| 1 | Introduced by Committee on Government Operations and Military Affairs |
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| 2 | Date: |
| 3 | Subject: Internal security and public safety; Vermont Criminal Justice Council; |
| 4 | unprofessional conduct |
| 5 | Statement of purpose of bill as introduced: This bill proposes to make |
| 6 | miscellaneous updates to the powers of the Vermont Criminal Justice Council |
| 7 | and the duties of law enforcement officers. |
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| 8 9 | An act relating to miscellaneous updates to the powers of the Vermont Criminal Justice Council and the duties of law enforcement officers |
| 10 | It is hereby enacted by the General Assembly of the State of Vermont: |
| 11 | Sec. 1. 20 V.S.A. § 2355 is amended to read: |
| 12 | § 2355. COUNCIL POWERS AND DUTIES |
| 13 | (a) The Council shall adopt rules with respect to: |
| 14 | * * * |
| 15 | (10) a definition of criminal justice personnel and criminal justice |
| 16 | training for purposes of this title; and |
| 17 | (11) the contents and application of the Law Enforcement Officers' |
| 18 | Code of Conduct: |
| 19 | (12) permitting its Executive Director to grant up to a 60-day waiver to a |
| 20 | law enforcement officer who has failed to meet his or her the officer's annual |

| 1 | in-service training requirements but who is able to complete those training |
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| 2 | requirements within the time period permitted by the Executive Director; and |
| 3 | (13) Advanced Roadside Impaired Driving Enforcement training |
| 4 | programs and requirements for Levels I, II, and III law enforcement |
| 5 | certification, including minimum hours of training, prerequisites, and time |
| 6 | periods for completion. |
| 7 | * * * |
| 8 | Sec. 2. 20 V.S.A. § 2371 is added to read: |
| 9 | § 2371. STATEWIDE POLICY; LAW ENFORCEMENT |
| 10 | OFFICERS' CODE OF CONDUCT |
| 11 | (a) Creation and modification of Code. The Council shall create, |
| 12 | implement, and from time to time by rule modify a statewide policy known as |
| 13 | the Law Enforcement Officers' Code of Conduct or Code. This Code |
| 14 | effectuates the principle that law enforcement officers serve the communities |
| 15 | of Vermont and protect all persons against illegal acts in a manner consistent |
| 16 | with the high degree of responsibility and respect for human dignity required |
| 17 | by the profession. |
| 18 | (b) Application. Each law enforcement officer, as a condition for obtaining |
| 19 | and maintaining certification, shall comply with the provisions of the Law |
| 20 | Enforcement Officers' Code of Conduct. |

| 1 | (c) Code contents. The Law Enforcement Officers' Code of Conduct shall |
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| 2 | prohibit the following categories of conduct: |
| 3 | (1) criminal conduct, including conduct defined as "Category A |
| 4 | conduct" in section 2401 of this title; |
| 5 | (2) untruthfulness, including in the course of criminal investigations, |
| 6 | in law enforcement agencies' internal affairs investigations, in Council |
| 7 | investigations, in matters before a tribunal, and in the preparation |
| 8 | administration, or taking of any official examination conducted by a law |
| 9 | enforcement agency of the Council; |
| 10 | (3) misuse of official position, including: |
| 11 | (A) sexual misconduct and harassment; |
| 12 | (B) misuse of property and evidence; |
| 13 | (C) solicitation, taking, and giving of bribes; and |
| 14 | (D) use of electronic criminal records database for personal, |
| 15 | political, or economic gain; |
| 16 | (4) discrimination and biased enforcement; |
| 17 | (5) unlawful use of force while on duty or under the authority of the |
| 18 | State, pursuant to section 2368 of this title, including failure to intervene and |
| 19 | report to a supervisor observation of unlawful use of force by another law |
| 20 | enforcement officer; and |

| 1 | (6) domestic violence, while on duty or off duty, including |
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| 2 | attempting to cause or causing physical harm to a family or household |
| 3 | member, or placing a family or household member in fear of imminent serious |
| 4 | physical harm, or violating the Domestic Violence Involving Law Enforcement |
| 5 | Model Policy adopted pursuant to section 2365 of this title. |
| 6 | (d) Supplemental professional conduct policies. |
| 7 | (1) To the extent any provisions of this section or the adopted Code |
| 8 | conflicts with the provisions of any law enforcement agency's own policies, |
| 9 | the provisions of this chapter and the adopted Code shall prevail. |
| 10 | (2) A law enforcement agency may adopt additional professional |
| 11 | conduct policies, provided that these are not in conflict with the provisions of |
| 12 | this chapter or the adopted Code. |
| 13 | Sec. 3. LAW ENFORCEMENT OFFICERS' CODE OF CONDUCT; |
| 14 | ADOPTION |
| 15 | On or before December 31, 2024, the Council shall adopt by rule the Law |
| 16 | Enforcement Officers' Code of Conduct. |
| 17 | Sec. 4. 20 V.S.A. § 2401 is amended to read: |
| 18 | § 2401. DEFINITIONS |
| 19 | As used in this subchapter: |
| 20 | * * * |

| 1 | (2) "Category B conduct" means gross professional misconduct |
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| 2 | amounting to actions on duty or under authority of the State, or both, that |
| 3 | involve <u>a</u> willful failure to comply with a State-required policy, or substantial |
| 4 | deviation from professional conduct as defined by the law enforcement |
| 5 | agency's policy or if not defined by the agency's policy, then as defined by |
| 6 | Council policy, and shall include: or the Law Enforcement Officers' Code of |
| 7 | Conduct. |
| 8 | (A) sexual harassment involving physical contact or misuse of |
| 9 | position; |
| 10 | (B) misuse of official position for personal or economic gain; |
| 11 | (C) excessive use of force under authority of the State, first offense; |
| 12 | (D) biased enforcement; |
| 13 | (E) use of electronic criminal records database for personal, political, |
| 14 | or economic gain; |
| 15 | (F) placing a person in a chokehold; |
| 16 | (G) failing to intervene and report to a supervisor when the officer |
| 17 | observes another officer placing a person in a chokehold or using excessive |
| 18 | force; |
| 19 | (H) while on duty or off duty, attempting to cause or causing physical |
| 20 | harm to a family or household member, or placing a family or household |
| 21 | member in fear of imminent serious physical harm; or |

| 1 | (I) while on duty or off duty, a violation of the Domestic Violence |
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| 2 | Involving Law Enforcement Model Policy adopted pursuant to section 2365 of |
| 3 | this title. |
| 4 | * * * |
| 5 | Sec. 5. 20 V.S.A. § 2407 is amended to read: |
| 6 | § 2407. LIMITATION ON COUNCIL SANCTIONS |
| 7 | (a) Council sanctions; first offense Offenses of Category A and certain |
| 8 | Category B C conduct. After a valid investigation of Category A and Category |
| 9 | $\underline{\mathbf{B}}$ $\underline{\mathbf{C}}$ conduct made pursuant to section 2404 of this title concludes, the Council |
| 10 | may impose a sanction for a first or subsequent offense of: Category A or C |
| 11 | conduct. |
| 12 | (1) Category A conduct as defined in subdivision 2401(1) of this title; or |
| 13 | (2) the following instances of Category B conduct as defined in |
| 14 | subdivision 2401(2) of this title: |
| 15 | (A) sexual harassment involving physical contact pursuant to |
| 16 | subdivision 2401(2)(A) of this title; |
| 17 | (B) excessive use of force under authority of the State pursuant to |
| 18 | subdivision 2401(2)(C) of this title; |
| 19 | (C) placing a person in a chokehold pursuant to subdivision |
| 20 | 2401(2)(F) of this title; |

| 1 | (D) failing to intervene and report to a supervisor when an officer |
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| 2 | observes another officer placing a person in a chokehold or using excessive |
| 3 | force pursuant to subdivision 2401(2)(G) of this title; |
| 4 | (E) attempting to cause or causing physical harm to a family or |
| 5 | household member, or placing a family or household member in fear of |
| 6 | imminent serious physical harm pursuant to subdivision 2401(2)(H) of this |
| 7 | title; or |
| 8 | (F) a violation of the Domestic Violence Involving Law Enforcement |
| 9 | Model Policy adopted pursuant to section 2365 of this title pursuant to |
| 10 | subdivision 2401(2)(I) of this title. |
| 11 | (b) First offense of Category B conduct. After a valid investigation of |
| 12 | Category B conduct made pursuant to section 2404 of this title concludes, the |
| 13 | Council may impose a sanction for a first offense of Category B conduct only |
| 14 | to the extent the sanction does not surpass any disciplinary action taken against |
| 15 | the law enforcement officer by the law enforcement agency for the same |
| 16 | alleged conduct, unless: |
| 17 | (1) the law enforcement officer is terminated for the same alleged |
| 18 | conduct or resigns; |
| 19 | (2) the alleged conduct is committed by a law enforcement agency's |
| 20 | executive officer; |

| 1 | (3) pursuant to section 2408 of this title, the law enforcement agency |
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| 2 | fails to conduct a valid investigation of the alleged conduct; or |
| 3 | (4) the disciplinary action taken against the law enforcement officer by |
| 4 | the law enforcement agency is clearly unreasonable considering the following |
| 5 | <u>factors:</u> |
| 6 | (A) the nature and seriousness of the offense; |
| 7 | (B) the law enforcement officer's job level, certification level, and |
| 8 | type of employment; |
| 9 | (C) the law enforcement officer's past disciplinary record; |
| 10 | (D) the law enforcement officer's work record; |
| 11 | (E) the effect of the offense on the law enforcement officer's ability |
| 12 | to perform satisfactorily; |
| 13 | (F) the consistency of the penalty with those imposed upon other |
| 14 | similarly situated law enforcement officers; |
| 15 | (G) the consistency of the penalty with any applicable agency table |
| 16 | of penalties; |
| 17 | (H) the notoriety of the offense or its impact on the reputation of the |
| 18 | law enforcement agency or law enforcement agencies as a whole across the |
| 19 | State: |
| 20 | (I) the clarity of notice; |
| 21 | (J) the potential for the law enforcement officer's rehabilitation; |

| 1 | (K) mitigating circumstances surrounding the offense; and |
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| 2 | (L) the adequacy and effectiveness of alternative sanctions to deter |
| 3 | such conduct in the future. |
| 4 | (c) Council action; second Second or subsequent offense of certain other |
| 5 | Category B conduct. After a valid investigation of Category B conduct made |
| 6 | pursuant to section 2404 of this title concludes, the Council may impose a |
| 7 | sanction for an a second or subsequent offense of Category B conduct not |
| 8 | specified in subdivision (a)(2) of this section only for the second or subsequent |
| 9 | offense. |
| 10 | (e)(d) "Offense" defined. As used in this section, an "offense" means any |
| 11 | offense committed by a law enforcement officer during the course of the law |
| 12 | enforcement officer's certification, and includes any offenses committed |
| 13 | during employment at a current or previous law enforcement agency. |
| 14 | Sec. 6. EFFECTIVE DATES |
| 15 | This act shall take effect on passage, except that Sec. 2 (20 V.S.A. § 2371), |
| 16 | Sec. 4 (20 V.S.A. § 2401), and Sec. 5 (20 V.S.A. § 2407) shall take effect on |
| 17 | January 1, 2025. |
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