1	<u> Unofficial – As Passed House – H.157 <mark>with comparison to Senate-adopted</mark></u>
2	provisions of S.163
3	Sec. 1. FINDINGS
4	The General Assembly finds that:
5	(1) There is currently no master list of residential construction
6	contractors operating in the State.
7	(2) There is no standard process for determining or adjudicating
8	construction contract fraud complaints either on the part of contractors or
9	consumers.
10	(3) Public authorities have no mechanism to contact all contractors
11	when necessary to provide updates to public health requirements, safe working
12	protocols, codes and standards, and available trainings and certifications.
13	(4) Wide dissemination of information on codes, standards, and
14	trainings is vital to improving construction techniques throughout the State's
15	construction industry. Since building thermal conditioning represents over
16	one-quarter of the State's greenhouse gas emissions, improving energy
17	performance is a key strategy for meeting the requirements of the Global
18	Warming Solutions Act, 2020 Acts and Resolves No. 153.
19	(5) While registration is not licensure and confers no assurance of
20	competence, consumers have no way of knowing whether a contractor is
21	operating legally or has been subject to civil claims or disciplinary actions.

(Unofficial – House - H.157 – with S.163 comparison)

1	(6) A noncommercial, standardized public listing will provide
2	contractors an opportunity to include in their record optional third-party, State-
3	sanctioned certifications.
4	Sec. 2. 3 V.S.A. § 122 is amended to read:
5	§ 122. OFFICE OF PROFESSIONAL REGULATION
6	The Office of Professional Regulation is created within the Office of the
7	Secretary of State. The Office of Professional Regulation shall have a director
8	who shall be is an exempt employee appointed by the Secretary of State and
9	shall be an exempt employee. The following boards or professions are
10	attached to the Office of Professional Regulation:
11	* * *
12	(50) Residential Contractors
	(50) Residential Contractors Sec. 3. 26 V.S.A. chapter 107 is added to read:
12	
12 13	Sec. 3. 26 V.S.A. chapter 107 is added to read:
12 13 14	Sec. 3. 26 V.S.A. chapter 107 is added to read: CHAPTER 107. RESIDENTIAL CONTRACTORS
12 13 14 15	Sec. 3. 26 V.S.A. chapter 107 is added to read: <u>CHAPTER 107. RESIDENTIAL CONTRACTORS</u> <u>Subchapter 1. General Provisions</u>
12 13 14 15 16	Sec. 3. 26 V.S.A. chapter 107 is added to read: <u>CHAPTER 107. RESIDENTIAL CONTRACTORS</u> <u>Subchapter 1. General Provisions</u> <u>§ 5501. REGISTRATION REQUIRED</u>
12 13 14 15 16 17	Sec. 3. 26 V.S.A. chapter 107 is added to read: <u>CHAPTER 107. RESIDENTIAL CONTRACTORS</u> <u>Subchapter 1. General Provisions</u> <u>§ 5501. REGISTRATION REQUIRED</u> (a) A person shall register with the Office of Professional Regulation prior

1	[A person shall register with the Office of Professional Regulation prior to
2	offering or contracting with a homeowner to perform construction,
3	<mark>remodeling, or home improvement work on a residential dwelling unit or on a</mark>
4	building or premises with four or fewer residential dwelling units, in exchange
5	for consideration of more than \$2,000.00, including labor and materials.]
6	
7	(b) Unless otherwise exempt under section 5502 of this title, as used in this
8	chapter, "residential construction" means to build, demolish, or alter a
9	residential dwelling unit, or a building or premises with four or fewer
10	residential dwelling units, in this State, and includes interior and exterior
11	construction, renovation, and repair; painting; paving; roofing; weatherization;
12	installation or repair of heating, plumbing, solar, electrical, water, or
13	wastewater systems; and other activities the Office specifies by rule consistent
14	with this chapter.
15	<u>§ 5502. EXEMPTIONS</u>
16	This chapter does not apply to:
17	(1) an employee acting within the scope of his or her employment for a
18	business organization registered under this chapter;
19	(2) a professional engineer, licensed architect, or a tradesperson licensed
20	by the Department of Public Safety acting within the scope of his or her
21	license;

(Unofficial – House - H.157 – with S.163 comparison)

1	(3) delivery or installation of consumer appliances, audio-visual
2	equipment, telephone equipment, or computer network equipment;
3	(4) landscaping;
4	(5) work on a structure that is not attached to a residential building; or
5	(6) work that would otherwise require registration that a person
6	performs in response to an emergency, provided the person applies for
7	registration within a reasonable time after performing the work.
8	§ 5503. MANDATORY REGISTRATION AND VOLUNTARY
9	CERTIFICATION DISTINGUISHED
10	(a)(1) The system of mandatory registration established by this chapter is
11	intended to protect against fraud, deception, breach of contract, and violations
12	of law, but is not intended to establish standards for professional qualifications
13	or workmanship that is otherwise lawful.
14	(2) The provisions of 3 V.S.A. § 129a, with respect to a registration,
15	shall be construed in a manner consistent with the limitations of this
16	subsection.
17	(b) The system of voluntary certification established in this chapter is
18	intended to provide consumers and contractors with a publicly available,
19	noncommercial venue for contractors to list optional approved certifications.
20	The Director of Professional Regulation, in consultation with public safety

(Unofficial – House - H.157 – with S.163 comparison) Page 5 of 13

1	officials and recognized associations or boards of builders, remodelers,
2	architects, and engineers, may:
3	(1) adopt rules providing for the issuance of voluntary certifications, as
4	defined in subdivision 3101a(1) of this title, that signify demonstrated
5	competence in particular subfields and specialties related to residential
6	construction;
7	(2) establish minimum qualifications, and standards for performance and
8	conduct, necessary for certification; and
9	(3) discipline a certificant for violating adopted standards or other law,
10	with or without affecting the underlying registration.
11	Subchapter 2. Administration
12	<u>§ 5505. DUTIES OF THE DIRECTOR</u>
13	(a) The Director of Professional Regulation shall:
14	(1) provide information to the public concerning registration,
15	certification, appeal procedures, and complaint procedures;
16	(2) administer fees established under this chapter;
17	(3) receive applications for registration or certification, issue
18	registrations and certifications to applicants qualified under this chapter, deny
19	or renew registrations or certifications, and issue, revoke, suspend, condition,
20	and reinstate registrations and certifications as ordered by an administrative
21	law officer; and

(Unofficial – House - H.157 – with S.163 comparison) Page 6 of 13

1	(4) prepare and maintain a registry of registrants and certificants.
2	(b) The Director, after consultation with an advisor appointed pursuant to
3	section 5506 of this title, may adopt rules to implement this chapter.
4	<u>§ 5506. ADVISORS</u>
5	(a) The Secretary of State shall appoint two persons pursuant to 3 V.S.A.
6	§ 129b to serve as advisors in matters relating to residential contractors and
7	construction.
8	(b) To be eligible to serve, an advisor shall:
9	(1) register under this chapter;
10	(2) have at least three years' experience in residential construction
11	immediately preceding appointment; and
12	(3) remain active in the profession during his or her service.
13	(c) The Director of Professional Regulation shall seek the advice of the
14	advisors in implementing this chapter.
15	<u>§ 5507. FEES</u>
16	A person regulated under this chapter shall pay the following fees at initial
17	application and biennial renewal:
18	(1) Registration, individual: \$75.00.
19	(2) Registration, business organization: \$250.00.
20	(3) State certifications: \$75.00 for a first certification and \$25.00 for
21	each additional certification.

(Unofficial – House - H.157 – with S.163 comparison) Page 7 of 13

1	Subchapter 3. Registrations
2	<u>§ 5508. ELIGIBILITY</u>
3	To be eligible for registration, the Director of Professional Regulation shall
4	find that the applicant is in compliance with the provisions of this chapter and
5	applicable State law and has satisfied any judgment order related to the
6	provision of professional services to a homeowner.
7	<u>§ 5509. REQUIREMENTS OF REGISTRANTS</u>
8	(a) Insurance. A person registered under this chapter shall maintain
9	minimum liability insurance coverage in the amount of \$300,000.00 per claim
10	and \$1,000,000.00 aggregate, evidence of which may be required as a
11	precondition to issuance or renewal of a registration.
12	(b) Writing.
13	(1) A person registered under this chapter shall execute a written
14	contract prior to receiving a deposit or commencing residential construction
15	work if the estimated value of the labor and materials exceeds \$3,500.00
16	<u>[\$1,000].</u>
17	(2) A contract shall specify:
18	(A) Price. One of the following provisions for the price of the
19	contract:
20	(i) a maximum price for all work and materials;

(Unofficial – House - H.157 – with S.163 comparison) Page 8 of 13

1	(ii) a statement that billing and payment will be made on a time
2	and materials basis, not to exceed a maximum price; or
3	(iii) a statement that billing and payment will be made on a time
4	and materials basis and that there is no maximum price.
5	(B) Work dates. Estimated start and completion dates.
6	(C) Scope of work. A description of the services to be performed and
7	a description of the materials to be used.
8	(D) Change order provision. A description of how and when
9	amendments to the contract may be approved and recorded.
10	(3) The parties shall record an amendment to the contract in a signed
11	writing.
12	(c) Down payment.
13	(1) If a contract specifies a maximum price for all work and materials or
14	a statement that billing and payment will be made on a time and materials
15	basis, not to exceed a maximum price, the contract may require a down
16	payment of up to one-half of the contract price or of the price of materials,
17	whichever is greater.
18	(2) If a contract specifies that billing and payment will be made on a
19	time and materials basis and that there is no maximum price, the contract may
20	require a down payment as negotiated by the parties.

1	[(c) Down payment. Unless a contract specifies that billing and payment
2	will be made on a time and materials basis and that there is no maximum
3	price, the contract may require a down payment of up to one-third of the
4	contract price, or of the price of materials, whichever is greater.]
5	§ 5510. PROHIBITIONS AND REMEDIES
6	(a) A person who does not register as required pursuant to this chapter may
7	be subject to a civil penalty for unauthorized practice as provided in 3 V.S.A. §
8	<u>127(b).</u>
9	[(a) A person who does not register pursuant to this chapter when required
10	engages in unauthorized practice pursuant to 3 V.S.A. § 127.]
11	(b) The Office of Professional Regulation may discipline a registrant or
12	certificant for unprofessional conduct as provided in 3 V.S.A. § 129a, except
13	that 3 V.S.A. § 129a(b) does not apply to a registrant.
14	(c) The following conduct by a registrant, certificant, applicant, or person
15	who later becomes an applicant constitutes unprofessional conduct:
16	(1) failure to enter into a written contract when required by this chapter;
17	(2) failure to maintain liability or workers' compensation insurance as
18	required by law;
19	(3) committing a deceptive act in commerce in violation of 9 V.S.A.
20	<u>§ 2453;</u>

(Unofficial – House - H.157 – with S.163 comparison)

1	(4) falsely claiming certification under this chapter, provided that this
2	subdivision does not prevent accurate and nonmisleading advertising or
3	statements related to credentials that are not offered by this State; and
4	(5) selling or fraudulently obtaining or furnishing a certificate of
5	registration, certification, license, or any other related document or record, or
6	assisting another person in doing so, including by reincorporating or altering a
7	trade name for the purpose or with the effect of evading or masking revocation,
8	suspension, or discipline against a registration issued under this chapter.
9	Sec. 4. IMPLEMENTATION
10	(a) Notwithstanding any contrary provision of 26 V.S.A. chapter 107:
11	(1) The initial biennial registration term for residential contractors
12	pursuant to 26 V.S.A. chapter 107 shall begin on April 1, 2022.
13	(2) The Secretary of State may begin receiving applications for the
14	initial registration term on December 1, 2021.
15	(3)(A) The registration fee for individuals who submit complete
16	registration requests between December 1, 2021 and March 31, 2022 is \$25.00
17	and between April 1, 2022 and March 31, 2023, the fee is \$50.00.
18	(B) The registration fee for business organizations that submit
19	complete registration requests between December 1, 2021 and March 31, 2022
20	is \$175.00 and between April 1, 2022 and March 31, 2023, the fee is \$200.00.

(Unofficial – House - H.157 – with S.163 comparison) Page 11 of 13

1	(4) Prior to April 1, 2023, the Office of Professional Regulation shall
2	not take any enforcement action for unauthorized practice under 26 V.S.A.
3	§ 5510(a) against a residential contractor who fails to register as required by
4	this act.
5	(b) On or before July 1, 2022, the Director of Professional Regulation shall
6	establish an initial set of voluntary certifications, to include at minimum
7	OSHA standards on construction projects and components of energy-efficient
8	"green" building for insulators, carpenters, and heating and ventilation
9	installers.
10	Sec. 5. CREATION OF POSITIONS WITHIN THE OFFICE OF
11	PROFESSIONAL REGULATION; LICENSING.
12	(a) There are created within the Secretary of State's Office of Professional
13	Regulation one new position in licensing and one new position in enforcement.
14	(b) In fiscal year 2022, the amount of \$200,000.00 in special funds is
15	appropriated to the Secretary of State to fund the positions created in
16	subsection (a) of this section.
17	[(a) There are created within the Secretary of State's Office of Professional
18	Regulation two new positions in the licensing division.
19	(b) Any funding necessary to support the positions created in subsection (a)
20	of this section and the implementation of 26 V.S.A. chapter 105 created in

1	<u>Sec. 9 of this act shall be derived from the Office's Professional Regulatory</u>
2	Fee Fund and not from the General Fund.]
3	
4	Sec. 6. SECRETARY OF STATE; STATUS REPORT
5	On or before January 15, 2023, the Office of Professional Regulation shall
6	report to the House Committee on General, Housing, and Military Affairs and
7	on Government Operations and to the Senate Committees on Economic
8	Development, Housing and General Affairs and on Government Operations
9	concerning the implementation of 26 V.S.A. chapter 107, including:
10	(1) the number of registrations and certifications;
11	(2) the resources necessary to implement the chapter;
12	(3) the number and nature of any complaints or enforcement actions;
13	and
14	(4) any other issues the Office deems appropriate.
15	Sec. 7. EFFECTIVE DATE
16	This act shall take effect on July 1, 2021.

	(Unofficial – House - H.157 – wi	th S.163 compared the state of	rison)	Page 13 of 13
1				
2				
3				
4	(Committee vote:	_)		
5				
6			Representative	
7			FOR THE COM	MITTEE