

1 H.121

2 An act relating to enhancing consumer privacy

3 It is hereby enacted by the General Assembly of the State of Vermont:

4 Sec. 1. 9 V.S.A. chapter 61A is added to read:

5 CHAPTER 61A. VERMONT DATA PRIVACY ACT

6 § 2415. DEFINITIONS

7 As used in this chapter:

8 (1)(A) “Affiliate” means a legal entity that shares common branding
9 with another legal entity or controls, is controlled by, or is under common
10 control with another legal entity.

11 (B) As used in subdivision (A) of this subdivision (1), “control” or
12 “controlled” means:

13 (i) ownership of, or the power to vote, more than 50 percent of the
14 outstanding shares of any class of voting security of a company;

15 (ii) control in any manner over the election of a majority of the
16 directors or of individuals exercising similar functions; or

17 (iii) the power to exercise controlling influence over the
18 management of a company.

19 (2) “Authenticate” means to use reasonable means to determine that a
20 request to exercise any of the rights afforded under subdivisions 2418(a)(1)–
21 (5) of this title is being made by, or on behalf of, the consumer who is entitled
22 to exercise the consumer rights with respect to the personal data at issue.

1 (3) “Biometric data” means data generated from the technological
2 processing of an individual’s unique biological, physical, or physiological
3 characteristics that is linked or reasonably linkable to an individual, including:

4 (i) iris or retina scans;

5 (ii) fingerprints;

6 (iii) facial or hand mapping, geometry, or templates;

7 (iv) vein patterns;

8 (v) voice prints; and

9 (vi) gait or personally identifying physical movement or patterns.

10 (B) “Biometric data” does not include:

11 (i) a digital or physical photograph;

12 (ii) an audio or video recording; or

13 (iii) any data generated from a digital or physical photograph, or
14 an audio or video recording, unless such data is generated to identify a specific
15 individual.

16 (4) “Broker-dealer” has the same meaning as in 9 V.S.A. § 5102.

17 (5) “Business associate” has the same meaning as in HIPAA.

18 (6) “Child” has the same meaning as in COPPA.

19 (7)(A) “Consent” means a clear affirmative act signifying a consumer’s
20 freely given, specific, informed, and unambiguous agreement to allow the
21 processing of personal data relating to the consumer.

1 (B) “Consent” may include a written statement, including by
2 electronic means, or any other unambiguous affirmative action.

3 (C) “Consent” does not include:

4 (i) acceptance of a general or broad terms of use or similar
5 document that contains descriptions of personal data processing along with
6 other, unrelated information;

7 (ii) hovering over, muting, pausing, or closing a given piece of
8 content; or

9 (iii) agreement obtained through the use of dark patterns.

10 (8)(A) “Consumer” means an individual who is a resident of the State.

11 (B) “Consumer” does not include an individual acting in a
12 commercial or employment context or as an employee, owner, director, officer,
13 or contractor of a company, partnership, sole proprietorship, nonprofit, or
14 government agency whose communications or transactions with the controller
15 occur solely within the context of that individual’s role with the company,
16 partnership, sole proprietorship, nonprofit, or government agency.

17 (9) “Consumer health data” means any personal data that a controller
18 uses to identify a consumer’s physical or mental health condition or diagnosis,
19 including gender-affirming health data and reproductive or sexual health data.

1 (10) “Consumer health data controller” means any controller that, alone
2 or jointly with others, determines the purpose and means of processing
3 consumer health data.

4 (11) “Consumer reporting agency” has the same meaning as in the Fair
5 Credit Reporting Act, 15 U.S.C. § 1681a(f);

6 (12) “Controller” means a person who, alone or jointly with others,
7 determines the purpose and means of processing personal data.

8 (13) “COPPA” means the Children’s Online Privacy Protection Act of
9 1998, 15 U.S.C. § 6501–6506, and any regulations, rules, guidance, and
10 exemptions promulgated pursuant to the act, as the act and regulations, rules,
11 guidance, and exemptions may be amended.

12 (14) “Covered entity” has the same meaning as in HIPAA.

13 (15) “Credit union” has the same meaning as in 8 V.S.A. § 30101.

14 (16) “Dark pattern” means a user interface designed or manipulated with
15 the substantial effect of subverting or impairing user autonomy, decision-
16 making, or choice and includes any practice the Federal Trade Commission
17 refers to as a “dark pattern.”

18 (17) “Decisions that produce legal or similarly significant effects
19 concerning the consumer” means decisions made by the controller that result in
20 the provision or denial by the controller of financial or lending services,
21 housing, insurance, education enrollment or opportunity, criminal justice,

1 employment opportunities, health care services, or access to essential goods or
2 services.

3 (18) “De-identified data” means data that does not identify and cannot
4 reasonably be used to infer information about, or otherwise be linked to, an
5 identified or identifiable individual, or a device linked to the individual, if the
6 controller that possesses the data:

7 (A)(i) takes reasonable measures to ensure that the data cannot be
8 used to re-identify an identified or identifiable individual or be associated with
9 an individual or device that identifies or is linked or reasonably linkable to an
10 individual or household;

11 (ii) for purposes of this subdivision (A), “reasonable measures”
12 shall include the de-identification requirements set forth under 45 C.F.R.
13 § 164.514 (other requirements relating to uses and disclosures of protected
14 health information);

15 (B) publicly commits to process the data only in a de-identified
16 fashion and not attempt to re-identify the data; and

17 (C) contractually obligates any recipients of the data to satisfy the
18 criteria set forth in subdivisions (A) and (B) of this subdivision (19).

19 (19) “Financial institution”:

20 (A) as used in subdivision 2417(a)(12) of this title, has the same
21 meaning as in 15 U.S.C. § 6809; and

1 (B) as used in subdivision 2417(a)(14) of this title, has the same
2 meaning as in 8 V.S.A. § 11101.

3 (20) “Gender-affirming health care services” has the same meaning as in
4 1 V.S.A. § 150.

5 (21) “Gender-affirming health data” means any personal data
6 concerning a past, present, or future effort made by a consumer to seek, or a
7 consumer’s receipt of, gender-affirming health care services, including:

8 (A) precise geolocation data that is used for determining a
9 consumer’s attempt to acquire or receive gender-affirming health care services;

10 (B) efforts to research or obtain gender-affirming health care
11 services; and

12 (C) any gender-affirming health data that is derived from nonhealth
13 information.

14 (22) “Genetic data” means any data, regardless of its format, that results
15 from the analysis of a biological sample of an individual, or from another
16 source enabling equivalent information to be obtained, and concerns genetic
17 material, including deoxyribonucleic acids (DNA), ribonucleic acids (RNA),
18 genes, chromosomes, alleles, genomes, alterations or modifications to DNA or
19 RNA, single nucleotide polymorphisms (SNPs), epigenetic markers,
20 uninterpreted data that results from analysis of the biological sample or other
21 source, and any information extrapolated, derived, or inferred therefrom.

1 (23) “Geofence” means any technology that uses global positioning
2 coordinates, cell tower connectivity, cellular data, radio frequency
3 identification, wireless fidelity technology data, or any other form of location
4 detection, or any combination of such coordinates, connectivity, data,
5 identification, or other form of location detection, to establish a virtual
6 boundary.

7 (24) “Health care facility” has the same meaning as in 18 V.S.A. § 9432.

8 (25) “Heightened risk of harm to a minor” means processing the
9 personal data of a minor in a manner that presents a reasonably foreseeable risk
10 of:

11 (A) unfair or deceptive treatment of, or unlawful disparate impact on,
12 a minor;

13 (B) financial, physical, or reputational injury to a minor;

14 (C) unintended disclosure of the personal data of a minor; or

15 (D) any physical or other intrusion upon the solitude or seclusion, or
16 the private affairs or concerns, of a minor if the intrusion would be offensive to
17 a reasonable person.

18 (26) “HIPAA” means the Health Insurance Portability and
19 Accountability Act of 1996, Pub. L. No. 104-191, and any regulations
20 promulgated pursuant to the act, as may be amended.

1 (27) “Identified or identifiable individual” means an individual who can
2 be readily identified, directly or indirectly, including by reference to an
3 identifier such as a name, an identification number, specific geolocation data,
4 or an online identifier.

5 (28) “Independent trust company” has the same meaning as in 8 V.S.A.
6 § 2401.

7 (29) “Investment adviser” has the same meaning as in 9 V.S.A. § 5102.

8 (30) “Mental health facility” means any health care facility in which at
9 least 70 percent of the health care services provided in the facility are mental
10 health services.

11 (31) “Nonpublic personal information” has the same meaning as in 15
12 U.S.C. § 6809.

13 (32)(A) “Online service, product, or feature” means any service,
14 product, or feature that is provided online, except as provided in subdivision
15 (B) of this subdivision (32).

16 (B) “Online service, product, or feature” does not include:

17 (i) telecommunications service, as that term is defined in the
18 Communications Act of 1934, 47 U.S.C. § 153;

19 (ii) broadband internet access service, as that term is defined in
20 47 C.F.R. § 54.400 (universal service support); or

21 (iii) the delivery or use of a physical product.

1 (33) “Patient identifying information” has the same meaning as in
2 42 C.F.R. § 2.11 (confidentiality of substance use disorder patient records).

3 (34) “Patient safety work product” has the same meaning as in 42 C.F.R.
4 § 3.20 (patient safety organizations and patient safety work product).

5 (35)(A) “Personal data” means any information, including derived data
6 and unique identifiers, that is linked or reasonably linkable to an identified or
7 identifiable individual or to a device that identifies, is linked to, or is
8 reasonably linkable to one or more identified or identifiable individuals in a
9 household.

10 (B) “Personal data” does not include de-identified data or publicly
11 available information.

12 (36)(A) “Precise geolocation data” means information derived from
13 technology that can precisely and accurately identify the specific location of a
14 consumer within a radius of 1,850 feet.

15 (B) “Precise geolocation data” does not include:

16 (i) the content of communications;

17 (ii) data generated by or connected to an advanced utility metering
18 infrastructure system; or

19 (iii) data generated by equipment used by a utility company.

20 (37) “Process” or “processing” means any operation or set of operations
21 performed, whether by manual or automated means, on personal data or on sets

1 of personal data, such as the collection, use, storage, disclosure, analysis,
2 deletion, or modification of personal data.

3 (38) “Processor” means a person who processes personal data on behalf
4 of a controller.

5 (39) “Profiling” means any form of automated processing performed on
6 personal data to evaluate, analyze, or predict personal aspects related to an
7 identified or identifiable individual’s economic situation, health, personal
8 preferences, interests, reliability, behavior, location, or movements.

9 (40) “Protected health information” has the same meaning as in HIPAA.

10 (41) “Pseudonymous data” means personal data that cannot be attributed
11 to a specific individual without the use of additional information, provided the
12 additional information is kept separately and is subject to appropriate technical
13 and organizational measures to ensure that the personal data is not attributed to
14 an identified or identifiable individual.

15 (42)(A) “Publicly available information” means information that:

16 (i) is lawfully made available through federal, state, or local
17 government records; or

18 (ii) a controller has a reasonable basis to believe that the consumer
19 has lawfully made available to the general public through widely distributed
20 media.

1 (B) “Publicly available information” does not include biometric data
2 collected by a business about a consumer without the consumer’s knowledge.

3 (43) “Qualified service organization” has the same meaning as in
4 42 C.F.R. § 2.11 (confidentiality of substance use disorder patient records).

5 (44) “Reproductive or sexual health care” has the same meaning as
6 “reproductive health care services” in 1 V.S.A. § 150(c)(1).

7 (45) “Reproductive or sexual health data” means any personal data
8 concerning a past, present, or future effort made by a consumer to seek, or a
9 consumer’s receipt of, reproductive or sexual health care.

10 (46) “Reproductive or sexual health facility” means any health care
11 facility in which at least 70 percent of the health care-related services or
12 products rendered or provided in the facility are reproductive or sexual health
13 care.

14 (47)(A) “Sale of personal data” means the exchange of a consumer’s
15 personal data by the controller to a third party for monetary or other valuable
16 consideration or otherwise for a commercial purpose.

17 (B) For purposes of this subdivision (47), “commercial purpose”
18 means to advance a person’s commercial or economic interests, such as by
19 inducing another person to buy, rent, lease, join, subscribe to, provide, or
20 exchange products, goods, property, information, or services, or enabling or
21 effecting, directly or indirectly, a commercial transaction.

1 (C) “Sale of personal data” does not include:

2 (i) the disclosure of personal data to a processor that processes the
3 personal data on behalf of the controller;

4 (ii) the disclosure of personal data to a third party for purposes of
5 providing a product or service requested by the consumer;

6 (iii) the disclosure or transfer of personal data to an affiliate of the
7 controller;

8 (iv) the disclosure of personal data where the consumer directs the
9 controller to disclose the personal data or intentionally uses the controller to
10 interact with a third party;

11 (v) the disclosure of personal data that the consumer:

12 (I) intentionally made available to the general public via a
13 channel of mass media; and

14 (II) did not restrict to a specific audience; or

15 (vi) the disclosure or transfer of personal data to a third party as an
16 asset that is part of a merger, acquisition, bankruptcy or other transaction, or a
17 proposed merger, acquisition, bankruptcy, or other transaction, in which the
18 third party assumes control of all or part of the controller’s assets.

19 (48) “Sensitive data” means personal data that:

1 (A) reveals a consumer’s government-issued identifier, such as a
2 Social Security number, passport number, state identification card, or driver’s
3 license number, that is not required by law to be publicly displayed;

4 (B) reveals a consumer’s racial or ethnic origin, national origin,
5 citizenship or immigration status, religious or philosophical beliefs, or union
6 membership;

7 (C) reveals a consumer’s sexual orientation, sex life, sexuality, or
8 status as transgender or nonbinary;

9 (D) reveals a consumer’s status as a victim of a crime;

10 (E) is financial information, including a consumer’s tax return and
11 account number, financial account log-in, financial account, debit card number,
12 or credit card number in combination with any required security or access
13 code, password, or credentials allowing access to an account;

14 (F) is consumer health data;

15 (G) is personal data collected and analyzed concerning consumer
16 health data or personal data that describes or reveals a past, present, or future
17 mental or physical health condition, treatment, disability, or diagnosis,
18 including pregnancy, to the extent the personal data is not used by the
19 controller to identify a specific consumer’s physical or mental health condition
20 or diagnosis;

21 (H) is biometric or genetic data;

1 (I) is personal data collected from a known **minor; or**

2 (J) is precise geolocation data.

3 (49)(A) “Targeted advertising” means the targeting of an advertisement
4 to a consumer based on the consumer’s activity with one or more businesses,
5 distinctly branded websites, applications, or services, other than the controller,
6 distinctly branded website, application, or service with which the consumer is
7 intentionally interacting.

8 (B) “Targeted advertising” does not include:

9 (i) an advertisement based on activities within the controller’s own
10 commonly branded website or online application;

11 (ii) an advertisement based on the context of a consumer’s current
12 search query, visit to a website, or use of an online application;

13 (iii) an advertisement directed to a consumer in response to the
14 consumer’s request for information or feedback; or

15 (iv) processing personal data solely to measure or report
16 advertising frequency, performance, or reach.

17 (50) “Third party” means a person, such as a public authority, agency, or
18 body, other than the consumer, controller, or processor or an affiliate of the
19 processor or the controller.

20 (51) “Trade secret” has the same meaning as in section 4601 of this title.

1 (52) “Victim services organization” means a nonprofit organization that
2 is established to provide services to victims or witnesses of child abuse,
3 domestic violence, human trafficking, sexual assault, violent felony, or
4 stalking.

5 § 2416. APPLICABILITY

6 (a) Except as provided in subsection (b) of this section, this chapter applies
7 to a person that conducts business in this State or a person that produces
8 products or services that are targeted to residents of this State and that during
9 the preceding calendar year:

10 (1) controlled or processed the personal data of not fewer than 25,000
11 consumers, excluding personal data controlled or processed solely for the
12 purpose of completing a payment transaction; or

13 (2) controlled or processed the personal data of not fewer than 12,500
14 consumers and derived more than 25 percent of the person’s gross revenue
15 from the sale of personal data.

16 (b) Sections 2420, 2424, and 2428 of this title, and the provisions of this
17 chapter concerning consumer health data and consumer health data controllers
18 apply to a person that conducts business in this State or a person that produces
19 products or services that are targeted to residents of this State.

20 § 2417. EXEMPTIONS

21 (a) This chapter does not apply to:

- 1 (1) a federal, State, tribal, or local government entity in the ordinary
2 course of its operation;
- 3 (2) protected health information that a covered entity or business
4 associate processes in accordance with, or documents that a covered entity or
5 business associate creates for the purpose of complying with HIPAA;
- 6 (3) information used only for public health activities and purposes
7 described in 45 C.F.R. § 164.512 (disclosure of protected health information
8 without authorization);
- 9 (4) information that identifies a consumer in connection with:
- 10 (A) activities that are subject to the Federal Policy for the Protection
11 of Human Subjects, codified as 45 C.F.R. part 46 (HHS protection of human
12 subjects) and in various other federal regulations;
- 13 (B) research on human subjects undertaken in accordance with good
14 clinical practice guidelines issued by the International Council for
15 Harmonisation of Technical Requirements for Pharmaceuticals for Human
16 Use;
- 17 (C) activities that are subject to the protections provided in 21 C.F.R.
18 parts 50 (FDA clinical investigations protection of human subjects) and
19 56 (FDA clinical investigations institutional review boards); or

1 (D) research conducted in accordance with the requirements set forth
2 in subdivisions (A) through (C) of this subdivision (a)(4) or otherwise in
3 accordance with applicable law;

4 (5) patient identifying information that is collected and processed in
5 accordance with 42 C.F.R. part 2 (confidentiality of substance use disorder
6 patient records);

7 (6) patient safety work product that is created for purposes of improving
8 patient safety under 42 C.F.R. part 3 (patient safety organizations and patient
9 safety work product);

10 (7) information or documents created for the purposes of the Healthcare
11 Quality Improvement Act of 1986, 42 U.S.C. § 11101–11152, and regulations
12 adopted to implement that act;

13 (8) information that originates from, that is intermingled so as to be
14 indistinguishable from, or that is treated in the same manner as information
15 described in subdivisions (2)–(7) of this subsection that a covered entity,
16 business associate, or a qualified service organization program creates,
17 collects, processes, uses, or maintains in the same manner as is required under
18 the laws, regulations, and guidelines described in subdivisions (2)–(7) of this
19 subsection;

20 (9) information processed or maintained solely in connection with, and
21 for the purpose of, enabling;

1 (A) an individual’s employment or application for employment;

2 (B) an individual’s ownership of, or function as a director or officer
3 of, a business entity;

4 (C) an individual’s contractual relationship with a business entity;

5 (D) an individual’s receipt of benefits from an employer, including
6 benefits for the individual’s dependents or beneficiaries; or

7 (E) notice of an emergency to persons that an individual specifies;

8 (10) any activity that involves collecting, maintaining, disclosing,
9 selling, communicating, or using information for the purpose of evaluating a
10 consumer’s creditworthiness, credit standing, credit capacity, character,
11 general reputation, personal characteristics, or mode of living if done strictly in
12 accordance with the provisions of the Fair Credit Reporting Act, 15 U.S.C.
13 § 1681–1681x, as may be amended, by:

14 (A) a consumer reporting agency;

15 (B) a person who furnishes information to a consumer reporting
16 agency under 15 U.S.C. § 1681s-2 (responsibilities of furnishers of
17 information to consumer reporting agencies); or

18 (C) a person who uses a consumer report as provided in 15 U.S.C.
19 § 1681b(a)(3) (permissible purposes of consumer reports);

20 (11) information collected, processed, sold, or disclosed under and in
21 accordance with the following laws and regulations:

1 (A) the Driver’s Privacy Protection Act of 1994, 18 U.S.C. § 2721–
2 2725;

3 (B) the Family Educational Rights and Privacy Act, 20 U.S.C.
4 § 1232g, and regulations adopted to implement that act;

5 (C) the Airline Deregulation Act, Pub. L. No. 95-504, only to the
6 extent that an air carrier collects information related to prices, routes, or
7 services, and only to the extent that the provisions of the Airline Deregulation
8 Act preempt this chapter;

9 (D) the Farm Credit Act, Pub. L. No. 92-181, as may be amended;

10 (E) federal policy under 21 U.S.C. § 830 (regulation of listed
11 chemicals and certain machines);

12 (12) nonpublic personal information that is processed by a financial
13 institution subject to the Gramm-Leach-Bliley Act, Pub. L. No. 106-102, and
14 regulations adopted to implement that act;

15 (13) information that originates from, or is intermingled so as to be
16 indistinguishable from, information described in subdivision (12) of this
17 subsection and that a controller or processor collects, processes, uses, or
18 maintains in the same manner as is required under the law and regulations
19 specified in subdivision (12) of this subsection;

20 (14) a financial institution, credit union, independent trust company,
21 broker-dealer, or investment adviser or a financial institution’s, credit union’s,

1 independent trust company’s, broker-dealer’s, or investment adviser’s affiliate
2 or subsidiary that is only and directly engaged in financial activities, as
3 described in 12 U.S.C. § 1843(k);

4 (15) a person regulated pursuant to part 3 of Title 8 (chapters 101–165)
5 other than a person that, alone or in combination with another person,
6 establishes and maintains a self-insurance program and that does not otherwise
7 engage in the business of entering into policies of insurance;

8 (16) a third-party administrator, as that term is defined in the Third Party
9 Administrator Rule adopted pursuant to 18 V.S.A. § 9417;

10 (17) personal data of a victim or witness of child abuse, domestic
11 violence, human trafficking, sexual assault, violent felony, or stalking that a
12 victim services organization collects, processes, or maintains in the course of
13 its operation;

14 (18) a nonprofit organization that is established to detect and prevent
15 fraudulent acts in connection with insurance;

16 (19) information that is processed for purposes of compliance,
17 enrollment or degree verification, or research services by a nonprofit
18 organization that is established to provide enrollment data reporting services
19 on behalf of postsecondary schools as that term is defined in 16 V.S.A. § 176;

20 or

21 (20) noncommercial activity of:

1 (A) a publisher, editor, reporter, or other person who is connected
2 with or employed by a newspaper, magazine, periodical, newsletter, pamphlet,
3 report, or other publication in general circulation;

4 (B) a radio or television station that holds a license issued by the
5 Federal Communications Commission;

6 (C) a nonprofit organization that provides programming to radio or
7 television networks; or

8 (D) an entity that provides an information service, including a press
9 association or wire service.

10 (b) Controllers, processors, and consumer health data controllers that
11 comply with the verifiable parental consent requirements of COPPA shall be
12 deemed compliant with any obligation to obtain parental consent pursuant to
13 this chapter, including pursuant to section 2420 of this title.

14 § 2418. CONSUMER PERSONAL DATA RIGHTS

15 (a) A consumer shall have the right to:

16 (1) confirm whether a controller is processing the consumer’s personal
17 data and, if a controller is processing the consumer’s personal data, access the
18 personal data;

19 (2) obtain from a controller a list of third parties to which the controller
20 has disclosed the consumer’s personal data or, if the controller does not

1 maintain this information in a format specific to the consumer, a list of third
2 parties to which the controller has disclosed personal data;

3 (3) correct inaccuracies in the consumer’s personal data, taking into
4 account the nature of the personal data and the purposes of the processing of
5 the consumer’s personal data;

6 (4) delete personal data provided by, or obtained about, the consumer
7 unless retention of the personal data is required by law;

8 (5) if the processing of personal data is done by automatic means, obtain
9 a copy of the consumer’s personal data processed by the controller in a
10 portable and, to the extent technically feasible, readily usable format that
11 allows the consumer to transmit the data to another controller without
12 hindrance; and

13 (6) opt out of the processing of personal data for purposes of:

14 (A) targeted advertising;

15 (B) the sale of personal data; or

16 (C) profiling in furtherance of solely automated decisions that
17 produce legal or similarly significant effects concerning the consumer.

18 (b)(1) A consumer may exercise rights under this section by submitting a
19 request to a controller using the method that the controller specifies in the
20 privacy notice under section 2419 of this title.

1 (2) A controller shall not require a consumer to create an account for the
2 purpose described in subdivision (1) of this subsection, but the controller may
3 require the consumer to use an account the consumer previously created.

4 (3) A parent or legal guardian may exercise rights under this section on
5 behalf of the parent’s child or on behalf of a child for whom the guardian has
6 legal responsibility. A guardian or conservator may exercise the rights under
7 this section on behalf of a consumer that is subject to a guardianship,
8 conservatorship, or other protective arrangement.

9 (4)(A) A consumer may designate another person to act on the
10 consumer’s behalf as the consumer’s authorized agent for the purpose of
11 exercising the consumer’s rights under subdivision (a)(4) or (a)(6) of this
12 section.

13 (B) The consumer may designate an authorized agent by means of an
14 internet link, browser setting, browser extension, global device setting, or other
15 technology that enables the consumer to exercise the consumer’s rights under
16 subdivision (a)(4) or (a)(6) of this section.

17 (c) Except as otherwise provided in this chapter, a controller shall comply
18 with a request by a consumer to exercise the consumer rights authorized
19 pursuant to this chapter as follows:

20 (1)(A) A controller shall respond to the consumer without undue delay,
21 but not later than 45 days after receipt of the request.

1 (B) The controller may extend the response period by 45 additional
2 days when reasonably necessary, considering the complexity and number of
3 the consumer’s requests, provided the controller informs the consumer of the
4 extension within the initial 45-day response period and of the reason for the
5 extension.

6 (2) If a controller declines to take action regarding the consumer’s
7 request, the controller shall inform the consumer without undue delay, but not
8 later than 45 days after receipt of the request, of the justification for declining
9 to take action and instructions for how to appeal the decision.

10 (3)(A) Information provided in response to a consumer request shall be
11 provided by a controller, free of charge, once per consumer during any 12-
12 month period.

13 (B) If requests from a consumer are manifestly unfounded, excessive,
14 or repetitive, the controller may charge the consumer a reasonable fee to cover
15 the administrative costs of complying with the request or decline to act on the
16 request.

17 (C) The controller bears the burden of demonstrating the manifestly
18 unfounded, excessive, or repetitive nature of the request.

19 (4)(A) If a controller is unable to authenticate a request to exercise any
20 of the rights afforded under subdivisions (a)(1)–(5) of this section using
21 commercially reasonable efforts, the controller shall not be required to comply

1 with a request to initiate an action pursuant to this section and shall provide
2 notice to the consumer that the controller is unable to authenticate the request
3 to exercise the right or rights until the consumer provides additional
4 information reasonably necessary to authenticate the consumer and the
5 consumer’s request to exercise the right or rights.

6 (B) A controller shall not be required to authenticate an opt-out
7 request, but a controller may deny an opt-out request if the controller has a
8 good faith, reasonable, and documented belief that the request is fraudulent.

9 (C) If a controller denies an opt-out request because the controller
10 believes the request is fraudulent, the controller shall send a notice to the
11 person who made the request disclosing that the controller believes the request
12 is fraudulent, why the controller believes the request is fraudulent, and that the
13 controller shall not comply with the request.

14 (5) A controller that has obtained personal data about a consumer from a
15 source other than the consumer shall be deemed in compliance with a
16 consumer’s request to delete the data pursuant to subdivision (a)(4) of this
17 section by:

18 (A) retaining a record of the deletion request and the minimum data
19 necessary for the purpose of ensuring the consumer’s personal data remains
20 deleted from the controller’s records and not using the retained data for any
21 other purpose pursuant to the provisions of this chapter; or

1 (B) opting the consumer out of the processing of the personal data for
2 any purpose except for those exempted pursuant to the provisions of this
3 chapter.

4 (6) A controller may not condition the exercise of a right under this
5 section through:

6 (A) the use of any false, fictitious, fraudulent, or materially
7 misleading statement or representation; or

8 (B) the employment of any dark pattern.

9 (d) A controller shall establish a process by means of which a consumer
10 may appeal the controller’s refusal to take action on a request under
11 subsection (b) of this section. The controller’s process must:

12 (1) Allow a reasonable period of time after the consumer receives the
13 controller’s refusal within which to appeal.

14 (2) Be conspicuously available to the consumer.

15 (3) Be similar to the manner in which a consumer must submit a request
16 under subsection (b) of this section.

17 (4) Require the controller to approve or deny the appeal within 45 days
18 after the date on which the controller received the appeal and to notify the
19 consumer in writing of the controller’s decision and the reasons for the
20 decision. If the controller denies the appeal, the notice must provide or specify

1 information that enables the consumer to contact the Attorney General to
2 submit a complaint.

3 (e) Nothing in this section shall be construed to require a controller to
4 reveal a trade secret.

5 § 2419. DUTIES OF CONTROLLERS

6 (a) A controller shall:

7 (1) limit the collection of personal data to what is reasonably necessary
8 and proportionate to provide or maintain a specific product or service
9 requested by the consumer to whom the data pertains;

10 (2) establish, implement, and maintain reasonable administrative,
11 technical, and physical data security practices to protect the confidentiality,
12 integrity, and accessibility of personal data appropriate to the volume and
13 nature of the personal data at issue;

14 (3) provide an effective mechanism for a consumer to revoke consent to
15 the controller's processing of the consumer's personal data that is at least as
16 easy as the mechanism by which the consumer provided the consumer's
17 consent; and

18 (4) upon a consumer's revocation of consent to processing, cease to
19 process the consumer's personal data as soon as practicable, but not later than
20 15 days after receiving the request.

21 (b) A controller shall not:

1 (1) process personal data for a purpose not disclosed in the privacy
2 notice required under subsection (d) of this section unless:

3 (A) the controller obtains the consumer’s consent; or

4 (B) the purpose is reasonably necessary to and compatible with a
5 disclosed purpose;

6 (2) process sensitive data about a consumer without first obtaining the
7 consumer’s consent or, if the controller knows the consumer is a child, without
8 processing the sensitive data in accordance with COPPA;

9 (3) sell sensitive data;

10 (4) without the consumer’s consent, process the personal data of a
11 consumer the controller knows or consciously avoids knowing is a minor for
12 the purpose of:

13 (A) targeted advertising;

14 (B) profiling in furtherance of decisions that produce legal or
15 similarly significant effects concerning the consumer; or

16 (C) selling the consumer’s personal data;

17 (5) discriminate or retaliate against a consumer who exercises a right
18 provided to the consumer under this chapter or refuses to consent to the
19 processing of personal data for a separate product or service, including by:

20 (A) denying goods or services;

21 (B) charging different prices or rates for goods or services; or

1 (C) providing a different level of quality or selection of goods or
2 services to the consumer.

3 (6) process personal data in violation of State or federal laws that
4 prohibit unlawful discrimination;

5 (7)(A) except as provided in subdivision (B) of this subdivision (7),
6 process a consumer’s personal data in a manner that discriminates against
7 individuals or otherwise makes unavailable the equal enjoyment of goods or
8 services on the basis of an individual’s actual or perceived race, color, sex,
9 sexual orientation or gender identity, physical or mental disability, religion,
10 ancestry, or national origin;

11 (B) subdivision (A) of this subdivision (7) shall not apply to:

12 (i) a private establishment, as that term is used in 42 U.S.C.
13 § 2000a(e) (prohibition against discrimination or segregation in places of
14 public accommodation);

15 (ii) processing for the purpose of a controller’s or processor’s self-
16 testing to prevent or mitigate unlawful discrimination; or

17 (iii) processing for the purpose of diversifying an applicant,
18 participant, or consumer pool.

19 (c) Subsections (a) and (b) of this section shall not be construed to:

1 (1) require a controller to provide a good or service that requires
2 personal data from a consumer that the controller does not collect or maintain;
3 or

4 (2) prohibit a controller from offering a different price, rate, level of
5 quality, or selection of goods or services to a consumer, including an offer for
6 no fee or charge, in connection with a consumer’s voluntary participation in a
7 financial incentive program, such as a bona fide loyalty, rewards, premium
8 features, discount, or club card program, provided that the controller may not
9 transfer personal data to a third party as part of the program unless:

10 (A) the transfer is necessary to enable the third party to provide a
11 benefit to which the consumer is entitled; or

12 (B)(i) the terms of the program clearly disclose that personal data
13 will be transferred to the third party or to a category of third parties of which
14 the third party belongs; and

15 (ii) the consumer consents to the transfer.

16 (d)(1) A controller shall provide to consumers a reasonably accessible,
17 clear, and meaningful privacy notice that:

18 (A) lists the categories of personal data, including the categories of
19 sensitive data, that the controller processes;

20 (B) describes the controller’s purposes for processing the personal
21 data;

1 (C) describes how a consumer may exercise the consumer’s rights
2 under this chapter, including how a consumer may appeal a controller’s denial
3 of a consumer’s request under section 2418 of this title;

4 (D) lists all categories of personal data, including the categories of
5 sensitive data, that the controller shares with third parties;

6 (E) describes all categories of third parties with which the controller
7 shares personal data at a level of detail that enables the consumer to understand
8 what type of entity each third party is and, to the extent possible, how each
9 third party may process personal data;

10 (F) specifies an e-mail address or other online method by which a
11 consumer can contact the controller that the controller actively monitors;

12 (G) identifies the controller, including any business name under
13 which the controller registered with the Secretary of State and any assumed
14 business name that the controller uses in this State;

15 (H) provides a clear and conspicuous description of any processing of
16 personal data in which the controller engages for the purposes of targeted
17 advertising, sale of personal data to third parties, or profiling the consumer in
18 furtherance of decisions that produce legal or similarly significant effects
19 concerning the consumer, and a procedure by which the consumer may opt out
20 of this type of processing; and

1 (I) describes the method or methods the controller has established for
2 a consumer to submit a request under subdivision 2418(b)(1) of this title.

3 (2) The privacy notice shall adhere to the accessibility and usability
4 guidelines recommended under 42 U.S.C. chapter 126 (the Americans with
5 Disabilities Act) and 29 U.S.C. 794d (section 508 of the Rehabilitation Act of
6 1973), including ensuring readability for individuals with disabilities across
7 various screen resolutions and devices and employing design practices that
8 facilitate easy comprehension and navigation for all users.

9 (e) The method or methods under subdivision (d)(1)(I) of this section for
10 submitting a consumer’s request to a controller must:

11 (1) take into account the ways in which consumers normally interact
12 with the controller, the need for security and reliability in communications
13 related to the request, and the controller’s ability to authenticate the identity of
14 the consumer that makes the request;

15 (2) provide a clear and conspicuous link to a website where the
16 consumer or an authorized agent may opt out from a controller’s processing of
17 the consumer’s personal data pursuant to subdivision 2418(a)(6) of this title or,
18 solely if the controller does not have a capacity needed for linking to a
19 webpage, provide another method the consumer can use to opt out; and

20 (3) allow a consumer or authorized agent to send a signal to the
21 controller that indicates the consumer’s preference to opt out of the sale of

1 personal data or targeted advertising pursuant to subdivision 2418(a)(6) of this
2 title by means of a platform, technology, or mechanism that:

3 (A) does not unfairly disadvantage another controller;

4 (B) does not use a default setting but instead requires the consumer or
5 authorized agent to make an affirmative, voluntary, and unambiguous choice to
6 opt out;

7 (C) is consumer friendly and easy for an average consumer to use;

8 (D) is as consistent as possible with similar platforms, technologies,
9 or mechanisms required under federal or state laws or regulations; and

10 (E)(i) enables the controller to reasonably determine whether the
11 consumer has made a legitimate request pursuant to subsection 2418(b) of this
12 title to opt out pursuant to subdivision 2418(a)(6) of this title;

13 (ii) for purposes of subdivision (i) of this subdivision (C), use of
14 an internet protocol address to estimate the consumer's location shall be
15 considered sufficient to accurately determine residency.

16 (f) If a consumer or authorized agent uses a method under subdivision
17 (d)(1)(I) of this section to opt out of a controller's processing of the
18 consumer's personal data pursuant to subdivision 2418(a)(6) of this title and
19 the decision conflicts with a consumer's voluntary participation in a bona fide
20 reward, club card, or loyalty program or a program that provides premium
21 features or discounts in return for the consumer's consent to the controller's

1 processing of the consumer’s personal data, the controller may either comply
2 with the request to opt out or notify the consumer of the conflict and ask the
3 consumer to affirm that the consumer intends to withdraw from the bona fide
4 reward, club card, or loyalty program or the program that provides premium
5 features or discounts. If the consumer affirms that the consumer intends to
6 withdraw, the controller shall comply with the request to opt out.

7 § 2420. DUTIES OF CONTROLLERS TO MINORS

8 (a)(1) A controller that offers any online service, product, or feature to a
9 consumer whom the controller **knows or consciously avoids knowing** is a
10 minor shall use reasonable care to avoid any heightened risk of harm to minors
11 caused by the online service, product, or feature.

12 (2) In any action brought pursuant to section 2427, there is a rebuttable
13 presumption that a controller used reasonable care as required under this
14 section if the controller complied with this section.

15 (b) Unless a controller has obtained consent in accordance with subsection

16 (c) of this section, a controller that offers any online service, product, or
17 feature to a consumer whom the controller **knows or consciously avoids**
18 **knowing** is a minor shall not:

19 (1) process a minor’s personal data for the purposes of:

20 (A) targeted advertising;

21 (B) the sale of personal data; or

1 (C) profiling in furtherance of any solely automated decisions that
2 produce legal or similarly significant effects concerning the consumer;

3 (2) process a minor’s personal data for any purpose other than:

4 (A) the processing purpose that the controller disclosed at the time
5 the controller collected the minor’s personal data; or

6 (B) a processing purpose that is strictly necessary for, and compatible
7 with, the processing purpose that the controller disclosed at the time the
8 controller collected the minor’s personal data; or

9 (3) process a minor’s personal data for longer than is strictly necessary
10 to provide the online service, product, or feature.

11 (c) A controller shall not engage in the activities described in subsection (b)
12 of this section unless the controller obtains:

13 (1) the minor’s consent; or

14 (2) if the minor is a child, the consent of the minor’s parent or legal
15 guardian.

16 § 2421. DUTIES OF PROCESSORS

17 (a) A processor shall adhere to a controller’s instructions and shall assist
18 the controller in meeting the controller’s obligations under this chapter. In
19 assisting the controller, the processor must:

20 (1) enable the controller to respond to requests from consumers pursuant
21 to subsection 2418(b) of this title by means that:

1 (A) take into account how the processor processes personal data and
2 the information available to the processor; and

3 (B) use appropriate technical and organizational measures to the
4 extent reasonably practicable;

5 (2) adopt administrative, technical, and physical safeguards that are
6 reasonably designed to protect the security and confidentiality of the personal
7 data the processor processes, taking into account how the processor processes
8 the personal data and the information available to the processor; and

9 (3) provide information reasonably necessary for the controller to
10 conduct and document data protection assessments.

11 (b) Processing by a processor must be governed by a contract between the
12 controller and the processor. The contract must:

13 (1) be valid and binding on both parties;

14 (2) set forth clear instructions for processing data, the nature and
15 purpose of the processing, the type of data that is subject to processing, and the
16 duration of the processing;

17 (3) specify the rights and obligations of both parties with respect to the
18 subject matter of the contract;

19 (4) ensure that each person that processes personal data is subject to a
20 duty of confidentiality with respect to the personal data;

1 (5) require the processor to delete the personal data or return the
2 personal data to the controller at the controller’s direction or at the end of the
3 provision of services, unless a law requires the processor to retain the personal
4 data;

5 (6) require the processor to make available to the controller, at the
6 controller’s request, all information the controller needs to verify that the
7 processor has complied with all obligations the processor has under this
8 chapter;

9 (7) require the processor to enter into a subcontract with a person the
10 processor engages to assist with processing personal data on the controller’s
11 behalf and in the subcontract require the subcontractor to meet the processor’s
12 obligations concerning personal data;

13 (8)(A) allow the controller, the controller’s designee, or a qualified and
14 independent person the processor engages, in accordance with an appropriate
15 and accepted control standard, framework, or procedure, to assess the
16 processor’s policies and technical and organizational measures for complying
17 with the processor’s obligations under this chapter;

18 (B) require the processor to cooperate with the assessment; and

19 (C) at the controller’s request, report the results of the assessment to
20 the controller; and

1 (9) prohibit the processor from combining personal data obtained from
2 the controller with personal data that the processor:

3 (A) receives from or on behalf of another controller or person; or

4 (B) collects from an individual.

5 (c) This section does not relieve a controller or processor from any liability
6 that accrues under this chapter as a result of the controller’s or processor’s
7 actions in processing personal data.

8 (d)(1) For purposes of determining obligations under this chapter, a person
9 is a controller with respect to processing a set of personal data and is subject to
10 an action under section 2427 of this title to punish a violation of this chapter, if
11 the person:

12 (A) does not adhere to a controller’s instructions to process the
13 personal data; or

14 (B) begins at any point to determine the purposes and means for
15 processing the personal data, alone or in concert with another person.

16 (2) A determination under this subsection is a fact-based determination
17 that must take account of the context in which a set of personal data is
18 processed.

19 (3) A processor that adheres to a controller’s instructions with respect to
20 a specific processing of personal data remains a processor.

1 § 2422. DUTIES OF PROCESSORS TO MINORS

2 (a) A processor shall adhere to the instructions of a controller and shall:

3 (1) assist the controller in meeting the controller’s obligations under
4 sections 2420 and 2424 of this title, taking into account:

5 (A) the nature of the processing;

6 (B) the information available to the processor by appropriate
7 technical and organizational measures; and

8 (C) whether the assistance is reasonably practicable and necessary to
9 assist the controller in meeting its obligations; and

10 (2) provide any information that is necessary to enable the controller to
11 conduct and document data protection assessments pursuant to section 2424 of
12 this title.

13 (b) A contract between a controller and a processor must satisfy the
14 requirements in subsection 2421(b) of this title.

15 (c) Nothing in this section shall be construed to relieve a controller or
16 processor from the liabilities imposed on the controller or processor by virtue
17 of the controller’s or processor’s role in the processing relationship as
18 described in sections 2420 and 2424 of this title.

19 (d) Determining whether a person is acting as a controller or processor with
20 respect to a specific processing of data is a fact-based determination that
21 depends upon the context in which personal data is to be processed. A person

1 that is not limited in the person’s processing of personal data pursuant to a
2 controller’s instructions, or that fails to adhere to the instructions, is a
3 controller and not a processor with respect to a specific processing of data. A
4 processor that continues to adhere to a controller’s instructions with respect to
5 a specific processing of personal data remains a processor. If a processor
6 begins, alone or jointly with others, determining the purposes and means of the
7 processing of personal data, the processor is a controller with respect to the
8 processing and may be subject to an enforcement action under section 2427 of
9 this title.

10 § 2423. DATA PROTECTION ASSESSMENTS FOR PROCESSING

11 ACTIVITIES THAT PRESENT A HEIGHTENED RISK OF HARM
12 TO A CONSUMER

13 (a) A controller shall conduct and document a data protection assessment
14 for each of the controller’s processing activities that presents a heightened risk
15 of harm to a consumer, which, for the purposes of this section, includes:

16 (1) the processing of personal data for the purposes of targeted
17 advertising;

18 (2) the sale of personal data;

19 (3) the processing of personal data for the purposes of profiling, where
20 the profiling presents a reasonably foreseeable risk of:

1 (A) unfair or deceptive treatment of, or unlawful disparate impact on,
2 consumers;

3 (B) financial, physical, or reputational injury to consumers;

4 (C) a physical or other intrusion upon the solitude or seclusion, or the
5 private affairs or concerns, of consumers, where the intrusion would be
6 offensive to a reasonable person; or

7 (D) other substantial injury to consumers; and

8 (4) the processing of sensitive data.

9 (b)(1) Data protection assessments conducted pursuant to subsection (a) of
10 this section shall:

11 (A) identify the categories of personal data processed, the purposes
12 for processing the personal data, and whether the personal data is being
13 transferred to third parties; and

14 (B) identify and weigh the benefits that may flow, directly and
15 indirectly, from the processing to the controller, the consumer, other
16 stakeholders, and the public against the potential risks to the consumer
17 associated with the processing, as mitigated by safeguards that can be
18 employed by the controller to reduce the risks.

19 (2) The controller shall factor into any data protection assessment the
20 use of de-identified data and the reasonable expectations of consumers, as well

1 as the context of the processing and the relationship between the controller and
2 the consumer whose personal data will be processed.

3 (c)(1) The Attorney General may require that a controller disclose any data
4 protection assessment that is relevant to an investigation conducted by the
5 Attorney General pursuant to section 2427 of this title, and the controller shall
6 make the data protection assessment available to the Attorney General.

7 (2) The Attorney General may evaluate the data protection assessment
8 for compliance with the responsibilities set forth in this chapter.

9 (3) Data protection assessments shall be confidential and shall be
10 exempt from disclosure and copying under the Public Records Act.

11 (4) To the extent any information contained in a data protection
12 assessment disclosed to the Attorney General includes information subject to
13 attorney-client privilege or work product protection, the disclosure shall not
14 constitute a waiver of the privilege or protection.

15 (d) A single data protection assessment may address a comparable set of
16 processing operations that present a similar heightened risk of harm.

17 (e) If a controller conducts a data protection assessment for the purpose of
18 complying with another applicable law or regulation, the data protection
19 assessment shall be deemed to satisfy the requirements established in this
20 section if the data protection assessment is reasonably similar in scope and

1 effect to the data protection assessment that would otherwise be conducted
2 pursuant to this section.

3 (f) Data protection assessment requirements shall apply to processing
4 activities created or generated after July 1, 2025, and are not retroactive.

5 (g) A controller shall retain for at least five years all data protection
6 assessments the controller conducts under this section.

7 § 2424. DATA PROTECTION ASSESSMENTS FOR ONLINE SERVICES,
8 PRODUCTS, OR FEATURES OFFERED TO MINORS

9 (a) A controller that offers any online service, product, or feature to a
10 consumer whom the controller **knows or consciously avoids knowing** is a
11 minor shall conduct a data protection assessment for the online service product
12 or feature:

13 (1) in a manner that is consistent with the requirements established in
14 section 2423 of this title; and

15 (2) that addresses:

16 (A) the purpose of the online service, product, or feature;

17 (B) the categories of a minor's personal data that the online service,
18 product, or feature processes;

19 (C) the purposes for which the controller processes a minor's
20 personal data with respect to the online service, product, or feature; and

1 (D) any heightened risk of harm to a minor that is a reasonably
2 foreseeable result of offering the online service, product, or feature to a minor.

3 (b) A controller that conducts a data protection assessment pursuant to
4 subsection (a) of this section shall review the data protection assessment as
5 necessary to account for any material change to the processing operations of
6 the online service, product, or feature that is the subject of the data protection
7 assessment.

8 (c) If a controller conducts a data protection assessment pursuant to
9 subsection (a) of this section or a data protection assessment review pursuant
10 to subsection (b) of this section and determines that the online service, product,
11 or feature that is the subject of the assessment poses a heightened risk of harm
12 to a minor, the controller shall establish and implement a plan to mitigate or
13 eliminate the heightened risk.

14 (d)(1) The Attorney General may require that a controller disclose any data
15 protection assessment pursuant to subsection (a) of this section that is relevant
16 to an investigation conducted by the Attorney General pursuant to section 2427
17 of this title, and the controller shall make the data protection assessment
18 available to the Attorney General.

19 (2) The Attorney General may evaluate the data protection assessment
20 for compliance with the responsibilities set forth in this chapter.

1 (3) Data protection assessments shall be confidential and shall be
2 exempt from disclosure and copying under the Public Records Act.

3 (4) To the extent any information contained in a data protection
4 assessment disclosed to the Attorney General includes information subject to
5 attorney-client privilege or work product protection, the disclosure shall not
6 constitute a waiver of the privilege or protection.

7 (e) A single data protection assessment may address a comparable set of
8 processing operations that include similar activities.

9 (f) If a controller conducts a data protection assessment for the purpose of
10 complying with another applicable law or regulation, the data protection
11 assessment shall be deemed to satisfy the requirements established in this
12 section if the data protection assessment is reasonably similar in scope and
13 effect to the data protection assessment that would otherwise be conducted
14 pursuant to this section.

15 (g) Data protection assessment requirements shall apply to processing
16 activities created or generated after July 1, 2025, and are not retroactive.

17 (h) A controller that conducts a data protection assessment pursuant to
18 subsection (a) of this section shall maintain documentation concerning the data
19 protection assessment for the longer of:

20 (1) three years after the date on which the processing operations cease;

21 or

1 (2) the date the controller ceases offering the online service, product, or
2 feature.

3 § 2425. DE-IDENTIFIED OR PSEUDONYMOUS DATA

4 (a) A controller in possession of de-identified data shall:

5 (1) take reasonable measures to ensure that the data cannot be used to
6 re-identify an identified or identifiable individual or be associated with an
7 individual or device that identifies or is linked or reasonably linkable to an
8 individual or household;

9 (2) publicly commit to maintaining and using de-identified data without
10 attempting to re-identify the data; and

11 (3) contractually obligate any recipients of the de-identified data to
12 comply with the provisions of this chapter.

13 (b) This section does not prohibit a controller from attempting to re-
14 identify de-identified data solely for the purpose of testing the controller's
15 methods for de-identifying data.

16 (c) This chapter shall not be construed to require a controller or processor
17 to:

18 (1) re-identify de-identified data; or

19 (2) maintain data in identifiable form, or collect, obtain, retain, or access
20 any data or technology, in order to associate a consumer with personal data in

1 order to authenticate the consumer’s request under subsection 2418(b) of this
2 title; or

3 (3) comply with an authenticated consumer rights request if the
4 controller:

5 (A) is not reasonably capable of associating the request with the
6 personal data or it would be unreasonably burdensome for the controller to
7 associate the request with the personal data;

8 (B) does not use the personal data to recognize or respond to the
9 specific consumer who is the subject of the personal data or associate the
10 personal data with other personal data about the same specific consumer; and

11 (C) does not sell or otherwise voluntarily disclose the personal data
12 to any third party, except as otherwise permitted in this section.

13 (d) The rights afforded under subdivisions 2418(a)(1)–(5) of this title shall
14 not apply to pseudonymous data in cases where the controller is able to
15 demonstrate that any information necessary to identify the consumer is kept
16 separately and is subject to effective technical and organizational controls that
17 prevent the controller from accessing the information.

18 (e) A controller that discloses or transfers pseudonymous data or de-
19 identified data shall exercise reasonable oversight to monitor compliance with
20 any contractual commitments to which the pseudonymous data or de-identified

1 data is subject and shall take appropriate steps to address any breaches of those
2 contractual commitments.

3 § 2426. CONSTRUCTION OF DUTIES OF CONTROLLERS AND
4 PROCESSORS

5 (a) This chapter shall not be construed to restrict a controller’s, processor’s,
6 or consumer health data controller’s ability to:

7 (1) comply with federal, state, or municipal laws, ordinances, or
8 regulations;

9 (2) comply with a civil, criminal, or regulatory inquiry, investigation,
10 subpoena, or summons by federal, state, municipal, or other governmental
11 authorities;

12 (3) cooperate with law enforcement agencies concerning conduct or
13 activity that the controller, processor, or consumer health data controller
14 reasonably and in good faith believes may violate federal, state, or municipal
15 laws, ordinances, or regulations;

16 (4) investigate, establish, exercise, prepare for, or defend legal claims;

17 (5) provide a product or service specifically requested by the consumer
18 to whom the personal data pertains **consistent with subdivision 2419(a)(1) of**
19 **this title;**

20 (6) perform under a contract to which a consumer is a party, including
21 fulfilling the terms of a written warranty;

1 (7) take steps at the request of a consumer prior to entering into a
2 contract;

3 (8) take immediate steps to protect an interest that is essential for the life
4 or physical safety of the consumer or another individual, and where the
5 processing cannot be manifestly based on another legal basis;

6 (9) prevent, detect, protect against, or respond to a network security or
7 physical security incident, including an intrusion or trespass, medical alert, or
8 fire alarm;

9 (10) prevent, detect, protect against, or respond to identity theft, fraud,
10 harassment, malicious or deceptive activity, or any criminal activity targeted at
11 or involving the controller or processor or its services, preserve the integrity or
12 security of systems, or investigate, report, or prosecute those responsible for
13 the action;

14 (11) assist another controller, processor, consumer health data
15 controller, or third party with any of the obligations under this chapter; or

16 (12) process personal data for reasons of public interest in the area of
17 public health, community health, or population health, but solely to the extent
18 that the processing is:

19 (A) subject to suitable and specific measures to safeguard the rights
20 of the consumer whose personal data is being processed; and

1 (B) under the responsibility of a professional subject to
2 confidentiality obligations under federal, state, or local law.

3 (b) The obligations imposed on controllers, processors, or consumer health
4 data controllers under this chapter shall not restrict a controller’s, processor’s,
5 or consumer health data controller’s ability to collect, use, or retain data for
6 internal use to:

7 (1) conduct internal research to develop, improve, or repair products,
8 services, or technology;

9 (2) effectuate a product recall; or

10 (3) identify and repair technical errors that impair existing or intended
11 functionality.

12 (c)(1) The obligations imposed on controllers, processors, or consumer
13 health data controllers under this chapter shall not apply where compliance by
14 the controller, processor, or consumer health data controller with this chapter
15 would violate an evidentiary privilege under the laws of this State.

16 (2) This chapter shall not be construed to prevent a controller, processor,
17 or consumer health data controller from providing personal data concerning a
18 consumer to a person covered by an evidentiary privilege under the laws of the
19 State as part of a privileged communication.

1 (3) Nothing in this chapter modifies 2020 Acts and Resolves No. 166,
2 Sec. 14 or authorizes the use of facial recognition technology by law
3 enforcement.

4 (d)(1) A controller, processor, or consumer health data controller that
5 discloses personal data to a processor or third-party controller pursuant to this
6 chapter shall not be deemed to have violated this chapter if the processor or
7 third-party controller that receives and processes the personal data violates this
8 chapter, provided, at the time the disclosing controller, processor, or consumer
9 health data controller disclosed the personal data, the disclosing controller,
10 processor, or consumer health data controller did not have actual knowledge
11 that the receiving processor or third-party controller would violate this chapter.

12 (2) A third-party controller or processor receiving personal data from a
13 controller, processor, or consumer health data controller in compliance with
14 this chapter is not in violation of this chapter for the transgressions of the
15 controller, processor, or consumer health data controller from which the third-
16 party controller or processor receives the personal data.

17 (e) This chapter shall not be construed to:

18 (1) impose any obligation on a controller, processor, or consumer health
19 data controller that adversely affects the rights or freedoms of any person,
20 including the rights of any person:

1 (A) to freedom of speech or freedom of the press guaranteed in the
2 First Amendment to the U.S. Constitution; or

3 (B) under 12 V.S.A. § 1615; or

4 (2) apply to any person’s processing of personal data in the course of the
5 person’s purely personal or household activities.

6 (f)(1) Personal data processed by a controller or consumer health data
7 controller pursuant to this section may be processed to the extent that the
8 processing is:

9 (A)(i) reasonably necessary and proportionate to the purposes listed
10 in this section; or

11 (ii) in the case of sensitive data, strictly necessary to the purposes
12 listed in this section; and

13 (B) adequate, relevant, and limited to what is necessary in relation to
14 the specific purposes listed in this section.

15 (2)(A) Personal data collected, used, or retained pursuant to subsection
16 (b) of this section shall, where applicable, take into account the nature and
17 purpose or purposes of the collection, use, or retention.

18 (B) Personal data collected, used, or retained pursuant to subsection
19 (b) of this section shall be subject to reasonable administrative, technical, and
20 physical measures to protect the confidentiality, integrity, and accessibility of

1 the personal data and to reduce reasonably foreseeable risks of harm to
2 consumers relating to the collection, use, or retention of personal data.

3 (g) If a controller or consumer health data controller processes personal
4 data pursuant to an exemption in this section, the controller or consumer health
5 data controller bears the burden of demonstrating that the processing qualifies
6 for the exemption and complies with the requirements in subsection (f) of this
7 section.

8 (h) Processing personal data for the purposes expressly identified in this
9 section shall not solely make a legal entity a controller or consumer health data
10 controller with respect to the processing.

11 (i) This chapter shall not be construed to require a controller, processor, or
12 consumer health data controller to implement an age-verification or age-gating
13 system or otherwise affirmatively collect the age of consumers. A controller,
14 processor, or consumer health data controller that chooses to conduct
15 commercially reasonable age estimation to determine which consumers are
16 minors is not liable for an erroneous age estimation.

17 § 2427. ENFORCEMENT

18 (a) A person who violates this chapter or rules adopted pursuant to this
19 chapter commits an unfair and deceptive act in commerce in violation of
20 section 2453 of this title.

1 (b) The Attorney General has the same authority to adopt rules to
2 implement the provisions of this section and to conduct civil investigations,
3 enter into assurances of discontinuance, bring civil actions, and take other
4 enforcement actions as provided under chapter 63, subchapter 1 of this title.

5 (c)(1) If the Attorney General determines that a violation of this chapter or
6 rules adopted pursuant to this chapter may be cured, the Attorney General may,
7 prior to initiating any action for the violation, issue a notice of violation
8 extending a 60-day cure period to the controller, processor, or consumer health
9 data controller alleged to have violated this chapter or rules adopted pursuant
10 to this chapter.

11 (2) The Attorney General may, in determining whether to grant a
12 controller, processor, or consumer health data controller the opportunity to
13 cure an alleged violation described in subdivision (1) of this subsection,
14 consider:

15 (A) the number of violations;

16 (B) the size and complexity of the controller, processor, or consumer
17 health data controller;

18 (C) the nature and extent of the controller's, processor's, or consumer
19 health data controller's processing activities;

20 (D) the substantial likelihood of injury to the public;

21 (E) the safety of persons or property;

1 (F) whether the alleged violation was likely caused by human or
2 technical error; and

3 (G) the sensitivity of the data.

4 (d) Annually, on or before February 1, the Attorney General shall submit a
5 report to the General Assembly disclosing:

6 (1) the number of notices of violation the Attorney General has issued;

7 (2) the nature of each violation;

8 (3) the number of violations that were cured during the available cure
9 period; and

10 (4) any other matter the Attorney General deems relevant for the
11 purposes of the report.

12 § 2428. CONFIDENTIALITY OF CONSUMER HEALTH DATA

13 Except as provided in subsections 2417(a) and (b) of this title and section
14 2426 of this title, no person shall:

15 (1) provide any employee or contractor with access to consumer health
16 data unless the employee or contractor is subject to a contractual or statutory
17 duty of confidentiality;

18 (2) provide any processor with access to consumer health data unless the
19 person and processor comply with section 2421 of this title;

20 (3) use a geofence to establish a virtual boundary that is within 1,850
21 feet of any health care facility, including any mental health facility or

1 reproductive or sexual health facility, for the purpose of identifying, tracking,
2 collecting data from, or sending any notification to a consumer regarding the
3 consumer’s consumer health data; or

4 (4) sell or offer to sell consumer health data without first obtaining the
5 consumer’s consent.

6 Sec. 2. PUBLIC EDUCATION AND OUTREACH; ATTORNEY GENERAL
7 STUDY

8 (a) The Attorney General shall implement a comprehensive public
9 education, outreach, and assistance program for controllers and processors, as
10 those terms are defined in 9 V.S.A. § 2415. The program shall focus on:

11 (1) the requirements and obligations of controllers and processors under
12 the Vermont Data Privacy Act;

13 (2) data protection assessments under 9 V.S.A. § 2421;

14 (3) enhanced protections that apply to children, minors, sensitive data,
15 or consumer health data, as those terms are defined in 9 V.S.A. § 2415;

16 (4) a controller’s obligations to law enforcement agencies and the
17 Attorney General’s office;

18 (5) methods for conducting data inventories; and

19 (6) any other matters the Attorney General deems appropriate.

1 (b) The Attorney General shall provide guidance to controllers for
2 establishing data privacy notices and opt-out mechanisms, which may be in the
3 form of templates.

4 (c) The Attorney General shall implement a comprehensive public
5 education, outreach, and assistance program for consumers, as that term is
6 defined in 9 V.S.A. § 2415. The program shall focus on:

7 (1) the rights afforded consumers under the Vermont Data Privacy Act,
8 including:

9 (A) the methods available for exercising data privacy rights; and

10 (B) the opt-out mechanism available to consumers;

11 (2) the obligations controllers have to consumers;

12 (3) different treatment of children, minors, and other consumers under
13 the act, including the different consent mechanisms in place for children and
14 other consumers;

15 (4) understanding a privacy notice provided under the Act;

16 (5) the different enforcement mechanisms available under the Act,
17 including the consumer’s private right of action; and

18 (6) any other matters the Attorney General deems appropriate.

19 (d) The Attorney General shall cooperate with states with comparable data
20 privacy regimes to develop any outreach, assistance, and education programs,
21 where appropriate.

1 (e) The Attorney General may have the assistance of the Vermont Law and
2 Graduate School in developing education, outreach, and assistance programs
3 under this section.

4 (f) On or before December 15, 2026, the Attorney General shall assess the
5 effectiveness of the implementation of the Act and submit a report to the
6 House Committee on Commerce and Economic Development and the Senate
7 Committee on Economic Development, Housing and General Affairs with its
8 findings and recommendations, including any proposed draft legislation to
9 address issues that have arisen since implementation.

10 Sec. 3. 9 V.S.A. chapter 62 is amended to read:

11 CHAPTER 62. PROTECTION OF PERSONAL INFORMATION

12 Subchapter 1. General Provisions

13 § 2430. DEFINITIONS

14 As used in this chapter:

15 (1) “Biometric data” shall have the same meaning as in section 2415 of
16 this title.

17 (2)(A) “Brokered personal information” means one or more of the
18 following computerized data elements about a consumer, if categorized or
19 organized for dissemination to third parties:

20 (i) name;

21 (ii) address;

- 1 (iii) date of birth;
- 2 (iv) place of birth;
- 3 (v) mother’s maiden name;
- 4 (vi) ~~unique biometric data generated from measurements or~~
5 ~~technical analysis of human body characteristics used by the owner or licensee~~
6 ~~of the data to identify or authenticate the consumer, such as a fingerprint, retina~~
7 ~~or iris image, or other unique physical representation or digital representation~~
8 ~~of biometric data;~~
- 9 (vii) name or address of a member of the consumer’s immediate
10 family or household;
- 11 (viii) Social Security number or other government-issued
12 identification number; or
- 13 (ix) other information that, alone or in combination with the other
14 information sold or licensed, would allow a reasonable person to identify the
15 consumer with reasonable certainty.

16 (B) “Brokered personal information” does not include publicly
17 available information to the extent that it is related to a consumer’s business or
18 profession.

19 ~~(2)~~(3) “Business” means a controller, a consumer health data controller,
20 a processor, or a commercial entity, including a sole proprietorship,
21 partnership, corporation, association, limited liability company, or other group,

1 however organized and whether or not organized to operate at a profit,
2 including a financial institution organized, chartered, or holding a license or
3 authorization certificate under the laws of this State, any other state, the United
4 States, or any other country, or the parent, affiliate, or subsidiary of a financial
5 institution, but does not include the State, a State agency, any political
6 subdivision of the State, or a vendor acting solely on behalf of, and at the
7 direction of, the State.

8 ~~(3)~~(4) “Consumer” means an individual residing in this State.

9 (5) “Consumer health data controller” has the same meaning as in
10 section 2415 of this title.

11 (6) “Controller” has the same meaning as in section 2415 of this title.

12 ~~(4)~~(7)(A) “Data broker” means a business, or unit or units of a business,
13 separately or together, that knowingly collects and sells or licenses to third
14 parties the brokered personal information of a consumer with whom the
15 business does not have a direct relationship.

16 (B) Examples of a direct relationship with a business include if the
17 consumer is a past or present:

18 (i) customer, client, subscriber, user, or registered user of the
19 business’s goods or services;

20 (ii) employee, contractor, or agent of the business;

21 (iii) investor in the business; or

1 (iv) donor to the business.

2 (C) The following activities conducted by a business, and the
3 collection and sale or licensing of brokered personal information incidental to
4 conducting these activities, do not qualify the business as a data broker:

5 (i) developing or maintaining third-party e-commerce or
6 application platforms;

7 (ii) providing 411 directory assistance or directory information
8 services, including name, address, and telephone number, on behalf of or as a
9 function of a telecommunications carrier;

10 (iii) providing publicly available information related to a
11 consumer’s business or profession; or

12 (iv) providing publicly available information via real-time or near-
13 real-time alert services for health or safety purposes.

14 (D) The phrase “sells or licenses” does not include:

15 (i) a one-time or occasional sale of assets of a business as part of a
16 transfer of control of those assets that is not part of the ordinary conduct of the
17 business; or

18 (ii) a sale or license of data that is merely incidental to the
19 business.

20 ~~(5)(8)~~(A) “Data broker security breach” means an unauthorized
21 acquisition or a reasonable belief of an unauthorized acquisition of more than

1 one element of brokered personal information maintained by a data broker
2 when the brokered personal information is not encrypted, redacted, or
3 protected by another method that renders the information unreadable or
4 unusable by an unauthorized person.

5 (B) “Data broker security breach” does not include good faith but
6 unauthorized acquisition of brokered personal information by an employee or
7 agent of the data broker for a legitimate purpose of the data broker, provided
8 that the brokered personal information is not used for a purpose unrelated to
9 the data broker’s business or subject to further unauthorized disclosure.

10 (C) In determining whether brokered personal information has been
11 acquired or is reasonably believed to have been acquired by a person without
12 valid authorization, a data broker may consider the following factors, among
13 others:

14 (i) indications that the brokered personal information is in the
15 physical possession and control of a person without valid authorization, such
16 as a lost or stolen computer or other device containing brokered personal
17 information;

18 (ii) indications that the brokered personal information has been
19 downloaded or copied;

1 (iii) indications that the brokered personal information was used
2 by an unauthorized person, such as fraudulent accounts opened or instances of
3 identity theft reported; or

4 (iv) that the brokered personal information has been made public.

5 ~~(6)~~(9) “Data collector” means a person who, for any purpose, whether
6 by automated collection or otherwise, handles, collects, disseminates, or
7 otherwise deals with personally identifiable information, and includes the
8 State, State agencies, political subdivisions of the State, public and private
9 universities, privately and publicly held corporations, limited liability
10 companies, financial institutions, and retail operators.

11 ~~(7)~~(10) “Encryption” means use of an algorithmic process to transform
12 data into a form in which the data is rendered unreadable or unusable without
13 use of a confidential process or key.

14 ~~(8)~~(11) “License” means a grant of access to, or distribution of, data by
15 one person to another in exchange for consideration. A use of data for the sole
16 benefit of the data provider, where the data provider maintains control over the
17 use of the data, is not a license.

18 ~~(9)~~(12) “Login credentials” means a consumer’s user name or e-mail
19 address, in combination with a password or an answer to a security question,
20 that together permit access to an online account.

1 ~~(10)~~(13)(A) “Personally identifiable information” means a consumer’s
2 first name or first initial and last name in combination with one or more of the
3 following digital data elements, when the data elements are not encrypted,
4 redacted, or protected by another method that renders them unreadable or
5 unusable by unauthorized persons:

6 (i) a Social Security number;

7 (ii) a driver license or nondriver State identification card number,
8 individual taxpayer identification number, passport number, military
9 identification card number, or other identification number that originates from
10 a government identification document that is commonly used to verify identity
11 for a commercial transaction;

12 (iii) a financial account number or credit or debit card number, if
13 the number could be used without additional identifying information, access
14 codes, or passwords;

15 (iv) a password, personal identification number, or other access
16 code for a financial account;

17 (v) ~~unique biometric data generated from measurements or~~
18 ~~technical analysis of human body characteristics used by the owner or licensee~~
19 ~~of the data to identify or authenticate the consumer, such as a fingerprint, retina~~
20 ~~or iris image, or other unique physical representation or digital representation~~
21 of biometric data;

1 (vi) genetic information; and

2 (vii)(I) health records or records of a wellness program or similar
3 program of health promotion or disease prevention;

4 (II) a health care professional’s medical diagnosis or treatment
5 of the consumer; or

6 (III) a health insurance policy number.

7 (B) “Personally identifiable information” does not mean publicly
8 available information that is lawfully made available to the general public from
9 federal, State, or local government records.

10 (14) “Processor” has the same meaning as in section 2415 of this title.

11 ~~(14)~~(15) “Record” means any material on which written, drawn, spoken,
12 visual, or electromagnetic information is recorded or preserved, regardless of
13 physical form or characteristics.

14 ~~(12)~~(16) “Redaction” means the rendering of data so that the data are
15 unreadable or are truncated so that ~~no~~ not more than the last four digits of the
16 identification number are accessible as part of the data.

17 ~~(13)~~(17)(A) “Security breach” means unauthorized acquisition of
18 electronic data, or a reasonable belief of an unauthorized acquisition of
19 electronic data, that compromises the security, confidentiality, or integrity of a
20 consumer’s personally identifiable information or login credentials maintained
21 by a data collector.

1 (B) “Security breach” does not include good faith but unauthorized
2 acquisition of personally identifiable information or login credentials by an
3 employee or agent of the data collector for a legitimate purpose of the data
4 collector, provided that the personally identifiable information or login
5 credentials are not used for a purpose unrelated to the data collector’s business
6 or subject to further unauthorized disclosure.

7 (C) In determining whether personally identifiable information or
8 login credentials have been acquired or is reasonably believed to have been
9 acquired by a person without valid authorization, a data collector may consider
10 the following factors, among others:

11 (i) indications that the information is in the physical possession
12 and control of a person without valid authorization, such as a lost or stolen
13 computer or other device containing information;

14 (ii) indications that the information has been downloaded or
15 copied;

16 (iii) indications that the information was used by an unauthorized
17 person, such as fraudulent accounts opened or instances of identity theft
18 reported; or

19 (iv) that the information has been made public.

20 * * *

21 Subchapter 2. ~~Security Breach Notice Act~~ Data Security Breaches

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§ 2436. NOTICE OF DATA BROKER SECURITY BREACH

(a) Short title. This section shall be known as the Data Broker Security Breach Notice Act.

(b) Notice of breach.

(1) Except as otherwise provided in subsection (c) of this section, any data broker shall notify the consumer that there has been a data broker security breach following discovery or notification to the data broker of the breach.

Notice of the security breach shall be made in the most expedient time possible and without unreasonable delay, but not later than 45 days after the discovery or notification, consistent with the legitimate needs of the law enforcement agency, as provided in subdivisions (3) and (4) of this subsection, or with any measures necessary to determine the scope of the security breach and restore the reasonable integrity, security, and confidentiality of the data system.

(2) A data broker shall provide notice of a breach to the Attorney General as follows:

(A)(i) The data broker shall notify the Attorney General of the date of the security breach and the date of discovery of the breach and shall provide a preliminary description of the breach within 14 business days, consistent with the legitimate needs of the law enforcement agency, as provided in subdivisions (3) and (4) of this subsection (b), after the data broker’s discovery

1 of the security breach or when the data broker provides notice to consumers
2 pursuant to this section, whichever is sooner.

3 (ii) If the date of the breach is unknown at the time notice is sent
4 to the Attorney General, the data broker shall send the Attorney General the
5 date of the breach as soon as it is known.

6 (iii) Unless otherwise ordered by a court of this State for good
7 cause shown, a notice provided under this subdivision (2)(A) shall not be
8 disclosed to any person other than the authorized agent or representative of the
9 Attorney General, a State’s Attorney, or another law enforcement officer
10 engaged in legitimate law enforcement activities without the consent of the
11 data broker.

12 (B)(i) When the data broker provides notice of the breach pursuant to
13 subdivision (1) of this subsection (b), the data broker shall notify the Attorney
14 General of the number of Vermont consumers affected, if known to the data
15 broker, and shall provide a copy of the notice provided to consumers under
16 subdivision (1) of this subsection (b).

17 (ii) The data broker may send to the Attorney General a second
18 copy of the consumer notice, from which is redacted the type of brokered
19 personal information that was subject to the breach, that the Attorney General
20 shall use for any public disclosure of the breach.

1 (3) The notice to a consumer required by this subsection shall be
2 delayed upon request of a law enforcement agency. A law enforcement agency
3 may request the delay if it believes that notification may impede a law
4 enforcement investigation or a national or Homeland Security investigation or
5 jeopardize public safety or national or Homeland Security interests. In the
6 event law enforcement makes the request for a delay in a manner other than in
7 writing, the data broker shall document the request contemporaneously in
8 writing and include the name of the law enforcement officer making the
9 request and the officer’s law enforcement agency engaged in the investigation.
10 A law enforcement agency shall promptly notify the data broker in writing
11 when the law enforcement agency no longer believes that notification may
12 impede a law enforcement investigation or a national or Homeland Security
13 investigation, or jeopardize public safety or national or Homeland Security
14 interests. The data broker shall provide notice required by this section without
15 unreasonable delay upon receipt of a written communication, which includes
16 facsimile or electronic communication, from the law enforcement agency
17 withdrawing its request for delay.

18 (4) The notice to a consumer required in subdivision (1) of this
19 subsection shall be clear and conspicuous. A notice to a consumer of a
20 security breach involving brokered personal information shall include a
21 description of each of the following, if known to the data broker:

1 (A) the incident in general terms;

2 (B) the type of brokered personal information that was subject to the
3 security breach;

4 (C) the general acts of the data broker to protect the brokered
5 personal information from further security breach;

6 (D) a telephone number, toll-free if available, that the consumer may
7 call for further information and assistance;

8 (E) advice that directs the consumer to remain vigilant by reviewing
9 account statements and monitoring free credit reports; and

10 (F) the approximate date of the data broker security breach.

11 (5) A data broker may provide notice of a security breach involving
12 brokered personal information to a consumer by two or more of the following
13 methods:

14 (A) written notice mailed to the consumer’s residence;

15 (B) electronic notice, for those consumers for whom the data broker
16 has a valid e-mail address, if:

17 (i) the data broker’s primary method of communication with the
18 consumer is by electronic means, the electronic notice does not request or
19 contain a hypertext link to a request that the consumer provide personal
20 information, and the electronic notice conspicuously warns consumers not to

1 provide personal information in response to electronic communications
2 regarding security breaches; or

3 (ii) the notice is consistent with the provisions regarding electronic
4 records and signatures for notices in 15 U.S.C. § 7001;

5 (C) telephonic notice, provided that telephonic contact is made
6 directly with each affected consumer and not through a prerecorded message;

7 or

8 (D) notice by publication in a newspaper of statewide circulation in
9 the event the data broker cannot effectuate notice by any other means.

10 (c) Exception.

11 (1) Notice of a security breach pursuant to subsection (b) of this section
12 is not required if the data broker establishes that misuse of brokered personal
13 information is not reasonably possible and the data broker provides notice of
14 the determination that the misuse of the brokered personal information is not
15 reasonably possible pursuant to the requirements of this subsection. If the data
16 broker establishes that misuse of the brokered personal information is not
17 reasonably possible, the data broker shall provide notice of its determination
18 that misuse of the brokered personal information is not reasonably possible and
19 a detailed explanation for said determination to the Vermont Attorney General.
20 The data broker may designate its notice and detailed explanation to the
21 Vermont Attorney General as a trade secret if the notice and detailed

1 explanation meet the definition of trade secret contained in 1 V.S.A.
2 § 317(c)(9).

3 (2) If a data broker established that misuse of brokered personal
4 information was not reasonably possible under subdivision (1) of this
5 subsection and subsequently obtains facts indicating that misuse of the
6 brokered personal information has occurred or is occurring, the data broker
7 shall provide notice of the security breach pursuant to subsection (b) of this
8 section.

9 (d) Waiver. Any waiver of the provisions of this subchapter is contrary to
10 public policy and is void and unenforceable.

11 (e) Enforcement.

12 (1) With respect to a controller or processor other than a controller or
13 processor licensed or registered with the Department of Financial Regulation
14 under title 8 or this title, the Attorney General and State’s Attorney shall have
15 sole and full authority to investigate potential violations of this chapter and to
16 enforce, prosecute, obtain, and impose remedies for a violation of this chapter
17 or any rules or regulations adopted pursuant to this chapter as the Attorney
18 General and State’s Attorney have under chapter 63 of this title. The Attorney
19 General may refer the matter to the State’s Attorney in an appropriate case.
20 The Superior Courts shall have jurisdiction over any enforcement matter
21 brought by the Attorney General or a State’s Attorney under this subsection.

1 (2) With respect to a controller or processor that is licensed or registered
2 with the Department of Financial Regulation under title 8 or this title, the
3 Department of Financial Regulation shall have the full authority to investigate
4 potential violations of this chapter and to enforce, prosecute, obtain, and
5 impose remedies for a violation of this chapter or any rules or regulations
6 adopted pursuant to this chapter, as the Department has under title 8 or this title
7 or any other applicable law or regulation.

8 * * *

9 Subchapter 5. Data Brokers

10 § 2446. DATA BROKERS; ANNUAL REGISTRATION

11 (a) Annually, on or before January 31 following a year in which a person
12 meets the definition of data broker as provided in section 2430 of this title, a
13 data broker shall:

- 14 (1) register with the Secretary of State;
- 15 (2) pay a registration fee of \$100.00; and
- 16 (3) provide the following information:

- 17 (A) the name and primary physical, e-mail, and ~~Internet~~ internet
- 18 addresses of the data broker;

- 19 (B) if the data broker permits a consumer to opt out of the data
- 20 broker's collection of brokered personal information, opt out of its databases,
- 21 or opt out of certain sales of data:

- 1 (i) the method for requesting an opt-out;
- 2 (ii) if the opt-out applies to only certain activities or sales, which
- 3 ones; and
- 4 (iii) whether the data broker permits a consumer to authorize a
- 5 third party to perform the opt-out on the consumer’s behalf;
- 6 (C) a statement specifying the data collection, databases, or sales
- 7 activities from which a consumer may not opt out;
- 8 (D) a statement whether the data broker implements a purchaser
- 9 credentialing process;
- 10 (E) the number of data broker security breaches that the data broker
- 11 has experienced during the prior year, and if known, the total number of
- 12 consumers affected by the breaches;
- 13 (F) where the data broker has actual knowledge that it possesses the
- 14 brokered personal information of minors, a separate statement detailing the
- 15 data collection practices, databases, sales activities, and opt-out policies that
- 16 are applicable to the brokered personal information of minors; and
- 17 (G) any additional information or explanation the data broker
- 18 chooses to provide concerning its data collection practices.
- 19 (b) A data broker that fails to register pursuant to subsection (a) of this
- 20 section is liable to the State for:

1 (1) a civil penalty of ~~\$50.00~~ \$125.00 for each day, ~~not to exceed a total~~
2 ~~of \$10,000.00 for each year,~~ it fails to register pursuant to this section;

3 (2) an amount equal to the fees due under this section during the period
4 it failed to register pursuant to this section; and

5 (3) other penalties imposed by law.

6 (c) A data broker that omits required information from its registration shall
7 file an amendment to include the omitted information within 30 business days
8 following notification of the omission and is liable to the State for a civil
9 penalty of \$1,000.00 per day for each day thereafter.

10 (d) A data broker that files materially incorrect information in its
11 registration:

12 (1) is liable to the State for a civil penalty of \$25,000.00; and

13 (2) if it fails to correct the false information within 30 business days
14 after discovery or notification of the incorrect information, an additional civil
15 penalty of \$1,000.00 per day for each day thereafter that it fails to correct the
16 information.

17 (e) The Attorney General may maintain an action in the Civil Division of
18 the Superior Court to collect the penalties imposed in this section and to seek
19 appropriate injunctive relief.

20 * * *

1 § 2448. DATA BROKERS; CREDENTIALING

2 (a) Credentialing.

3 (1) A data broker shall maintain reasonable procedures designed to
4 ensure that the brokered personal information it discloses is used for a
5 legitimate and legal purpose.

6 (2) These procedures shall require that prospective users of the
7 information identify themselves, certify the purposes for which the information
8 is sought, and certify that the information shall be used for no other purpose.

9 (3) A data broker shall make a reasonable effort to verify the identity of
10 a new prospective user and the uses certified by the prospective user prior to
11 furnishing the user brokered personal information.

12 (4) A data broker shall not furnish brokered personal information to any
13 person if it has reasonable grounds for believing that the brokered personal
14 information will not be used for a legitimate and legal purpose.

15 Sec. 4. STUDY; DATA BROKERS; OPT OUT

16 On or before January 1, 2025, the Secretary of State, in collaboration with
17 the Agency of Digital Services, the Attorney General, and interested parties,
18 shall review and report their findings and recommendations to the House
19 Committee on Commerce and Economic Development and the Senate
20 Committee on Economic Development, Housing and General Affairs

1 concerning one or more mechanisms for Vermont consumers to opt out of the
2 collection, retention, and sale of brokered personal information, including:

3 (1) an individual opt out that requires a data broker to allow a consumer
4 to opt out of its data collection, retention, and sales practices through a request
5 made directly to the data broker; and

6 (2) specifically considering the rules, procedures, and framework for
7 implementing the “accessible deletion mechanism” by the California Privacy
8 Protection Agency that takes effect on January 1, 2026, and approaches in
9 other jurisdictions if applicable:

10 (A) whether and how to design and implement a State-facilitated
11 general opt out mechanism;

12 (B) the associated implementation and operational costs;

13 (C) mitigation of security risks; and

14 (D) other relevant considerations.

15 **Sec. 5. 9 V.S.A. § 2416(a) is amended to read:**

16 (a) Except as provided in subsection (b) of this section, this chapter applies
17 to a person that conducts business in this State or a person that produces
18 products or services that are targeted to residents of this State and that during
19 the preceding calendar year:

1 (1) controlled or processed the personal data of not fewer than ~~25,000~~
2 12,500 consumers, excluding personal data controlled or processed solely for
3 the purpose of completing a payment transaction; or

4 (2) controlled or processed the personal data of not fewer than ~~12,500~~
5 6,250 consumers and derived more than ~~25~~ 20 percent of the person’s gross
6 revenue from the sale of personal data.

7 **Sec. 6. 9 V.S.A. § 2416(a) is amended to read:**

8 (a) Except as provided in subsection (b) of this section, this chapter applies
9 to a person that conducts business in this State or a person that produces
10 products or services that are targeted to residents of this State and that during
11 the preceding calendar year:

12 (1) controlled or processed the personal data of not fewer than ~~12,500~~
13 6,250 consumers, excluding personal data controlled or processed solely for
14 the purpose of completing a payment transaction; or

15 (2) controlled or processed the personal data of not fewer than ~~6,250~~
16 3,125 consumers and derived more than 20 percent of the person’s gross
17 revenue from the sale of personal data.

1 **Sec. 7. 9 V.S.A. § 2427 is amended to read:**

2 § 2427. ENFORCEMENT

3 (a) A person who violates this chapter or rules adopted pursuant to this
4 chapter commits an unfair and deceptive act in commerce in violation of
5 section 2453 of this title.

6 (b) The Attorney General has the same authority to adopt rules to
7 implement the provisions of this section and to conduct civil investigations,
8 enter into assurances of discontinuance, bring civil actions, and take other
9 enforcement actions as provided under chapter 63, subchapter 1 of this title.

10 ~~(c)(1) If the Attorney General determines that a violation of this chapter or~~
11 ~~rules adopted pursuant to this chapter may be cured, the Attorney General may,~~
12 ~~prior to initiating any action for the violation, issue a notice of violation~~
13 ~~extending a 60-day cure period to the controller, processor, or consumer health~~
14 ~~data controller alleged to have violated this chapter or rules adopted pursuant~~
15 ~~to this chapter.~~

16 ~~(2) The Attorney General may, in determining whether to grant a~~
17 ~~controller, processor, or consumer health data controller the opportunity to~~
18 ~~cure an alleged violation described in subdivision (1) of this subsection,~~
19 ~~consider:~~

20 ~~(A) the number of violations;~~

1 ~~(B) the size and complexity of the controller, processor, or consumer~~
2 ~~health data controller;~~

3 ~~(C) the nature and extent of the controller’s, processor’s, or consumer~~
4 ~~health data controller’s processing activities;~~

5 ~~(D) the substantial likelihood of injury to the public;~~

6 ~~(E) the safety of persons or property;~~

7 ~~(F) whether the alleged violation was likely caused by human or~~
8 ~~technical error; and~~

9 ~~(G) the sensitivity of the data.~~

10 ~~(d) Annually, on or before February 1, the Attorney General shall submit a~~
11 ~~report to the General Assembly disclosing:~~

12 ~~(1) the number of notices of violation the Attorney General has issued;~~

13 ~~(2) the nature of each violation;~~

14 ~~(3) the number of violations that were cured during the available cure~~
15 ~~period; and~~

16 ~~(4) any other matter the Attorney General deems relevant for the~~
17 ~~purposes of the report.~~

1 **Sec. 8. 9 V.S.A. § 2427 is amended to read:**

2 § 2427. ENFORCEMENT AND PRIVATE RIGHT OF ACTION

3 (a) A person who violates this chapter or rules adopted pursuant to this
4 chapter commits an unfair and deceptive act in commerce in violation of
5 section 2453 of this title.

6 (b) The Attorney General has the same authority to adopt rules to
7 implement the provisions of this section and to conduct civil investigations,
8 enter into assurances of discontinuance, bring civil actions, and take other
9 enforcement actions as provided under chapter 63, subchapter 1 of this title.

10 (c)(1) A consumer who is harmed by a controller's, processor's, or
11 consumer health data controller's violation of subdivision 2419(b)(2) of this
12 title, subdivision 2419(b)(3) of this title, or section 2428 of this title may bring
13 an action in Superior Court against the controller, processor, or consumer
14 health data controller for the alleged violation if:

15 (A) the consumer notifies the controller, processor, or consumer
16 health data controller of the violation; and

17 (B)(i) the controller, processor, or consumer health data controller
18 fails to cure the violation within 60 days following receipt of the notice of
19 violation; or

20 (ii) no cure is possible.

21 (2) A consumer bringing an action under this subsection may seek:

1 (A) the greater of \$1,000.00 or actual damages;

2 (B) injunctive relief;

3 (C) punitive damages in the case of an intentional violation; and

4 (D) reasonable costs and attorney’s fees.

5 (d) Annually, on or before February 1, the Attorney General shall submit a
6 report to the General Assembly disclosing:

7 (1) the number of actions brought under subsection (c) of this section;

8 (2) the number of violations asserted, broken down by statutory basis;

9 (3) the proportion of actions brought under subsection (c) of this section
10 that proceed to trial;

11 (4) the controllers, processors, or consumer health data controllers most
12 frequently sued under subsection (c) of this section; and

13 (5) any other matter the Attorney General deems relevant for the
14 purposes of the report.

15 **Sec. 9. 9 V.S.A. § 2427 is amended to read:**

16 **§ 2427. ENFORCEMENT AND PRIVATE RIGHT OF ACTION**

17 (a) A person who violates this chapter or rules adopted pursuant to this
18 chapter commits an unfair and deceptive act in commerce in violation of
19 section 2453 of this title.

20 (b) The Attorney General has the same authority to adopt rules to
21 implement the provisions of this section and to conduct civil investigations,

1 enter into assurances of discontinuance, bring civil actions, and take other
2 enforcement actions as provided under chapter 63, subchapter 1 of this title.

3 ~~(c)(1) A consumer who is harmed by a controller's, processor's, or~~
4 ~~consumer health data controller's violation of subdivision 2419(b)(2) of this~~
5 ~~title, subdivision 2419(b)(3) of this title, or section 2428 of this title may bring~~
6 ~~an action in Superior Court against the controller, processor, or consumer~~
7 ~~health data controller for the alleged violation if:~~

8 ~~(A) the consumer notifies the controller, processor, or consumer~~
9 ~~health data controller of the violation; and~~

10 ~~(B)(i) the controller, processor, or consumer health data controller~~
11 ~~fails to cure the violation within 60 days following receipt of the notice of~~
12 ~~violation; or~~

13 ~~(ii) no cure is possible.~~

14 ~~(2) A consumer bringing an action under this subsection may seek:~~

15 ~~(A) the greater of \$1,000.00 or actual damages;~~

16 ~~(B) injunctive relief;~~

17 ~~(C) punitive damages in the case of an intentional violation; and~~

18 ~~(D) reasonable costs and attorney's fees.~~

19 ~~(d) Annually, on or before February 1, the Attorney General shall submit a~~
20 ~~report to the General Assembly disclosing:~~

21 ~~(1) the number of actions brought under subsection (c) of this section;~~

- 1 ~~(2) the number of violations asserted, broken down by statutory basis;~~
2 ~~(3) the proportion of actions brought under subsection (c) of this section~~
3 ~~that proceed to trial;~~
4 ~~(4) the controllers, processors, or consumer health data controllers most~~
5 ~~frequently sued under subsection (c) of this section; and~~
6 ~~(5) any other matter the Attorney General deems relevant for the~~
7 ~~purposes of the report.~~

8 **Sec. 10. EFFECTIVE DATES**

- 9 (a) This section and Secs. 2 (public education and outreach), 3 (protection
10 of personal information), and 4 (data broker opt-out study) shall take effect on
11 July 1, 2024.
- 12 (b) Sec. 1 (Vermont Data Privacy Act) shall take effect on July 1, 2025.
- 13 (c) Sec. 7 (cure period phase out) shall take effect on January 1, 2026.
- 14 (d) Secs. 5 (Vermont Data Privacy Act middle applicability threshold) and
15 8 (private right of action) shall take effect on July 1, 2026.
- 16 (e) Sec. 6 (Vermont Data Privacy Act low applicability threshold) shall
17 take effect on July 1, 2027.
- 18 (f) Sec. 9 (private right of action phase out) shall take effect on July 1,
19 2029.

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