H.67 An Act Relating to Household Products Containing Hazardous Substances Side by Side Comparison

Side by Side Comparison		
H.67. As Passed the House	H.67. As Proposed by the Senate	
Sec. 1. FINDINGS	Sec. 1. FINDINGS	
The General Assembly finds that:	The General Assembly finds that:	
(1) Thousands of household products sold in	(1) Thousands of household products sold in	
the State contain substances designated as hazardous	the State contain substances designated as hazardous	
under State or federal law.	under State or federal law.	
(2) Vermont's hazardous waste rules establish	(2) Vermont's hazardous waste rules establish	
specific requirements for the management of	specific requirements for the management of	
hazardous waste, including a prohibition on disposal	hazardous waste, including a prohibition on disposal	
<u>in landfills.</u>	<u>in landfills.</u>	
(3) Leftover household products, known as	(3) Leftover household products, known as	
household hazardous waste (HHW), are regulated	household hazardous waste (HHW), are regulated	
through a requirement that municipal solid waste	through a requirement that municipal solid waste	
management entities (SWMEs) include provisions in	management entities (SWMEs) include provisions in	
solid waste implementation plans for the	solid waste implementation plans for the	
management and diversion of unregulated hazardous	management and diversion of unregulated hazardous	
waste. The State solid waste management plan also	waste. The State solid waste management plan also	
requires the SWMEs to each hold a minimum of two	requires the SWMEs to each hold a minimum of two	
HHW collection events every year.	HHW collection events every year.	
(4) Many SWMEs already offer more than two	(4) Many SWMEs already offer more than two	
HHW collection events, and seven of the SWMEs	HHW collection events, and seven of the SWMEs	
have established permanent facilities for the regular	have established permanent facilities for the regular	
collection of HHW.	collection of HHW.	
(5) HHW collection events and permanent	(5) HHW collection events and permanent	
facilities are expensive to operate, and SWMEs spend	facilities are expensive to operate, and SWMEs spend	
approximately \$2.2 million a year to manage HHW,	approximately \$2.2 million a year to manage HHW,	
costs that are subsequently passed on to the residents	costs that are subsequently passed on to the residents	
of Vermont through taxes, fees, or disposal charges.	of Vermont through taxes, fees, or disposal charges.	

(6) As a result of the failure to divert HHW, it is estimated that 855 tons or more per year of HHW are being disposed of in landfills.

(7) There is general agreement among the SWMEs and the Agency of Natural Resources that additional collection sites and educational and informational activities are necessary to capture more of the HHW being disposed of in landfills.

(8) Funding constraints are a current barrier to new collection sites and educational and informational activities.

(9) HHW released into the environment can contaminate air, groundwater, and surface waters, thereby posing a significant threat to the environment and public health.

(10) To improve diversion of HHW from landfills, reduce the financial burden on SWMEs and taxpayers, reduce the cost of the overall system of managing HHW, and lessen the environmental and public health risk posed by improperly disposed of HHW, the State shall implement a program to require the manufacturers of household products containing a hazardous substance to implement a stewardship organization to collect household products containing a hazardous substance free of charge to the public. Sec. 2. 10 V.S.A. chapter 164B is added to read: <u>CHAPTER 164B. COLLECTION AND</u> MANAGEMENT OF HOUSEHOLD HAZARDOUS <u>PRODUCTS</u>

§ 7181. DEFINITIONS

As used in this chapter:

H.67. As Proposed by the Senate

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MANAGEMENT OF HOUSEHOLD HAZARDOUS PRODUCTS

§ 7181. DEFINITIONS

As used in this chapter:

(1) "Agency" means the Agency of Natural <u>Resources.</u>

(2) "Consumer product" means any product that is regularly used or purchased to be used for personal, family, or household purposes.

(3) "Covered entity" means any person who presents to a collection facility or event that is included in an approved collection plan any number of covered household hazardous products, with the exception of large quantity generators or small quantity generators as those terms are defined in the Agency of Natural Resources' Vermont Hazardous Waste Regulations.

(4)(A) "Covered household hazardous product" means a consumer product offered for retail sale that is contained in the receptacle in which the product is offered for retail sale, if the product has any of the following characteristics:

(i) the product or a component of the product is a hazardous waste under subchapter 2 of the Vermont Hazardous Waste Management Regulations, regardless of the status of the generator of the hazardous waste; or

(ii) the product is a gas cylinder.
 (B) "Covered household hazardous
 product" does not mean any of the following:

 (i) a primary battery;
 (ii) a lamp that contains mercury;
 (iii) a thermostat that contains mercury;
 (iv) architectural paint as that term is

 defined in section 6672 of this title;

H.67. As Proposed by the Senate

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 (ii) the product is a gas cylinder.
 (B) "Covered household hazardous product" does not mean any of the following:

 (i) a primary or rechargeable battery;
 (ii) a lamp that contains mercury;

(iii) a thermostat that contains mercury;

(iv) architectural paint as that term is

defined in section 6672 of this title;

(v) a covered electronic device as that

term is defined in section 7551 of this title;

(vi) a pharmaceutical drug;

(vii) citronella candles;

(viii) flea and tick collars;

(ix) pesticides required to be registered with the Agency of Agriculture, Food and Markets; or

(x) products that are intended to be rubbed, poured, sprinkled on, sprayed on, introduced into, or otherwise applied to the human body or any part of a human for cleansing, moisturizing, sun protection, beautifying part of a human for cleansing, moisturizing, sun protection, beautifying, promoting attractiveness, or altering appearance, unless designated as a hazardous material or a hazardous waste by the Secretary of Natural Resources.

(5)(A) "Gas cylinder" means: (i) any nonrefillable cylinder and its contents supplied to a consumer for personal, family, or household use and shall include those containing flammable pressurized gas, spray foam insulating products, single-use and rechargeable handheld fire extinguishers, helium, or carbon dioxide, of any size not exceeding any cylinder with a water capacity of 50 pounds, including seamless cylinders and tubes, welded cylinders, and insulated cylinders intended to contain helium, carbon dioxide, or flammable H.67. As Proposed by the Senate

(v) a covered electronic device as that term is defined in section 7551 of this title;

(vi) a pharmaceutical drug;

(vii) citronella candles;

(viii) flea and tick collars;

(ix) pesticides required to be registered

with the Agency of Agriculture, Food and Markets;

(x) products that are intended to be rubbed, poured, sprinkled on, sprayed on, introduced into, or otherwise applied to the human body or any part of a human for cleansing, moisturizing, sun protection, beautifying, promoting attractiveness, or altering appearance, unless designated as a hazardous material or a hazardous waste by the Secretary of Natural Resources; or

(xi) gas cylinders determined by the Secretary by rule not to pose an unacceptable risk to human health, solid waste facility operation, or the environment, and which are not hazardous waste.

(5)(A) "Gas cylinder" means:

(i) any nonrefillable cylinder and its contents supplied to a consumer for personal, family, or household use and shall include those containing flammable pressurized gas, spray foam insulating products, single-use and rechargeable handheld fire extinguishers, helium, or carbon dioxide, of any size not exceeding any cylinder with a water capacity of 50 pounds, including seamless cylinders and tubes, welded cylinders, and insulated cylinders intended to contain helium, carbon dioxide, or flammable

H.67. As Passed the House
materials such as propane, butane, or other
flammable compressed gasses; or
(ii) refillable cylinders containing
propane for personal, family, or household use not
exceeding a water capacity of one pound.
(B) "Gas cylinder" does not include any
medical or industrial-grade cylinder.
(6)(A) "Manufacturer" means a person who:
(i) manufactures or manufactured a
covered household hazardous product under its own
brand or label for sale in the State;
(ii) sells in the State under its own brand
or label a covered household hazardous product
produced by another supplier;
(iii) owns a brand that it licenses or
licensed to another person for use on a covered
household hazardous product sold in the State;
(iv) imports into the United States for
sale in the State a covered household hazardous
product manufactured by a person without a presence
in the United States;
(v) manufactures a covered household
hazardous product for sale in the State without
hazardous product for sale in the State without

(vi) assumes the responsibilities, obligations, and liabilities of a manufacturer as defined under subdivisions (i) through (v) of this subdivision (6)(A), provided that the Secretary may enforce the requirements of this chapter against a manufacturer defined under subdivisions (i) through (v) of this subdivision (6)(A) if a person who H.67. As Proposed by the Senate materials such as propane, butane, or other flammable compressed gasses; or

(ii) refillable cylinders containing propane for personal, family, or household use not exceeding a water capacity of one pound.

(B) "Gas cylinder" does not include any medical or industrial-grade cylinder.

(6)(A) "Manufacturer" means a person who: (i) manufactures or manufactured a

covered household hazardous product under its own brand or label for sale in the State;

(ii) sells in the State under its own brand or label a covered household hazardous product produced by another supplier;

(iii) owns a brand that it licenses or licensed to another person for use on a covered household hazardous product sold in the State;

(iv) imports into the United States for sale in the State a covered household hazardous product manufactured by a person without a presence in the United States;

(v) manufactures a covered household hazardous product for sale in the State without affixing a brand name; or

(vi) assumes the responsibilities, obligations, and liabilities of a manufacturer as defined under subdivisions (i) through (v) of this subdivision (6)(A), provided that the Secretary may enforce the requirements of this chapter against a manufacturer defined under subdivisions (i) through (v) of this subdivision (6)(A) if a person who

assumes the manufacturer's responsibilities fails to comply with the requirements of this chapter.

(B) "Manufacturer" does not mean a person set forth under subdivisions (A)(i)–(vi) of this subdivision (6) if the person manufacturers, sells, licenses, or imports less than \$5,000.00 of covered household hazardous products in the United States in a program year and is registered with the Secretary.

(7) "Orphan covered product" means a covered household hazardous product for which no manufacturer is participating in a stewardship organization pursuant to section 7182 of this title.

(8) "Program year" means the period from January 1 through December 31.

(9) "Retailer" means a person who sells a covered household hazardous product in the State through any means, including a sales outlet, a catalogue, the telephone, the Internet, or any electronic means.

(10) "Secretary" means the Secretary of Natural Resources.

(11) "Sell" or "sale" means any transfer for consideration of title or of the right to use by lease or sales contract a covered household hazardous product to a person in the State of Vermont. "Sell" or "sale" does not include the sale, resale, lease, or transfer of a used covered household hazardous product or a manufacturer's wholesale transaction with a distributor or a retailer.

(12) "Stewardship organization" means a legal entity such as an organization, association, or entity H.67. As Proposed by the Senate assumes the manufacturer's responsibilities fails to comply with the requirements of this chapter.

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household hazardous product are submitted to the Agency of Natural Resources by a stewardship organization and listed on the stewardship organization's website as covered by an approved collection plan.

VT LEG #370043 v.1

H.67. As Passed the House that has developed a system, method, or other mechanism that assumes the responsibilities, obligations, and liabilities under this chapter of multiple manufacturers of covered household hazardous products.

§ 7182. SALE OF COVERED HOUSEHOLD HAZARDOUS PRODUCTS; STEWARDSHIP ORGANIZATION REGISTRATION

(a) Sale prohibited. Beginning on July 1, 2025, a manufacturer of a covered household hazardous product shall not sell, offer for sale, or deliver to a retailer for subsequent sale a covered household hazardous product unless all the following have been met:

(1) The manufacturer is participating in a stewardship organization implementing an approved collection plan.

(2) The name of the manufacturer, the manufacturer's brand, and the name of the covered household hazardous product are submitted to the Agency of Natural Resources by a stewardship organization and listed on the stewardship organization's website as covered by an approved collection plan. H.67. As Proposed by the Senate that has developed a system, method, or other mechanism that assumes the responsibilities, obligations, and liabilities under this chapter of multiple manufacturers of covered household hazardous products and that is:

(A) exempt from taxation under 26 U.S.C.
 §501(c)(3) of the Internal Revenue Code; and

 (B) created by a group of producers to
 implement a collection plan in accordance with

 section 7183 of this title.
 § 7182. SALE OF COVERED HOUSEHOLD
 HAZARDOUS PRODUCTS; STEWARDSHIP

ORGANIZATION REGISTRATION

(a) Sale prohibited. Beginning six months after a final decision on the adequacy of a collection plan by the Secretary, a manufacturer of a covered household hazardous product shall not sell, offer for sale, or deliver to a retailer for subsequent sale a covered household hazardous product unless all the following have been met:

(1) The manufacturer is participating in a stewardship organization implementing an approved collection plan.

(2) The name of the manufacturer, the

manufacturer's brand, and the name of the covered

H.67. As Passed the House	H.67. As Proposed by the Senate	
(3) The stewardship organization in which the	(3) The stewardship organization in which the	
manufacturer participates has submitted an annual	manufacturer participates has submitted an annual	
report under section 7185 of this title.	report consistent with the requirements of section	
	7185 of this title.	
(4) The stewardship organization in which the	(4) The stewardship organization in which the	
manufacturer participates has conducted a plan audit	manufacturer participates has conducted a plan audit	
consistent with the requirements of subsection	consistent with the requirements of subsection	
7185(b) of this title.	7185(b) of this title.	
(b) Stewardship organization registration	(b) Stewardship organization registration	
requirements.	requirements.	
(1) Beginning on July 1, 2024 and annually	(1) On or before January 1, 2025 and annually	
thereafter, a stewardship organization shall file a	thereafter, a stewardship organization shall file a	
registration form with the Secretary. The Secretary	registration form with the Secretary. The Secretary	
shall provide the registration form to the stewardship	shall provide the registration form to the stewardship	
organization. The registration form shall include:	organization. The registration form shall include:	
(A) a list of the manufacturers participating	(A) a list of the manufacturers participating	
in the stewardship organization;	in the stewardship organization;	
(B) a list of the brands of each manufacturer	(B) a list of the brands of each manufacturer	
participating in the stewardship organization;	participating in the stewardship organization;	
(C) a list of the covered household	(C) a list of the covered household	
hazardous products of each manufacturer	hazardous products of each manufacturer	
participating in the stewardship organization;	participating in the stewardship organization;	
(D) the name, address, and contact	(D) the name, address, and contact	
information of a person responsible for ensuring the	information of a person responsible for ensuring	
manufacturer's compliance with this chapter;	compliance with this chapter;	
(E) a description of how the stewardship	(E) a description of how the stewardship	
organization meets the requirements of subsection	organization meets the requirements of subsection	
7184(b) of this title, including any reasonable	7184(b) of this title, including any reasonable	
requirements for participation in the stewardship	tion in the stewardship requirements for participation in the stewardship	
organization; and	organization; and	

(F) the name, address, and contact information of a person for a nonmember manufacturer to contact regarding how to participate in the stewardship organization to satisfy the requirements of this chapter.

(2) A renewal of a registration without changes may be accomplished through notifying the Agency of Natural Resources on a form provided by the Agency.

§ 7183. COLLECTION PLANS

(a) Collection plan required. Prior to January 1, 2025, any stewardship organization registered with the Secretary as representing manufacturers of covered household hazardous products shall coordinate and submit to the Secretary for review one collection plan for all manufacturers.

(b) Collection plan; minimum requirements. Each collection plan shall include, at a minimum, all of the following requirements:

(1) List of participants. A list of the manufacturers, brands, and products participating in the collection plan and a methodology for adding and removing manufacturers and notifying the Agency of new participants.

(2) Free statewide collection of covered household hazardous products. The collection program shall provide for free, convenient, and accessible statewide opportunities for the collection from covered entities of covered household hazardous products, including orphan covered products. A stewardship organization shall accept all H.67. As Proposed by the Senate

(F) the name, address, and contact information of a person for a nonmember manufacturer to contact regarding how to participate in the stewardship organization to satisfy the requirements of this chapter.

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(2) Free statewide collection of covered household hazardous products. The collection program shall provide for free, convenient, and accessible statewide opportunities for the collection from covered entities of covered household hazardous products, including orphan covered products. A stewardship organization shall accept all

covered household hazardous products collected from a covered entity and shall not refuse the collection of a covered household hazardous product, including orphan covered household products, based on the brand or manufacturer of the covered household hazardous product unless specifically exempt from this requirement. The collection program shall also provide for the payment of collection, processing, and end-of-life management of the covered household hazardous products. Collection costs include facility costs, equipment costs, labor, supplies, maintenance, events costs, and event contractor costs, including collection event set-up fees, environmental service fees, insurance fees, and shipping containers and materials.

(3) Convenient collection location. The stewardship organization shall develop a collection program that allows all municipal household hazardous waste collection programs to opt to be a part of the collection plan, including collection events and facilities offered by solid waste planning entities. The plan shall make efforts to site points of collection equitably across all regions of the State to allow for convenient and reasonable access of all Vermonters to collection facilities or collection events.

(4) Public education and outreach. The collection plan shall include an education and outreach program that shall include a website and may include media advertising, retail displays, articles and publications, and other public educational efforts. Outreach and education shall be suitable for

H.67. As Proposed by the Senate covered household hazardous products collected from a covered entity and shall not refuse the collection of a covered household hazardous product, including orphan covered household products, based on the brand or manufacturer of the covered household hazardous product unless specifically exempt from this requirement. The collection program shall also provide for the payment of collection, processing, and end-of-life management of the covered household hazardous products. Collection costs include facility costs, equipment costs, labor, supplies, maintenance, events costs, and event contractor costs, including collection event set-up fees, environmental service fees, insurance fees, and shipping containers and materials.

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H.67. As Passed the House	
the State's diverse ethnic populations, through	
translated and culturally appropriate materials.	
including in-language and targeted outreach. During	
the first year of program implementation and every	
two years thereafter, each stewardship organization	
shall carry out a survey of public awareness	
regarding the requirements of the program	
established under this chapter that can identify	
communities that have disparities in awareness and	
need more outreach. Each stewardship organization	
shall share the results of the public awareness surveys	
with the Secretary. If multiple stewardship	
organizations are implementing plans approved by	
the Secretary, the stewardship organizations shall	
coordinate in carrying out their education and	
outreach responsibilities under this subdivision and	
shall include in their annual reports to the Secretary a	
summary of their coordinated education and outreach	
efforts. The education and outreach program and	
website shall notify the public of the following:	

(A) that there is a free collection program for covered household hazardous products;

(B) the location and hours of operation of collection points and how a covered entity can access this collection program;

H.67. As Proposed by the Senate the State's diverse ethnic populations, through translated and culturally appropriate materials, including in-language and targeted outreach. Public education and outreach should include content to increase meaningful participation by environmental justice focus populations as required by 3 V.S.A. chapter 72. During the first year of program implementation and two years after adoption of the collection plan, each stewardship organization shall carry out a survey of public awareness regarding the requirements of the program established under this chapter that can identify communities that have disparities in awareness and need more outreach. Each stewardship organization shall share the results of the public awareness surveys with the Secretary. If multiple stewardship organizations are implementing plans approved by the Secretary, the stewardship organizations shall coordinate in carrying out their education and outreach responsibilities under this subdivision and shall include in their annual reports to the Secretary a summary of their coordinated education and outreach efforts. The education and outreach program and website shall notify the public of the following:

(A) that there is a free collection program for covered household hazardous products;

(B) the location and hours of operation of collection points and how a covered entity can access this collection program;

(C) the special handling considerations associated with covered household hazardous products; and

(D) source reduction information for consumers to reduce leftover covered household products.

(5) Compliance with appropriate environmental standards. In implementing a collection plan, a stewardship organization shall comply with all applicable laws related to the collection, transportation, and disposal of hazardous waste. A stewardship organization shall comply with any special handling or disposal standards established by the Secretary for covered household hazardous products or for the collection plan of the manufacturer.

(6) Method of disposition. The collection plan shall describe how covered household hazardous products will be managed in the most environmentally and economically sound manner, including following the waste-management hierarchy. The management of covered household hazardous products under the collection plan shall use management activities in the following priority order: source reduction, reuse, recycling, energy recovery, and disposal. Collected covered household hazardous products shall be recycled when technically and economically feasible.

(7) Performance goals. A collection plan shall include:

H.67. As Proposed by the Senate

(C) the special handling considerations associated with covered household hazardous products; and

(D) source reduction information for consumers to reduce leftover covered household products.

(5) Compliance with appropriate environmental standards. In implementing a collection plan, a stewardship organization shall comply with all applicable laws related to the collection, transportation, and disposal of hazardous waste. A stewardship organization shall comply with any special handling or disposal standards established by the Secretary for covered household hazardous products or for the collection plan of the manufacturer.

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(7) Performance goals. A collection plan shall include:

(A) A performance goal for covered household hazardous products determined by the number of total participants at collection events and facilities listed in the collection plan during a program year divided by the total number of households. The number of households shall include seasonal households. The calculation methodology for the number of households shall be included in the plan.

(B) At a minimum, the collection performance goal for the first year of a plan shall be a participation rate of five percent of the households for every collection program based on the number of households the collection program serves, provided that the required participation rate shall increase by one percent for every year of the initial plan. After the initial approved program plan, the stewardship organization shall propose performance goals for subsequent program plans. The Secretary shall approve the performance goals for the plan at least every five years. The Secretary shall use the results of the most recent waste composition study required under 6604 of this title and other relevant factors to establish the performance goals of the collection plan. If a stewardship organization does not meet its performance goals, the Secretary may require the stewardship organization to revise the collection plan to provide for one or more of the following: additional public education and outreach, additional collection events, or additional hours of operation for collection sites. A stewardship organization is not

H.67. As Proposed by the Senate (A) A performance goal for covered household hazardous products determined by the number of total participants at collection events and facilities listed in the collection plan during a program year divided by the total number of households. The number of households shall include seasonal households. The calculation methodology for the number of households shall be included in the plan.

(B) At a minimum, the collection performance goal for the first approved plan shall be an annual participation rate of five percent of the households for every collection program based on the number of households the collection program serves. After the initial approved program plan, the stewardship organization shall propose performance goals for subsequent program plans. The Secretary shall approve the performance goals for the plan at least every five years. The stewardship organization shall use the results of the most recent waste composition study required under 6604 of this title and other relevant factors to propose the performance goals of the collection plan. If a stewardship organization does not meet its performance goals, the Secretary may require the stewardship organization to revise the collection plan to provide for one or more of the following: additional public education and outreach, additional collection events, or additional hours of operation for collection sites. A stewardship organization is not authorized to reduce or cease collection, education and outreach, or other

	1
H.67. As Passed the House	H.67. As Proposed by the Senate
authorized to reduce or cease collection, education	activities implemented under an approved plan on the
and outreach, or other activities implemented under	basis of achievement of program performance goals.
an approved plan on the basis of achievement of	
program performance goals.	
(C) Proposed goals for increasing public	
awareness of the program, including meaningful	
participation for environmental justice focus	
populations as required by 3 V.S.A. chapter 72.	
(8) Collection plan funding. The collection	(8) Collection plan funding. The collection
plan shall describe how the stewardship organization	plan shall describe how the stewardship organization
will fund the implementation of the collection plan	will fund the implementation of the collection plan
and collection activities under the plan, including the	and collection activities under the plan, including the
costs for education and outreach, collection,	costs for education and outreach, collection,
processing, and end-of-life management of the	processing, and end-of-life management of the
covered household hazardous product. Collection	covered household hazardous product. Collection
costs include facility costs, equipment costs, labor,	costs include facility costs, equipment costs, labor,
supplies, maintenance, events costs, and event	supplies, maintenance, events costs, and event
contractor costs, including collection event set-up	contractor costs, including collection event set-up
fees, environmental service fees, insurance fees, and	fees, environmental service fees, insurance fees, and
shipping containers and materials. The collection	shipping containers and materials. The collection
plan shall include how municipalities will be	plan shall include how municipalities will be
compensated for all costs associated with collection	compensated for all costs attributed to collection of
of covered household hazardous products.	covered household hazardous products. The
	Secretary shall resolve disputes relating to
	compensation.
(c) Term of collection plan. A collection plan	(c) Term of collection plan. A collection plan
approved by the Secretary under section 7187 of this	approved by the Secretary under section 7187 of this

title shall have a term not to exceed five years,

provided that the manufacturer remains in

the terms of the approved collection plan.

approved by the Secretary under section /18/ of this title shall have a term not to exceed five years, provided that the stewardship organization remains in compliance with the requirements of this chapter and compliance with the requirements of this chapter and the terms of the approved collection plan.

14

H.67. As Passed the House	H.67. As Proposed by the Senate
(d) Collection plan implementation. Stewardship	(d) Collection plan implementation. Stewardship
organizations shall implement the collection plan on	organizations shall implement the collection plan on
or before July 1, 2025.	or before six months after the date of a final decision
	by the Secretary on the adequacy of the collection
	<mark>plan.</mark>
<u>§ 7184. STEWARDSHIP ORGANIZATIONS</u>	<u>§ 7184. STEWARDSHIP ORGANIZATIONS</u>
(a) Participation in a stewardship organization. A	(a) Participation in a stewardship organization. A
manufacturer shall meet the requirements of this	manufacturer shall meet the requirements of this
chapter by participating in a stewardship organization	chapter by participating in a stewardship organization
that undertakes the responsibilities under sections	that undertakes the responsibilities under sections
7182, 7183, and 7185 of this title.	7182, 7183, and 7185 of this title.
(b) Qualifications for a stewardship organization.	(b) Qualifications for a stewardship organization.
To qualify as a stewardship organization under this	To qualify as a stewardship organization under this
chapter, an organization shall:	chapter, an organization shall:
(1) commit to assume the responsibilities,	(1) commit to assume the responsibilities,
obligations, and liabilities of all manufacturers	obligations, and liabilities of all manufacturers
participating in the stewardship organization;	participating in the stewardship organization;
(2) not create unreasonable barriers for	(2) not create unreasonable barriers for
participation in the stewardship organization; and	participation in the stewardship organization; and
(3) maintain a public website that lists all	(3) maintain a public website that lists all
manufacturers and manufacturers' brands and	manufacturers and manufacturers' brands and
products covered by the stewardship organization's	products covered by the stewardship organization's
approved collection plan.	approved collection plan.
§ 7185. ANNUAL REPORT; COLLECTION PLAN	§ 7185. ANNUAL REPORT; COLLECTION PLAN
AUDIT	AUDIT
(a) Annual report. On or before September 1,	(a) Annual report. Not later than 18 months after
2026 and annually thereafter, a stewardship	the date a collection plan has been implemented, and
anization of manufacturers of covered household <u>annually thereafter</u> , a stewardship organization of	
hazardous products shall submit a report to the	manufacturers of covered household hazardous
Secretary that contains all of the following:	products shall submit a report to the Secretary that
(1) A description of the collection program.	contains all of the following:

(2) The volume or weight by hazard category, as defined by the Secretary, of covered household hazardous products collected, the volume or weight of covered household hazardous products collected at each collection facility or collection event, the disposition of the collected covered household hazardous products, and the number of covered entities participating at each collection facility or collection event from which the covered household hazardous products were collected.

(3) The name and address of all the recycling and disposal facilities where the covered household hazardous products are collected and delivered and deposited.

(4) The weight or volume by hazard category of covered household hazardous products sold in the State in the previous calendar year by a manufacturer participating in a stewardship organization's collection plan. Sales data provided under this section shall be exempt from public inspection and copying under the Public Records Act and shall be kept confidential. Confidential information shall be redacted from any final public report.

(5) A comparison of the collection plan's participation rate and public awareness goals compared to the actual participation rate and public

H.67. As Proposed by the Senate

(1) A description of the collection program. (2) The volume or weight by hazard category, as defined by the Secretary, of covered household hazardous products collected, the volume or weight of covered household hazardous products collected at each collection facility or collection event, the disposition of the collected covered household hazardous products, and the number of covered entities participating at each collection facility or collection event from which the covered household hazardous products were collected.

(3) The name and address of all the recycling and disposal facilities where the covered household hazardous products are collected and delivered and deposited.

(4) The weight or volume by hazard category of covered household hazardous products sold in the State in the previous calendar year by a manufacturer participating in a stewardship organization's collection plan. Sales data provided under this section shall be exempt from public inspection and copying under the Public Records Act and shall be kept confidential. Confidential information shall be redacted from any final public report. If manufacturers can demonstrate that they do not have Vermont specific data, the stewardship organization may use national data prorated to Vermont based upon Vermont's population.

(5) A comparison of the collection plan's performance goals, including participation rate, compared to the actual performance and how the

awareness and how the program will be improved if the participation rate and public awareness goals are not met.

(6) A description of the methods used to reduce, reuse, collect, transport, recycle, and process the covered household hazardous products.

(7) The cost of implementing the collection plan, including the costs of administration, collection, transportation, recycling, disposal, and education and outreach.

(8) A description and evaluation of the success of the education and outreach materials. If multiple stewardship organizations are implementing the collection plan approved by the Secretary, the stewardship organizations shall include a summary of their coordinated education and outreach efforts.

(9) Recommendations for any changes to the program.

(b) Collection plan audit. On or before September 1, 2030 and every five years thereafter, a stewardship organization of manufacturers of covered household hazardous products shall hire an independent third party to audit the collection plan and the plan's operation. The auditor shall examine the effectiveness of the program in collecting and disposing of covered household hazardous products. The auditor shall examine the cost-effectiveness of the program and compare it to that of collection programs for covered household hazardous products in other jurisdictions. The auditor shall examine the effectiveness of the plan in satisfying the requirement H.67. As Proposed by the Senate program will be improved if the performance goals are not met.

(6) A description of the methods used to reduce, reuse, collect, transport, recycle, and process the covered household hazardous products.

(7) The cost of implementing the collection plan, including the costs of administration, collection, transportation, recycling, disposal, and education and outreach.

(8) A description and evaluation of the success of the education and outreach materials. If multiple stewardship organizations are implementing the collection plan approved by the Secretary, the stewardship organizations shall include a summary of their coordinated education and outreach efforts.

(9) Recommendations for any changes to the program.

(b) Collection plan audit. On or before September 1, 2030 and every five years thereafter, a stewardship organization of manufacturers of covered household hazardous products shall hire an independent third party to audit the collection plan and the plan's operation. The auditor shall examine the effectiveness of the program in collecting and disposing of covered household hazardous products. The auditor shall examine the cost-effectiveness of the program and compare it to that of collection programs for covered household hazardous products in other jurisdictions. The auditor shall examine the effectiveness of the plan in satisfying the requirement

of this chapter that all Vermonters have convenient and reasonable access to collection facilities or collection events. The auditor shall make recommendations to the Secretary on ways to increase the program's efficacy and costeffectiveness.

(c) Public posting. A stewardship organization
 shall post a report or audit required under this section
 to the website of the stewardship organization.
 § 7186. ANTITRUST; CONDUCT AUTHORIZED

(a) Activity authorized. A manufacturer, group of manufacturers, or stewardship organization implementing or participating in an approved collection plan under this chapter for the collection, transport, processing, and end-of-life management of covered household hazardous products is individually or jointly immune from liability for conduct under State laws relating to antitrust, restraint of trade, unfair trade practices, and other regulation of trade or commerce under 9 V.S.A. chapter 63, subchapter 1 to the extent that the conduct is reasonably necessary to plan, implement, and comply with the stewardship organization's chosen system for managing discarded covered household hazardous products.

(b) Limitations on antitrust activity. Subsection (a) of this section shall not apply to an agreement among producers, groups of manufacturers, retailers, wholesalers, or stewardship organizations affecting the price of covered household hazardous products or any agreement restricting the geographic area in H.67. As Proposed by the Senate of this chapter that all Vermonters have convenient and reasonable access to collection facilities or collection events. The auditor shall make recommendations to the Secretary on ways to increase the program's efficacy and costeffectiveness.

(c) Public posting. A stewardship organization
 shall post a report or audit required under this section
 to the website of the stewardship organization.
 § 7186. ANTITRUST; CONDUCT AUTHORIZED

(a) Activity authorized. A manufacturer, group of manufacturers, or stewardship organization implementing or participating in an approved collection plan under this chapter for the collection, transport, processing, and end-of-life management of covered household hazardous products is individually or jointly immune from liability for conduct under State laws relating to antitrust, restraint of trade, unfair trade practices, and other regulation of trade or commerce under 9 V.S.A. chapter 63, subchapter 1 to the extent that the conduct is reasonably necessary to plan, implement, and comply with the stewardship organization's chosen system for managing discarded covered household hazardous products.

(b) Limitations on antitrust activity. Subsection (a) of this section shall not apply to an agreement among producers, groups of manufacturers, retailers, wholesalers, or stewardship organizations affecting the price of covered household hazardous products or any agreement restricting the geographic area in

H.67. As Passed the House	H.67. As Proposed by the Senate
which or customers to whom covered household	which or customers to whom covered household
hazardous products shall be sold.	hazardous products shall be sold.
§ 7187. AGENCY RESPONSIBILITIES	<u>§ 7187. AGENCY RESPONSIBILITIES</u>
(a) Review and approve collection plans. The	(a) Review and approve collection plans. The
Secretary shall review and approve or deny collection	Secretary shall review and approve or deny collection
plans submitted under section 7183 of this title	plans submitted under section 7183 of this title
according to the public notice and comment	according to the public notice and comment
requirements of section 7714 of this title.	requirements of section 7714 of this title.
(b) Criteria for plan approval.	(b) Criteria for plan approval.
(1) The Secretary shall approve a collection	(1) The Secretary shall approve a collection
plan if the Secretary finds that the collection plan:	plan if the Secretary finds that the collection plan:
(A) complies with the requirements of	(A) complies with the requirements of
subsection 7183(b) of this title;	subsection 7183(b) of this title;
(B) provides adequate notice to the public	(B) provides adequate notice to the public
of the collection opportunities available for covered	of the collection opportunities available for covered
household hazardous products;	household hazardous products;
(C) ensures that collection of covered	(C) ensures that collection of covered
household hazardous products will occur in an	household hazardous products will occur in an
environmentally sound fashion that is consistent with	environmentally sound fashion that is consistent with
the law or with any special handling requirements	the law or with any special handling requirements
adopted by the Secretary;	adopted by the Secretary;
(D) promotes the collection and disposal of	(D) promotes the collection and disposal of
covered household hazardous products; and	covered household hazardous products; and
(E) is reasonably expected to meet	(E) is reasonably expected to meet
performance goals and convenience standards.	performance goals and convenience standards.
(2) If a manufacturer or a stewardship	(2) If a manufacturer or a stewardship
organization fails to submit a plan that is acceptable	organization fails to submit a plan that is acceptable
to the Secretary because it does not meet the	to the Secretary because it does not meet the
requirements of this chapter, the Secretary shall	requirements of this chapter, the Secretary shall
modify the submitted plan to make it conform to the	modify the submitted plan to make it conform to the
requirements of this chapter and place the modified	requirements of this chapter and place the modified

	H.67. As Passed the House	
Ī	draft plan on notice pursuant to section 7714 of this	draft pla
	<u>title.</u>	<u>title.</u>
	(c) Collection plan amendment. The Secretary, in	<u>(c)</u> C
	the Secretary's discretion or at the request of a	
	manufacturer or a stewardship organization, may	
	require a stewardship organization to amend an	require a
	approved collection plan. The Secretary shall amend	approved
	the norfermance coals in the collection plan at least	om on dra

the performance goals in the collection plan at least every five years. Collection plan amendments shall be subject to the public input provisions of section 7717 of this title.

(d) Registrations. The Secretary shall accept, review, and approve or deny registrations required by this chapter. The Secretary may revoke a registration of a stewardship organization when the actions of the stewardship organization are unreasonable, unnecessary, or contrary to the requirements or the policy of this chapter.

(e) Supervisory capacity. The Secretary shall act in a supervisory capacity over the actions of a stewardship organization registered under this section. In acting in this capacity, the Secretary shall review the actions of the stewardship organization to ensure that they are reasonable, necessary, and limited to carrying out requirements of and policy established by this chapter.

(f) Special handling requirements. The Secretary may adopt by rule special handling requirements for draft plan on notice pursuant to section 7714 of this title.

H.67. As Proposed by the Senate

(c) Collection plan amendment. The Secretary, in the Secretary's discretion or at the request of a manufacturer or a stewardship organization, may require a stewardship organization to amend an approved collection plan. Collection plan amendments shall be subject to the public input provisions of section 7717 of this title.

(d) Registrations. The Secretary shall accept, review, and approve or deny registrations required by this chapter. The Secretary may revoke a registration of a stewardship organization when the actions of the stewardship organization are unreasonable, unnecessary, or contrary to the requirements or the policy of this chapter. The Secretary shall only approve one stewardship organization for the first collection plan.

(e) Supervisory capacity. The Secretary shall act in a supervisory capacity over the actions of a stewardship organization registered under this section. In acting in this capacity, the Secretary shall review the actions of the stewardship organization to ensure that they are reasonable, necessary, and limited to carrying out requirements of and policy established by this chapter.

(f) Special handling requirements. The Secretary may adopt by rule special handling requirements for

H.67. As Passed the House
the collection, transport, and disposal of covered
household hazardous products.
<u>§ 7188. OTHER DISPOSAL PROGRAMS</u>
A municipality or other public agency shall not
require covered entities to use public facilities to
dispose of covered household hazardous products to
the exclusion of other lawful programs available. A
municipality and other public agencies are
encouraged to work with manufacturers to assist
them in meeting their collection and disposal
obligations under this chapter. Nothing in this
chapter prohibits or restricts the operation of any
program collecting and disposing of covered
household hazardous products in addition to those
provided by manufacturers or prohibits or restricts
any persons from receiving, collecting, transporting,
or disposing of covered household hazardous
products, provided that all other applicable laws
are met.
<u>§ 7189. RULEMAKING</u>
The Secretary of Natural Resources may adopt
rules to implement the requirements of this chapter.

rules to implement the requirements of this chapter. Sec. 3. AGENCY OF NATURAL RESOURCES RECOMMENDATION OF REGISTRATION FEE FOR COVERED HOUSEHOLD HAZARDOUS PRODUCTS

On or before January 15, 2024, the Secretary of Natural Resources shall submit to the House Committees on Ways and Means and on Environment and Energy and the Senate Committees on Finance and on Natural Resources and Energy a

H.67. As Proposed by the Senate the collection, transport, and disposal of covered household hazardous products. § 7188. OTHER DISPOSAL PROGRAMS A municipality or other public agency shall not require covered entities to use public facilities to dispose of covered household hazardous products to the exclusion of other lawful programs available. A municipality and other public agencies are encouraged to work with manufacturers to assist them in meeting their collection and disposal obligations under this chapter. Nothing in this chapter prohibits or restricts the operation of any program collecting and disposing of covered household hazardous products in addition to those provided by manufacturers or prohibits or restricts any persons from receiving, collecting, transporting, or disposing of covered household hazardous products, provided that all other applicable laws are met.

§ 7189. RULEMAKING

The Secretary of Natural Resources may adopt rules to implement the requirements of this chapter. Sec. 3. AGENCY OF NATURAL RESOURCES RECOMMENDATION OF REGISTRATION FEE FOR COVERED HOUSEHOLD HAZARDOUS PRODUCTS

On or before January 15, 2024, the Secretary of Natural Resources shall submit to the House Committees on Ways and Means and on Environment and Energy and the Senate Committees on Finance and on Natural Resources and Energy a

recommended fee for the registration of stewardship organizations under the covered household hazardous product program under 10 V.S.A. chapter 164B. Sec. 4. 10 V.S.A. § 6621a(a) is amended to read:

(a) In accordance with the following schedule, no person shall knowingly dispose of the following materials in solid waste or in landfills:

* * *

(12) Covered household hazardous products after July 1, 2025.

Sec. 5. 10 V.S.A. § 7714 is amended to read: § 7714. TYPE 3 PROCEDURES

(a) Purpose; scope.

(1) The purpose of this section is to establish the public notice and comment requirements that the Department must follow when adopting general permits, except for general permits governed by section 7712 of this chapter, and when considering other permits listed in this section.

(2) The procedures under this section shall be known as Type 3 Procedures. This section governs each of the following:

(A) Each general permit issued pursuant to the Secretary's authority under this title other than a general permit subject to section 7712 of this chapter. However, this section does not apply to a notice of intent under a general permit.

(B) Issuance of a dam safety order under chapter 43 of this title, except for an unsafe dam order under section 1095 of this title. H.67. As Proposed by the Senate

recommended fee for the registration of stewardship organizations under the covered household hazardous product program under 10 V.S.A. chapter 164B. Sec. 4. 10 V.S.A. § 6621a(a) is amended to read:

(a) In accordance with the following schedule, no person shall knowingly dispose of the following materials in solid waste or in landfills:

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(12) Covered household hazardous products
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(2) The procedures under this section shall be known as Type 3 Procedures. This section governs each of the following:

(A) Each general permit issued pursuant to the Secretary's authority under this title other than a general permit subject to section 7712 of this chapter. However, this section does not apply to a notice of intent under a general permit.

(B) Issuance of a dam safety order under chapter 43 of this title, except for an unsafe dam order under section 1095 of this title.

H.67. As Passed the House	H.67. As Proposed by the Senate
(C) An application or request for approval	(C) An application or request for approval
of:	of:
(i) an aquatic nuisance control permit	(i) an aquatic nuisance control permit
under chapter 50 of this title;	under chapter 50 of this title;
(ii) a change in treatment for a public	(ii) a change in treatment for a public
water supply under chapter 56 of this title;	water supply under chapter 56 of this title;
(iii) a collection plan for mercury-	(iii) a collection plan for mercury-
containing lamps under section 7156 of this title;	containing lamps under section 7156 of this title;
(iv) an individual plan for the collection	(iv) an individual plan for the collection
and recycling of electronic waste under section 7554	and recycling of electronic waste under section 7554
of this title; and	of this title; and
(v) a primary battery stewardship plan	(v) a primary battery stewardship plan
under section 7586 of this title; and	under section 7586 of this title <u>; and</u>
(vi) a covered household hazardous	(vi) a covered household hazardous
waste collection plan under section 7183 of this title.	products collection plan under section 7183 of this
	title.
* * *	* * *
Sec. 6. 10 V.S.A. § 8003 is amended to read:	Sec. 6. 10 V.S.A. § 8003 is amended to read:
§ 8003. APPLICABILITY	§ 8003. APPLICABILITY
(a) The Secretary may take action under this	(a) The Secretary may take action under this
chapter to enforce the following statutes and rules,	chapter to enforce the following statutes and rules,
permits, assurances, or orders implementing the	permits, assurances, or orders implementing the
following statutes, and the Board may take such	following statutes, and the Board may take such
action with respect to subdivision (10) of this	action with respect to subdivision (10) of this
subsection:	subsection:
* * *	* * *
(30) 3 V.S.A. § 2810, relating to interim	(30) 3 V.S.A. § 2810, relating to interim
environmental media standards; and	environmental media standards; and
(31) 10 V.S.A. chapter 124, relating to the	(31) 10 V.S.A. chapter 124, relating to the
trade in covered animal parts or products; and	trade in covered animal parts or products; and

H.67. As Passed the House	H.67. As Proposed by the Senate
(32) 10 V.S.A. chapter 164B, relating to	(32) 10 V.S.A. chapter 164B, relating to
collection and management of covered household	collection and management of covered household
hazardous products.	hazardous products.
* * *	* * *
Sec. 7. 10 V.S.A. § 8503 is amended to read:	Sec. 7. 10 V.S.A. § 8503 is amended to read:
§ 8503. APPLICABILITY	§ 8503. APPLICABILITY
(a) This chapter shall govern all appeals of an act	(a) This chapter shall govern all appeals of an act
or decision of the Secretary, excluding enforcement	or decision of the Secretary, excluding enforcement
actions under chapters 201 and 211 of this title and	actions under chapters 201 and 211 of this title and
rulemaking, under the following authorities and	rulemaking, under the following authorities and
under the rules adopted under those authorities:	under the rules adopted under those authorities:
(1) The following provisions of this title:	(1) The following provisions of this title:
* * *	* * *
(V) chapter 124 (trade in covered animal	(V) chapter 124 (trade in covered animal
parts or products); and	parts or products); and
(W) chapter 164B (collection and	(W) chapter 164B (collection and
management of covered household hazardous	management of covered household hazardous
products).	products).
(2) 29 V.S.A. chapter 11 (management of	(2) 29 V.S.A. chapter 11 (management of
lakes and ponds).	lakes and ponds).
(3) 24 V.S.A. chapter 61, subchapter 10	(3) 24 V.S.A. chapter 61, subchapter 10
(relating to salvage yards).	(relating to salvage yards).
(4) 3 V.S.A. § 2810 (interim environmental	(4) 3 V.S.A. § 2810 (interim environmental
media standards).	media standards).
* * *	* * *
Sec. 8. EFFECTIVE DATE	Sec. 8. EFFECTIVE DATE

This act shall take effect on passage

This act shall take effect on passage

24