

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Corrections and Institutions to which was referred
3 Senate Bill No. 127 entitled “An act relating to the procedures and review of
4 community supervision furlough revocation or interruption appeals”
5 respectfully reports that it has considered the same and recommends that the
6 House propose to the Senate that the bill be amended by striking out all after
7 the enacting clause and inserting in lieu thereof the following:

8 Sec. 1. 28 V.S.A. § 724 is amended to read:

9 § 724. TERMS AND CONDITIONS OF COMMUNITY SUPERVISION

10 FURLOUGH

11 * * *

12 (c) Appeal.

13 (1) An offender whose community supervision furlough status is
14 revoked or interrupted for 90 days or longer for a technical violation shall have
15 the right to appeal the Department’s determination to the Civil Division of the
16 Superior Court in accordance with Rule 74 of the Vermont Rules of Civil
17 Procedure. The appeal shall be based on a de novo review of the record. The
18 appellant may offer testimony, and, in its discretion for good cause shown, the
19 court may accept additional evidence to supplement the record. If additional
20 evidence is accepted by the court, the Department, through the Office of the
21 Vermont Attorney General, shall have the opportunity to present rebuttal

1 evidence, including testimony, for the court’s consideration. The notice of
2 appeal filed pursuant to Rule 74 shall include a certification that the court has
3 subject matter jurisdiction. The Department shall file an objection to subject
4 matter jurisdiction within 14 days, which shall stay the filing of the record on
5 appeal until the court issues an order on the Department’s objection. The
6 appellant shall have the burden of proving by a preponderance of the evidence
7 that the Department abused its discretion in imposing a furlough revocation or
8 interruption for 90 days or longer pursuant to subsection (d) of this section.

9 (2) An appeal filed pursuant to this subsection shall be limited to
10 determine whether the decision to interrupt or revoke an offender’s community
11 supervision furlough status was an abuse of discretion by the Department
12 based on the criteria set forth in subdivision (d)(2) of this section. The length
13 of interruption or revocation may be a consideration in the abuse of discretion
14 determination.

15 (3) An appeal filed pursuant to this subsection shall be brought in the
16 unit of the Superior Court in which the offender resided at the time that the
17 offender’s furlough status was revoked or interrupted or the unit in which the
18 offender is detained after the offender’s furlough status was revoked or
19 interrupted. If an appeal is filed pursuant to this subsection in a unit lacking
20 proper venue, the court, on its own motion or on timely motion of a party to
21 the appeal, may transfer the appeal to a unit having proper venue.

1 (d) Technical violations.

2 (1) As used in this section, “technical violation” means a violation of
3 conditions of furlough that does not constitute a new crime.

4 (2) It shall be abuse of the Department’s discretion to revoke furlough or
5 interrupt furlough status for 90 days or longer for a technical violation, unless:

6 (A) ~~the~~ The offender’s risk to reoffend can no longer be adequately
7 controlled in the community, and no other method to control noncompliance is
8 suitable; ~~or,~~

9 (B) ~~the~~ The violation or pattern of violations indicate the offender
10 poses a danger to others ~~or to the community or poses a threat to abscond or~~
11 ~~escape from furlough.~~

12 (C) The offender’s violation is absconding from community
13 supervision furlough. As used in this subdivision, “absconding” means:

14 (i) the offender has not met supervision requirements, cannot be
15 located with reasonable efforts, and has not made contact with Department
16 staff within three days if convicted of a listed crime as defined in 13 V.S.A.
17 § 5301(7) or seven days if convicted of a crime not listed in 13 V.S.A.
18 § 5301(7);

19 (ii) the offender flees from Department staff or law enforcement;
20 or

21 (iii) the offender left the State without Department authorization.

1 Sec. 2. 28 V.S.A. § 123 is amended to read:

2 § 123. DEPARTMENT OF CORRECTIONS MONITORING COMMISSION

3 (a) Creation. There is created the Corrections Monitoring Commission to
4 provide advice and counsel to the Commissioner of Corrections with regard to
5 the Commissioner’s responsibility to manage the reporting of sexual
6 misconduct; promote adherence to anti-retaliation policies; ensure overall
7 policy implementation and effectiveness; improve the transparency,
8 accountability, and cultural impact of agency decisions; and ensure that the
9 ~~determination of investigatory findings~~ Department’s investigations and any
10 resulting disciplinary actions are ~~just and appropriate~~ compliant with
11 Department policies, procedures, and directives.

12 * * *

13 (c) Powers and duties. The Commission shall have the following duties:

14 (1) Provide advice and counsel to the Commissioner of Corrections in
15 carrying out the Commissioner’s responsibilities at the Department of
16 Corrections to ~~monitor~~ review the reporting of sexual misconduct, ~~oversee~~ the
17 ~~implementation of~~ adherence to the Department’s anti-retaliation policy, ~~create~~
18 the transparency and ~~implement~~ implementation of policies relating to
19 misconduct, and ~~review the~~ disciplinary actions policies.

20 (2) ~~Examine~~ Review facility staffing needs, employee retention,
21 employee working conditions, and employee morale. The Commission may

1 engage with current and former Department employees and individuals in the
2 custody of the Department, review the Analysis of State of Vermont Employee
3 Engagement Survey Results from the Department of Human Resources, and
4 meet with the Vermont State Employees' Association to further the
5 Commission's understanding of these issues. The Commission shall report
6 annually on or before January 15 to the Commissioner of Corrections, the
7 Secretary of Human Services, the House Committees on Corrections and
8 Institutions and on Government Operations, and the Senate Committees on
9 Judiciary and on Government Operations on:

10 * * *

11 (3) Monitor the Department in the following areas:

12 * * *

13 (F) ~~investigations of~~ compliance with the policies, procedures, or
14 directives governing employee misconduct; investigations; the movement of
15 contraband in facilities; threats to personal safety; and the Department's
16 response to major events that occur in the Department of Corrections;
17 ~~including the death of an individual in the custody of the Commissioner of~~
18 ~~Corrections and the escape of an individual from a Department facility or~~
19 ~~Department custody;~~ and

20 * * *

1 (f) Assistance. The Commission shall have the administrative, and
2 technical, ~~and legal~~ assistance of the Department of Corrections. The
3 Commission shall have the legal assistance of the Office of the Attorney
4 General.

5 (g) Commissioner of Correction's duties.

6 (1) The creation and existence of the Commission shall not relieve the
7 Commissioner of ~~his or her~~ the Commissioner's duties under the law to
8 manage, supervise, and control the Department of Corrections.

9 (2) The Commissioner or designee shall produce all relevant
10 Department policies, procedures, and directives requested by the Commission
11 pursuant to its monitoring duties under this section.

12 * * *

13 (i) Confidentiality. Any information or report related to employee or
14 incarcerated individual misconduct or discipline that is provided to the
15 Commission shall be in a form that does not include personally identifiable
16 information of any of the parties to the alleged misconduct and does not
17 disclose any information that is required to be kept confidential pursuant to
18 applicable State and federal law or any applicable collective bargaining or
19 employment contract.

20 (j) Definition.

1 As used in subdivision (c)(3) of this section, “monitor” shall, when
2 appropriate, include access to incident information in a form sufficient to
3 discern the nature of the incident in question and compliance with the policies,
4 procedures, or directives governing the incident.

5 Sec. 3. APPLICABILITY

6 Notwithstanding 1 V.S.A. §§ 213 and 214, the following provisions of
7 Sec. 1 of this act shall apply retroactively to any pending appeal filed at any
8 time prior to the effective date of this act:

9 (1) the provisions of 28 V.S.A. § 724(c)(1) related to subject matter
10 jurisdiction certification and the Department’s ability to object to subject
11 matter jurisdiction; and

12 (2) 28 V.S.A. § 724(c)(3) (venue).

13 Sec. 4. EFFECTIVE DATE

14 This act shall take effect on passage.

15 and that after passage the title of the bill be amended to read: “An act
16 relating to clarifying community supervision furlough appeals and the powers
17 of the Corrections Monitoring Commission”

18 (Committee vote: _____)

19 _____

20 Representative _____

21 FOR THE COMMITTEE