A green public lender in Vermont

Chirag Lala Center for Public Enterprise Testimony to the VT House Ways and Means Committee February 22, 2024

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Introduction

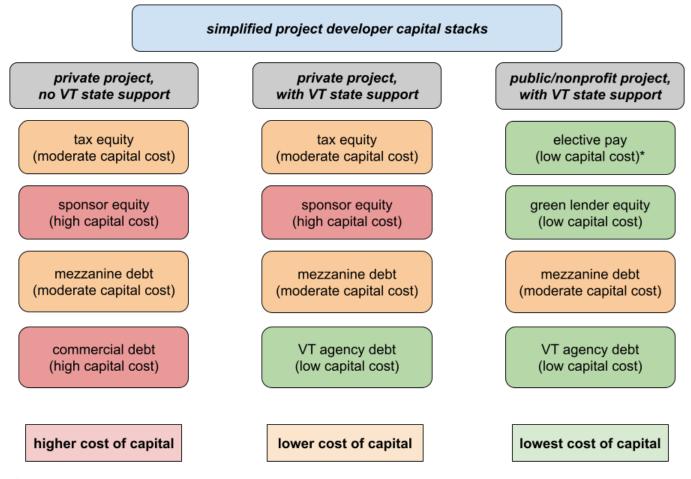
- What is a green public lender?
- VT debate on "green banks"
- Treasurer's Climate Infras truc ture Financing Report
 - Recommendation 4: proposed credit facility
 - Recommendation 5: further work on clean bank models
 - Recommendation 6: Close working relationship with the Climate Action Office
 - Recommendation 8: Elective pay working group
- Goal of this presentation is to identify the need in VT and speak to the legislature's options for addressing it.

Existing public lenders and climate institutions

- Vermont Economic Development Authority (VEDA)
- Vermont Housing and Conservation Board (VHCB)
- Vermont Housing Finance Agency (VHFA)
- Vermont Bond Bank
- Clean Energy Development Fund (CEDF)
- 10% in VT Program
- Climate Action Office
- Departments of Public Services and Energy Conservation. Agency of Natural Resources
- <u>Need:</u> coordination and capitalization of climate-related <u>investment</u> <u>projects</u> that line up with ambitious state strategies

Project development in VT

- <u>Public project development:</u> the involvement of state or city instrumentalities in owning, operating, financing, or otherwise facilitating the growth of strategic assets in VT. Ex. housing and energy
- In order to accelerate growth, projects need:
 - Bridge or construction financing
 - Replacement for mezzanine or equity financing
 - (Public or private) owners/operators/lessors willing to take on risk
 - Supply of additional contracting, construction, and underwriting capacity
- In order to accelerate growth, the state needs:
 - Capacity to plan future projects, identify current projects, and deploy authorities and funding to projects
 - Capacity to link sources of finance to the specific capital stacks of projects
 - Capacity for project development



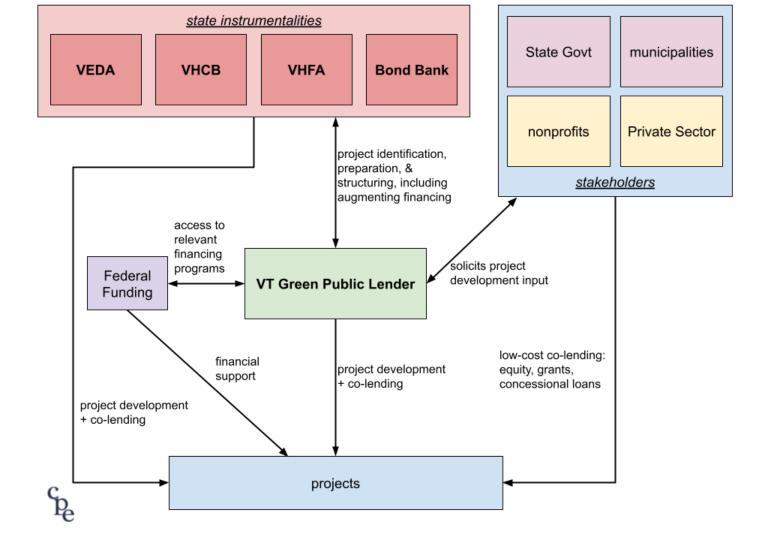
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Federal opportunities

- <u>Elective pay:</u> tax credits to subsidize capital expenditure in clean generation, storage, electric vehicles, and other eligible capacities by <u>public</u> and <u>nonprofit</u> entities
- Greenhouse Gas Reduction Fund (GGRF)
 - NCIF
 - Solar for All
- Department of Energy Loan Programs Office (LPO) Title 17 facilities
 - SEFI Carveout
- Department of Agriculture loan programs (*e.g.*, RESP)
- VT needs capacity to <u>identify and integrat</u>e federal opportunities that can augment efforts to meet its climate goals and complement statewide development efforts. Federal financing needs an infrastructure.

Principles for establishing a green public lender

- Wide range of financing authorities and project structuring capabilities
 - VT instrumentalities must be able to deploy these for climate goals
 - The public lender should have its own lending and/or equity facilities
 - Periodic capitalization?
- Coordinates existing VT instrumentalities, businesses, and nonprofits towards strategic goals or targets
 - Optimize capital investment across agencies
 - Build partnerships with local government, labor, & community stakeholders
- Sufficient staff and technical assistance capabilities
 - Underwriting, structuring, loan syndication
 - Elective pay applications
 - Sectoral expertise



How would the green public lender facilitate projects?

- Design and deploy innovative financing tools to utilize federal and state financing
 - Co-financing via concessional loans, fixed-rate construction bridge financing, and loan guarantees
 - Buying out financially struggling private projects, strategic equity investments to lower project cost of capital
 - Revolving funds
- Facilitate elective pay for direct ownership of renewable generation and storage resources
- Project preparation and technical assistance
 - Site identification, impact assessment, community benefit agreements, project labor agreements, elective pay advisory work and program design
- Intragovernmental coordination with CAO to create project pipelines for strategic sectors

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