S.103

Introduced by Senators Ram Hinsdale, Chittenden, Clarkson, Gulick, Hardy, Harrison, Perchlik, Vyhoffsky, Watson and White

Referred to Committee on Econ. Dev., Housing and General Affairs

Date: February 24, 2023

Subject: Labor; employment practices; public accommodations; fair employment; discrimination; equal pay; agreements not to compete

Statement of purpose of bill as introduced: This bill proposes to amend the laws prohibiting discrimination in employment and places of public accommodation to provide that harassment need not be severe or pervasive to constitute unlawful discrimination. This bill also proposes to prohibit agreements to settle an employment discrimination claim from prohibiting the employee from working for the employer or an affiliate of the employer and to prohibit pay discrimination based on an employee’s race, national origin, or physical or mental condition. In addition, this bill proposes to restrict agreements that prohibit individuals from competing with their former employers following the conclusion of their employment.

An act relating to amending the prohibitions against discrimination
It is hereby enacted by the General Assembly of the State of Vermont:

Sec. 1. 21 V.S.A. § 495 is amended to read:

§ 495. UNLAWFUL EMPLOYMENT PRACTICE

(a) It shall be unlawful employment practice, except where a bona fide occupational qualification requires persons of a particular race, color, religion, national origin, sex, sexual orientation, gender identity, ancestry, place of birth, age, crime victim status, or physical or mental condition:

(1) For any employer, employment agency, or labor organization to harass or discriminate against any individual because of race, color, religion, ancestry, national origin, sex, sexual orientation, gender identity, place of birth, crime victim status, or age or against a qualified individual with a disability;

(3) For any employment agency to fail or refuse to classify properly or refer for employment or to otherwise harass or discriminate against any individual because of race, color, religion, ancestry, national origin, sex, sexual orientation, gender identity, place of birth, crime victim status, or age or against a qualified individual with a disability;

(4) For any labor organization, to limit, segregate, or qualify its membership with respect to any individual because of race, color, religion, ancestry, national origin, sex, sexual orientation, gender identity, place of birth, crime victim status, or age to discriminate against any individual or against a
qualified individual with a disability or to limit, segregate, or qualify its membership or against a qualified individual with a disability.

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(7) For any employer, employment agency, labor organization, or person seeking employees to discriminate between employees on the basis of sex, race, or national origin or against a qualified individual with a disability by paying wages to employees of one sex, race, or national origin or an employee who is a qualified individual with a disability at a rate less than the rate paid to employees of the other sex or a different race or national origin or without the physical or mental condition of the qualified individual with a disability for equal work that requires equal skill, effort, and responsibility and is performed under similar working conditions. An employer who is paying wages in violation of this section shall not reduce the wage rate of any other employee in order to comply with this subsection.

(A) An employer may pay different wage rates under this subsection when the differential wages are made pursuant to:

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(iv) A bona fide factor other than sex, race, national origin, or physical or mental condition. An employer asserting that differential wages are paid pursuant to this subdivision (7)(A)(iv) shall demonstrate that the factor does not perpetuate a sex-based differential in compensation, based on
sex, race, national origin, or physical or mental condition; is job related with respect to the position in question; and is based upon a legitimate business consideration.

* * *

(8) Retaliation prohibited. An employer, employment agency, or labor organization shall not discharge or in any other manner discriminate against any employee because the employee:

* * *

(i) An agreement to settle a claim of a violation of subsection (a) of this section shall not prohibit, prevent, or otherwise restrict the employee from working for the employer or any parent company, subsidiary, division, or affiliate of the employer. Any provision of an agreement to settle a claim of a violation of subsection (a) of this section that violates this subsection shall be void and unenforceable with respect to the individual who made the claim.

(j) An employee shall not be required to demonstrate the existence of another employee or individual to whom the employee’s treatment can be compared in determining whether a violation of the provisions of this section occurred.

(k) Notwithstanding any State or federal judicial precedent to the contrary:

(1) Harassment and discrimination need not be severe or pervasive to constitute a violation of this section; and
(2) behavior that a reasonable employee with the same protected characteristic would consider to be a petty slight or trivial inconvenience shall not constitute unlawful harassment or discrimination pursuant to this section.

Sec 2. 21 V.S.A. § 495d is amended to read:

§ 495d. DEFINITIONS

As used in this subchapter:

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(13)(A) “Sexual harassment” is a form of sex discrimination and means unwelcome sexual advances, requests for sexual favors, and other verbal or physical, written, auditory, or visual conduct of a sexual nature when:

   (A)(i) submission to that conduct is made either explicitly or implicitly a term or condition of employment;

   (B)(ii) submission to or rejection of such conduct by an individual is used as a component of the basis for employment decisions affecting that individual; or

   (C)(iii) the conduct has the purpose or effect of substantially interfering with an individual’s work performance or creating an intimidating, hostile, or offensive work environment.

   (B) Sexual harassment need not be severe or pervasive in order to be unlawful pursuant to this subchapter.
“Harass” means to engage in unwelcome conduct based on an employee’s race, color, religion, national origin, sex, sexual orientation, gender identity, ancestry, place of birth, age, crime victim status, or physical or mental condition that interferes with the employee’s work or creates a work environment that is intimidating, hostile, or offensive. In determining whether conduct constitutes harassment:

(A) The determination shall be made on the basis of the record as a whole, according to the totality of the circumstances, and a single incident may constitute unlawful harassment.

(B) Incidents that may be harassment shall be considered in the aggregate with varying types of conduct and conduct based on multiple characteristics viewed in totality, rather than in isolation.

(C) Conduct may constitute harassment, regardless of whether:

(i) the complaining employee is the individual being harassed;

(ii) the complaining employee acquiesced or otherwise submitted to or participated in the conduct;

(iii) the conduct is also experienced by others outside the protected class involved in the conduct;

(iv) the complaining employee was able to continue carrying out the employee’s job duties and responsibilities despite the conduct;

(v) the conduct resulted in a physical or psychological injury, or
(vi) the conduct occurred outside the workplace.

Sec. 3. 9 V.S.A. § 4501 is amended to read:

§ 4501. DEFINITIONS

As used in this chapter:

* * *

(12)(A) “Harass” means to engage in unwelcome conduct that detracts from, undermines, or interferes with a person’s:

(i) use of a place of public accommodation or any of the accommodations, advantages, facilities, or privileges of a place of public accommodation because of the person’s race, creed, color, national origin, marital status, sex, sexual orientation, gender identity, or disability; or

(ii) terms, conditions, privileges, or protections in the sale or rental of a dwelling or other real estate, or in the provision of services or facilities in connection with a dwelling or other real estate, because of the person’s race, sex, sexual orientation, gender identity, age, marital status, religious creed, color, national origin, or disability, or because the person intends to occupy a dwelling with one or more minor children, or because the person is a recipient of public assistance, or because the person is a victim of abuse, sexual assault, or stalking.

(B) Notwithstanding any judicial precedent to the contrary, harassing conduct need not be severe or pervasive to be unlawful pursuant to the
provisions of this chapter. In determining whether conduct constitutes
unlawful harassment:

(i) The determination shall be made on the basis of the record as a
whole, according to the totality of the circumstances, and a single incident may
constitute unlawful harassment.

(ii) Incidents that may be harassment shall be considered in the
aggregate with varying types of conduct and conduct based on multiple
characteristics viewed in totality, rather than in isolation.

(iii) Conduct may constitute unlawful harassment, regardless of
whether:

(I) the complaining person is the person being harassed;

(II) the complaining person acquiesced or otherwise submitted
to or participated in the conduct;

(III) the conduct is also experienced by others outside the
protected class involved in the conduct;

(IV) despite the conduct, the complaining person was able to:

(aa) use the place of public accommodation or any of the
accommodations, advantages, facilities, or privileges of the place of public
accommodation; or

(bb) enjoy the benefit of applicable terms, conditions,
estate, or to obtain services or facilities in connection with the dwelling or other real estate;

(V) the conduct resulted in a physical or psychological injury;

or

(VI) the conduct occurred outside the place of public accommodation or the dwelling or other real estate.

(C) Behavior that a reasonable person with the same protected characteristic would consider to be a petty slight or trivial inconvenience shall not constitute unlawful harassment or discrimination pursuant to this chapter.

(D) The provisions of this subdivision (12) shall not apply to any action brought under this chapter pursuant to the provisions of 16 V.S.A. § 570f.

Sec. 4. 9 V.S.A. § 4503 is amended to read:

§ 4503. UNFAIR HOUSING PRACTICES

* * *

(d)(1) As used in this section, “harass” means to engage in unwelcome conduct that detracts from, undermines, or interferes with the person’s terms, conditions, privileges, or protections in the sale or rental of a dwelling or other real estate, or in the provision of services or facilities in connection with a dwelling or other real estate, because of the person’s race, sex, sexual orientation, gender identity, age, marital status, religious creed, color, national
origin, or disability, or because the person intends to occupy a dwelling with
one or more minor children, or because the person is a recipient of public
assistance, or because the person is a victim of abuse, sexual assault, or
stalking.

(2) Notwithstanding any judicial precedent to the contrary, harassing
conduct need not be severe or pervasive to be unlawful pursuant to the
provisions of this section. In determining whether conduct constitutes
unlawful harassment:

(A) The determination shall be made on the basis of the record as a
whole, according to the totality of the circumstances, and a single incident may
constitute unlawful harassment.

(B) Incidents that may be harassment shall be considered in the
aggregate with varying types of conduct and conduct based on multiple
characteristics viewed in totality, rather than in isolation.

(C) Conduct may constitute unlawful harassment, regardless of
whether:

(i) the complaining person is the person being harassed;

(ii) the complaining person acquiesced or otherwise submitted to
or participated in the conduct;

(iii) the conduct is also experienced by others outside the
protected class involved in the conduct,
(iv) the complaining person was able to enjoy the benefit of applicable terms, conditions, privileges, or protections in the sale or rental of the dwelling or other real estate, or to obtain services or facilities in connection with the dwelling or other real estate, despite the conduct;

(v) the conduct resulted in a physical or psychological injury; or

(vi) the conduct occurred outside the dwelling or other real estate.

(3) behavior that a reasonable person with the same protected characteristic would consider to be a petty slight or trivial inconvenience shall not constitute unlawful harassment or discrimination pursuant to this section.

[Repealed.]

Sec. 5. 21 V.S.A. § 495o is added to read:

§ 495o. AGREEMENTS NOT TO COMPETE; PROHIBITION; EXCEPTIONS

(a) Except as otherwise provided by this section, agreements not to compete are prohibited.

(b) Notwithstanding subsection (a) of this section, a key employee may enter into an agreement not to compete with an employer at the commencement of employment or in relation to a promotion or a substantial change in the employee’s job responsibilities if the agreement satisfies all of the following requirements:
(1)(A) If the agreement is in relation to a promotion or a substantial change in the employee’s job responsibilities:

   (i) the employee receives additional compensation in relation to the promotion or substantial change in the employee’s job responsibilities; and

   (ii) the agreement not to compete is supported by substantial consideration that is specified in the agreement and is commensurate with the burden imposed on the employee by the agreement.

(B) If the agreement is in relation to the commencement of employment, the agreement not to compete is supported by substantial consideration that is specified in the agreement and is commensurate with the burden imposed on the employee by the agreement.

(2) The agreement is in writing and signed by the employer and the employee.

(3)(A) If the agreement is entered into in relation to the commencement of employment, it is provided to the employee with the formal offer of employment or 10 calendar days before the commencement of employment, whichever is earlier.

(B) If the agreement is entered into in relation to a promotion or a substantial change in the employee’s job responsibilities, it is provided to the employee at least 10 calendar days before it will take effect.
(A) The agreement states that the employee has the right to consult with an attorney prior to signing the agreement and that the employer shall reimburse the employee for the cost of consulting with an attorney for the purpose of reviewing the agreement and obtaining legal advice.

(B) The agreement shall, at a minimum, provide that the employer shall reimburse the employee for up to two hours of attorney time.

(5) The limitations set forth in the agreement are reasonable in time, geographical area, and the scope of activity to be restrained.

(c) Nothing in this section shall be construed to prohibit:

(1) an agreement that prohibits the disclosure of trade secrets as defined in 9 V.S.A. § 4601 or a nondisclosure agreement that protects confidential business information that does not constitute a trade secret;

(2) a nonsolicitation agreement between an employer and an employee, provided that the limitations set forth in the agreement are reasonable in time, geographical area, and the scope of activity to be restrained; or

(3) an individual from entering into an agreement not to compete in relation to:

(A) the sale of all or substantially all of the individual’s ownership interest in:

(ii) a business or its operating assets, or
(ii) a subsidiary or division of a business or the operating assets of a subsidiary or division of a business;

(B) the dissolution of a partnership in which the individual is a partner or the dissociation of the individual from a partnership; or

(C) the dissolution of a limited liability company in which the individual is a member or the termination of the individual’s interest in a limited liability company.

(d) Any provision of an employment contract or other agreement entered into on or after July 1, 2023 that violates the provisions of this section shall be void and unenforceable.

(e) As used in this section:

(1) “Agreement not to compete” means any agreement between an individual and a business that restrains the individual from engaging in a lawful profession, trade, or business.

(2) “Executive, administrative, or professional employee” means an employee who is exempt from the wage and hour provisions of the Fair Labor Standards Act pursuant to 29 U.S.C. § 213(a)(1) and is employed in a bona fide executive, administrative, or professional capacity, as defined pursuant to 29 C.F.R. Part 541.

(3) “Key employee” means an individual who:

(A) is an executive, administrative, or professional employee, and
(B) earns wages or a salary equal to at least one and one half times the Vermont average annual wage.

(4) “Nonsolicitation agreement” means an agreement between an employer and an employee pursuant to which the employee agrees not to:

(A) solicit or recruit the employer’s employees; or

(B) solicit or transact business with customers or clients of the employer who were customers or clients while the employee was employed by the employer.

(5) “Vermont average annual wage” means the most recent annual mean wage for Vermont published by the U.S. Bureau of Labor Statistics.

Sec. 6. EDUCATION AND OUTREACH

The Secretary of Commerce and Community Development, the Attorney General, and the Commissioner of Labor shall, on or before October 15, 2023, jointly develop and make available on the Agency of Commerce and Community Development’s, the Attorney General’s, and the Department of Labor’s websites information and materials to educate and inform employers and employees about the provisions of 21 V.S.A. § 495o.

Sec. 7. EFFECTIVE DATE

(a) This act shall take effect on July 1, 2023.
(b) Sec. 5 of this act shall apply to all employment agreements and other contracts between employers and employees that are entered into on or after July 1, 2023.

Sec. 1. 21 V.S.A. § 495 is amended to read:

§ 495. UNLAWFUL EMPLOYMENT PRACTICE

(a) It shall be unlawful employment practice, except where a bona fide occupational qualification requires persons of a particular race, color, religion, national origin, sex, sexual orientation, gender identity, ancestry, place of birth, age, crime victim status, or physical or mental condition:

(1) For any employer, employment agency, or labor organization to harass or discriminate against any individual because of race, color, religion, ancestry, national origin, sex, sexual orientation, gender identity, place of birth, crime victim status, or age or against a qualified individual with a disability.

* * *

(3) For any employment agency to fail or refuse to classify properly or refer for employment or to otherwise harass or discriminate against any individual because of race, color, religion, ancestry, national origin, sex, sexual orientation, gender identity, place of birth, crime victim status, or age or against a qualified individual with a disability.

(4) For any labor organization, to limit, segregate, or qualify its membership with respect to any individual because of race, color, religion, ancestry, national origin, sex, sexual orientation, gender identity, place of birth, crime victim status, or age to discriminate against any individual or against a qualified individual with a disability or to limit, segregate, or qualify its membership, or against a qualified individual with a disability.

* * *

(7) For any employer, employment agency, labor organization, or person seeking employees to discriminate between employees on the basis of sex, race, or national origin or against a qualified individual with a disability by paying wages to employees of one sex, race, or national origin or an employee who is a qualified individual with a disability at a rate less than the rate paid to employees of the other sex or a different race or national origin or without the physical or mental condition of the qualified individual with a disability for equal work that requires equal skill, effort, and responsibility and is performed under similar working conditions. An employer who is paying
wages in violation of this section shall not reduce the wage rate of any other employee in order to comply with this subsection.

(A) An employer may pay different wage rates under this subsection when the differential wages are made pursuant to:

* * *

(iv) A bona fide factor other than sex, race, national origin, or physical or mental condition. An employer asserting that differential wages are paid pursuant to this subdivision (7)(A)(iv) shall demonstrate that the factor does not perpetuate a sex-based differential in compensation based on sex, race, national origin, or physical or mental condition; is job-related with respect to the position in question; and is based upon a legitimate business consideration.

* * *

(C) Nothing in this section shall be construed to diminish an employee's right to privacy regarding a disability or physical or mental condition under any other law, or pursuant to an applicable contract or collective bargaining agreement.

(8) Retaliation prohibited. An employer, employment agency, or labor organization shall not discharge or in any other manner discriminate against any employee because the employee:

* * *

(i) An agreement to settle a claim of a violation of subsection (a) of this section shall not prohibit, prevent, or otherwise restrict the employee from working for the employer or any parent company, subsidiary, division, or affiliate of the employer. Any provision of an agreement to settle a claim of a violation of subsection (a) of this section that violates this subsection shall be void and unenforceable with respect to the individual who made the claim.

(i) Except for claims alleging a violation of subdivision (a)(7) of this section, an employee shall not be required to demonstrate the existence of another employee or individual to whom the employee’s treatment can be compared to establish a violation of this section.

(k) Notwithstanding any State or federal judicial precedent to the contrary:

(1) harassment and discrimination need not be severe or pervasive to constitute a violation of this section; and

(2) behavior that a reasonable employee with the same protected characteristic would consider to be a petty slight or trivial inconvenience shall not constitute unlawful harassment or discrimination pursuant to this section.
Sec. 2. 21 V.S.A. § 495d is amended to read:

§ 495d. DEFINITIONS
As used in this subchapter:

* * *

(13) (A) “Sexual harassment” is a form of sex discrimination and means unwelcome sexual advances, requests for sexual favors, and other verbal or physical, written, auditory, or visual conduct of a sexual nature when:

(i) submission to that conduct is made either explicitly or implicitly a term or condition of employment;

(ii) submission to or rejection of such conduct by an individual is used as a component of the basis for employment decisions affecting that individual; or

(iii) the conduct has the purpose or effect of substantially interfering with an individual’s work performance or creating an intimidating, hostile, or offensive work environment.

(B) Sexual harassment need not be severe or pervasive in order to be unlawful pursuant to this subchapter.

* * *

(16) “Harass” means to engage in unwelcome conduct based on an employee’s race, color, religion, national origin, sex, sexual orientation, gender identity, ancestry, place of birth, age, crime victim status, or physical or mental condition that interferes with the employee’s work or creates a work environment that is intimidating, hostile, or offensive. In determining whether conduct constitutes harassment:

(A) The determination shall be made on the basis of the record as a whole, according to the totality of the circumstances, and a single incident may constitute unlawful harassment.

(B) Incidents that may be harassment shall be considered in the aggregate with varying types of conduct and conduct based on multiple characteristics viewed in totality, rather than in isolation.

(C) Conduct may constitute harassment, regardless of whether:

(i) the complaining employee is the individual being harassed;

(ii) the complaining employee acquiesced or otherwise submitted to or participated in the conduct;

(iii) the conduct is also experienced by others outside the
protected class involved in the conduct;

(iv) the complaining employee was able to continue carrying out the employee’s job duties and responsibilities despite the conduct;

(v) the conduct resulted in a physical or psychological injury; or

(vi) the conduct occurred outside the workplace.

Sec. 3. 9 V.S.A. § 4501 is amended to read:

§ 4501. DEFINITIONS

As used in this chapter:

* * *

(12)(A) “Harass” means to engage in unwelcome conduct that detracts from, undermines, or interferes with a person’s:

(i) use of a place of public accommodation or any of the accommodations, advantages, facilities, or privileges of a place of public accommodation because of the person’s race, creed, color, national origin, marital status, sex, sexual orientation, gender identity, or disability; or

(ii) terms, conditions, privileges, or protections in the sale or rental of a dwelling or other real estate, or in the provision of services or facilities in connection with a dwelling or other real estate, because of the person’s race, sex, sexual orientation, gender identity, age, marital status, religious creed, color, national origin, or disability, or because the person intends to occupy a dwelling with one or more minor children, or because the person is a recipient of public assistance, or because the person is a victim of abuse, sexual assault, or stalking.

(B) Notwithstanding any judicial precedent to the contrary, harassing conduct need not be severe or pervasive to be unlawful pursuant to the provisions of this chapter. In determining whether conduct constitutes unlawful harassment:

(i) The determination shall be made on the basis of the record as a whole, according to the totality of the circumstances, and a single incident may constitute unlawful harassment.

(ii) Incidents that may be harassment shall be considered in the aggregate with varying types of conduct and conduct based on multiple characteristics viewed in totality, rather than in isolation.

(iii) Conduct may constitute unlawful harassment, regardless of whether:

(I) the complaining person is the person being harassed:
(II) the complaining person acquiesced or otherwise submitted to or participated in the conduct;

(III) the conduct is also experienced by others outside the protected class involved in the conduct;

(IV) despite the conduct, the complaining person was able to:
   (aa) use the place of public accommodation or any of the accommodations, advantages, facilities, or privileges of the place of public accommodation; or
   (bb) enjoy the benefit of applicable terms, conditions, privileges, or protections in the sale or rental of the dwelling or other real estate, or to obtain services or facilities in connection with the dwelling or other real estate;

(V) the conduct resulted in a physical or psychological injury;

or

(VI) the conduct occurred outside the place of public accommodation or the dwelling or other real estate.

(C) Behavior that a reasonable person with the same protected characteristic would consider to be a petty slight or trivial inconvenience shall not constitute unlawful harassment or discrimination pursuant to this chapter.

(D) The provisions of this subdivision (12) shall not apply to any action brought under this chapter pursuant to the provisions of 16 V.S.A. § 570f.

Sec. 4. 9 V.S.A. § 4503 is amended to read:

§ 4503. UNFAIR HOUSING PRACTICES

* * *

(d)(1) As used in this section, “harass” means to engage in unwelcome conduct that detracts from, undermines, or interferes with the person’s terms, conditions, privileges, or protections in the sale or rental of a dwelling or other real estate, or in the provision of services or facilities in connection with a dwelling or other real estate, because of the person’s race, sex, sexual orientation, gender identity, age, marital status, religious creed, color, national origin, or disability, or because the person intends to occupy a dwelling with one or more minor children, or because the person is a recipient of public assistance, or because the person is a victim of abuse, sexual assault, or stalking.

(2) Notwithstanding any judicial precedent to the contrary, harassing
conduct need not be severe or pervasive to be unlawful pursuant to the provisions of this section. In determining whether conduct constitutes unlawful harassment:

(A) The determination shall be made on the basis of the record as a whole, according to the totality of the circumstances, and a single incident may constitute unlawful harassment.

(B) Incidents that may be harassment shall be considered in the aggregate with varying types of conduct and conduct based on multiple characteristics viewed in totality, rather than in isolation.

(C) Conduct may constitute unlawful harassment, regardless of whether:

(i) the complaining person is the person being harassed;

(ii) the complaining person acquiesced or otherwise submitted to or participated in the conduct;

(iii) the conduct is also experienced by others outside the protected class involved in the conduct;

(iv) the complaining person was able to enjoy the benefit of applicable terms, conditions, privileges, or protections in the sale or rental of the dwelling or other real estate, or to obtain services or facilities in connection with the dwelling or other real estate, despite the conduct;

(v) the conduct resulted in a physical or psychological injury; or

(vi) the conduct occurred outside the dwelling or other real estate.

(3) Behavior that a reasonable person with the same protected characteristic would consider to be a petty slight or trivial inconvenience shall not constitute unlawful harassment or discrimination pursuant to this section.

[Repealed.]

Sec. 5. EFFECTIVE DATE

This act shall take effect on July 1, 2023.