# STATE OF VERMONT 

JOINT FISCAL OFFICE

## Memorandum

To: Senate Committee on Appropriations
From: Daniel Dickerson, Joint Fiscal Office
Cc: Legislative Branch Department Heads
Date: $\quad$ March 11, 2022
Subject: Fiscal Year 2023 Legislative Branch Budgets
The fiscal year 2023 legislative branch appropriation request is $\$ 19,158,459$. This request is $\$ 1,679,387$ above the adjusted fiscal year 2022 appropriations (adjusted to include the budget adjustment request), a growth rate of $9.6 \%$. The two biggest cost drivers are 1) pay act and benefits changes, 2) rent costs for new legislative space. Taken alone, these two items represent a growth rate of $8.0 \%$. All remaining cost drivers represent a $1.6 \%$ growth rate. Overall branch budget numbers are shown below, with an explanation of budget pressures on the following page and department-level appropriations at the end of this memo.

| Legislative Branch FY22 BAA and FY23 Appropriation - Request |  |  |
| :--- | ---: | ---: |
|  | FY22 Budget <br> Adjustment | FY23 Big Bill |
| FY22 Legislative Branch appropriations (Act 74) | $\$ 17,184,072$ |  |
| FY22 BAA request | $\$ 295,000$ |  |
| FY22 Legislative Branch appropriations w/ BAA | $\$ 17,479,072$ |  |
| FY23 Base budget |  | $\$ 17,479,072$ |
| Annualize pay act and benefits changes |  | $\$ 637,646$ |
| Internal service fund increases (incl. new space) |  | $\$ 750,048$ |
| Personnel changes |  | $\$ 190,703$ |
| All other changes |  | $\$ 100,990$ |
| FY23 Legislative Branch appropriation request |  | $\$ 19,158,459$ |
| Dollar Change (FY22 BAA. to FY23) |  | $\$ 1,679,387$ |
| Percent Change (FY22 BAA to FY23) |  | $9.6 \%$ |

## Budget Pressures:

1. Annualize FY22 BAA items: The fiscal year 2022 budget adjustment request for the legislative branch included three new operating budget requests totaling $\$ 295,000$. Two of the items were within the Joint Fiscal Office budget, the IT project review consultant at $\$ 125,000$ and the limited-service position at $\$ 65,000$ (full year cost of $\$ 10$
2. Pay Act and Benefits changes: Legislative staff and legislators received $4.15 \%$ salary increases in July 2021. Additionally, the state-share cost for employees participating in the defined benefit plan increased from $21.4 \%$ to $25.5 \%$ in FY22. Finally, health care premiums will increase by $7 \%$ on January 1, 2022 and $7 \%$ on January 1, 2023, which averages out to a $10.7 \%$ increase in FY23. All these increases have been included in the FY23 budget requests as increases needed to maintain base services. Taken alone, the pay act and benefits changes represent roughly a third of branch-wide budget growth from FY22 to FY23.
3. Internal Service Fund changes: Starting in FY23, the legislative branch will begin paying for new space that has been taken over by the branch in 2 and 4 Aiken, and at 109 and 133 State. Some of this cost will go down in future years as some space in 109 and 133 State will go back to the executive branch. Additionally, the cost for workers' compensation and various liability insurances has increased for the branch. Taken together these internal service fund cost increases represent almost half of budget growth from FY22 to FY23
4. Personnel changes: Budget pressures under this line item can be broken up into two categories.
a. Staffing changes - Legislative offices have undergone many staffing changes in FY22. In cases where new employees were hired to fill existing positions, the new individuals that have been hired are primarily opting into higher cost benefits packages than previous incumbents, or in the case of new positions, higher than budgeted.
b. New staff - This category includes full annual funding for the JFO limitedservice position of $\$ 105,000(\$ 65,000$ of this is funded in the FY22 BAA). JFO also converted a temporary position to a permanent part-time position with benefits. Finally, the new capitol police officer authorized in Act 74 of 2021 was recruited at a higher salary than originally budgeted.
5. Other budget pressures: The remaining budget pressures represent approx. $\$ 100,000$ of branch budget growth.
a. These pressures and are mainly tied to increased costs for information technology (IT) contracts and software licenses tied to current services. The IT department has mitigated some of these increases by reducing new projects, but some new funding is needed in FY23 to cover these costs. The remaining budget pressures can be attributed to minor increases in branch operating costs.

| Legislative Branch budgets - department breakdown |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: |
|  | FY22 | FY23 | Change | Change |
| Department | Appropriation |  |  |  |
| Legislature $^{2}$ | Request | $\$$ | $\%$ |  |
| Legislative Counsel $^{\text {L }}$ | $\$ 8,906,637$ | $\$ 9,901,100$ | $\$ 994,463$ | $11.2 \%$ |
| Legislative IT | $\$ 3,400,236$ | $\$ 3,656,402$ | $\$ 256,166$ | $7.5 \%$ |
| Joint Fiscal Office | $\$ 1,591,915$ | $\$ 1,705,238$ | $\$ 113,323$ | $7.1 \%$ |
| Sgt. At Arms | $\$ 2,512,260$ | $\$ 2,722,113$ | $\$ 209,853$ | $8.4 \%$ |
| Total | $\$ 1,068,024$ | $\$ 1,173,606$ | $\$ 105,582$ | $9.9 \%$ |

[^0]
## FY2023 Legislature Program Budget

| PROGRAMS |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | FY20 | FY21 | FY22 est. | FY23 req. |
| Legislature | 1,360,218 | 1,530,160 | 1,662,274 | 2,286,627 |
| Other Personal Services | 19\% | 23\% | 18\% | 23\% |
| Operating Expenses |  |  |  |  |
| Internal Service Expenses |  |  |  |  |
| House of Representatives | 3,873,846 | 2,507,093 | 4,067,654 | 4,231,654 |
| Member Salaries | 54\% | 38\% | 45\% | 43\% |
| Member Per Diems |  |  |  |  |
| Senate | 832,053 | 589,984 | 892,900 | 928,900 |
| Member Salaries | 12\% | $9 \%$ | 10\% | 9\% |
| Member Per Diems |  |  |  |  |
| General Staff | 211,285 | 190,059 | 543,997 | 570,011 |
| Speaker/Pro Tem. Staff | 3\% | $3 \%$ | 6\% | 6\% |
| HR Department |  |  |  |  |
| House Clerk | 475,015 | 524,637 | 516,685 | 528,872 |
|  | 7\% | 8\% | 6\% | 5\% |
| Senate Secretary | 421,071 | 409,774 | 450,056 | 461,204 |
|  | 6\% | 6\% | 5\% | 5\% |
| Legislative Operations | - | 792,930 | 855,420 | 893,832 |
|  | 0\% | 12\% | 10\% | 9\% |
|  | 7,173,487 | 6,544,637 | 8,988,986 | 9,901,100 |

NARRATIVE \& KEY CHANGES

FY22 Appropriation $\$ 8,906,637$ GF (includes FY22
BAA of $\$ 105,000$ )

FY23 Budget Request \$9,901,100 GF (Gov. Rec.)

Percentage Change in Budget Request

* Funding increase of \$994,463 (11.2\%) (Gov.)
* Excluding FY22 non-discretionary pay act, benefits and internal service increases \$40,060 (0.5\%)(Gov.)


## Budget Ups/Downs

* Increase - Annualized pay act (+\$171k).
* Increase - Retirement and Health increases
(+\$55k).
* Increase - Fee-for-space and other internal service fund costs ( $+\$ 729 \mathrm{k}$ )
* Increase - committee staff hours and step increases (+\$15k)
* Increase - other misc. (+\$25k)

Carryforward

* Carry-forward funding from FY21 and est. from FY22 has been tentatively allocated for various onetime initiatives - see supplemental budget sheet for Legislature.

Peformance metrics
Legislative Printing and Copying Costs
(10 year snapshot)


FY2023 Legislative Budget
2/15/2022


## Legislative carry-forward tracking

Joint Fiscal Office

| Use | FY21 | FY22 | FY23 | notes |
| :---: | :---: | :---: | :---: | :---: |
| GF carry-forward - beginning of year | 1,451,659.00 | 3,304,111.00 | 212,212.00 |  |
|  |  |  |  |  |
| reversion | (350,000.00) | $(140,000.00)$ |  |  |
| redistricting | (74,315.00) |  |  |  |
| CRF reimb. Of PY expenses expenses | 728,765.00 | 304,450.00 |  |  |
| New member orientation | (11,690.00) |  | $(25,000.00)$ |  |
| Retirement FY21 actuarial |  | (40,000.00) |  | FY 22 work funded with separate appropriation in Act 74-\$200,000 |
| Health regulatory analysis (Kinzer) |  |  |  | funded in BAA, no CF needed |
| ARPA outreach |  | (40,000.00) |  |  |
| IT Project review |  | $(125,000.00)$ |  |  |
| legislative chair off-session pay |  | $(45,000.00)$ | $(45,000.00)$ |  |
| HR assistant |  | $(105,000.00)$ |  |  |
| JFO limited-service position |  | (65,000.00) |  | JFO will cover remaining cost |
| NCSL pay study |  | $(30,000.00)$ |  |  |
| HR items |  | (30,000.00) | $(15,000.00)$ | salary ranges, legal retainer, sexual harassment training |
| Statehouse code study |  | (15,000.00) |  | from the Sgt. At Arms |
| legislative facility coordinator |  | $(45,000.00)$ | $(15,000.00)$ | Tricia Harper - contract currently through 08/2022 |
| Child care study |  | $(400,000.00)$ |  | no funding provided in Act 45 for study |
| CRF projects after Dec. 30 |  | (250,000.00) |  | for uncompleted projects after 12/30 |
| 2-4 Aiken improvements |  | (685,000.00) |  | \$185k for 2 Aiken 3rd fl, and \$500k for 4 Aiken |
| Statehouse expansion (BAA) |  | (1,500,000.00) |  | Backfill with ARPA? |
| yearly budget surplus/(deficit) | 1,559,692.00 | 118,651.00 |  | FY22 operating surplus is estimated |
|  |  |  |  |  |
| GF carry-forward - end of year | 3,304,111.00 | 212,212.00 | 112,212.00 |  |
|  |  |  |  |  |
| Other potential non-GF |  |  |  |  |
| FFF study bldg. modifications |  | (2,500,000.00) |  | CRF funds in Act 74 |
| building addition planning |  |  | (1,500,000.00) | ARPA capital projects? |
| other? |  |  | $(685,000.00)$ | 2-4 Aiken; capital bill or ARPA? |
| Non-GF total | - | (2,500,000.00) | (2,185,000.00) |  |

[^1]
## FY2023 Legislative Counsel



FY2023 Legislative Information Technology
2/14/2022

\begin{tabular}{|c|c|c|c|c|c|}
\hline \begin{tabular}{l}
Full-Time Positions \\
Part-Time/Session Positions \\
SOURCES OF FUNDS \\
General fund appropriation \\
Pay Act \\
27th pay period \\
Retirement increase
\end{tabular} \& \begin{tabular}{l}
FY20 \\
Actual \\
7 \\
1 \\
1,412,146 \\
23,150
\end{tabular} \& \begin{tabular}{l}
FY21 \\
Actual \\
7 \\
1 \\
1,419,819 \\
27,000
\end{tabular} \& \begin{tabular}{l}
FY22 \\
Budgeted \\
8 \\
1 \\
\(1,591,915\)
\end{tabular} \& \begin{tabular}{c} 
FY22 \\
Estimated \\
8 \\
1 \\
\\
\(1,591,915\) \\
28,000 \\
\\
17,000 \\
\hline
\end{tabular} \& FY23 Request
\[
1,705,238
\] \\
\hline \begin{tabular}{l}
TOTAL SOURCES \\
USES OF FUNDS \\
Personal Services \\
Full-Time Staff Salaries \\
New position \\
Session Staff Salaries \\
Overtime \\
FICA/Medicare \\
Health insurance \\
Retirement \\
Dental \\
Life insurance \\
Disability \\
Employee assistance program \\
Worker's Compensation Unemployment Compensation Catamount Health \\
Other personal services
\end{tabular} \& 1,435,296
\[
\begin{array}{r}
492,198 \\
- \\
10,822 \\
372 \\
36,661 \\
101,649 \\
90,228 \\
5,027 \\
2,004 \\
770 \\
198
\end{array}
\] \& 1,446,819
\[
\begin{array}{r}
564,907 \\
- \\
- \\
380 \\
41,062 \\
120,014 \\
102,067 \\
6,494 \\
2,281 \\
774 \\
220 \\
- \\
- \\
498
\end{array}
\] \& \(1,591,915\)

541,216
132,000
15,096
-
42,558
120,014
97,003
6,653
2,284
1,245
224
1,000
1,500
500

2,500 \& $$
\begin{array}{r}
\hline 1,636,915 \\
\\
608,116 \\
- \\
15,724 \\
500 \\
47,724 \\
134,841 \\
126,481 \\
7,354 \\
2,566 \\
1,399 \\
256 \\
1,000 \\
1,500 \\
500 \\
2,500 \\
\hline
\end{array}
$$ \& $\begin{array}{r}1,705,238 \\ \\ \\ 649,293 \\ - \\ 15,724 \\ 500 \\ 50,874 \\ 151,384 \\ 137,433 \\ 5,971 \\ 3,253 \\ 1,104 \\ 264 \\ 1,030 \\ 1,460 \\ 500 \\ 3,094 \\ \hline 108\end{array}$ <br>

\hline | Subtotal Personal Services |
| :--- |
| Operating Expenses |
| Fee for space |
| VISION |
| Single Audit allocation |
| Insurances |
| Advertising |
| Licensing |
| Books \& Subscriptions |
| Office Supplies |
| Office Equipment |
| In-State Travel |
| Out-of-State Travel |
| ADS Internet |
| ADS Telephone |
| Telecommunications |
| IT Contracts and Services |
| Hardware |
| Software Licenses |
| IT \& Data Processing Supplies |
| Training |
| Repair \& Maintenance |
| Other payments, adjustments |
| Subtotal Operating Expenses | \& | 739,929 |
| ---: |
|  |
| 488 |
| - |
| - |
| - |
| 3,784 |
| 40 |
| 1,150 |
| 1,384 |
| 1,428 |
| - |
| - |
| 87,177 |
| 44,036 |
| 18,405 |
| 164,241 |
| 162,765 |
| 69,553 |
| 24,442 |
| 7,905 |
| 77,340 |
| 6,397 |
| 670,535 | \& $\begin{array}{r}838,698 \\ \\ - \\ 4,077 \\ - \\ - \\ - \\ 600 \\ 82 \\ 774 \\ - \\ 34 \\ - \\ 90,320 \\ 25,836 \\ 7,534 \\ 91,038 \\ 48,985 \\ 32,940 \\ 5,049 \\ 449 \\ 30,440 \\ 6,911 \\ \hline 345,069\end{array}$ \& | 963,793 |
| :---: |
|  |
| 34,448 |
| 6,385 |
| - |
| 3,432 |
| 1,000 |
| - |
| 500 |
| 500 |
| 500 |
| - |
| 2,500 |
| 86,922 |
| 54,000 |
| 26,281 |
| 73,340 |
| 78,309 |
| 134,543 |
| 23,600 |
| 10,000 |
| 82,521 |
| - |
| 618,781 | \& | 950,461 |
| ---: |
|  |
| 34,448 |
| 6,385 |
| - |
| 3,432 |
| 1,000 |
| - |
| 500 |
| 500 |
| 500 |
| - |
| 2,500 |
| 86,922 |
| 92,000 |
| 9,000 |
| 152,743 |
| 133,640 |
| 187,385 |
| 25,140 |
| 10,000 |
| 59,546 |
| - |
| 805,641 | \& \[

$$
\begin{array}{r}
\hline 1,021,884 \\
\\
34,957 \\
5,310 \\
500 \\
3,535 \\
1,000 \\
- \\
500 \\
- \\
- \\
- \\
2,500 \\
88,027 \\
61,927 \\
8,809 \\
139,235 \\
61,073 \\
183,984 \\
23,878 \\
10,000 \\
53,119 \\
5,000 \\
\hline 683,354
\end{array}
$$
\] <br>

\hline TOTAL USES \& 1,410,464 \& 1,183,767 \& 1,582,574 \& 1,756,102 \& 1,705,238 <br>
\hline OPERATING BALANCE \& 24,832 \& 263,052 \& 9,341 \& $(119,187)$ \& - <br>

\hline | ONE-TIME ACTIVITIES |
| :--- |
| Carry forward |
| Carry forward reversion |
| Rescission |
| IT project reserve |
| CRF Reimbursement |
| Intrusion prevention hardware |
| Completion of FY21 budgeted projects |
| NET BALANCE | \& | 48,618 |
| :--- |
|  |
| 73,450 | \& $\begin{array}{r}73,450 \\ \\ 51,898 \\ \\ \hline \mathbf{3 8 8 , 4 0 0}\end{array}$ \& \[

$$
\begin{array}{r}
281,347 \\
(120,000) \\
\\
(60,000) \\
\\
(25,000) \\
(64,700) \\
\hline 20,988
\end{array}
$$

\] \& \[

$$
\begin{array}{r}
388,400 \\
(120,000) \\
(75,000) \\
\\
\hline \mathbf{7 4 , 2 1 3}
\end{array}
$$

\] \& \[

$$
\begin{gathered}
74,213 \\
(50,000) \\
\hline 24,213
\end{gathered}
$$
\] <br>

\hline
\end{tabular}

\begin{tabular}{|c|c|c|c|c|c|}
\hline \begin{tabular}{l}
Full-time positions \\
Part-time/Session positions \\
SOURCES OF FUNDS \\
General fund appropriation \\
Pay Act \\
Retirement increase \\
27th pay period
\end{tabular} \& FY20
Actual

13
3

$2,023,053$
48,000 \& FY21
Actual

14
1

$2,093,770$
49,000 \& FY22
Budgeted

15
1
2,322,260 \& FY22
Estimated
w/ BAA
16
1
$2,512,260$
64,000
19,000 \& FY23
Request <br>
\hline 5 TOTAL SOURCES \& 2,071,053 \& 2,142,770 \& 2,322,260 \& 2,595,260 \& 2,722,113 <br>
\hline \multicolumn{6}{|l|}{USES OF FUNDS Personal Services} <br>
\hline 6 Salaries \& 1,135,340 \& 1,327,956 \& 1,375,938 \& 1,360,979 \& 1,477,893 <br>
\hline 7 Temp. Employees - Salary/FICA \& 118,940 \& 511 \& 38,130 \& 13,745 \& <br>
\hline 8 Limited-service position \& \& \& \& 65,000 \& 105,000 <br>
\hline 9 FICA/Medicare \& 84,410 \& 99,054 \& 104,139 \& 104,115 \& 113,059 <br>
\hline 0 Health insurance \& 154,958 \& 184,608 \& 213,911 \& 182,924 \& 240,152 <br>
\hline 1 Retirement \& 146,351 \& 167,121 \& 194,201 \& 230,834 \& 254,531 <br>
\hline 2 Dental \& 8,851 \& 9,937 \& 11,504 \& 10,547 \& 13,648 <br>
\hline 3 Life insurance \& 4,007 \& 4,520 \& 5,276 \& 4,902 \& 6,402 <br>
\hline 4 Disability \& 2,607 \& 1,937 \& 3,349 \& 3,130 \& 2,512 <br>
\hline 5 Employee assistance program \& 377 \& 426 \& 480 \& 512 \& 528 <br>
\hline 6 WC and Catamount \& 2,175 \& 4,040 \& 4,867 \& 4,867 \& 5,750 <br>
\hline 7 Contract - Kavet \& 190,066 \& 144,859 \& 170,000 \& 170,000 \& 175,000 <br>
\hline 8 Contract - IT Project review \& \& \& \& 125,000 \& 125,000 <br>
\hline 9 Contract - Brighton \& 7,952 \& - \& - \& - \& - <br>
\hline 0 Contract - Office IT general \& 548 \& - \& 3,500 \& 3,500 \& 3,500 <br>
\hline 1 Contract - JFO website \& \& 12,595 \& 13,500 \& 13,500 \& 13,500 <br>
\hline 22 Other personal services \& 27,543 \& 16,367 \& 12,500 \& 12,500 \& 15,000 <br>
\hline 23 Subtotal Personal Services \& 1,884,124 \& 1,973,931 \& 2,151,295 \& 2,306,055 \& 2,551,475 <br>
\hline \multicolumn{6}{|l|}{Operating Expenses} <br>
\hline 24 Hardware \& Software \& 34,109 \& 34,348 \& 35,000 \& 35,000 \& 40,000 <br>
\hline 25 Office Supplies and Equipment \& 1,888 \& 5,554 \& 4,000 \& 8,500 \& 5,000 <br>
\hline 26 Fee for space \& 48,411 \& 49,515 \& 52,708 \& 52,708 \& 53,487 <br>
\hline 27 Advertising \& 1,783 \& 3,738 \& 2,000 \& 5,500 \& 2,500 <br>
\hline 28 Printing \& copying \& 1,446 \& 1,116 \& 1,500 \& 1,500 \& 1,500 <br>
\hline 29 Dues \& subscriptions \& 23,469 \& 13,020 \& 23,000 \& 20,000 \& 20,000 <br>
\hline 30 Registrations \& 3,177 \& 118 \& 3,000 \& 3,000 \& 3,000 <br>
\hline 31 Insurances \& 3,201 \& 6,949 \& 7,655 \& 7,655 \& 11,755 <br>
\hline 32 In state travel expenses \& 1,512 \& - \& 1,500 \& 1,500 \& 1,500 <br>
\hline 33 Out of state travel expenses \& training \& 5,484 \& - \& 12,000 \& 12,000 \& 15,000 <br>
\hline 34 Accounting (audit/VISION) \& 12,178 \& 13,552 \& 14,260 \& 14,260 \& 13,896 <br>
\hline 35 Other payments, adjustments \& 5,387 \& 4,445 \& 5,000 \& 5,000 \& 3,000 <br>
\hline 36 Subtotal Operating Expenses \& 142,046 \& 132,354 \& 161,623 \& 166,623 \& 170,638 <br>
\hline 37 TOTAL USES \& 2,026,170 \& 2,106,285 \& 2,312,918 \& 2,472,678 \& 2,722,113 <br>
\hline 38 OPERATING BALANCE \& 44,883 \& 36,485 \& 9,342 \& 122,582 \& - <br>
\hline \multicolumn{6}{|l|}{ONE-TIME ACTIVITIES} <br>
\hline 39 Carry forward \& 140,042 \& 97,985 \& 118,380 \& 181,968 \& 107,250 <br>
\hline 40 Carry forward reversion \& $(30,000)$ \& $(25,000)$ \& $(50,000)$ \& $(50,000)$ \& <br>
\hline Blue House Group (JFO website/projects) \& $(14,760)$ \& \& $(10,000)$ \& $(10,000)$ \& $(10,000)$ <br>
\hline One-time IT/Budget system back-up \& \& \& $(11,300)$ \& $(11,300)$ \& $(5,000)$ <br>
\hline NCSL Eastern States Conference \& $(7,500)$ \& \& \& \& <br>
\hline 44 CRF reimbursement for FY20 expenses \& \& 72,497 \& \& \& <br>
\hline 45 One-time personnel expense \& \& \& $(30,000)$ \& $(56,000)$ \& <br>
\hline 46 Deb Brighton FY22-23 contract \& \& \& \& $(45,000)$ \& $(10,000)$ <br>
\hline 47 Steve Klein FY22 contract \& \& \& \& $(25,000)$ \& <br>
\hline 88 Becky Replacement \& $(34,680)$ \& \& \& \& <br>
\hline 99 NET BALANCE \& 97,985 \& 181,968 \& 26,422 \& 107,250 \& 82,250 <br>
\hline
\end{tabular}

FY2023 Sergeant at Arms Budget
February 14, 2022



[^0]:    ${ }^{1}$ FY22 appropriations for the Legislature and the Joint Fiscal Office include the FY22 BAA supplemental appropriations.
    ${ }^{2}$ The Legislature's budget includes funding for the General Assembly, House Clerk, Senate Secretary, Leadership positions, Office of Legislative Operations, and the Office of Human Resources.

[^1]:    ** costs in red lettering not included in budgets presented to HAC in february

