| 1 | H.630 |
|-----|---|
| 2 3 | An act relating to improving access to high-quality education through community collaboration |
| 4 | It is hereby enacted by the General Assembly of the State of Vermont: |
| 5 | * * * Findings and Intent * * * |
| 6 | Sec. 1. FINDINGS; INTENT |
| 7 | (a) Findings. The General Assembly finds that: |
| 8 | (1) Vermont's school districts are small by national and regional |
| 9 | standards, which denies them some of the benefits of scale. As of 2021, |
| 10 | Vermont was one of approximately nine states that did not have an established |
| 11 | system of cooperative educational service agencies. |
| 12 | (2) Some specialized education services are higher in cost or intensity |
| 13 | but lower in incidence. Collaborating to ensure quality education is more |
| 14 | regionally available to serve students in the least restrictive environment, with |
| 15 | a focus of reintegration into the classroom, may make providing such services |
| 16 | more efficient and affordable. |
| 17 | (3) Students should be in the least restrictive setting to reach success. |
| 18 | Some students require a higher level of care and access to peers that would not |
| 19 | be available in an inclusive setting. Some students who are currently placed in |
| 20 | substantially separate programs are not able to access their community, peers, |
| 21 | or inclusive activities. Vermont is currently sending many of these students to |
| 22 | programs that are geographically far away or out of state. Working |

| 1 | cooperatively could prevent these students from being transported such long |
|----|---|
| 2 | distances. Staying closer to home will also afford these students greater |
| 3 | opportunities for afterschool or community-based activities. |
| 4 | (4) Market concentration means single districts cannot always rely on |
| 5 | competitive bidding to reduce costs and improve quality. Districts often all |
| 6 | have separate contracts for the same service, with the same vendor or vendors. |
| 7 | which is an avoidable duplicative cost. |
| 8 | (5) For services that all districts need, such as professional development |
| 9 | and specialized settings for students with extraordinary needs, collaboration |
| 10 | statewide ensures that the highest quality expertise and programming can be |
| 11 | shared at scale in ways that benefit all students and districts. |
| 12 | (6) Collaborative management of some functions would yield the same |
| 13 | outcome but at a lower price and with fewer demands on administrative time, |
| 14 | such that districts can spend proportionally less of every dollar on |
| 15 | noninstructional administrative tasks or duplicative services and capabilities. |
| 16 | (7) Examples of functions that can be challenging or less affordable |
| 17 | given the small size of Vermont's districts are: |
| 18 | (A) applying for State, federal, and other grants; |
| 19 | (B) supporting staff and educator development, recruitment, and |
| 20 | retention; |

| 1 | (C) supporting transformation of operations or implementation of |
|----|---|
| 2 | new State initiatives or quality standards; |
| 3 | (D) providing high-quality, evidence- and science-based professional |
| 4 | development in a coherent and consistent way; |
| 5 | (E) providing or ensuring access to regionally available specialized |
| 6 | settings for students with unique needs or highly specialized needs in the least |
| 7 | restrictive environment, with a focus on reintegration and early intervention; |
| 8 | (F) managing prekindergarten programs to ensure equitable access to |
| 9 | high-quality prekindergarten programs; |
| 10 | (G) procurement of services to support education, from food service |
| 11 | to transportation, given the lack of enough vendors to ensure competitive |
| 12 | bidding; |
| 13 | (H) providing skilled facilities planning and management; and |
| 14 | (I) providing appropriate support and instruction for English learners. |
| 15 | (8) Additionally, community schools also facilitate the coordination of |
| 16 | comprehensive programs and services that are carefully selected to meet the |
| 17 | unique needs of students and families and build on the assets they bring to their |
| 18 | schools and communities. Community schools combine challenging and |
| 19 | culturally inclusive learning opportunities with the academic and social |
| 20 | supports every student needs to reach their potential. |

| (9) According to the Learning Policy Institute, "establishing community | ty |
|---|----------|
| schools" is one of 10 recommended strategies for restarting and rethinking th | <u>e</u> |
| role of public education in the wake of the COVID-19 pandemic. Communit | У |
| schools serve as resource hubs that provide a broad range of easily accessed, | |
| well-coordinated supports and services that help students and families with | |
| increasingly complex needs. These schools, at their core, are about investing | · |
| in children, through quality teaching; challenging, engaging, and culturally | |
| responsive curricula; wrap around supports; safe, just, and equitable school | |
| climate; strong ties to family and community; and a clear focus on student | |
| achievement and well-being. | |
| (10) Community schools are important centers for building community | Y |
| connection and resilience. When learning extends beyond the walls of the | |
| school through active engagement with community partners as with place- | |
| based learning, relationships expand and deepen, community strengths are | |
| highlighted, and opportunities for building vitality surface through shared | |
| <u>learning.</u> | |
| (11) Community schools provide another framework to encourage and | <u>l</u> |
| support supervisory unions to be creative as they develop learning | |
| communities that integrate student supports, expand and enrich learning | |
| opportunities, engage families and communities, develop collaborative | |
| leadership, and ensure safe, inclusive, and equitable learning environments. | |

| I | (b) Intent. This act is one of the initial steps in ensuring the opportunity to |
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| 2 | transform Vermont's educational system. It is the intent of the General |
| 3 | Assembly to address the delivery, governance, and financing of Vermont's |
| 4 | education system, with the goal of transforming the educational system to |
| 5 | ensure high-quality education for all Vermont students, sustainable and |
| 6 | transparent use of public resources, and appropriate support and expertise from |
| 7 | the Agency of Education. |
| 8 | * * * Boards of Cooperative Education Services * * * |
| 9 | Sec. 2. 16 V.S.A. chapter 10 is added to read: |
| 10 | CHAPTER 10. BOARDS OF COOPERATIVE EDUCATION SERVICES |
| 11 | <u>§ 601. POLICY</u> |
| 12 | It is the policy of the State to allow and encourage supervisory unions to |
| 13 | create boards of cooperative education services to provide shared programs |
| 14 | and services on a regional and statewide level. Formation of a board of |
| 15 | cooperative education services shall be designed to build upon the |
| 16 | geographically focused cooperative regions used by Vermont superintendents |
| 17 | as of July 1, 2024; maximize the impact of available dollars through |
| 18 | collaborative funding; reduce duplication of programs, personnel, and services; |
| 19 | and contribute to equalizing educational opportunities for all pupils. |
| 20 | § 602. DEFINITIONS |
| 21 | As used in this chapter: |

| 1 | (1) "Educator" means any: |
|----|--|
| 2 | (A) individual licensed under chapter 51 of this title, the majority of |
| 3 | whose employed time in a public school district, supervisory union, or board of |
| 4 | cooperative education services is assigned to furnish to students direct |
| 5 | instructional or other educational services, as defined by rule of the Standards |
| 6 | Board, or who is otherwise subject to licensing as determined by the Standards |
| 7 | Board; or |
| 8 | (B) individual licensed under chapter 51 of this title, the majority of |
| 9 | whose employed time in a public school, school district, or supervisory union |
| 10 | is assigned to developing and managing school curriculum, evaluating and |
| 11 | disciplining personnel, or supervising and managing a public school system or |
| 12 | public school program. |
| 13 | (2) "Supervisory union" means an administrative, planning, and |
| 14 | educational service unit created by the State Board under section 261 of this |
| 15 | title that consists of two or more school districts. This term also means a |
| 16 | supervisory district. |
| 17 | § 603. CREATION OF BOARD OF COOPERATIVE EDUCATION |
| 18 | SERVICES; ORGANIZATION; SECRETARY APPROVAL |
| 19 | (a) Establishment of boards of cooperative education services. When the |
| 20 | boards of two or more supervisory unions vote to explore the advisability of |
| 21 | entering into a written agreement to provide shared programs and services, the |

| interested boards shall meet and discuss the terms of any such agreement. At |
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| this meeting or a subsequent meeting, the participating boards may enter into a |
| proposed agreement to form an association of supervisory unions to deliver |
| shared programs and services to complement the educational programs of |
| member supervisory unions in a cost-effective manner. An association formed |
| pursuant to this chapter shall be known as a board of cooperative education |
| services (BOCES) and shall be a body politic and corporate with the powers |
| and duties afforded them under this chapter. |
| (b) Articles of agreement. Agreements to form a BOCES pursuant to this |
| chapter shall take the form of articles of agreement and shall serve as the |
| operating agreement for a BOCES. Agreements shall include a cost-benefit |
| analysis outlining the projected financial savings or enhanced outcomes, or |
| both, that the parties expect to realize through shared services or programs. No |
| agreement or subsequent amendments shall take effect unless approved by the |
| member supervisory union boards and the Secretary of Education. The |
| Secretary shall approve articles of agreement if the Secretary finds that the |
| formation of the proposed BOCES is in the best interests of the State, the |
| students, and the member supervisory unions and aligns with the policy set |
| forth in section 601 of this title, subject to the limitations of subsection (d) of |
| this section. At a minimum, the articles of agreement shall state: |
| |

(1) the names of the participating supervisory unions;

| 1 | (2) the mission, purpose, and focus of the BOCES; |
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| 2 | (3) the programs or services to be offered by the BOCES; |
| 3 | (4) the financial terms and conditions of membership of the BOCES, |
| 4 | including any applicable membership fee; |
| 5 | (5) the service fees for member supervisory unions and the service fees |
| 6 | for nonmember supervisory unions, as applicable; |
| 7 | (6) the detailed procedure for the preparation and adoption of an annual |
| 8 | budget with carryforward provisions; |
| 9 | (7) the method of termination of the BOCES and the withdrawal of |
| 10 | member supervisory unions, which shall include the apportionment of assets |
| 11 | and liabilities; |
| 12 | (8) the procedure for admitting new members and for amending the |
| 13 | articles of agreement; |
| 14 | (9) the powers and duties of the board of directors of the BOCES to |
| 15 | operate and manage the association, including: |
| 16 | (A) board meeting attendance requirements; |
| 17 | (B) consequences for failure to attend a board meeting; |
| 18 | (C) a conflict-of-interest policy; and |
| 19 | (D) a policy regarding board member salaries or stipends; and |
| 20 | (10) any other matter not incompatible with law that the member |
| 21 | supervisory unions consider necessary to the formation of the BOCES. |

| (c) Board of directors. A BOCES shall be man | naged by a board of directors, |
|--|---------------------------------|
| which shall be composed of one person appointed | annually by each member |
| supervisory union board. Appointed persons shall | be members of a member |
| supervisory union board or the superintendent or d | lesignee of the member |
| supervisory union. Each member of the BOCES b | poard of directors shall be |
| entitled to a vote. No member of the board of dire | ctors of a BOCES shall |
| serve as a member of a board of directors or as an | officer or employee of any |
| related for-profit or nonprofit organization. The b | oard of directors shall elect a |
| chair from its members and provide for such other | officers as it may determine |
| are necessary. The board of directors may also est | ablish subcommittees and |
| create board policies and procedures as it may dete | ermine are necessary. The |
| board of directors shall meet not fewer than four ti | mes annually. Each member |
| of the board of directors shall provide updates on t | the activities of the BOCES |
| on a quarterly basis to the member's appointing su | pervisory union board at an |
| open board meeting. | |
| (d) Number of BOCESs. There shall be not m | ore than seven BOCESs |
| statewide. Supervisory unions shall not be a mem | ber of more than one |
| BOCES but may seek services as a nonmember fro | om other BOCESs. |

| 1 | § 604. POWERS OF BOARDS OF COOPERATIVE EDUCATION |
|----|---|
| 2 | <u>SERVICES</u> |
| 3 | (a) In addition to any other powers granted by law, a BOCES shall have the |
| 4 | power to provide educational programs, services, facilities, and professional |
| 5 | and other staff that, in its discretion, best serve the needs of its members. A |
| 6 | BOCES shall follow all applicable State and federal laws in its provision of |
| 7 | services, including Section 504 of the Rehabilitation Act of 1973, |
| 8 | 29 U.S.C. § 794, and the Individuals with Disabilities Education Act, |
| 9 | 20 U.S.C. §§ 1400–1482. |
| 10 | (b) A BOCES may employ an executive director who shall serve under the |
| 11 | general direction of the board and who shall be responsible for the care and |
| 12 | supervision of the BOCES. The board shall annually evaluate the executive |
| 13 | director's performance and effectiveness in implementing the programs, |
| 14 | policies, and goals of the BOCES. The executive director shall not serve as a |
| 15 | board member, officer, or employee of any related for-profit or nonprofit |
| 16 | organization. |
| 17 | (c) A BOCES shall be a body politic and corporate and shall have standing |
| 18 | to sue and be sued to the same extent as a school district. A BOCES may enter |
| 19 | into contracts for the purchase of supplies, materials and services and for the |
| 20 | purchase or leasing of land, buildings, and equipment as considered necessary |
| 21 | by the board of directors. Section 559 of this title shall apply to the |

| 1 | procurement of services or items with costs that exceed \$40,000.00, as well as |
|----|--|
| 2 | high-cost construction contracts, as defined by subsection 559(b) of this title. |
| 3 | (d) The board of directors of a BOCES may apply for State, federal, or |
| 4 | private grants, for which a BOCES may be otherwise eligible, to obtain funds |
| 5 | necessary to carry out the purpose for which the BOCES is established. |
| 6 | Nothing in this chapter is intended to create an entitlement to federal funds |
| 7 | distributed by the Agency of Education to local education agencies. |
| 8 | § 605. FINANCING, BUDGETING, AND ACCOUNTING |
| 9 | (a) Education cooperative fund. A BOCES shall establish and manage a |
| 10 | fund to be known as an education cooperative fund. All monies contributed by |
| 11 | the member school districts and all grants or gifts from the federal government. |
| 12 | State government, charitable foundations, private corporations, or any other |
| 13 | source shall be deposited into the fund. |
| 14 | (b) Treasurer. |
| 15 | (1) A BOCES shall appoint a treasurer who may be a treasurer of a |
| 16 | member school district and who shall be sworn in before entering the duties of |
| 17 | the office. |
| 18 | (2) The treasurer may, subject to the direction of the board of directors, |
| 19 | receive and disburse all money belonging to the board without further |
| 20 | appropriation. |

| 1 | (3) The treasurer shall keep financial records of cash receipts and |
|----|---|
| 2 | disbursements and shall make those records available to the board of directors |
| 3 | upon request. |
| 4 | (4) The board of directors shall ensure that its blanket bond covers a |
| 5 | newly appointed treasurer before the treasurer enters upon the duties of the |
| 6 | office. In lieu of a blanket bond, a BOCES may choose to provide suitable |
| 7 | crime insurance coverage. The board of directors may pay reasonable |
| 8 | compensation to the treasurer for services rendered and shall evaluate the |
| 9 | treasurer's performance annually. |
| 10 | (c) Financial accounting system. A BOCES shall use the uniform chart of |
| 11 | accounts and financial reporting requirements used by supervisory unions as its |
| 12 | financial accounting system. |
| 13 | (d) Audit. Annually, a BOCES shall cause an independent audit to be |
| 14 | made of its financial statements consistent with generally accepted |
| 15 | governmental auditing standards and shall discuss and vote to accept the audit |
| 16 | report at an open meeting of the board. The board shall transmit a copy of |
| 17 | each audit to the boards of its member supervisory unions. |
| 18 | (e) Annual statement. Annually, a BOCES shall prepare financial |
| 19 | statements, including: |
| 20 | (1) a statement of net assets; and |
| 21 | (2) a statement of revenues, expenditures, and changes in net assets. |

| 1 | (f) Budget. A board of cooperative education services shall adopt a budget |
|----|--|
| 2 | prior to the beginning of the fiscal year for which the budget is adopted. |
| 3 | (g) Loans. A BOCES may, upon approval of its members, negotiate or |
| 4 | contract with any person, corporation, association, or company for a loan not to |
| 5 | exceed the difference between the anticipated revenues for the current fiscal |
| 6 | year for the budget of the BOCES and the amount credited to date to said |
| 7 | budget in order to pay current obligations. Such loan shall be liquidated within |
| 8 | six months thereafter from monies subsequently credited to said budget. The |
| 9 | total principal, interest, and fees to be paid on such loan shall not exceed the |
| 10 | total amount of the authorized budget for the same length of time. |
| 11 | § 606. ANNUAL REPORT; PUBLIC INFORMATION |
| 12 | (a) The board of a BOCES shall prepare an annual report concerning the |
| 13 | affairs of the BOCES and have it printed and distributed to the boards of the |
| 14 | member supervisory unions. The annual report shall include, at a minimum: |
| 15 | (1) information on the programs and services offered by the BOCES, |
| 16 | including information on the cost-effectiveness of such programs and services |
| 17 | and progress made towards achieving the objectives and purposes set forth in |
| 18 | the articles of agreement; and |
| 19 | (2) audited financial statements and the independent auditor's report. |
| 20 | (b) A BOCES shall maintain an internet website that makes the following |
| 21 | information available to the public at no cost: |

| 1 | (1) a list of the members of the board of directors of the BOCES; |
|----|--|
| 2 | (2) copies of approved minutes of open meetings held by the board of |
| 3 | the BOCES; |
| 4 | (3) a copy of the articles of agreement and any subsequent amendments; |
| 5 | <u>and</u> |
| 6 | (4) a copy of the annual report required under subsection (a) of this |
| 7 | section. |
| 8 | § 607. EMPLOYMENT |
| 9 | (a) A BOCES shall be considered to be a public employer and may employ |
| 10 | personnel, including educators, to carry out the purposes and functions of the |
| 11 | board. Annually, the board of a BOCES shall conduct an area survey of the |
| 12 | salaries of the educators and staff employed by the BOCES's member |
| 13 | supervisory unions and school districts. |
| 14 | (b) No person shall be eligible for employment by a BOCES as an educator |
| 15 | unless the person is appropriately licensed by the Standards Board for |
| 16 | Professional Educators pursuant to chapter 51 of this title. |
| 17 | (c) A person employed by a BOCES as an educator shall be a participant in |
| 18 | the Vermont State Teachers' Retirement System pursuant to chapter 55 of this |
| 19 | <u>title.</u> |

| 1 | (d) A person who is employed by a BOCES and who is not educator shall |
|----|---|
| 2 | be a participant in the Vermont Municipal Employees' Retirement System |
| 3 | pursuant to 24 V.S.A. chapter 125. |
| 4 | (e) Educators employed by a BOCES shall be entitled to organize pursuant |
| 5 | to chapter 57 of this title. |
| 6 | (f) Employees employed by a BOCES and who are not educators shall be |
| 7 | entitled to organize pursuant to 21 V.S.A. chapter 22. |
| 8 | (g) Educators and employees who are employed by a BOCES shall be |
| 9 | provided health care benefits pursuant to chapter 61 of this title. |
| 10 | Sec. 3. TRANSITION; REPORT |
| 11 | (a) On or before July 1, 2026, each supervisory union board shall consider |
| 12 | and vote on the desirability of establishing a board of cooperative education |
| 13 | services pursuant to 16 V.S.A. chapter 10. There shall be not more than seven |
| 14 | boards of cooperative education services established statewide. Supervisory |
| 15 | union boards that vote to establish a board of cooperative education services |
| 16 | shall hold an organizational meeting pursuant to 16 V.S.A. § 603 on or before |
| 17 | July 1, 2027. |
| 18 | (b) On or before July 1, 2028, the Secretary of Education shall review the |
| 19 | boards of cooperative education services as they exist, or are anticipated to |
| 20 | exist, on that date. On or before November 1, 2028, the Secretary shall issue a |

| 1 | written report to the General Assembly and the State Board of Education with |
|----|--|
| 2 | the following information and recommendations: |
| 3 | (1) the number of boards of cooperative education services in existence |
| 4 | on July 1, 2028, including the names of member supervisory unions and |
| 5 | services provided; |
| 6 | (2) the number of supervisory unions that are not members of boards of |
| 7 | cooperative education services and information on why such supervisory |
| 8 | unions have not joined a board of cooperative education services; and |
| 9 | (3) recommendations for expansion of the membership and powers of |
| 10 | boards of cooperative education services, including recommendations for |
| 11 | whether membership in such boards shall be mandatory. |
| 12 | Sec. 4. BOCES GRANT PROGRAM; APPROPRIATION |
| 13 | (a) There is established the Boards of Cooperative Education Services |
| 14 | Start-up Grant Program, to be administered by the Agency of Education, from |
| 15 | funds appropriated for this purpose, to award grants to boards of cooperative |
| 16 | education services (BOCES) formed pursuant to 16 V.S.A. chapter 10 after |
| 17 | July 1, 2024. BOCES shall be eligible for a single \$10,000.00 grant after the |
| 18 | Secretary of Education approves the applicant's initial articles of agreement |
| 19 | pursuant to 16 V.S.A. § 603(b). Grants may be used for start-up costs and may |
| 20 | include reimbursement to member supervisory unions for costs incurred during |
| 21 | the exploration and formation of the BOCES and articles of agreement. |

| 1 | (b) Notwithstanding any provision of 16 V.S.A. § 4025 to the contrary, the |
|----|--|
| 2 | sum of \$70,000.00 is appropriated from the Education Fund to the Agency of |
| 3 | Education in fiscal year 2025 to fund the Boards of Cooperative Education |
| 4 | Services Start-up Grant Program created in subsection (a) of this section. |
| 5 | Unexpended appropriations shall carry forward into the subsequent fiscal year |
| 6 | and remain available for use for this purpose. |
| 7 | * * * Conforming Revisions * * * |
| 8 | Sec. 5. 16 V.S.A. § 261a is amended to read: |
| 9 | § 261a. DUTIES OF SUPERVISORY UNION BOARD |
| 10 | * * * |
| 11 | (b) Virtual merger. In order to promote the efficient use of financial and |
| 12 | human resources maximize the impact of available funding and resources, and |
| 13 | to reduce duplication of educational programs, personnel, and services, and |
| 14 | whenever legally permissible, supervisory unions are encouraged to reach |
| 15 | agreements with other supervisory unions jointly to provide any service or |
| 16 | perform any duty under this section pursuant to section 267 of this title, or to |
| 17 | form boards of cooperative education services pursuant to chapter 10 of this |
| 18 | title. Agreements between supervisory unions are not subject to the waiver |
| 19 | requirement of subdivision (a)(8) of this section. Agreements shall include a |
| 20 | cost-benefit analysis outlining the projected financial savings or enhanced |

the Standards Board.

| 1 | outcomes, or both, that the parties expect to realize through shared services or |
|----|--|
| 2 | programs. |
| 3 | * * * |
| 4 | Sec. 6. 16 V.S.A. § 1691a is amended to read: |
| 5 | § 1691a. DEFINITIONS |
| 6 | As used in this chapter: |
| 7 | (1) "Administrator" means an individual licensed under this chapter the |
| 8 | majority of whose employed time in a public school, school district, or |
| 9 | supervisory union, or board of cooperative education services is assigned to |
| 10 | developing and managing school curriculum, evaluating and disciplining |
| 11 | personnel, or supervising and managing a public school system or public |
| 12 | school program. |
| 13 | * * * |
| 14 | (10) "Teacher" means an individual licensed under this chapter the |
| 15 | majority of whose employed time in a public school district or, supervisory |
| 16 | union, or board of cooperative education services is assigned to furnish to |
| 17 | students direct instructional or other educational services, as defined by rule of |
| 18 | the Standards Board, or who is otherwise subject to licensing as determined by |
| | |

Sec. 7. 16 V.S.A. § 1931(20) is amended to read:

- (20) "Teacher" shall mean means any licensed teacher, principal, supervisor, superintendent, or any professional licensed by the Vermont Standards Board for Professional Educators who is regularly employed, or otherwise contracted if following retirement, for the full normal working time for his or her the teacher's position in a public day school or school district within the State, or in any school or teacher-training institution located within the State, controlled by the State Board of Education, and supported wholly by the State; or in certain public independent schools designated for such purposes by the Board in accordance with section 1935 of this title; or who is regularly employed by a board of cooperative education services created in accordance with chapter 10 of this title. In all cases of doubt, the Board shall determine whether any person is a teacher as defined in this chapter. It shall does not mean a person who is teaching with an emergency license.
- 15 Sec. 8. 24 V.S.A. § 5051(10) is amended to read:
 - (10) "Employee" means the following persons employed on a regular basis by a school district or, by a supervisory union, or by a board of cooperative education services for no not fewer than 1,040 hours in a year and for no not fewer than 30 hours a week for the school year, as defined in 16 V.S.A. § 1071, or for no not fewer than 1,040 hours in a year and for no not fewer than 24 hours a week year-round; provided, however, that if a person

| who was employed on a regular basis by a school district as either a special |
|--|
| education or transportation employee and who was transferred to and is |
| working in a supervisory union or a board of cooperative education services in |
| the same capacity pursuant to 16 V.S.A. § 261a(a)(6) or (8)(E) and if that |
| person is also employed on a regular basis by a school district within the |
| supervisory union, then the person is an "employee" if these criteria are met by |
| the combined hours worked for the supervisory union and school district. The |
| term shall also mean means persons employed on a regular basis by a |
| municipality other than a school district for no not fewer than 1,040 hours in a |
| year and for no not fewer than 24 hours per week, including persons employed |
| in a library at least one-half of whose operating expenses are met by municipal |
| funding: |
| * * * |
| Sec. 9. 16 V.S.A. § 1981 is amended to read: |
| § 1981. DEFINITIONS |
| As used in this chapter unless the context requires otherwise: |
| * * * |
| (8) "School board negotiations council" means, for a supervisory |
| |

district, its school board, and, for school districts within a supervisory union or

board of cooperative education services, the body comprising representatives

designated by each school board within the supervisory union or board of

| 1 | cooperative education services and by the supervisory union board or board of |
|----|---|
| 2 | cooperative education services to engage in professional negotiations with a |
| 3 | teachers' or administrators' organization. |
| 4 | (9) "Teachers' organization negotiations council" or "administrators' |
| 5 | organization negotiations council" means the body comprising representatives |
| 6 | designated by each teachers' organization or administrators' organization |
| 7 | within a supervisory district of, supervisory union, or board of cooperative |
| 8 | education services to act as its representative for professional negotiations. |
| 9 | Sec. 10. 21 V.S.A. § 1722 is amended to read: |
| 10 | § 1722. DEFINITIONS |
| 11 | As used in this chapter: |
| 12 | * * * |
| 13 | (18) "School board negotiations council" means, for a supervisory |
| 14 | district, its school board, and, for school districts within a supervisory union or |
| 15 | board of cooperative education services, the body comprising representatives |
| 16 | designated by each school board within the supervisory union or board of |
| 17 | cooperative education services and by the supervisory union board or board of |
| 18 | cooperative education services to engage in collective bargaining with their |
| | |
| 19 | school employees' negotiations council. |

comprising representatives designated by each exclusive bargaining agent

| 1 | within a supervisory district of, supervisory union, or board of cooperative |
|----|--|
| 2 | education services to engage in collective bargaining with its school board |
| 3 | negotiations council. |
| 4 | (20) "Supervisory district" and "supervisory union" shall have the same |
| 5 | meaning meanings as in 16 V.S.A. § 11. |
| 6 | (21) "Municipal school employee" means an employee of a supervisory |
| 7 | union of, school district, or board of cooperative education services who is not |
| 8 | otherwise subject to 16 V.S.A. chapter 57 (labor relations for teachers and |
| 9 | administrators) and who is not otherwise excluded pursuant to subdivision (12) |
| 10 | of this section. |
| 11 | * * * |
| 12 | Sec. 11. 16 V.S.A. § 2101 is amended to read: |
| 13 | § 2101. DEFINITIONS |
| 14 | As used in this chapter: |
| 15 | (1) "Participating employee" means a school employee who is eligible |
| 16 | for and has elected to receive health benefit coverage through a school |
| 17 | employer. |
| 18 | (2) "School employee": |
| 19 | (A) includes the following individuals: |
| 20 | (i) an individual employed by a school employer as a teacher or |
| 21 | administrator as defined in section 1981 of this title; |

| 1 | (ii) a municipal school employee as defined in 21 V.S.A. § 1722; |
|----|--|
| 2 | (iii) an individual employed as a supervisor as defined in |
| 3 | 21 V.S.A. § 1502; |
| 4 | (iv) a confidential employee as defined in 21 V.S.A. § 1722; |
| 5 | (v) a certified employee of a school employer; and |
| 6 | (vi) any other permanent employee of a school employer not |
| 7 | covered by subdivisions (i)-(v) of this subdivision (2); and |
| 8 | (B) notwithstanding subdivision (A) of this subdivision (2), excludes |
| 9 | individuals who serve in the role of superintendent. |
| 10 | (3) "School employer" means a supervisory union or school district as |
| 11 | those terms are defined in section 11 of this title, or a board of cooperative |
| 12 | education services formed pursuant to chapter 10 of this title. |
| 13 | * * * Community Schools * * * |
| 14 | Sec. 12. 2021 Acts and Resolves No. 67, Sec. 3 is amended to read: |
| 15 | Sec. 3. COMMUNITY SCHOOLS; FUNDING |
| 16 | * * * |
| 17 | (c) Funding administration. |
| 18 | (1) Subject to subdivision (2) of this subsection, the Secretary of |
| 19 | Education shall determine, using the Agency of Education's equity lens tool, |
| 20 | which eligible recipients shall receive funding and the amount of funding, and |
| 21 | the Secretary shall provide the funding on or before September 1 of each of |

2021, 2022, and 2023 to recipients. The Secretary may deny or reduce secondand third-year funding after the initial year of funding if the Secretary finds
that the recipient has made insufficient progress towards developing and
implementing community school programs. In determining which eligible
recipients shall receive funding, the Secretary shall take into account relative
need, based on the extent to which community school program services are
needed and the extent to which the eligible recipient seeks to offer them.

- (2) In determining which eligible recipients shall receive funding and the amount of funding and to advance the principles for Vermont's traumainformed system of care under 33 V.S.A. § 3401, the Secretary of Education shall collaborate with the Director of Trauma Prevention and Resilience Development and the Vermont Child and Family Trauma Work Group.
- (3) The Agency of Education shall inform all eligible recipients of the availability of funding under this act and, for those eligible recipients most in need of this funding, shall educate these eligible recipients on community school programs and their benefits. The Agency of Education shall also advise all eligible recipients of other sources of funding that may be available to advance the purpose of this act.
 - (d) Use of funding.
 - (1) A recipient of funding under this act shall use the funding to:

| 1 | (A) if a needs and assets assessment has not been conducted within |
|----|--|
| 2 | the prior three years that substantially conforms with the requirements in this |
| 3 | subdivision, then, in collaboration with the site-based leadership team, conduct |
| 4 | a needs and assets assessment that includes: |
| 5 | (i) where available, and where applicable, student demographic, |
| 6 | academic achievement, and school climate data, disaggregated by major |
| 7 | demographic groups, including race, ethnicity, English language proficiency, |
| 8 | students with individualized education plans, and students eligible for free or |
| 9 | reduced-price lunch status; |
| 10 | (ii) access to and need for integrated student supports; |
| 11 | (iii) access to and need for expanded and enriched learning time |
| 12 | and opportunities; |
| 13 | (iv) school funding information, including federal, State, local, |
| 14 | and private education funding and per-pupil spending, based on actual salaries |
| 15 | of personnel assigned to the eligible school; |
| 16 | (v) information on the number, qualifications, and stability of |
| 17 | school staff, including the number and percentage of fully certified teachers |
| 18 | and rates of teacher turnover; and |
| 19 | (vi) active family and community engagement information, |
| 20 | including: |

| 1 | (1) family and community needs based on surveys, information |
|----|--|
| 2 | from public meetings, or information gathered by other means; |
| 3 | (II) measures of family and community engagement in the |
| 4 | eligible schools, including volunteering in schools, attendance at back-to- |
| 5 | school nights, and parent-teacher conferences; |
| 6 | (III) efforts to provide culturally and linguistically relevant |
| 7 | communication between schools and families; and |
| 8 | (IV) access to and need for family and community engagement |
| 9 | activities; |
| 10 | (B) hire a community school coordinator to, in collaboration with the |
| 11 | site-based leadership team, develop and implement community school |
| 12 | programs or designate a community school coordinator from existing |
| 13 | personnel and, in collaboration with the site-based leadership team, augment |
| 14 | work already being performed to develop and implement community school |
| 15 | programs; and |
| 16 | (C) if the recipient has not fully implemented positive behavioral |
| 17 | integrated supports under 16 V.S.A. § 2902, provide professional development |
| 18 | to staff on positive behavioral integrated supports and implement those |
| 19 | supports. |

| 1 | (2) A recipient of funding under this act may use the funding to, in |
|----|--|
| 2 | collaboration with the site-based leadership team, develop and implement a |
| 3 | plan to improve literacy outcomes and objectively assess those outcomes. |
| 4 | (3) If a needs and assets assessment has not been conducted under |
| 5 | subdivision (1)(A) of this subsection within the prior three years, the first year |
| 6 | of funding shall be used to conduct the needs and assets assessment of the |
| 7 | school to determine what is necessary to develop community school programs |
| 8 | and an action plan to implement community school programs. During the |
| 9 | second and third subsequent years of the funding, the community school |
| 10 | coordinator shall, in collaboration with the site-based leadership team, oversee |
| 11 | the implementation of community school programs. |
| 12 | (e) Evaluation. |
| 13 | (1) At the end of each year of funding, each recipient shall undergo an |
| 14 | evaluation designed by the Agency of Education using its equity lens tool. |
| 15 | (2) On or before each of December 15, 2022 and 2024 <u>and 2025</u> , the |
| 16 | Agency of Education shall report to the General Assembly and the Governor |
| 17 | on the impact of the funding under this act. The report shall be made publicly |
| | |

(f) Ability to operate as a community school. Any school district or school,

regardless of whether it receives funding under this act, may function as a

available on the Agency of Education's website.

community school as defined in this section.

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| 1 | Sec. 13. COMMUNITY SCHOOLS REPORT |
|----|---|
| 2 | On or before December 15, 2024, the Agency of Education, in consultation |
| 3 | with the Department of Mental Health, shall include in its report required |
| 4 | pursuant to 2021 Acts and Resolves No. 67, Sec. 3(e)(2) an evaluation of the |
| 5 | community schools program created under 2021 Acts and Resolves No. 67 and |
| 6 | make recommendations for further legislative action. The report and |
| 7 | recommendations shall address, at a minimum, the following questions: |
| 8 | (1) Does the community schools structure support schools in more |
| 9 | efficient implementation of the education quality standards contained in |
| 10 | <u>16 V.S.A. § 165?</u> |
| 11 | (2) Does the community schools structure improve access to and |
| 12 | efficiency in the provision of mental health services, social support services, |
| 13 | and health services? |
| 14 | Sec. 14. COMMUNITY SCHOOLS; APPROPRIATION |
| 15 | (a) Appropriations. Notwithstanding any provision of 16 V.S.A. § 4025 to |
| 16 | the contrary, the sum of \$1,000,000.00 is appropriated from the Education |
| 17 | Fund to the Agency of Education in fiscal year 2025 for the purpose of |
| 18 | providing funding to school districts for the community schools program |
| 19 | created under 2021 Acts and Resolves No. 67, Sec. 3, as amended by Sec. 12 |
| 20 | of this act. |
| 21 | (b) Agency use of funds. The Agency of Education may set aside: |

| 1 | (1) not more than one percent of the funds appropriated under |
|----|--|
| 2 | subsection (a) of this section for informational and technical assistance, such as |
| 3 | the availability and use of funding for eligible recipients as defined under 2021 |
| 4 | Acts and Resolves No. 67, Sec. 3, as amended by Sec. 12 of this act; and |
| 5 | (2) not more than two percent of the funds appropriated under |
| 6 | subsection (a) of this section for the evaluations required under 2021 Acts and |
| 7 | Resolves No. 67, Sec. 3, as amended by Sec. 12 of this act. |
| 8 | * * * Effective Date * * * |
| 9 | Sec. 15. EFFECTIVE DATE |
| 10 | This act shall take effect on July 1, 2024. |