

1 H.121

2 An act relating to enhancing consumer privacy

3 The Senate proposes to the House to amend the bill by striking out all after
4 the enacting clause and inserting in lieu thereof the following:

5 Sec. 1. 9 V.S.A. chapter 61A is added to read:

6 CHAPTER 61A. VERMONT DATA PRIVACY ACT

7 § 2415. DEFINITIONS

8 As used in this chapter:

9 (1)(A) “Affiliate” means a legal entity that shares common branding
10 with another legal entity or controls, is controlled by, or is under common
11 control with another legal entity.

12 (B) As used in subdivision (A) of this subdivision (1), “control” or
13 “controlled” means:

14 (i) ownership of, or the power to vote, more than 50 percent of the
15 outstanding shares of any class of voting security of a company;

16 (ii) control in any manner over the election of a majority of the
17 directors or of individuals exercising similar functions; or

18 (iii) the power to exercise controlling influence over the
19 management of a company.

20 (2) “Authenticate” means to use reasonable means to determine that a
21 request to exercise any of the rights afforded under subdivisions 2418(a)(1)–

1 (5) of this title is being made by, or on behalf of, the consumer who is entitled
2 to exercise the consumer rights with respect to the personal data at issue.

3 (3)(A) “Biometric data” means personal data generated from the
4 technological processing of an individual’s unique biological, physical, or
5 physiological characteristics that is linked or reasonably linkable to an
6 individual, including:

7 (i) iris or retina scans;

8 (ii) fingerprints;

9 (iii) facial or hand mapping, geometry, or templates;

10 (iv) vein patterns;

11 (v) voice prints; and

12 (vi) gait or personally identifying physical movement or patterns.

13 (B) “Biometric data” does not include:

14 (i) a digital or physical photograph;

15 (ii) an audio or video recording; or

16 (iii) any data generated from a digital or physical photograph, or
17 an audio or video recording, unless such data is generated to identify a specific
18 individual.

19 (4) “Broker-dealer” has the same meaning as in 9 V.S.A. § 5102.

20 (5) “Business associate” has the same meaning as in HIPAA.

21 (6) “Child” has the same meaning as in COPPA.

1 (7)(A) “Consent” means a clear affirmative act signifying a consumer’s
2 freely given, specific, informed, and unambiguous agreement to allow the
3 processing of personal data relating to the consumer.

4 (B) “Consent” may include a written statement, including by
5 electronic means, or any other unambiguous affirmative action.

6 (C) “Consent” does not include:

7 (i) acceptance of a general or broad terms of use or similar
8 document that contains descriptions of personal data processing along with
9 other, unrelated information;

10 (ii) hovering over, muting, pausing, or closing a given piece of
11 content; or

12 (iii) agreement obtained through the use of dark patterns.

13 (8)(A) “Consumer” means an individual who is a resident of the State
14 and who is an adult.

15 (B) “Consumer” does not include an individual acting in a
16 commercial or employment context or as an employee, owner, director, officer,
17 or contractor of a company, partnership, sole proprietorship, nonprofit, or
18 government agency whose communications or transactions with the controller
19 occur solely within the context of that individual’s role with the company,
20 partnership, sole proprietorship, nonprofit, or government agency.

1 (9) “Consumer health data” means any personal data that a controller
2 uses to identify a consumer’s physical or mental health condition or diagnosis,
3 including gender-affirming health data and reproductive or sexual health data.

4 (10) “Consumer health data controller” means any controller that, alone
5 or jointly with others, determines the purpose and means of processing
6 consumer health data.

7 (11) “Consumer reporting agency” has the same meaning as in the Fair
8 Credit Reporting Act, 15 U.S.C. § 1681a(f);

9 (12) “Controller” means a person who, alone or jointly with others,
10 determines the purpose and means of processing personal data.

11 (13) “COPPA” means the Children’s Online Privacy Protection Act of
12 1998, 15 U.S.C. § 6501–6506, and any regulations, rules, guidance, and
13 exemptions promulgated pursuant to the act, as the act and regulations, rules,
14 guidance, and exemptions may be amended.

15 (14) “Covered entity” has the same meaning as in HIPAA.

16 (15) “Credit union” has the same meaning as in 8 V.S.A. § 30101.

17 (16) “Decisions that produce legal or similarly significant effects
18 concerning the consumer” means decisions made by the controller that result in
19 the provision or denial by the controller of financial or lending services,
20 housing, insurance, education enrollment or opportunity, criminal justice,

1 employment opportunities, health care services, or access to essential goods or
2 services.

3 (17) “De-identified data” means data that does not identify and cannot
4 reasonably be used to infer information about, or otherwise be linked to, an
5 identified or identifiable individual, or a device linked to the individual, if the
6 controller that possesses the data:

7 (A)(i) takes reasonable measures to ensure that the data cannot be
8 used to re-identify an identified or identifiable individual or be associated with
9 an individual or device that identifies or is linked or reasonably linkable to an
10 individual or household;

11 (ii) for purposes of this subdivision (A), “reasonable measures”
12 shall include the de-identification requirements set forth under 45 C.F.R.
13 § 164.514 (other requirements relating to uses and disclosures of protected
14 health information);

15 (B) publicly commits to process the data only in a de-identified
16 fashion and not attempt to re-identify the data; and

17 (C) contractually obligates any recipients of the data to satisfy the
18 criteria set forth in subdivisions (A) and (B) of this subdivision (17).

19 (18) “Educational institution” has the same meaning as “educational
20 agency or institution” in 20 U.S.C. § 1232g (family educational and privacy
21 rights);

1 (19) “Financial institution”:

2 (A) as used in subdivision 2417(a)(12) of this title, has the same
3 meaning as in 15 U.S.C. § 6809; and

4 (B) as used in subdivision 2417(a)(14) of this title, has the same
5 meaning as in 8 V.S.A. § 11101.

6 (20) “Gender-affirming health care services” has the same meaning as in
7 1 V.S.A. § 150.

8 (21) “Gender-affirming health data” means any personal data
9 concerning a past, present, or future effort made by a consumer to seek, or a
10 consumer’s receipt of, gender-affirming health care services, including:

11 (A) precise geolocation data that is used for determining a
12 consumer’s attempt to acquire or receive gender-affirming health care services;

13 (B) efforts to research or obtain gender-affirming health care
14 services; and

15 (C) any gender-affirming health data that is derived from nonhealth
16 information.

17 (22) “Genetic data” means any data, regardless of its format, that results
18 from the analysis of a biological sample of an individual, or from another
19 source enabling equivalent information to be obtained, and concerns genetic
20 material, including deoxyribonucleic acids (DNA), ribonucleic acids (RNA),
21 genes, chromosomes, alleles, genomes, alterations or modifications to DNA or

1 RNA, single nucleotide polymorphisms (SNPs), epigenetic markers,
2 uninterpreted data that results from analysis of the biological sample or other
3 source, and any information extrapolated, derived, or inferred therefrom.

4 (23) “Geofence” means any technology that uses global positioning
5 coordinates, cell tower connectivity, cellular data, radio frequency
6 identification, wireless fidelity technology data, or any other form of location
7 detection, or any combination of such coordinates, connectivity, data,
8 identification, or other form of location detection, to establish a virtual
9 boundary.

10 (24) “Health care component” has the same meaning as in HIPAA.

11 (25) “Health care facility” has the same meaning as in 18 V.S.A. § 9432.

12 (26) “HIPAA” means the Health Insurance Portability and
13 Accountability Act of 1996, Pub. L. No. 104-191, and any regulations
14 promulgated pursuant to the act, as may be amended.

15 (27) “Hybrid entity” has the same meaning as in HIPAA.

16 (28) “Identified or identifiable individual” means an individual who can
17 be readily identified, directly or indirectly, including by reference to an
18 identifier such as a name, an identification number, specific geolocation data,
19 or an online identifier.

20 (29) “Independent trust company” has the same meaning as in 8 V.S.A.
21 § 2401.

1 (30) “Investment adviser” has the same meaning as in 9 V.S.A. § 5102.

2 (31) “Mental health facility” means any health care facility in which at
3 least 70 percent of the health care services provided in the facility are mental
4 health services.

5 (32) “Nonpublic personal information” has the same meaning as in
6 15 U.S.C. § 6809.

7 (33) “Patient identifying information” has the same meaning as in
8 42 C.F.R. § 2.11 (confidentiality of substance use disorder patient records).

9 (34) “Patient safety work product” has the same meaning as in 42 C.F.R.
10 § 3.20 (patient safety organizations and patient safety work product).

11 (35)(A) “Personal data” means any information, including derived data
12 and unique identifiers, that is linked or reasonably linkable to an identified or
13 identifiable individual or to a device that identifies, is linked to, or is
14 reasonably linkable to one or more identified or identifiable individuals in a
15 household.

16 (B) “Personal data” does not include de-identified data or publicly
17 available information.

18 (36)(A) “Precise geolocation data” means personal data derived from
19 technology that accurately identifies within a radius of 1,850 feet a consumer’s
20 present or past location or the present or past location of a device that links or
21 is linkable to a consumer or any data that is derived from a device that is used

1 or intended to be used to locate a consumer within a radius of 1,850 feet by
2 means of technology that includes a global positioning system that provides
3 latitude and longitude coordinates.

4 (B) “Precise geolocation data” does not include the content of
5 communications or any data generated by or connected to advanced utility
6 metering infrastructure systems or equipment for use by a utility.

7 (37) “Process” or “processing” means any operation or set of operations
8 performed, whether by manual or automated means, on personal data or on sets
9 of personal data, such as the collection, use, storage, disclosure, analysis,
10 deletion, or modification of personal data.

11 (38) “Processor” means a person who processes personal data on behalf
12 of a controller.

13 (39) “Profiling” means any form of automated processing performed on
14 personal data to evaluate, analyze, or predict personal aspects related to an
15 identified or identifiable individual’s economic situation, health, personal
16 preferences, interests, reliability, behavior, location, or movements.

17 (40) “Protected health information” has the same meaning as in HIPAA.

18 (41) “Pseudonymous data” means personal data that cannot be attributed
19 to a specific individual without the use of additional information, provided the
20 additional information is kept separately and is subject to appropriate technical

1 and organizational measures to ensure that the personal data is not attributed to
2 an identified or identifiable individual.

3 (42) “Publicly available information” means information that:

4 (A) is lawfully made available through federal, state, or local
5 government records or widely distributed media; or

6 (B) a controller has a reasonable basis to believe a consumer has
7 lawfully made available to the general public.

8 (43) “Qualified service organization” has the same meaning as in
9 42 C.F.R. § 2.11 (confidentiality of substance use disorder patient records);

10 (44) “Reproductive or sexual health care” has the same meaning as
11 “reproductive health care services” in 1 V.S.A. § 150(c)(1).

12 (45) “Reproductive or sexual health data” means any personal data
13 concerning a past, present, or future effort made by a consumer to seek, or a
14 consumer’s receipt of, reproductive or sexual health care.

15 (46) “Reproductive or sexual health facility” means any health care
16 facility in which at least 70 percent of the health care-related services or
17 products rendered or provided in the facility are reproductive or sexual health
18 care.

19 (47)(A) “Sale of personal data” means the exchange of a consumer’s
20 personal data by the controller to a third party for monetary or other valuable
21 consideration, including for political gain.

- 1 (B) “Sale of personal data” does not include:
- 2 (i) the disclosure of personal data to a processor that processes the
3 personal data on behalf of the controller;
- 4 (ii) the disclosure of personal data to a third party for purposes of
5 providing a product or service requested by the consumer;
- 6 (iii) the disclosure or transfer of personal data to an affiliate of the
7 controller;
- 8 (iv) the disclosure of personal data where the consumer directs the
9 controller to disclose the personal data or intentionally uses the controller to
10 interact with a third party;
- 11 (v) the disclosure of personal data that the consumer:
- 12 (I) intentionally made available to the general public via a
13 channel of mass media; and
- 14 (II) did not restrict to a specific audience; or
- 15 (vi) the disclosure or transfer of personal data to a third party as an
16 asset that is part of a merger, acquisition, bankruptcy or other transaction, or a
17 proposed merger, acquisition, bankruptcy, or other transaction, in which the
18 third party assumes control of all or part of the controller’s assets.
- 19 (48) “Sensitive data” means personal data that:

- 1 (A) reveals a consumer’s government-issued identifier, such as a
2 Social Security number, passport number, state identification card, or driver’s
3 license number, that is not required by law to be publicly displayed;
- 4 (B) reveals a consumer’s racial or ethnic origin, national origin,
5 citizenship or immigration status, religious or philosophical beliefs, union
6 membership, or political affiliation;
- 7 (C) reveals a consumer’s sexual orientation, sex life, sexuality, or
8 status as transgender or nonbinary;
- 9 (D) reveals a consumer’s status as a victim of a crime;
- 10 (E) is financial information, including a consumer’s tax return and
11 account number, financial account log-in, financial account, debit card number,
12 or credit card number in combination with any required security or access
13 code, password, or credentials allowing access to an account;
- 14 (F) is consumer health data;
- 15 (G) is personal data collected and analyzed concerning consumer
16 health data or personal data that describes or reveals a past, present, or future
17 mental or physical health condition, treatment, disability, or diagnosis,
18 including pregnancy or menstrual cycle, to the extent the personal data is not
19 used by the controller to identify a specific consumer’s physical or mental
20 health condition or diagnosis;
- 21 (H) is biometric or genetic data;

1 (I) is a photograph, film, video recording, or other similar medium
2 that shows the naked or undergarment-clad private area of a consumer; or

3 (J) is precise geolocation data.

4 (49)(A) “Targeted advertising” means displaying an advertisement to a
5 consumer where the advertisement is selected based on personal data obtained
6 or inferred from that consumer’s activities over time and across nonaffiliated
7 internet websites or online applications to predict the consumer’s preferences
8 or interests.

9 (B) “Targeted advertising” does not include:

10 (i) an advertisement based on activities within a controller’s own
11 websites or online applications;

12 (ii) an advertisement based on the context of a consumer’s current
13 search query, visit to a website, or use of an online application;

14 (iii) an advertisement directed to a consumer in response to the
15 consumer’s request for information or feedback; or

16 (iv) processing personal data solely to measure or report
17 advertising frequency, performance, or reach.

18 (50) “Third party” means a person, such as a public authority, agency, or
19 body, other than the consumer, controller, or processor or an affiliate of the
20 processor or the controller.

21 (51) “Trade secret” has the same meaning as in section 4601 of this title.

1 (52) “Victim services organization” means a nonprofit organization that
2 is established to provide services to victims or witnesses of child abuse,
3 domestic violence, human trafficking, sexual assault, violent felony, or
4 stalking.

5 § 2416. APPLICABILITY

6 (a) Except as provided in subsection (b) of this section, this chapter applies
7 to a person that conducts business in this State or a person that produces
8 products or services that are targeted to residents of this State and that during
9 the preceding calendar year:

10 (1) controlled or processed the personal data of not fewer than 25,000
11 consumers, excluding personal data controlled or processed solely for the
12 purpose of completing a payment transaction; or

13 (2) derived more than 50 percent of the person’s gross revenue from the
14 sale of personal data.

15 (b) Sections 2420 and 2426 of this title, and the provisions of this chapter
16 concerning consumer health data and consumer health data controllers apply to
17 a person that conducts business in this State or a person that produces products
18 or services that are targeted to residents of this State.

19 § 2417. EXEMPTIONS

20 (a) This chapter does not apply to:

1 (1) a federal, State, tribal, or local government entity in the ordinary
2 course of its operation;

3 (2) a covered entity that is not a hybrid entity, any health care
4 component of a hybrid entity, or a business associate;

5 (3) information used only for public health activities and purposes
6 described in 45 C.F.R. § 164.512 (disclosure of protected health information
7 without authorization);

8 (4) information that identifies a consumer in connection with:

9 (A) activities that are subject to the Federal Policy for the Protection
10 of Human Subjects, codified as 45 C.F.R. part 46 (HHS protection of human
11 subjects) and in various other federal regulations;

12 (B) research on human subjects undertaken in accordance with good
13 clinical practice guidelines issued by the International Council for
14 Harmonisation of Technical Requirements for Pharmaceuticals for Human
15 Use;

16 (C) activities that are subject to the protections provided in 21 C.F.R.
17 parts 50 (FDA clinical investigations protection of human subjects) and 56
18 (FDA clinical investigations institutional review boards); or

19 (D) research conducted in accordance with the requirements set forth
20 in subdivisions (A) through (C) of this subdivision (a)(4) or otherwise in
21 accordance with applicable law;

1 (5) patient identifying information that is collected and processed in
2 accordance with 42 C.F.R. part 2 (confidentiality of substance use disorder
3 patient records);

4 (6) patient safety work product that is created for purposes of improving
5 patient safety under 42 C.F.R. part 3 (patient safety organizations and patient
6 safety work product);

7 (7) information or documents created for the purposes of the Healthcare
8 Quality Improvement Act of 1986, 42 U.S.C. § 11101–11152, and regulations
9 adopted to implement that act;

10 (8) information that originates from, or is intermingled so as to be
11 indistinguishable from, information described in subdivisions (3)–(7) of this
12 subsection that a covered entity, business associate, or a qualified service
13 organization program creates, collects, processes, uses, or maintains in the
14 same manner as is required under the laws, regulations, and guidelines
15 described in subdivisions (3)–(7) of this subsection;

16 (9) information processed or maintained solely in connection with, and
17 for the purpose of, enabling:

18 (A) an individual’s employment or application for employment;

19 (B) an individual’s ownership of, or function as a director or officer
20 of, a business entity;

21 (C) an individual’s contractual relationship with a business entity;

- 1 (D) an individual’s receipt of benefits from an employer, including
2 benefits for the individual’s dependents or beneficiaries; or
- 3 (E) notice of an emergency to persons that an individual specifies;
- 4 (10) any activity that involves collecting, maintaining, disclosing,
5 selling, communicating, or using information for the purpose of evaluating a
6 consumer’s creditworthiness, credit standing, credit capacity, character,
7 general reputation, personal characteristics, or mode of living if done strictly in
8 accordance with the provisions of the Fair Credit Reporting Act, 15 U.S.C.
9 § 1681–1681x, as may be amended, by:
- 10 (A) a consumer reporting agency;
- 11 (B) a person who furnishes information to a consumer reporting
12 agency under 15 U.S.C. § 1681s-2 (responsibilities of furnishers of
13 information to consumer reporting agencies); or
- 14 (C) a person who uses a consumer report as provided in 15 U.S.C.
15 § 1681b(a)(3) (permissible purposes of consumer reports);
- 16 (11) information collected, processed, sold, or disclosed under and in
17 accordance with the following laws and regulations:
- 18 (A) the Driver’s Privacy Protection Act of 1994, 18 U.S.C. § 2721–
19 2725;
- 20 (B) the Airline Deregulation Act, Pub. L. No. 95-504, only to the
21 extent that an air carrier collects information related to prices, routes, or

1 services, and only to the extent that the provisions of the Airline Deregulation

2 Act preempt this chapter;

3 (C) the Farm Credit Act, Pub. L. No. 92-181, as may be amended; or

4 (D) federal policy under 21 U.S.C. § 830 (regulation of listed

5 chemicals and certain machines);

6 (12) nonpublic personal information that is processed by a financial

7 institution or data subject to the Gramm-Leach-Bliley Act, Pub. L. No. 106-

8 102, and regulations adopted to implement that act;

9 (13) information that originates from, or is intermingled so as to be

10 indistinguishable from, information described in subdivision (12) of this

11 subsection and that a controller or processor collects, processes, uses, or

12 maintains in the same manner as is required under the law and regulations

13 specified in subdivision (12) of this subsection;

14 (14) a financial institution, credit union, independent trust company,

15 broker-dealer, or investment adviser or a financial institution's, credit union's,

16 independent trust company's, broker-dealer's, or investment adviser's affiliate

17 or subsidiary that is only and directly engaged in financial activities, as

18 described in 12 U.S.C. § 1843(k);

19 (15) a person regulated pursuant to part 3 of Title 8 (chapters 101–165)

20 other than a person that, alone or in combination with another person,

1 establishes and maintains a self-insurance program and that does not otherwise
2 engage in the business of entering into policies of insurance;

3 (16) a third-party administrator, as that term is defined in the Third Party
4 Administrator Rule adopted pursuant to 18 V.S.A. § 9417;

5 (17) a nonprofit organization that is established to detect and prevent
6 fraudulent acts in connection with insurance;

7 (18) a public service company subject to the rules and orders of the
8 Vermont Public Utility Commission regarding data sharing and service quality;

9 (19) an educational institution subject to the Family Educational Rights
10 and Privacy Act, 20 U.S.C. § 1232g, and regulations adopted to implement that
11 act;

12 (20) personal data of a victim or witness of child abuse, domestic
13 violence, human trafficking, sexual assault, violent felony, or stalking that a
14 victim services organization collects, processes, or maintains in the course of
15 its operation;

16 (21) personal data of health care service volunteers held by nonprofit
17 organizations to facilitate provision of health care services; or

18 (22) noncommercial activity of:

19 (A) a publisher, editor, reporter, or other person who is connected
20 with or employed by a newspaper, magazine, periodical, newsletter, pamphlet,
21 report, or other publication in general circulation;

1 (B) a radio or television station that holds a license issued by the
2 Federal Communications Commission;

3 (C) a nonprofit organization that provides programming to radio or
4 television networks; or

5 (D) an entity that provides an information service, including a press
6 association or wire service.

7 (b) Controllers, processors, and consumer health data controllers that
8 comply with the verifiable parental consent requirements of COPPA shall be
9 deemed compliant with any obligation to obtain parental consent pursuant to
10 this chapter, including pursuant to section 2420 of this title.

11 § 2418. CONSUMER PERSONAL DATA RIGHTS

12 (a) A consumer shall have the right to:

13 (1) confirm whether or not a controller is processing the consumer's
14 personal data and access the personal data, unless the confirmation or access
15 would require the controller to reveal a trade secret;

16 (2) obtain from a controller a list of third parties, other than individuals,
17 to which the controller has transferred, at the controller's election, either the
18 consumer's personal data or any personal data;

19 (3) correct inaccuracies in the consumer's personal data, taking into
20 account the nature of the personal data and the purposes of the processing of
21 the consumer's personal data;

1 (4) delete personal data provided by, or obtained about, the consumer;

2 (5) obtain a copy of the consumer’s personal data processed by the
3 controller, in a portable and, to the extent technically feasible, readily usable
4 format that allows the consumer to transmit the data to another controller
5 without hindrance, where the processing is carried out by automated means,
6 provided such controller shall not be required to reveal any trade secret; and

7 (6) opt out of the processing of the personal data for purposes of:

8 (A) targeted advertising;

9 (B) the sale of personal data; or

10 (C) profiling in furtherance of solely automated decisions that
11 produce legal or similarly significant effects concerning the consumer.

12 (b)(1) A consumer may exercise rights under this section by submitting a
13 request to a controller using the method that the controller specifies in the
14 privacy notice under section 2419 of this title.

15 (2) A controller shall not require a consumer to create an account for the
16 purpose described in subdivision (1) of this subsection, but the controller may
17 require the consumer to use an account the consumer previously created.

18 (3) A guardian or conservator may exercise the rights under this section
19 on behalf of a consumer that is subject to a guardianship, conservatorship, or
20 other protective arrangement.

1 (4)(A) A consumer may designate another person to act on the
2 consumer’s behalf as the consumer’s authorized agent for the purpose of
3 exercising the consumer’s rights under subdivision (a)(4) or (a)(6) of this
4 section.

5 (B) The consumer may designate an authorized agent by means of an
6 internet link, browser setting, browser extension, global device setting, or other
7 technology that enables the consumer to exercise the consumer’s rights under
8 subdivision (a)(4) or (a)(6) of this section.

9 (c) Except as otherwise provided in this chapter, a controller shall comply
10 with a request by a consumer to exercise the consumer rights authorized
11 pursuant to this chapter as follows:

12 (1)(A) A controller shall respond to the consumer without undue delay,
13 but not later than 60 days after receipt of the request.

14 (B) The controller may extend the response period by 45 additional
15 days when reasonably necessary, considering the complexity and number of
16 the consumer’s requests, provided the controller informs the consumer of the
17 extension within the initial 60-day response period and of the reason for the
18 extension.

19 (2) If a controller declines to take action regarding the consumer’s
20 request, the controller shall inform the consumer without undue delay, but not

1 later than 45 days after receipt of the request, of the justification for declining
2 to take action and instructions for how to appeal the decision.

3 (3)(A) Information provided in response to a consumer request shall be
4 provided by a controller, free of charge, once per consumer during any 12-
5 month period.

6 (B) If requests from a consumer are manifestly unfounded, excessive,
7 or repetitive, the controller may charge the consumer a reasonable fee to cover
8 the administrative costs of complying with the request or decline to act on the
9 request.

10 (C) The controller bears the burden of demonstrating the manifestly
11 unfounded, excessive, or repetitive nature of the request.

12 (4)(A) If a controller is unable to authenticate a request to exercise any
13 of the rights afforded under subdivisions (a)(1)–(5) of this section using
14 commercially reasonable efforts, the controller shall not be required to comply
15 with a request to initiate an action pursuant to this section and shall provide
16 notice to the consumer that the controller is unable to authenticate the request
17 to exercise the right or rights until the consumer provides additional
18 information reasonably necessary to authenticate the consumer and the
19 consumer’s request to exercise the right or rights.

1 (B) A controller shall not be required to authenticate an opt-out
2 request, but a controller may deny an opt-out request if the controller has a
3 good faith, reasonable, and documented belief that the request is fraudulent.

4 (C) If a controller denies an opt-out request because the controller
5 believes the request is fraudulent, the controller shall send a notice to the
6 person who made the request disclosing that the controller believes the request
7 is fraudulent, why the controller believes the request is fraudulent, and that the
8 controller shall not comply with the request.

9 (5) A controller that has obtained personal data about a consumer from a
10 source other than the consumer shall be deemed in compliance with a
11 consumer's request to delete the data pursuant to subdivision (a)(4) of this
12 section by:

13 (A) retaining a record of the deletion request and the minimum data
14 necessary for the purpose of ensuring the consumer's personal data remains
15 deleted from the controller's records and not using the retained data for any
16 other purpose pursuant to the provisions of this chapter; or

17 (B) opting the consumer out of the processing of the personal data for
18 any purpose except for those exempted pursuant to the provisions of this
19 chapter.

20 (6) A controller may not condition the exercise of a right under this
21 section through:

1 (A) the use of any false, fictitious, fraudulent, or materially
2 misleading statement or representation; or

3 (B) the employment of any dark pattern.

4 (d) A controller shall establish a process by means of which a consumer
5 may appeal the controller's refusal to take action on a request under
6 subsection (b) of this section. The controller's process must:

7 (1) Allow a reasonable period of time after the consumer receives the
8 controller's refusal within which to appeal.

9 (2) Be conspicuously available to the consumer.

10 (3) Be similar to the manner in which a consumer must submit a request
11 under subsection (b) of this section.

12 (4) Require the controller to approve or deny the appeal within 45 days
13 after the date on which the controller received the appeal and to notify the
14 consumer in writing of the controller's decision and the reasons for the
15 decision. If the controller denies the appeal, the notice must provide or specify
16 information that enables the consumer to contact the Attorney General to
17 submit a complaint.

18 § 2419. DUTIES OF CONTROLLERS

19 (a) A controller shall:

1 (1) specify in the privacy notice described in subsection (d) of this
2 section the express purposes for which the controller is collecting and
3 processing personal data;

4 (2) process personal data only:

5 (A) as reasonably necessary and proportionate to achieve a disclosed
6 purpose for which the personal data was collected, consistent with the
7 reasonable expectations of the consumer whose personal data is being
8 processed;

9 (B) for another disclosed purpose that is compatible with the context
10 in which the personal data was collected; or

11 (C) for a further disclosed purpose if the controller obtains the
12 consumer's consent;

13 (3) establish, implement, and maintain reasonable administrative,
14 technical, and physical data security practices to protect the confidentiality,
15 integrity, and accessibility of personal data appropriate to the volume and
16 nature of the personal data at issue; and

17 (4) provide an effective mechanism for a consumer to revoke consent to
18 the controller's processing of the consumer's personal data that is at least as
19 easy as the mechanism by which the consumer provided the consumer's
20 consent and, upon revocation of the consent, cease to process the data as soon
21 as practicable, but not later than 60 days after receiving the request.

1 (b) A controller shall not:

2 (1) process personal data beyond what is reasonably necessary and
3 proportionate to the processing purpose;

4 (2) process sensitive data about a consumer without first obtaining the
5 consumer's consent or, if the controller knows the consumer is a child, without
6 processing the sensitive data in accordance with COPPA;

7 (3)(A) except as provided in subdivision (B) of this subdivision (3),
8 process a consumer's personal data in a manner that discriminates against
9 individuals or otherwise makes unavailable the equal enjoyment of goods or
10 services on the basis of an individual's actual or perceived race, color, sex,
11 sexual orientation or gender identity, physical or mental disability, religion,
12 ancestry, or national origin;

13 (B) subdivision (A) of this subdivision (3) shall not apply to:

14 (i) a private establishment, as that term is used in 42 U.S.C.
15 § 2000a(e) (prohibition against discrimination or segregation in places of
16 public accommodation);

17 (ii) processing for the purpose of a controller's or processor's self-
18 testing to prevent or mitigate unlawful discrimination; or

19 (iii) processing for the purpose of diversifying an applicant,
20 participant, or consumer pool.

1 (4) process a consumer’s personal data for the purposes of targeted
2 advertising, of profiling the consumer in furtherance of decisions that produce
3 legal or similarly significant effects concerning the consumer, or of selling the
4 consumer’s personal data without the consumer’s consent if the controller
5 knows that the consumer is at least 13 years of age and not older than 16 years
6 of age; or

7 (5) discriminate or retaliate against a consumer who exercises a right
8 provided to the consumer under this chapter or refuses to consent to the
9 collection or processing of personal data for a separate product or service,
10 including by:

11 (A) denying goods or services;

12 (B) charging different prices or rates for goods or services; or

13 (C) providing a different level of quality or selection of goods or
14 services to the consumer.

15 (c) Subsections (a) and (b) of this section shall not be construed to:

16 (1) require a controller to provide a good or service that requires
17 personal data from a consumer that the controller does not collect or maintain;
18 or

19 (2) prohibit a controller from offering a different price, rate, level of
20 quality, or selection of goods or services to a consumer, including an offer for
21 no fee or charge, in connection with a consumer’s voluntary participation in a

1 financial incentive program, such as a bona fide loyalty, rewards, premium
2 features, discount, or club card program.

3 (d)(1) A controller shall provide to consumers a reasonably accessible,
4 clear, and meaningful privacy notice that:

5 (A) lists the categories of personal data, including the categories of
6 sensitive data, that the controller processes;

7 (B) describes the controller's purposes for processing the personal
8 data;

9 (C) describes how a consumer may exercise the consumer's rights
10 under this chapter, including how a consumer may appeal a controller's denial
11 of a consumer's request under section 2418 of this title;

12 (D) lists all categories of personal data, including the categories of
13 sensitive data, that the controller shares with third parties;

14 (E) describes all categories of third parties with which the controller
15 shares personal data at a level of detail that enables the consumer to understand
16 what type of entity each third party is and, to the extent possible, how each
17 third party may process personal data;

18 (F) specifies an e-mail address or other online method by which a
19 consumer can contact the controller that the controller actively monitors;

1 (G) identifies the controller, including any business name under
2 which the controller registered with the Secretary of State and any assumed
3 business name that the controller uses in this State;

4 (H) provides a clear and conspicuous description of any processing of
5 personal data in which the controller engages for the purposes of targeted
6 advertising, sale of personal data to third parties, or profiling the consumer in
7 furtherance of decisions that produce legal or similarly significant effects
8 concerning the consumer, and a procedure by which the consumer may opt out
9 of this type of processing; and

10 (I) describes the method or methods the controller has established for
11 a consumer to submit a request under subdivision 2418(b)(1) of this title.

12 (2) The privacy notice shall adhere to the accessibility and usability
13 guidelines recommended under 42 U.S.C. chapter 126 (the Americans with
14 Disabilities Act) and 29 U.S.C. 794d (section 508 of the Rehabilitation Act of
15 1973), including ensuring readability for individuals with disabilities across
16 various screen resolutions and devices and employing design practices that
17 facilitate easy comprehension and navigation for all users.

18 (e) The method or methods under subdivision (d)(1)(I) of this section for
19 submitting a consumer's request to a controller must:

20 (1) take into account the ways in which consumers normally interact
21 with the controller, the need for security and reliability in communications

1 related to the request, and the controller's ability to authenticate the identity of
2 the consumer that makes the request;

3 (2) provide a clear and conspicuous link to a website where the
4 consumer or an authorized agent may opt out from a controller's processing of
5 the consumer's personal data pursuant to subdivision 2418(a)(6) of this title or,
6 solely if the controller does not have a capacity needed for linking to a
7 webpage, provide another method the consumer can use to opt out; and

8 (3) allow a consumer or authorized agent to send a signal to the
9 controller that indicates the consumer's preference to opt out of the sale of
10 personal data or targeted advertising pursuant to subdivision 2418(a)(6) of this
11 title by means of a platform, technology, or mechanism that:

12 (A) does not unfairly disadvantage another controller;

13 (B) does not use a default setting but instead requires the consumer or
14 authorized agent to make an affirmative, voluntary, and unambiguous choice to
15 opt out;

16 (C) is consumer friendly and easy for an average consumer to use;

17 (D) is as consistent as possible with similar platforms, technologies,
18 or mechanisms required under federal or state laws or regulations; and

19 (E) enables the controller to reasonably determine whether the
20 consumer has made a legitimate request pursuant to subsection 2418(b) of this
21 title to opt out pursuant to subdivision 2418(a)(6) of this title.

1 (f) If a consumer or authorized agent uses a method under subdivision
2 (d)(1)(I) of this section to opt out of a controller’s processing of the
3 consumer’s personal data pursuant to subdivision 2418(a)(6) of this title and
4 the decision conflicts with a consumer’s voluntary participation in a bona fide
5 reward, club card, or loyalty program or a program that provides premium
6 features or discounts in return for the consumer’s consent to the controller’s
7 processing of the consumer’s personal data, the controller may either comply
8 with the request to opt out or notify the consumer of the conflict and ask the
9 consumer to affirm that the consumer intends to withdraw from the bona fide
10 reward, club card, or loyalty program or the program that provides premium
11 features or discounts. If the consumer affirms that the consumer intends to
12 withdraw, the controller shall comply with the request to opt out.

13 § 2420. DUTIES OF CONTROLLERS TO MINORS

14 (a) A minor who is a resident of Vermont shall have the same rights as
15 provided to a consumer under subdivisions 2415(a)(1)–(5) of this title.

16 (b)(1) A minor who is a resident of Vermont may exercise the rights
17 provided under subsection (a) of this section in the same manner as provided to
18 a consumer under subsection 2415(b) of this title.

19 (2) A parent or legal guardian may exercise rights under this section on
20 behalf of the parent’s child or on behalf of a child for whom the guardian has
21 legal responsibility. A guardian or conservator may exercise the rights under

1 this section on behalf of a consumer that is subject to a guardianship,
2 conservatorship, or other protective arrangement.

3 (c) Except as otherwise provided in this chapter, a controller shall comply
4 with a request by a minor who is a resident of Vermont in the same manner as
5 provided under subsection 2418(c) of this title and shall establish a process for
6 appeal in the same manner as provided under subsection 2418(d) of this title.

7 (d) A controller shall not discriminate or retaliate against a known minor
8 who is a resident of Vermont who exercises a right provided to the minor
9 under this chapter, including by:

10 (A) denying goods or services;

11 (B) charging different prices or rates for goods or services; or

12 (C) providing a different level of quality or selection of goods or
13 services to the minor.

14 (e) Subsection (d) of this section shall not be construed to:

15 (1) require a controller to provide a good or service that requires
16 personal data from a minor that the controller does not collect or maintain; or

17 (2) prohibit a controller from offering a different price, rate, level of
18 quality, or selection of goods or services to a minor, including an offer for no
19 fee or charge, in connection with a minor's voluntary participation in a
20 financial incentive program, such as a bona fide loyalty, rewards, premium
21 features, discount, or club card program.

1 (f) A controller shall not process the personal data of a known minor for the
2 purpose of targeted advertising.

3 § 2421. DUTIES OF PROCESSORS

4 (a) A processor shall adhere to a controller’s instructions and shall assist
5 the controller in meeting the controller’s obligations under this chapter. In
6 assisting the controller, the processor must:

7 (1) enable the controller to respond to requests from consumers pursuant
8 to subsection 2418(b) of this title by means that:

9 (A) take into account how the processor processes personal data and
10 the information available to the processor; and

11 (B) use appropriate technical and organizational measures to the
12 extent reasonably practicable; and

13 (2) adopt administrative, technical, and physical safeguards that are
14 reasonably designed to protect the security and confidentiality of the personal
15 data the processor processes, taking into account how the processor processes
16 the personal data and the information available to the processor.

17 (b) Processing by a processor must be governed by a contract between the
18 controller and the processor. The contract must:

19 (1) be valid and binding on both parties;

1 (2) set forth clear instructions for processing data, the nature and
2 purpose of the processing, the type of data that is subject to processing, and the
3 duration of the processing;

4 (3) specify the rights and obligations of both parties with respect to the
5 subject matter of the contract;

6 (4) ensure that each person that processes personal data is subject to a
7 duty of confidentiality with respect to the personal data;

8 (5) require the processor to delete the personal data or return the
9 personal data to the controller at the controller's direction or at the end of the
10 provision of services, unless a law requires the processor to retain the personal
11 data;

12 (6) require the processor to make available to the controller, at the
13 controller's request, all information the controller needs to verify that the
14 processor has complied with all obligations the processor has under this
15 chapter;

16 (7) require the processor to enter into a subcontract with a person the
17 processor engages to assist with processing personal data on the controller's
18 behalf and in the subcontract require the subcontractor to meet the processor's
19 obligations concerning personal data; and

20 (8)(A) allow the controller, the controller's designee, or a qualified and
21 independent person the processor engages, in accordance with an appropriate

1 and accepted control standard, framework, or procedure, to assess the
2 processor's policies and technical and organizational measures for complying
3 with the processor's obligations under this chapter;

4 (B) require the processor to cooperate with the assessment; and

5 (C) at the controller's request, report the results of the assessment to
6 the controller.

7 (c) This section does not relieve a controller or processor from any liability
8 that accrues under this chapter as a result of the controller's or processor's
9 actions in processing personal data.

10 (d)(1) For purposes of determining obligations under this chapter, a person
11 is a controller with respect to processing a set of personal data and is subject to
12 an action under section 2425 of this title to punish a violation of this chapter, if
13 the person:

14 (A) does not adhere to a controller's instructions to process the
15 personal data; or

16 (B) begins at any point to determine the purposes and means for
17 processing the personal data, alone or in concert with another person.

18 (2) A determination under this subsection is a fact-based determination
19 that must take account of the context in which a set of personal data is
20 processed.

1 (3) A processor that adheres to a controller’s instructions with respect to
2 a specific processing of personal data remains a processor.

3 § 2422. DUTIES OF PROCESSORS TO MINORS

4 (a) A processor shall adhere to the instructions of a controller and shall
5 assist the controller in meeting the controller’s obligations under section 2420
6 of this title, taking into account:

7 (1) the nature of the processing;

8 (2) the information available to the processor by appropriate technical
9 and organizational measures; and

10 (3) whether the assistance is reasonably practicable and necessary to
11 assist the controller in meeting its obligations.

12 (b) A contract between a controller and a processor must satisfy the
13 requirements in subsection 2421(b) of this title.

14 (c) Nothing in this section shall be construed to relieve a controller or
15 processor from the liabilities imposed on the controller or processor by virtue
16 of the controller’s or processor’s role in the processing relationship as
17 described in section 2420 of this title.

18 (d) Determining whether a person is acting as a controller or processor with
19 respect to a specific processing of data is a fact-based determination that
20 depends upon the context in which personal data is to be processed. A person
21 that is not limited in the person’s processing of personal data pursuant to a

1 controller's instructions, or that fails to adhere to the instructions, is a
2 controller and not a processor with respect to a specific processing of data. A
3 processor that continues to adhere to a controller's instructions with respect to
4 a specific processing of personal data remains a processor. If a processor
5 begins, alone or jointly with others, determining the purposes and means of the
6 processing of personal data, the processor is a controller with respect to the
7 processing and may be subject to an enforcement action under section 2425 of
8 this title.

9 § 2423. DE-IDENTIFIED OR PSEUDONYMOUS DATA

10 (a) A controller in possession of de-identified data shall:

11 (1) take reasonable measures to ensure that the data cannot be used to
12 re-identify an identified or identifiable individual or be associated with an
13 individual or device that identifies or is linked or reasonably linkable to an
14 individual or household;

15 (2) publicly commit to maintaining and using de-identified data without
16 attempting to re-identify the data; and

17 (3) contractually obligate any recipients of the de-identified data to
18 comply with the provisions of this chapter.

19 (b) This section does not prohibit a controller from attempting to re-
20 identify de-identified data solely for the purpose of testing the controller's
21 methods for de-identifying data.

1 (c) This chapter shall not be construed to require a controller or processor

2 to:

3 (1) re-identify de-identified data; or

4 (2) maintain data in identifiable form, or collect, obtain, retain, or access

5 any data or technology, in order to associate a consumer with personal data in

6 order to authenticate the consumer's request under subsection 2418(b) of this

7 title; or

8 (3) comply with an authenticated consumer rights request if the

9 controller:

10 (A) is not reasonably capable of associating the request with the

11 personal data or it would be unreasonably burdensome for the controller to

12 associate the request with the personal data;

13 (B) does not use the personal data to recognize or respond to the

14 specific consumer who is the subject of the personal data or associate the

15 personal data with other personal data about the same specific consumer; and

16 (C) does not sell or otherwise voluntarily disclose the personal data

17 to any third party, except as otherwise permitted in this section.

18 (d) The rights afforded under subdivisions 2418(a)(1)–(5) of this title shall

19 not apply to pseudonymous data in cases where the controller is able to

20 demonstrate that any information necessary to identify the consumer is kept

1 separately and is subject to effective technical and organizational controls that
2 prevent the controller from accessing the information.

3 (e) A controller that discloses or transfers pseudonymous data or de-
4 identified data shall exercise reasonable oversight to monitor compliance with
5 any contractual commitments to which the pseudonymous data or de-identified
6 data is subject and shall take appropriate steps to address any breaches of those
7 contractual commitments.

8 § 2424. CONSTRUCTION OF DUTIES OF CONTROLLERS AND
9 PROCESSORS

10 (a) This chapter shall not be construed to restrict a controller's, processor's,
11 or consumer health data controller's ability to:

12 (1) comply with federal, state, or municipal laws, ordinances, or
13 regulations;

14 (2) comply with a civil, criminal, or regulatory inquiry, investigation,
15 subpoena, or summons by federal, state, municipal, or other governmental
16 authorities;

17 (3) cooperate with law enforcement agencies concerning conduct or
18 activity that the controller, processor, or consumer health data controller
19 reasonably and in good faith believes may violate federal, state, or municipal
20 laws, ordinances, or regulations;

- 1 (4) carry out obligations under a contract under subsection 2421(b) of
2 this title for a federal, State, tribal, or local government entity;
- 3 (5) investigate, establish, exercise, prepare for, or defend legal claims;
- 4 (6) provide a product or service specifically requested by the consumer
5 to whom the personal data pertains;
- 6 (7) perform under a contract to which a consumer is a party, including
7 fulfilling the terms of a written warranty;
- 8 (8) take steps at the request of a consumer prior to entering into a
9 contract;
- 10 (9) take immediate steps to protect an interest that is essential for the life
11 or physical safety of the consumer or another individual, and where the
12 processing cannot be manifestly based on another legal basis;
- 13 (10) prevent, detect, protect against, or respond to a network security or
14 physical security incident, including an intrusion or trespass, medical alert, or
15 fire alarm;
- 16 (11) prevent, detect, protect against, or respond to identity theft, fraud,
17 harassment, malicious or deceptive activity, or any criminal activity targeted at
18 or involving the controller or processor or its services, preserve the integrity or
19 security of systems, or investigate, report, or prosecute those responsible for
20 the action;

1 (12) assist another controller, processor, consumer health data
2 controller, or third party with any of the obligations under this chapter; or

3 (13) process personal data for reasons of public interest in the area of
4 public health, community health, or population health, but solely to the extent
5 that the processing is:

6 (A) subject to suitable and specific measures to safeguard the rights
7 of the consumer whose personal data is being processed; and

8 (B) under the responsibility of a professional subject to
9 confidentiality obligations under federal, state, or local law.

10 (b) The obligations imposed on controllers, processors, or consumer health
11 data controllers under this chapter shall not restrict a controller's, processor's,
12 or consumer health data controller's ability to collect, use, or retain data for
13 internal use to:

14 (1) conduct internal research to develop, improve, or repair products,
15 services, or technology;

16 (2) effectuate a product recall; or

17 (3) identify and repair technical errors that impair existing or intended
18 functionality.

19 (c)(1) The obligations imposed on controllers, processors, or consumer
20 health data controllers under this chapter shall not apply where compliance by

1 the controller, processor, or consumer health data controller with this chapter
2 would violate an evidentiary privilege under the laws of this State.

3 (2) This chapter shall not be construed to prevent a controller, processor,
4 or consumer health data controller from providing personal data concerning a
5 consumer to a person covered by an evidentiary privilege under the laws of the
6 State as part of a privileged communication.

7 (d)(1) A controller, processor, or consumer health data controller that
8 discloses personal data to a processor or third-party controller pursuant to this
9 chapter shall not be deemed to have violated this chapter if the processor or
10 third-party controller that receives and processes the personal data violates this
11 chapter, provided, at the time the disclosing controller, processor, or consumer
12 health data controller disclosed the personal data, the disclosing controller,
13 processor, or consumer health data controller did not have actual knowledge
14 that the receiving processor or third-party controller would violate this chapter.

15 (2) A third-party controller or processor receiving personal data from a
16 controller, processor, or consumer health data controller in compliance with
17 this chapter is not in violation of this chapter for the transgressions of the
18 controller, processor, or consumer health data controller from which the third-
19 party controller or processor receives the personal data.

20 (e) This chapter shall not be construed to:

1 (1) impose any obligation on a controller, processor, or consumer health
2 data controller that adversely affects the rights or freedoms of any person,
3 including the rights of any person:

4 (A) to freedom of speech or freedom of the press guaranteed in the
5 First Amendment to the U.S. Constitution; or

6 (B) under 12 V.S.A. § 1615; or

7 (2) apply to any person’s processing of personal data in the course of the
8 person’s purely personal or household activities.

9 (f)(1) Personal data processed by a controller or consumer health data
10 controller pursuant to this section may be processed to the extent that the
11 processing is:

12 (A) reasonably necessary and proportionate to the purposes listed in
13 this section; and

14 (B) adequate, relevant, and limited to what is necessary in relation to
15 the specific purposes listed in this section.

16 (2)(A) Personal data collected, used, or retained pursuant to subsection
17 (b) of this section shall, where applicable, take into account the nature and
18 purpose or purposes of the collection, use, or retention.

19 (B) Personal data collected, used, or retained pursuant to subsection
20 (b) of this section shall be subject to reasonable administrative, technical, and
21 physical measures to protect the confidentiality, integrity, and accessibility of

1 the personal data and to reduce reasonably foreseeable risks of harm to
2 consumers relating to the collection, use, or retention of personal data.

3 (g) If a controller or consumer health data controller processes personal
4 data pursuant to an exemption in this section, the controller or consumer health
5 data controller bears the burden of demonstrating that the processing qualifies
6 for the exemption and complies with the requirements in subsection (f) of this
7 section.

8 (h) Processing personal data for the purposes expressly identified in this
9 section shall not solely make a legal entity a controller or consumer health data
10 controller with respect to the processing.

11 § 2425. ENFORCEMENT; ATTORNEY GENERAL'S POWERS

12 (a) The Attorney General shall have exclusive authority to enforce
13 violations of this chapter.

14 (b)(1) The Attorney General may, prior to initiating any action for a
15 violation of any provision of this chapter, issue a notice of violation to the
16 controller or consumer health data controller if the Attorney General
17 determines that a cure is possible.

18 (2) The Attorney General may, in determining whether to grant a
19 controller, processor, or consumer health data controller the opportunity to
20 cure an alleged violation described in subdivision (1) of this subsection,
21 consider:

1 (A) the number of violations;

2 (B) the size and complexity of the controller, processor, or consumer
3 health data controller;

4 (C) the nature and extent of the controller's, processor's, or consumer
5 health data controller's processing activities;

6 (D) the substantial likelihood of injury to the public;

7 (E) the safety of persons or property;

8 (F) whether the alleged violation was likely caused by human or
9 technical error; and

10 (G) the sensitivity of the data.

11 (c) Annually, on or before February 1, the Attorney General shall submit a
12 report to the General Assembly disclosing:

13 (1) the number of notices of violation the Attorney General has issued;

14 (2) the nature of each violation;

15 (3) the number of violations that were cured during the available cure
16 period; and

17 (4) any other matter the Attorney General deems relevant for the
18 purposes of the report.

19 (d) This chapter shall not be construed as providing the basis for, or be
20 subject to, a private right of action for violations of this chapter or any other
21 law.

1 (e) A violation of the requirements of this chapter shall constitute an unfair
2 and deceptive act in commerce in violation of section 2453 of this title and
3 shall be enforced solely by the Attorney General, provided that a consumer
4 private right of action under subsection 2461(b) of this title shall not apply to
5 the violation.

6 § 2426. CONFIDENTIALITY OF CONSUMER HEALTH DATA

7 Except as provided in subsections 2417(a) and (b) of this title and section
8 2424 of this title, no person shall:

- 9 (1) provide any employee or contractor with access to consumer health
10 data unless the employee or contractor is subject to a contractual or statutory
11 duty of confidentiality;
- 12 (2) provide any processor with access to consumer health data unless the
13 person and processor comply with section 2421 of this title;
- 14 (3) use a geofence to establish a virtual boundary that is within 1,850
15 feet of any health care facility, including any mental health facility or
16 reproductive or sexual health facility, for the purpose of identifying, tracking,
17 collecting data from, or sending any notification to a consumer regarding the
18 consumer's consumer health data; or
- 19 (4) sell or offer to sell consumer health data without first obtaining the
20 consumer's consent.

1 Sec. 2. 3 V.S.A. § 5023 is amended to read:

2 § 5023. ARTIFICIAL INTELLIGENCE AND DATA PRIVACY

3 ADVISORY COUNCIL

4 (a)(1) Advisory Council. There is established the Artificial Intelligence
5 and Data Privacy Advisory Council to:

6 (A) provide advice and counsel to the Director of the Division of
7 Artificial Intelligence ~~with regard to~~ on the Division's responsibilities to
8 review all aspects of artificial intelligence systems developed, employed, or
9 procured in State government;

10 (B) ~~The Council~~, in consultation with the Director of the Division,
11 ~~shall also~~ engage in public outreach and education on artificial intelligence;

12 (C) provide advice and counsel to the Attorney General in carrying
13 out the Attorney General's enforcement responsibilities under the Vermont
14 Data Privacy Act; and

15 (D) engage in research on data privacy and develop policy
16 recommendations for improving data privacy in Vermont, including:

17 (i) development of education and outreach to consumers and
18 businesses on the Vermont Data Privacy Act; and

19 (ii) recommendations for improving the scope of health-care
20 exemptions under the Vermont Data Privacy Act, including based on:

1 (I) research on the effects on the health care industry of the
2 health-related data-level exemptions under the Oregon Consumer Privacy Act;

3 (II) economic analysis of compliance costs for the health care
4 industry; and

5 (III) an analysis of health-related entities excluded from the
6 health-care exemptions under 9 V.S.A. § 2417(a)(2)–(8).

7 (2)(A) The Advisory Council shall report its findings and any
8 recommendations under subdivision (1)(D) of this subsection (a) to the Senate
9 Committees on Economic Development, Housing and General Affairs, on
10 Health and Welfare, and on Judiciary and the House Committees on
11 Commerce and Economic Development, on Health Care, and on Judiciary on
12 or before January 15, 2025.

13 (B) The Advisory Council shall have the authority to establish
14 subcommittees to carry out the purposes of subdivision (1)(D) of this
15 subsection (a).

16 (b) Members.

17 (1) Members. The Advisory Council shall be composed of the
18 following members:

19 (A) the Secretary of Digital Services or designee;

20 (B) the Secretary of Commerce and Community Development or
21 designee;

1 (C) the Commissioner of Public Safety or designee;

2 (D) the Executive Director of the American Civil Liberties Union of
3 Vermont or designee;

4 (E) one member who is an expert in constitutional and legal rights,
5 appointed by the Chief Justice of the Supreme Court;

6 (F) one member with experience in the field of ethics and human
7 rights, appointed by the Governor;

8 (G) one member who is an academic at a postsecondary institute,
9 appointed by the Vermont Academy of Science and Engineering;

10 (H) the Commissioner of Health or designee;

11 (I) the Executive Director of Racial Equity or designee; ~~and~~

12 (J) the Attorney General or designee;

13 (K) the Secretary of Human Services or designee;

14 (L) one member representing Vermont small businesses, appointed
15 by the Speaker of the House; and

16 (M) one member who is an expert in data privacy, appointed by the
17 Committee on Committees.

18 (2) Chair. Members of the Advisory Council shall elect by majority
19 vote the Chair of the Advisory Council. Members of the Advisory Council
20 shall be appointed on or before August 1, 2022 in order to prepare as they
21 deem necessary for the establishment of the Advisory Council, including the

1 election of the Chair of the Advisory Council, except that the members
2 appointed under subdivisions (K)–(M) of subdivision (1) of this subsection
3 shall be appointed on or before August 1, 2024.

4 (3) Qualifications. Members shall be drawn from diverse backgrounds
5 and, to the extent possible, have experience with artificial intelligence.

6 (c) Meetings. The Advisory Council shall meet at the call of the Chair as
7 follows:

8 (1) on or before January 31, 2024, not more than 12 times; and

9 (2) on or after February 1, 2024, not more than monthly.

10 (d) Quorum. A majority of members shall constitute a quorum of the
11 Advisory Council. Once a quorum has been established, the vote of a majority
12 of the members present at the time of the vote shall be an act of the Advisory
13 Council.

14 (e) Assistance. The Advisory Council shall have the administrative and
15 technical support of the Agency of Digital Services.

16 (f) Reimbursement. Members of the Advisory Council who are not
17 employees of the State of Vermont and who are not otherwise compensated or
18 reimbursed for their attendance shall be entitled to compensation and expenses
19 as provided in 32 V.S.A. § 1010.

20 (g) Consultation. ~~The~~ In its advice and counsel to the Director of the
21 Division of Artificial Intelligence, the Advisory Council shall consult with any

1 relevant national bodies on artificial intelligence, including the National
2 Artificial Intelligence Advisory Committee established by the Department of
3 Commerce, and its applicability to Vermont. In its advice and counsel to the
4 Attorney General, the Advisory Council shall consult with enforcement
5 authorities in states with comparable comprehensive data privacy regimes.

6 (h) Repeal. This section shall be repealed on June 30, 2027.

7 (i) Limitation. The advice and counsel of the Advisory Council shall not
8 limit the discretionary authority of the Attorney General to enforce the
9 Vermont Data Privacy Act.

10 Sec. 3. 9 V.S.A. chapter 62 is amended to read:

11 CHAPTER 62. PROTECTION OF PERSONAL INFORMATION

12 Subchapter 1. General Provisions

13 § 2430. DEFINITIONS

14 As used in this chapter:

15 (1) “Biometric data” shall have the same meaning as in section 2415 of
16 this title.

17 (2)(A) “Brokered personal information” means one or more of the
18 following computerized data elements about a consumer, if categorized or
19 organized for dissemination to third parties:

20 (i) name;

21 (ii) address;

1 (iii) date of birth;

2 (iv) place of birth;

3 (v) mother's maiden name;

4 (vi) ~~unique biometric data generated from measurements or~~
5 ~~technical analysis of human body characteristics used by the owner or licensee~~
6 ~~of the data to identify or authenticate the consumer, such as a fingerprint, retina~~
7 ~~or iris image, or other unique physical representation or digital representation~~
8 ~~of biometric data;~~

9 (vii) name or address of a member of the consumer's immediate
10 family or household;

11 (viii) Social Security number or other government-issued
12 identification number; or

13 (ix) other information that, alone or in combination with the other
14 information sold or licensed, would allow a reasonable person to identify the
15 consumer with reasonable certainty.

16 (B) "Brokered personal information" does not include publicly
17 available information ~~to the extent that it is related to a consumer's business or~~
18 ~~profession~~ as that term is defined in section 2415 of this title.

19 ~~(2)~~(3) "Business" means a controller, a consumer health data controller,
20 a processor, or a commercial entity, including a sole proprietorship,
21 partnership, corporation, association, limited liability company, or other group,

1 however organized and whether or not organized to operate at a profit,
2 including a financial institution organized, chartered, or holding a license or
3 authorization certificate under the laws of this State, any other state, the United
4 States, or any other country, or the parent, affiliate, or subsidiary of a financial
5 institution, but does not include the State, a State agency, any political
6 subdivision of the State, or a vendor acting solely on behalf of, and at the
7 direction of, the State.

8 ~~(3)~~(4) “Consumer” means an individual ~~residing in this State~~ who is a
9 resident of the State or an individual who is in the State at the time a data
10 broker collects the individual’s data.

11 (5) “Consumer health data controller” has the same meaning as in
12 section 2415 of this title.

13 (6) “Controller” has the same meaning as in section 2415 of this title.

14 ~~(4)~~(7)(A) “Data broker” means a business, or unit or units of a business,
15 separately or together, that knowingly collects and sells or licenses to third
16 parties the brokered personal information of a consumer with whom the
17 business does not have a direct relationship.

18 (B) Examples of a direct relationship with a business include if the
19 consumer is a past or present:

20 (i) customer, client, subscriber, user, or registered user of the
21 business’s goods or services;

1 (ii) employee, contractor, or agent of the business;

2 (iii) investor in the business; or

3 (iv) donor to the business.

4 (C) The following activities conducted by a business, and the
5 collection and sale or licensing of brokered personal information incidental to
6 conducting these activities, do not qualify the business as a data broker:

7 (i) developing or maintaining third-party e-commerce or
8 application platforms;

9 (ii) providing 411 directory assistance or directory information
10 services, including name, address, and telephone number, on behalf of or as a
11 function of a telecommunications carrier;

12 (iii) providing publicly available information related to a
13 consumer's business or profession; or

14 (iv) providing publicly available information via real-time or near-
15 real-time alert services for health or safety purposes.

16 (D) The phrase "sells or licenses" does not include:

17 (i) a one-time or occasional sale of assets of a business as part of a
18 transfer of control of those assets that is not part of the ordinary conduct of the
19 business; ~~or~~

20 (ii) a sale or license of data that is merely incidental to the
21 business; or

1 (iii) the disclosure of brokered personal information that a
2 consumer intentionally made available to the general public via a channel of
3 mass media and did not restrict to a specific audience.

4 ~~(5)~~(8)(A) “Data broker security breach” means an unauthorized
5 acquisition or a reasonable belief of an unauthorized acquisition of more than
6 one element of brokered personal information maintained by a data broker
7 when the brokered personal information is not encrypted, redacted, or
8 protected by another method that renders the information unreadable or
9 unusable by an unauthorized person.

10 (B) “Data broker security breach” does not include good faith but
11 unauthorized acquisition of brokered personal information by an employee or
12 agent of the data broker for a legitimate purpose of the data broker, provided
13 that the brokered personal information is not used for a purpose unrelated to
14 the data broker’s business or subject to further unauthorized disclosure.

15 (C) In determining whether brokered personal information has been
16 acquired or is reasonably believed to have been acquired by a person without
17 valid authorization, a data broker may consider the following factors, among
18 others:

19 (i) indications that the brokered personal information is in the
20 physical possession and control of a person without valid authorization, such

1 as a lost or stolen computer or other device containing brokered personal
2 information;

3 (ii) indications that the brokered personal information has been
4 downloaded or copied;

5 (iii) indications that the brokered personal information was used
6 by an unauthorized person, such as fraudulent accounts opened or instances of
7 identity theft reported; or

8 (iv) that the brokered personal information has been made public.

9 ~~(6)~~(9) “Data collector” means a person who, for any purpose, whether
10 by automated collection or otherwise, handles, collects, disseminates, or
11 otherwise deals with personally identifiable information, and includes the
12 State, State agencies, political subdivisions of the State, public and private
13 universities, privately and publicly held corporations, limited liability
14 companies, financial institutions, and retail operators.

15 ~~(7)~~(10) “Encryption” means use of an algorithmic process to transform
16 data into a form in which the data is rendered unreadable or unusable without
17 use of a confidential process or key.

18 ~~(8)~~(11) “License” means a grant of access to, or distribution of, data by
19 one person to another in exchange for consideration. A use of data for the sole
20 benefit of the data provider, where the data provider maintains control over the
21 use of the data, is not a license.

1 ~~(9)~~(12) “Login credentials” means a consumer’s user name or e-mail
2 address, in combination with a password or an answer to a security question,
3 that together permit access to an online account.

4 ~~(10)~~(13)(A) “Personally identifiable information” means a consumer’s
5 first name or first initial and last name in combination with one or more of the
6 following digital data elements, when the data elements are not encrypted,
7 redacted, or protected by another method that renders them unreadable or
8 unusable by unauthorized persons:

9 (i) a Social Security number;

10 (ii) a driver license or nondriver State identification card number,
11 individual taxpayer identification number, passport number, military
12 identification card number, or other identification number that originates from
13 a government identification document that is commonly used to verify identity
14 for a commercial transaction;

15 (iii) a financial account number or credit or debit card number, if
16 the number could be used without additional identifying information, access
17 codes, or passwords;

18 (iv) a password, personal identification number, or other access
19 code for a financial account;

20 (v) ~~unique biometric data generated from measurements or~~
21 ~~technical analysis of human body characteristics used by the owner or licensee~~

1 ~~of the data to identify or authenticate the consumer, such as a fingerprint, retina~~
2 ~~or iris image, or other unique physical representation or digital representation~~
3 ~~of biometric data;~~

4 (vi) genetic information; and

5 (vii)(I) health records or records of a wellness program or similar
6 program of health promotion or disease prevention;

7 (II) a health care professional's medical diagnosis or treatment
8 of the consumer; or

9 (III) a health insurance policy number.

10 (B) "Personally identifiable information" does not mean publicly
11 available information that is lawfully made available to the general public from
12 federal, State, or local government records.

13 (14) "Processor" has the same meaning as in section 2415 of this title.

14 ~~(11)~~(15) "Record" means any material on which written, drawn, spoken,
15 visual, or electromagnetic information is recorded or preserved, regardless of
16 physical form or characteristics.

17 ~~(12)~~(16) "Redaction" means the rendering of data so that the data are
18 unreadable or are truncated so that ~~no~~ not more than the last four digits of the
19 identification number are accessible as part of the data.

20 ~~(13)~~(17)(A) "Security breach" means unauthorized acquisition of
21 electronic data, or a reasonable belief of an unauthorized acquisition of

1 electronic data, that compromises the security, confidentiality, or integrity of a
2 consumer's personally identifiable information or login credentials maintained
3 by a data collector.

4 (B) "Security breach" does not include good faith but unauthorized
5 acquisition of personally identifiable information or login credentials by an
6 employee or agent of the data collector for a legitimate purpose of the data
7 collector, provided that the personally identifiable information or login
8 credentials are not used for a purpose unrelated to the data collector's business
9 or subject to further unauthorized disclosure.

10 (C) In determining whether personally identifiable information or
11 login credentials have been acquired or is reasonably believed to have been
12 acquired by a person without valid authorization, a data collector may consider
13 the following factors, among others:

14 (i) indications that the information is in the physical possession
15 and control of a person without valid authorization, such as a lost or stolen
16 computer or other device containing information;

17 (ii) indications that the information has been downloaded or
18 copied;

19 (iii) indications that the information was used by an unauthorized
20 person, such as fraudulent accounts opened or instances of identity theft
21 reported; or

1 (iv) that the information has been made public.

2 * * *

3 Subchapter 2. ~~Security Breach Notice Act~~ Data Security Breaches

4 * * *

5 § 2436. NOTICE OF DATA BROKER SECURITY BREACH

6 (a) Short title. This section shall be known as the Data Broker Security
7 Breach Notice Act.

8 (b) Notice of breach.

9 (1) Except as otherwise provided in subsection (c) of this section, any
10 data broker shall notify the consumer that there has been a data broker security
11 breach following discovery or notification to the data broker of the breach.

12 Notice of the security breach shall be made in the most expedient time possible
13 and without unreasonable delay, but not later than 45 days after the discovery
14 or notification, consistent with the legitimate needs of the law enforcement
15 agency, as provided in subdivisions (3) and (4) of this subsection, or with any
16 measures necessary to determine the scope of the security breach and restore
17 the reasonable integrity, security, and confidentiality of the data system.

18 (2) A data broker shall provide notice of a breach to the Attorney

19 General as follows:

20 (A)(i) The data broker shall notify the Attorney General of the date of
21 the security breach and the date of discovery of the breach and shall provide a

1 preliminary description of the breach within 14 business days, consistent with
2 the legitimate needs of the law enforcement agency, as provided in
3 subdivisions (3) and (4) of this subsection (b), after the data broker's discovery
4 of the security breach or when the data broker provides notice to consumers
5 pursuant to this section, whichever is sooner.

6 (ii) If the date of the breach is unknown at the time notice is sent
7 to the Attorney General, the data broker shall send the Attorney General the
8 date of the breach as soon as it is known.

9 (iii) Unless otherwise ordered by a court of this State for good
10 cause shown, a notice provided under this subdivision (2)(A) shall not be
11 disclosed to any person other than the authorized agent or representative of the
12 Attorney General, a State's Attorney, or another law enforcement officer
13 engaged in legitimate law enforcement activities without the consent of the
14 data broker.

15 (B)(i) When the data broker provides notice of the breach pursuant to
16 subdivision (1) of this subsection (b), the data broker shall notify the Attorney
17 General of the number of Vermont consumers affected, if known to the data
18 broker, and shall provide a copy of the notice provided to consumers under
19 subdivision (1) of this subsection (b).

20 (ii) The data broker may send to the Attorney General a second
21 copy of the consumer notice, from which is redacted the type of brokered

1 personal information that was subject to the breach, that the Attorney General
2 shall use for any public disclosure of the breach.

3 (3) The notice to a consumer required by this subsection shall be
4 delayed upon request of a law enforcement agency. A law enforcement agency
5 may request the delay if it believes that notification may impede a law
6 enforcement investigation or a national or Homeland Security investigation or
7 jeopardize public safety or national or Homeland Security interests. In the
8 event law enforcement makes the request for a delay in a manner other than in
9 writing, the data broker shall document the request contemporaneously in
10 writing and include the name of the law enforcement officer making the
11 request and the officer's law enforcement agency engaged in the investigation.
12 A law enforcement agency shall promptly notify the data broker in writing
13 when the law enforcement agency no longer believes that notification may
14 impede a law enforcement investigation or a national or Homeland Security
15 investigation, or jeopardize public safety or national or Homeland Security
16 interests. The data broker shall provide notice required by this section without
17 unreasonable delay upon receipt of a written communication, which includes
18 facsimile or electronic communication, from the law enforcement agency
19 withdrawing its request for delay.

20 (4) The notice to a consumer required in subdivision (1) of this
21 subsection shall be clear and conspicuous. A notice to a consumer of a

1 security breach involving brokered personal information shall include a
2 description of each of the following, if known to the data broker:

3 (A) the incident in general terms;

4 (B) the type of brokered personal information that was subject to the
5 security breach;

6 (C) the general acts of the data broker to protect the brokered
7 personal information from further security breach;

8 (D) a telephone number, toll-free if available, that the consumer may
9 call for further information and assistance;

10 (E) advice that directs the consumer to remain vigilant by reviewing
11 account statements and monitoring free credit reports; and

12 (F) the approximate date of the data broker security breach.

13 (5) A data broker may provide notice of a security breach involving
14 brokered personal information to a consumer by two or more of the following
15 methods:

16 (A) written notice mailed to the consumer's residence;

17 (B) electronic notice, for those consumers for whom the data broker
18 has a valid e-mail address, if:

19 (i) the data broker's primary method of communication with the
20 consumer is by electronic means, the electronic notice does not request or
21 contain a hypertext link to a request that the consumer provide personal

1 information, and the electronic notice conspicuously warns consumers not to
2 provide personal information in response to electronic communications
3 regarding security breaches; or

4 (ii) the notice is consistent with the provisions regarding electronic
5 records and signatures for notices in 15 U.S.C. § 7001;

6 (C) telephonic notice, provided that telephonic contact is made
7 directly with each affected consumer and not through a prerecorded message;
8 or

9 (D) notice by publication in a newspaper of statewide circulation in
10 the event the data broker cannot effectuate notice by any other means.

11 (c) Exception.

12 (1) Notice of a security breach pursuant to subsection (b) of this section
13 is not required if the data broker establishes that misuse of brokered personal
14 information is not reasonably possible and the data broker provides notice of
15 the determination that the misuse of the brokered personal information is not
16 reasonably possible pursuant to the requirements of this subsection. If the data
17 broker establishes that misuse of the brokered personal information is not
18 reasonably possible, the data broker shall provide notice of its determination
19 that misuse of the brokered personal information is not reasonably possible and
20 a detailed explanation for said determination to the Vermont Attorney General.
21 The data broker may designate its notice and detailed explanation to the

1 Vermont Attorney General as a trade secret if the notice and detailed
2 explanation meet the definition of trade secret contained in 1 V.S.A.
3 § 317(c)(9).

4 (2) If a data broker established that misuse of brokered personal
5 information was not reasonably possible under subdivision (1) of this
6 subsection and subsequently obtains facts indicating that misuse of the
7 brokered personal information has occurred or is occurring, the data broker
8 shall provide notice of the security breach pursuant to subsection (b) of this
9 section.

10 (d) Waiver. Any waiver of the provisions of this subchapter is contrary to
11 public policy and is void and unenforceable.

12 (e) Enforcement.

13 (1) With respect to a controller or processor other than a controller or
14 processor licensed or registered with the Department of Financial Regulation
15 under title 8 or this title, the Attorney General and State's Attorney shall have
16 sole and full authority to investigate potential violations of this chapter and to
17 enforce, prosecute, obtain, and impose remedies for a violation of this chapter
18 or any rules or regulations adopted pursuant to this chapter as the Attorney
19 General and State's Attorney have under chapter 63 of this title. The Attorney
20 General may refer the matter to the State's Attorney in an appropriate case.

1 The Superior Courts shall have jurisdiction over any enforcement matter
2 brought by the Attorney General or a State's Attorney under this subsection.
3 (2) With respect to a controller or processor that is licensed or registered
4 with the Department of Financial Regulation under title 8 or this title, the
5 Department of Financial Regulation shall have the full authority to investigate
6 potential violations of this chapter and to enforce, prosecute, obtain, and
7 impose remedies for a violation of this chapter or any rules or regulations
8 adopted pursuant to this chapter, as the Department has under title 8 or this title
9 or any other applicable law or regulation.

10 * * *

11 Subchapter 5. Data Brokers

12 § 2446. DATA BROKERS; ANNUAL REGISTRATION

13 (a) Annually, on or before January 31 following a year in which a person
14 meets the definition of data broker as provided in section 2430 of this title, a
15 data broker shall:

16 (1) register with the Secretary of State;

17 (2) pay a registration fee of \$100.00; and

18 (3) provide the following information:

19 (A) the name and primary physical, e-mail, and ~~Internet~~ internet
20 addresses of the data broker;

1 (B) if the data broker permits a consumer to opt out of the data
2 broker's collection of brokered personal information, opt out of its databases,
3 or opt out of certain sales of data:

4 (i) the method for requesting an opt-out;

5 (ii) if the opt-out applies to only certain activities or sales, which
6 ones; and

7 (iii) whether the data broker permits a consumer to authorize a
8 third party to perform the opt-out on the consumer's behalf;

9 (C) a statement specifying the data collection, databases, or sales
10 activities from which a consumer may not opt out;

11 (D) a statement whether the data broker implements a purchaser
12 credentialing process;

13 (E) the number of data broker security breaches that the data broker
14 has experienced during the prior year, and if known, the total number of
15 consumers affected by the breaches;

16 (F) where the data broker has actual knowledge that it possesses the
17 brokered personal information of minors, a separate statement detailing the
18 data collection practices, databases, sales activities, and opt-out policies that
19 are applicable to the brokered personal information of minors; and

20 (G) any additional information or explanation the data broker
21 chooses to provide concerning its data collection practices.

1 (b) A data broker that fails to register pursuant to subsection (a) of this
2 section is liable to the State for:

3 (1) a civil penalty of ~~\$50.00~~ \$125.00 for each day, ~~not to exceed a total~~
4 ~~of \$10,000.00 for each year~~, it fails to register pursuant to this section;

5 (2) an amount equal to the fees due under this section during the period
6 it failed to register pursuant to this section; and

7 (3) other penalties imposed by law.

8 (c) A data broker that omits required information from its registration shall
9 file an amendment to include the omitted information within 30 business days
10 following notification of the omission and is liable to the State for a civil
11 penalty of \$1,000.00 per day for each day thereafter.

12 (d) A data broker that files materially incorrect information in its
13 registration:

14 (1) is liable to the State for a civil penalty of \$25,000.00; and

15 (2) if it fails to correct the false information within 30 business days
16 after discovery or notification of the incorrect information, an additional civil
17 penalty of \$1,000.00 per day for each day thereafter that it fails to correct the
18 information.

19 (e) The Attorney General may maintain an action in the Civil Division of
20 the Superior Court to collect the penalties imposed in this section and to seek
21 appropriate injunctive relief.

1

* * *

2 § 2448. DATA BROKERS; CREDENTIALING

3 (a) Credentialing.

4 (1) A data broker shall maintain reasonable procedures designed to
5 ensure that the brokered personal information it discloses is used for a
6 legitimate and legal purpose.

7 (2) These procedures shall require that prospective users of the
8 information identify themselves, certify the purposes for which the information
9 is sought, and certify that the information shall be used for no other purpose.

10 (3) A data broker shall make a reasonable effort to verify the identity of
11 a new prospective user and the uses certified by the prospective user prior to
12 furnishing the user brokered personal information.

13 (4) A data broker shall not furnish brokered personal information to any
14 person if it has reasonable grounds for believing that the consumer report will
15 not be used for a legitimate and legal purpose.

16 (b) Exemption. Nothing in this section applies to:

17 (1) brokered personal information that is:

18 (A) regulated as a consumer report pursuant to the Fair Credit
19 Reporting Act, 15 U.S.C. § 1681–1681x, if the data broker is fully complying
20 with the Act; or

1 (B) regulated pursuant to the Driver’s Privacy Protection Act of
2 1994, 18 U.S.C. § 2721–2725, if the data broker is fully complying with the
3 Act;

4 (2) a public service company subject to the rules and orders of the
5 Vermont Public Utility Commission regarding data sharing and service quality;

6 (3) a nonprofit organization that is established to detect and prevent
7 fraudulent acts in connection with insurance; or

8 (4) a nonprofit organization that is established to provide enrollment
9 data reporting services on behalf of postsecondary schools as that term is
10 defined in 16 V.S.A. § 176.

11 Sec. 4. 9 V.S.A. chapter 62, subchapter 6 is added to read:

12 Subchapter 6. Age-Appropriate Design Code

13 § 2449a. DEFINITIONS

14 As used in this subchapter:

15 (1)(A) “Affiliate” means a legal entity that shares common branding
16 with another legal entity or controls, is controlled by, or is under common
17 control with another legal entity.

18 (B) As used in subdivision (A) of this subdivision (1), “control” or
19 “controlled” means:

20 (i) ownership of, or the power to vote, more than 50 percent of the
21 outstanding shares of any class of voting security of a company;

1 (ii) control in any manner over the election of a majority of the
2 directors or of individuals exercising similar functions; or

3 (iii) the power to exercise controlling influence over the
4 management of a company.

5 (2) “Age-appropriate” means a recognition of the distinct needs and
6 diversities of minor consumers at different age ranges. In order to help support
7 the design of online services, products, and features, covered businesses should
8 take into account the unique needs and diversities of different age ranges,
9 including the following developmental stages: zero to five years of age or
10 “preliterate and early literacy”; six to nine years of age or “core primary school
11 years”; 10 to 12 years of age or “transition years”; 13 to 15 years of age or
12 “early teens”; and 16 to 17 years of age or “approaching adulthood.”

13 (3) “Age estimation” means a process that estimates that a user is likely
14 to be of a certain age, fall within an age range, or is over or under a certain age.

15 (A) Age estimation methods include:

16 (i) analysis of behavioral and environmental data the covered
17 business already collects about its users;

18 (ii) comparing the way a user interacts with a device or with users
19 of the same age;

20 (iii) metrics derived from motion analysis; and

21 (iv) testing a user’s capacity or knowledge.

1 (B) Age estimation does not require certainty, and if a covered
2 business estimates a user’s age for the purpose of advertising or marketing, that
3 estimation may also be used to comply with this act.

4 (4) “Age verification” means a system that relies on hard identifiers or
5 verified sources of identification to confirm a user has reached a certain age,
6 including government-issued identification or a credit card.

7 (5) “Business associate” has the same meaning as in HIPAA.

8 (6) “Collect” means buying, renting, gathering, obtaining, receiving, or
9 accessing any personal data by any means. This includes receiving data from
10 the consumer, either actively or passively, or by observing the consumer’s
11 behavior.

12 (7)(A) “Consumer” means an individual who is a Vermont resident.

13 (B) “Consumer” does not include an individual acting in a
14 commercial or employment context or as an employee, owner, director, officer,
15 or contractor of a company, partnership, sole proprietorship, nonprofit, or
16 government agency whose communications or transactions with the covered
17 business occur solely within the context of that individual’s role with the
18 company, partnership, sole proprietorship, nonprofit, or government agency.

19 (8) “Consumer health data” means any personal data that a controller
20 uses to identify a minor consumer’s physical or mental health condition or

1 diagnosis, including gender-affirming health data and reproductive or sexual
2 health data.

3 (9) “Covered business” means a sole proprietorship, partnership, limited
4 liability company, corporation, association, other legal entity, or an affiliate
5 thereof, that conducts business in this State or that produces online products,
6 services, or features that are targeted to residents of this State and that:

7 (A) collects consumers’ personal data or has consumers’ personal
8 data collected on its behalf by a third party;

9 (B) alone or jointly with others determines the purposes and means of
10 the processing of consumers personal data; and

11 (C) alone or in combination annually buys, receives for commercial
12 purposes, sells, or shares for commercial purposes, alone or in combination,
13 the personal data of at least 50 percent of its consumers.

14 (10) “Covered entity” has the same meaning as in HIPAA.

15 (11) “Dark pattern” means a user interface designed or manipulated with
16 the effect of subverting or impairing user autonomy, decision making, or
17 choice, and includes any practice the Federal Trade Commission categorizes as
18 a “dark pattern.”

19 (12) “Default” means a preselected option adopted by the covered
20 business for the online service, product, or feature.

1 (13) “Deidentified” means data that cannot reasonably be used to infer
2 information about, or otherwise be linked to, an identified or identifiable
3 consumer, or a device linked to such consumer, provided that the covered
4 business that possesses the data:

5 (A) takes reasonable measures to ensure that the data cannot be
6 associated with a consumer;

7 (B) publicly commits to maintain and use the data only in a
8 deidentified fashion and not attempt to reidentify the data; and

9 (C) contractually obligates any recipients of the data to comply with
10 all provisions of this subchapter.

11 (14) “Derived data” means data that is created by the derivation of
12 information, data, assumptions, correlations, inferences, predictions, or
13 conclusions from facts, evidence, or another source of information or data
14 about a minor consumer or a minor consumer’s device.

15 (15) “Gender-affirming health care services” has the same meaning as in
16 1 V.S.A. § 150.

17 (16) “Gender-affirming health data” means any personal data
18 concerning a past, present, or future effort made by a minor consumer to seek,
19 or a minor consumer’s receipt of, gender-affirming health care services,
20 including:

1 (A) precise geolocation data that is used for determining a minor
2 consumer’s attempt to acquire or receive gender-affirming health care services;

3 (B) efforts to research or obtain gender-affirming health care
4 services; and

5 (C) any gender-affirming health data that is derived from nonhealth
6 information.

7 (17) “Geofence” means any technology that uses global positioning
8 coordinates, cell tower connectivity, cellular data, radio frequency
9 identification, wireless fidelity technology data, or any other form of location
10 detection, or any combination of such coordinates, connectivity, data,
11 identification, or other form of location detection, to establish a virtual
12 boundary.

13 (18) “Health care facility” has the same meaning as in 18 V.S.A. § 9432.

14 (19)(A) “Low-friction variable reward” means a design feature or
15 virtual item that intermittently rewards consumers for scrolling, tapping,
16 opening, or continuing to engage in an online service, product, or feature.

17 (B) Examples of low-friction variable reward designs include
18 endless scroll, auto play, and nudges meant to encourage reengagement.

19 (20) “Mental health facility” means any health care facility in which at
20 least 70 percent of the health care services provided in the facility are mental
21 health services.

1 (21)(A) “Minor consumer” means an individual under 18 years of age
2 who is a Vermont resident.

3 (B) “Minor consumer” does not include an individual acting in a
4 commercial or employment context or as an employee, owner, director, officer,
5 or contractor of a company, partnership, sole proprietorship, nonprofit, or
6 government agency whose communications or transactions with the controller
7 occur solely within the context of that individual’s role with the company,
8 partnership, sole proprietorship, nonprofit, or government agency.

9 (22) “Online service, product, or feature” means a digital product that is
10 accessible to the public via the internet, including a website or application, and
11 does not mean any of the following:

12 (A) telecommunications service, as defined in 47 U.S.C. § 153;

13 (B) a broadband internet access service as defined in 47 C.F.R.
14 § 54.400; or

15 (C) the sale, delivery, or use of a physical product.

16 (23) “Personal data” means any information, including derived data and
17 unique identifiers, that is linked or reasonably linkable, alone or in
18 combination with other information, to an identified or identifiable individual
19 or to a device that identifies, is linked to, or is reasonably linkable to one or
20 more identified or identifiable individuals in a household. “Personal data”
21 does not include deidentified data or publicly available information.

1 (24) “Process” or “processing” means any operation or set of operations
2 performed, whether by manual or automated means, on personal data or on sets
3 of personal data, such as the collection, use, storage, disclosure, analysis,
4 deletion, modification, or otherwise handling of personal data.

5 (25) “Processor” means a person who processes personal data on behalf
6 of a covered business.

7 (26) “Profile” or “profiling” means any form of automated processing of
8 personal data to evaluate, analyze, or predict personal aspects concerning an
9 identified or identifiable consumer’s economic situation, health, personal
10 preferences, interests, reliability, behavior, location, or movements.

11 (27) “Publicly available information” means information that:

12 (A) is lawfully made available through federal, state, or local
13 government records; or

14 (B) a covered business has a reasonable basis to believe that the
15 consumer has lawfully made available to the general public through widely
16 distributed media.

17 (28) “Reasonably likely to be accessed” means an online service,
18 product, or feature that is likely to be accessed by minor consumers based on
19 any of the following indicators:

1 (A) the online service, product, or feature is directed to children, as
2 defined by the Children’s Online Privacy Protection Act, 15 U.S.C. §§ 6501–
3 6506 and the Federal Trade Commission rules implementing that act;

4 (B) the online service, product, or feature is determined, based on
5 competent and reliable evidence regarding audience composition, to be
6 routinely accessed by an audience that is composed of at least two percent
7 minor consumers two through under 18 years of age;

8 (C) the online service, product, or feature contains advertisements
9 marketed to minor consumers;

10 (D) the audience of the online service, product, or feature is
11 determined, based on internal company research, to be composed of at least
12 two percent minor consumers two through under 18 years of age; or

13 (E) the covered business knew or should have known that at least two
14 percent of the audience of the online service, product, or feature includes
15 minor consumers two through under 18 years of age, provided that, in making
16 this assessment, the business shall not collect or process any personal data that
17 is not reasonably necessary to provide an online service, product, or feature
18 with which a minor consumer is actively and knowingly engaged.

19 (29) “Reproductive or sexual health care” has the same meaning as
20 “reproductive health care services” in 1 V.S.A. § 150(c)(1).

1 (30) “Reproductive or sexual health data” means any personal data
2 concerning a past, present, or future effort made by a minor consumer to seek,
3 or a consumer’s receipt of, reproductive or sexual health care.

4 (31) “Reproductive or sexual health facility” means any health care
5 facility in which at least 70 percent of the health care-related services or
6 products rendered or provided in the facility are reproductive or sexual health
7 care.

8 (32) “Sale,” “sell,” or “sold” means the exchange of personal data for
9 monetary or other valuable consideration by a covered entity to a third party.

10 It does not include the following:

11 (A) the disclosure of personal data to a third party who processes the
12 personal data on behalf of the covered entity;

13 (B) the disclosure of personal data to a third party with whom the
14 consumer has a direct relationship for purposes of providing a product or
15 service requested by the consumer;

16 (C) the disclosure or transfer of personal data to an affiliate of the
17 covered entity;

18 (D) the disclosure of data that the consumer intentionally made
19 available to the general public via a channel of mass media and did not restrict
20 to a specific audience; or

21 (E) the disclosure or transfer of personal data to a third party as an

1 asset that is part of a completed or proposed merger, acquisition, bankruptcy,
2 or other transaction in which the third party assumes control of all or part of
3 the covered entity's assets.

4 (33)(A) "Social media platform" means a public or semi-public internet-
5 based service or application that is primarily intended to connect and allow a
6 user to socially interact within such service or application and enables a user
7 to:

8 (i) construct a public or semi-public profile for the purposes of
9 signing into and using such service or application;

10 (ii) populate a public list of other users with whom the user shares
11 a social connection within such service or application; or

12 (iii) create or post content that is viewable by other users,
13 including content on message boards and in chat rooms, and that presents the
14 user with content generated by other users.

15 (B) "Social media platform" does not mean a public or semi-public
16 internet-based service or application that:

17 (i) exclusively provides electronic mail or direct messaging
18 services;

19 (ii) primarily consists of news, sports, entertainment, interactive
20 video games, electronic commerce, or content that is preselected by the

1 provider for which any interactive functionality is incidental to, directly related
2 to, or dependent on the provision of such content; or

3 (iii) is used by and under the direction of an educational entity,
4 including a learning management system or a student engagement program.

5 (34) “Third party” means a natural or legal person, public authority,
6 agency, or body other than the consumer or the covered business.

7 § 2449b. EXCLUSIONS

8 This subchapter does not apply to:

9 (1) a federal, state, tribal, or local government entity in the ordinary
10 course of its operation;

11 (2) protected health information that a covered entity or business
12 associate processes in accordance with, or documents that a covered entity or
13 business associate creates for the purpose of complying with, HIPAA;

14 (3) information used only for public health activities and purposes
15 described in 45 C.F.R. § 164.512;

16 (4) information that identifies a consumer in connection with:

17 (A) activities that are subject to the Federal Policy for the Protection
18 of Human Subjects as set forth in 45 C.F.R. Part 46;

19 (B) research on human subjects undertaken in accordance with good
20 clinical practice guidelines issued by the International Council for

1 Harmonisation of Technical Requirements for Pharmaceuticals for Human

2 Use;

3 (C) activities that are subject to the protections provided in 21 C.F.R.

4 Part 50 and 21 C.F.R. Part 56; or

5 (D) research conducted in accordance with the requirements set forth

6 in subdivisions (A)–(C) of this subdivision (4) or otherwise in accordance with

7 State or federal law; and

8 (5) an entity whose primary purpose is journalism as defined in

9 12 V.S.A. § 1615(a)(2) and that has a majority of its workforce consisting of

10 individuals engaging in journalism.

11 § 2449c. MINIMUM DUTY OF CARE

12 (a) A covered business that processes a minor consumer’s data in any

13 capacity owes a minimum duty of care to the minor consumer.

14 (b) As used in this subchapter, “a minimum duty of care” means the use of

15 the personal data of a minor consumer and the design of an online service,

16 product, or feature will not benefit the covered business to the detriment of a

17 minor consumer and will not result in:

18 (1) reasonably foreseeable and material physical or financial injury to a

19 minor consumer;

20 (2) reasonably foreseeable emotional distress as defined in 13 V.S.A.

21 § 1061(2) to a minor consumer;

1 (3) a highly offensive intrusion on the reasonable privacy expectations
2 of a minor consumer;

3 (4) the encouragement of excessive or compulsive use of the online
4 service, product, or feature by a minor consumer; or

5 (5) discrimination against the minor consumer based upon race,
6 ethnicity, sex, disability, sexual orientation, gender identity, gender expression,
7 or national origin.

8 § 2449d. COVERED BUSINESS OBLIGATIONS

9 (a) A covered business subject to this subchapter shall:

10 (1) configure all default privacy settings provided to a minor consumer
11 through the online service, product, or feature to a high level of privacy;

12 (2) provide privacy information, terms of service, policies, and
13 community standards concisely and prominently;

14 (3) provide prominent, accessible, and responsive tools to help a minor
15 consumer or, if applicable, their parents or guardians to exercise their privacy
16 rights and report concerns to the covered business;

17 (4) honor the request of a minor consumer to unpublish the minor
18 consumer's social media platform account not later than 15 business days after
19 a covered business receives such a request from a minor consumer; and

20 (5) provide easily accessible and age-appropriate tools for a minor
21 consumer to limit the ability of users or covered entities to send unsolicited

1 communications.

2 (b) A violation of this section constitutes a violation of the minimum duty
3 of care as provided in section 2449c of this subchapter.

4 § 2449e. COVERED BUSINESS PROHIBITIONS

5 (a) A covered business that is reasonably likely to be accessed and subject
6 to this subchapter shall not:

7 (1) use low-friction variable reward design features that encourage
8 excessive and compulsive use by a minor consumer;

9 (2) permit, by default, an unknown adult to contact a minor consumer on
10 its platform without the minor consumer first initiating that contact;

11 (3) permit a minor consumer to be exploited by a contract on the online
12 service, product, or feature;

13 (4) process personal data of a minor consumer unless it is reasonably
14 necessary in providing an online service, product, or feature requested by a
15 minor consumer with which a minor consumer is actively and knowingly
16 engaged;

17 (5) profile a minor consumer, unless:

18 (A) the covered business can demonstrate it has appropriate
19 safeguards in place to ensure that profiling does not violate the minimum duty
20 of care;

21 (B) profiling is necessary to provide the online service, product, or

1 feature requested and only with respect to the aspects of the online service,
2 product, or feature with which a minor consumer is actively and knowingly
3 engaged; or

4 (C) the covered business can demonstrate a compelling reason that
5 profiling will benefit a minor consumer;

6 (6) sell the personal data of a minor consumer;

7 (7) process any precise geolocation information of a minor consumer by
8 default, unless the collection of that precise geolocation information is strictly
9 necessary for the covered business to provide the service, product, or feature
10 requested by a minor consumer and is then only collected for the amount of
11 time necessary to provide the service, product, or feature;

12 (8) process any precise geolocation information of a minor consumer
13 without providing a conspicuous signal to the minor consumer for the duration
14 of that collection that precise geolocation information is being collected;

15 (9) use dark patterns;

16 (10) permit a parent or guardian of a minor consumer, or any other
17 consumer, to monitor the online activity of a minor consumer or to track the
18 location of the minor consumer without providing a conspicuous signal to the
19 minor consumer when the minor consumer is being monitored or tracked; or

20 (11) use a geofence to establish a virtual boundary that is within 1,850
21 feet of any health care facility, including any mental health facility or

1 reproductive or sexual health facility, for the purpose of identifying, tracking,
2 collecting data from, or sending any notification to a minor consumer
3 regarding the minor consumer's consumer health data.

4 (b) A violation of this section constitutes a violation of the minimum duty
5 of care as provided in section 2449c of this chapter.

6 § 2449f. ATTORNEY GENERAL ENFORCEMENT

7 (a) A covered business that violates this subchapter or rules adopted
8 pursuant to this subchapter commits an unfair and deceptive act in
9 commerce in violation of section 2453 of this title.

10 (b) The Attorney General shall have the same authority under this
11 subchapter to make rules, conduct civil investigations, bring civil actions,
12 and enter into assurances of discontinuance as provided under chapter 63 of
13 this title.

14 § 2449g. LIMITATIONS

15 Nothing in this subchapter shall be interpreted or construed to:

16 (1) impose liability in a manner that is inconsistent with 47 U.S.C.
17 § 230;

18 (2) prevent or preclude any minor consumer from deliberately or
19 independently searching for, or specifically requesting, content; or

20 (3) require a covered business to implement an age verification
21 requirement, such as age gating.

1 § 2449h. RIGHTS AND FREEDOMS OF CHILDREN

2 It is the intent of the General Assembly that nothing in this act shall be
3 construed to infringe on the existing rights and freedoms of children or be
4 construed to discriminate against the child based on race, ethnicity, sex,
5 disability, sexual orientation, gender identity, gender expression, or national
6 origin.

7 Sec. 5. EFFECTIVE DATES

8 (a) This section and Sec. 2 (AI and Data Privacy Advisory Council) shall
9 take effect on July 1, 2024.

10 (b) Sec. 1 (Vermont Data Privacy Act), Sec. 3 (Protection of Personal
11 Information), and Sec. 4 (Age-Appropriate Design Code) shall take effect on
12 July 1, 2025.