1	Introduced by Committee on Education
2	Date:
3	Subject: Education; approved independent schools; tuition
4	Statement of purpose of bill as introduced: This bill proposes to require
5	approved independent schools to meet specific requirements in order to be
6	approved as eligible to receive public tuition, including (1) agreeing to enroll
7	any student who requires special education services under specific
8	circumstances, (2) accreditation by specific school accreditation organizations,
9	(3) agreeing to report attendance and student performance data to a tuitioned
10	student's district of residence, (4) agreeing to adopt and implement policies
11	and procedures to comply with the Vermont Public Accommodations Act and
12	the Vermont Fair Employment Practices Act, (5) and attesting to compliance
13	with all laws and rules applicable to approved independent schools. The bill
14	also proposes to make conforming changes throughout Title 16 based on these
15	new requirements, as well as establishes a moratorium on the approval of new
16	initial applications for approved independent schools.

An act relating to the eligibility of approved independent schools to receivepublic tuition

1	It is hereby enacted by the General Assembly of the State of Vermont:
2	* * * Findings * * *
3	Sec. 1. FINDINGS AND PURPOSE
4	(a) The Vermont Constitution provides that "a competent number of
5	schools ought to be maintained in each town unless the general assembly
6	permits other provisions for the convenient instruction of youth." VT Const.
7	Ch II, § 68. Interpreting this provision in Brigham v. State, 692 A.2d 384
8	(1997), the Vermont Supreme Court stated that "[t]he state may delegate to
9	local towns and cities the authority to finance and administer the schools
10	within their borders; it cannot, however, abdicate the basic responsibility for
11	education by passing it on to local governments, which are themselves
12	creations of the state." Id. at 395.
13	(b) From this, it is evident that the State has a constitutional obligation to
14	provide public education to its youth. Many Vermont school districts operate
15	schools, but others do not. Vermont is a relatively sparsely populated and
16	mountainous state that has made the operation of public schools unviable in
17	certain regions of the State. Students who live in these regions do not have the
18	choice of enrolling in a public school in their district; their only choice is to
19	enroll in a public school operated by another school district or an independent
20	school or to be homeschooled.

1	(c) Therefore, in order to fulfill its constitutional requirement to provide
2	public education to its youth, the State permits school districts that do not
3	operate schools (nonoperating school districts) to use public funds to send their
4	resident youth to public schools operated by other school districts or to certain
5	independent schools.
6	(d) Statistic: amount of public funds to independent schools
7	* * * Approved Independent Schools Eligible to Receive Public Tuition * * *
8	Sec. 2. 16 V.S.A. § 166. is amended to read:
9	§ 166. APPROVED AND RECOGNIZED INDEPENDENT SCHOOLS
10	(a) Authority. An independent school may operate and provide elementary
11	education or secondary education if it is either approved or recognized as set
12	forth in this section.
13	(b) Approved independent schools. On application, the State Board shall
14	approve an independent school that offers elementary or secondary education
15	if it finds, after opportunity for hearing, that the school provides a minimum
16	course of study pursuant to section 906 of this title and that it substantially
17	complies with all statutory requirements for approved independent schools and
18	the Board's rules for approved independent schools. An independent school
19	that intends to accept public tuition shall be approved by the State Board only
20	on the condition that the school agrees, notwithstanding any provision of law
21	to the contrary, to enroll any student who requires special education services

1	and who is placed in or referred to the approved independent school as an
2	appropriate placement and least restrictive environment for the student by the
3	student's individualized education program team or by the local education
4	agency; provided, however, that this requirement shall not apply to an
5	independent school that limits enrollment to students who are on an
6	individualized education program or a plan under Section 504 of the
7	Rehabilitation Act of 1973, 29 U.S.C. § 794, and who are enrolled pursuant to
8	a written agreement between the local education agency and the school. Except
9	as provided in subdivision (6) of this subsection, the Board's rules must at
10	minimum require that the school have the resources required to meet its stated
11	objectives, including financial capacity, faculty who are qualified by training
12	and experience in the areas in which they are assigned, and physical facilities
13	and special services that are in accordance with any State or federal law or
14	regulation. Approval may be granted without State Board evaluation in the
15	case of any school accredited by a private, State, or regional agency recognized
16	by the State Board for accrediting purposes, provided that the State Board shall
17	determine that the school complies with all student enrollment provisions
18	required by law.
19	* * *
20	(5) The State Board may revoke, suspend, or impose conditions upon

21 the approval of an approved independent school, after having provided an

1	opportunity for a hearing, for substantial failure to comply with the minimum
2	course of study, for failure to demonstrate that the school has the resources
3	required to meet its stated objectives, for failure to comply with statutory
4	requirements or the Board's rules for approved independent schools, or for
5	failure to report under subdivision (4) of this subsection (b). Upon that
6	revocation or suspension, students required to attend school who are enrolled
7	in that school shall become truant unless they enroll in a public school, an
8	approved or recognized independent school, or a home study program.
9	* * *
10	(9)(A) An approved independent school that intends to accept public
11	tuition shall be approved by the State Board as eligible to receive public tuition
12	only on the condition that the school complies with the following
13	requirements;
14	(i) the school agrees, notwithstanding any provision of law to the
15	contrary, to enroll any student who requires special education services and who
16	is placed in or referred to the approved independent school as an appropriate
17	placement and least restrictive environment for the student by the student's
18	individualized education program team or by the local education agency;
19	provided, however, that this subdivision (i) shall not apply to therapeutic
20	approved independent schools as defined in subdivision 11(36) of this title;

1	(ii) the school is accredited by the Association of Independent
2	Schools in New England or the New England Association of Schools and
3	Colleges;
4	(iii) the school agrees to report three or more unexcused absences
5	by a student attending the school on public tuition to the student's local
6	education agency not later than the next business day after the third unexcused
7	absence;
8	(iv) the school agrees to report the academic progress of students
9	attending the school on public tuition to the student's local education agency,
10	at an interval determined by and in a format approved by the Agency;
11	(v) the school has adopted and implemented policies and
12	procedures to comply with the Vermont Public Accommodations Act,
13	9 V.S.A. chapter 139 and the Vermont Fair Employment Practices Act,
14	21 V.S.A. chapter 5, subchapter 6; and
15	(vi) the school attests on or before August 1 of each year to
16	compliance with all statutory requirements for approved independent schools
17	and the Board's rules for approved independent schools, on a form created by
18	the Agency, including documentation of the following:
19	(I) a statement of nondiscrimination, posted on the school's
20	website and included in the school's application materials, that is consistent
21	with the Vermont Public Accommodations Act, 9 V.S.A. chapter 139 and the

1	Vermont Fair Employment Practices Act, 21 V.S.A. chapter 5, subchapter 6;
2	and
3	(II) an assurance, signed by the head of school, that the school
4	complies with the Vermont Public Accommodations Act in all aspects of the
5	school's admissions and operations.
6	(B) No private right of action is created by this subdivision (9)
7	against an approved independent school approved by the State Board as
8	eligible to receive public tuition for failure to comply with any of the
9	requirements in this subdivision (9). The State Board is authorized to use its
10	powers under subdivision (5) of this subsection (b) to revoke, suspend, or
11	impose conditions on the eligibility of an approved independent school to
12	receive public tuition for failure to comply with these requirements. The
13	Board shall establish and maintain a process to receive, investigate, and resolve
14	allegations of noncompliance with these requirements in a manner that
15	provides due process for the person or persons making the allegation and the
16	approved independent school against which the allegation is made. A person
17	shall not coerce, threaten, interfere, or otherwise discriminate against any
18	individual who alleges noncompliance with the requirements under this
19	subdivision (9).
20	* * *

1	(g) Tuition students; assessments. An approved independent school that
2	accepts students for whom the district of residence pays tuition under chapter
3	21 of this title shall use the assessment or assessments required under
4	subdivision 164(9) of this title to measure attainment of standards for student
5	performance of those students. In addition, the school shall provide data
6	related to the assessment or assessments as required by the Secretary.
7	* * * Tuition * * *
8	Sec. 3. 16 V.S.A. § 821 is amended to read:
9	§ 821. SCHOOL DISTRICT TO MAINTAIN PUBLIC ELEMENTARY
10	SCHOOLS OR PAY TUITION
11	(a) Each school district shall maintain one or more approved schools within
12	the district in which elementary education for its resident students in
13	kindergarten through grade six is provided unless:
14	* * *
15	(d) Notwithstanding subdivision (a)(1) of this section, the electorate of a
16	school district that does not maintain an elementary school may grant general
17	authority to the school board to pay tuition for an elementary student at an
18	approved independent elementary school eligible to receive public tuition or an
19	independent school meeting education quality standards pursuant to sections
20	823 and 828 of this chapter upon notice given by the student's parent or legal
21	guardian before April 15 for the next academic year.

1	Sec. 4. 16 V.S.A. § 822 is amended to read:
2	§ 822. SCHOOL DISTRICT TO MAINTAIN PUBLIC HIGH SCHOOLS OR
3	PAY TUITION
4	(a) Each school district shall maintain one or more approved high schools
5	in which high school education is provided for its resident students unless:
6	(1) the electorate authorizes the school board to close an existing high
7	school and to provide for the high school education of its students by paying
8	tuition to a public high school, an approved independent high school eligible to
9	receive public tuition, or an independent school meeting education quality
10	standards, to be selected by the parents or guardians of the student, within or
11	outside the State; or
12	* * *
13	(c)(1) A school district may both maintain a high school and furnish high
14	school education by paying tuition:
15	(A) to a public school as in the judgment of the school board may
16	best serve the interests of the students; or
17	(B) to an approved independent school <u>eligible to receive public</u>
18	tuition or an independent school meeting education quality standards if the
19	school board judges that a student has unique educational needs that cannot be
20	served within the district or at a nearby public school.
21	* * *

(dr req 23-0910 – draft 1.1) Page 10 of 22 2/13/2023 - BSJ - 07:19 PM 1 Sec. 5. 16 V.S.A. § 823 is amended to read: 2 § 823. ELEMENTARY TUITION * * * 3 4 (b) Unless the electorate of a school district authorizes payment of a higher 5 amount at an annual or special meeting warned for the purpose, the tuition paid 6 to an approved independent elementary school eligible to receive public tuition 7 or an independent school meeting education quality standards shall not exceed 8 the least of: 9 * * * 10 Sec. 6. 16 V.S.A. § 824 is amended to read: 11 § 824. HIGH SCHOOL TUITION 12 (a) Tuition for high school students shall be paid by the school district in 13 which the student is a resident. * * * 14 15 (c) The district shall pay an amount not to exceed the average announced 16 tuition of Vermont union high schools for the year of attendance for its 17 students enrolled in an approved independent school eligible to receive public 18 tuition that does not functioning function as a Vermont area career technical 19 center, or any higher amount approved by the electorate at an annual or special 20 meeting warned for that purpose.

1	Sec. 7. 16 V.S.A. § 827 is amended to read:
2	§ 827. DESIGNATION OF A PUBLIC HIGH SCHOOL OR AN
3	APPROVED INDEPENDENT HIGH SCHOOL AS THE PUBLIC
4	HIGH SCHOOL OF A SCHOOL DISTRICT
5	(a) A school district not maintaining an approved public high school may
6	vote on such terms or conditions as it deems appropriate, to designate three or
7	fewer approved independent schools eligible to receive public tuition or public
8	high schools as the public high school or schools of the district.
9	(b) Except as otherwise provided in this section, if the board of trustees or
10	the school board of a designated school votes to accept this designation, the
11	school shall be regarded as a public school for tuition purposes under
12	subsection 824(b) of this title, and the sending school district shall pay tuition
13	only to that school, and to any other school designated under this section, until
14	such time as the sending school district or the designated school votes to
15	rescind the designation.
16	(c) A parent or legal guardian who is dissatisfied with the instruction
17	provided at a designated school or who cannot obtain for his or her the parent's
18	or legal guardian's child the kind of course or instruction desired there, or
19	whose child can be better accommodated in an approved independent school
20	eligible to receive public tuition or public high school nearer his or her the
21	child's home during the next academic year, may request on or before April 15

1	that the school board pay tuition to another approved independent school
2	eligible to receive public tuition or public high school selected by the parent or
3	guardian.
4	* * *
5	(e) Notwithstanding any other provision of law to the contrary:
6	(1) the school districts of Pawlet, Rupert, and Wells may designate a
7	public high school located in New York as the public high school of the district
8	pursuant to the provisions of this section;
9	(2) unless otherwise directed by an affirmative vote of the school
10	district, when the Wells Board approves parental requests to pay tuition to a
11	nondesignated approved independent or public school, the Board shall pay
12	tuition in an amount not to exceed the base education amount as determined
13	under section 4011 of this title for the fiscal year in which tuition is being paid;
14	and
15	(3) unless otherwise directed by an affirmative vote of the school
16	district, when the Strafford Board approves a parental request to pay tuition to
17	a nondesignated approved independent or public school, the Board shall pay
18	tuition to the nondesignated school pursuant to section 824 of this title for the
19	year in which the student is enrolled; provided, however, that it shall not pay
20	tuition in an amount that exceeds the tuition paid to the designated school for
21	the same academic year. [Repealed.]

1 Sec. 8. 16 V.S.A. § 828 is amended to read: 2 § 828. TUITION TO APPROVED SCHOOLS; AGE; APPEAL 3 (a) A school district shall not pay the tuition of a student except to a public 4 school, an approved independent school located in Vermont, an independent 5 school meeting education quality standards, a tutorial program approved by the 6 State Board, an approved education program, a therapeutic school, or an 7 independent school in another state or country located within 25 miles of the 8 Vermont border and approved under the laws of that state or country, nor shall 9 payment of tuition on behalf of a person be denied on account of age. Unless 10 otherwise provided, a person who is aggrieved by a decision of a school board 11 relating to eligibility for tuition payments, the amount of tuition payable, or the 12 school he or she the person may attend, may appeal to the State Board and its 13 decision shall be final. 14 (b) An independent school in another state or country located within 25 15 miles of the Vermont border that is approved under the laws of that state is 16 eligible to receive public tuition if the following conditions are met: 17 (1) The independent school has adopted and implemented policies and 18 procedures to comply with all antidiscrimination laws applicable to public 19 schools in the state where the independent school is located and makes 20 reasonable efforts to enforce those policies and procedures, even if those laws 21 by their terms do not apply to the independent school.

1	(2) The independent school posts and maintains on its website in a
2	prominent place its policy to comply with all antidiscrimination laws that apply
3	to public schools in the state where the independent school is located.
4	Sec. 9. 16 V.S.A. § 828 is amended to read:
5	§ 828. TUITION TO APPROVED SCHOOLS; AGE; APPEAL
6	(a) A school district shall not pay the tuition of a student except to a public
7	school, an approved independent school located in Vermont, an independent
8	school meeting education quality standards, a tutorial program approved by the
9	State Board, an approved education program, a therapeutic school, or an
10	independent school in another state located within 25 miles of the Vermont
11	border and approved under the laws of that state, that complies with the
12	reporting requirement under subsection 4010(c) of this title, nor shall payment
13	of tuition on behalf of a person be denied on account of age. Unless otherwise
14	provided, a person who is aggrieved by a decision of a school board relating to
15	eligibility for tuition payments, the amount of tuition payable, or the school the
16	person may attend, may appeal to the State Board and its decision shall be
17	final.
18	* * *

	(dr req 23-0910 – draft 1.1) 2/13/2023 - BSJ - 07:19 PM
1	Sec. 10. REPEAL
2	2022 Acts and Resolves No. 127, Sec. 21 (16 V.S.A. § 828) is repealed.
3	* * * Dual Enrollment * * *
4	Sec. 11. 16 V.S.A. § 944 is amended to read:
5	§ 944. DUAL ENROLLMENT PROGRAM
6	* * *
7	(b) Students.
8	(1) A Vermont resident who has completed grade 10 but has not
9	received a high school diploma is eligible to participate in the Program if:
10	(A) the student:
11	(i) is enrolled in:
12	(I) a Vermont public school, including a Vermont career
13	technical center;
14	(II) a public school in another state or an approved independent
15	school that is designated as the public secondary school for the student's
16	district of residence; or
17	(III) an approved independent school eligible to receive public
18	tuition in Vermont to which the student's district of residence pays publicly
19	funded tuition on behalf of the student;
20	(ii) is assigned to a public school through the High School
21	Completion Program; or

1	(iii) is a home study student;
2	(B) dual enrollment is an element included within the student's
3	personalized learning plan; and
4	(C) the secondary school and the postsecondary institution have
5	determined that the student is sufficiently prepared to succeed in a dual
6	enrollment course, which can be determined in part by the assessment tool or
7	tools identified by the participating postsecondary institution.
8	* * *
9	* * * Special Education * * *
10	Sec. 12. 16 V.S.A. § 11 is amended to read:
11	§ 11. CLASSIFICATIONS AND DEFINITIONS
12	(a) As used in this title, unless the context otherwise clearly requires:
13	* * *
14	(36) "Therapeutic approved independent school" means an approved
15	independent school that limits enrollment to students who are on an
16	individualized education program or a plan under Section 504 of the
17	Rehabilitation Act of 1973, 29 U.S.C. § 794, and who are enrolled pursuant to
18	a written agreement between the local education agency and the school.
19	* * *
20	Sec. 13. 16 V.S.A. § 2962 is amended to read:
21	§ 2962. EXTRAORDINARY SPECIAL EDUCATION REIMBURSEMENT

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1	* * *
2	(e) Under section 2973 of this title, a supervisory union, in its role as the
3	local education agency, may place a student with an individualized education
4	program under the Individuals with Disabilities Education Act, 20 U.S.C.
5	chapter 33, with certain approved independent schools that accept public
6	tuition eligible to receive public tuition. If the approved independent school is
7	entitled to special education cost reimbursement under that section, it may bill
8	the supervisory union for excess special education costs incurred by the
9	independent school in providing special education services to that student
10	beyond those covered by general tuition. If those costs for that student exceed
11	the extraordinary expenditures threshold as defined in subdivision (a)(2) of this
12	section, the supervisory union shall be entitled to extraordinary reimbursement
13	under this section for that student as if it incurred those costs directly.
14	Sec. 14. 16 V.S.A. § 2973 is amended to read:
15	§ 2973. INDEPENDENT SCHOOL TUITION RATES
16	(a)(1) Notwithstanding any provision of law to the contrary, an approved
17	independent school that accepts is eligible to receive public tuition shall enroll
18	any student with an individualized education program who requires special
19	education services and who is placed in the approved independent school as an
20	appropriate placement and least restrictive environment for the student by the
21	student's individualized education program team or by the local education

1	agency (LEA); provided, however, that this requirement shall not apply to an
2	independent school that limits enrollment to students who are on an
3	individualized education program or a plan under Section 504 of the
4	Rehabilitation Act of 1973, 29 U.S.C. § 794, and who are enrolled pursuant to
5	a written agreement between the LEA and the school.
6	* * *
7	(b)(1) The Secretary of Education shall establish minimum standards of
8	services for students receiving special education services in independent
9	schools in Vermont and may advise independent schools as to the need for
10	certain special education services in Vermont.
11	(2)(A) The Secretary of Education shall set, after consultation with
12	independent schools in Vermont, and based on the level of services provided
13	by the schools, the maximum rates to be paid by the Agency and supervisory
14	unions or school districts for tuition, room, and board for residential placement
15	of students who require special education services. The amount charged by an
16	independent school for tuition shall reflect the school's actual or anticipated
17	costs of providing special education services to the student and shall not
18	exceed the maximum rates set by the Secretary, provided that the Secretary
19	may permit charges in excess of these maximum rates where the Secretary
20	deems warranted.

* * *

21

1	(C)(i) The Secretary shall set, after consultation with independent
2	schools in Vermont, the maximum tuition rates to be paid by the Agency and
3	supervisory unions or school districts to independent schools that limit
4	enrollment to students who are on an IEP or a plan under Section 504 of the
5	Rehabilitation Act of 1973, 29 U.S.C. § 794, and who are enrolled pursuant to
6	a written agreement between the LEA and the school therapeutic approved
7	independent schools. The maximum tuition rates shall be based on the level of
8	services provided by the school.
9	* * *
10	* * * Forms and Report * * *
11	Sec. 15. AGENCY OF EDUCATION; FORMS; REPORT
12	(a) Academic progress form. On or before January 15, 2024, the Agency
13	of Education shall create a standard form for public and approved independent
14	schools to report the academic progress of tuitioned students to the student's
15	local education agency, as well as how often academic progress shall be
16	reported. In developing the form, the Agency shall consult with the Vermont
17	Principals' Association, the Vermont School Board's Association, the Vermont
18	Superintendents Association, the Vermont National Education Association,
19	and the Vermont Independent Schools Association.
20	(b) Compliance attestation. On or before September 1, 2024, the Agency
21	of Education shall create an attestation form to be used by approved

1	independent schools eligible to receive public tuition to certify annual
2	compliance with all statutory requirements for approved independent schools
3	and the Board's rules for approved independent schools, as required in 16
4	<u>V.S.A. § 166(b)(A)(9)(vi).</u>
5	(c) Report. In conjunction with developing the compliance attestation form
6	under subsection (b) of this section, the Agency shall review all policies public
7	schools are required to adopt and make a written recommendation to the House
8	and Senate Committees on Education regarding whether any such policies not
9	already applicable should also apply to approved independent schools eligible
10	to receive public tuition. The Agency shall submit a written report with its
11	recommendations on or before December 1, 2023.
12	* * * Transitions * * *
13	Sec. 16. ACCREDITATION TRANSITION
14	An approved independent school that intends to accept public tuition but is
15	not accredited by the Association of Independent Schools in New England or
16	the New England Association of Schools and Colleges on or before December
17	31, 2023 shall notify the State Board of Education of its intent to seek
18	accreditation on or before December 31, 2023. Such notice shall include any
19	progress already made toward accreditation and an anticipated approval date, if
20	applicable. The Board may request updates of accreditation progress at any
21	time and may conditionally approve the school as eligible to receive public

1	tuition based on such progress. Failure to obtain full accreditation on or before
2	July 1, 2029 may result in the State Board using its powers under 16 V.S.A.
3	§ 166(b)(5) to revoke, suspend, or impose conditions on the eligibility of an
4	approved independent school to receive public tuition, pursuant to 16 V.S.A.
5	<u>§ 166(b)(9)(B).</u>
6	Sec. 17. OUT-OF-STATE SCHOOL ATTENDANCE TRANSITION
7	A student enrolled for the 2022–2023 school year in, or that has been
8	accepted for enrollment for the 2023–2024 school year by, an approved
9	independent school in another state or country that would not be eligible to
10	receive public tuition under 16 V.S.A. § 828 as amended by this act shall
11	continue to be entitled to public tuition until such time as the student graduates
12	from that school.
13	* * * Moratorium on Approval of New Approved Independent Schools * * *
14	Sec. 18. MORATORIUM ON APPROVAL OF NEW APPROVED
15	INDEPENDENT SCHOOLS
16	Notwithstanding any provision of law to the contrary, the State Board of
17	Education shall be prohibited from approving an application for initial
18	approval of an approved independent school until further direction by the
19	General Assembly.

1	Sec. 19. POSITION DEVELOPMENT; REPORT
2	To ensure students attending an approved independent school eligible to
3	receive public tuition receive the services they are entitled to and to assist
4	students who believe they have been unfairly denied admission to an approved
5	independent school eligible to receive public tuition, the Agency of Education
6	shall provide the House and Senate Committees on Education with a detailed
7	recommendation for a Public Tuition Student Advocate position. The
8	recommendation shall include:
9	(1) a job description, including qualification criteria;
10	(2) a determination of whether a new position would need to be created
11	or whether the duties of the Public Tuition Student Advocate can be assigned
12	to a current position within the Agency of Education; and
13	(3) any necessary appropriations to fund this position.
14	* * * Effective Dates * * *
15	Sec. 20. EFFECTIVE DATES
16	This act shall take effect on July 1, 2023, except that this section and
17	Sec. 10 (repeal) shall take effect on passage and Sec. 9 (16 V.S.A. § 828) shall
18	take effect on July 1, 2024.