



LAND CONSERVATION











We're working to ensure affordable housing, farmland, jobs, and recreational assets for every generation of Vermonters

VHCB FY2024 Budget Packet

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Introduction to VHCB FY2024 Budget

Mission: The Vermont Housing & Conservation Board is a public instrumentality of the State of Vermont, established in 1987 (10 V.S.A. Chapter 15) to improve the economic vitality and quality of life for Vermonters by implementing the dual goals of creating "affordable housing for Vermonters, and conserving and protecting Vermont's agricultural land, forestland, important natural areas, recreationallands, and historic properties."

The Board carries out its mission primarily by making grants and loans to undertake affordable housing rehabilitation or development, and conservation transactions that include both fee purchases of land and purchase of conservation easements. The Board also operates federal, state and privately funded programs that enhance community capacity to implement the Board's mission and the viability of the rural enterprises that support working lands. Taken together, the Board provides capital investment, operating support, and technical assistance for essential community development activities.

Budget Summary: The Governor is making the following budget recommendation for VHCB in FY2024: \$11,462,855 in PTT allocation, \$4,600,000 in Capital Bill and \$10,000,000 in General Fund (for housing) appropriations for **total State funding** of **\$26,062,855**.

VHCB's FY2024 full budget, reflective of all projected resources, is a total of \$96,119,068, comprised of the following:

- \$11.46 million in PTT revenues in the Appropriations Bill: \$12,962,855 from PTT less \$1.5 million for a portion of the debt service on the 2017 Housing Revenue Bond, for a net FY2024 appropriation of \$11,462,855;
- \$4.6 million in Capital Bill Appropriations: \$1.8m for housing & conservation core funding, \$2.0 million for land conservation projects with water quality components; \$.2 million for farmland retirement/conversion, and \$.6 million for water quality improvement grants to farmers.
- \$10 million in General Fund to support the production of affordable housing;
- \$3.09 million in miscellaneous other revenues (included in the Appropriations Bill);
- \$18.67 million in new federal resources (not including ARPA);
- \$43.3 million in Completion of Prior Years' Federal Grants;
- \$5 million in Education Funds appropriated in FY2023 to administer the Career Technical Education program.

| | FY2024 | | % Inc (Dec) | Inc (Dec) from |
|---|------------|----------------|-------------|----------------|
| SUMMARY | Governor | FY2023 Final | from FY23 | FY2023 |
| | Recommend | Appropriations | Budget | Budget |
| | | | | |
| Net Property Transfer Tax to receive (net of \$1.5m | | | | |
| Debt Service) | 11,462,855 | 21,128,985 | -46% | (9,666,130) |
| One-time Appropriation | 10,000,000 | 10,000,000 | 0% | - |
| Capital Bill Appropriation request | 4,600,000 | 4,000,000 | 15% | 600,000 |
| Other Miscellaneous Income | 3,090,000 | 1,344,864 | 130% | 1,745,136 |
| Federal Grants (not including ARPA) | 18,666,213 | 25,007,486 | -25% | (6,341,273) |
| Completion of Prior Years' Federal Awards | 43,300,000 | 51,980,089 | -17% | (8,680,089) |
| ARPA-SLFR - Housing & Water Quality Grants | - | 30,600,000 | -100% | (30,600,000) |
| Career Tech Ed RLF - Ed Fund (disb FY23 approp) | 5,000,000 | 15,000,000 | -67% | (10,000,000) |
| Land Access Opportunity Board - GF | - | 200,000 | -100% | (200,000) |
| TOTAL Sources: | 96,119,068 | 159,261,424 | -40% | (63,142,356) |

| Vermont Housing & Conservation Board | d - SOURCES | & USES FY | 2024 Based o | n Governor's R | e commenda | ation | | | | | | | | | | |
|--|---|------------------------------|---|--|----------------------------------|------------------------------|--|-----------------|---------------|-----------------|----------------|---------------|------------|--|--|---------------------------|
| PROGRAMS/GRANTS: | Housing & Conservation (Trust Fund) | NRCS ALE & RCPP (USDA) | One -Time General Fund - Housing | Congressional Directed Spending H&C | Capital Bill Farm Retirmnt | Water Quality Programs | Farm & Forest Viability Program & REDI | Ameri- Corps | HOME (HUD) | HOME ARP C/O | HOPWA (HUD) | NHTF (HUD) | ARPA | Healthy & Lead Safe Homes (HUD) | Career Tech Ed (CTE) RLF - Yr 2 | FY2024 TOTALS |
| SOURCES: | | | | | | | | | | | | | | | | |
| Property Transfer Tax VHCB share of Debt Service on HRB | | | | | | | | | | | | | | | | 12,962,855 (1,500,000) |
| Net Property Transfer Tax to receive | 8,252,124 | 593,087 | | | | | 2,000,000 | 566,717 | | | 50,927 | | - | | | 11,462,855 |
| Capital Bond Proceeds - State | 3,800,000 | | | | 200,000 | | 600,000 | | | | | | | | | 4,600,000 |
| One-time General Fund - Housing | | | 10,000,000 | | | | | | | | | | | | | 10,000,000 |
| Federal Grants | | 3,000,000 | | 3,000,000 | | | 389,000 | 495,000 | 3,014,298 | 3,101,312 | 535,000 | 3,000,000 | 750,298 | 1,381,305 | | 18,666,213 |
| Loan Repayments | 175,000 | | | | | | | | | | | | | | | 175,000 |
| Interest on Fund | 35,000 | | | | | | | | | | | | | | | 35,000 |
| Housing Mitigation Funds | 25,000 | | | | | | | | | | | | | | | 25,000 |
| Act 250 & Other Mitigation Funds | 250,000 | | | | | | | | | | | | | | | 250,000 |
| Other Misc. grants, donations | 5,000 | | | | | 2,500,000 | 100,000 | | | | | | | | | 2,605,000 |
| Administer FY23 CTE appropriation | - | | | | | | | | | | | | | | 5,000,000 | 5,000,000 |
| Subtotal FY2024 Recommended | | | | | | | | | | | | | | | | |
| Appropriations | 12,542,124 | 3,593,087 | 10,000,000 | 3,000,000 | 200,000 | 2,500,000 | 3,089,000 | 1,061,717 | 3,014,298 | 3,101,312 | 585,927 | 3,000,000 | 750,298 | 1,381,305 | 5,000,000 | 52,819,068 |
| Completion of Prior Years' federal | | | | | | | | | | | | | | | | |
| grants | - | 1,500,000 | - | 2,800,000 | - | - | - | - | 2,300,000 | | - | 2,700,000 | 34,000,000 | - | - | 43,300,000 |
| TOTAL Sources: | 12,542,124 | 5,093,087 | 10,000,000 | 5,800,000 | 200,000 | 2,500,000 | 3,089,000 | 1,061,717 | 5,314,298 | 3,101,312 | 585,927 | 5,700,000 | 34,750,298 | 1,381,305 | 5,000,000 | 96,119,068 |
| USES: | | | | | | | | | | | | | | | | |
| Board Operations | 2,425,740 | 557,087 | | 49,626 | | 24,080 | 93,940 | 31,285 | 286,298 | 79,312 | 50,927 | 215,675 | 740,298 | 49,749 | 33,039 | 4,637,054 |
| Direct Program/Project Expense | 566,000 | 36,000 | | - | - | 221,497 | 2,395,060 | 1,030,432 | 28,000 | 22,000 | 535,000 | 15,000 | 10,000 | 631,557 | - | 5,490,547 |
| Project Grant and Loans - FY2024 | 9,550,384 | 3,000,000 | 10,000,000 | 2,950,374 | 200,000 | 2,254,423 | 600,000 | | 2,700,000 | 3,000,000 | - | 2,769,325 | - | 700,000 | 4,966,961 | 42,691,467 |
| Project Grants & Loans-Completion of | | | | | | | | | | | | | | | | |
| Prior Years' Federal Grants | - | 1,500,000 | - | 2,800,000 | | - | _ | - | 2,300,000 | - | - | 2,700,000 | 34,000,000 | - | - | 43,300,000 |
| TOTAL Uses: | 12,542,124 | 5,093,087 | 10,000,000 | 5,800,000 | 200,000 | 2,500,000 | 3,089,000 | 1,061,717 | 5,314,298 | 3,101,312 | 585,927 | 5,700,000 | 34,750,298 | 1,381,305 | 5,000,000 | 96,119,068 |

VERMONT HOUSING AND CONSERVATION BOARD SOURCES AND USES Chart - EXPLANATION, FY2024 BUDGET

VHCB's Sources & Uses Chart presents all of the projected revenue sources of the Board and the planned uses of those resources for the Fiscal Year 2024.

I. SOURCES OF REVENUE

State Funding

• **Property Transfer Tax (PTT)** – The Governor's recommended amount of PTT for VHCB is \$11,462,855. This amount is the net, after the bond debt service payment (described below). By statute, VHCB is to receive 50% of the total Property Transfer Tax (PTT) revenues for the year (after other statutory deductions). Based on the January 2023 economic projections, VHCB's FY2024 statutory share of the PTT would be \$27,851,000 – at an appropriation of \$11,462,855, the unfunded amount of PTT to VHCB is \$16,388,145.

The Vermont Housing and Conservation Trust Fund (10 V.S.A.§312) was established as a special fund by the General Assembly, who by design dedicated PTT revenue as a resource for affordable housing and conservation. The PTT revenue source was chosen as the funding vehicle because, as property transfers increase, the cost of housing, important land, and farm values also increase, limiting access for Vermonters.

In 2017, legislation passed allowing for the issuance of a bond by VHFA with the proceeds to go to VHCB for affordable housing for the three ensuing years – the Housing for All Revenue Bond (HRB). Proceeds of the HRB have been fully committed and almost entirely disbursed. However, VHCB's appropriation is now annually reduced by \$1,500,000, to be used towards debt service on the bond. The Governor's recommendation for FY2024 of \$11,462,855 in PTT represents the net amount after deduction for the debt service (\$12,962,855 less the \$1,500,000 for HRB debt service).

The Property Transfer Tax revenues are primarily used by VHCB in funding the housing and conservation projects that further our mission. Portions of these resources are used to support several related programs and federal grants that VHCB operates. These projected amounts are reported across the Sources & Uses chart in the columns to which they are applicable.

- Capital Bill Appropriation A total of \$4,600,000 has been recommended for FY2024 as follows:
 - o For Base funding:
 - \$1.8 million for housing and conservation;
 - \$2.0 million for water quality and conservation projects; through the Clean Water Board section of the Capital Bill
 - o For Special Programs, also from the Clean Water Board section of the Capital Bill:
 - \$.2 million for farmland retirements
 - \$.6 million for water quality improvement grants to farmers
- One-time General Fund the Governor's recommendation includes \$10 million in General Fund for housing, to continue the development of affordable housing and solutions for the homeless.

<u>Federal Grants</u> - as complement to our State funding, VHCB administers a wide variety of Federal awards in all areas of our work.

- NRCS NRCS (USDA) provides two separate streams of federal funding for easement programs: the Agriculture Land Easement Program (ALE) program s), and the State's award of NRCS Regional Conservation Partnership Program (RCPP). Use of both of these programs require a 50/50 match, typically met with our PTT and Capital Bill funding. A reduction in ALE funding in the current year has caused us to also lower our expectations for FY2024, budgeting \$3 million for the ALE program. The State's NRCS RCPP program was renewed several years ago, bringing additional funding of \$10 million to the State for a 5 year period, though currently we don't expect to receive any of those funds in FY2024. VHCB has historically provided the State with match for the RCPP award.
- Congressional Directed Spending (CDS) Over the last two years, VHCB has received several awards through the CDS process which will provide complement funding for housing as well as several of our Viability program initiatives. Several of these awards are still pending.
- Farm & Forest Viability Federal resources the Viability program has historically used a variety of federal funding awards to support the program. These have included USDA Rural Business Development grants and Northern Border Regional Development Commission awards.
- AmeriCorps This amount represents the last of a three-year AmeriCorps grant cycle, placing 36
 AmeriCorps Members with housing organizations, homeless service providers, and conservation organizations across Vermont. VHCB has operated a statewide AmeriCorps program since 1998, placing more than 600
 AmeriCorps members in 11-month terms of service.
- **HOME Program** These HUD funds are administered by the VHCB on behalf of the State of Vermont and are used to acquire and rehabilitate multi-family rental housing. Administrative funds provided by this annual grant are shared between the Department of Housing and Community Development and VHCB.
- **HOME-ARP** These funds are being used to develop permanent rental housing units that serve households experiencing homelessness or who are at-risk of homelessness.
- National Housing Trust Fund (HTF) VHCB is the designated entity to administer this federal program that is designed to create and preserve affordable rental housing for extremely low-income households. HTF requires much deeper income targets, focusing on extremely low income Vermonters (below 30% of median income). VHCB has administered this HUD grant since 2016, consistently funded at the \$3 million level.
- **HOPWA** (HUD) This amount represents the FY2024 portion of a three-year award, federal grant Housing Opportunities for Persons with AIDS. VHCB has administered this HUD grant since 1996. The grant supports statewide services that are delivered by the Vermont State Housing Authority and several AIDS Service Organizations providing services and housing to persons with AIDS and their families.
- Healthy & Lead-Safe Homes Program This is a Lead Hazard Control Grant (HUD) that VHCB has been running since 1994, remediating lead in more than 2,800 homes. The program provides grants and loans to homeowners and multi-family property owners to assist in the remediation of lead paint hazards found in older Vermont homes and apartment buildings. VHCB is in the process of transitioning to our eleventh multi-year grant program.

Other Sources

- Loan Repayments This amount represents collections of principal & interest on outstanding loans expected to be received during FY2024. The majority of VHCB loans are now long-term deferred loans on housing projects for which payment to VHCB occurs after primary project debt is retired.
- Interest on Fund This is an estimate of interest that will be earned on the VHCB Trust Fund account in the upcoming fiscal year.

- ACT 250 Mitigation Funds (Housing & Ag) These funds come to VHCB as a result of ACT 250 mitigation agreements. Our Ag Mitigation funds are received from commercial developers and are used by VHCB to supplement funding of the farm easement program; Housing mitigation funds typically are a result of development by ski area owners and are targeted to the geographic areas to which they relate. Amounts are estimated; funds are normally paid to VHCB during stages of development.
- Other Miscellaneous Income Represents miscellaneous private foundation or state grants VHCB may receive, as well as small donations. This category also includes a projected \$2.5 million to invest in water quality outcomes, made up of \$1.8 million in FY2024 from the Great Lakes Fishery Commission, and \$700,000 from the state (DEC) as a Clean Water Service Provider for the Lake Memphremagog region of the State.
- Completion of Prior Years' federal grants These amounts represent prior year federal awards made for projects that have not been fully disbursed. Federal resources follow the disbursement pace of the projects fundedwith federal funds.

II. USES OF FUNDS

- Operations this is the portion of the budget for conducting the operations of organization, spread across the Sources & Uses chart relative to program/grant. VHCB works efficiently and effectively to manage the resources we administer, while ensuring compliance with statutory and regulatory requirements.
- **Direct Program/Project expense** This amount includes the staffing and other costs of the direct programs VHCB operates (AmeriCorps, Healthy & Lead-Safe Homes, and Farm & Forest Viability/REDI programs), as well as miscellaneous direct project costs such as farm appraisals, construction inspections, and the costs of required environmental, historic, and archeological evaluations on particular projects.
- Project Grants and Loans The great majority of the Board's funds are used to provide grants and/or loans to eligible applicants and projects. In housing activities the Board generally provides funds for the acquisition, rehabilitation, and development of multi-family housing properties and single-family home ownership. The Board's conservation activities focus on providing grants that support the acquisition and/or purchase of an easement in agricultural and recreational land, natural areas, forestland, and historic properties. (an easement or purchase of land in fee). In the case of federal programs, those awards also carry regulatory restrictions.
- **Project Grants and Loans expenditure of prior years' federal grants -** (see reference above under Sources section). These are the disbursement of prior years' federal grants still in process.

Vermont Housing & Conservation Board - FY2024 Detail of All Estimated Revenue Sources-Based on Governor's Recommendation

| Federal Fund | | | |
|---|------------|----|------------|
| Federal - new funding FY2024 | | | |
| HOME Program | 3,014,298 | | |
| HOME ARP | 3,101,312 | | |
| National Housing Trust Fund | 3,000,000 | | |
| ARPA SLFR Hsg (Admin) | 750,298 | | |
| NRCS - ALE & RCPP | 3,000,000 | | |
| Congressional Directed Spending (CDS) | 3,000,000 | | |
| Healthy & Lead Safe Homes | 1,381,305 | | |
| Federal Grants - misc | 1,419,000 | _ | |
| Total Federal FY2024 | | \$ | 18,666,213 |
| | | Ψ | 10,000,210 |
| Federal - Completion of prior years' federal grants | 0.000.000 | | |
| HOME Program | 2,300,000 | | |
| National Housing Trust Fund | 2,700,000 | | |
| Congressional Directed Spending (CDS) | 2,800,000 | | |
| ARPA-SFR Housing | 34,000,000 | | |
| NRCS - ALE & RCPP | 1,500,000 | | |
| | | | |
| Total Federal - completion of prior years' federal grants | | \$ | 43,300,000 |
| Total Federal Fund #90630 | | \$ | 61,966,213 |
| | | | , , |
| Special Fund (VT Housing & Conservation Trust) | | | |
| Property Transfer Tax by Statute | | | 12,962,855 |
| VHCB share of Housing Revenue Bond Debt Service | | | (1,500,000 |
| Net Property Transfer Tax | | \$ | 11,462,855 |
| Loan Repayments | 175,000 | | |
| Housing Mitigation Funds | 25,000 | | |
| Act 250 Mitigation Funds | 250,000 | | |
| Other - Includes Misc Program Restricted Grants | 105,000 | | |
| Great Lakes Fishieries & CWSP - Water Quality Program grants | 2,500,000 | | |
| Interest on Fund | 35,000 | | |
| Total Other Revenue | | \$ | 3,090,000 |
| Total Special Fund #90610 | | \$ | 14,552,855 |
| O | | | |
| Capital Bill | 4 000 000 | | |
| Capital Bond Funding - housing & conservation | 1,800,000 | | |
| Capital Bond Funding - water quality conservation | 2,000,000 | | |
| Capital Bond - farm retirements | 200,000 | | |
| Capital Bond - water quality farm grants | 600,000 | | |
| Total Capital Bond | | \$ | 4,600,000 |
| General Fund | | | |
| One-time General Fund for Housing | 10,000,000 | | |
| One-time General Fund for Housing | 10,000,000 | | |
| | | \$ | 10,000,000 |
| Other - | | | |
| Career Tech Ed (FY2023 Ed Fund appropriation of \$15,000,000) | 5,000,000 | | |
| | | \$ | 5,000,000 |
| Total Recommended Funding | | ¢ | 06 140 060 |
| i otal Recommended Funding | | \$ | 96,119,068 |

| | | | VERMONT HO | NISING & CON | ISERVATION E | OAPD - EV | 2024 - PROGR | AM DDOEILE | | | | | |
|---|---|------------------------|---------------|--------------|--------------|-----------|---------------------------------------|----------------|----------------------------|----------------------|---|--------------------------|--------------|
| | | | Capital Bill | JUSING & CON | ARPA -SLFR | OARD - FI | Career Tech Education Prog. (Ed | HFA Revenue | Land Access Opportunity | | Expenditure of Prior Years' Federal | | |
| | T | Special Fund | Appropriation | General Fund | Approp. | CRF | Fund) | Bond | Board (GF) | Fed Funds | Awards | Total Funds | FTE's |
| HOUSING GRANTS PROGRAM FY2022 expenditures | Grants and loans for perpetually | 7,522,489 | 1.130.373 | 19,023,447 | | 264.000 | | 4 201 002 | | | | 22 402 000 | 10.1 |
| FY2023 estimated expenditures | affordable housing development and implementation; support of program & | 10,139,268 | 900,000 | | | 364,998 | | 4,361,602 | | | | 32,402,909 21,039,268 | 10.1 9.7 |
| FY2024 budget request | delivery system; close of HRB & CRF. | 4,802,159 | 900,000 | | | | | | | | | 15,702,159 | 10.9 |
| ARPA-SLFR - Housing | Substantially increase rate of production | .,, | 200,000 | | | | | | | | | - | |
| FY2022 expenditures | of affordable housing & enable | | | | 17,869,948 | | | | | | | 17,869,948 | 5.2 |
| FY2023 estimated expenditures | homelessness transition to permanent | | | | 30,000,000 | | | | | 750,820 | 44,287,124 | 75,037,944 | 6.2 |
| FY2024 budget request | housing. | | | | | | | | | 750,298 | 34,000,000 | 34,750,298 | 5.5 |
| HOME - ARP | One-time funding from the American | | | | | | | | | | | - | ļ |
| FY2022 expenditures FY2023 estimated expenditures | Rescue Plan Act to address homelessness. | | | | | | | | | 9,600,000 | | 9,600,000 | 1.6 |
| FY2024 budget request | | | | | | | | | | 3,101,312 | | 3,101,312 | 0.6 |
| HOME PROGRAM | Federal grant and loan program for multi- | | | | | | | | | 3,101,312 | | - | 0.0 |
| FY2022 expenditures | family housing. | | | | | | | | | 2,330,164 | - | 2,330,164 | 2.3 |
| FY2023 estimated expenditures | , , | 24,128 | | | | | | | | 2,955,000 | 2,560,609 | 5,539,737 | 1.9 |
| FY2024 budget request | | | | | | | | | | 3,014,298 | 2,300,000 | 5,314,298 | 2.1 |
| HUD Housing Trust Fund | Grant and Loan Program for federal | | | | | | | | | | | - | <u> </u> |
| FY2022 expenditures | National Housing Trust funds for multi- | | | | | | | | | 2,266,599 | | 2,266,599 | 1.3 |
| FY2023 estimated expenditures | family housing. | | | - | | | | | | 3,000,000 | 2,966,356 | 5,966,356 | 1.3 |
| FY2024 budget request | Awards received or applications pending | | | - | | | | | - | 3,000,000 | 2,700,000 | 5,700,000 | 1.6 |
| FY2022 expenditures | for various projects. | | | | | | | | | | | | - |
| FY2023 estimated expenditures | lor various projects. | | | | | | | | | 2,000,000 | _ | 2.000.000 | 0.2 |
| FY2024 budget request | | | | | | | | | | 3,000,000 | 2,800,000 | 5,800,000 | 0.4 |
| CONSERVATION-Ag FPP& RCPP | Development Rights purchase of farmland; | | | | | | | | | 2,000,000 | _,, | - | |
| FY2022 expenditures | associated costs; support of delivery | 2,631,878 | 1,503,189 | | | | | | | 3,288,250 | | 7,423,317 | 4.9 |
| FY2023 estimated expenditures | system. | 6,620,675 | 1,900,000 | | | | | | | 4,000,000 | 2,166,000 | 14,686,675 | 6.6 |
| FY2024 budget request | | 3,546,429 | 1,450,000 | | | | | | | 3,000,000 | 1,500,000 | 9,496,429 | 6.7 |
| | Assistance to farmers, ag, and forest | | | | | | | | | 101 150 | | - | |
| FY2022 expenditures | related entities to enhance viability of those Vermont industries. Includes the | 1,385,071 1,206,887 | 577,597 | | 600,000 | | | | | 491,150 588,082 | | 2,453,818 2,394,969 | 5.6 7.2 |
| FY2023 estimated expenditures FY2024 budget request | Rural Economic Development Initiative. | 2,100,000 | 600,000 | | 600,000 | | | | | 389,000 | | 3,089,000 | 6.8 |
| CONSERVATION-NHR | Grants for conservation of natural areas, | 2,100,000 | 000,000 | | | | | | | 363,000 | | - | 0.8 |
| FY2022 expenditures | recreational lands and historic properties. | 1,527,206 | 614,772 | | | | | | | | | 2,141,978 | 4.2 |
| FY2023 estimated expenditures | | 3,186,955 | 1,200,000 | | | | | | | | | 4,386,955 | 4.4 |
| FY2024 budget request | | 986,623 | 1,650,000 | | | | | | | | | 2,636,623 | 5.8 |
| HUD - HOPWA | Federal Grant for Housing Opportunities | | | | | | | | | | | - | |
| FY2022 expenditures | for Persons with AIDS. | - | | | | | | | | 423,797 | | 423,797 | 0.2 |
| FY2023 estimated expenditures | | 50,465 | | | | | | | | 477,000 | | 527,465 | 0.4 |
| FY2024 budget request AmeriCorps | Community Stewardship Prog. Coordinate | 50,927 | | | | | | | | 535,000 | | 585,927 | 0.4 |
| FY2022 expenditures | placement of AmeriCorp Members with | 470,620 | | | | | | | | 344,369 | | 814,989 | 2.4 |
| FY2023 estimated expenditures | non-profit housing & conservation | 568,607 | | | | | | | | 493,727 | | 1,062,334 | 2.6 |
| FY2024 budget request | programs. | 566,717 | | | | | | | | 495,000 | | 1,061,717 | 2.3 |
| Water Quality Programs | Assist State in implementation of ACT 76 | | | | | | | | | | | | |
| FY2022 expenditures | and other clean water initiatives in the | 80,662 | | | | | | | | | | 80,662 | 0.3 |
| FY2023 estimated expenditures | Memphremagog Basin. | 676,864 | | | | | | | | | | 676,864 | 1.8 |
| FY2024 budget request | | 2,500,000 | | | | | | | | | | 2,500,000 | 1.8 |
| | Federal Lead-Paint hazard reduction | | | | | | | | | 045.600 | | - 045 600 | |
| FY2022 expenditures FY2023 estimated expenditures | control program serving to eliminate lead poisoning by providing lead-safe housing. | | | | | | | | | 945,609 1,142,857 | | 945,609 1,142,857 | 3.7 |
| FY2023 estimated expenditures FY2024 budget request | poisoning by providing lead-safe nousing. | | | | | | | | | 1,142,857 | | 1,381,305 | 3.7 |
| Career Tech Ed RLF | A revolving loan fund program to support | | | | | | | | | 1,301,303 | | | 3.7 |
| FY2022 expenditures | the production of homes & community | | | | | | | | | | | - | t |
| FY2023 estimated expenditures | facilities by students enrolled in | | | | | | 15,000,000 | | | | | 15,000,000 | 0.5 |
| FY2024 budget request | Continuing Technical Education. | | | | | | 5,000,000 | | | | | 5,000,000 | - |
| Land Access Opportunity Board | Provide admin. support during the | | | | | | | | | | | - | <u> </u> |
| FY2022 expenditures | estabishment of the LAOB which seeks to | | | | | | | | 20 | | | - | |
| FY2023 estimated expenditures | address barriers to access to resources for | | | | | | | | 200,000 | | | 200,000 | 0.5 |
| FY2024 budget request Totals | historically marginalized populations. FY2022 Expenditures | 13,617,926 | 3,825,931 | 19,023,447 | 17,869,948 | 364,998 | | 4,361,602 | | 10,089,938 | | 69,153,790 | 40.2 |
| Iotals | FY2022 Expenditures FY2023 Estimated expenditures | 22,473,849 | 4,000,000 | | | 304,938 | 15,000,000 | +,301,002 | 200,000 | | 51,980,089 | 159,261,424 | |
| | FY2024 Budget request | 14,552,855 | | 10,000,000 | - | - | 5,000,000 | - | - | | 43,300,000 | 96,119,068 | |
| | | | | | | | | • | • | | | , -,-,- | |

| Vermont Housing & Conservation Board | | | | | | | | |
|---|---|-------------------------|--|--|---|---|------------------------------|--------------|
| FY 2024 Crosswalk/Budget Development | | | | | | | | |
| | Special Fund \$\$ | Capital Bill Bond \$ | Federal \$\$ | Expenditure of Prior Years' Federal Grants | General Fund \$\$ | ARPA-SFR- Hsg & WQ | Ed Fund - CTE & GF - LAOB | Total \$\$ |
| Total FY2023 Appropriations/Funding: | 22,473,849 | 4,000,000 | 25,007,486 | 51,980,089 | 10,000,000 | 30,600,000 | 15,200,000 | 159,261,424 |
| CHANGES in Projected Resources (Decrease) Inc | crease: | | 00 00 00 00 00 00 00 00 00 00 00 00 00 | | | | | |
| Property Transfer Tax | (9,666,130) | | | | | | | (9,666,130) |
| One-time Appropriations - General Fund | | | | | 0 | | | 0 |
| HOME Program | | | 59,298 | (260,609) | | | | (201,311) |
| HOME-ARP | | | (6,498,688) | | | | | (6,498,688) |
| National Housing Trust | *************************************** | | 0 | (266,356) | ······································ | | | (266,356) |
| Congressional Directed Spending - applied for | | | 1,000,000 | 2,800,000 | | | | 3,800,000 |
| Capital Bill | 000000000000000000000000000000000000000 | 600,000 | | | | | • | 600,000 |
| Other Federal Grants: | 000000000000000000000000000000000000000 | | | | | | | 0 |
| ARPA | | | (522) | (10,287,124) | *************************************** | (30,600,000) | | (40,887,646) |
| NRCS - ALE Program | | | (1,000,000) | | | | | (1,666,000) |
| NRCS - RCPP | | | | | | | | 0 |
| Lead Hazard Reduction grant | | | 238,448 | | | | | 238,448 |
| Miscellaneous Federal grants | | | (139,809) | | | | | (139,809) |
| CTE | | | | | | | (10,000,000) | (10,000,000) |
| LAOB | 000000000000000000000000000000000000000 | | | | | *************************************** | (200,000) | (200,000) |
| Great Lakes Fishery & CWSP | 2,500,000 | | | | | | | 2,500,000 |
| Miscellaneous Income | (754,864) | | | | | | | (754,864) |
| Subtotal of increases/decreases | (7,920,994) | 600,000 | (6,341,273) | (8,680,089) | 0 | (30,600,000) | (10,200,000) | (63,142,356) |
| FY24 Governor Recommend | 14,552,855 | 4,600,000 | 18,666,213 | 43,300,000 | 10,000,000 | 0 | 5,000,000 | 96,119,068 |
| | | | | | | | | |
| VHCB FY23 Appropriation/Funding | 22,473,849 | 4,000,000 | 25,007,486 | 51,980,089 | 10,000,000 | 30,600,000 | 15,200,000 | 159,261,424 |
| TOTAL INCREASES/DECREASES | (7,920,994) | 600,000 | (6,341,273) | (8,680,089) | 0 | (30,600,000) | (10,200,000) | (63,142,356) |
| VHCB FY 2024 Governor Recommend | 14,552,855 | 4,600,000 | 18,666,213 | 43,300,000 | 10,000,000 | 0 | 5,000,000 | 96,119,068 |
| | | | | J | | | | |
| | | | Υ | | | | | |
| | | | 61,966,213 | Total FY2023 Fed | leral appropri | ation | | |

DEPARTMENT OVERVIEW

Organization: VERMONT HOUSING AND CONSERVATION BOARD

MISSION

The Vermont Housing and Conservation Board (VHCB) is a public instrumentality established in 1987 (10 V.S.A. Chapter 15) with the purpose of improving both the economic vitality and the quality of life for Vermonters by implementing the dual goals of creating "affordable housing for Vermonters, and conserving and protecting Vermont's agricultural land, forestland, important natural areas, recreational lands, and historic properties."

The Board's housing programs serve low- and moderate-income Vermonters [families earning below 100% of median income for rental and 120% of median income for homeownership], with an emphasis on very low-income households). Conservation programs serve all Vermonters interested in or using agricultural and recreational land, natural areas, forestland, and historic public properties. The Board makes grants and loans to municipalities, non-profit organizations including land trusts and conservation groups, housing cooperatives, and qualifying state agencies.

RESULTS FOR VERMONT

FY2022 & FY2023 to date

- 1,218 homes and apartments
- 24 farms; 4,176 acres farmland
- 4 historic preservation projects
- 20 projects, 4,500 acres of natural areas, forestland, and public recreation lands
- 154 farm, food, and forest enterprises were provided business planning and technical assistance
- \$3.1 million in grants secured for 27 small rural communities through REDI

State Investment:

\$56.6 million invested \$352.7 million leveraged

FY1988 to date

- 15,000 homes and apartments
- 789 farms; 170,918 acres
- 81 historic projects
- 275,699 acres of natural areas, forestland, and public recreation lands
- 900 farm, forest and food enterprises were provided business planning and technical assistance
- \$10 million in grants secured for 67 small rural communities through REDI since 2017

State Investment:

\$420 million invested;

\$2.1 billion leveraged

VHCB PROGRAMS

To meet its statutory goals, the Board uses state funding to leverage federal and other resources to provide assistance through the following programs. Information on each is available at http://www.vhcb.org

Housing

- Multi-Family Housing Development and Preservation
- Home Ownership
- Home Accessibility
- Housing Opportunities for Persons living with HIV/AIDS
- Vermont Healthy & Lead-Safe Homes
- Farmworker Housing
- Manufactured Home Communities
- CTE Experiential Learning Program

Conservation

- Farmland Conservation and Access
- Forestland, Recreational land and Natural Area Conservation
- Historic Preservation
- Clean Water Service Provider Lake Memphremagog

Vermont Farm & Forest Viability

- Business Advising, Financial and Succession Planning
- Water Quality Grants to Farmers
- Rural Economic Development Initiative (REDI)

VHCB AmeriCorps

 Increases the capacity of Vermont's non-profit network to provide direct service to renters, homebuyers, offer environmental education, build trails, and steward conserved lands

Capacity Building, Feasibility Support and Technical Assistance

The Board's awards support community-based projects that preserve, rehabilitate and create affordable apartments and homes or conserve and protect agricultural lands, forestlands, natural and recreational land and historic public properties. The Board's investments provide public benefit in perpetuity, securing resources for future generations with today's dollars through conservation easements and housing subsidy covenants entered in the land records. The Board's work results in reinvestment in downtowns and surrounding neighborhoods while preserving the rural working landscape. The state's investments through VHCB support rural community development in all corners of Vermont. In 2012, the Legislature added protection of the state's surface waters and forestlands as statutory goals. VHCB projects and policies also help protect water quality and mitigate and prepare for the effects of climate change.

VHCB provides the state a proven entity for addressing priority and emergent issues. In recent years, it has been asked by the Administration and Legislature to manage a housing revenue bond, support water quality through its existing programs and serve as a clean water service provider, invest in the rural economy through the REDI initiative, and support outdoor recreation and investment in downtowns across Vermont. In addition to the programs listed above, VHCB provides administrative support to the Land Access and Opportunity Board and is working to establish the CTE Construction and Rehabilitation Experiential

Learning Program and Revolving Loan Fund in partnership with the Vermont Community Loan Fund. In 2020, VHCB helped individuals and businesses recover from the COVID-19 public health emergency by using Coronavirus Relief Funds to secure housing for the homeless and assist farm, food and forest enterprises. The Board's work to help Vermonters and their communities continues as it administers substantial funding from the American Rescue Plan Act to address the state's housing and homelessness crisis. The Board has met and exceeded expectations in these areas while also addressing the challenges of Vermont's aging demographic and the need to mitigate the impacts of a changing climate.

VHCB contributes to Vermont's economy in many ways:

- 1) VHCB investments leverage more than \$3 in other resources for every \$1 appropriated;
- 2) Affordable housing is critical to the state's recovery from the pandemic as well as to economic growth and attracting future employees;
- 3) The working landscape is among Vermont's primary economic assets investment in conservation supports travel, tourism and recreation; investment in agriculture promotes inter-generational transfers, expansion, efficiency and diversification;
- 4) Agriculture, forest products and food industries are increasing Vermont's employment base, building the Vermont brand, and generating revenue for working lands businesses;
- 5) VHCB works in public-private partnerships to provide early and critical funding for housing key to downtown revitalization;
- 6) VHCB invests in rehabilitation, revitalization and preservation of Vermont village and downtown landmarks to support economic and community vitality;
- 7) Creating supportive services in affordable housing avoids the cost of institutional settings (i.e., state hospitals, nursing homes, prisons, motels); and
- 8) Programs like SASH, Lead Paint Hazard Reduction and HealthyHomes contribute to Vermont health care goals. As an example, national research found that SASH reduced the rate of Medicare expenditure growth by \$1,450 per person per year and reduced the rate of growth in Medicaid spending by \$400 per person per year.

Housing and conservation investments support Vermont's multi-decade policy of compact settlement, surrounded by the working landscape. Both types of investment mitigate the impacts of climate change by achieving energy efficiency in the built environment and by maintaining the natural benefits of carbon sequestration in forest and farmland, all the while helping to mitigate against the impact of severe flooding.

RECENT HIGHLIGHTS IN ADDRESSING STATE PRIORITIES AND NEEDS

- Helping to secure \$10 million in grants for 67 small rural communities and enterprises through the Rural Economic Development Initiative since 2017.
- Facilitating the Housing Recovery Working Group of state housing agencies to strategically and efficiently use state and federal housing recovery fund and meet priority needs.
- Investing \$229.8 in COVID-response funds in the production of rental housing and shelter beds, affordable homeownership, home accessibility and other housing initiatives to support Vermonter's access to housing and shelter since 2020. These funds helped to:
 - Create or improve over 1,700 rental homes in over 35 communities.
 - Expand shelter capacity by 190 beds and improve 306 shelter beds in 19 shelters statewide.
 - Support Vermont Center for Independent Living's Home Access program resulting in accessibility improvements for 175 disabled Vermont households and 181 Home Access Grant Awards in 72 communities.
 - Create 562 homes for Vermonters experiencing homelessness since 2020.
 - Invest in 4 recovery projects creating 57 beds for Vermonters recovering from substance use disorder.
 - Support transitional housing in VHCB-funded projects for 94 refugee households.
 - Initiating a farmworker housing repair program with Champlain Housing Trust in partnership with UVM Extension which thus far is supporting 100 farm workers on 15 farms across the state in its first phase.
 - Helping 192 households become homeowners through its Shared Equity Program in 50 communities
- Reducing health care expenditures both through the SASH program and as Vermonters who have experienced homelessness move into housing.
- Recently conserving 24 farms totaling 4,176 acres of farmland helping multi-generational farm families and young farmers advance their business and protect important agricultural lands.
- Providing in-depth succession planning services to forest landowners to reduce or prevent forest fragmentation
- Providing grants to famers for water quality projects and protecting rivers and wetlands through conservation easements to help the working lands enterprises contribute significantly to the state's clean water goals, including phosphorus reduction, and climate resilience. Responding to the state's request for VHCB to help implement Act 76 by becoming the Clean Water Service Provider for the Lake Memphremagog Basin.
- Supporting Vermont's recreation industry and outdoor resources enhancing trail systems, access to water, land for hunting and fishing, hiking and snowmobiling, which supports Vermonters' health and the state economy.

- Enhancing Vermont's strategies in dealing with global warming through energy efficient housing and reducing greenhouse gas emissions through protecting wetlands and forestlands, and increasing flood resilience.
- Providing early and critical funding for housing key to downtown revitalization initiatives including New Avenue Apartments in St. Johnsbury, the Putnam Block in Bennington, the Transit Center in Montpelier and the Woolson Block in Springfield, while also supporting the rebuilding of a key block in the heart of downtown Burlington.
- Partnering with private-developers to expand affordable housing development in St. Albans, Bradford, South Burlington, Brattleboro, and Hartford.
- Supporting the economic vitality of Vermont's rural communities through investments in rental housing, shared equity homeownership, community enterprises, and recreational assets and working lands enterprises.
- Partnering with Vermont's Congressional Delegation to secure \$17.6 million in congressionally directed spending over the past two federal fiscal years.
- Reducing reliance on expensive institutional settings by providing supportive housing alternatives to prisons, nursing homes, emergency rooms, the state hospital and motels.

| FY2024 | | | | | |
|--|-------------------|---------------------------|--|---|--|
| RECONCILIATION OF BUDGET BOO | K TO VHCB BUD | GET DOCUMEN | NTS | | |
| Vermont Housing & Conservation Board | | | | | |
| | | | | | |
| From FY2024 Executive Budget Budget Summary, page 1261 | FY 2022 Actual | FY 2023 | FY 2024 Governor's Recommend | Diff between FY2024 Gov Rec and FY2023 | Percentage Chg: FY2024 Gov Rec and FY2023 |
| Fund Type | | | | | |
| Housing & Conservation Trust Fund | \$ 13,508,524 | \$ 22,473,849 | \$ 14,552,855 | \$ (7,920,994) | -35.2% |
| Federal Fund - VHCB | \$ 8,660,120 | \$ 76,987,575 | \$ 61,966,213 | \$ (15,021,362) | -19.5% |
| Total | \$ 22,168,644 | \$ 99,461,424 | \$ 76,519,068 | \$ (22,942,356) | -23.1% |
| Total | \$ 22,100,044 | ψ 22,101,121 | 70,317,000 | (22,542,550) | 25.170 |
| | | | | | |
| Restated to Include All Resources: Fund Type: | FY 2022 Actual | FY 2023 Appropriations | FY 2024 Governor's Recommend & All Projected Sources | Diff between FY2024 and FY2023 | Percentage Chg: FY2024 and FY2023 |
| Housing & Conservation Trust Fund | \$ 13,617,926 | \$ 22,473,849 | \$ 14,552,855 | \$ (7,920,994) | -35.2% |
| Federal Fund - VHCB | \$ 10,089,938 | \$ 76,987,575 | \$ 61,966,213 | \$ (15,021,362) | -19.5% |
| ARPA-SFR-Appropriation | \$ 17,869,948 | \$ 30,600,000 | \$ - | \$ (30,600,000) | -100.0% |
| Capital Bill Appropriation | \$ 3,825,931 | \$ 4,000,000 | \$ 4,600,000 | \$ 600,000 | 15.0% |
| CRF Appropriation | \$ 364,998 | \$ - | \$ - | \$ - | |
| General Fund - Special One-time | \$ 19,023,447 | \$ 10,000,000 | \$ 10,000,000 | \$ - | 0.0% |
| Ed Fund - Career Tech Ed Program-RLF | \$ - | \$ 15,000,000 | \$ 5,000,000 | \$ (10,000,000) | -66.7% |
| General Fund - Land Access Opportunity Bd | | \$ 200,000 | \$ - | \$ (200,000) | -100.0% |
| Housing Revenue Bond (HRB) | \$ 4,361,602 | \$ - | \$ - | \$ - | |
| Total: | \$ 69,153,790 | \$ 159,261,424 | \$ 96,119,068 | \$ (63,142,356) | -39.6% |
| | * | | | | |
| Restatement includes: Capital Bill, General *FY2022 - Amounts are restated to reflect ac statements. | | | ndited financial | | |