Graham Unangst-Rufenacht Policy Director, Rural VT February 21, 2024

I am providing testimony today for Rural Vermont in support of H.706 - and more broadly with the goal of reducing and eliminating the use of and exposure to pesticides, and supporting the farmers and others currently using these pesticides in transitioning. This is a position in broader alignment with our national and international coalition organizations - the National Family Farm Coalition and La Via Campesina - in their work related to pesticides, food sovereignty, and corporate power.

This bill is about meeting the realities of the data on neonics and supporting a just transition for those using them and those affected by them.

Rural VT, and a number of organizations who support this bill, have worked for a number of years in relationship to different pesticides, and neonics in particular. This effort - this bill - is not something novel, nor should it be unexpected. We worked to have neonics - other than seed - registered as a restricted use pesticide in 2019. At the time - we announced and expected that we would be working to address see next. Then the pandemic occurred. We are now back with a number of the same and other organizations seeking this change. We have been watching much of the testimony you've received thus far and here present some of our own thoughts on this bill, this issue, and responses to some of what we have heard.

This is not a bill about putting farms out of business, it's not a bill about transitioning land away from "conventional" dairy farming in VT, it is not a referendum on row cropping corn in VT, and I don't believe it's helpful or accurate for it to be framed in this way. This bill is discreet and targeted, it is about a single class of pesticides, and seeks to provide the support needed for producers currently using them to transition. It is modeled after other existing legislation (as this committee is well aware) around the country, and around the world. In countries and regions in which similar legislation has been passed - there have been no documented negative impacts on the agricultural community related to these changes, including no loss in yield.

The testimony you have received thus far has demonstrated the precarious nature of our food system, farming, seed, and land access systems. Numerous farmers and consultants spoke to the economic and climactic / environmental vulnerability of farms and farmers and farmworkers. We do have immense systemic and complex problems that need to be addressed. This bill is about a discreet problem - that yes, is a part of this greater complex.

NE Feeding NE study which Steven Collier mentioned when he was in this committee:

 VT is currently severely import dependent for the vast majority of its food needs; across New England, we'd need an additional 400,000 acres of land in underutilized production and an additional 590,000 additional acres of new crop land to even meet 30% of our regional food needs. According to a study by the American Farmland Trust, approximately 41,200 acres of VT's existing agricultural acreage will transition out of production by 2040 if we continue our current development trends. We need more farmers, more land in ag, more support for those already farming, more support for new farmers.

- This conversation is not about taking any farmers away, or any acreage away - or causing that. This bill assures that as we bring this new acreage on, and as we maintain and improve our current acreage (supporting new and existing farmers), that we are not further spreading what we know to be harmful / persistent / mobile agrochemicals, and that our communities and farms have self determination in relationship to the crops they grow and food they eat.

I want to reaffirm something that Maddie from NOFA VT said when she was in here. Heather Darby's story related to the time period when neonics transitioned from an optional treatment for farmers to an automatic treatment, and the reality that one of the primary barriers we are discussing here is related to our real or perceived inability to choose whether or not the corn seed we plant will have a particular proprietary product on it. This isn't about whether or not the varietals are available - it's whether or not they will be available as they once were, as an option as opposed to a requirement. Nobody is taking away varietals - we are saying those varietals cannot contain a particular pesticide with known dangerous and widespread impacts which almost all of the time do not economically or agronomically help farmers according to data. This disproportionate power that pesticide manufacturers and seed companies have in relationship to the essential needs of our society to grow food should be deeply concerning to all of us, as it fundamentally affects our democracy.

In response to some of the concerns and questions raised over the last number of weeks.

• "We need to wait for a Federal solution": Certainly, a federal solution would be ideal; but we cannot wait for a federal solution. It would eliminate more of the concerns around "competitive advantage" and seed supply, but we also have not seen any data that bears out these concerns and have consistently seen these narratives being voiced by particular actors in other places as they were considering legislation. We do need to account for the fact that these farms are part of a global commodity system - need very much to support them - and we can't deny the science about impacts and continue to use them. We support doing what we must to provide support needed for farmers as they transition - and this bill will give us some time to plan and work to address these concerns, and grow greater regional movement towards this transition. But we cannot not act any longer. We must recognize as well that the federal government - though it provides many supports through NRCS and other programs, including substantial grants supporting capital intensive infrastructure like manure pits and manure injection equipment some of these farms benefit from, as Tucker suggested in his previous testimony - has a very poor track record for protecting farms and farmers and farmland and farm workers from big capital, from consolidation, from agribusiness; and a poor record for protecting communities and the environment from agricultural and other toxics proactively with a "precautionary principle" approach as opposed to reactively (see the

systemic and long term loss of farms, the consolidation of agribusiness and farms, the imposition of so called "free trade" agreements like NAFTA and GATT, the legacy of once approved and used toxics now off the shelves, the people suffering from illnesses related to their use, and the current situation with PFOS chemicals and neonics). RIght now, we are seeing as a state the relative power of pesticide manufacturers and seed companies in this conversation which is fundamentally about our communities food resiliency, our food democracy, ecological and human health protection, and the just livelihoods of our farmers and farm workers. Two international companies now own more than 40% of the global seed market. This is the consolidation and power that Oxfam writes in its most recent report on global inequity that has been "willingly handed to corporations by our governments". The impacts of these policies is not represented by the presence of dairy farmers and other farmers in this room on this issue; rather by the long term, precipitous decline of them in our communities. This was not, and is not, an inevitable consequence of an apolitical form of "progress" - it is the very outcome of the very complicity which Oxfam's research attests to.

- "We should defer to the Agricultural Innovation Board": We are disappointed by the AIB report and its conclusions. The primary concerns they relay related to needing more research related to seed corn maggot, the supply of seed, and the potential impact of the "halo effect" are present, but we do not feel they are reasonable barriers to making more clear and substantial steps now to reducing the use of neonics and supporting farmers in transitioning, in particular given the data on environmental impacts, yields, and farm economics. If there is residual, there is some degree of residual affect ("halo" effect). Our principal concern with the halo effect is primarily that it exists; and its very existence is another reason to phase out widespread neonic use as soon as possible. This bill provides time to do more research and support seed supply assurance and financial supports for farms.
- Whether or not policy is the most effective approach:
 - We have seen in Quebec, the EU, and other locations that policy has been effective - and has not resulted in any of the catastrophic outcomes that were voiced prior to the policy being enacted in those places.

Farmers have real concerns about transitioning; and farmers have real concerns about being exposed. There are more than 6,000 farms in VT - and many other food producers as well - who are impacted. Pollinator-dependent crops in VT include apples, squash, peppers, melons, sunflowers, buckwheat, tomatoes, blueberries, and cherries, among others. The VT Beekeepers Association reminds us that, "according to VAAFM's [Vermont Agency of Agriculture, Food and Markets] own statistics, Vermont beekeepers have lost at least 25% of their bees during the winter months for the last three years. The Bee Informed Partnership, a national organization that tracks U.S. honey bee colony losses, reports combined summer and

winter colony losses for Vermonters much higher at 35-85% each year for the last four years"¹. Farmers irrigate from surface waters, and the Vermont Agency of Agriculture has reported neonicotinoid residues in nearly all surface waterways in Vermont. These chemicals are persistent and they spread - you've seen data of residues at varying soil depths on land planted (and land not planted) with neonics. The vast majority of farms and farmers in VT do not rely upon neonics - but all rely upon beneficial insects, soil health, water quality, seeds, and the ability to determine how to operate their farm, manage the land, and grow the crops provided it doesn't negatively impact others.

We want to support the farmers who need to transition - and acknowledge the many particular challenges they face in relationship to this, and more broadly given their positionality in the national and global food system. And we hope that these farmers can also understand the concerns of those farmers and farmworkers and other producers who are not using these chemicals - the non-consentual exposure and potential exposure of their crops, their land, and the biology on that land.

We need everyone involved to engage with the full details and data of the situation, and feel that a number of people from either "side" of this issue have not in their presentations to you:

- what is treated and what needs to be treated
 - According to pesticide usage data reported by the VAAFM in December 2023, 99.6% of corn seed in VT is treated with neonics, and 34% of soybeans across 90,000 and 7,000 acres of soybeans respectively². In other words, farmers are nearly universally planting neonic treated seed to prophylactically address potential pest issues, very rarely benefiting from these uses at all, and on a net level, are not economically benefiting even in crops that don't rely on bees.
 - To these farmers, this is seen as cheap crop insurance the greatest yield, the least risk; better than insurance because you actually salvage the crop vs only having a tiny percentage of value and still incurring substantial loss
 - But to everyone else, it is seen as widespread and unnecessary use of a toxic chemical. That is the externality of the savings for the farmers on the "insurance", the risk and impact is put somewhere else.
- ecological impacts and impacts on others (human and non) in their communities.
 - residual, spreading in soils and water, aspect of consent.
- Seed supply and cost
 - Insurance and real costs of crop loss
 - We heard Tucker speak to the minimal support provided to his farm in response to substantial losses and costs
- Research that exists and research we need to support

¹https://www.vermontbeekeepers.org/2-uncategorised/1191-vermont-beekeepers-refute-state-claims-of-h oney-bee-health#:~:text=Across%20our%20entire%20beekeeping%20industry.environmental%20impacts %2C%20and%20pesticide%20use.

²<u>https://agriculture.vermont.gov/sites/agriculture/files/doc_library/2023_1211%20Vermont%20neonicotinoi</u> <u>d%20use.pdf</u>

- Farm needs vs. community needs:
 - Maximizing yield at the lowest cost vs holistic impact on farms and human and non-human communities.

We understand that Quebec and other places are not the same as VT ecologically, agriculturally, or politically. But we also do not believe that the experiences of Europe, Ontario, Quebec, and NY are not relevant to VT farmers or our path forward.

The greatest concerns we have heard:

- Supply of seed
- Potential Loss and insurance only covering a little bit
- Not enough research: SCM, and many things.
- From what I heard many of those who spoke with concerns about the bill were not always speaking against it. Often, aligning the timeline with NY was mentioned.

In relationship to what is in the control of the legislature, a question we think is important to ask is: in the event of loss from organisms otherwise treated by neonics, if appropriate management methods are used, is there funding to support farmers as we know losses far exceed insurance payouts?

We need to focus on the real and potential needs of this transition; but we must begin the transition.

With this work in VT, we hope to grow the movement of more states taking action in the US; and know that there are efforts underway in other states in our region and beyond. Hopefully, seed companies will work with the farmers using these products now, and farmers here will have the varieties they need at a cheaper price (as we've seen in other localities), and healthier soils, and biological webs; and the other farms and community members not using them will be far less exposed; and we will gradually reduce and eliminate the systemic load of neonics now in our environment.

We are open to conversations about the NY bill and shifting aspects of the current legislation here given its passage.

Thank you for the invitation to come into committee and for your time.