection as of October 1, 2015, the first day of the fourth month following the event that establishes E's eligibility (E turning 65).
- (iv) Example 4. Retroactive effect of eligibility. In November 2014, Tax filer F enrolls in a QHP for 2015 and receives APTCs. F loses her part-time employment and on April 10, 2015, applies for coverage under the Medicaid program. F's application is approved on May 15, 2015, and her Medicaid coverage is effective as of April 1, 2015. Under paragraph (b)(4), F is eligible for government-sponsored MEC on June 1, 2015, the first day of the first calendar month after approval.
- (v) Example 5. Determination of Medicaid ineligibility. In November 2014, Tax filer G applies to enroll in health coverage for 2015. AHS determines that G is not eligible for Medicaid and estimates that G's household income will be 140 percent of the FPL for G's family size for purposes of determining APTCs. G enrolls in a QHP and begins receiving APTCs. G experiences a reduction in household income during the year and his household income for 2015 is 130 percent of the FPL (within the Medicaid income threshold). However, under paragraph (b)(5), G is treated as not eligible for Medicaid for 2015.
- (vi) Example 6. Mid-year Medicaid eligibility redetermination. The facts are the same as in Example 5, except that G returns to the Exchange in July 2015 and AHS determines that G is eligible for Medicaid. AHS approves G for coverage and AHS discontinues G's APTCs effective August 1. Under paragraphs (b)(4) and (b)(5), G is treated as not eligible for Medicaid for the months when G is covered by a QHP. G is eligible for government-sponsored MEC for the months after G is approved for Medicaid and can receive benefits, August through December 2015.

(c) Employer-sponsored MEC

- (1) Definition: related individual. For purposes of this subsection and §§ 23.02 through 23.04, a related individual is an individual who is not an employee of an employer offering an eligible employer-sponsored plan, but who can enroll in such plan because of their relationship to the employee. This definition has a similar meaning as the definition of "dependent" for purposes of the Small Employer Health-Benefits Program under Part Six of this rule.
- (2) In general.⁴² An employee and related individual who may enroll in an eligible employer-sponsored plan are eligible for MEC under the plan for purposes of considering eligibility for the federal premium tax credit for any month only if the plan is affordable (§ 23.02) and provides minimum value (§ 23.03). Government-sponsored programs described in paragraph (b) of this subsection are not eligible employer-sponsored plans.
- (3) Plan year.⁴³ For purposes of this paragraph, a plan year is an eligible employer-sponsored plan's regular

⁴² 26 CFR § 1.36B-2(c)(3)(i).

⁴³ 26 CFR § 1.36B-2(c)(3)(ii).

Nonfinancial eligibility requirements

12-month coverage period (or the remainder of a 12-month coverage period for a new employee or an individual who enrolls during a special enrollment period).

(4) Eligibility for months during a plan year

(i) Failure to enroll in plan.⁴⁴ An employee or related individual may be eligible for MEC under an eligible employer-sponsored plan for a month during a plan year if the employee or related individual could have enrolled in the plan for that month during an open or special enrollment period for the plan year. If an enrollment period relates to coverage for not only the upcoming plan year (or the current plan year in the case of an enrollment period other than an open enrollment period), but also coverage in one or more succeeding plan years, this paragraph applies only to eligibility for the coverage in the upcoming plan year (or the current plan year in the case of an enrollment period other than an open enrollment period).

(ii) Waiting periods.⁴⁵ An employee or related individual is not eligible for MEC under an eligible employer-sponsored plan during a required waiting period before the coverage becomes effective.

(iii) Example.⁴⁶ The following example illustrates the provisions of this paragraph (c)(4):

(A) Tax filer B is an employee of Employer X. X offers its employees a health insurance plan that has a plan year (within the meaning of paragraph (c)(3)) from October 1 through September 30. Employees may enroll during an open season from August 1 to September 15. B does not enroll in X's plan for the plan year October 1, 2014, to September 30, 2015. In November 2014, B enrolls in a QHP for calendar year 2015.

(B) B could have enrolled in X's plan during the August 1 to September 15 enrollment period. Therefore, unless X's plan is not affordable for B or does not provide minimum value, B is eligible for MEC under X's plan for the months that B is enrolled in the QHP during X's plan year (January through September 2015).

(5) Post-employment coverage.⁴⁷ A former employee (including a retiree), or an individual related (within the meaning of this paragraph (c)) to a former employee, who may enroll in eligible employer-sponsored coverage or in continuation coverage required under federal law or a state law that provides comparable continuation coverage is eligible for MEC under this coverage only for months that the former employee or related individual is enrolled in the coverage.

(d) Other coverage that qualifies as MEC. The following types of coverage are designated as MEC for purposes of

⁴⁴ 26 CFR § 1.36B-2(c)(3)(iii)(A).

⁴⁵ 26 CFR § 1.36B-2(c)(3)(iii)(B).

⁴⁶ 26 CFR § 1.36B-2(c)(3)(iii)(C).

⁴⁷ 26 CFR § 1.36B-2(c)(3)(iv).

Nonfinancial eligibility requirements

considering eligibility for the federal premium tax credit⁴⁸:

- (1) *Self-funded student health coverage.* Coverage offered to students by an institution of higher education (as defined in the Higher Education Act of 1965), where the institution assumes the risk for payment of claims, are designated as MEC for plan or policy years beginning on or before December 31, 2014. For coverage beginning after December 31, 2014, sponsors of self-funded student health coverage may apply to be recognized as MEC.
 - (2) *Refugee Medical Assistance supported by the Administration for Children and Families.* Coverage under Refugee Medical Assistance, authorized under § 412(e)(7)(A) of the INA, provides up to eight months of coverage to certain noncitizens who are considered refugees.
 - (3) *Medicare advantage plans.* Coverage under the Medicare program pursuant to part C of Title XVIII of the Act, which provides Medicare parts A and B benefits through a private insurer.
 - (4) *State high risk pool coverage.* State high risk pools are designated as MEC for plan or policy years beginning on or before December 31, 2014. For coverage beginning after December 31, 2014, sponsors of high risk pool coverage may apply to be recognized as MEC.
- (e) Eligibility based on enrollment.⁴⁹ An individual is eligible for MEC under the following programs for purposes of considering eligibility for the federal premium tax credit only if the individual is enrolled in the coverage:
- (1) *Medicare part A coverage requiring payment of premiums.* Coverage offered under Medicare for which the individual must pay a premium for Medicare part A coverage under § 1818 of the Act.
 - (2) *State high risk pools.* Health coverage offered by a state under a qualified high risk pool as defined in § 2744(c)(2) of the PHS Act, to the extent the program is covered by a designation by HHS as MEC.
 - (3) *Student health plans.* Self-funded health coverage offered by a college or university to its students, to the extent the plan is covered by a designation by HHS as MEC.
 - (4) *TRICARE programs.* Coverage under the following TRICARE programs:
 - (i) The Continued Health Care Benefit Program (10 USC § 1078);
 - (ii) Retired Reserve (10 USC § 1076e);
 - (iii) Young Adult (10 USC § 1110b); and
 - (iv) Reserve Select (10 USC § 1076d).
 - (5) *MCA coverage for a pregnant woman enrolled in a QHP.* Coverage offered under Medicaid for a pregnant woman pursuant to the criteria described in § 7.03(a)(2) if the woman was enrolled in a QHP when she

⁴⁸ 26 USC § 5000A(f)(1)(E).

⁴⁹ See, IRS Notice 2013-41.

Nonfinancial eligibility requirements

became pregnant.⁵⁰

23.02 Affordable coverage for employer-sponsored MEC (01/01/2023, GCR 22-031)

An individual will not be eligible for a federal premium tax credit if the employer-sponsored plan in which they may enroll is affordable. The details of affordability are described in this subsection.

(a) In general

- (1) Affordability for employee.⁵¹ Except as provided in paragraph (a)(3) of this subsection, an eligible employer-sponsored plan is affordable for an employee if the portion of the annual premium the employee must pay, whether by salary reduction or otherwise (required contribution), for self-only coverage does not exceed the required contribution percentage (as defined in paragraph (c)) of the applicable tax filer's household income for the benefit year.
- (2) Affordability for related individual.⁵² Except as provided in paragraph (a)(3) of this subsection, an eligible employer-sponsored plan is affordable for a related individual if the employee's required contribution for family coverage under the plan does not exceed the required contribution percentage, as defined in paragraph (c) of this subsection, of the applicable tax filer's household income for the benefit year. For purposes of this paragraph (a)(2), an employee's required contribution for family coverage is the portion of the annual premium the employee must pay for coverage of the employee and all other individuals included in the employee's family who are offered coverage under the eligible employer-sponsored plan.
- (3) Employee safe harbor.⁵³ An employee or a related individual who is eligible for a safe harbor as defined in this sub clause will not be subject to repayment of APTC based on the finding that affordable MEC was in fact available to them for all or part of a plan year, should such fact be discovered at a time subsequent to enrollment in a QHP.
 - (i) An employer-sponsored plan is not affordable for an employee or a related individual for a plan year if, when the employee or a related individual enrolls in a QHP for a period coinciding with the plan year (in whole or in part), it is determined that the eligible employer-sponsored plan is not affordable for that plan year.
 - (ii) This paragraph does not apply to a determination made as part of the redetermination process described in § 75.00 unless the individual receiving a redetermination notification affirmatively responds and provides current information on affordability.
 - (iii) This paragraph does not apply for an individual who, with reckless disregard for the facts, provides

⁵⁰ See, IRS Notice 2014-71.

⁵¹ 26 CFR § 1.36B-2(c)(3)(v)(A)(1).

⁵² 26 CFR § 1.36B-2(c)(3)(v)(A)(2).

⁵³ 26 CFR § 1.36B-2(c)(3)(v)(A)(3).

Nonfinancial eligibility requirements

incorrect information concerning the portion of the annual premium for coverage for the employee or related individual under the plan.

- (4) Wellness program incentives.⁵⁴ Nondiscriminatory wellness program incentives offered by an eligible employer-sponsored plan that affect premiums are treated as earned in determining an employee's required contribution for purposes of affordability of an eligible employer-sponsored plan to the extent the incentives relate exclusively to tobacco use. Wellness program incentives that do not relate to tobacco use or that include a component unrelated to tobacco use are treated as not earned for this purpose. For purposes of this subsection, the term "wellness program incentive" has the same meaning as the term "reward" in 26 CFR § 54.9802-1(f)(1)(i).
- (5) Employer contributions to health reimbursement arrangements.⁵⁵ Amounts newly made available for the current plan year under a health reimbursement arrangement that an employee may use to pay premiums, or may use to pay cost-sharing or benefits not covered by the primary plan in addition to premiums, reduce the employee's required contribution if the health reimbursement arrangement would be integrated, as that term is used in IRS Notice 2013-54 (2013-40 IRB 287), with an eligible employer-sponsored plan for an employee enrolled in the plan. The eligible employer-sponsored plan and the health reimbursement arrangement must be offered by the same employer. Employer contributions to a health reimbursement arrangement reduce an employee's required contribution only to the extent the amount of the annual contribution is required under the terms of the plan or otherwise determinable within a reasonable time before the employee must decide whether to enroll in the eligible employer-sponsored plan.
- (6) Employer contributions to cafeteria plans.⁵⁶ Amounts made available for the current plan year under a cafeteria plan, within the meaning of 26 USC § 125, reduce an employee's or a related individual's required contribution if:
- (i) The employee may not opt to receive the amount as a taxable benefit;
 - (ii) The employee may use the amount to pay for minimum essential coverage; and
 - (iii) The employee may use the amount exclusively to pay for medical care, within the meaning of 26 USC § 213.
- (7) [Reserved]
- (8) Multiple offers of coverage. An individual who has offers of coverage under eligible employer-sponsored plans from multiple employers, either as an employee or a related individual, has an offer of affordable coverage if at least one of the offers of coverage is affordable under paragraph (a)(1) or (a)(2) of this

⁵⁴ 26 CFR § 1.36B-2(c)(3)(v)(A)(4).

⁵⁵ 26 CFR § 1.36B-2(c)(3)(v)(A)(5).

⁵⁶ 26 CFR § 1.36B-2(c)(3)(v)(A)(6).

Nonfinancial eligibility requirements

subsection.

- (b) Affordability for part-year period.⁵⁷ Affordability under paragraph (a)(1) of this subsection is determined separately for each employment period that is less than a full calendar year or for the portions of an employer's plan year that fall in different benefit years of an applicable tax filer (a part-year period). Coverage under an eligible employer-sponsored plan is affordable for a part-year period if the annualized required contribution for self-only coverage, in the case of an employee, or family coverage, in the case of a related individual, under the plan for the part-year period does not exceed the required contribution percentage of the applicable tax filer's household income for the benefit year. The employee's annualized required contribution is the employee's required contribution for the part-year period times a fraction, the numerator of which is 12 and the denominator of which is the number of months in the part-year period during the applicable tax filer's benefit year. Only full calendar months are included in the computation under this paragraph.
- (c) Required contribution percentage.⁵⁸ The required contribution percentage for 2014 is 9.5 percent. For plan years beginning in a calendar year after 2014, the percentage will be adjusted by the ratio of premium growth to income growth for the preceding calendar year and may be further adjusted to reflect changes to the data used to compute the ratio of premium growth to income growth for the 2014 calendar year or the data sources used to compute the ratio of premium growth to income growth. Premium growth and income growth will be determined under IRS-published guidance. In addition, the percentage may be adjusted for plan years beginning in a calendar year after 2018 to reflect rates of premium growth relative to growth in the consumer price index.
- (d) Examples.⁵⁹ For examples illustrating these provisions, see 26 CFR § 1.36B-2(c)(3)(v)(D).

23.03 Minimum value for employer-sponsored MEC⁶⁰ (01/15/2017, GCR 16-096)

An individual will not be eligible for a federal premium tax credit if the employer-sponsored plan in which they may enroll provides minimum value. An eligible employer-sponsored plan provides minimum value only if the percentage of the total allowed costs of benefits provided under the plan is greater than or equal to 60 percent, and the benefits under the plan include substantial coverage of inpatient hospital services and physician services.

23.04 Enrollment in eligible employer-sponsored plan (01/15/2017, GCR 16-096)

- (a) In general.⁶¹ Except as provided in paragraph (b) of this subsection, the requirements of affordability and

⁵⁷ 26 CFR § 1.36B-2(c)(3)(v)(B).

⁵⁸ 26 CFR § 1.36B-2(c)(3)(v)(C). For plan years after 2014, the required contribution percentage will be updated in accordance with IRS-published guidance, available at www.irs.gov. For example, the required contribution percentage for 2016 is located at: <https://www.irs.gov/pub/irs-drop/rp-14-62.pdf>.

⁵⁹ 26 CFR § 1.36B-2(c)(3)(v)(D).

⁶⁰ 45 CFR § 156.145; see, also, 26 CFR §§ 1.36B-2(c)(3)(vi) and 1.36B-6.

⁶¹ 26 CFR § 1.36B-2(c)(3)(vii)(A).

Nonfinancial eligibility requirements

minimum value do not apply for months that an individual is enrolled in an eligible employer-sponsored plan.

- (b) **Automatic enrollment.**⁶² An employee or related individual is treated as not enrolled in an eligible employer-sponsored plan for a month in a plan year or other period for which the employee or related individual is automatically enrolled if the employee or related individual terminates the coverage before the later of the first day of the second full calendar month of that plan year or other period or the last day of any permissible opt-out period provided by the employer-sponsored plan or in regulations to be issued by the Department of Labor, for that plan year or other period.
- (c) **Examples.**⁶³ The following examples illustrate the provisions of this subsection:
- (1) **Example 1.** Tax filer H is employed by Employer X in 2014. H's required contribution for self-only employer coverage exceeds 9.5 percent of H's 2014 household income. H enrolls in X's calendar year plan for 2014. Under paragraph (a) of this subsection, H is eligible for MEC for 2014 because H is enrolled in an eligible employer-sponsored plan for 2014.
 - (2) **Example 2.** The facts are the same as in Example 1, except that H terminates plan coverage on June 30, 2014. Under paragraph (a) of this subsection, H is eligible for MEC under X's plan for January through June 2014 but is not eligible for MEC under X's plan for July through December 2014.
 - (3) **Example 3.** The facts are the same as in Example 1, except that Employer X automatically enrolls H in the plan for calendar year 2015. H terminates the coverage on January 20, 2015. Under paragraph (b) of this subsection, H is not eligible for MEC under X's plan for January 2015.

23.05 Special eligibility rules⁶⁴ (01/01/2018, GCR 17-045)

- (a) **Related individual not claimed as a personal exemption deduction.** An individual who may enroll in MEC because of a relationship to another person eligible for the coverage, but for whom the other eligible person does not claim a personal exemption deduction, is treated as eligible for MEC under the coverage only for months that the related individual is enrolled in the coverage.
- (b) **VHC unable to discontinue APTC**
- (1) **In general.** If an individual who is enrolled in a QHP for which advance credit payments are made informs VHC that the individual is or will soon be eligible for other MEC and that advance credit payments should be discontinued, but VHC does not discontinue advance credit payments for the first calendar month beginning after the month the individual informs VHC, the individual is treated as eligible for the other MEC no earlier than the first day of the second calendar month beginning after the first month the individual may enroll in the other MEC.

⁶² 26 CFR § 1.36B-2(c)(3)(vii)(B).

⁶³ 26 CFR § 1.36B-2(c)(3)(vii)(C).

⁶⁴ 26 CFR § 1.36B-2(c)(4).

Nonfinancial eligibility requirements

- (2) *Medicaid or CHIP.* If a determination is made that an individual who is enrolled in a QHP for which advance credit payments are made is eligible for Medicaid or CHIP but the advance credit payments are not discontinued for the first calendar month beginning after the eligibility determination, the individual is treated as eligible for Medicaid or CHIP no earlier than the first day of the second calendar month beginning after the eligibility determination.

23.06 Eligibility determinations for MEC exemptions⁶⁵ (01/01/2018, GCR 17-045)

- (a) In general.⁶⁶ AHS will satisfy the requirement to determine eligibility for an exemption from the shared responsibility payment by adopting an exemption eligibility determination made by HHS.

Final Proposed

⁶⁵ See, 45 CFR §§ 155.600 through 155.635.

⁶⁶ 45 CFR § 155.625. Exemption applications and instructions are located at www.healthcare.gov/health-coverage-exemptions.

Clean
Copy

Table of Contents

Part Three Nonfinancial eligibility requirements.....	1
15.00 Nonfinancial eligibility requirements, in general	1
16.00 Social Security number	1
16.01 Medicaid.....	1
16.02 QHP	2
17.00 Citizenship and immigration status.....	3
17.01 Definitions	3
17.02 General Rules	7
17.03 Medicaid five-year bar for qualified non-citizens	8
18.00 Assignment of rights and cooperation requirements for Medicaid	10
18.01 In general.....	10
18.02 Assignment of rights to payments	10
18.03 Cooperation in Obtaining Payments.....	10
18.04 Good cause for noncooperation	11
18.05 Enrollment in a health insurance plan	11
19.00 Incarceration and QHP eligibility	12
19.01 In general.....	12
19.02 Exception	12
20.00 Living arrangements for Medicaid eligibility purposes.....	12
20.01 In general.....	12
20.02 Correctional facility	13
20.03 Determination of residence in an institution.....	13
20.04 Homeless individuals	13
20.05 Financial responsibility and living arrangement.....	14

21.00	Residency	14
21.01	In general.....	14
21.02	Incapability of indicating intent.....	14
21.03	Who is a state resident	14
21.04	Placement by a state in an out-of-state institution.....	14
21.05	An individual receiving Aid to the Aged, Blind, and Disabled (AABD).....	15
21.06	An individual age 21 and over	15
21.07	An individual receiving Title IV-E payments	16
21.08	An individual under age 21	16
21.09	Specific prohibitions.....	17
21.10	Interstate agreements.....	17
21.11	Cases of disputed residency.....	18
21.12	Special rule for tax households with members in multiple Exchange service areas.....	18
21.13	Temporary absences from the state.....	18
21.14	Vermont residence as Medicaid payment requirement	19
22.00	[Reserved].....	19
23.00	Minimum essential coverage	19
23.01	Minimum essential coverage.....	19
23.02	Affordable coverage for employer-sponsored MEC	24
23.03	Minimum value for employer-sponsored MEC	27
23.04	Enrollment in eligible employer-sponsored plan.....	27
23.05	Special eligibility rules.....	28
23.06	Eligibility determinations for MEC exemptions	28

Nonfinancial eligibility requirements

Part Three

Nonfinancial eligibility requirements

15.00 Nonfinancial eligibility requirements, in general (01/15/2017, GCR 16-096)

This part catalogs the nonfinancial eligibility requirements that apply across all health benefits. The provisions that assign these requirements to a particular program or benefit are set forth in Part Two of this rule.

16.00 Social Security number (01/15/2017, GCR 16-096)

16.01 Medicaid¹ (01/15/2017, GCR 16-096)

(a) In general

- (1) Except as provided in paragraph (b) of this subsection, as a condition of Medicaid eligibility, each individual (including children) seeking Medicaid must furnish their Social Security number.
- (2) AHS will advise the individual of:
 - (i) The statute or other authority under which it is requesting the individual's Social Security number; and
 - (ii) The uses that will be made of each Social Security number, including its use for verifying income, eligibility, and amount of medical assistance payments under §§ 53.00 through 56.00.
- (3) If an individual cannot recall their Social Security number or Social Security numbers or has not been issued a Social Security number, AHS will:
 - (i) Assist the individual in completing an application for a Social Security number;
 - (ii) Obtain evidence required under SSA regulations to establish the age, the citizenship or non-citizenship status, and the true identity of the individual; and
 - (iii) Either send the application to SSA or, if there is evidence that the individual has previously been issued a Social Security number, request SSA to furnish the number.
- (4) Services to an otherwise eligible individual will not be denied or delayed pending issuance or verification of the individual's Social Security number by SSA or if the individual meets one of the exceptions in paragraph (b) of this subsection.
- (5) The Social Security number furnished by an individual will be verified to insure the Social Security number was issued to that individual, and to determine whether any other Social Security numbers were issued to that individual. See § 55.02(a) for information on the verification process.

¹ 42 CFR § 435.910.

Nonfinancial eligibility requirements

(b) Exception

- (1) The requirement of paragraph (a)(1) of this subsection does not apply, and a Medicaid identification number will be given, to an individual who:
 - (i) Is not eligible to receive a Social Security number;
 - (ii) Does not have a Social Security number and may only be issued a Social Security number for a valid non-work reason in accordance with 20 CFR § 422.104; or
 - (iii) Refuses to obtain a Social Security number because of well-established religious objections. The term "well-established religious objections" means that the individual is a member of a recognized religious sect or division of the sect, and adheres to the tenets or teachings of the sect or division of the sect and for that reason is conscientiously opposed to applying for or using a national identification number including a Social Security number.
- (2) The Medicaid identification number may be either a Social Security number obtained on the individual's behalf or another unique identifier.
- (3) An individual who has a Social Security number is not subject to this exception and must provide such number.

(c) Social Security numbers of Medicaid non-applicants.² AHS may request the Social Security number of a person who is not applying for Medicaid for themselves provided that:

- (1) Provision of such Social Security number is voluntary;
- (2) Such Social Security number is used only to determine an applicant's or enrollee's eligibility for a health-benefits program or for a purpose directly connected to the administration of the state plan; and
- (3) At the time such Social Security number is requested, AHS provides clear notice to the individual seeking assistance, or person acting on such individual's behalf, that provision of the non-applicant's Social Security number is voluntary and information regarding how the Social Security number will be used.

16.02 QHP³ (01/15/2017, GCR 16-096)

- (a) An individual applying for a QHP, with or without APTC or CSR, and who has a Social Security number must provide it. The number provided will be verified by AHS. See § 55.02(a) for information on the verification process.
- (b) Except as provided in paragraph (c) of this subsection, a person who is not seeking coverage for themselves need not provide a Social Security number.

² 42 CFR § 435.907(e)(3).

³ 45 CFR § 155.310(a)(3).

 Nonfinancial eligibility requirements

- (c) An application filer seeking APTC must provide the Social Security number of a tax filer who is not an applicant only if an applicant attests that the tax filer has a Social Security number and filed a tax return for the year for which tax data would be utilized for verification of household income and family size.⁴

17.00 Citizenship and immigration status⁵ (01/01/2025, GCR 24-076)

17.01 Definitions (01/01/2025, GCR 24-076)

(a) U.S. Citizen

- (1) An individual born in the 50 states, the District of Columbia, Puerto Rico, Guam, Virgin Islands, and the Northern Mariana Islands (except for individuals born to foreign diplomats);
- (2) A naturalized citizen; or
- (3) An individual who otherwise qualifies for U.S. citizenship under § 301 of the Immigration and Nationality Act (INA), 8 USC §§ 1401.

- (b) Citizenship⁶. Includes status as a “national of the United States,” and includes both citizens of the United States and non-citizen nationals of the United States.

(c) National⁷

- (1) An individual who:
 - (i) Is a U.S. citizen; or
 - (ii) Though not a citizen, owes permanent allegiance to the United States.
- (2) For purposes of determining health-benefits eligibility, including verification requirements, citizens and non-citizen nationals of the United States are treated the same.
- (3) As a practical matter, non-citizen nationals include individuals born in American Samoa or Swains Island.

- (d) Qualified non-citizen.⁸ An individual who is:

⁴ 45 CFR § 155.305(f)(6).

⁵ This section establishes the health-benefits citizenship and immigration-status eligibility requirements. Rules covering the related attestation and verification requirements and outlining documentary evidence are set forth in § 54.00.

⁶ 42 CFR § 435.4.

⁷ 8 USC § 1101(a)(22).

⁸ 42 CFR § 435.4 (“qualified non-citizen” includes the term “qualified alien” as defined at 8 USC § 1641(b) and (c)); 42

Nonfinancial eligibility requirements

- (1) A lawful, permanent resident of the United States (LPR);
- (2) A refugee, including:
 - (i) An individual admitted to the United States under § 207 of the INA;
 - (ii) A Cuban or Haitian entrant, as defined in § 501(e)(2) of the Refugee Education Assistance Act of 1980. There are three general categories of individuals who are considered "Cuban and Haitian entrants." A Cuban/Haitian national meets the definition of "Cuban and Haitian entrant" if he or she:
 - (A) Was granted parole status as a Cuban/Haitian entrant (Status Pending) on or after April 21, 1980 or has been paroled into the United States on or after October 10, 1980;
 - (B) Is the subject of removal, deportation or exclusion proceedings under the Immigration and Nationality Act and with respect to whom a final, nonappealable, and legally enforceable order of removal, deportation or exclusion has not been entered; or
 - (C) Has an application for asylum pending with the Department of Homeland Security (DHS) and with respect to whom a final, nonappealable, and legally enforceable order of removal, deportation or exclusion has not been entered.
 - (iii) An Amerasian, admitted to the United States under § 584 of the Foreign Operations Export Financing, and Related Programs Appropriation Act, 1988 (as contained in § 101(e) of Public Law 100-202 and amended by the 9th proviso under Migration and Refugee Assistance in title II of the Foreign Operations Export Financing, and Related Programs Act, 1989, Public Law 100-461, as amended);
- (3) An asylee, as defined in § 208 of the INA;
- (4) A non-citizen whose deportation has been withheld under:
 - (i) § 243(h) of the INA, as in effect prior to April 1, 1997, (the effective date of § 307 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA), division C of Public Law 104-208); or
 - (ii) § 241(b)(3) of the INA, as amended by § 305(a) of division C of Public Law 104-208;
- (5) A non-citizen who has been granted parole for at least one year by the USCIS under § 212(d)(5) of the INA;
- (6) A non-citizen who has been granted conditional entry under § 203(a)(7) of the INA;
- (7) A battered non-citizen, as defined in paragraph (e) of this subsection;
- (8) A victim of a severe form of trafficking, in accordance with the Victims of Trafficking and Violence Protection Act of 2000 (22 USC § 7105(b));

CFR § 435.406(a)(2).

Nonfinancial eligibility requirements

- (9) An American Indian, born outside the U.S. and who enters and re-enters and resides in the U.S. is, for Medicaid purposes, considered a lawful permanent resident and, as such, a qualified non-citizen. This includes:
- (i) An American Indian who was born in Canada and who is of at least one-half American Indian blood. This does not include the non-citizen spouse or child of such an Indian or a non-citizen whose membership in an Indian tribe or family is created by adoption, unless such person is of at least 50% American Indian blood.
 - (ii) An American Indian who is a member of a Federally-recognized Indian tribe, as defined in § 4(e) of the Indian Self-Determination and Education Assistance Act, 25 USC § 450b(e); or⁹
- (10) A citizen of the Republic of the Marshall Islands, the Federated States of Micronesia, or the Republic of Palau (Compact of Free Association migrants).¹⁰
- (e) Battered non-citizen
- (1) An individual who is:
- (i) A victim of battering or cruelty by a spouse or a parent, or by a member of the spouse or parent's family residing in the same household as the victim and the spouse or parent consented to, or acquiesced in the battery or cruelty;
 - (ii) The parent of a child who has been such a victim, provided that the individual did not actively participate in the battery or cruelty; or
 - (iii) The child residing in the same household of such a victim.
- (2) For the purposes of establishing qualified non-citizen status, the battered non-citizen must meet all of the following conditions:
- (i) The individual must no longer be residing in the same household as the perpetrator of the abuse or cruelty;
 - (ii) The battery or cruelty must have a substantial connection with the need for medical assistance; and
 - (iii) The individual must have been approved for legal immigration status, or have a petition pending that makes a prima facie case for legal immigration status, under one of the following categories:
 - (A) Permanent residence under the Violence Against Women Act (VAWA);
 - (B) A pending or approved petition for legal permanent residence filed by a spouse or parent on USCIS Form I-130 or Form I-129f; or

⁹ Abenaki is not a federally-recognized tribe.

¹⁰ Consolidated Appropriations Act of 2021, § 208.

Nonfinancial eligibility requirements

(C) Suspension of deportation or cancellation of removal under VAWA.

(f) [Reserved]

(g) Lawfully present in the United States. An individual who is a non-citizen and who:

- (1) Is a qualified non-citizen, as defined in paragraph (d) of this subsection;
- (2) Is in a valid nonimmigrant status, as defined in 8 USC § 1101(a)(15) or otherwise under the immigration laws (as defined in 8 USC § 1101(a)(17));
- (3) Is paroled into the United States in accordance with 8 USC § 1182(d)(5) for less than 1 year, except for a non-citizen paroled for prosecution, for deferred inspection or pending removal proceedings;
- (4) Is granted temporary resident status in accordance with 8 USC § 1160 or 1255a;
- (5) Is granted Temporary Protected Status (TPS) in accordance with 8 USC § 1254a;
- (6) Is granted employment authorization under 8 CFR § 274a.12(c);
- (7) Is a Family Unity beneficiary in accordance with § 301 of Public Law 101-649, as amended; or section 1504 of the LIFE Act Amendments of 2000, title XV of H.R. 5666, enacted by reference in Public Law 106-554 (see § 1504 of App. D to Pub L. 106-554);
- (8) Is covered by Deferred Enforced Departure (DED) in accordance with a decision made by the President;
- (9) Is granted deferred action status except as described at subsection (16) below;
- (10) Has a pending application for adjustment of status;
- (11) Is an individual:
 - (i) With a pending application for asylum under 8 USC § 1158 for withholding of removal under 8 USC § 1231, or for relief under the Convention Against Torture; and
 - (ii) Under the age of 14;
- (12) Has been granted withholding of removal under the Convention Against Torture;
- (13) Has a pending or approved petition for Special Immigrant Juvenile classification as described in 8 USC § 1101(a)(27)(J); or
- (14) Is lawfully present in American Samoa under the immigration laws of American Samoa.
- (15) [Reserved]
- (16) *Exception.* For purposes of Medicaid eligibility, an individual with deferred action under DHS's deferred action for childhood arrivals process, as described in the Secretary of Homeland Security's June 15,

Nonfinancial eligibility requirements

2012, memorandum and 8 CFR § 236.22, shall not be considered to be lawfully present with respect to any of the above categories in paragraphs (1) through (14) of this definition.

- (h) Non-citizen.¹¹ Has the same meaning as the term "alien," as defined in section 101(a)(3) of the INA, (8 USC § 1101(a)(3)) and includes any individual who is not a citizen or national of the United States, defined at 8 USC § 1101(a)(22).

17.02 General Rules (01/15/2017, GCR 16-096)

- (a) Health benefits, in general. Except as provided in paragraphs (b) through (d) of this subsection, as a condition of eligibility for health benefits, an individual must be a citizen or national of the United States and, for purposes of enrollment in a QHP, must reasonably expect to be a citizen or national for the entire period for which QHP enrollment is sought.
- (b) Enrollment in Medicaid. An individual who is a non-citizen is eligible for Medicaid if the individual otherwise satisfies the eligibility requirements and is:
- (1) A qualified non-citizen who is not subject to the five-year bar under § 17.03(b); or
 - (2) A non-citizen who is not subject to the five-year bar under § 17.03(c).
- (c) Enrollment in a QHP, with or without APTC or CSR. An individual who is a non-citizen who is lawfully present in the United States is eligible for enrollment in a QHP, with or without APTC or CSR, if the individual otherwise satisfies the eligibility requirements for a QHP and is reasonably expected to be a non-citizen who is lawfully present for the entire period for which QHP enrollment is sought.
- (d) Emergency medical services.¹² An individual who is ineligible for Medicaid solely because of immigration status is eligible for the treatment of emergency medical conditions if all of the following conditions are met:
- (1) The individual has, after sudden onset, a medical condition (including emergency labor and delivery) manifesting itself by acute symptoms of sufficient severity (including severe pain) such that the absence of immediate medical attention could reasonably be expected to result in serious:
 - (i) Jeopardy to the individual's health;
 - (ii) Impairment of bodily functions; or
 - (iii) Dysfunction of any bodily organ or part.
 - (2) The individual meets all eligibility requirements for Medicaid except that non-qualified non-citizens need not present a Social Security number or document immigration status.

¹¹ 42 CFR § 435.4.

¹² A legally-present individual who is enrolled in a QHP, with or without subsidies, is nevertheless eligible for emergency Medicaid. See CMS Response to Comment, 77 FR 17144, 17170.

Nonfinancial eligibility requirements

- (3) Emergency medical services do not include organ transplant procedures or routine prenatal or post partum care.

17.03 Medicaid five-year bar for qualified non-citizens (01/01/2024, GCR 23-084)

- (a) Qualified non-citizens subject to 5-year bar.¹³ Non-citizens who enter the United States on or after August 22, 1996, as qualified non-citizens are not eligible to receive Medicaid for five years from the date they enter the country. If they are not qualified non-citizens when they enter, the five-year bar begins the date they become a qualified non-citizen. The following qualified non-citizens are subject to the five-year bar:

- (1) Lawful permanent residents (LPRs);
- (2) Non-citizens granted parole for at least one year;
- (3) Non-citizens granted conditional entry (however, as a practical matter the five-year bar will never apply to such non-citizens, since, by definition, they entered the U.S. and obtained qualified non-citizen status prior to August 22, 1996); and
- (4) Battered non-citizens.

- (b) Qualified non-citizens not subject to 5-year bar.¹⁴ The following qualified non-citizens are not subject to the five-year bar:

- (1) Refugees;
- (2) Asylees;
- (3) Cuban and Haitian Entrants;
- (4) Victims of a severe form of trafficking;
- (5) Non-citizens whose deportation is being withheld;
- (6) Qualified non-citizens who are:
 - (i) Honorably discharged veterans;
 - (ii) On active duty in the U.S. military; or
 - (iii) The spouse (including a surviving spouse who has not remarried) or unmarried dependent child of an honorably discharged veteran or individual on active duty in the U.S. Military;

¹³ 42 CFR § 435.406(a)(2); 8 USC § 1613(a).

¹⁴ 42 CFR § 435.406(a)(2); 8 USC § 1613(b).

Nonfinancial eligibility requirements

- (7) Non-citizens admitted to the country as Amerasian immigrants;
 - (8) Legal permanent residents who first entered the United States under another exempt category (i.e., as a refugee, asylee, Cuban or Haitian entrant, trafficking victim, or non-citizen whose deportation was being withheld) and who later converted to the LPR status;
 - (9) Haitians granted Humanitarian Parole status;
 - (10) Citizens and nationals of Iraq and Afghanistan with Special Immigrant status; and
 - (11) Citizens of the Republic of the Marshall Islands, the Federated States of Micronesia, and the Republic of Palau (Compact of Free Association migrants).¹⁵
- (c) Non-citizens not subject to 5-year bar.¹⁶ The five-year bar does not apply to:
- (1) Non-citizens who are applying for treatment of an emergency medical condition only;
 - (2) Non-citizens who entered the United States and became qualified non-citizens prior to August 22, 1996; and
 - (3) Non-citizens who entered prior to August 22, 1996, and remained "continuously present" in the United States until becoming a qualified non-citizen on or after that date. Any single absence of more than 30 consecutive days or a combined total absence of 90 days before obtaining qualified non-citizen status is considered to interrupt "continuous presence."
 - (i) Non-citizens who do not meet "continuous presence" are subject to the five-year bar beginning from the date they become a qualified non-citizen.
 - (ii) Non-citizens do not have to remain continuously present in the United States after obtaining qualified non-citizen status.
 - (4) Members of a Federally-recognized Indian tribe;
 - (5) American Indians born in Canada to whom § 289 of the INA applies; and
 - (6) Children up to 21 years of age and women during pregnancy and their post partum period, who are lawfully residing in the United States and otherwise eligible. AHS will verify that the child or pregnant woman is lawfully residing in the United States at the time of the individual's initial eligibility determination and at the time of eligibility redeterminations. Lawfully residing means an individual who is a non-citizen who is considered lawfully present pursuant to § 17.01(g) and is a Vermont resident.

¹⁵ Consolidated Appropriations Act of 2021, § 208.

¹⁶ Interim Guidance on Verification of Citizenship, Qualified Alien Status and Eligibility Under Title IV of the Personal Responsibility and Work Opportunity Act of 1996; 62 Federal Register 61344 and 61415 (November 17, 1997).

Nonfinancial eligibility requirements

18.00 Assignment of rights and cooperation requirements for Medicaid (01/01/2024, GCR 23-084)

18.01 In general¹⁷ (01/01/2024, GCR 23-084)

As a condition of initial and continuing eligibility, a legally-able individual who is applying for or enrolled in Medicaid must meet the requirements related to the pursuit of medical support, third-party payments, and the requirement to enroll or remain enrolled in a group health insurance plan, as provided for below.

18.02 Assignment of rights to payments (01/15/2017, GCR 16-096)

- (a) In general. An individual who is applying for, or enrolled in Medicaid, with the legal authority to do so, must assign their rights to medical support and third-party payments for medical care. If they have the legal authority to do so, they must also assign the rights of any other individual who is applying for or enrolled in Medicaid to such support and payments.
- (b) Exceptions. No assignment is required for:
- (1) Medicare payments; or
 - (2) Cash payments from the Department of Veterans Affairs for aid and attendance.

18.03 Cooperation in Obtaining Payments (01/01/2024, GCR 23-084)

- (a) Applicants must attest that they will cooperate, and enrollees must cooperate in:
- (1) Establishing the identity of a child's parents and in obtaining medical support and payments, unless the individual establishes good cause for not cooperating as described in § 18.04 or is a pregnant woman described at § 3.00; and
 - (2) Identifying and providing information to assist in pursuing third parties who may be liable to pay for care and services under the plan, unless the individual establishes good cause for not cooperating as described in § 18.04.
- (b) To meet this requirement, an individual may be required to:
- (1) Provide information or evidence relevant and essential to obtain such support or payments;
 - (2) Appear as a witness in court or at another proceeding;
 - (3) Provide information or attest to lack of information under penalty of perjury; or
 - (4) Take any other reasonable steps necessary for establishing parentage or securing medical support or

¹⁷ 42 CFR § 435.610.

Nonfinancial eligibility requirements

third-party payments.

18.04 Good cause for noncooperation (01/15/2017, GCR 16-096)

- (a) In general. An individual who is applying for or enrolled in Medicaid may request a waiver of the cooperation requirement under § 18.03. Those to whom a good-cause waiver for noncooperation has been granted are eligible for Medicaid, provided that all other program requirements are met. AHS will grant such waivers when either of the following circumstances has been substantiated to AHS's satisfaction:
- (1) Compliance with the cooperation requirement is reasonably anticipated to result in physical or emotional harm to the individual responsible for cooperating or the person for whom medical support or third-party payments are sought. Emotional harm means an emotional impairment that substantially affects an individual's functioning; or
 - (2) Compliance with the cooperation requirement would entail pursuit of medical support for a child:
 - (i) Conceived as a result of incest or rape from the father of that child;
 - (ii) For whom adoption proceedings are pending; or
 - (iii) For whom adoptive placement is under active consideration.
- (b) Required documentation. An Individual requesting a waiver of the cooperation requirement bears the primary responsibility for providing the documentation AHS deems necessary to substantiate their claims of good cause. AHS will consider an individual who has requested a good-cause waiver and submitted the required documentation to be eligible for Medicaid while a decision on the request is pending.
- (c) Review of good-cause waiver. A review of the continued existence of good cause circumstances upon which a waiver has been granted is required no less frequently than at each redetermination of eligibility for those cases in which determination of good cause is based on a circumstance that may change. A formal decision based upon resubmission of evidence is not required, however, unless AHS determines that a significant change of circumstances relative to good cause has occurred.

18.05 Enrollment in a health insurance plan (01/15/2017, GCR 16-096)

- (a) An individual who is applying for, or enrolled in Medicaid, may be required to enroll or remain enrolled in a group health insurance plan for which AHS pays the premiums. (See Medicaid Covered Services Rule (MCSR) 7108.) Payment of group health insurance premiums shall be made only under the conditions specified in this subsection and in MCSR 7108.1 and remain entirely at AHS's discretion. Such payment of premiums shall not be considered an entitlement for any individual.
- (b) As a condition of continuing eligibility, an individual may be required to remain enrolled in an individual health insurance plan, provided that they are enrolled in a plan for which the state has been paying the premiums on a continuous basis since July 2000.
- (c) For the purposes of this subsection and MCSR 7108.1, a group health insurance plan is a plan that meets the definition of a group health insurance plan specified in 8 V.S.A. § 4079. An individual health insurance plan is a plan that does not meet that definition.

Nonfinancial eligibility requirements

19.00 Incarceration and QHP eligibility (01/15/2017, GCR 16-096)**19.01 In general¹⁸ (01/15/2017, GCR 16-096)**

An incarcerated individual, other than an individual who is incarcerated pending the disposition of charges, is ineligible for enrollment in a QHP.

19.02 Exception¹⁹ (01/15/2017, GCR 16-096)

An incarcerated individual may be an applicable tax filer if a family member is eligible to enroll in a QHP.

20.00 Living arrangements for Medicaid eligibility purposes (01/01/2024, GCR 23-084)**20.01 In general (01/01/2024, GCR 23-084)**

Individuals or couples meet the living-arrangement requirement for Medicaid eligibility purposes if they live in:

- (a) Their own home;
- (b) The household of another; or
- (c) The following public institutions:
 - (1) The Vermont Psychiatric Care Hospital (VPCH) or successor entity or entities, if the individual is:
 - (i) Under the age of 21 (if a Medicaid enrollee is a patient of VPCH upon reaching their 21st birthday, eligibility may be continued to the date of discharge or their 22nd birthday, whichever comes first, as long as they continue to meet all other eligibility requirements); or
 - (ii) Age 65 or older.
 - (2) An intermediate care facility for people with developmental disabilities (ICF-DD).
 - (3) A facility supported in whole or in part by public funds whose primary purpose is to provide medical care other than the treatment of mental disease, including nursing and convalescent care, inpatient care in a hospital, drug and alcohol treatment, etc.
- (d) A private facility, if:
 - (1) The primary purpose of the facility is to provide medical care other than the treatment of mental diseases, including nursing and convalescent care, inpatient care in a hospital, drug and alcohol treatment, etc.;

¹⁸ 26 CFR § 1.36B-2(a)(4); 45 CFR § 155.305(a)(2).

¹⁹ 26 CFR § 1.36B-2(a)(4); See §§ 1312(f)(1)(B) and 1312(f)(3) of the ACA (42 USC § 18032(f)(1)(B) and (f)(3)) and 26 CFR § 1.36B-3(b)(2).

Nonfinancial eligibility requirements

and

- (2) The facility meets the following criteria:
 - (i) There is no agreement or contract obliging the institution to provide total support to the individual;
 - (ii) There has been no transfer of property to the institution by the individual or on their behalf, unless maintenance by the institution has been of sufficient duration to fully exhaust the individual's equity in the property transferred at a rate equal to the monthly charges to other residents in the institution; and
 - (iii) There is no restriction on the individual's freedom to leave the institution.
- (3) An individual under the age of 21 or age 65 or older meets the living arrangement requirement if they live at the Brattleboro Retreat. In addition, an individual who is a patient at the facility upon reaching their 21st birthday, has eligibility continued to the date of discharge or their 22nd birthday, whichever comes first, as long as they continue to meet all other eligibility requirements.

20.02 Correctional facility (01/01/2018, GCR 17-045)

- (a) In general.²⁰ An individual living in a correctional facility, including a juvenile facility, is not precluded from being determined eligible for Medicaid or from retaining their Medicaid eligibility if they were eligible before becoming incarcerated. However, the individual's Medicaid benefits will be suspended during their incarceration period (described in (b) below).
- (b) Incarceration period. Incarceration begins on the date of admission and ends when the individual moves out of the correctional facility.
- (c) Inpatient exception: Transfer to a medical facility.²¹ While incarcerated, Medicaid is available when the inmate is an inpatient in a medical institution not under the control of the corrections system. Such institutions include a hospital, nursing facility, juvenile psychiatric facility, or intermediate care facility.

20.03 Determination of residence in an institution (01/15/2017, GCR 16-096)

Residence in an institution is determined by the dates of admission and discharge. An individual at home in the community on a visiting pass is still a resident of the institution.

20.04 Homeless individuals (01/15/2017, GCR 16-096)

A homeless individual is considered to be living in their own home.

²⁰ 42 CFR §§ 435.1009 and 435.1010.

²¹ 42 CFR §§ 435.1009 and 435.1010. This is also based on various letters from CMS to states, inquiring about the availability of federal funds participation for inmate inpatient health care.