H.222: An act relating to reducing overdoses

as passed the Senate Committee on Health and Welfare

Sec. 1. Unused Rx Drug, Needle, and Syringe Disposal Program (18 V.S.A. § 4224)

• Updates the Unused Rx Drug Disposal Program to include needles and syringes

Sec. 2. Regional Stakeholder Meetings; Public Needle and Syringe Disposal Programs

- Requires VDH and Blueprint for Health to facilitate regional stakeholder meetings regarding public needle and syringe disposal programs
- By 1/15/24, VDH shall present information to HHS/SHW regarding the progress of the regional stakeholder meetings

Sec. 3. Appropriation; Community Needle and Syringe Disposal Programs

• In FY24, \$150,000 is appropriated from the Evidence-Based Education and Advertising Fund to VDH to provide grants and consultations for municipalities, hospitals, community health centers, and other publicly available community needle and syringe disposal programs that participated in the stakeholder meetings required pursuant to Sec. 2

Sec. 3a. Manufacturer Fee [Section Deleted from Bill]

Sec. 3b. Presentation; Needle and Syringe Services

- By 2/15/24, VDH, in consultation with stakeholders, is required to present the following to HHS/SHW:
 - o Unmet needle and syringe service needs;
 - Resources required to ensure equitable access to needle and syringe services; and
 - Who is best positioned to provide needle and syringe services.

Sec. 4. Prevention and Treatment of Opioid-Related Overdoses (18 V.S.A. § 4240)

- Updates existing section pertaining to opioid antagonists, including:
 - In subdiv. (b)(4)(B), requiring VDH to include the status of legal possession of substances and harm reduction supplies to any education or trainings provided;
 - o Adding subdiv. (b)(7) to require VDH to distribute opioid antagonists to assist those at risk of experiencing an opioid-related overdose; and
 - Adding subdiv. (b)(8) to require VDH to establish opioid antagonist dispensing kiosks in locations accessible to those at risk of experiencing an overdose
- Removes requirement that a health care professional may only
 prescribe/dispense/distribute an opioid antagonist to individuals who have
 received education in a manner approved by VDH
- Removes requirement that an individual calls for emergency medical services after administering an opioid antagonist

Sec. 5. Definitions (18 V.S.A. § 4475)

• Exempts "other harm reduction supplies" from the definition of "drug paraphernalia" so as to exempt harm reduction supplies from penalties related to selling drug paraphernalia to a minor

Sec. 6. Rx Drug Coverage (8 V.S.A. § 4089i)

• Prohibits a health insurer or other health benefit plan offered by an insurer or pharmacy benefit manager on behalf of a health insurer covering Rx drugs from using step-therapy, "fail first", or other protocols requiring documented trials of medication before approving an Rx for the treatment of SUD

Sec. 6a. Definitions (18 V.S.A. § 4750)

• Updates to the phrase "medication-assisted treatment" to be "medication for opioid use disorder"

Sec. 6b. Opioid Use Disorder Treatment System (18 V.S.A. § 4752)

- Amends existing rulemaking authority to provide VDH and DVHA greater flexibility in maintaining a regional system of OUD treatment
- Uses more expansive language as to who may dispense substances to treat OUD (replaces "a physician or advanced practice registered nurse" with "health care provider")
- Adds subsec. (d) to allow controlled substances for use in OUD treatment to be prescribed via telehealth in accordance with federal requirements
- Adds subsec. (e) to prohibit DVHA, or DVHA's pharmacy benefits manager, from requiring a health care provider to document a patient's adverse reaction to a medication prior to prescribing an alternative medication for OUD to the patient

Sec. 6c. Care Coordination

• Updates to the phrase "medication-assisted treatment" to be "medication for opioid use disorder"

Sec. 7. Medication for Opioid Use Disorder (33 V.S.A. § 19011)

- Requires AHS to provide coverage to Medicaid beneficiaries for medically necessary medication for OUD when prescribed by a health care professional practicing within the scope of the professional's license and participating in the Medicaid program
- Pending approval from DURB, requires AHS to cover at least one medication in each therapeutic class for methadone, buprenorphine, and naltrexone as listed on Medicaid's preferred drug list without requiring prior authorization

Sec. 8. Prior Authorization; Medication for Opioid Use Disorder; Community Reentry

• By 11/1/23, the Joint Legislative Oversight Committee shall provide recommendations to HHS/SHW regarding legislative action needed to ensure

continuity of treatment for individuals reentering the community after discharge for a correctional setting, including eliminating PA for MOUD

Sec. 8a. Report; Prior Authorization; Substance Use Disorder Treatment

- Requires DVHA, in consultation with individuals representing diverse
 professional perspectives, to research the feasibility and costs of administering a
 gold card program for SUD treatment in which AHS shall not require a health
 care provider to obtain PA for SUD treatment if, in the most recent evaluation
 period, the Agency approved or would have approved not less than 90 percent of
 the PA requests submitted by the health care provider for the medication
- By 12/1/23 DVHA's research must be submitted to DURB/CURB for review and related recommendations
- By 4/1/23 DURB/CURB shall submit respective recommendations to HHS/SHW

Sec. 8b. Rulemaking; Prior Authorization; Buprenorphine

• Directs DVHA to amend its rules to enable health care providers in office-based OTPs to prescribe 24 mgs or less of the preferred medication for buprenorphine w/o PA in accordance with 33 V.S.A. § 19011

Sec. 9. Required Provisions and Prohibited Effects (Recovery Residences) (24 V.S.A. § 4412)

- Requires that in all municipalities, a recovery residence serving not more than 8 individuals be considered by right to constitute a permitted single-family residential use of property
- Adds a definition of "recovery residence"

Sec. 10. Repeal

- Removes the future repeal of the buprenorphine exemption, meaning if passed, this section would be a continuation of existing law in that there would not be criminal penalties for possession of 224 milligrams or less of buprenorphine, except:
 - persons under 21 years of age in possession of 224 milligrams or less of buprenorphine would be referred to the Court Diversion Program for the purpose of enrollment in the Youth Substance Awareness Safety Program; and
 - persons under 16 years of age in possession of 224 milligrams or less of buprenorphine shall be subject to delinquency proceedings in the Family Division of the Superior Court

Sec. 11. Definitions (18 V.S.A. § 4201)

• Adds a definition of "drug checking"

Sec. 12. Overdose Prevention; Drug Checking for Contamination Detection (18 V.S.A. § 4240a)

• Notwithstanding another provision of law, it is not a violation of the chapter to receive, possess, transport, or store samples of a substance that may contain a

regulated drug solely for the purposes of analyzing it to determine its chemical composition and disseminate information regarding the analysis to the individual who provided the substance

- Permits community drug-checking service providers to do the following:
 - Collect voluntarily provided residual samples of substances potentially containing regulated drugs, and possess, transport, or store samples of a regulated drug for the purpose of analyzing and determining their chemical composition;
 - Use available technologies to analyze samples;
 - Provide results of analysis obtained from drug-checking technology to the person requesting drug-checking services; and
 - o If necessary, arrange for a sample to be tested by an approved laboratory.
- Prohibits the collection of personally identifiable information from persons seeking drug-checking services
- Prohibits an employee, contractor, volunteer, or other person acting in good faith and in accordance with established protocols from:
 - Being subject to arrest, charge, or prosecution under the regulated drug chapter, including for attempting to, aiding and abetting in, or conspiracy to commit a violation of the chapter;
 - Having their property subject to forfeiture, any civil or administrative penalty, or liability of any kind, including disciplinary action by a professional licensing board, credentialing restrictions, contractual or civil liability, or medical staff or other employment; or
 - O Being denied a right or privilege for actions, conduct, or omissions relating to the operation of a drug-checking service in compliance with the chapter or rules adopted by the chapter.
- An individual possessing a regulated substance and who provides a portion to obtain drug-checking services shall not be subject to arrest, charge, or prosecution for possession of a regulated substance or civil or administrative penalty or disciplinary action by a professional licensing board.
- Prohibits local governments from collecting, maintaining, using, or disclosing any personal information relating to an individual from whom the local government received a drug or substance for checking or disposal
- Test results by an authorized drug-checking service provider is not admissible as evidence in any criminal or civil proceeding
- Requires VDH to:
 - Publish guidance and provide technical assistance for any service provider choosing to implement drug-checking
 - Coordinate the collection and dissemination of deidentified data related to drug-checking services

Sec. 13. Opioid Abatement Special Fund (18 V.S.A. § 4774)

 Amends the process by which Advisory Committee recommendations are submitted and considered by the General Assembly to allow more flexibility

Sec. 14. Appropriation; Opioid Abatement Special Fund

- Appropriates the following from the Opioid Abatement Special Fund in FY23:
 - o \$1,980,000 for expansion of naloxone expansion efforts;
 - \$2m to be divided equally between four OTPs to cover costs associated with partnering with other health care providers to expand satellite locations for the dosing of medications;
 - \$1,976,000 to fund 26 outreach or case management staff positions within the preferred provider network and within syringe service organizations;
 - o \$240,000 to be divered equally among 4 syringe service providers;
 - \$840,000 to provide contingency management services to individual with SUD;
 - \$100,000 to implement a wound care telehealth consultation pilot program for the purpose of utilizing wound care experts to provide telehealth dropin appointments to address syringe use;
 - o \$200,000 expand distribution of fentanyl and xylazine test strips; and
 - \$700,000 to VDH to award grant(s) to an organization(s) providing or preparing to implement drug-checking services with spectroscopy devices, including HPMS and FTIR

Sec. 15. Effective Dates

• Act takes effect on passage, except Sec. 7 (medication for opioid use disorder) takes effect on 9/1/24 and Sec. 8b (rulemaking; prior authorization; buprenorphine) takes effect on 1/1/24