

#### FY2021 ACTUARIAL VALUATION OVERVIEW

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Joint Fiscal Office

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## Key Findings

- Pension funds had a very, very strong investment year in FY2021.
- But most of the benefits of that strong investment year will not be recognized until future years.
- Assets grew faster than liabilities (a good thing!). Unfunded liabilities grew slightly in dollar terms, but funded ratios also improved slightly.
  - Higher than expected COLAs and retirements resulted in actuarial losses.
  - Some negative amortization occurred due to timing reasons —assumption changes significantly increased the unfunded liability and normal cost in FY2021, so interest accrued on larger balances. But the amortization payments made in FY2021 were calculated based on FY2019 data (pre-assumption changes).
- Overall, future pension costs are expected to be very close to what the prior (FY2020) valuation predicted.

VSERS FY21 Valuation: https://www.vermonttreasurer.gov/sites/treasurer/files/VSERS/VSERS-reports/VSTRS-actuarial-valuation/Vermont%20State%20Employees%E2%80%99%20Retirement%20System Actuarial%20Valuation.pdf

VSTRS FY21 Valuation:

https://www.vermonttreasurer.gov/sites/treasurer/files/VSTRS/PDF/2021/Vermont%20State%20Teachers%E2%80%99%20Retirement%20System\_Actuarial%20Valuation.pdf

#### Change in Assets and Liabilities

For both systems:

Liabilities continued to grow – but assets grew faster than the liabilities.

Very strong investment year erased deferred market losses and created deferred market gains that will be recognized in future years.

Most of the "benefit" of the strong investment year will be realized in future years due to smoothing.

The MVA indicates the value of the assets at a point in time, but the AVA (smoothed) is used for funding purposes.

When AVA > MVA, deferred losses are present. When AVA < MVA, deferred gains are present.

	VSERS	VSTRS
FY2020 Accrued Liability	\$3,095,290,972	\$3,969,002,977
FY2021 Accrued Liability	\$3,280,867,677	\$4,142,014,660
	+\$185,576,705 (6.0%)	+\$173,011,683 (4.4%)
FY2020 Market Value of Assets	\$1,959,066,641	\$1,951,489,882
FY2021 Market Value of Assets	\$2,425,222,408	\$2,422,793,508
	+\$466,432,837 (23.8%)	+\$471,303,626 (24.2%)
FY2020 Actuarial Value of Assets	\$2,054,825,853	\$2,035,713,611
FY2021 Actuarial Value of Assets	\$2,216,499,478	\$2,191,650,755
	+\$161,673,625 (7.9%)	+\$155,937,144 (7.7%)
FY2020 AVA as % of MVA	104.9%	104.3%
FY2021 AVA as % of MVA	91.4%	90.5%

#### Investment Rate of Return

Both funds had very strong market returns in FY2021.

Investment gains offset deferred market losses from prior years. A year ago, the systems had combined deferred losses of \$180M. Now, they have combined deferred gains of \$440M.

When all else is equal, the funded ratio is expected to continue increasing as those gains are recognized in the actuarial math in upcoming years.

	VSERS	VSTRS
FY2021 Investment Income (Market Value)	\$499,339,262	\$514,152,415
FY2021 Market Value Rate of Return	25.71%	26.64%
FY2021 Investment Income (Actuarial Value)	\$194,857,120	\$198,785,933
FY2021 Actuarial Value Rate of Return	9.56%	9.87%
Deferred Market Gains to be Recognized in Future Years (MVA – AVA)	\$208,722,930	\$231,142,753

### Change in Unfunded Liabilities

- Unfunded Liabilities increased slightly for both systems (in dollar terms but not relative terms).
- However, the funded ratios also increased/improved.
  - This is because the assets grew at a faster rate than the liabilities.
  - YOY Funded Ratio improvement relatively small due to smoothing of investment gains.

	VSERS	VSTRS			
FY2020 Unfunded Liability (AVA)	\$1,040,465,119	\$1,933,289,366			
FY2021 Unfunded Liability (AVA)	\$1,064,368,199	\$1,950,363,905			
	+\$23,903,080 (2.3%)	+\$17,074,541(0.9%)			
FY2020 Funded Ratio (AVA)	66.4%	51.3%			
FY2021 Funded Ratio (AVA)	67.6%	52.9%			

#### **Changes to Unfunded Liabilities**

- Both systems saw significant actuarial gains from investment performance.
- These gains, however, were offset by other actuarial losses:
  - COLA experience
  - Retirement experience higher than assumed.
- VSERS = net <u>experience</u> loss of \$11.2 million
- VSTRS = net <u>experience</u> gain of \$12.1 million.
- Negative amortization due to higher interest costs in FY2021 prior to higher ADECs kicking in for FY2022 further added to UL.

	VSERS	VSTRS		
Start FY2021 Unfunded Liability (AVA)	\$1,040,465,119	\$1,933,289,366		
Expected Increases/Reductions	<u>\$12,683,162</u>	<u>\$29,161,313</u>		
Normal Cost	\$70,795,127	\$72,122,496		
Interest	\$73,192,558	\$134,178,925		
Contributions In	-\$131,304,523	-\$177,140,109		
Salary Experience	\$4,448,937	-\$9,493,027		
COLA	\$35,588,639	\$22,593,555		
Net Turnover	-\$3,446,914	\$10,518,767		
Investments	-\$52,180,733	-\$57,785,688		
Mortality	\$4,440,365	-\$1,761,346		
Retirements	\$19,015,951	\$16,872,089		
Disability	\$158,342	\$560,942		
Other gain/loss	\$3,195,331	\$6,407,934		
End FY2021 Unfunded Liability (AVA)	\$1,064,368,199	\$1,950,363,905		

#### ADEC

From FY2022 to FY2023, ADECs are projected to grow slightly more than the previously assumed 3% rate.

The FY2023 combined ADECs will be \$5.3 million higher than what was expected in the prior valuation.

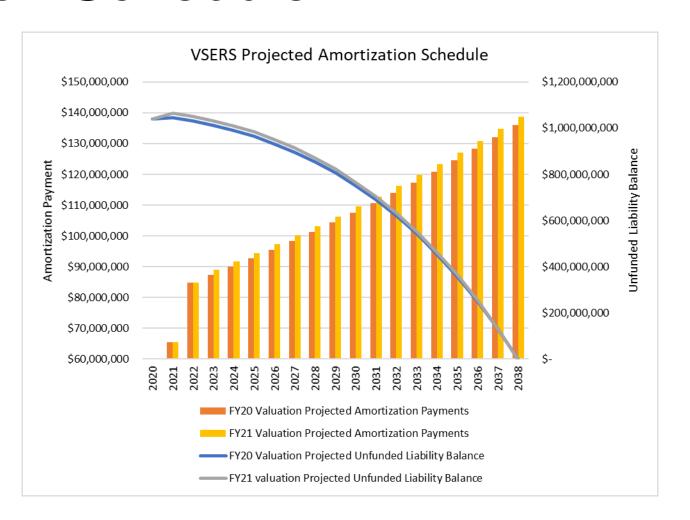
This is due to the slightly larger unfunded liability balance to amortize, plus a slightly higher employer normal cost that reflects a 0.40% administrative expense assumption.

	VSERS	VSTRS			
FY2021 ADEC	\$83,876,570 (14.51% of pay)	\$132,141,701 (19.51% of pay)			
FY2021 Actual Contrib.	\$88,944,172 (15.38% of pay)	\$134,541,278 (19.86% of pay)			
FY2022 ADEC (FY2020 val.)	\$119,967,769 (20.73% of pay)	\$196,206,504 (28.44% of pay)			
FY2023 ADEC (FY2021 val).	\$125,938,400 (21.03% of pay)	\$205,161,651 (28.87% of pay)			
	+5,970,631 (4.98%)	+\$8,955,147 (4.56%)			
FY2023 Estimated ADEC (as predicted in FY2020 Valuations)	\$123,742,634	\$202,092,699			
Amount of Unexpected Increase in FY2023 ADEC	·				

#### VSERS Amortization Schedule

The FY21 valuation slightly increases the annual amortization payments expected in future years.

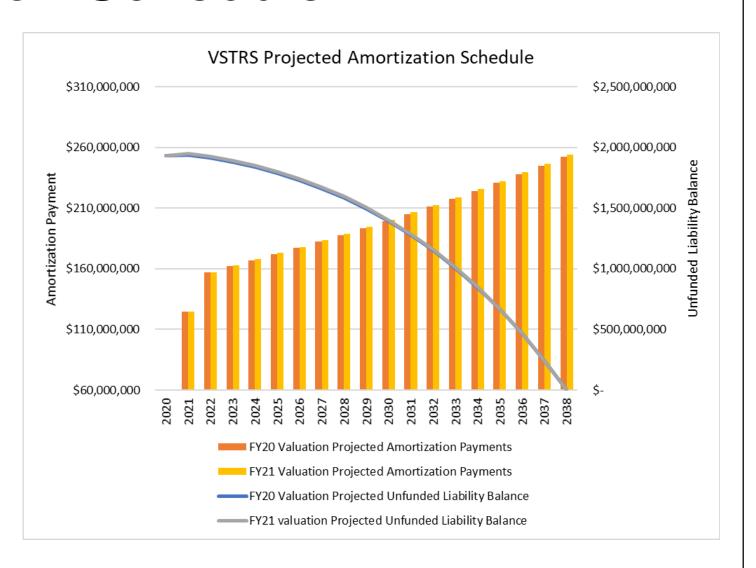
Cumulatively, VSERS amortization payment expenses are projected to increase by \$34.5 million from FY2023 through FY2038 compared to the prior valuation.



#### VSTRS Amortization Schedule

The FY21 valuation slightly increases the annual amortization payments expected in future years.

Cumulatively, VSTRS amortization payment expenses are projected to increase by \$20.0 million from FY2023 through FY2038 compared to the prior valuation.

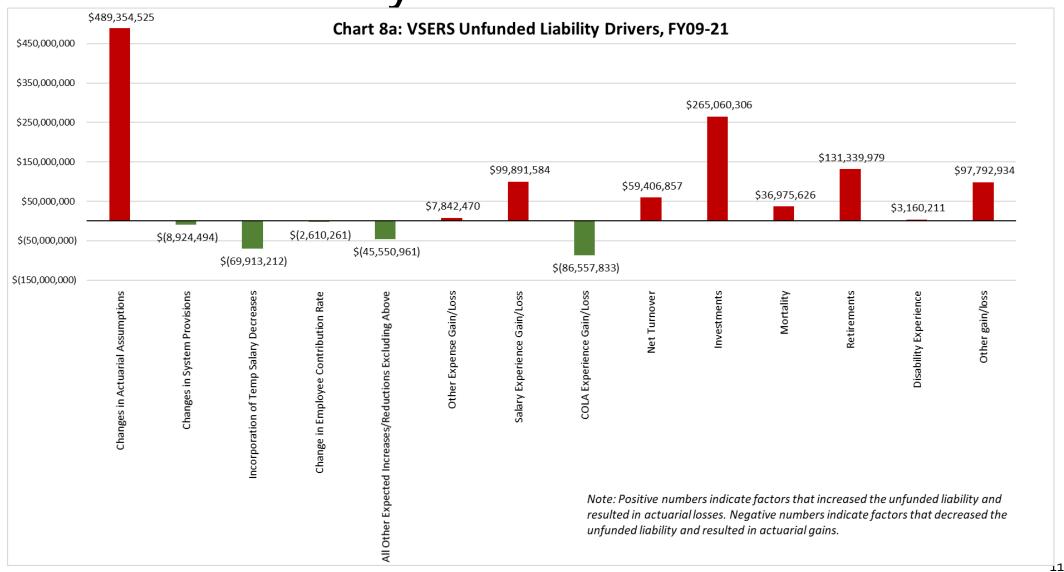


Demographic Changes

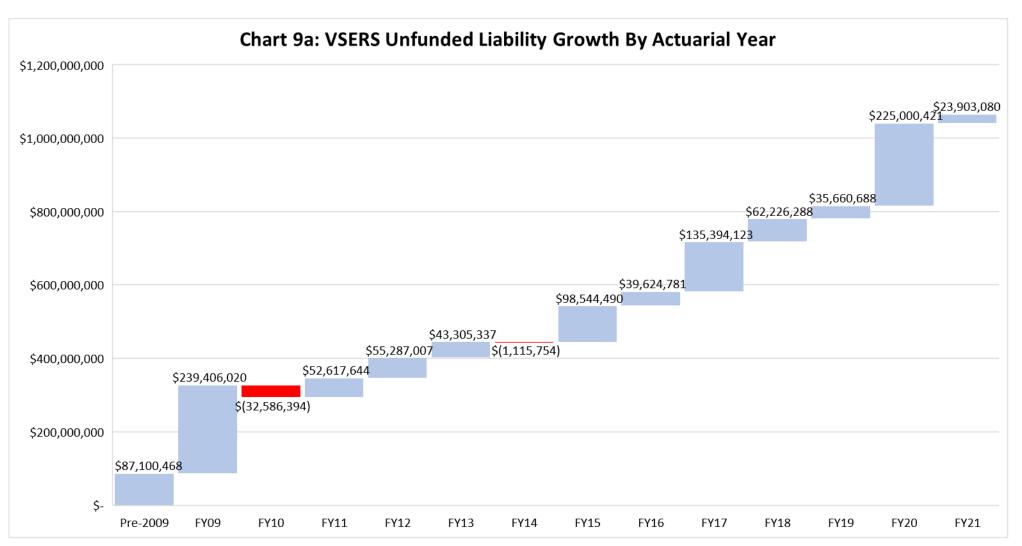
	FY2020	FY2021
VSERS		
Active Members	8,539	8,192
Deferred/Terminated Vested	768	771
Retired Members/Beneficiaries	7,424	7,716
Total Non-Actives	8,192	8,487
Ratio of Non-Active to Active	0.96	1.04
Avg Active Salary	\$64,642	\$67,421
Avg Active Age	45.6	45.7
Avg Active Yrs of Service	10.8	10.9
Retiree/Beneficiary Benefits	\$150,974,104	\$161,473,057
Retiree/Beneficiary Avg Annual Benefit	\$20,336	\$20,927

	FY2020	FY2021
VSTRS		
Active Members	9,996	9,955
Deferred/Terminated Vested	887	911
Retired Members/Beneficiaries	9,843	10,106
Total Non-Actives	10,730	11,017
Ratio of Non-Active to Active	1.07	1.11
Avg Active Salary	\$64,616	\$66,091
Avg Active Age	45.4	45.3
Avg Active Yrs of Service	12.4	12.3
Retiree/Beneficiary Benefits	\$212,287,265	\$223,092,411
Retiree/Beneficiary Avg Annual Benefit	\$21,567	\$21,880

#### Unfunded Liability Drivers - VSERS



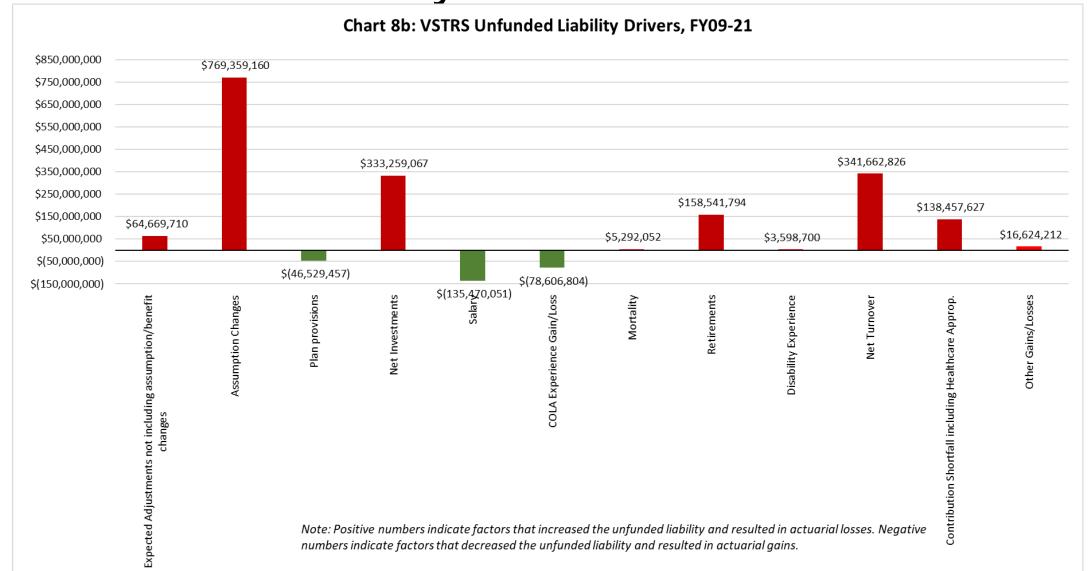
#### Unfunded Liability Growth by Year- VSERS



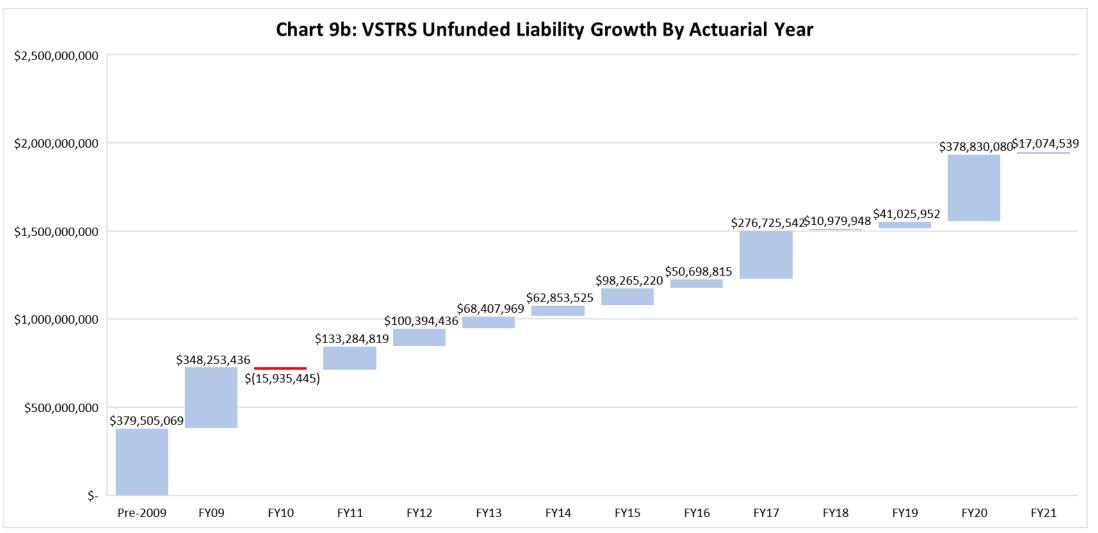
## Unfunded Liability Drivers - VSERS

VSERS Drivers of Unfunded Liab	ility Growth, FY	2007-2021															
	Fiscal Year		Amortization Period	Begins 2009													
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	Total FY07-21	Total FY09-21
Beginning FY Unfunded Liability	\$ 9,044,004	\$ (11,043,959)	\$ 87,100,468	\$ 326,506,488	\$ 293,920,094	\$ 346,537,738	\$ 401,824,745	\$ 445,130,082	\$ 444,014,328	\$ 542,558,818 \$	582,183,599	\$ 717,577,722	\$ 779,804,010	\$ 815,464,698	\$ 1,040,465,119	\$ 9,044,00	04 \$ 87,100,46
Changes in Actuarial Assumptions	\$ (15,744,285)	\$ 7,231,106	\$ -	\$ -	\$ 26,425,205	\$ 31,587,726	\$ 33,541,162	\$ 35,135,438	\$ 84,606,837	\$ 6,099,167 \$	49,130,291	\$ -	\$ -	\$ 222,828,699		\$ 480,841,34	46 \$ 489,354,52
Changes in System Provisions	\$ -	\$ 56,389,496	\$ (8,946,746)	\$ -	\$ 22,252	\$ -	\$ -	\$ -	\$ -	\$ - \$	- \$	\$ -	\$ -	\$ -		\$ 47,465,00	02 \$ (8,924,49
Incorporation of Temp Salary Decreases	\$ -	\$ -	\$ -	\$ (69,913,212)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ - \$	- \$	\$ -	\$ -	\$ -		\$ (69,913,23	12) \$ (69,913,21
Change in Employee Contribution Rate	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (2,610,261) \$	- \$	\$ -	\$ -	\$ -		\$ (2,610,26	51) \$ (2,610,26
All Other Expected Increases/Reductions															_	\$ -	\$ -
Excluding Above	\$ 2,523,380	\$ (1,887,100)	\$ 5,158,736	\$ 16,450,711	\$ 3,408,119	\$ (4,722,236)	\$ (17,592,939)	\$ (18,717,376)	\$ (17,086,501)	\$ (4,699,308) \$	(8,507,716)	\$ (2,213,895)	\$ 2,639,467	\$ (12,351,185)	\$ 12,683,162	\$ (44,914,68	31) \$ (45,550,96
Normal Cost	\$ 36,113,361	\$ 39,091,226	\$ 44,574,324	\$ 42,730,487	\$ 38,979,778	\$ 41,517,079	\$ 39,217,558	\$ 42,234,214	\$ 44,725,724	\$ 41,057,178 \$	42,703,770 \$	\$ 49,737,692	\$ 52,027,002	\$ 53,151,094	\$ 70,795,127	\$ 678,655,65	
Contributions In	, (,,,	\$ (41,609,832)		\$ (54,536,763)	\$ (60,584,812)	\$ (68,388,004)	\$ (81,856,395)	\$ (88,682,529)	\$ (89,600,885)	\$ (88,695,721) \$	(97,032,971) \$	\$ (105,542,404)	\$ (107,734,805)	\$ (125,926,229)	\$ (131,304,523)	\$ (1,225,618,9)	
Interest	\$ 2,208,209	\$ 631,506	\$ 8,909,271	\$ 28,256,987	\$ 25,013,153	\$ 22,148,689	\$ 25,045,898	\$ 27,730,939	\$ 27,788,660	\$ 42,939,235 \$	45,821,485	\$ 53,590,817	\$ 58,347,270	\$ 60,423,950	\$ 73,192,558	\$ 502,048,62	27 \$ 499,208,91
Experience (Gain)/Losses																\$ -	\$ -
Other Expense Gain/Loss	Ś -	\$ 955,848	\$ (2,531,248)	\$ 891.478	\$ 1.487.355	\$ 1,369,818	\$ 1,416,950	\$ 1,193,828	\$ 2,169,411	\$ 1,844,878 \$	- 9	\$ -	\$ -	\$ -		\$ 8,798,33	
Salary Experience Gain/Loss	\$ (7,261,077)				, , , , ,	\$ 10,916,553	\$ 23,416,670	. , ,	\$ (8,216,692)		14,254,036	\$ 7,120,663	\$ (344,400)	\$ 3,697,977	\$ 4,448,937	\$ 92,600,15	
COLA Experience Gain/Loss	\$ (252,995)	\$ (1,184,450)	\$ 8,272,076	\$ (19,948,790)	\$ (7,391,265)	\$ 2,278,408	\$ (7,319,398)	\$ (6,030,176)	\$ (11,711,910)	\$ (29,591,395) \$	(15,467,145)	\$ 726,790	\$ (11,993,826)	\$ (23,969,841)	\$ 35,588,639	\$ (87,995,27	78) \$ (86,557,83
Net Turnover	\$ 1,638,107	\$ 13,017,851	\$ (819,098)	\$ 2,042,729	\$ 1,963,014	\$ 5,652,331	\$ 6,472,581	\$ 7,304,431	\$ 6,521,689	\$ 8,317,659 \$	13,064,871 \$	\$ 7,931,592	\$ 1,588,998	\$ 2,812,974	\$ (3,446,914)	\$ 74,062,83	15 \$ 59,406,85
Investments	\$ (23,408,590)	\$ 23,651,900	\$ 242,482,443	\$ 18,552,665	\$ (13,637,923)	\$ 5,767,759	\$ (130,930)	\$ (22,572,946)	\$ 3,052,108	\$ 24,616,058 \$	11,338,110 \$	\$ 10,076,141	\$ 13,757,751	\$ 23,939,803	\$ (52,180,733)	\$ 265,303,61	16 \$ 265,060,30
Mortality	\$ 10,151,465	\$ (1,704,255)	\$ (1,459,717)	\$ (6,662,067)	\$ 4,824,200	\$ 4,809,926	\$ 4,487,254	\$ 5,949,161	\$ 4,016,775	\$ 4,361,697 \$	9,160,867	\$ 4,854,533	\$ 1,885,105	\$ (3,692,473)	\$ 4,440,365	\$ 45,422,83	36 \$ 36,975,62
Retirements	\$ 13,164,074	\$ 3,106,026	\$ (5,165,508)	\$ 19,969,509	\$ 7,040,422	\$ 8,036,027	\$ 1,549,045	\$ 2,414,112	\$ 3,543,687	\$ 23,347,399 \$	12,223,344 \$	\$ 17,048,638	\$ 13,424,864	\$ 8,892,489	\$ 19,015,951	\$ 147,610,0	79 \$ 131,339,97
Disability Experience	\$ (898,042)	\$ 486,572	\$ (710,461)	\$ 1,355,018	\$ (487,913)	\$ (312,627)	\$ 172,204	\$ (735,311)	\$ 755,213	\$ 1,207,277 \$	1,124,342	\$ 491,425	\$ (291,792)	\$ 434,494	\$ 158,342	\$ 2,748,74	41 \$ 3,160,21
Other gain/loss	\$ -	\$ (1,888,217)	\$ 3,204,607	\$ 4,781,360	\$ (6,903,747)	\$ (10,096,678)	\$ (2,707,262)	\$ (9,240,465)	\$ 30,893,873	\$ 2,000,386 \$	49,073,123	\$ 16,190,401	\$ 14,994,521	\$ 2,407,484	\$ 3,195,331	\$ 95,904,73	17 \$ 97,792,93
Ending FY Unfunded Liability	Ś (11.043.959)	\$ 87.100.468	\$ 326.506.488	\$ 293,920,094	\$ 346.537.738	\$ 401.824.745	\$ 445.130.082	\$ 444.014.328	\$ 542.558.818	\$ 582.183.599 \$	717,577,722 \$	\$ 779.804.010	\$ 815.464.698	\$ 1.040.465.119	\$ 1.064.368.199	\$ 1.064.368.19	99 \$ 1,064,368,19

#### Unfunded Liability Drivers - VSTRS

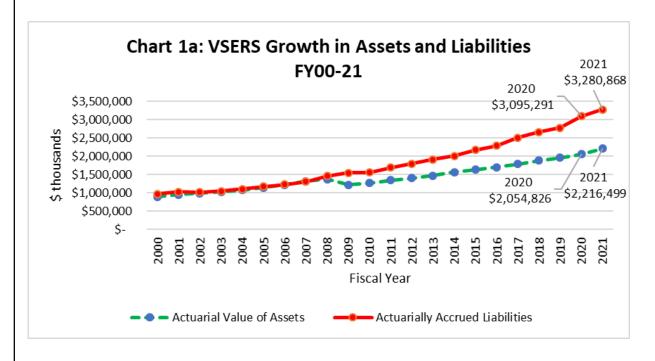


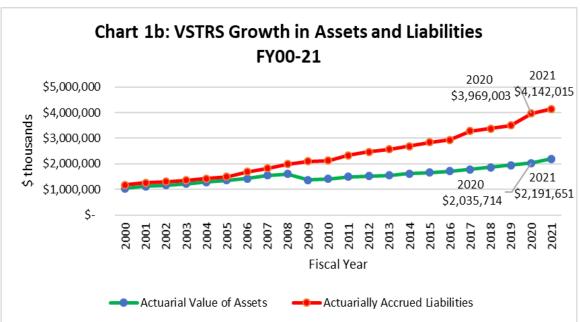
#### Unfunded Liability Growth by Year- VSTRS

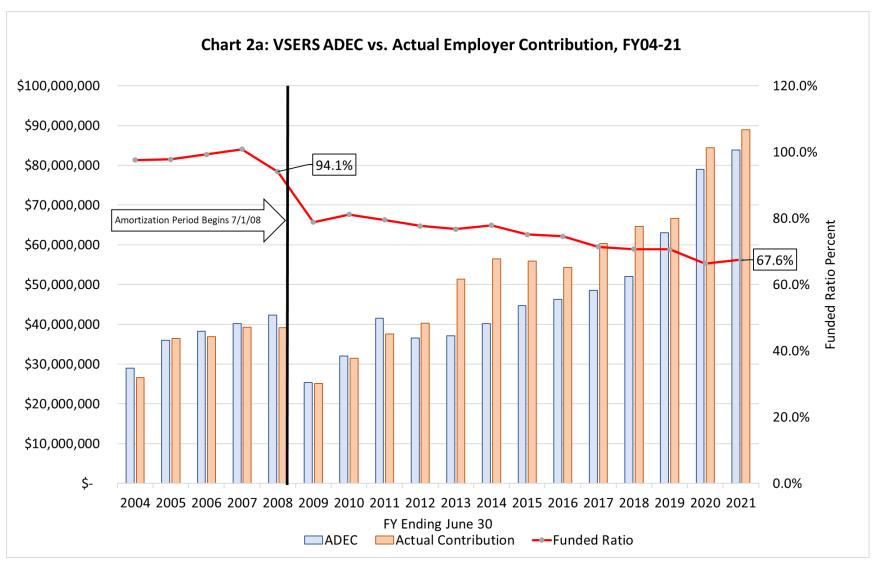


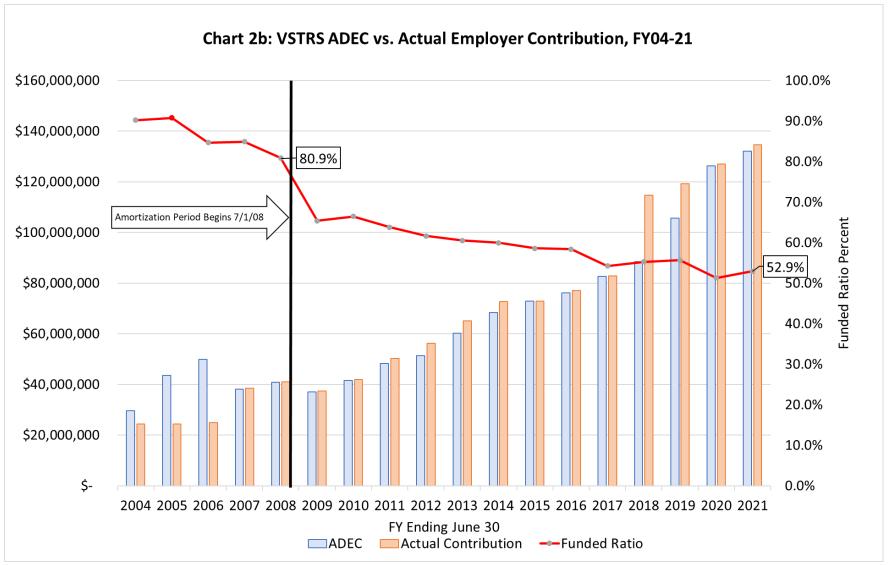
## Unfunded Liability Drivers - VSTRS

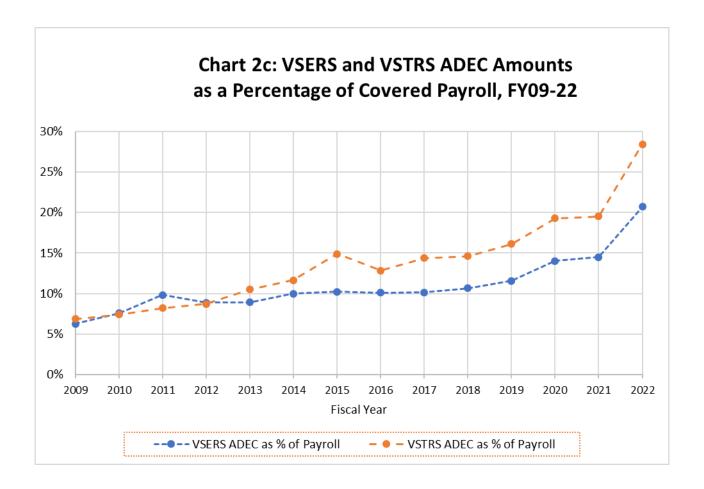
VSTRS Drivers of Unfunded Liabili	ty Growth,	Y20	07-2021															
	11/	-		A D														
Fi	scal Year			Amortization Period	J													
	200	17	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	Total FY07-21	Total FY09-21
Beginning FY Unfunded Liability \$	259,108,43	5 \$	274,790,333	\$ 379,505,069	\$ 727,758,505	\$ 711,823,060	\$ 845,107,879	\$ 945,502,315	\$ 1,013,910,284	\$ 1,076,763,809	\$ 1,175,029,029	\$ 1,225,727,844	\$ 1,502,453,386	\$ 1,513,433,334	\$ 1,554,459,286	\$ 1,933,289,366	\$ 259,108,435	\$ 379,505,
Expected Adjustments not including		-																
ssumption/benefit changes	1,550,58	1 \$	2,390,471	\$ 6,838,673	\$ 32,206,808	\$ 11,653,535	\$ (550,458)	\$ (2,670,835)	(7,108,974)	\$ (5,728,960)	\$ 12,768,859	\$ 11,629,574	\$ (1,769,543)	\$ (7,906,560)	\$ (13,853,722	\$ 29,161,313	\$ 68,610,762	\$ 64,669
Normal Cost \$	41,245,24	9 \$	42,871,112	\$ 35,690,059	\$ 39,336,165	\$ 35,846,531	\$ 35,205,405	\$ 36,673,377	\$ 36,150,845	\$ 36,629,593	\$ 33,880,724	\$ 35,383,370	\$ 40,127,656	\$ 39,773,702	\$ 40,751,637	\$ 72,122,496	\$ 601,687,921	\$ 517,571,
Contributions In	(61,968,30	7) \$	(64,096,137)	\$ (60,652,640)	\$ (67,678,259)	\$ (82,538,491)	\$ (88,065,116)	\$ (97,722,641)	(105,637,497)	\$ (108,603,224)	\$ (112,821,300)	\$ (119,271,111)	\$ (152,955,987)	\$ (158,598,351)	\$ (167,948,124	\$ (177,140,108)	\$ (1,625,697,293)	(1,499,632
Interest \$	22,273,63	9 \$	23,615,496	\$ 31,801,254	\$ 60,548,902	\$ 58,345,495	\$ 52,309,253	\$ 58,378,429	62,377,678	\$ 66,244,671	\$ 91,709,435	\$ 95,517,315	\$ 111,058,788	\$ 110,918,089	\$ 113,342,765	\$ 134,178,925	\$ 1,092,620,134	\$ 1,046,730
																	\$ -	\$
Assumption Changes \$		\$	45,302,660		\$ -	\$ 54,067,732	\$ 43,012,727	\$ 44,499,276	46,354,354	\$ 94,966,380	\$ -	\$ 190,792,964	\$ (38,599,369)	\$ -	\$ 334,265,096		\$ 814,661,820	
Plan provisions \$		\$	120,335		\$ (46,529,457)		\$ -	\$ -	- !	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		\$ (46,409,122)	
let Investments	(32,083,46	-	26,035,387	\$ 312,726,392	\$ 26,279,596	\$ (8,517,121)	\$ 6,447,642	\$ (356,798)	(23,737,319)		\$ 24,080,857	\$ 10,258,663	\$ 8,436,965	\$ 11,592,854	\$ 21,306,965	\$ (57,785,688)	\$ 327,210,992	
alary	(3,581,94		167,082		\$ (213,758)	1 ( ),,	\$ (18,940,673)	\$ (26,621,253)	(2,246,986)		\$ (11,832,939)	\$ (10,257,198)		\$ (10,407,130)			\$ (138,884,909	
COLA Experience Gain/Loss	(,		(1,312,463)		\$ (22,127,398)	+ (-),)	, , , , , ,	\$ (18,895,595)				\$ (8,993,747)		\$ (7,683,366)			\$ (80,136,679)	
Aortality \$	11,249,51	-	47,304				\$ 4,238,443	\$ 4,851,424		\$ (12,663,974)			\$ (747,793)				\$ 16,588,869	_
Retirements \$	50,324,97	1 \$	(7,984,293)		\$ (13,027,972)	T//	\$ 16,962,996	\$ 10,034,162	7,255,861	\$ 20,398,024	\$ 16,650,803	\$ 14,888,756	\$ 15,053,147	\$ 20,019,165	\$ 24,972,035		\$ 200,882,472	
Disability Experience \$	/22 422 25	\$ 3) ¢	723,288		\$ (452,396)		\$ 1,034,926	\$ 698,282		\$ (83,400)			\$ 36,314	\$ 128,020	\$ 53,881	-	\$ 4,321,988	
Net Turnover Contribution Shortfall including Healthcare	(32,133,35	5) \$	21,437,443	\$ 12,736,566	\$ (1,493,927)	\$ 32,780,627	\$ 56,985,971	\$ 40,978,113	34,812,142	\$ 20,849,237	\$ 27,649,895	\$ 33,675,285	\$ 29,368,302	\$ 21,031,002	\$ 21,770,846	\$ 10,518,767	\$ 330,966,916	\$ 341,662,
· .	20,573,00	م ا	16,876,994	\$ 17,670,950	\$ 19.287.498	\$ 21.240.905	\$ 23,121,145	\$ 25,101,767	27,156,759	\$ 2,630,383	\$ 2,248,220	ė	ė	ć	ė	خ	\$ 175,907,621	. \$ 138,457
Approp. \$ Other Gains/Losses \$	20,573,00	\$	910,528	\$ (3,081,787)	, . ,	, ,,,,,,	\$ (34,509,522)	\$ (9,210,574)	5 (14,467,074)				\$ 8,326,177	\$ 11,508,122	\$ 6,226,388	\$ 6,407,934	\$ 175,907,621	_
		7	320,320	+ (0,002,707)	- 2,002,000	+ 05,050,505	+ (5.,555,522)	+ (5,225,574)	(2.), (0.), (1.4)	, (20,2,010)	+ (5,552,656)	- 25,555,566	- 5,525,177	, 11,000,1EE	- 0,223,300	- 0,107,554	- 27,554,740	Ţ 20,024,
inding FY Unfunded Liability 5	274,790,33	3 \$	379,505,069	\$ 727.758.505	\$ 711.823.060	\$ 845.107.879	\$ 945,502,315	\$ 1.013.910.284	1.076.763.809	\$ 1.175.029.029	\$ 1,225,727,844	\$ 1,502,453,386	\$ 1,513,433,334	\$ 1.554.459.286	\$ 1,933,289,366	\$ 1.950.363.905	\$ 1,950,363,905	\$ 1,950,363,

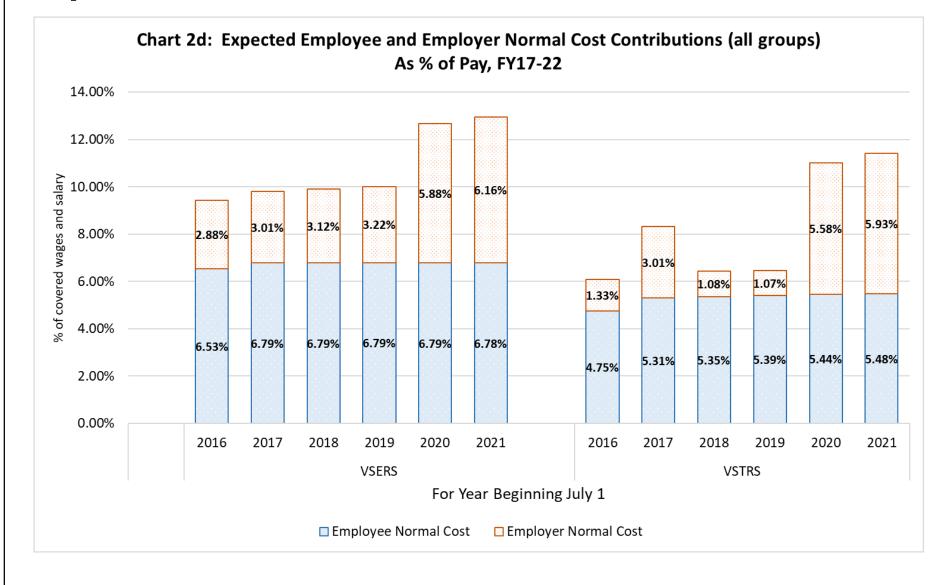




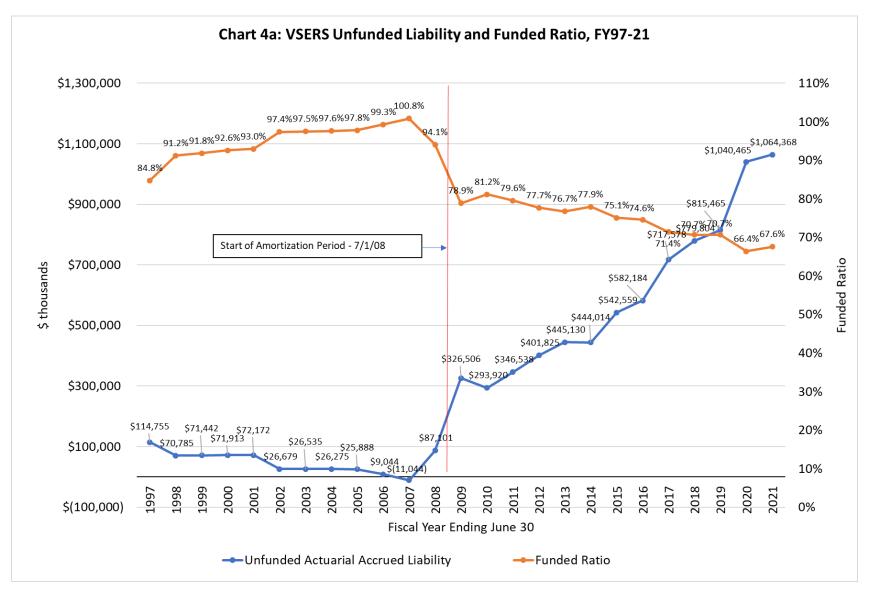


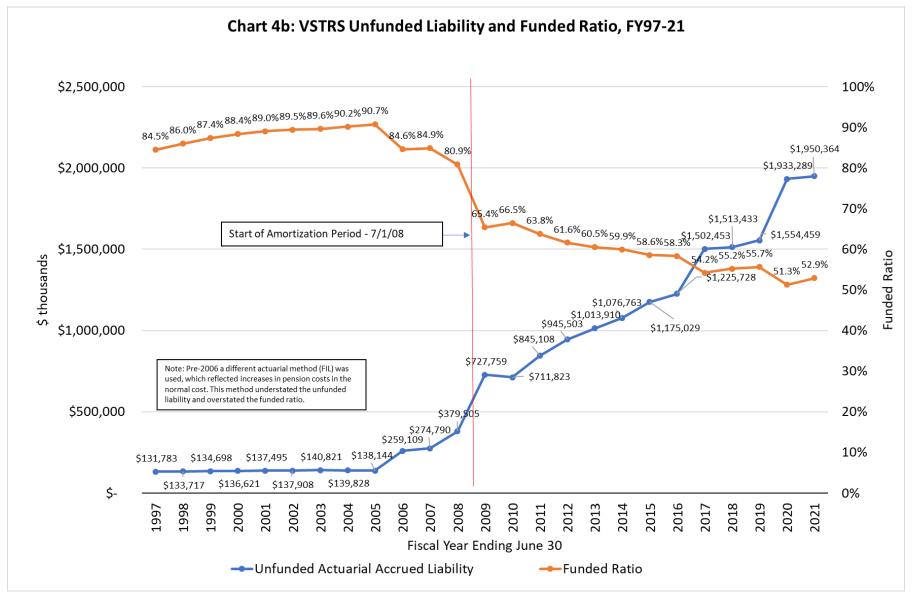


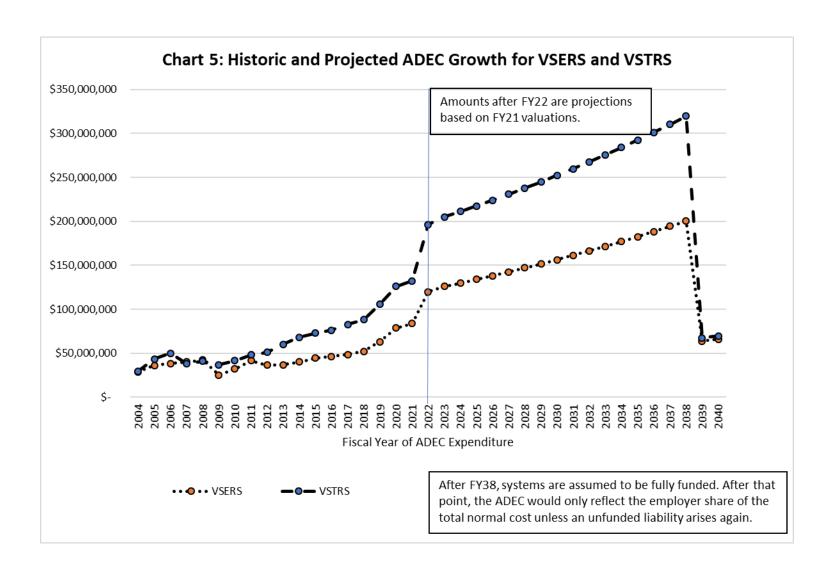


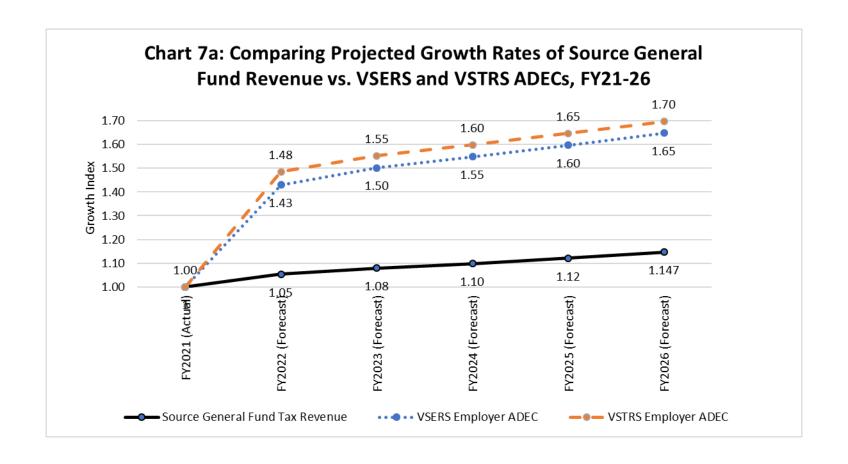


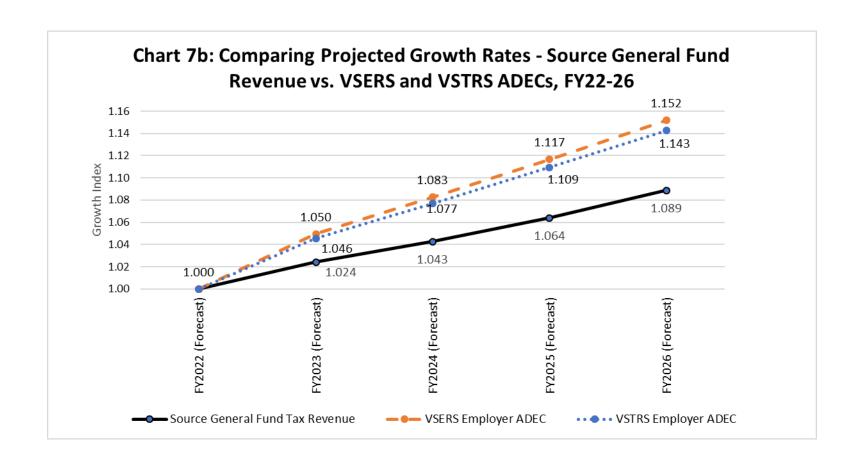
Note: Effective July 1, 2021 the employer normal cost includes a 0.40% administrative expense assumption.











Average Investment Returns on an Actuarial Basis (as of FY20)								
VSERS VSTRS								
5-Year Average	6.78%	6.94%						
10-Year Average	7.04%	7.15%						
15-Year Average	6.16%	6.15%						
20-Year Average	6.39%	6.47%						
Source: FY20 Actuarial Valuations								

Average Investment Returns on an Actuarial Basis								
(as of FY21)								
VSERS VSTRS								
5-Year Average	7.40%	7.54%						
10-Year Average	7.17%	7.25%						
15-Year Average	6.36%	6.31%						
<b>20-Year Average</b> 6.50% 6.55%								
Source: FY21 Actuarial Valuati	ons							

