

American Rescue Plan Act (ARPA) Funding Update

House Appropriations Committee

Sarah Clark

February 17, 2022



JFO

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ARPA Federal Funding Update

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State & Local Fiscal Recovery (SLFR) Fund Background



State & Local Fiscal Recovery Funds - Background

- The Coronavirus State and Local Fiscal Recovery Funds, as part of the American Rescue Plan Act, delivered \$350 billion in relief to state, local and Tribal governments.
- Supports response and recovery from the COVID-19 pandemic including to:
 - Fight the pandemic and support families & business struggling with its public health and economic impacts
 - Maintain vital public services
 - Build a strong, resilient and equitable recovery by making investments that support long-term growth
- Treasury issued the final rule on January 6, 2022
 - <https://home.treasury.gov/policy-issues/coronavirus/assistance-for-state-local-and-tribal-governments/state-and-local-fiscal-recovery-funds>
- Timeline:
 - Funds must be used for costs incurred on or after March 3, 2021
 - Funds must be obligated by December 31, 2024 and expended by December 31, 2026



Impact in Vermont

- Vermont will receive \$1.25 billion in funding
 - State Fiscal Recovery (SFR) Funds = \$1,049,287,303
 - Local Fiscal Recovery (LFR) Funds = \$200,713,000
- SFR funds flow through the executive branch
- LFR funds flow directly to towns
 - Initially challenging because based on county government distribution
 - Guidance issued in July for counties that are not units of general local government
 - https://home.treasury.gov/system/files/136/Treasury_CLFRF_NonUGLGGuidance.pdf
 - Vermont League of Cities & Towns – coordination and assistance program for towns



State & Local Fiscal Recovery Funds – Allowable Uses

- Replace lost public sector revenue
- Respond to the public health and negative economic impacts of the pandemic
- Provide premium pay for essential workers
- Invest in water, sewer, and broadband infrastructure



SFR – Respond to Negative Economic Impacts

- Assistance for “impacted” and “disproportionally impacted”
- Household - eligible uses include aid for re-employment, job training, food, rent, mortgage, utilities, affordable housing development, childcare, early education, addressing learning losses and more
- Small businesses or nonprofits – eligible uses include loans or grants to mitigate financial hardship, technical assistance and more
- Impacted industries – travel, tourism & hospitality
 - Process to designate an industry as impacted



Act 74 Intent – Multiyear Funding Priorities and Status



Act 74 G.100 Establishing Multiyear Funding Priorities for ARPA and Other State & Fed Funds

(a)(1) ARPA was enacted on March 11, 2021 and includes a \$1.05 billion grant of flexible aid for Vermont to be spent over the next four years. With these funds, and other federal or State funds, the General Assembly recognizes an unprecedented opportunity to invest in Vermont's recovery and long-term future by supporting Vermonters' health and well-being and by strengthening Vermont's communities, businesses, environment, and climate. Between ARPA funds and other federal and State funds, the General Assembly anticipates spending the following amounts over the next three years:

(A) \$250,000,000 for the health, well-being, and recovery of Vermonters; for workforce development; and for business supports;

(B) \$250,000,000 for development of a wide array of housing;

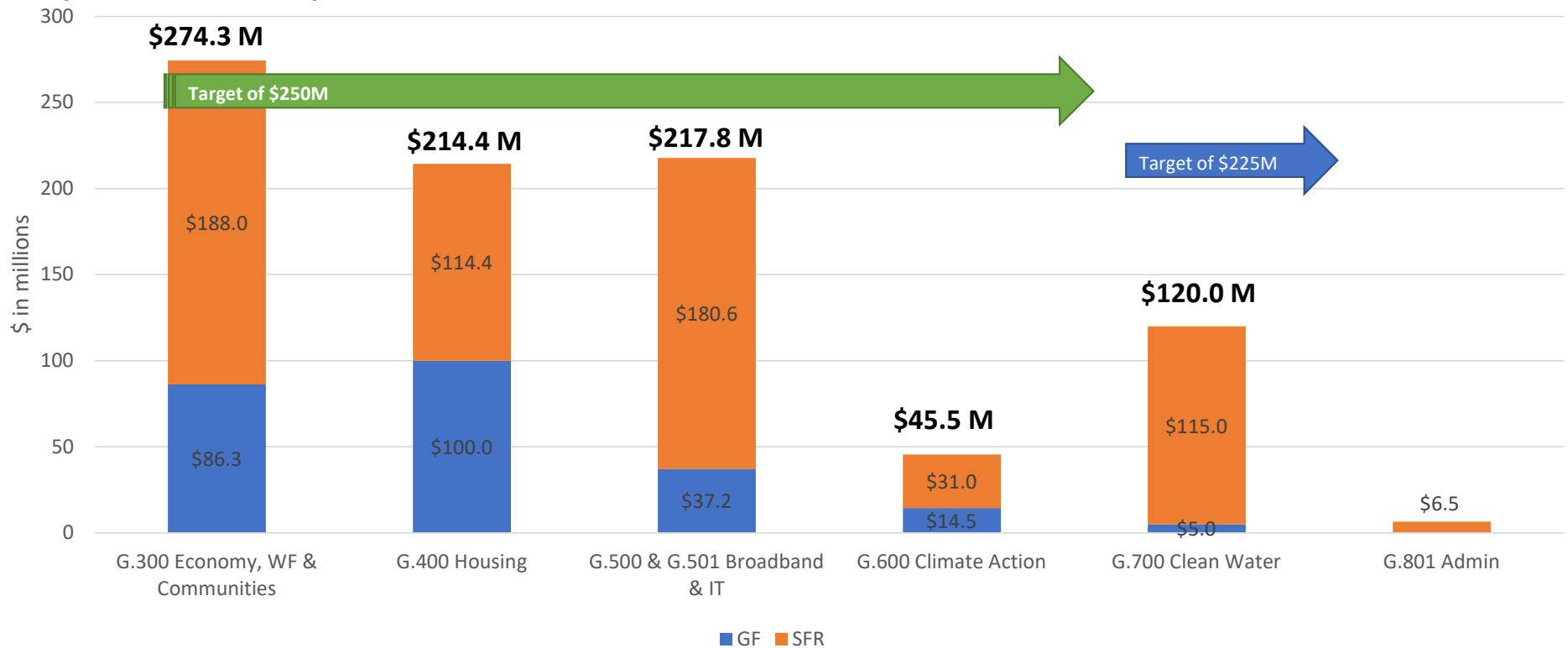
(C) \$250,000,000 for broadband development;

(D) \$250,000,000 for climate change mitigation; and

(E) \$225,000,000 for clean water initiatives.



Vermont's Appropriated SFR (\$626M) & GF (\$243M) - thru Senate BAA



https://jfo.vermont.gov/assets/Uploads/c9b513e74f/GENERAL-359712-v1-FY23_Budget_SFR_Investments.pdf

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VT's ARPA SFR Allocation, Appropriations & Balance –thru Senate BAA, FY23 Gov Rec

Dollars in millions

Total SFR Available		\$ 1,049.29				
		A	B	C	D	E
		Act 9 - H.315	Act 74 - H.439	FY22 Senate BAA	FY23 Budget Bill - Gov Rec	TOTAL SFR Approps
G.300	ECONOMY, WORKFORCE AND COMMUNITIES	\$ 37.7	\$ 72.4	\$ 77.9	\$ 101.1	\$ 289.0
G.400	HOUSING & HOMELESSNESS INVESTMENTS	\$ -	\$ 69.0	\$ 45.4	\$ 70.0	\$ 184.4
G.500	BROADBAND CONNECTIVITY	\$ 1.8	\$ 150.0	\$ -	\$ 95.0	\$ 246.8
G.501	Technology Modernization Investments	\$ -	\$ 28.8	\$ -	\$ -	\$ 28.8
G.600	CLIMATE ACTION	\$ -	\$ 40.0	\$ (9.0)	\$ 161.5	\$ 192.5
G.700	CLEAN WATER	\$ -	\$ 105.7	\$ -	\$ 72.0	\$ 177.7
G.801	ADMIN COSTS	\$ -	\$ 6.5	\$ -	\$ 10.5	\$ 17.0
TOTAL SFR Investments		\$ 39.5	\$ 472.4	\$ 114.3	\$ 510.1	\$ 1,136.3
Cumulative Balance Remaining		\$ 1,009.79	\$ 537.35	\$ 423.04	\$ (87.01)	\$ (87.01)
Senate BAA Construct GF swaps at yearend				\$ (25.11)	\$ (61.90)	\$ (61.90)



State Fiscal Recovery (SFR) Fund Appropriations by Project



G.300 – Economy, Workforce & Communities

ARPA - CORONAVIRUS STATE FISCAL RELIEF - DRAFT		Prior Appropriation	FY22 Senate BAA	FY23 Budget Bill	Total by Section	TARGETS
	2/17/22 9:21 AM	Act 9, Act 74	and S.210	Gov Rec		
G.300	ECONOMY, WORKFORCE AND COMMUNITIES					
	Adult Days	\$ 5,000,000	\$ 1,001,913		\$ 6,001,913	
	DMH - Housing - Community-based	\$ 4,000,000			\$ 4,000,000	
	AOE - School - Indoor Air Quality	\$ 15,000,000			\$ 15,000,000	
	Mobile Crisis Rutland pilot	\$ 600,000			\$ 600,000	
	UVM research match - COVID-19 related	\$ 1,000,000			\$ 1,000,000	
	VSAC - Classes - up to 6 credits or 2 classes	\$ 2,800,000			\$ 2,800,000	
	VSC - Practical Nurse Program	\$ 1,400,000			\$ 1,400,000	
	VSC-Upskill 2022-2023 year	\$ 5,000,000			\$ 5,000,000	
	VSC-Degree completion scholarships	\$ 3,000,000			\$ 3,000,000	
	VSC-Critical Occupations	\$ 5,000,000	\$ 9,700,000		\$ 14,700,000	
	VSC - Stabilize COVID deficit	\$ 21,000,000			\$ 21,000,000	
	UVM- room and board fee offset	\$ 2,200,000			\$ 2,200,000	
	ACCD - Economic Recovery Grants	\$ 30,000,000			\$ 30,000,000	
	ACCD - Capital Investment Grants	\$ 10,580,000		\$ 50,000,000	\$ 60,580,000	
	DCF - microbusiness grants	\$ 2,500,000			\$ 2,500,000	
	Workforce Retention - DOC, VVH	\$ -	\$ 5,308,270		\$ 5,308,270	
	Workforce Retention - Healthcare, Child Care	\$ -	\$ 36,000,000		\$ 36,000,000	
	VDOL - UI Program Expenses	\$ -	\$ 12,803,993		\$ 12,803,993	
	VT Foodbank	\$ -	\$ 6,000,000		\$ 6,000,000	
	UVM Workforce Training	\$ 1,000,000	\$ 1,000,000		\$ 2,000,000	
	Working Lands Enterprise Initiative	\$ -	\$ 2,000,000		\$ 2,000,000	
	CTE	\$ -	<i>funded with ed fund</i>		\$ -	
	Statehouse Expansion - planning, design, documents		\$ 1,500,000		\$ 1,500,000	
	Dairy - Premium Assistance		\$ 2,600,000		\$ 2,600,000	
	ACCD - DED - Grand List Enhancement	\$ -		\$ 30,000,000	\$ 30,000,000	
	ACCD - VEDA - short-term, forgivable loans	\$ -		\$ 20,000,000	\$ 20,000,000	
	NRB - Expedite Permitting - 3 FTEs			\$ 1,050,000	\$ 1,050,000	G.300 Target
		\$ 110,080,000	\$ 77,914,176	\$ 101,050,000	\$ 289,044,176	\$ 250,000,000
					86,320,000	GF

Peach shade – swap to GF if available at FY22 year-end

FY23 Gov Rec SFR [Proposals](#)



G.400 – Housing & Homeless Investments

G.400	HOUSING & HOMELESSNESS INVESTMENTS	Prior Appropriation	FY22 Sen BAA/S.210	FY23 BB - Gov Rec	Total by Section	
	VHCB - Housing	\$ 64,000,000	\$ 25,000,000	\$ 50,000,000	\$ 139,000,000	
	ACCD - DHCD - Grants to VT Municipal for rental housing			\$ 5,000,000	\$ 5,000,000	
	ACCD - DHCD - VT Housing Incentive Program	\$ 5,000,000	\$ 20,400,000	\$ 5,000,000	\$ 30,400,000	
	ACCD - DHCD - Missing Middle		<i>Gov Rec included \$5M</i>	\$ 10,000,000	\$ 10,000,000	G.400 Target
		\$ 69,000,000	\$ 45,400,000	\$ 70,000,000	\$ 184,400,000	\$ 250,000,000
					100,000,000	GF



G.500/501 – Broadband & Tech Modernization

G.500	BROADBAND CONNECTIVITY	Prior Appropriations	FY22 Senate BAA	FY23 BB - Gov Rec	Total by Section	G.500 Target
	Community Broadband Board	\$ 151,800,000	\$ -	\$ 95,000,000	\$ 246,800,000	\$ 250,000,000
					100,000,000	GF
G.501	Technology Modernization Investments	\$ 28,820,000	\$ -		\$ 28,820,000	
					37,180,000	GF



G.600 – Climate Action

G.600	CLIMATE ACTION	Prior Appropriations	FY22 Senate BAA	FY23 BB - Gov Rec	Total by Section	
	OEO -Weatherization	\$ 4,000,000	\$ -	\$ 45,000,000	\$ 49,000,000	
	VHFA - Weatherization	\$ 9,000,000	\$ (9,000,000)		\$ -	
	PSD - Efficiency VT - Weatherization	\$ 5,000,000	\$ -		\$ 5,000,000	
	PSD - Efficiency VT - Wx Workforce	\$ 2,000,000	\$ -		\$ 2,000,000	
	PSD - CEDF incl Community Renewable	\$ 20,000,000	\$ -		\$ 20,000,000	
	PSD - Efficiency VT - weatherization - moderate income			\$ 35,000,000	\$ 35,000,000	
	AOT - EV Charging Stations			\$ 2,000,000	\$ 2,000,000	
	ACCD - VHA, VHCB, etc EV charging stations			\$ 10,000,000	\$ 10,000,000	
	ANR - F&W, FPR - EV Charging stations			\$ 3,000,000	\$ 3,000,000	
	AOT - electrification incentives - clean vehicles			\$ 14,000,000	\$ 14,000,000	
	AOT - Community Action Agencies - MileageSmart			\$ 3,000,000	\$ 3,000,000	
	AOT - VT Replace Your Ride Incentives			\$ 3,000,000	\$ 3,000,000	
	AOT - eBikes, eSnowbobiles, E ATVS			\$ 2,000,000	\$ 2,000,000	
	PSD - low-mod inc upgrade home electrical systems			\$ 20,000,000	\$ 20,000,000	
	PSD - load mgmt & storage efforts - electric equipment			\$ 2,000,000	\$ 2,000,000	
	DPS - VEM - buyout program for flood vulnerable			\$ 14,750,000	\$ 14,750,000	
	ANR - DEC - TA for hazard mitigation program			\$ 250,000	\$ 250,000	
	Agr - agronomic practices			\$ 5,000,000	\$ 5,000,000	
	DCF - ESD - VT Foodbank			\$ 1,500,000	\$ 1,500,000	
	ANR - FPR - Urban & Community Forestry			\$ 1,000,000	\$ 1,000,000	G.600 Target
		\$ 40,000,000	\$ (9,000,000)	\$ 161,500,000	\$ 192,500,000	\$ 250,000,000
					14,500,000	GF



G.700 – Clean Water

G.700	CLEAN WATER	Prior Appropriation	FY22 Senate BAA	FY23 BB - Gov Rec	Total by Section	
	ANR - DEC - Wastewater and Treatment	\$ 10,000,000	\$ -	\$ 15,000,000	\$ 25,000,000	
	ANR - DEC - munic, business, other to address wastes			\$ 5,000,000	\$ 5,000,000	
	ANR - DEC - munic wet weather sewer overflow	\$ 10,000,000	\$ -	\$ 10,000,000	\$ 20,000,000	
	ANR - DEC - Healthy Homes	\$ 4,250,000	\$ -		\$ 4,250,000	
	ACCD - DHCD - Health Homes	\$ 750,000				
	ANR - DEC - Municipal Water Control	\$ 6,500,000	\$ -		\$ 6,500,000	
	Agr - Water Quality grants	\$ 3,500,000			\$ 3,500,000	
	ANR - Clean Water Board future projects	\$ 20,000,000	\$ -		\$ 20,000,000	
	ANR - DEC - Future water projects	\$ 30,000,000	\$ -		\$ 30,000,000	
	DPS - VEM - Hazard Mitigation - FEMA-related	\$ 4,880,000	\$ -		\$ 4,880,000	
	ANR - DEC - Hazard Mitigation	\$ 120,000				
	Capital Bill Water Projects	\$ 15,000,000	<i>capital funds swapped below</i>		\$ 15,000,000	
	ANR - DEC - 3-acre stormwater permitting	\$ 5,500,000	\$ -	\$ 31,000,000	\$ 36,500,000	
	ANR - FPR - 3-acre rule compliance	\$ 1,000,000	\$ -	\$ 1,000,000	\$ 2,000,000	
	AOT - 3-acre rule	\$ 3,500,000	\$ -		\$ 3,500,000	
	ANR - DEC - wastewater for mobile home parks			\$ 6,500,000	\$ 6,500,000	
	ANR - DEC - failed on-site wastewater for low income			\$ 2,000,000	\$ 2,000,000	
	ACCD - DHCD - plumbing updates			\$ 1,500,000	\$ 1,500,000	G.700 Target
		\$ 115,000,000	\$ -	\$ 72,000,000	\$ 187,000,000	\$ 225,000,000
					5,000,000	GF

Blue shade – climate change projects.



ARPA Capital Projects Fund – Appropriation Intent & Requests



ARPA Capital Projects Fund- Background

- The American Rescue Plan provides \$10 billion for payments to eligible governments to carry out critical capital projects that directly enable work, education, and health monitoring, including remote options, in response to the public health emergency.
- The Capital Projects Fund aims to:
 - Directly support recovery from the COVID-19 public health emergency by strengthening and improving the infrastructure necessary for participation in **work, education, and health monitoring** that will last beyond the pandemic.
 - Contribute to the goal of providing every American with the modern infrastructure necessary to access critical services, including a high-quality and affordable broadband internet connection.”
- Vermont’s allocation is \$113M
- Timeline:
 - States must submit a grant plan by September 24, 2022, requires approval
 - All funds must be expended by December 31, 2026



ARPA Capital Projects Fund- Eligibility

- Presumptively Eligible:
 - Broadband Infrastructure
 - Digital Connectivity Technology
 - Multi-purpose Community Facilities – **“jointly and directly enable work, education, and health monitoring”**
 - Examples include:
 - Full-service community Schools
 - Libraries
 - Community Health Centers
- Case-by-Case Review – must be designed to directly enable work, education, and health monitoring



Act 50 of 2021– Capital Bill – Section 25

- Established intent to use funds to carry out critical capital projects for the Executive, Legislative & Judicial branches to directly enable work, education, and health monitoring
- Entire amount shall not be for the exclusive use of any single branch of state government
- Executive Branch shall make recommendations that take into consideration the needs of the three branches
- Legislative branch – Joint Legislative Management Committee
- Judicial Branch – Institutions Committees



Executive Branch FY23 ARPA Capital Fund Proposals

Project Proposal	Amount
PSD – Critical Communication Infrastructure	\$51,500,000
Libraries Capital Project	\$15,900,000
ANR Community Centers	\$44,069,184
ANR – FPR – Parks Connectivity	\$1,530,816
TOTAL	\$113,000,000

[FY23 Gov Rec ARPA Capital Fund Request](#)



Judicial Branch FY23 ARPA Capital Fund Proposals

Project Proposal	Amount
HVAC System Upgrades – 12 county courthouses	\$5,719,552

[Judiciary ARPA Capital Projects Request](#)



Legislative Branch - FY23 ARPA Capital Fund Proposals

- H.518 as recommended by House Energy & Technology appropriates \$48.4M for the Municipal Energy Resilience Grant Program
 - \$2.4M to ACCD for regional planning commissions to assist with applications and technical assistance
 - \$40M to BGS for municipalities for weatherization, thermal efficiency and to supplement or replace heating systems with more efficient energy heating systems
 - \$5M to BGS for assessments
 - \$1M for grants to municipalities to facilitate communications about municipal energy resilience

[H.518 as recommended by HET](#)



Other federal funding opportunities - Infrastructure, Investment & Jobs Act (IIJA)



IIJA Funding by Program

Program	Expected Amount	Notes
Federal-aid highway formula funds	\$1,400,000,000	Over 5 years
Bridge replacement & Repairs	\$225,000,000	Over 5 years
Electric Vehicle Charging Infrastructure	\$21,000,000	Over 5 years
Public Transit	\$83,000,000	Over 5 years
Airport infrastructure	\$28,000,000	Over 5 years
Carbon Reduction	\$33,000,000	New program, over 5 years
Protect – climate resilience	\$37,000,000	New program, over 5 years
Water infrastructure	\$355,000,000	Multiple programs, over 5 years
Broadband Equity, Access & Deployment (BEAD) Program	\$100,000,000	
Middle-mile Infrastructure Grant Program	TBD	
ReConnect Program Grants & Loans	TBD	
Rural Broadband Program Loans	TBD	

Issue – match requirement



Federal Funding Considerations for Workforce, Clean Water & Climate Change

House Appropriations Committee

Joyce Manchester, Julia Richter, Dan Dickerson, Graham Campbell, Patrick Titterton

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Workforce



Recap: What has been appropriated?

- G.300 of Act 74 included a target of \$250 million over the next three years (FYs 2022, 2023, 2024).
 - Act 74 appropriated \$110.08 million
 - FY2022 Senate BAA and S.210 have appropriated \$77.9 million
 - Subject to any conference committee changes.
 - General Fund appropriations to date: \$86.3 million
 - This means roughly \$274.3 million has been appropriated, most of it for FY 2022.
- Governor's Budget has proposed \$101.05 million in additional spending
 - Most of this is assisting businesses in some way: Capital Investment Grant Program and VEDA Forgivable Loans (\$70 million).



Workforce bills being discussed in the House

- H.703 appears to be the main bill for making investments in Vermont’s workforce and communities
 - Much is subject to change
 - All appropriations in that bill are labeled as General Fund at the moment
- Total appropriations in H.703: \$75.2 million
- **Added to \$274.3 million already appropriated, if enacted as written, House would spend well over the \$250 million target for this area: \$349.5 million**
 - Note: Gov proposal overspends target by \$125 million
- Caveat: there may be other bills in the House which could potentially spend more in this area, which haven’t been identified by JFO

H.703 Appropriations		
State Agency/Entity	Amount (millions)	Description
University of Vermont	\$8.6	Nursing program, recent graduate retention and support staff
Vermont State College	\$6.6	Nursing program and support staff
Vermont Student Assistance Corporation	\$6.5	Loan repayment assistance, scholarships and grants for internships and apprenticeships
Vermont Technical College	\$0.3	Skilled meat cutter apprenticeship program
Agency of Human Services	\$2.0	Health care workforce development strategic plan
State Refugee Office	\$2.0	Refugee and New American retention
Vermont Department of Labor	\$1.9	Job training, upskilling and career planning
Agency of Commerce and Community Development	\$8.0	Investment in targeted jobs, business coaching and Vermont Workforce Network
Career & Technical Education	\$35.0	Upgrades for facilities
SmallBusiness411 hotline	\$1.5	Helpline for small businesses
Vermont Training Program	\$2.5	Training and coaching for small business owners
Job Service Database	\$0.3	To create and maintain Jobs Database
Total	\$75.2	



Climate Change



Climate Needs - Related Bills and Appropriations

- Multiple bills touch on climate change, including:
 - Clean Heat Standard bill¹
 - Soon to be House Energy & Technology Committee bill, still in draft form
 - \$600k appropriation to the Public Utility Commission (in the current version)
 - H.94 - An act relating to transportation initiatives to reduce carbon emissions²
 - Currently in House Transportation Committee
 - Multiple appropriations
 - Sec. 2. (f): *“It is the intent of the General Assembly that, to the extent possible, monies for the appropriations contained in this act shall come from the COVID-19 relief and stimulus provisions in the Consolidated Appropriations Act, 2021, Pub. L. No. 116-260.”*
- Committees are discussing increased appropriations to weatherization
 - Increased weatherization is one of the main strategies within some climate change mitigation areas
 - House Energy and Technology is taking testimony regarding increased weatherization appropriations
 - The Administration is requesting an additional \$80 million in ARPA funds for increased weatherization for homes occupied by households with low and moderate income

Bill links:

1: [Clean Heat Standard bill](#); 2: [H.94](#)



Climate Needs – Considerations for Lawmakers

- The Global Warming Solutions Act of 2020 established requirements for reductions in greenhouse gas emissions
 - It also stressed enhancing resilience and striving for environmental justice
- The Vermont Climate Council released their Climate Action Plan in December 2021 with illustrative pathways to meet those requirements and goals
 - Many of the proposed actions would necessitate funding, but required levels of funding have not been specified
- On December 29, 2021, the Climate Council offered recommendations for deployment of ARPA funding in high-priority areas to support Climate Action Plan implementation
 - Across eight buckets of spending, the Climate Council identified between \$420 million and \$540 million in obligations over the next few years
 - Buckets include transportation, buildings, electricity, agriculture, and land
 - The Climate Council emphasizes the State must also address environmental justice and enhancing resilience



Clean Water



Clean Water

State and ARPA \$ for clean water	Fiscal year 2022	Future years
Act 74 – ARPA	\$50,000,000	\$50,000,000 (FY23-24)
Act 74 – ARPA Capital Bill offset	\$15,000,000	
Governor FY23 ARPA – proposed		\$72,000,000 (FY23)
Total ARPA	\$65,000,000	\$122,000,000
Act 74 – General Fund	\$5,000,000	
Clean Water Fund – proposed FY23	\$21,693,457	\$25,879,149 (FY23)
Capital Bill – proposed FY22-23	\$10,500,000	\$6,663,219 (FY23)
Total State	\$37,193,457	\$32,542,368

**Does not include ongoing, non-ARPA federal grants and does not include state operating funds for clean water staffing



ARPA SLFRF – water and sewer eligibility

Source: U.S. Department of Treasury – Coronavirus State and Local Fiscal Recovery Funds: Overview of Final Rule

- Eligibility Criteria
 - Projects eligible under Drinking Water State Revolving Fund
 - Projects eligible under Clean Water State Revolving Fund
 - Other possibilities
 - Culvert repair, resizing and removal; replacement of storm sewers, and additional types of stormwater infrastructure
 - Infrastructure to provide access to safe drinking water for individual served by residential wells
 - Dam and reservoir rehabilitation – if for drinking water supply
 - Broad set of lead remediation projects
- These criteria mostly match what can be funded with IJA dollars



Infrastructure Investment and Jobs Act (IIJA)

- Water Infrastructure - \$355 million to Vermont over 5 years
 - Drinking Water State Revolving Fund (DWSRF)
 - Traditional Projects – loans and grants – 10% match
 - Lead Service Line Replacements – loans and grants – no match
 - Emerging Contaminants – grants – no match
 - Clean Water State Revolving Fund (CWSRF)
 - Traditional Projects – loans and grants – 10% match
 - Emerging Contaminants – grants – no match
 - NEW - Lake Champlain Basin projects - \$40 million
- This is only the 5-year supplemental funding, not the ongoing funding



Infrastructure Investment and Jobs Act (IIJA)

- Federal fiscal year 2022 - \$63 million to Vermont
 - Drinking Water - \$53,770,000
 - Clean Water – \$9,271,000
 - Match requirement for both programs – reduced from 20% to 10%
- Governor’s capital bill adjustment proposal
 - \$2,833,980 towards 10% match
 - Pressure on capital bill to provide match for supplemental funding for 5-yrs
- This is only the 5-year supplemental funding, not the ongoing funding

