# Senate Calendar

**TUESDAY, MAY 10, 2022** 

#### SENATE CONVENES AT: 10:00 A.M.

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#### **ACTION CALENDAR**

### UNFINISHED BUSINESS OF JANUARY 4, 2022

#### **GOVERNOR'S VETO**

S. 107.

An act relating to confidential information concerning the initial arrest and charge of a juvenile.

**Pending question (to be voted by call of the roll):** Shall the bill pass, notwithstanding the Governor's refusal to approve the bill? (Two-thirds of the members present required to override the Governor's veto.)

The text of the Communication from His Excellency, The Governor, whereby he *vetoed* and returned unsigned **Senate Bill No. S. 107** to the Senate is as follows:

#### **Text of Communication from Governor**

"May 20, 2021

The Honorable John Bloomer, Jr. Secretary of the Senate 115 State House Montpelier, VT 05633-5401

Dear Mr. Bloomer:

Pursuant to Chapter II, Section 11 of the Vermont Constitution, I am returning S.107, An act relating to confidential information concerning the initial arrest and charge of a juvenile, without my signature, because of concerns with the policy to automatically raise the age of accountability for crimes, and afford young adults protections meant for juveniles, without adequate tools or systems in place.

Three years ago, I signed legislation intended to give young adults who had become involved in the criminal justice system certain protections meant for juveniles. At the time, I was assured that, prior to the automatic increases in age prescribed in the bill, plans would be in place to provide access to the rehabilitation, services, housing and other supports needed to both hold these young adults accountable and help them stay out of the criminal justice system in the future.

This has not yet been the case. In addition to ongoing housing challenges, programs designed and implemented for children under 18 are often not

appropriate for those over 18. Disturbingly, there are also reports of some young adults being used – and actively recruited – by older criminals, like drug traffickers, to commit crimes because of reduced risk of incarceration, potentially putting the young people we are trying to protect deeper into the criminal culture and at greater risk.

I want to be clear: I'm not blaming the Legislature or the Judiciary for these gaps. All three branches of government need to bring more focus to this issue if we are going to provide the combination of accountability, tools and services needed to ensure justice and give young offenders a second chance.

For these reasons, I believe we need to take a step back and assess Vermont's "raise the age" policy, the gaps that exist in our systems and the unintended consequences of a piecemeal approach on the health and safety of our communities, victims and the offenders we are attempting to help. I see S.107 as deepening this piecemeal approach.

I also remain concerned with the lack of clarity in S.107 regarding the disparity in the public records law between the Department of Public Safety and the Department of Motor Vehicles.

Based on the objections outlined above, I am returning this legislation without my signature pursuant to Chapter II, Section 11 of the Vermont Constitution. I believe this presents an opportunity to start a much-needed conversation about the status of our juvenile justice initiatives and make course corrections where necessary, in the interest of public safety and the young Vermonters we all agree need an opportunity to get back on the right path.

Sincerely,
/s/Philip B. Scott
Governor

PBS/kp"

#### Text of bill as passed by Senate and House

The text of the bill as passed by the Senate and House of Representatives is as follows:

**S.107** An act relating to confidential information concerning the initial arrest and charge of a juvenile

It is hereby enacted by the General Assembly of the State of Vermont:

\* \* \* Exemption; records of arrest or charge of a juvenile \* \* \*

Sec. 1. 1 V.S.A. § 317 is amended to read:

## § 317. DEFINITIONS; PUBLIC AGENCY; PUBLIC RECORDS AND DOCUMENTS; EXEMPTIONS

\* \* \*

(c) The following public records are exempt from public inspection and copying:

\* \* \*

(5)(A) Records dealing with the detection and investigation of crime, but only to the extent that the production of such records:

\* \* \*

- (B)(i) Notwithstanding subdivision (A) of this subdivision (5), records relating to management and direction of a law enforcement agency; records reflecting the initial arrest of a person, including any ticket, citation, or complaint issued for a traffic violation, as that term is defined in 23 V.S.A. § 2302; and records reflecting the charge of a person shall be public.
- (ii) A public agency shall not release any information within a record reflecting the initial arrest or charge of a person under 19 years of age that would reveal the identity of the person. However, a public agency may disclose identifying information relating to the initial arrest of a person under 19 years of age in order to protect the health and safety of any person.

\* \* \*

- \* \* \* Effective July 1, 2022 \* \* \*
- Sec. 2. 1 V.S.A. § 317 is amended to read:
- § 317. DEFINITIONS; PUBLIC AGENCY; PUBLIC RECORDS AND DOCUMENTS; EXEMPTIONS

\* \* \*

(c) The following public records are exempt from public inspection and copying:

\* \* \*

(5)(A) Records dealing with the detection and investigation of crime, but only to the extent that the production of such records:

\* \* \*

(B)(i) Notwithstanding subdivision (A) of this subdivision (5), records relating to management and direction of a law enforcement agency; records reflecting the initial arrest of a person, including any ticket, citation, or

complaint issued for a traffic violation, as that term is defined in 23 V.S.A. § 2302; and records reflecting the charge of a person shall be public.

(ii) A public agency shall not release any information within a record reflecting the initial arrest or charge of a person under 19 20 years of age that would reveal the identity of the person. However, a public agency may disclose identifying information relating to the initial arrest of a person under 19 20 years of age in order to protect the health and safety of any person.

\* \* \*

## Sec. 3. APPLICATION OF PUBLIC RECORDS ACT EXEMPTION REVIEW

Notwithstanding 1 V.S.A. § 317(e), the Public Records Act exemption amended in Sec. 1 shall continue in effect and shall not be reviewed for repeal.

\* \* \* Custodian of records relating to a person under court jurisdiction \* \* \*

Sec. 4. 33 V.S.A. § 5117 is amended to read:

#### § 5117. RECORDS OF JUVENILE JUDICIAL PROCEEDINGS

- (a)(1) Except as otherwise provided, court and law enforcement reports and files concerning a person subject to the jurisdiction of the court shall be maintained separate from the records and files of other persons. Unless a charge of delinquency is transferred for criminal prosecution under chapter 52 of this title or the court otherwise orders in the interests of the child, such records and files shall not be open to public inspection nor their contents disclosed to the public by any person. However, upon a finding that a child is a delinquent child by reason of commission of a delinquent act which that would have been a felony if committed by an adult, the court, upon request of the victim, shall make the child's name available to the victim of the delinquent act. If the victim is incompetent or deceased, the child's name shall be released, upon request, to the victim's guardian or next of kin.
- (2) When a person is subject to the jurisdiction of the court, the court shall become the sole records custodian for purposes of responding to any request for court or law enforcement records concerning the person. A public agency shall direct any request for these records to the courts for response.
- (3) When a person is subject to the jurisdiction of the Criminal Division of the Superior Court pursuant to chapter 52 or 52A of this title, the Criminal Division of the Superior Court shall become the sole records custodian for purposes of responding to any request for court or law enforcement records

concerning the person. A public agency shall direct any request for these records to the courts for response.

\* \*

#### \* \* \* Effective Dates \* \* \*

#### Sec. 5. EFFECTIVE DATES

This act shall take effect on July 1, 2021, except that Sec. 2 (2022 amendment to 1 V.S.A. § 317(c)(5)(B)(ii) (public records; exemptions; records relating to the initial arrest and charge of a person)) shall take effect on July 1, 2022.

### UNFINISHED BUSINESS OF APRIL 20, 2022 GOVERNOR'S VETO

S. 79.

An act relating to improving rental housing health and safety.

**Pending question (to be voted by call of the roll):** Shall the bill pass, notwithstanding the Governor's refusal to approve the bill? (Two-thirds of the members present required to override the Governor's veto.)

The text of the Communication from His Excellency, The Governor, whereby he *vetoed* and returned unsigned **Senate Bill No. S. 79** to the Senate is as follows:

#### **Text of Communication from Governor**

"July 2, 2021

The Honorable John Bloomer, Jr. Secretary of the Senate 115 State House Montpelier, VT 05633-5401

Dear Mr. Bloomer:

Pursuant to Chapter II, Section 11 of the Vermont Constitution, I am returning S.79, An Act Relating to Improving Rental Housing and Safety, without my signature because I believe this bill would reduce the number of housing options for Vermonters at a time when we are grappling with a critical housing shortage. While we all want safe housing and lodging options for Vermonters and visitors, in my opinion this bill does not accomplish this shared goal.

As you well know, I have repeatedly advocated for improving Vermont's aging long-term rental housing stock, which is why we used pandemic

emergency housing relief and other funds to initiate innovative housing programs like the Vermont Rental Housing Investment Program and the Vermont Homeownership Revolving Loan Fund. Fortunately, these programs can move forward despite this veto with the dedicated funding included in the Fiscal Year 2022 appropriations bill.

Most agree we suffer from a critical housing shortage for middle income, low income and homeless Vermonters, but the solution is not more regulation. Instead, we need to invest in new and rehabilitated housing in every corner of our state. We need to lower costs to make housing more affordable and we need to ease complicated and duplicative permitting requirements while we have the funding to grow and improve our housing stock. This is what I have proposed since my first year as governor and I will continue to do so.

S.79 targets all rental units in all types of buildings and dwellings with few exceptions. I believe this will discourage everyday Vermonters from offering their homes, rooms or summer cabins for rent, not as a primary business but as a means to supplement their income so they can pay their mortgage as well as their property taxes.

Adding additional restrictions, costs and hoops to jump through will not only reduce the number of long-term rentals, but also short-term lodging options when we have a surge in tourists, including foliage and ski seasons. Tourists and visitors having more lodging options when deciding where to stay makes Vermont more competitive and helps our economy.

I am willing to work with the Legislature to modernize our statewide life safety inspection model and initiate a long-term rental registry if we include the following provisions:

- First, I would support a rental housing registry for only those buildings which exceed two dwelling units available for rental for more than 120 days per year. This will ensure we are differentiating between those renting a unit merely to support household expenses, and more professional landlords operating a rental business.
- Second, the health safety inspection obligations transferred in S.79 to the Division of Fire Safety are an expansion of DFS fire safety inspection obligations to include health inspections. This also expands the responsibility for health code inspections from a local "complaint-based" system to the mandatory statewide inspection authority of DFS. Further, S.79 takes away the existing discretion of DFS to determine if a violation merits shutting a residence down for rental. Under S.79, one uncorrected health or safety violation will make a unit unavailable. There must be a commonsense risk consideration added.

I also believe we need more thorough consideration of timelines, resource needs, regulatory flexibility for DFS, training needs for local health officials and impacts on rental housing resources before transferring total oversight to DFS. The bill currently includes five new positions to carry out much of this work. Truly fulfilling the bill's mandate would require an even more costly expansion of the bureaucracy in the future, which I could not support. Perhaps Senator Brock's amendment could be considered a bridge to longer-term modernization.

- Third, I ask the Legislature to continue to support the Vermont Rental Housing Investment Program and the Vermont Homeownership Revolving Loan Fund, which, again, will move forward with funding from the FY22 budget.
- Finally, I also believe we must work together on Act 250 reforms and permitting, especially in light of our unprecedented housing investments.
   My Administration will make themselves available at any time over the summer and fall to discuss potential paths forward.

Based on the objections outlined above, I am returning this legislation without my signature pursuant to Chapter II, Section 11 of the Vermont Constitution.

Sincerely, /s/Philip B. Scott Governor

PBS/kp"

#### Text of bill as passed by Senate and House

The text of the bill as passed by the Senate and House of Representatives is as follows:

**S.79** An act relating to improving rental housing health and safety

It is hereby enacted by the General Assembly of the State of Vermont:

\* \* \* Department of Public Safety; Authority for Rental Housing Health and Safety \* \* \*

Sec. 1. 20 V.S.A. chapter 173 is amended to read:

CHAPTER 173. PREVENTION AND INVESTIGATION OF FIRES; PUBLIC BUILDINGS; HEALTH AND SAFETY; ENERGY STANDARDS

## Subchapter 2. Division of Fire Safety; <u>Public Buildings</u>; <u>Building Codes</u>; <u>Rental Housing Health and Safety</u>; <u>Building Energy Standards</u>

\* \* \*

#### § 2729. GENERAL PROVISIONS; FIRE SAFETY; CARBON MONOXIDE

- (a) A person shall not build or cause to be built any structure that is unsafe or likely to be unsafe to other persons or property in case of fire or generation and leakage of carbon monoxide.
- (b) A person shall not maintain, keep or operate any premises or any part thereof, or cause or permit to be maintained, kept, or operated, any premises or part thereof, under his or her control or ownership in a manner that causes or is likely to cause harm to other persons or property in case of fire or generation and leakage of carbon monoxide.
- (c) On premises under a person's control, excluding single family owner-occupied houses and premises, that person shall observe rules adopted under this subchapter for the prevention of fires and carbon monoxide leakage that may cause harm to other persons or property.
- (d) Any condominium or multiple unit dwelling using a common roof, or row houses so-called, or other residential buildings in which people sleep, including hotels, motels, and tourist homes, excluding single family owner-occupied houses and premises, whether the units are owned or leased or rented, shall be subject to the rules adopted under this subchapter and shall be provided with one or more carbon monoxide detectors, as defined in 9 V.S.A. § 2881(3), properly installed according to the manufacturer's requirements.

#### § 2730. DEFINITIONS

(a) As used in this subchapter, "public building" means:

\* \* \*

(D) a building in which people rent accommodations, whether overnight or for a longer term, including "rental housing" as defined in subsection (f) of this section;

- (2) Use of any portion of a building in a manner described in this subsection shall make the entire building a "public building" for purposes of this subsection. For purposes of this subsection, a "person" does not include an individual who is directly related to the employer and who resides in the employment-related building.
  - (b) The term "public building" does not include:

(1) An owner-occupied single family residence, unless used for a purpose described in subsection (a) of this section.

\* \* \*

(4) A single family residence with an accessory dwelling unit as permitted under 24 V.S.A. § 4406(4)(D). [Repealed.]

\* \* \*

(f) "Rental housing" means housing that is leased or offered for lease and includes a "dwelling unit" as defined in 9 V.S.A. § 4451 and a "short-term rental" as defined in 18 V.S.A. § 4301.

#### § 2731. RULES; INSPECTIONS; VARIANCES

- (a) Rules.
- (1) The Commissioner is authorized to adopt rules regarding the construction, health, safety, sanitation, and fitness for habitation of buildings, maintenance and operation of premises, and prevention of fires and removal of fire hazards, and to prescribe standards necessary to protect the public, employees, and property against harm arising out of or likely to arise out of fire.

- (b) Inspections.
- (1) The Commissioner shall conduct inspections of premises to ensure that the rules adopted under this subchapter are being observed and may establish priorities for enforcing these rules and standards based on the relative risks to persons and property from fire of particular types of premises.
- (2) The Commissioner may also conduct inspections to ensure that buildings are constructed in accordance with approved plans and drawings.
- (3) When conducting an inspection of rental housing, the Commissioner shall:
  - (A) issue a written inspection report on the unit or building that:
- (i) contains findings of fact that serve as the basis of one or more violations;
- (ii) specifies the requirements and timelines necessary to correct a violation;
- (iii) provides notice that the landlord is prohibited from renting the affected unit to a new tenant until the violation is corrected; and

- (iv) provides notice in plain language that the landlord or agents of the landlord must have access to the rental unit to make repairs as ordered by the Commissioner consistent with the access provisions in 9 V.S.A. § 4460;
- (B) provide a copy of the inspection report to the landlord, to the person who requested the inspection, and to any tenants who are affected by a violation:
- (i) electronically, if the Department has an electronic mailing address for the person; or
- (ii) by first-class mail, if the Department does not have an electronic mailing address for the person;
- (C) if an entire building is affected by a violation, provide a notice of inspection directly to the individual tenants, and may also post the notice in a common area, that specifies:
  - (i) the date of the inspection;
- (ii) that violations were found and must be corrected by a certain date;
- (iii) how to obtain a copy of the inspection electronically or by first-class mail; and
- (iv) if the notice is posted in a common area, that the notice shall not be removed until authorized by the Commissioner;
  - (D) make the inspection report available as a public record.

\* \* \*

## § 2733. ORDERS TO REPAIR, REHABILITATE, OR REMOVE STRUCTURE

- (a)(1) Whenever the eommissioner Commissioner finds that premises or any part of them does not meet the standards adopted under this subchapter, the eommissioner Commissioner may order it repaired or rehabilitated.
- (2) If it the premises is not repaired or rehabilitated within a reasonable time as specified by the commissioner Commissioner in his or her order, the commissioner Commissioner may order the premises or part of them closed, if by doing so the public safety will not be imperiled; otherwise he or she shall order demolition and removal of the structure, or fencing of the premises.
- (3) Whenever a violation of the rules is deemed to be imminently hazardous to persons or property, the eommissioner Commissioner shall order the violation corrected immediately.

- (4) If the violation is not corrected, the commissioner Commissioner may then order the premises or part of them immediately closed and to remain closed until the violation is corrected.
- (b) Whenever a structure, by reason of age, neglect, want of repair, action of the elements, destruction, either partial or total by fire or other casualty or other cause, is so dilapidated, ruinous, decayed, filthy, unstable, or dangerous as to constitute a material menace or damage in any way to adjacent property, or to the public, and has so remained for a period of not less than one week, the eommissioner Commissioner may order such structure demolished and removed.
- (c) Orders issued under this section shall be served by certified mail with return receipt requested or in the discretion of the eommissioner Commissioner, shall be served in the same manner as summonses are served under the Vermont Rules of Civil Procedure promulgated by the supreme court Supreme Court, to all persons who have a recorded interest in the property recorded in the place where land records for the property are recorded, and to all persons who will be temporarily or permanently displaced by the order, including owners, tenants, mortgagees, attaching creditors, lien holders, and public utilities or water companies serving the premises.

#### § 2734. PENALTIES

- (a)(1) A person who violates any provision of this subchapter or any order or rule issued pursuant thereto shall be fined not more than \$10,000.00.
- (2) The state's attorney State's Attorney of the county in which such violation occurs shall prosecute the violation and may commence a proceeding in the superior court Superior Court to compel compliance with such order or rule, and such court may make orders and decrees therein by way of writ of injunction or otherwise.
- (b)(1) A person who fails to comply with a lawful order issued under authority of this subchapter in case of sudden emergency shall be fined not more than \$20,000.00.
- (2) A person who fails to comply with an order requiring notice shall be fined \$200.00 for each day's neglect commencing with the effective date of such order or the date such order is finally determined if an appeal has been filed.
- (c)(1) The eommissioner Commissioner may, after notice and opportunity for hearing, assess an administrative penalty of not more than \$1,000.00 for each violation of this subchapter or any rule adopted under this subchapter.

- (2) Penalties assessed pursuant to this subsection shall be based on the severity of the violation.
- (3) An election by the eommissioner <u>Commissioner</u> to proceed under this subsection shall not limit or restrict the eommissioner's <u>Commissioner's</u> authority under subsection (a) of this section.
- (d) Violation of any rule adopted under this subchapter shall be prima facie evidence of negligence in any civil action for damage or injury which that is the result of the violation.

\* \* \*

#### § 2736. MUNICIPAL ENFORCEMENT

- (a)(1) The legislative body of a municipality may appoint one or more trained and qualified officials and may establish procedures to enforce rules and standards adopted under subsection 2731(a) of this title.
- (2) After considering the type of buildings within the municipality, if the commissioner Commissioner determines that the training, qualifications, and procedures are sufficient, he or she may assign responsibility to the municipality for enforcement of some or all of these rules and standards.
- (3) The eommissioner Commissioner may also assign responsibility for enforcement of the rules of the access board adopted under section 2902 of this title.
- (4) The commissioner Commissioner shall provide continuing review, consultation, and assistance as may be necessary.
- (5) The assignment of responsibility may be revoked by the commissioner Commissioner after notice and an opportunity for hearing if the commissioner Commissioner determines that the training, qualifications, or procedures are insufficient.
- (6) The assignment of responsibility shall not affect the commissioner's Commissioner's authority under this subchapter.
- (b) If a municipality assumes responsibility under subsection (a) of this section for performing any functions that would be subject to a fee established under subsection 2731(a) of this title, the municipality may establish and collect reasonable fees for its own use, and no fee shall be charged for the benefit of the state State.
- (c)(1) Subject to rules adopted under section 2731 of this title, municipal officials appointed under this section may enter any premises in order to carry out the responsibilities of this section.

- (2) The officials may order the repair, rehabilitation, closing, demolition, or removal of any premises to the same extent as the commissioner Commissioner may under section 2732 of this title.
- (d) Upon a determination by the <u>commissioner Commissioner</u> that a municipality has established sufficient procedures for granting variances and exemptions, such variances and exemptions may be granted to the same extent authorized under subsection 2731(b) of this title.
- (e) The results of all activities conducted by municipal officials under this section shall be reported to the commissioner Commissioner periodically upon request.
- (f) Nothing in this section shall be interpreted to decrease the authority of municipal officials under other laws, including laws concerning building codes and laws concerning housing codes.

\* \* \*

### § 2738. FIRE PREVENTION AND BUILDING INSPECTION SPECIAL FUND

- (a) The fire prevention and building inspection special fund revenues shall be from the following sources:
- (1) fees relating to construction and inspection of public building and fire prevention inspections under section 2731 of this title;
- (2) fees relating to boilers and pressure vessels under section 2883 of this title;
- (3) fees relating to electrical installations and inspections and the licensing of electricians under 26 V.S.A. §§ 891-915;
- (4) fees relating to cigarette certification under section 2757 of this title; and
- (5) fees relating to plumbing installations and inspections and the licensing of plumbers under 26 V.S.A. §§ 2171-2199.
- (b) Fees collected under subsection (a) of this section shall be available to the department of public safety Department of Public Safety to offset the costs of the division of fire safety Division of Fire Safety.
- (c) The commissioner of finance and management Commissioner of Finance and Management may anticipate receipts to this fund and issue warrants based thereon.

- \* \* \* State Rental Housing Registry; Registration Requirement \* \* \*
- Sec. 2. 3 V.S.A. § 2478 is added to read:

#### § 2478. STATE RENTAL HOUSING REGISTRY; HOUSING DATA

- (a) The Department of Housing and Community Development, in coordination with the Division of Fire Safety, the Department of Health, the Enhanced 911 Board, and the Department of Taxes, shall create and maintain a registry of the rental housing in this State, which includes a "dwelling unit" as defined in 9 V.S.A. § 4451 and a "short-term rental" as defined in 18 V.S.A. § 4301.
- (b) The Department of Housing and Community Development shall require for each unit that is registered the following data:
- (1) the name and mailing address of the owner, landlord, and property manager of the unit, as applicable;
- (2) the phone number and electronic mail address of the owner, landlord, and property manager of the unit, as available;
  - (3) location of the unit;
  - (4) year built;
  - (5) type of rental unit;
  - (6) number of units in the building;
  - (7) school property account number;
  - (8) accessibility of the unit; and
  - (9) any other information the Department deems appropriate.
- (c) Upon request of the Department of Housing and Community Development, and at least annually, a municipal, district, or other local government entity that operates a rental housing health and safety program that requires registration of a rental housing unit and a fee for inclusion on the registry shall provide to the Department the data for each unit that is required pursuant to subsection (b) of this section.
- (d)(1) The data the Department collects pursuant to this section is exempt from public inspection and copying pursuant to 1 V.S.A. § 317(c)(1), and the Department shall not disclose such data except as provided in subdivision (2) of this subsection.
  - (2) The Department:

- (A) may disclose data it collects pursuant to this section to other State, municipal, or regional government entities; to nonprofit organizations; or to other persons for the purposes of protecting public health and safety;
- (B) shall not disclose data it collects pursuant to this section for a commercial purpose; and
- (C) shall require, as a condition of receiving data collected pursuant to this section, that a person to whom the Department discloses the data takes necessary steps to protect the privacy of persons whom the data concerns, to protect the data from further disclosure and to comply with subdivision (B) of this subsection (d).

### Sec. 3. 3 V.S.A. § 2479 is added to read:

#### § 2479. RENTAL HOUSING REGISTRATION

- (a) Registration. Except as otherwise provided in subsection (b) of this section, annually, on or before March 1, the owner of each unit of rental housing that in the previous year was leased or offered for lease as a dwelling unit, as defined in 9 V.S.A. § 4451, or was a "short-term rental," as defined in 18 V.S.A. § 4301, shall:
- (1) register with the Department of Housing and Community Development and provide the information required by subsection 2478(b) of this title; and
  - (2) pay to the Department an annual registration fee of \$35.00 per unit.
  - (b) Exceptions.
    - (1) Unit registered with another program.
- (A) The registration requirement imposed in subdivision (a)(1) of this section does not apply to a unit that is currently registered with a municipal, district, or other local government rental housing health and safety program that requires the owner to register the unit and provide the data required in subsection 2478(b) of this title.
- (B) The fee requirement imposed in subdivision (a)(2) of this section does not apply to a unit that is currently registered with a municipal, district, or other local government rental housing health and safety program that requires the owner to register the unit and provide the data required in subsection 2478(b) of this title and for which program the owner is required to pay a registration fee.
  - (2) Mobile homes.

- (A) The registration requirement imposed in subdivision (a)(1) of this section does not apply to a mobile home lot within a mobile home park if:
- (i) the owner has registered the lot with the Department of Housing and Community Development; and
  - (ii) the owner does not own a mobile home on the lot.
- (B) An owner of a mobile home lot within a mobile home park who has registered the lot with the Department and who owns a mobile home on the lot that is available for rent or rented shall register the property with the Department pursuant to subdivision (a)(1) of this section and pay a fee equal to the fee required by subdivision (a)(2) of this section less any fee paid within the previous 12 months pursuant to 10 V.S.A. § 6254(c).
- (C) An owner of a mobile home who rents the mobile home, whether or not located in a mobile home park, shall register pursuant to this section.
- (3) Unit not offered to general public. The registration and fee requirements imposed in subsection (a) of this section do not apply to a unit that an owner provides to another person, whether or not for consideration, if, and only to the extent that, the owner does not otherwise make the unit available for lease to the general public, and includes:
- (A) housing provided to a member of the owner's family or personal acquaintances;
- (B) housing provided to a person who is not related to a member of the owner's household and who occupies the housing as part of a nonprofit homesharing program; and
- (C) housing provided to a person who provides personal care to the owner or a member of the owner's household.
- (4) Housing provided as a benefit of farm employment. The registration and fee requirements imposed in subsection (a) of this section do not apply to a unit of housing that is provided as a benefit of farm employment, as defined in 9 V.S.A. § 4469a(a)(3).
- (c) Rental Housing Safety Special Fund. The Department of Housing and Community Development shall maintain the fees collected pursuant to this section in a special fund entitled the Rental Housing Safety Special Fund, the proceeds of which the Department shall use:
- (1) to hire authorized staff to administer the registry and registration requirements imposed in this section and in section 2478 of this title; and

- (2) to provide funding to the Department of Public Safety to hire authorized staff to conduct inspections and regulate rental housing pursuant to 20 V.S.A. chapter 173, subchapter 2.
  - \* \* \* Penalty for Failure to Register \* \* \*
- Sec. 3a. 3 V.S.A. § 2479(d) is added to read:
- (d) Penalty. The Department shall impose an administrative penalty of not more than \$200.00 per unit for an owner of rental housing who knowingly fails to register or pay the fee required pursuant to this section.
  - \* \* \* Registration; Prospective Repeal \* \* \*

Sec. 3b. REPEAL

3 V.S.A. § 2479(b)(4) (exemption for housing provided as a benefit of farm employment) is repealed.

\* \* \* Positions Authorized \* \* \*

#### Sec. 4. DEPARTMENT OF PUBLIC SAFETY; POSITIONS

- (a) The Department of Public Safety is authorized to create five full-time, classified Inspector positions in order to conduct rental housing health and safety inspections and enforcement pursuant to 20 V.S.A. chapter 173, subchapter 2.
- (b) In fiscal year 2022, the amount of \$100,000.00 is appropriated from the General Fund to the Department of Public Safety as one-time startup funding to hire one or more Inspector positions authorized pursuant to subsection (a) of this section.
- (c) The Department may hire additional Inspectors authorized by this section to the extent funds become available from the Rental Housing Safety Special Fund created and maintained pursuant to 3 V.S.A. § 2479.

## Sec. 5. DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT; POSITIONS

- (a) The Department of Housing and Community Development is authorized to create one full-time classified position and one half-time classified position to administer and enforce the registry requirements created in 3 V.S.A. § 2478.
- (b) In fiscal year 2022, the amount of \$300,000.00 is appropriated from the General Fund to the Department of Housing and Community Development as one-time startup funding to hire one or more of the positions authorized pursuant to subsection (a) of this section.

- (c) The Department may hire additional staff authorized by this section to the extent funds become available from the Rental Housing Safety Special Fund created and maintained pursuant to 3 V.S.A. § 2479.
  - \* \* \* Conforming Changes to Current Law Governing the Department of Health, State Board of Health, and Local Health Officials \* \* \*
- Sec. 6. 18 V.S.A. chapter 11 is amended to read:

#### CHAPTER 11. LOCAL HEALTH OFFICIALS

\* \* \*

#### § 602a. DUTIES OF LOCAL HEALTH OFFICERS

- (a) A local health officer, within his or her jurisdiction, shall:
- (1) upon request of a landlord or tenant, or upon receipt of information regarding a condition that may be a public health hazard, conduct an investigation;
- (2) enforce the provisions of this title, the rules promulgated, and permits issued thereunder;
- (3) prevent, remove, or destroy any public health hazard, or mitigate any significant public health risk in accordance with the provisions of this title;
- (4) in consultation with the Department, take the steps necessary to enforce all orders issued pursuant to chapter 3 of this title; and
- (5) have the authority to assist the Division of Fire Safety in inspecting rental housing pursuant to 20 V.S.A. chapter 173, subchapter 2, provided that if the local health officer inspects a rental property without an inspector from the Division, the officer shall issue an inspection report in compliance with 20 V.S.A § 2731(b).
- (b) Upon discovery of violation or a public health hazard or public health risk that involves a public water system, a food or lodging establishment, or any other matter regulated by Department rule, the local health officer shall immediately notify the Division of Environmental Health. Upon discovery of any other violation, public health hazard, or public health risk, the local health officer shall notify the Division of Environmental Health within 48 hours of discovery of such violation or hazard and of any action taken by the officer.

#### § 603. RENTAL HOUSING SAFETY; INSPECTION REPORTS

(a)(1) When conducting an investigation of rental housing, a local health officer shall issue a written inspection report on the rental property using the protocols for implementing the Rental Housing Health Code of the Department

or the municipality, in the case of a municipality that has established a code enforcement office.

- (2) A written inspection report shall:
- (A) contain findings of fact that serve as the basis of one or more violations;
- (B) specify the requirements and timelines necessary to correct a violation;
- (C) provide notice that the landlord is prohibited from renting the affected unit to a new tenant until the violation is corrected; and
- (D) provide notice in plain language that the landlord and agents of the landlord must have access to the rental unit to make repairs as ordered by the health officer consistent with the access provisions in 9 V.S.A. § 4460.

#### (3) A local health officer shall:

- (A) provide a copy of the inspection report to the landlord and any tenants affected by a violation by delivering the report electronically, in person, by first class mail, or by leaving a copy at each unit affected by the deficiency; and
- (B)(i) if a municipality has established a code enforcement office, provide information on each inspection according to a schedule and in a format adopted by the Department in consultation with municipalities that have established code enforcement offices; or
- (ii) if a municipality has not established a code enforcement office, provide information on each inspection to the Department within seven days of issuing the report using an electronic system designed for that purpose, or within 14 days by mail if the municipality is unable to utilize the electronic system.
- (4) If an entire property is affected by a violation, the local health officer shall post a copy of the inspection report in a common area of the property and include a prominent notice that the report shall not be removed until authorized by the local health officer.
- (5) A municipality shall make an inspection report available as a public record.
- (b)(1) A local health officer may impose a civil penalty of not more than \$200.00 per day for each violation that is not corrected by the date provided in the written inspection report, or when a unit is re-rented to a new tenant prior to the correction of a violation.

- (2)(A) If the cumulative amount of penalties imposed pursuant to this subsection is \$800.00 or less, the local health officer, Department of Health, or State's Attorney may bring a civil enforcement action in the Judicial Bureau pursuant to 4 V.S.A. chapter 29.
- (B) The waiver penalty for a violation in an action brought pursuant to this subsection is 50 percent of the full penalty amount.
- (3) If the cumulative amount of penalties imposed pursuant to this subsection is more than \$800.00, or if injunctive relief is sought, the local health officer, Department of Health, or State's Attorney may commence an action in the Civil Division of the Superior Court for the county in which a violation occurred.
- (c) If a local health officer fails to conduct an investigation pursuant to section 602a of this title or fails to issue an inspection report pursuant to this section, a landlord or tenant may request that the Department, at its discretion, conduct an investigation or contact the local board of health to take action.

[Repealed.]

\* \* \*

#### \* \* \* Transition Provisions \* \* \*

## Sec. 7. RENTAL HOUSING HEALTH AND SAFETY; TRANSITION PROVISIONS

- (a) Notwithstanding any provision of law to the contrary:
- (1) Until the Commissioner of Public Safety adopts rules governing rental housing health and safety pursuant to 20 V.S.A. § 2731, the Department of Health, local officials authorized by law, and the Department of Public Safety have concurrent authority to enforce the Vermont Rental Housing Health Code adopted by the Department of Health pursuant to 18 V.S.A. § 102, 3 V.S.A. § 3003(a), and 3 V.S.A. § 801(b)(11).
- (2) The Commissioner of Public Safety may immediately adopt a rule incorporating the Rental Housing Health Code without following the procedures otherwise required for general rulemaking in 3 V.S.A. chapter 25.
- (3) Except as provided in subdivision (2) of this subsection, the Commissioner of Public Safety shall comply with the requirements for general rulemaking in 3 V.S.A. chapter 25 when adopting rules governing rental housing health and safety.
- (b) Upon the adoption of rules governing rental housing health and safety pursuant to the authority in 20 V.S.A. § 2731:

- (1) the Department of Public Safety is the State government entity with primary authority to enforce State laws governing rental housing health and safety;
- (2) the Department of Public Safety and local officials have concurrent authority to enforce State and local laws governing rental housing health and safety pursuant to 18 V.S.A. chapter 11; 20 V.S.A. chapter 173, subchapter 2; 24 V.S.A. chapters 83 and 123; and applicable municipal law; and
- (3) the Department of Health, the State Board of Health, and local health officials have concurrent authority to enforce State and local laws governing public health hazards and public health risks, as those terms are defined in 18 V.S.A. § 2, pursuant to 18 V.S.A. chapters 1, 3, and 11.
  - \* \* \* Vermont Housing Investments \* \* \*

## Sec. 8. VERMONT RENTAL HOUSING INVESTMENT PROGRAM; PURPOSE

- (a) Recognizing that Vermont's rental housing stock is some of the oldest in the country and that much of it needs to be updated to meet code requirements and other standards, the Vermont Rental Housing Investment Program is intended to incentivize private apartment owners to make significant improvements to both housing quality and weatherization by providing grants and forgivable loans that are matched in part by the property owner.
- (b) The Program seeks to take the lessons learned from the successful Rehousing Recovery Program established with funds provided by the Federal CARES Act and implement them in a State-funded program.
- Sec. 9. 10 V.S.A. chapter 29, subchapter 3 is added to read:

Subchapter 3. Housing; Investments

#### § 699. VERMONT RENTAL HOUSING INVESTMENT PROGRAM

- (a) Creation of program.
- (1) The Department of Housing and Community Development shall design and implement the Vermont Rental Housing Investment Program through which the Department shall award funding to statewide or regional nonprofit housing organizations, or both, to provide competitive grants and forgivable loans to private landlords for the rehabilitation, including weatherization, of eligible rental housing units.

- (2) The Department shall develop statewide standards for the Program, including factors that partner organizations shall use to evaluate applications and award grants and forgivable loans.
- (b) Eligible rental housing units. The following units are eligible for a grant or forgivable loan through the Program:
- (1) Non-code compliant. The unit does not comply with the requirements of applicable building, housing, or health laws.
- (2) New accessory dwelling. The unit will be a newly created accessory dwelling unit that meets the requirements of 24 V.S.A. § 4412(1)(E).
- (c) Administration. The Department shall require a housing organization that receives funding under the Program to adopt:
- (1) a standard application form that describes the application process and includes instructions and examples to help landlords apply;
- (2) an award process that ensures equitable selection of landlords, subject to a housing organization's exercise of discretion based on the factors adopted by the Department pursuant to subsection (a) of this section; and
- (3) a grant and loan management system that ensures accountability for funds awarded.
  - (d) Program requirements applicable to grants and forgivable loans.
    - (1) A grant or loan shall not exceed \$30,000.00 per unit.
- (2) A landlord shall contribute matching funds or in-kind services that equal or exceed 20 percent of the value of the grant or loan.
  - (3) A project may include a weatherization component.
- (4) A project shall comply with applicable building, housing, and health laws.
- (5) The terms and conditions of a grant or loan agreement apply to the original recipient and to a successor in interest for the period the grant or loan agreement is in effect.
- (6) The identity of a recipient and the amount of a grant or forgivable loan are public records that shall be available for public copying and inspection and the Department shall publish this information at least monthly on its website.
- (e) Program requirements applicable to grants. For a grant awarded under the Program, the following requirements apply for a minimum period of five years:

- (1) A landlord shall coordinate with nonprofit housing partners and local coordinated entry organizations to identify potential tenants.
- (2)(A) Except as provided in subdivision (2)(B) of this subsection (e), a landlord shall lease the unit to a household that is exiting homelessness.
- (B) If, upon petition of the landlord, the Department or the housing organization that issued the grant determines that a household exiting homelessness is not available to lease the unit, then the landlord shall lease the unit:
- (i) to a household with an income equal to or less than 80 percent of area median income; or
- (ii) if such a household is unavailable, to another household with the approval of the Department or housing organization.
- (3)(A) A landlord shall accept any housing vouchers that are available to pay all, or a portion of, the tenant's rent and utilities.
- (B) If no housing voucher or federal or State subsidy is available, the total cost of rent for the unit, including utilities not covered by rent payments, shall not exceed the applicable fair market rent established by the Department of Housing and Urban Development.
- (4)(A) A landlord may convert a grant to a forgivable loan upon approval of the Department and the housing organization that approved the grant.
- (B) A landlord who converts a grant to a forgivable loan shall receive a 10 percent credit for loan forgiveness for each year in which the landlord participates in the grant program.
- (f) Requirements applicable to forgivable loans. For a forgivable loan awarded under the Program, the following requirements apply for a minimum period of 10 years:
- (1)(A) A landlord shall accept any housing vouchers that are available to pay all, or a portion of, the tenant's rent and utilities.
- (B) If no housing voucher or federal or State subsidy is available, the cost of rent for the unit, including utilities not covered by rent payments, shall not exceed the applicable fair market rent established by the Department of Housing and Urban Development.
- (2) The Department shall forgive 10 percent of the amount of a forgivable loan for each year a landlord participates in the loan program.

- (g) Lien priority. A lien for a grant converted to a loan or for a forgivable loan issued pursuant to this section is subordinate to:
- (1) a lien on the property in existence at the time the lien for rehabilitation and weatherization of the rental housing unit is filed in the land records; and
- (2) a first mortgage on the property that is refinanced and recorded after the lien for rehabilitation and weatherization of the rental housing unit is filed in the land records.

#### Sec. 10. REPORT

On or before February 15, 2022, the Department of Housing and Community Development shall report to the General Assembly concerning the design, implementation, and outcomes of the Vermont Housing Investment Program, including findings and any recommendations related to the amount of grant awards.

## Sec. 11. VERMONT HOMEOWNERSHIP REVOLVING LOAN FUND; PURPOSE

- (a) The purpose of the Vermont Homeownership Revolving Loan Fund created in Sec. 12 of this act is to provide no-interest loans to increase access to homeownership.
- (b) The Program is intended to assist Vermonters who otherwise may be unable to purchase a home or who may be unable to afford the costs to rehabilitate, weatherize, or otherwise make necessary improvements to a home they purchase.
- (c) The Program is also intended to place a special focus on increasing the homeownership rates of households identifying as Black, Indigenous, or Persons of Color, who are systematically disenfranchised from financing real estate through traditional banking and have therefore been generationally dispossessed of the ability to develop lasting wealth.
- Sec. 12. 10 V.S.A. § 699a is added to read:

#### § 699a. VERMONT HOMEOWNERSHIP REVOLVING LOAN FUND

(a) Creation of Program. The Department of Housing and Community Development shall design and implement the Vermont Homeownership Revolving Loan Fund, through which the Department shall provide funding to statewide or regional nonprofit housing organizations, or both, to issue no-interest loans to first-time homebuyers.

- (b) Eligible housing units. The following units are eligible for a loan through the Program:
- (1) Existing structure. The unit is an existing single-family dwelling, a multifamily dwelling with not more than four units, a mobile home, or a condominium.
- (2) Accessory dwelling. The unit is an accessory dwelling unit that meets the requirements of 24 V.S.A. § 4412(1)(E).
  - (c) Eligible applicants; priorities.
    - (1) To be eligible for a loan through the Program, an applicant shall:
      - (A) be a first-time homebuyer in Vermont;
- (B) have a household income of not more than 120 percent of the area median income; and
- (C) occupy the dwelling, or a unit within the dwelling, as his or her full-time residence.
- (2) A housing organization may give priority to an applicant whose employer provides down payment assistance or funding for rehabilitation costs.
- (d) Administration. The Department shall require a housing organization that receives funding under the Program to adopt:
- (1) a standard application form that describes the application process and includes instructions and examples to help homebuyers apply;
- (2) an award process that ensures equitable selection of homebuyers; and
- (3) a loan management system that ensures accountability for funds awarded.
- (e) Outreach. Recognizing that Black, Indigenous, and Persons of Color have historically not had access to capital for homeownership purchases and have been systemically discriminated against in the housing market, the Department, working with Vermont chapters of the NAACP, AALV, USCRI, the Executive Director of Racial Equity, the Vermont Commission on Native American Affairs, local racial justice organizations, the Vermont Housing Finance Agency, and the nonprofit homeownership centers, shall develop a plan of active outreach and implementation to ensure that program opportunities are effectively communicated, and that funds are equitably awarded, to communities of Vermonters who have historically suffered housing discrimination.

#### (f) Program requirements.

- (1) A loan issued through the Program:
- (A) shall not exceed a standard limit set by the Department, which shall not exceed \$50,000.00;
- (B) shall be zero interest, and payments shall be suspended while the homebuyer occupies the home; and
- (C) shall become due in full upon the sale or transfer of the home or upon refinancing with approval by the Department and the housing organization that issued the loan.
- (2) A rehabilitation project that is funded by a loan through the Program may include a weatherization component and shall comply with applicable building, housing, and health laws.
- (3) A homebuyer may use not more than 25 percent of a loan for down payment and closing costs and fees.
  - (4) A homebuyer shall repay a loan.
- (g) Revolving loan fund. The Department shall use the amounts from loans that are repaid to provide additional funding through the Program.
- (h) Lien priority. A lien for a loan issued pursuant to this section is subordinate to:
- (1) a lien on the property in existence at the time the lien for the loan is filed in the land records; and
- (2) a first mortgage on the property that is refinanced and recorded after the lien for the loan is filed in the land records.

#### Sec. 13. DUTIES CONTINGENT ON FUNDING

The duties of the Department of Housing and Community Development specified in Secs. 10 and 12 of this act are contingent upon available funding.

#### Sec. 14. REPORT

On or before February 15, 2022, the Department of Housing and Community Development shall report to the General Assembly concerning the design, implementation, and outcomes of the Vermont Homeownership Revolving Loan Fund created in Sec. 12 of this act, including findings and any recommendations related to the amount of loans.

#### \* \* \* Allocation of Appropriations \* \* \*

#### Sec. 15. ALLOCATION OF APPROPRIATIONS

- (a) Of the amounts appropriated from the General Fund to the Department of Housing and Community Development in H.439, the Department shall allocate \$1,000,000.00 to provide loans through the Vermont Homeownership Revolving Loan Fund created in 10 V.S.A. § 699a.
- (b) The Agency of Commerce and Community Development shall use the \$5,000,000.00 appropriated to it in Sec. G.400(a)(2) of H.439 to provide grants and loans through the Vermont Rental Housing Investment Program created in 10 V.S.A. § 699.
  - \* \* \* Eviction Moratorium \* \* \*
- Sec. 16. 2020 Acts and Resolves No. 101, Sec. 1(b)(4) is amended to read:
- (4) limit a court's ability to act in an emergency pursuant to Administrative Order 49, issued by the Vermont Supreme Court, as amended, which may include an action that involves criminal activity, illegal drug activity, or acts of violence, or other circumstances that seriously threaten the health or safety of other residents including in response to an action for ejectment on an emergency basis pursuant to subsection (i) of this section.
- Sec. 17. 2020 Acts and Resolves No. 101, Sec. 1(i) is added to read:
  - (i) Action for ejectment on an emergency basis.
- (1) Notwithstanding any provision of this section to the contrary, a court may allow an ejectment action to proceed on an emergency basis pursuant to Vermont Rule of Civil Procedure 65, which may include an action that involves the following circumstances:
- (A) criminal activity, illegal drug activity, acts of violence, or other circumstances that seriously threaten the health or safety of other residents, including a tenant tampering with, disabling, or removing smoke or carbon monoxide detectors;
  - (B) the landlord needs to occupy the rental premises;
- (C) the tenant is not participating or does not qualify for the Vermont Emergency Rental Assistance Program; or
- (D) continuation of the tenancy would cause other immediate or irreparable injury, loss, or damage to the property, the landlord, or other residents.

- (2) Upon a plaintiff's motion to proceed under this subsection (i) supported by an affidavit, the court shall determine whether the plaintiff has alleged sufficient facts to warrant a hearing concerning emergency circumstances as provided in subdivision (1) of this subsection (i), and if so, the court shall:
  - (A) issue any necessary preliminary orders;
  - (B) schedule a hearing;
- (C) allow the plaintiff to serve the defendant with the motion, affidavit, complaint, any preliminary orders, and a notice of hearing; and
- (D) after hearing, issue any necessary orders, which may include issuance of a writ of possession.

\* \* \* Effective Dates \* \* \*

#### Sec. 18. EFFECTIVE DATES

- (a) This section and the following sections shall take effect on passage:
  - (1) Sec. 1 (DPS authority for rental housing health and safety).
  - (2) Sec. 2 (rental housing registry).
  - (3) Sec. 6 (conforming changes to Department of Health statutes).
  - (4) Sec. 7 (DPS rulemaking authority and transition provisions).
  - (5) Secs. 16–17 (amendment to eviction moratorium).
- (b) The following sections take effect on July 1, 2021:
  - (1) Sec. 4 (DPS positions).
  - (2) Sec. 5 (DHCD positions).
  - (3) Secs. 8–10 (Vermont Housing Investment Program).
  - (4) Secs. 11–14 (Vermont Homeownership Revolving Loan Fund).
  - (5) Sec. 15 (allocation of appropriations).
- (c) Sec. 3 (rental housing registration) shall take effect on January 1, 2022.
- (d) Sec. 3a (administrative penalty for failure to register) shall take effect on January 1, 2023.
- (e) Sec. 3b (repeal of registration exemption for housing provided as a benefit of farm employment) shall take effect on January 1, 2024.

#### **UNFINISHED BUSINESS OF MONDAY, MAY 9, 2022**

#### **Second Reading**

#### **Favorable with Proposal of Amendment**

H. 737.

An act relating to setting the homestead property tax yields and the nonhomestead property tax rate.

#### Reported favorably with recommendation of proposal of amendment by Senator Cummings for the Committee on Finance.

The Committee recommends that the Senate propose to the House to amend the bill as follows:

<u>First</u>: By striking out Sec. 1, property dollar equivalent yield, in its entirety and inserting in lieu thereof:

# Sec. 1. PROPERTY DOLLAR EQUIVALENT YIELD, INCOME DOLLAR EQUIVALENT YIELD, AND NONHOMESTEAD PROPERTY TAX RATE FOR FISCAL YEAR 2023

For fiscal year 2023 only:

- (1) Pursuant to 32 V.S.A. § 5402b(b), the property dollar equivalent yield shall be \$13,144.00.
- (2) Pursuant to 32 V.S.A. § 5402b(b), the income dollar equivalent yield shall be \$15,736.00.
- (3) Notwithstanding 32 V.S.A. § 5402(a)(1) and any other provision of law to the contrary, the nonhomestead property tax rate shall be \$1.485 per \$100.00 of equalized education property value.

<u>Second</u>: By striking out Sec. 2, Education Fund reserve, in its entirety and inserting in lieu thereof:

- Sec. 2. EDUCATION FUND RESERVES; FISCAL YEAR 2023; UNIVERSAL SCHOOL MEALS; POLYCHLORINATED BIPHENYLS (PCBS) REMEDIATION
- (a) In fiscal year 2023, notwithstanding 16 V.S.A. § 4025(d), the following amounts shall be reserved within the Education Fund:
- (1) \$29,000,000.00 for purposes of funding universal school breakfast and lunch programs under 16 V.S.A. chapter 27, subchapter 2; and
- (2) \$45,000,000.00 for purposes of funding polychlorinated biphenyls (PCBs) testing, assessment, and response efforts.

(b) After satisfying the requirements of 16 V.S.A. § 4026 and after other reserve requirements have been met, notwithstanding 16 V.S.A. § 4025(d), the first \$10,000,000.00 of remaining unreserved and undesignated monies in the Education Fund at the close of fiscal year 2022 shall be reserved for purposes of funding PCBs testing, assessment, and response efforts.

(Committee vote: 6-0-1)

(No House amendments)

#### Reported favorably with recommendation of proposal of amendment by Senator Baruth for the Committee on Appropriations.

The Committee recommends that the be amended as recommended by the Committee on Finance with the following amendments thereto:

<u>First</u>: By striking out Sec. 2, Education Fund reserves, in its entirety and inserting in lieu thereof the following:

## Sec. 2. EDUCATION FUND RESERVES; POLYCHLORINATED BIPHENYLS (PCBS) REMEDIATION

- (a) At the close of fiscal year 2022, notwithstanding 16 V.S.A. § 4025(d), \$45,000,000.00 shall be reserved within the Education Fund for fiscal year 2023 for purposes of funding polychlorinated biphenyls (PCBs) testing, assessment, and response efforts.
- (b) After satisfying the requirements of 16 V.S.A. § 4026 and after other reserve requirements have been met, notwithstanding 16 V.S.A. § 4025(d), the first \$10,000,000.00 of remaining unreserved and undesignated monies in the Education Fund at the close of fiscal year 2022 shall be reserved for fiscal year 2023 for purposes of funding PCBs testing, assessment, and response efforts.

<u>Second</u>: By striking out Sec. 3, effective date, in its entirety and inserting in lieu thereof the following:

#### Sec. 3. EFFECTIVE DATE

This act shall take effect on passage.

(Committee vote: 7-0-0)

#### **House Proposals of Amendment**

S. 33

An act relating to project-based tax increment financing districts.

The House proposes to the Senate to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following: Sec. 1. 24 V.S.A. § 1891 is amended to read:

#### § 1891. DEFINITIONS

When used in this subchapter:

\* \* \*

(4) "Improvements" means the installation, new construction, or reconstruction of infrastructure that will serve a public purpose and fulfill the purpose of tax increment financing districts as stated in section 1893 of this subchapter, including utilities, transportation, public facilities and amenities, land and property acquisition and demolition, and site preparation. "Improvements" does not include the funding of debt service payments.

\* \* \*

(7) "Financing" means debt incurred, including principal, interest, and any fees or charges directly related to that debt, or other instruments or borrowing used by a municipality to pay for improvements in a tax increment financing district, only if authorized by the legal voters of the municipality in accordance with section 1894 of this subchapter. Payment for the cost of district improvements may also include direct payment by the municipality using the district increment. However, such payment is also subject to a vote by the legal voters of the municipality in accordance with section 1894 of this subchapter and, if not included in the tax increment financing plan approved under subsection 1894(d) of this subchapter, is also considered a substantial change and subject to the review process provided by subdivision 1901(2)(B) of this subchapter. If interfund loans within the municipality are used as the method of financing, no interest shall be charged. Bond anticipation notes may be used as a method of financing; provided, however, that bond anticipation notes shall not be considered a first incurrence of debt pursuant to subsection 1894(a) of this subchapter.

\* \* \*

- (9) "Active district" means a district that has been created pursuant to subsection 1892(a) of this subchapter, has not been terminated pursuant to subsection 1894(a) of this subchapter, and has not retired all district financing or related costs.
- Sec. 2. 24 V.S.A. 1892 is amended to read:
- § 1892. CREATION OF DISTRICT

- (d) The following municipalities have been authorized to use education tax increment financing for a tax increment financing district:
  - (1) the City of Burlington, Downtown;
  - (2) the City of Burlington, Waterfront;
  - (3) the Town of Milton, North and South;
  - (4) the City of Newport;
  - (5) the City of Winooski;
  - (6) the Town of Colchester;
  - (7) the Town of Hartford;
  - (8) the City of St. Albans;
  - (9) the City of Barre;
  - (10) the Town of Milton, Town Core; and
- (11) the City of South Burlington There shall be not more than 14 active districts in the State at any time.

\* \* \*

- (h) Annually, based on the analysis and recommendations included in the reports required in this section, the General Assembly shall consider the amount of new long-term net debt that prudently may be authorized for TIF districts in the next fiscal year and determine whether to expand the number of active TIF districts or similar economic development tools in addition to the previously approved districts referenced in subsection (d) of this section and the six additional districts authorized by 32 V.S.A. § 5404a(f) in subsection (d) of this section.
- Sec. 3. 24 V.S.A. § 1895 is amended to read:

#### § 1895. ORIGINAL TAXABLE VALUE

(a) Certification. As of the date the district is created, the lister or assessor for the municipality shall certify the original taxable value and shall certify to the legislative body in each year thereafter during the life of the district the amount by which the total valuation as determined in accordance with 32 V.S.A. chapter 129 of all taxable real property located within the tax increment financing district has increased or decreased relative to the original taxable value.

- (b) Boundary of the district. No adjustments to the physical boundary lines of a district shall be made after the approval of a tax increment financing district plan.
- Sec. 4. 24 V.S.A. § 1896 is amended to read:

## § 1896. TAX INCREMENTS

(a) In each year following the creation of the district, the listers or assessor shall include no not more than the original taxable value of the real property in the assessed valuation upon which the treasurer computes the rates of all taxes levied by the municipality and every other taxing district in which the tax increment financing district is situated; but the treasurer shall extend all rates so determined against the entire assessed valuation of real property for that In each year for which the assessed valuation exceeds the original taxable value, the municipality shall hold apart, rather than remit to the taxing districts, that proportion of all taxes paid that year on the real property in the district which that the excess valuation bears to the total assessed valuation. The amount held apart each year is the "tax increment" for that year. No Not more than the percentages established pursuant to section 1894 of this subchapter of the municipal and State education tax increments received with respect to the district and committed for the payment for financing for improvements and related costs shall be segregated by the municipality in a special tax increment financing account and in its official books and records until all capital indebtedness of the district has been fully paid. The final payment shall be reported to the treasurer, who shall thereafter include the entire assessed valuation of the district in the assessed valuations upon which municipal and other tax rates are computed and extended and thereafter no taxes from the district shall be deposited in the district's tax increment financing account.

\* \* \*

- (e) In each year, a municipality shall remit not less than the aggregate tax due on the original taxable value to the Education Fund.
- Sec. 5. 32 V.S.A. § 5404a is amended to read:

## § 5404a. TAX STABILIZATION AGREEMENTS; TAX INCREMENT FINANCING DISTRICTS

(a) A tax agreement or exemption shall affect the education property tax grand list of the municipality in which the property subject to the agreement is located if the agreement or exemption is:

- (b)(1) An agreement affecting the education property tax grand list defined under subsection (a) of this section shall reduce the municipality's education property tax liability under this chapter for the duration of the agreement or exemption without extension or renewal, and for a maximum of 10 years. A municipality's property tax liability under this chapter shall be reduced by any difference between the amount of the education property taxes collected on the subject property and the amount of education property taxes that would have been collected on such property if its fair market value were taxed at the equalized nonhomestead rate for the tax year.
- (2) Notwithstanding any other provision of law, if a municipality has entered into an agreement that reduces the municipality's education property tax liability under this chapter and the municipality establishes a tax increment financing district under 24 V.S.A. chapter 53, subchapter 5, the municipality's municipal and education tax increment shall be calculated based on the assessed value of the properties in the municipality's grand list and not on the stabilized value.

- (f) A municipality that establishes a tax increment financing district under 24 V.S.A. chapter 53, subchapter 5 shall collect all property taxes on properties contained within the district and apply not more than 70 percent of the State education property tax increment, and not less than 85 percent of the municipal property tax increment, to repayment of financing of the improvements and related costs for up to 20 years pursuant to 24 V.S.A. § 1894, if approved by the Vermont Economic Progress Council pursuant to this section, subject to the following:
- (1) In a municipality with one or more approved districts, the Council shall not approve an additional district until the municipality retires the debt incurred for all of the districts in the municipality.
- (2) The Council shall not approve more than six districts in the State, and not a district if it will result in the total number of active districts, as defined in 24 V.S.A. § 1891(9), exceeding the limit set forth in 24 V.S.A. § 1892(d) and shall not approve more than two per county, provided:
- (A) The districts listed in 24 V.S.A. § 1892(d) shall not be counted against the limits imposed in this subdivision (2).

- (B) The Council shall consider complete applications in the order they are submitted, except that if during any calendar month the Council receives applications for more districts than are actually available in a county, the Council shall evaluate each application and shall approve the application that, in the Council's discretion, best meets the economic development needs of the county.
- (C)(B) If, while the General Assembly is not in session, the Council receives applications for districts that would otherwise qualify for approval but, if approved, would exceed the six-district 14 active-district limit in the State, the Council shall make one or more presentations to the Emergency Board concerning the applications, and the Emergency Board may, in its discretion, increase the six-district 14 active-district limit.

\* \* \*

## Sec. 6. REPORT; DEPARTMENT OF TAXES; LOCAL OPTION TAX; MUNICIPAL INFRASTRUCTURE IMPROVEMENTS

- (a) On or before January 1, 2023, the Commissioner of Taxes shall submit a written report to the House Committees on Government Operations and on Ways and Means and the Senate Committees on Finance and on Government Operations that recommends a program to allow a municipality to adopt a local option tax under 24 V.S.A. § 138 without requiring legislative approval by the General Assembly, provided that:
  - (1) all revenue from the local option tax is:
- (A) used only for specified municipal projects for infrastructure improvements; and
  - (B) deposited into a special or limited-use fund;
- (2) the imposition of the local option tax is limited in duration to the term of repayment of a municipal debt obligation; and
  - (3) notwithstanding 24 V.S.A. § 138(c) and (d):
- (A) the Department shall collect the per-return fee for the costs of administration and collection under 24 V.S.A. § 138(c) from the municipality only; and
- (B) all revenue from the local option tax after reduction for the costs of administration and collection shall be paid to the municipality.

(b) As part of the recommendation described in subsection (a) of this section, the Commissioner of Taxes shall consider whether a municipality that already has a local option tax can use the program and, if so, whether any other conditions should apply.

#### Sec. 7. EFFECTIVE DATE

This act shall take effect on passage.

And that after passage the title of the bill be amended to read:

An act relating to miscellaneous changes to tax increment financing district provisions.

#### S. 140

An act relating to prohibiting civil arrests at courthouses.

The House proposes to the Senate to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

## Sec. 1. LEGISLATIVE INTENT

It is the intent of the General Assembly to ensure that every person in the State of Vermont retains the right to free and unfettered access to justice under the law. No person should be denied access to justice because they fear being subject to civil arrest when attending a court hearing or traveling to or from a courthouse. All persons should have the opportunity to use the court system to advocate for themselves and their interests. Prohibiting civil arrests at a courthouse prevents disruption of court proceedings, protects the proper functioning of courts, provides a safe and secure location for the resolution of disputes, and promotes public safety by ensuring that victims and witnesses are not discouraged from attending court proceedings. It is the intent of the General Assembly, consistent with long-established common law, to prohibit civil arrests of individuals at courthouses or traveling to and from a courthouse to uphold the principle set forth in Article 4 of the Vermont Constitution that provides, in part, that "every person within this state ought to find a certain remedy, by having recourse to our laws, for all injuries and wrongs," and that "every person ought to obtain [that] right freely . . . completely and without denial . . . [or] delay."

## Sec. 2. 12 V.S.A. § 3577 is amended to read:

#### § 3577. PRIVILEGE FROM ARREST

(a) The Governor, Lieutenant Governor, State Treasurer, Secretary of State, Auditor of Accounts, Attorney General, and members of the General Assembly and officers and witnesses whose duty it is to attend thereon, in all cases except treason, felony, and breach of the peace, shall be privileged from arrest and imprisonment during their necessary attendance on and in going to and returning from the General Assembly.

- (b) A party or witness in a cause pending in any court in the State or before special masters, auditors, referees, or commissioners, and a witness in a criminal cause pending in any such court, shall not be arrested, imprisoned, or detained by virtue of civil process. Any witness summoned from outside the State in a criminal cause, pending in any court within the State, shall be privileged from the service of papers of any kind whatsoever, and from arrest for any cause while going to, attending at, or returning from such court or trial of such cause.
- (c)(1) Prohibition. A person shall not be subject to civil arrest while traveling to, entering, remaining at, or returning from a court proceeding.
  - (2) Exceptions. Subdivision (1) of this subsection shall not apply to:
    - (A) an arrest pursuant to a judicially issued warrant or a court order;
- (B) an arrest for contempt of the court where the proceeding is occurring; or
- (C) an arrest to maintain order or safety in the court where the proceeding is occurring.

#### (3) Remedies.

- (A) A person who violates this subsection by knowingly and willfully executing or assisting with an arrest prohibited by subdivision (1) of this subsection (c) shall be subject to contempt proceedings and may be liable in a civil action for false imprisonment.
- (B) A person who is arrested in violation of subdivision (1) of this subsection (c) may bring a civil action against the violator for damages; injunctive, equitable, or declaratory relief; punitive damages; and reasonable costs and attorney's fees.
- (C) The Office of the Attorney General may bring a civil action on behalf of the State of Vermont for appropriate injunctive, equitable, or declaratory relief if there is reasonable cause to believe that a violation of subdivision (1) of this subsection (c) has occurred or will occur.
- (D) No action under this subsection shall be brought against the Judiciary or any of its members or employees for actions taken to maintain order or safety in the courts.

- (E) This section shall not be construed to limit or infringe upon any right, privilege, or remedy available under common law or any other provision of law or rule.
- (F) Notwithstanding section 3578 of this title, the protections and remedies afforded by this subsection apply irrespective of when the privilege against civil arrest is invoked.
- (4) Definition. As used in this subsection, "civil arrest" means an arrest for purposes of obtaining a person's presence or attendance at a civil proceeding, including an immigration proceeding.

#### Sec. 3. EFFECTIVE DATE

This act shall take effect on passage.

S. 234

An act relating to changes to Act 250

The House proposes to the Senate to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

\* \* \* Municipal Zoning \* \* \*

Sec. 1. 24 V.S.A. § 2793e is amended to read:

# § 2793e. NEIGHBORHOOD PLANNING AREAS; DESIGNATION OF NEIGHBORHOOD DEVELOPMENT AREAS

(a) Purpose. This section is intended to encourage a municipality to plan for new and infill housing in the area including and immediately encircling its designated downtown, village center, new town center, or within its designated growth center in order to provide needed housing and to further support the commercial establishments in the designated center. To support this goal, this section sets out a two-component process.

\* \* \*

## (b) Definitions.

(1) "Neighborhood planning area" means an automatically delineated area including and encircling a downtown, village center, or new town center designated under this chapter or within a growth center designated under this chapter. A neighborhood planning area is used for the purpose of identifying locations suitable for new and infill housing that will support a development pattern that is compact, oriented to pedestrians, and consistent with smart growth principles. To ensure a compact settlement pattern, the outer boundary of a neighborhood planning area shall be located entirely within the boundaries

of the applicant municipality, unless a joint application is submitted by more than one municipality, and shall be determined:

\* \* \*

(c) Application for designation of a neighborhood development area. The State Board shall approve a neighborhood development area if the application demonstrates and includes all of the following elements:

\* \* \*

- (5) The proposed neighborhood development area consists of those portions of the neighborhood planning area that are appropriate for new and infill housing, excluding identified flood hazard and fluvial erosion areas, except those areas containing preexisting development in areas suitable for infill development as defined in § 29-201 of the Vermont Flood Hazard Area and River Corridor Rule. In determining what areas are most suitable for new and infill housing, the municipality shall balance local goals for future land use, the availability of land for housing within the neighborhood planning area, and the smart growth principles. Based on those considerations, the municipality shall select an area for neighborhood development area designation that:
- (A) Avoids or that minimizes to the extent feasible the inclusion of "important natural resources" as defined in subdivision 2791(14) of this title. If an "important natural resource" is included within a proposed neighborhood development area, the applicant shall identify the resource, explain why the resource was included, describe any anticipated disturbance to such resource, and describe why the disturbance cannot be avoided or minimized. If the neighborhood development area includes flood hazard areas or river corridors, the local bylaws shall contain provisions consistent with the Agency of Natural Resources' rules required under 10 V.S.A. § 754(a) to ensure that new infill development within a neighborhood development area occurs outside the floodway and will not cause or contribute to fluvial erosion hazards within the river corridor. If the neighborhood development area includes flood hazard areas or river corridors, local bylaws shall also contain provisions to protect river corridors outside the neighborhood development area consistent with the Agency of Natural Resources' rules required under 10 V.S.A. § 754(a).

- (6) The neighborhood development area is served by:
  - (A) municipal sewer infrastructure; or
- (B) a community or alternative wastewater system approved by the Agency of Natural Resources. [Repealed.]

(7) The municipal bylaws allow minimum net residential densities within the neighborhood development area greater than or equal to four single-family detached dwelling units per acre for all identified residential uses or residential building types, exclusive of accessory dwelling units, or no not fewer than the average existing density of the surrounding neighborhood, whichever is greater. The methodology for calculating density shall be established in the guidelines developed by the Department pursuant to subsection 2792(d) of this title.

\* \* \*

Sec. 2. 24 V.S.A. § 2793b is amended to read:

## § 2793b. DESIGNATION OF NEW TOWN CENTER DEVELOPMENT DISTRICTS

\* \* \*

(b) Within 45 days of receipt of a completed application, the State Board shall designate a new town center development district if the State Board finds, with respect to that district, the municipality has:

\* \* \*

(2) Provided a community investment agreement that has been executed by authorized representatives of the municipal government, businesses and property owners within the district, and community groups with an articulated purpose of supporting downtown interests, and contains the following:

\* \* \*

(B) Regulations enabling high densities that are greater not less than four dwelling units, including all identified residential uses or residential building types, per acre and not less than those allowed in any other part of the municipality not within an area designated under this chapter.

\* \* \*

Sec. 3. 24 V.S.A. § 4449 is amended to read:

## § 4449. ZONING PERMIT, CERTIFICATE OF OCCUPANCY, AND MUNICIPAL LAND USE PERMIT

(a) Within any municipality in which any bylaws have been adopted:

(4) No municipal land use permit issued by an appropriate municipal panel or administrative officer, as applicable, for a site plan or conditional use shall be considered abandoned or expired unless more than two years has passed since the permit approval was issued.

\* \* \* Municipal Bylaw Grants \* \* \*

Sec. 4. 24 V.S.A. § 4306 is amended to read:

### § 4306. MUNICIPAL AND REGIONAL PLANNING FUND

- (a)(1) The Municipal and Regional Planning Fund for the purpose of assisting municipal and regional planning commissions to carry out the intent of this chapter is hereby created in the State Treasury.
- (2) The Fund shall be composed of 17 percent of the revenue from the property transfer tax under 32 V.S.A. chapter 231 and any monies from time to time appropriated to the Fund by the General Assembly or received from any other source, private or public. All balances at the end of any fiscal year shall be carried forward and remain in the Fund. Interest earned by the Fund shall be deposited in the Fund.
  - (3) Of the revenues in the Fund, each year:
- (A) 10 percent shall be disbursed to the Vermont Center for Geographic Information;
- (B) 70 percent shall be disbursed to the Secretary of Commerce and Community Development for performance contracts with regional planning commissions to provide regional planning services pursuant to section 4341a of this title; and
  - (C) 20 percent shall be disbursed to municipalities.

\* \* \*

(c) Funds allocated to municipalities shall be used for the purposes of:

- (4) reasonable and necessary costs of administering the Fund by the Department of Housing and Community Development, not to exceed six percent of the municipality allocation.
- (d) New funds allocated to municipalities under this section may take the form of municipal bylaw modernization grants in accordance with section 4307 of this title.

### Sec. 5. 24 V.S.A. § 4307 is added to read:

## § 4307. MUNICIPAL BYLAW MODERNIZATION GRANTS

- (a) There are created Municipal Bylaw Modernization Grants to assist municipalities in updating their land use and development bylaws. Bylaws updated under this section shall increase housing choice, affordability, and opportunity in areas planned for smart growth. The Grants shall be funded by monies allocated from the municipality allocation of the Municipal and Regional Planning Funds established in subdivision 4306(a)(3)(C) of this title and any other monies appropriated for this purpose.
- (b) Disbursement to municipalities shall be administered by the Department of Housing and Community Development through a competitive process providing the opportunity for all regions and any eligible municipality to compete regardless of size.
- (c) Funds may be disbursed by the Department in installments to ensure the municipal bylaw updates meet the goals of this section.
- (d) Funding may be used for the cost of regional planning commission staff or consultant time and any other purpose approved by the Department.
- (e) A municipality grantee shall use the funds to prepare amendments to bylaws to increase housing choice, affordability, and opportunity and that support a neighborhood development pattern that is pedestrian oriented in areas planned for smart growth consistent with the smart growth principles established in section 2791 of this title and that prioritize projects in designated areas in accordance with chapter 76A of this title.
  - (f) To receive the grant, the municipality shall:
- (1) identify municipal water and wastewater disposal infrastructure, municipal water and sewer service areas, and the constraints on that infrastructure based on the best available data;
- (2) increase allowed housing types and uses, which may include duplexes to the same extent as single-family homes;
- (3) include parking waiver provisions in areas planned for smart growth consistent with smart growth principles as defined in section 2791 of this title and appropriate situations;
- (4) review and modify street standards that implement the complete streets principles as described in 19 V.S.A. § 309d and that are oriented to pedestrians;

- (5) reduce nonconformities by making the allowed standards principally conform to the existing settlement within any area designated under chapter 76A of this title and increase allowed lot/building/dwelling unit density by adopting dimensional, use, parking, and other standards that allow compact neighborhood form and support walkable lot and dwelling unit density, which may be achieved with a standard allowing at least four units per acre or allowing the receipt of a State or municipal water and wastewater permit to determine allowable density or by other means established in guidelines issued by the Department;
- (6) restrict development of and minimize impact to important natural resources, including new development in flood hazard areas, undeveloped floodplains, and river corridor areas, unless lawfully allowed for infill development in §29-201 of the Vermont Flood Hazard Area and River Corridor Rule;
- (7) update the municipal plan's housing element as provided in subdivision 4382(a)(10) of this title related to addressing lower- and moderate-income housing needs, implement that element of the plan including through the bylaw amendments, and demonstrate how those bylaws support the implementation of the housing element; and
- (8) comply with State and Federal Fair Housing Act, including the fair housing provisions of Vermont's Planning and Development Act.
- (g) On or before September 1, 2022, the Department shall adopt guidelines to assist municipalities applying for grants under this section.

## Sec. 6. MUNICIPAL BYLAW MODERNIZATION GRANT FUNDING

Of the funds appropriated in fiscal year 2023 to the municipality allocation of the Municipal and Regional Planning Fund, up to \$650,000.00 shall be used for Municipal Bylaw Modernization Grants as established in 24 V.S.A. § 4307.

\* \* \* Accessory Dwelling Units \* \* \*

Sec. 7. 24 V.S.A. § 4414 is amended to read:

§ 4414. ZONING; PERMISSIBLE TYPES OF REGULATIONS

k \* \*

(4) Parking and loading facilities. A municipality may adopt provisions setting forth standards for permitted and required facilities for off-street parking and loading which may vary by district and by uses within each district. These bylaws may also include provisions covering the location, size, design, access, landscaping, and screening of those facilities. In determining the number and size of parking spaces required under these regulations, the

appropriate municipal panel may take into account the existence or availability of employer "transit pass" and rideshare programs, public transit routes, and public parking spaces in the vicinity of the development. However, a municipality shall not require an accessory dwelling unit to have more than one parking space per bedroom.

\* \* \*

\* \* \* Act 250 \* \* \*

Sec. 8. 10 V.S.A. § 6001 is amended to read:

§ 6001. DEFINITIONS

As used in this chapter:

\* \* \*

(3)(A) "Development" means each of the following:

- (iv) The construction of housing projects such as cooperatives, condominiums, or dwellings, or construction or maintenance of mobile homes or mobile home parks, with 10 or more units, constructed or maintained on a tract or tracts of land, owned or controlled by a person, within a radius of five miles of any point on any involved land and within any continuous period of five years. However:
- (I) A priority housing project shall constitute a development under this subdivision (iv) only if the number of housing units in the project is:
  - (aa) [Repealed.]
  - (bb) [Repealed.]
- (cc) 75 or more, in a municipality with a population of 6,000 or more but less than 10,000.
- (dd) 50 or more, in a municipality with a population of 3,000 or more but less than 6,000.
- (ee) 25 or more, in a municipality with a population of less than 3,000. [Repealed.]
- (ff) Notwithstanding subdivisions (cc) through (ee) of this subdivision (3)(A)(iv)(I), 10 or more if the construction involves the demolition of one or more buildings that are listed on or eligible to be listed on the State or National Register of Historic Places. However, demolition shall not be considered to create jurisdiction under this subdivision (ff) if the Division for Historic Preservation has determined that the proposed demolition

will have no adverse effect, will have no adverse effect if specified conditions are met, or will have an adverse effect that will be adequately mitigated. Any imposed conditions shall be enforceable through a grant condition, deed covenant, or other legally binding document.

\* \* \*

(D) The word "development" does not include:

\* \* \*

- (6) "Floodway" means the channel of a watercourse that is expected to flood on an average of at least once every 100 years and the adjacent land areas that are required to carry and discharge the flood of the watercourse, as determined by the Secretary of Natural Resources with full consideration given to upstream impoundments and flood control projects "Flood hazard area" has the same meaning as under section 752 of this title.
- (7) "Floodway fringe" means an area that is outside a floodway and is flooded with an average frequency of once or more in each 100 years, as determined by the Secretary of Natural Resources with full consideration given to upstream impoundments and flood control projects "River corridor" has the same meaning as under section 752 of this title.

- (27) "Mixed income housing" means a housing project in which the following apply:
- (A) Owner-occupied housing. At the option of the applicant, owner-occupied housing may be characterized by either of the following:
- (i) at least 15 percent of the housing units have a purchase price that at the time of first sale does not exceed 85 percent of the new construction, targeted area purchase price limits established and published annually by the Vermont Housing Finance Agency; or
- (ii) at least 20 percent of the housing units have a purchase price that at the time of first sale does not exceed 90 percent of the new construction, targeted area purchase price limits established and published annually by the Vermont Housing Finance Agency meet the requirements of affordable owner-occupied housing under subdivision (29)(A) of this section, adjusted for the number of bedrooms, as established and published annually by the Vermont Housing Finance Agency.

(B) Rental housing. At least 20 percent of the housing units that are rented constitute affordable housing and have a duration of affordability of For not less than 15 years following the date that rental housing is initially placed in service, at least 20 percent of the housing units meet the requirements of affordable rental housing under subdivision (29)(B) of this section, adjusted for the number of bedrooms, as established and published annually by the Vermont Housing Finance Agency.

\* \* \*

- (35) "Priority housing project" means a discrete project located on a single tract or multiple contiguous tracts of land that consists exclusively of:
- (A) mixed income housing or mixed use, or any combination thereof, and is located entirely within a designated downtown development district, designated new town center, designated growth center, or designated village center that is also a designated neighborhood development area under 24 V.S.A. chapter 76A; or
- (B) mixed income housing and is located entirely within a designated Vermont neighborhood or designated neighborhood development area under 24 V.S.A. chapter 76A.

\* \* \*

#### Sec. 9. 10 V.S.A. § 6081(p) is amended to read:

- (p)(1) No permit or permit amendment is required for any change to a project that is located entirely within a downtown development district designated pursuant to 24 V.S.A. § 2793, if the change consists exclusively of any combination of mixed use and mixed income housing, and the cumulative changes within any continuous period of five years, commencing on or after May 28, 2002, remain below any applicable jurisdictional threshold specified in subdivision 6001(3)(A)(iv)(I) of this title.
- (2) No permit or permit amendment is required for a priority housing project in a designated center other than a downtown development district if the project remains below any applicable jurisdictional threshold specified in subdivision 6001(3)(A)(iv)(I) of this title—and will comply with all conditions of any existing permit or permit amendment issued under this chapter that applies to the tract or tracts on which the project will be located. If such a priority housing project will not comply with one or more of these conditions, an application may be filed pursuant to section 6084 of this title.

## Sec. 10. 10 V.S.A. § 6084(f) is amended to read:

(f) This subsection concerns an application for a new permit amendment to

change the conditions of an existing permit or existing permit amendment in order to authorize the construction of a priority housing project described in subdivision 6081(p)(2) of this title.

- (1) The District Commission may authorize a district coordinator to issue such an amendment, without notice and a hearing, if the applicant demonstrates that all parties to the existing permit or existing permit amendment, which contains the condition or conditions proposed to be changed, or their successors in interest have consented to the proposed changes to conditions relative to the criteria for which the party obtained party status.
- (2) If the applicant is not able to obtain the consent of a party or parties or their successors in interest with respect to one or more of the conditions in the existing permit or permit amendment proposed to be changed, the applicant shall file a permit application pursuant to this section. However, review by the District Commission shall be limited to whether the changes to conditions not consented to by the party or parties or their successors in interest enable positive findings to be made under subsection 6086(a) and are authorized under subsection 6086(c) of this title. [Repealed.]

\* \* \* Criterion 1(D) \* \* \*

Sec. 11. 10 V.S.A. § 6086 is amended to read:

## § 6086. ISSUANCE OF PERMIT; CONDITIONS AND CRITERIA

(a) Before granting a permit, the District Commission shall find that the subdivision or development:

\* \* \*

- (D) Floodways Flood hazard areas; river corridors. A permit will be granted whenever it is demonstrated by the applicant that, in addition to all other applicable criteria:
- (i) the development or subdivision of lands within a floodway flood hazard area or river corridor will not restrict or divert the flow of flood waters floodwaters, cause or contribute to fluvial erosion, and endanger the health, safety, and welfare of the public or of riparian owners during flooding; and
- (ii) the development or subdivision of lands within a floodway fringe will not significantly increase the peak discharge of the river or stream within or downstream from the area of development and endanger the health, safety, or welfare of the public or riparian owners during flooding.

\* \* \* Municipal Response to Act 250 Requests \* \* \*

Sec. 12. 10 V.S.A. 6086(g) is added to read:

(g) If a municipality fails to respond to a request by the applicant within 90 days as to the impacts related to subdivision (a)(6) or (7) of this section, the application will be presumed not to have an unreasonable burden on educational, municipal, or governmental services.

\* \* \* Forest Blocks \* \* \*

Sec. 13. 10 V.S.A. § 6001 is amended to read:

§ 6001. DEFINITIONS

As used in this chapter:

- (43) "Connecting habitat" means land or water, or both, that links patches of habitat within a landscape, allowing the movement, migration, and dispersal of wildlife and plants and the functioning of ecological processes. A connecting habitat may include features including recreational trails and improvements constructed for farming, logging, or forestry purposes.
- (44) "Forest block" means a contiguous area of forest in any stage of succession and not currently developed for nonforest use. A forest block may include features including recreational trails, wetlands, or other natural features that do not themselves possess tree cover and improvements constructed for farming, logging, or forestry purposes.
- (45) "Habitat" means the physical and biological environment in which a particular species of plant or wildlife lives.
- Sec. 14. 10 V.S.A. § 6086(a)(8) is amended to read:
  - (8) Ecosystem protection; scenic beauty; historic sites.
- (A) Aesthetics. Will not have an undue adverse effect on the scenic or natural beauty of the area, aesthetics, or historic sites or rare and irreplaceable natural areas.
- (A)(B) Necessary wildlife habitat and endangered species. A permit will not be granted if it is demonstrated by any party opposing the applicant that a development or subdivision will destroy or significantly imperil necessary wildlife habitat or any endangered species; and:

- (i) the economic, social, cultural, recreational, or other benefit to the public from the development or subdivision will not outweigh the economic, environmental, or recreational loss to the public from the destruction or imperilment of the habitat or species; or
- (ii) all feasible and reasonable means of preventing or lessening the destruction, diminution, or imperilment of the habitat or species have not been or will not continue to be applied; or
- (iii) a reasonably acceptable alternative site is owned or controlled by the applicant which that would allow the development or subdivision to fulfill its intended purpose.
- (C) Forest blocks and connecting habitat. Will not result in an undue adverse impact on forest blocks, connecting habitat, or rare and irreplaceable natural areas. If a project as proposed would result in an undue adverse impact, a permit may only be granted if effects are avoided or minimized and mitigated in accordance with rules adopted by the Board.

## Sec. 15. CRITERION 8(C) RULEMAKING

- (a) The Natural Resources Board (Board), in collaboration with the Agency of Natural Resources, shall adopt rules to implement the requirements for the administration of 10 V.S.A. § 6086(a)(8)(C). Rules adopted by the Board shall include:
- (1) How forest blocks and connecting habitat are further defined, including their size, location, and function, which may include:
- (A) information that will be available to the public to determine where forest blocks and connecting habitat are located; or
- (B) advisory mapping resources, how they will be made available, how they will be used, and how they will be updated.
- (2) Standards establishing how impacts can be avoided or minimized, including how fragmentation of forest blocks or connecting habitat is avoided or minimized, which may include steps to promote proactive site design of buildings, roadways and driveways, utility location, and location relative to existing features such as roads, tree lines, and fence lines.
- (3)(A) As used in this section "fragmentation" generally means dividing land that has naturally occurring vegetation and ecological processes into smaller and smaller areas as a result of land uses that remove vegetation and create physical barriers that limit species' movement and interrupt ecological processes between previously connected natural vegetation. However, the rules shall further define "fragmentation" for purposes of avoiding,

- minimizing, and mitigating undue adverse impacts on forest blocks and connecting habitat. "Fragmentation" does not include the division or conversion of a forest block or connecting habitat by an unpaved recreational trail or by improvements constructed for farming, logging, or forestry purposes below the elevation of 2,500 feet.
- (B) As used in this subsection, "recreational trail" has the same meaning as "trails" in 10 V.S.A. § 442.
- (4) Criteria to identify the circumstances when a forest block or connecting habitat is eligible for mitigation.
- (5) Standards for how impacts to a forest block or connecting habitat may be mitigated. Standards may include:
  - (A) appropriate ratios for compensation;
- (B) appropriate forms of compensation such as conservation easements, fee interests in land, and other forms of compensation; and
  - (C) appropriate uses of on-site and off-site mitigation.
- (b) The Board shall convene a working group of stakeholders to provide input to the rule prior to prefiling with the Interagency Committee on Administrative Rules. The Board shall convene the working group on or before June 1, 2023.
- (c) The Board shall file a final proposed rule with the Secretary of State and Legislative Committee on Administrative Rules on or before June 15, 2024.
- Sec. 16. 10 V.S.A. § 127 is amended to read:

### § 127. RESOURCE MAPPING

- (a) On or before January 15, 2013, the The Secretary of Natural Resources shall complete and maintain resource mapping based on the Geographic Information System (GIS) or other technology. The mapping shall identify natural resources throughout the State, including forest blocks and connecting habitat, that may be relevant to the consideration of energy projects and projects subject to chapter 151 of this title. The Center for Geographic Information shall be available to provide assistance to the Secretary in carrying out the GIS-based resource mapping.
- (b) The Secretary of Natural Resources shall consider the GIS-based resource maps developed under subsection (a) of this section when providing evidence and recommendations to the Public Utility Commission under 30 V.S.A. § 248(b)(5) and when commenting on or providing recommendations under chapter 151 of this title to District Commissions on other projects.

(c) The Secretary shall establish and maintain written procedures that include a process and science-based criteria for updating resource maps developed under subsection (a) of this section. Before establishing or revising these procedures, the Secretary shall provide opportunities for affected parties and the public to submit relevant information and recommendations.

\* \* \* Wood Products Manufacturers \* \* \*

Sec. 17. 10 V.S.A. § 6001 is amended to read:

§ 6001. DEFINITIONS

- (47) "Wood products manufacturer" means a manufacturer that aggregates wood products from forestry operations and adds value through processing or marketing in the wood products supply chain or directly to consumers through retail sales. "Wood products manufacturer" includes sawmills; veneer mills; pulp mills; pellet mills; producers of firewood, woodchips, mulch, and fuel wood; and log and pulp concentration yards. "Wood products manufacturer" does not include facilities that purchase, market, and resell finished goods, such as wood furniture, wood pellets, and milled lumber, without first receiving wood products from forestry operations.
- (48) "Wood product" means logs, pulpwood, veneer wood, bolt wood, wood chips, stud wood, poles, pilings, biomass, fuel wood, maple sap, and bark.
- Sec. 18. 10 V.S.A. § 6086(c) is amended to read:
- (c)(1) Permit conditions. A permit may contain such requirements and conditions as are allowable proper exercise of the police power and which that are appropriate within the respect to subdivisions (a)(1) through (10) of this section, including those set forth in 24 V.S.A. §§ 4414(4), 4424(a)(2), 4414(1)(D)(i), 4463(b), and 4464, the dedication of lands for public use, and the filing of bonds to ensure compliance. The requirements and conditions incorporated from Title 24 may be applied whether or not a local plan has been adopted. General requirements and conditions may be established by rule of the Natural Resources Board.
  - (2) Permit conditions on a wood products manufacturer.
- (A) When issuing a permit with conditions on wood products manufacturing and delivery, the District Commission shall account for the seasonal, weather-dependent, land-dependent, and varied conditions unique to the industry.

- (B) A permit condition that sets hours of operation for a wood products manufacturer shall only be imposed to mitigate an impact under subdivision (a)(1), (5), or (8) of this section. If an adverse impact under would result, a permit with conditions shall allow the manufacturer to operate while allowing for flexible timing of deliveries of wood products from forestry operations to the manufacturer outside permitted hours of operation, including nights, weekends, and holidays, for the number of days demonstrated by the manufacturer as necessary to enable deliveries, not to exceed 90 days per year.
- (C) Permit with conditions on the delivery of wood heat fuels. A permit with conditions issued to a wood products manufacturer that produces wood chips, pellets, cord wood, or other fuel wood used for heat shall allow for flexible delivery of that fuel wood from the manufacturer to the end user outside permitted hours of operation, including nights, weekends, and holidays, from October 1 through April 30 of each year. Permits with conditions shall mitigate the undue adverse impacts while enabling deliveries by the manufacturer.
- (D) Permit amendments. A wood products manufacturer holding a permit may request an amendment to existing permit conditions related to hours of operation and seasonal restrictions to be consistent with subdivisions (2) and (3) of this subsection. Requests for condition amendments under this subsection shall not be subject to Act 250 Rule 34(E).
- Sec. 19. 10 V.S.A. § 6093 is amended to read:

## § 6093. MITIGATION OF PRIMARY AGRICULTURAL SOILS

(a) Mitigation for loss of primary agricultural soils. Suitable mitigation for the conversion of primary agricultural soils necessary to satisfy subdivision 6086(a)(9)(B)(iv) of this title shall depend on where the project tract is located.

\* \* \*

(5) Wood products manufacturers. Notwithstanding any provision of this chapter to the contrary, a conversion of primary agricultural soils by a wood products manufacturer shall be allowed to pay a mitigation fee computed according to the provisions of subdivision (1) of this subsection, except that it shall be entitled to a ratio of 1:1 protected acres to acres of affected primary agricultural soil.

#### \* \* \* One-acre towns \* \* \*

## Sec. 20. INTENT; AMENDMENT OF 10 V.S.A. § 6001(3)(A)(ii)

The General Assembly's intent in the amendments to 10 V.S.A. §6001(3)(A)(ii) set forth in Sec. 21 of this act is to clarify the text to reflect the way jurisdiction over commercial and industrial development in towns without permanent zoning and subdivision bylaws has been determined since the passage of Act 250 in 1970. The General Assembly does not intend any provision of this act to be interpreted as a substantive change to determining jurisdiction under 10 V.S.A. § 6001(3)(A)(ii).

Sec. 21. 10 V.S.A. § 6001 is amended to read:

§ 6001. DEFINITIONS

\* \* \*

### (3)(A) "Development" means each of the following:

- (i) The construction of improvements on a tract or tracts of land, owned or controlled by a person, involving more than 10 acres of land within a radius of five miles of any point on any involved land, for commercial or industrial purposes in a municipality that has adopted permanent zoning and subdivision bylaws.
- (ii) The construction of improvements <u>on a tract or tracts of land</u>, <u>owned or controlled by a person</u>, <u>involving more than one acre of land within a radius of five miles of any point on any involved land</u>, for commercial or industrial purposes on more than one acre of land within <u>in</u> a municipality that has not adopted permanent zoning and subdivision bylaws.

. . .

## \* \* \* Reports \* \* \*

## Sec. 22. REPORT; ACT 250 JURISDICTION OVER AGRICULTURAL BUSINESSES

On or before January 15, 2023, the Natural Resources Board shall submit to the General Assembly a report with recommendations on how Act 250 jurisdiction should be applied to agricultural businesses, including those located on properties already operating as farms. The Board shall consult with the Agency of Agriculture, Food and Markets, the Vermont Planners Association, the regional planning commissions, and other interested stakeholders. The report shall include recommendations as to how to clarify what is and what is not an accessory on-farm business. The report shall address the current land use planning requirements for farms and farms with

accessory on-farm businesses and whether different types of businesses associated with farms and farming require different levels of review. The report may consider whether or not the location of such businesses is relevant and may consider the designation or adoption of agricultural business innovation zones with different levels of review.

### Sec. 23. DESIGNATED AREA REPORT; APPROPRIATION

- (a) The sum of \$150,000.00 is appropriated from the General Fund to the Department of Housing and Community Development in fiscal year 2023 for the purpose of hiring a consultant to evaluate the State designation programs established in 24 V.S.A. chapter 76A pursuant to subsection (b) of this section.
- (b)(1) The Department of Housing and Community Development shall hire an independent consultant to:
- (A) review and assess the State designation programs and incentives established in 24 V.S.A. chapter 76A that recognize and invest in the vitality of Vermont's compact settlement areas; and
- (B) conduct statewide stakeholder outreach to support the evaluation of and future improvements to the programs, including participation by State, regional, municipal, and advocacy and non-governmental organizations.
  - (2) The consultant shall make recommendations on how to:
- (A) objectively define and map existing compact settlements as a basis for broader recognition;
- (B) improve the consistency between and among regional plans and future land use maps;
- (C) modernize these programs, including consideration of program reform or consolidation;
- (D) make the designation programs and associated benefits more accessible to municipalities;
  - (E) apply regulatory and non-regulatory benefits;
- (F) strengthen designation and incentives as a platform for place-based economic development, climate-action, complete streets, and equity and efficiency of public investment and service delivery;
- (G) implement the smart growth principles established by 24 V.S.A. § 2791; and
  - (H) achieve the goals established in 24 V.S.A. § 4302.

(3) On or before July 15, 2023, the consultant shall submit a written report to the General Assembly with its findings and any recommendations for legislative action.

#### Sec. 24. REPORT; NATURAL RESOURCES BOARD

(a) On or before December 31, 2023, the Chair of the Natural Resources Board shall report to the House Committees on Natural Resources, Fish, and Wildlife and on Ways and Means and the Senate Committees on Finance and on Natural Resources and Energy on necessary updates to the Act 250 program.

## (b) The report shall include:

- (1) How to transition to a system in which Act 250 jurisdiction is based on location, which shall encourage development in designated areas, the maintenance of intact rural working lands, and the protection of natural resources of statewide significance, including biodiversity. Location-based jurisdiction would adjust the threshold for Act 250 jurisdiction based on the characteristics of the location. This section of the report shall consider whether to develop thresholds and tiers of jurisdiction as recommended in the Commission on Act 250: the Next 50 Years Report.
- (2) How to use the Capability and Development Plan to meet the statewide planning goals.
- (3) An assessment of the current level of staffing of the Board and District Commissions, including whether there should be a district coordinator located in every district.
- (4) Whether the permit fees are sufficient to cover the costs of the program and, if not, a recommendation for a source of revenue to supplement the fees.
- (5) Whether the permit fees are effective in providing appropriate incentives.
  - (6) Whether the Board should be able to assess their costs on applicants.
    - \* \* \* Natural Resources Board \* \* \*

#### Sec. 25. PURPOSE

The purpose of this act is to strengthen the administration of the Act 250 program by changing the structure, function, and name of the Natural Resources Board. This act requires that appeals of Act 250 permit decisions be heard by a five-member board called the Environmental Review Board. The Environmental Division of the Superior Court would continue to hear the

other types of cases within its jurisdiction. The Environmental Review Board would keep the current duties of the Natural Resources Board in addition to hearing appeals. This change would allow the Act 250 program to return to how it was originally envisioned when enacted by being a citizen-friendly process. The Board would provide oversight, management, and training to the Act 250 program staff and District Commissions and develop Act 250 program policy through permit decisions and rulemaking.

Sec. 26. 10 V.S.A. § 6021 is amended to read:

## § 6021. BOARD; VACANCY; REMOVAL

- (a) A Natural Resources Board established. The Environmental Review Board is created to administer the Act 250 program and hear appeals.
- (1) The Board shall consist of five members appointed by the Governor, after review and approval by the Environmental Review Board Nominating Committee in accordance with subdivision (2) of this section and confirmed with the advice and consent of the Senate, so that one appointment expires in each year. The Chair shall be a full-time position, and the other four members shall be half-time positions. In making these appointments, the Governor and the Senate shall give consideration to candidates who have experience, expertise, or skills relating to the environment or land use one or more of the following areas: environmental science, natural resources law and policy, land use planning, community planning, or environmental justice.
- (A) The Governor shall appoint a chair of the Board, a position that shall be a full-time position. The Governor shall ensure Board membership shall reflect, to the extent possible, the racial, ethnic, gender, and geographic diversity of the State. The Board shall not contain two members who reside in the same county.
- (B) Following initial appointments, the members, except for the Chair, shall be appointed for terms of four five years. All terms shall begin on July 1 and expire on June 30. A member may continue serving until a successor is appointed. The initial appointments shall be for staggered terms.
- (2) The Governor shall appoint up to five persons, with preference given to former Environmental Board, Natural Resources Board, or District Commission members, with the advice and consent of the Senate, to serve as alternates for Board members.
- (A) Alternates shall be appointed for terms of four years, with initial appointments being staggered The Environmental Review Board Nominating Committee shall advertise the position when a vacancy will occur on the Environmental Review Board.

- (B) The Chair of the Board may assign alternates to sit on specific matters before the Board in situations where fewer than five members are available to serve The Nominating Committee shall review the applicants to determine which are well-qualified for appointment to the Board and shall recommend those candidates to the Governor. The names of candidates shall be confidential.
- (C) The Governor shall appoint, with the advice and consent of the Senate, a chair and four members of the Board from the list of well-qualified candidates sent to the Governor by the Committee.
- (b) Any vacancy occurring in the membership of the Board shall be filled by the Governor for the unexpired portion of the term Terms; vacancy; succession. The term of each appointment subsequent to the initial appointments described in subsection (a) of this section shall be five years. Any appointment to fill a vacancy shall be for the unexpired portion of the term vacated. A member may seek reappointment by informing the Governor. If the Governor decides not to reappoint the member, the Nominating Committee shall advertise the vacancy.
- (c) <u>Removal.</u> Notwithstanding the provisions of 3 V.S.A. § 2004, members shall <u>only</u> be removable for cause <del>only, except the Chair, who shall serve at the pleasure of the Governor by the remaining members of the Board in accordance with the Vermont Administrative Procedures Act. The Board shall adopt rules pursuant to 3 V.S.A. chapter 25 to define the basis and process for removal.</del>
- (d) <u>Disqualified members</u>. The Chair of the Board, upon request of the Chair of a District Commission, may appoint and assign former Commission members to sit on specific Commission cases when some or all of the regular members and alternates of the District Commission are disqualified or otherwise unable to serve.
- (e) Retirement from office. When a Board member who hears all or a substantial part of a case retires from office before the case is completed, the member may remain a member of the Board, at the member's discretion, for the purpose of concluding and deciding that case and signing the findings and judgments involved. A retiring Chair shall also remain a member for the purpose of certifying questions of law if a party appeals to the Supreme Court. For the service, the member shall receive a reasonable compensation to be fixed by the remaining members of the Board and necessary expenses while on official business.

Sec. 27. 10 V.S.A. § 6032 is added to read:

# § 6032. ENVIRONMENTAL REVIEW BOARD NOMINATING COMMITTEE

- (a) Creation. The Environmental Review Board Nominating Committee is created for the purpose of assessing the qualifications of applicants for appointment to the Environmental Review Board in accordance with section 6021 of this title.
- (b) Members. The Committee shall consist of seven members who shall be appointed as follows:
- (1) The Governor shall appoint three members from the Executive Branch, with at least one being an employee of the Department of Human Resources.
- (2) The Speaker of the House of Representatives shall appoint two members from the House of Representatives.
- (3) The Senate Committee on Committees shall appoint two members from the Senate.
- (c) Terms. The members of the Committee shall serve for terms of two years. Members shall serve until their successors are appointed. Members shall serve not more than three consecutive terms in any capacity. A legislative member who is appointed as a member of the Committee shall retain the position for the term appointed to the Committee even if the member is subsequently not reelected to the General Assembly during the member's term on the Committee.
  - (d) Chair. The members shall elect their own chair.
  - (e) Quorum. A quorum of the Committee shall consist of four members.
- (f) Staff and services. The Committee is authorized to use the staff and services of appropriate State agencies and departments as necessary to conduct investigations of applicants.
- (g) Confidentiality. Except as provided in subsection (h) of this section, proceedings of the Committee, including the names of candidates considered by the Committee and information about any candidate submitted to the Governor, shall be confidential. The provisions of 1 V.S.A. § 317(e) (expiration of Public Records Act exemptions) shall not apply to the exemptions or confidentiality provisions in this subsection.
  - (h) Public information. The following shall be public:
    - (1) operating procedures of the Committee;

- (2) standard application forms and any other forms used by the Committee, provided they do not contain personal information about a candidate or confidential proceedings;
- (3) all proceedings of the Committee prior to the receipt of the first candidate's completed application; and
- (4) at the time the Committee sends the names of the candidates to the Governor, the total number of applicants for the vacancies and the total number of candidates sent to the Governor.
- (i) Reimbursement. Legislative members of the Committee shall be entitled to per diem compensation and reimbursement for expenses in accordance with 2 V.S.A. § 23. Compensation and reimbursement shall be paid from the legislative appropriation.

#### (i) Duties.

- (1) When a vacancy occurs, the Committee shall review applicants to determine which are well-qualified for the Board and submit those names to the Governor. The Committee shall submit to the Governor a summary of the qualifications and experience of each candidate whose name is submitted to the Governor, together with any further information relevant to the matter.
- (2) An applicant for the position of member of the Environmental Review Board shall not be required to be an attorney. If the candidate is admitted to practice law in Vermont or practices a profession requiring licensure, certification, or other professional regulation by the State, the Committee shall submit the candidate's name to the Court Administrator or the applicable State professional regulatory entity, and that entity shall disclose to the Committee any professional disciplinary action taken or pending concerning the candidate.
- (3) Candidates shall be sought who have experience, expertise, or skills relating to one or more of the following areas: environmental science, natural resources law and policy, land use planning, community planning, or environmental justice.
- (4) The Committee shall ensure a candidate possesses the following attributes:
- (A) Integrity. A candidate shall possess a record and reputation for excellent character and integrity.
- (B) Impartiality. A candidate shall exhibit an ability to make judicial determinations in a manner free of bias.
  - (C) Work ethic. A candidate shall demonstrate diligence.

(D) Availability. A candidate shall have adequate time to dedicate to the position.

Sec. 28. 10 V.S.A. § 6025 is amended to read:

§ 6025. RULES

(a) The Board may adopt rules of procedure for itself and the District Commissions. The Board shall adopt rules of procedure that govern appeals and other contested cases before it that are consistent with this chapter.

\* \* \*

Sec. 29. 10 V.S.A. § 6027 is amended to read:

§ 6027. POWERS

- (a) The Board and District Commissions each shall have supervisory authority in environmental matters respecting projects within their jurisdiction and shall apply their independent judgment in determining facts and interpreting law. Each shall have the power, with respect to any matter within its jurisdiction, to:
- (1) administer oaths, take depositions, subpoena and compel the attendance of witnesses, and require the production of evidence;
- (2) allow parties to enter upon lands of other parties for the purposes of inspecting and investigating conditions related to the matter before the Board or Commission;
- (3) enter upon lands for the purpose of conducting inspections, investigations, examinations, tests, and site evaluations as it deems necessary to verify information presented in any matter within its jurisdiction; and
- (4) apply for and receive grants from the federal government and from other sources.
- (b) The powers granted under this chapter are additional to any other powers which that may be granted by other legislation.
- (c) The Natural Resources Board may designate or establish such regional offices as it deems necessary to implement the provisions of this chapter and the rules adopted hereunder. The Natural Resources Board may designate or require a regional planning commission to receive applications, provide administrative assistance, perform investigations, and make recommendations.
- (d) At the request of a District Commission, if the Board Chair determines that the workload in the requesting district is likely to result in unreasonable delays or that the requesting District Commission is disqualified to hear a case,

the Chair may authorize the District Commission of another district to sit in the requesting district to consider one or more applications.

- (e) The Natural Resources Board may by rule allow joint hearings to be conducted with specified State agencies or specified municipalities.
- (f) The Board shall publish its decisions online. The Board may publish online or contract to publish annotations and indices of its decisions, the decisions of the Environmental Division of the Superior Court and the Supreme Court, and the text of those decisions. The published product shall be available at a reasonable rate to the general public and at a reduced rate to libraries and governmental bodies within the State.
- (g) The Natural Resources Board shall manage the process by which land use permits are issued under section 6086 of this title, may initiate enforcement on related matters under the provisions of chapters 201 and 211 of this title, and may petition the Environmental Division initiate and hear petitions for revocation of land use permits issued under this chapter. Grounds for revocation are:
- (1) noncompliance with this chapter, rules adopted under this chapter, or an order that is issued that relates to this chapter;
  - (2) noncompliance with any permit or permit condition;
- (3) failure to disclose all relevant and material facts in the application or during the permitting process;
  - (4) misrepresentation of any relevant and material fact at any time;
- (5) failure to pay a penalty or other sums owed pursuant to, or other failure to comply with, court order, stipulation agreement, schedule of compliance, or other order issued under Vermont statutes and related to the permit; or
- (6) failure to provide certification of construction costs, as required under subsection 6083a(a) of this title, or failure to pay supplemental fees as required under that section.
- (h) The Natural Resources Board may hear appeals of fee refund requests under section 6083a of this title. The Board shall hear appeals of decisions made by District Commissions and district coordinators.
- (i) The Chair, subject to the direction of the Board, shall have general charge of the offices and employees of the Board and the offices and employees of the District Commissions.
  - (j) The Natural Resources Board may participate as a party in all matters

before the Environmental Division that relate to land use permits issued under this chapter. [Repealed.]

\* \* \*

Sec. 30. 10 V.S.A. § 6022 is amended to read:

## § 6022. PERSONNEL

- (a) Regular personnel. The Board may appoint legal counsel, scientists, engineers, experts, investigators, temporary employees, and administrative personnel as it finds necessary in carrying out its duties, unless the Governor shall otherwise provide in providing personnel to assist the District Commissions and in investigating matters within its jurisdiction.
- (b) Executive Director. The Board shall appoint an Executive Director. The Director shall be a full-time State employee, shall be exempt from the State classified system, and shall serve at the pleasure of the Board. The Director shall be responsible for:
- (1) supervising and administering the operation and implementation of this chapter and the rules adopted by the Board as directed by the Board;
- (2) assisting the Board in its duties and administering the requirements of this chapter;
- (3) employing such staff as may be required to carry out the functions of the Board; and
  - (4) preparing an annual budget for submission to the Board.
- Sec. 31. 10 V.S.A. § 6084 is amended to read:
- § 6084. NOTICE OF APPLICATION; HEARINGS; COMMENCEMENT OF REVIEW
- (a) On or before the date of <u>Upon the</u> filing of an application with the District Commission, the <u>applicant District Commission</u> shall send, by <u>electronic means</u>, notice and a copy of the <u>initial</u> application to the owner of the land if the applicant is not the owner; the municipality in which the land is located; the municipal and regional planning commissions for the municipality in which the land is located; the Vermont Agency of Natural Resources; and any adjacent Vermont municipality and municipal and regional planning commission if the land is located on a municipal or regional boundary. The applicant shall furnish to the District Commission the names of those furnished notice by affidavit, and shall post send by electronic means a copy of the notice in to the town clerk's office of the town or towns in which the project lies. The town clerk shall post the notice in the town office. The applicant

shall also provide a list of adjoining landowners to the District Commission. Upon request and for good cause, the District Commission may authorize the applicant to provide a partial list of adjoining landowners in accordance with Board rules.

\* \* \*

(e) Any notice for a major or minor application, as required by this section, shall also be published by the District Commission in a local newspaper generally circulating in the area where the development or subdivision is located and on the Board's website not more than ten days after receipt of a complete application.

\* \* \*

### Sec. 32. 10 V.S.A. § 6086(f) is amended to read:

(f) Prior to any appeal of a permit issued by a District Commission, any aggrieved party may file a request for a stay of construction with the District Commission together with a declaration of intent to appeal the permit. The stay request shall be automatically granted for seven days upon receipt and notice to all parties and pending a ruling on the merits of the stay request pursuant to Board rules. The automatic stay shall not extend beyond the 30-day appeal period unless a valid appeal has been filed with the Environmental Division—Board. The automatic stay may be granted only once under this subsection during the 30-day appeal period. Following appeal of the District Commission decision, any stay request must be filed with the Environmental Division pursuant to the provisions of chapter 220 of this title Board. A District Commission shall not stay construction authorized by a permit processed under the Board's minor application procedures.

## Sec. 33. 10 V.S.A. § 6089 is amended to read:

## § 6089. APPEALS

Appeals of any act or decision of a District Commission under this chapter or a district coordinator under subsection 6007(c) of this title shall be made to the Environmental Division in accordance with chapter 220 of this title. For the purpose of this section, a decision of the Chair of a District Commission under section 6001e of this title on whether action has been taken to circumvent the requirements of this chapter shall be considered an act or decision of the District Commission.

(a)(1) An appeal of any act or decision of a District Commission shall be to the Board and shall be accompanied by a fee prescribed by section 6083a of this title.

- (2) Participation before District Commission. A person shall not appeal an act or decision that was made by a District Commission unless the person was granted party status by the District Commission pursuant to subdivision 6085(c)(1)(E) of this title, participated in the proceedings before the District Commission, and retained party status at the end of the District Commission proceedings. In addition, the person may only appeal those issues under the criteria with respect to which the person was granted party status. However, notwithstanding these limitations, a person may appeal an act or decision of the District Commission if the Board determines that:
- (A) there was a procedural defect that prevented the person from obtaining party status or participating in the proceeding:
- (B) the decision being appealed is the grant or denial of party status; or
- (C) some other condition exists that would result in manifest injustice if the person's right to appeal was disallowed.
- (3) An appellant to the Board, under this section, shall file with the notice of appeal a statement of the issues to be addressed in the appeal, a summary of the evidence that will be presented, and a preliminary list of witnesses who will testify on behalf of the appellant.
- (4) The Board shall hold a de novo hearing on all findings requested by any party that files an appeal or cross appeal, according to the rules of the Board. The hearing shall be held in the municipality where the project subject to the appeal is located, if possible, or as close as possible.
- (5) Notice of appeal shall be filed with the Board within 30 days following the act or decision by the District Commission. The Board shall notify the parties who had party status before the District Commission of the filing of any appeal.

## (6) Prehearing discovery.

- (A) A party may obtain discovery of expert witnesses who may provide testimony relevant to the appeal. Expert witness prefiled testimony shall be in accordance with the Vermont Rules of Evidence. The use of discovery for experts shall comply with the requirements in the Vermont Rules of Civil Procedure 26–37.
- (B) Interrogatories served on nonexpert witnesses shall be limited to discovery of the identity of witnesses and a summary of each witness' testimony, except by order of the Board for cause shown. Interrogatories served on expert witnesses shall be in accordance with the Vermont Rules of Civil Procedure.

- (C) Parties may submit requests to produce and requests to enter upon land pursuant to the Vermont Rule of Civil Procedure 34.
- (D) Parties may not take depositions of witnesses, except by order of the Board for cause shown.
- (E) The Board may require a party to supplement, as necessary, any prehearing testimony that is provided.
- (b) Prior decisions of the former Environmental Board, Water Resources Board, Waste Facilities Panel, and Environmental Division of the Superior Court shall be given the same weight and consideration as prior decisions of the Environmental Review Board.
- (c) An appeal from a decision of the Board under subsection (a) of this section shall be to the Supreme Court by a party as set forth in subsection 6085(c) of this title.
- (d) No objection that has not been raised before the Board may be considered by the Supreme Court, unless the failure or neglect to urge such objection shall be excused because of extraordinary circumstances.
- (e) An appeal of a decision by the Board shall be allowed pursuant to 3 V.S.A. § 815, including the unreasonableness or insufficiency of the conditions attached to a permit. An appeal from the District Commission shall be allowed for any reason, except no appeal shall be allowed when an application has been granted and no hearing was requested.
- (f) Precedent from the former Environmental Board and of the Environmental Review Board that interpret Act 250 shall be provided the same deference by the Supreme Court as precedents accorded to other Executive Branch agencies charged with administering their enabling act. On appeal to the Supreme Court from the Environmental Review Board, decisions of the Environmental Review Board interpreting this act also shall be accorded that deference.
- (g) Upon appeal to the Supreme Court, the Board's findings of fact shall be accepted unless clearly erroneous.
- (h) Completion of case. A case shall be deemed completed when the Board enters a final decision even though that decision is appealed to the Supreme Court and remanded by that Court.
- (i) Court of record; jurisdiction. The Board shall have the powers of a court of record in the determination and adjudication of all matters within its jurisdiction. It may initiate proceedings on any matter within its jurisdiction. It may render judgments and enforce the same by any suitable process issuable

by courts in this State. An order issued by the Board on any matter within its jurisdiction shall have the effect of a judicial order. The Board's jurisdiction shall include:

- (1) the issuance of declaratory rulings on the applicability of this chapter and rules or orders issued under this chapter, pursuant to 3 V.S.A. § 808; and
- (2) the issuance of decisions on appeals pursuant to sections 6007 and 6089 of this title.
- Sec. 34. 10 V.S.A. § 6007 is amended to read:
- § 6007. ACT 250 DISCLOSURE STATEMENT; JURISDICTIONAL DETERMINATION

- (c) With respect to the partition or division of land, or with respect to an activity that might or might not constitute development, any person may submit to the district coordinator an "Act 250 Disclosure Statement" and other information required by the rules of the Board and may request a jurisdictional opinion from the district coordinator concerning the applicability of this chapter. If a requestor wishes a final determination to be rendered on the question, the district coordinator, at the expense of the requestor and in accordance with rules of the Board, shall publish notice of the issuance of the opinion in a local newspaper generally circulating in the area where the land that is the subject of the opinion is located and shall serve the opinion on all persons listed in subdivisions 6085(c)(1)(A) through (D) of this title. addition, the requestor who is seeking a final determination shall consult with the district coordinator and obtain approval of a subdivision 6085(c)(1)(E) list of persons who shall be notified by the district coordinator because they are adjoining property owners or other persons who would be likely to be able to demonstrate a particularized interest protected by this chapter that may be affected by an act or decision by a District Commission.
- (d) A person who seeks review of a jurisdictional opinion issued by a district coordinator may bring to the Board an appeal of issues addressed in the opinion.
- (1) The appellant shall provide notice of the filing of an appeal to each person entitled to notice under subdivisions 6085(c)(1)(A) through (D) of this title and to each person on an approved subdivision 6085(c)(1)(E) list.
- (2) Failure to appeal within 30 days following the issuance of the jurisdictional opinion shall render the decision of the district coordinator under subsection (c) of this section the final determination regarding jurisdiction

unless the underlying jurisdictional opinion was not properly served on persons listed in subdivisions 6085(c)(1)(A) through (D) of this title and on persons on a subdivision 6085(c)(1)(E) list approved under subsection (c) of this section.

Sec. 35. 10 V.S.A. § 6083a is amended to read:

§ 6083a. ACT 250 FEES

\* \* \*

(i) All persons filing an appeal, cross appeal, or petition from a District Commission decision or jurisdictional determination shall pay a fee of \$295.00, plus publication costs.

\* \* \* Appeals \* \* \*

Sec. 36. 10 V.S.A. chapter 220 is amended to read:

CHAPTER 220. CONSOLIDATED ENVIRONMENTAL APPEALS § 8501. PURPOSE

It is the purpose of this chapter to:

- (1) consolidate existing appeal routes for municipal zoning and subdivision decisions and acts or decisions of the Secretary of Natural Resources, district environmental coordinators, and District Commissions, excluding enforcement actions brought pursuant to chapters 201 and 211 of this title and the adoption of rules under 3 V.S.A. chapter 25;
- (2) standardize the appeal periods, the parties who may appeal these acts or decisions, and the ability to stay any act or decision upon appeal, taking into account the nature of the different programs affected;
- (3) encourage people to get involved in the Act 250 permitting process at the initial stages of review by a District Commission by requiring participation as a prerequisite for an appeal of a District Commission decision to the Environmental Division;
- (4) assure ensure that clear appeal routes exist for acts and decisions of the Secretary of Natural Resources; and
- (5)(4) consolidate appeals of decisions related to renewable energy generation plants and telecommunications facilities with review under, respectively, 30 V.S.A. §§ 248 and 248a, with appeals and consolidation of proceedings pertaining to telecommunications facilities occurring only while 30 V.S.A. § 248a remains in effect.

## § 8502. DEFINITIONS

As used in this chapter:

- (1) "District Commission" means a District Environmental Commission established under chapter 151 of this title. [Repealed.]
- (2) "District coordinator" means a district environmental coordinator attached to a District Commission established under chapter 151 of this title. [Repealed.]
- (3) "Environmental Court" or "Environmental Division" means the Environmental Division of the Superior Court established by 4 V.S.A. § 30.
- (4) "Natural Resources Environmental Review Board" or "Board" means the Board established under chapter 151 of this title.
  - (5) "Party by right" means the following:
    - (A) the applicant;
    - (B) the landowner, if the applicant is not the landowner;
- (C) the municipality in which the project site is located and the municipal and regional planning commissions for that municipality;
- (D) if the project site is located on a boundary, any Vermont municipality adjacent to that border and the municipal and regional planning commissions for that municipality;
- (E) the solid waste management district in which the land is located, if the development or subdivision constitutes a facility pursuant to subdivision 6602(10) of this title;
  - (F) any State agency affected by the proposed project.
- (6) "Person" means any individual; partnership; company; corporation; association; joint venture; trust; municipality; the State of Vermont or any agency, department, or subdivision of the State; any federal agency; or any other legal or commercial entity.
- (7) "Person aggrieved" means a person who alleges an injury to a particularized interest protected by the provisions of law listed in section 8503 of this title, attributable to an act or decision by a district coordinator, District Commission, the Secretary, or the Environmental Division that can be redressed by the Environmental Division or the Supreme Court.
- (8) "Secretary" means the Secretary of Natural Resources or the Secretary's duly authorized representative. As used in this chapter, "Secretary" shall also mean the Commissioner of Environmental Conservation,

the Commissioner of Forests, Parks and Recreation, and the Commissioner of Fish and Wildlife, with respect to those statutes that refer to the authority of that commissioner or department.

# § 8503. APPLICABILITY

(a) This chapter shall govern all appeals of an act or decision of the Secretary, excluding enforcement actions under chapters 201 and 211 of this title and rulemaking, under the following authorities and under the rules adopted under those authorities:

\* \* \*

# (b) This chapter shall govern:

- (1) all appeals from an act or decision of a District Commission under chapter 151 of this title, excluding appeals of application fee refund requests;
- (2) appeals from an act or decision of a district coordinator under subsection 6007(c) of this title;
- (3) appeals from findings of fact and conclusions of law issued by the Natural Resources Board in its review of a designated growth center for conformance with the criteria of subsection 6086(a) of this title, pursuant to authority granted at 24 V.S.A. § 2793c(f). [Repealed.]
- (c) This chapter shall govern all appeals arising under 24 V.S.A. chapter 117, the planning and zoning chapter.
- (d) This chapter shall govern all appeals from an act or decision of the Environmental Division under this chapter.
- (e) This chapter shall not govern appeals from rulemaking decisions by the Natural Resources Environmental Review Board under chapter 151 of this title or enforcement actions under chapters 201 and 211 of this title.
- (f) This chapter shall govern all appeals of acts or decisions of the legislative body of a municipality arising under 24 V.S.A. chapter 61, subchapter 10, relating to the municipal certificate of approved location for salvage yards.
- (g) This chapter shall govern all appeals of an act or decision of the Secretary of Natural Resources that a solid waste implementation plan for a municipality proposed under 24 V.S.A. § 2202a conforms with the State Solid Waste Implementation Plan adopted pursuant to section 6604 of this title.

# § 8504. APPEALS TO THE ENVIRONMENTAL DIVISION

(a) Act 250 and Agency appeals. Within 30 days of the date of following the act or decision, any person aggrieved by an act or decision of the Secretary, a District Commission, or a district coordinator under the provisions of law listed in section 8503 of this title, or any party by right, may appeal to the Environmental Division, except for an act or decision of the Secretary under subdivision 6086b(3)(E) of this title or governed by section 8506 of this title.

\* \* \*

- (c) Notice of the filing of an appeal.
- (1) Upon filing an appeal from an act or decision of the District Commission, the appellant shall notify all parties who had party status as of the end of the District Commission proceeding, all friends of the Commission, and the Natural Resources Board that an appeal is being filed. In addition, the appellant shall publish notice not more than 10 days after providing notice as required under this subsection, at the appellant's expense, in a newspaper of general circulation in the area of the project that is the subject of the decision. [Repealed.]

- (d) Requirement to participate before the District Commission or the Secretary.
- (1) Participation before District Commission. An aggrieved person shall not appeal an act or decision that was made by a District Commission unless the person was granted party status by the District Commission pursuant to subdivision 6085(c)(1)(E) of this title, participated in the proceedings before the District Commission, and retained party status at the end of the District Commission proceedings. In addition, the person may only appeal those issues under the criteria with respect to which the person was granted party status. However, notwithstanding these limitations, an aggrieved person may appeal an act or decision of the District Commission if the Environmental judge determines that:
- (A) there was a procedural defect that prevented the person from obtaining party status or participating in the proceeding;
- (B) the decision being appealed is the grant or denial of party status; or
- (C) some other condition exists that would result in manifest injustice if the person's right to appeal was disallowed. [Repealed.]

(2) Participation before the Secretary.

\* \* \*

- (e) Act 250 jurisdictional determinations by a district coordinator.
- (1) The appellant shall provide notice of the filing of an appeal to each person entitled to notice under subdivisions 6085(c)(1)(A) through (D) of this title, to each person on an approved subdivision 6085(c)(1)(E) list, and to the Natural Resources Board.
- (2) Failure to appeal within the time required under subsection (a) of this section shall render the decision of the district coordinator under subsection 6007(c) of this title the final determination regarding jurisdiction under chapter 151 of this title unless the underlying jurisdictional opinion was not properly served on persons listed in subdivisions 6085(c)(1)(A) through (D) of this title and on persons on a subdivision 6085(c)(1)(E) list approved under subsection 6007(c) of this title. [Repealed.]

\* \* \*

(g) Consolidated appeals. The Environmental Division may consolidate or coordinate different appeals where those appeals all relate to the same project.

\* \* \*

(i) Deference to Agency technical determinations. In the adjudication of appeals relating to land use permits under chapter 151 of this title, technical determinations of the Secretary shall be accorded the same deference as they are accorded by a District Commission under subsection 6086(d) of this title. [Repealed.]

- (k) Limitations on appeals. Notwithstanding any other provision of this section:,
- (1) there shall be no appeal from a District Commission decision when the Commission has issued a permit and no hearing was requested or held, or no motion to alter was filed following the issuance of an administrative amendment:
- (2) a municipal decision regarding whether a particular application qualifies for a recorded hearing under 24 V.S.A. § 4471(b) shall not be subject to appeal;
- (3) if a District Commission issues a partial decision under subsection 6086(b) of this title, any appeal of that decision must be taken within 30 days of the date of that decision.

- (l) Representation. The Secretary may represent the Agency of Natural Resources in all appeals under this section. The Chair of the Natural Resources Board may represent the Board in any appeal under this section, unless the Board directs otherwise. If more than one State agency, other than the Board, either appeals or seeks to intervene in an appeal under this section, only the Attorney General may represent the interests of those agencies of the State in the appeal.
- (m) Precedent. Prior decisions of the Environmental Board, Water Resources Board, and Waste Facilities Panel shall be given the same weight and consideration as prior decisions of the Environmental Division.
- (n) Intervention. Any person may intervene in a pending appeal if that person:
- (1) appeared as a party in the action appealed from and retained party status;
  - (2) is a party by right;
  - (3) is the Natural Resources Board; [Repealed.]
  - (4) is a person aggrieved, as defined in this chapter;
- (5) qualifies as an "interested person," as established in 24 V.S.A. § 4465, with respect to appeals under 24 V.S.A. chapter 117; or
- (6) meets the standard for intervention established in the Vermont Rules of Civil Procedure.
- (o) With respect to review of an act or decision of the Secretary pursuant to 3 V.S.A. § 2809, the Division may reverse the act or decision or amend an allocation of costs to an applicant only if the Division determines that the act, decision, or allocation was arbitrary, capricious, or an abuse of discretion. In the absence of such a determination, the Division shall require the applicant to pay the Secretary all costs assessed pursuant to 3 V.S.A. § 2809.
- (p) Administrative record. The Secretary shall certify the administrative record as defined in chapter 170 of this title and shall transfer a certified copy of that record to the Environmental Division when:
- (1) there is an appeal of an act or decision of the Secretary that is based on that record; or
- (2) there is an appeal of a decision of a District Commission, and the applicant used a decision of the Secretary based on that record to create a presumption under a criterion of subsection 6086(a) of this title that is at issue in the appeal.

### § 8505. APPEALS TO THE SUPREME COURT

- (a) Any person aggrieved by a decision of the Environmental Division pursuant to this subchapter, any party by right, or <u>any person aggrieved by a decision of the Environmental Review</u> Board may appeal to the Supreme Court within 30 days of <u>following</u> the date of the entry of the order or judgment appealed from, provided that:
- (1) the person was a party to the proceeding before the Environmental Division; or
  - (2) the decision being appealed is the denial of party status; or
  - (3) the Supreme Court determines that:
- (A) there was a procedural defect that prevented the person from participating in the proceeding; or
- (B) some other condition exists that would result in manifest injustice if the person's right to appeal were disallowed.

\* \* \*

\* \* \* Environmental Division \* \* \*

Sec. 37. 4 V.S.A. § 34 is amended to read:

# § 34. JURISDICTION; ENVIRONMENTAL DIVISION

The Environmental Division shall have:

- (1) jurisdiction of matters arising under 10 V.S.A. chapters 201 and 220; and
- (2) jurisdiction of matters arising under 24 V.S.A. chapter 61, subchapter 12 and 24 V.S.A. chapter 117; and
  - (3) original jurisdiction to revoke permits under 10 V.S.A. chapter 151.
    - \* \* \* Appropriation; Transition; Revision Authority \* \* \*

# Sec. 38. ENVIRONMENTAL REVIEW BOARD POSITIONS; APPROPRIATION

- (a) The following new positions are created at the Environmental Review Board for the purposes of carrying out this act:
  - (1) one Staff Attorney 1; and
  - (2) four half-time Environmental Review Board members.

(b) The sum of \$384,000.00 is appropriated to the Environmental Review Board from the General Fund in fiscal year 2023 for the positions established in subsection (a) of this section and for additional operating costs required to implement the appeals process established in this act.

## Sec. 39. NATURAL RESOURCES BOARD TRANSITION

- (a) The Governor shall appoint the members of Environmental Review Board on or before July 1, 2023, and the terms of any Natural Resources Board member not appointed consistent with the requirements of 10 V.S.A. § 6021(a)(1)(A) or (B) shall expire on that day.
- (b) As of July 1, 2023, all appropriations and employee positions of the Natural Resources Board are transferred to the Environmental Review Board.
- (c) The Environmental Review Board shall adopt rules of procedure for its hearing process pursuant to 10 V.S.A. § 6025(a) on or before July 1, 2024.

# Sec. 40. ENVIRONMENTAL DIVISION; CONTINUED JURISDICTION

Notwithstanding the repeal of its jurisdictional authority to hear appeals relative to land use permits under Sec. 36 of this act, the Environmental Division of the Superior Court shall continue to have jurisdiction to complete its consideration of any appeal that is pending before it as of July 1, 2024 if the act or appeal has been filed. The Environmental Review Board shall have authority to be a party in any appeals pending under this section until July 1, 2024.

### Sec. 41. REVISION AUTHORITY

In preparing the Vermont Statutes Annotated for publication in 2022, the Office of Legislative Counsel shall replace all references to the "Natural Resources Board" with the "Environmental Review Board" in Title 3, Title 10, Title 24, Title 29, Title 30, and Title 32.

\* \* \* Effective Dates \* \* \*

### Sec. 42. EFFECTIVE DATES

This act shall take effect on passage except that Sec. 14 (10 V.S.A. § 6086(a)(8)) shall take effect on September 1, 2024 and Secs. 36 and 37 (10 V.S.A. chapter 220; 4 V.S.A. § 34) shall take effect on July 1, 2024.

# House Proposal of Amendment to Senate Proposal of Amendment H. 489

An act relating to miscellaneous provisions affecting health insurance regulation

The House concurs in the Senate proposal of amendment with further amendment thereto as follows:

By adding a new Sec. 10 to read:

# Sec. 10. UNMERGED HEALTH INSURANCE MARKETS; REPORT

- (a) The Department of Financial Regulation, in consultation with the Green Mountain Care Board, shall convene a working group of interested stakeholders to identify options for, consider the advantages and disadvantages of, and develop recommendations regarding maintaining separate individual and small group health insurance markets in future plan years in a manner that reduces premiums in the small group market without increasing costs in the individual market.
- (b) On or before January 15, 2023, the Department of Financial Regulation shall provide the working group's findings and recommendations to the House Committee on Health Care and the Senate Committees on Health and Welfare and on Finance.

And by renumbering the existing Sec. 10, effective dates, to be Sec. 11

#### **NEW BUSINESS**

# **Third Reading**

H. 353.

An act relating to pharmacy benefit management.

# Proposal of amendment to H. 353 to be offered by Senator Cummings before Third Reading

Senator Cummings moves to amend the Senate proposal of amendment as follows:

By striking out Secs. 4, 8 V.S.A. § 4089j, and 5, Department of Financial Regulation; pharmacy benefit management; report, in their entireties and inserting in lieu thereof new Secs. 4 and 5 to read as follows:

Sec. 4. Sec. 4. 8 V.S.A. § 4089j is amended to read:

§ 4089j. RETAIL PHARMACIES; FILLING OF PRESCRIPTIONS

- (d)(1) A health insurer or pharmacy benefit manager shall not, by contract, written policy, or written procedure, require that a pharmacy designated by the health insurer or pharmacy benefit manager dispense a medication directly to a patient with the expectation or intention that the patient will transport the medication to a health care setting for administration by a health care professional.
- (2) A health insurer or pharmacy benefit manager shall not, by contract, written policy, or written procedure, require that a pharmacy designated by the health insurer or pharmacy benefit manager dispense a medication directly to a health care setting for a health care professional to administer to a patient.

# Sec. 5. DEPARTMENT OF FINANCIAL REGULATION; PHARMACY BENEFIT MANAGEMENT; REPORTS

- (a) The Department of Financial Regulation, in collaboration with the Office of Professional Regulation, including the Board of Pharmacy, and the Department of Vermont Health Access and in consultation with other interested stakeholders, shall consider:
- (1) whether pharmacy benefit managers should be required to be licensed to operate in this State;
- (2) whether pharmacy benefit managers should be prohibited from conducting or participating in spread pricing;
- (3) the cost impacts of pharmacy benefit manager licensure and related regulatory measures in other states that have enacted such legislation;
- (4) whether any amendments to the Board of Pharmacy's rules are needed to reflect necessary distinctions or appropriate limitations on pharmacist scope of practice;
- (5) whether health insurers and pharmacy benefit managers should be required to permit a participating network pharmacy to perform all pharmacy services within the lawful scope of the profession of pharmacy as set forth in 26 V.S.A. chapter 36;
- (6) whether there should be a minimum dispensing fee that pharmacy benefit managers and health insurers must pay to pharmacies and pharmacists for dispensing prescription drugs;
- (7) how a pharmacy should be reimbursed for a claim if a pharmacy benefit manager denies a pharmacy's appeal in whole or in part, including whether the pharmacy should be allowed to submit a claim to the health insurer for the balance between the pharmacy benefit manager's reimbursement and the pharmacy's reasonable acquisition cost plus a dispensing fee;

- (8) whether there is a problem in Vermont of pharmacies soliciting health insurance plan beneficiaries directly to market the pharmacy's services and, if so, how best to address the problem;
- (9) whether pharmacy benefit managers and health insurers should be required to provide the same level of reimbursement to retail pharmacists for dispensing prescription drugs as for drugs dispensed by all other pharmacies, including pharmacy benefit manager affiliates, and not just mail-order pharmacies as in 8 V.S.A. § 4089j(b);
- (10) whether pharmacy benefit managers and health insurers should be prohibited from one or more of the following:
- (A) requiring a covered individual, as a condition of payment or reimbursement, to purchase pharmacist services, including prescription drugs, exclusively through a mail-order pharmacy or a pharmacy benefit manager affiliate;
- (B) offering or implementing plan designs that require a covered individual to use a mail-order pharmacy or a pharmacy benefit manager affiliate;
- (C) ordering a covered individual, orally or in writing, including through online messaging, to use a mail-order pharmacy or a pharmacy benefit manager affiliate;
- (D) establishing network requirements that are more restrictive than or inconsistent with State or federal law, rules adopted by the Board of Pharmacy, or guidance provided by the Board of Pharmacy or by drug manufacturers that operate to limit or prohibit a pharmacy or pharmacist from dispensing or prescribing drugs; or
- (E) offering or implementing plan designs that increase plan or patient costs if the covered individual chooses not to use a mail-order pharmacy or a pharmacy benefit manager affiliate, including requiring a covered individual to pay the full cost for a prescription drug when the covered individual chooses not to use a mail-order pharmacy or a pharmacy benefit manager affiliate; and
- (11) other issues relating to pharmacy benefit management and its effects on Vermonters, on pharmacies and pharmacists, and on health insurance in this State.

- (b)(1) On or before January 15, 2023, the Department of Financial Regulation shall provide an update on its findings and recommendations to date regarding the issues described in subsection (a) of this section to the House Committee on Health Care and the Senate Committees on Health and Welfare and on Finance.
- (2) On or before January 15, 2024, the Department of Financial Regulation shall provide its final findings and recommendations regarding the issues described in subsection (a) of this section to the House Committee on Health Care and the Senate Committees on Health and Welfare and on Finance.

# Н. 446.

An act relating to miscellaneous natural resources and development subjects.

#### H. 518.

An act relating to municipal energy resilience initiatives.

#### H. 572.

An act relating to the retirement allowance for interim educators.

#### H. 626.

An act relating to the sale, use, or application of neonicotinoid pesticides.

# H. 697.

An act relating to eligibility of reserve forestland for enrollment in the Use Value Appraisal Program.

# H. 709.

An act relating to miscellaneous agricultural subjects.

### H. 716.

An act relating to making miscellaneous changes in education law.

# H. 742.

An act relating to approval of amendments to the charter of the Town of Milton.

#### H. 745.

An act relating to the approval of the adoption of the charter of the Town of Montgomery.

#### H. 746.

An act relating to an amendment to the charter of the City of Burlington.

# **Second Reading**

# **Favorable with Proposal of Amendment**

H. 175.

An act relating to the beverage container redemption system.

# Reported favorably with recommendation of proposal of amendment by Senator Bray for the Committee on Natural Resources and Energy.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 10 V.S.A. chapter 53 is amended to read:

# CHAPTER 53. BEVERAGE CONTAINERS; DEPOSIT-REDEMPTION SYSTEM

# § 1521. DEFINITIONS

For the purpose of As used in this chapter:

- (1) "Beverage" means beer or other malt beverages and mineral waters, mixed wine drink, soda water and carbonated soft <u>all</u> drinks in liquid form and intended for human consumption, except for milk, dairy products, plant-based beverages, infant formula, meal replacement drinks, nonalcoholic cider, or wine in glass containers. As of January 1, 1990, "beverage" also shall mean means liquor.
- (2) "Biodegradable material" means material that is capable of being broken down by bacteria into basic elements.
- (3) "Container" means the individual, separate, bottle, can, <u>or</u> jar<del>, or</del> earton composed of glass, metal, <del>paper,</del> plastic, or any combination of those materials <u>and</u> containing a <del>consumer product</del> <u>beverage</u>. This definition shall <u>does</u> not include:
  - (A) containers made of biodegradable material;
- (B) noncarbonated beverage containers with a volume greater than two and one-half liters and carbonated beverage containers with a volume greater than three liters; or
  - (C) pouches.

- (4) "Distributor" means every person who engages in the sale of consumer products in containers to a dealer in this State including any manufacturer who engages in such sales. Any dealer or retailer who sells, at the retail level, beverages in containers without having purchased them from a person otherwise classified as a distributor, shall be is a distributor.
- (5) "Manufacturer" means every person bottling, canning, packing, or otherwise filling containers for sale to distributors or dealers.
- (6) "Recycling" means the process of sorting, cleansing, treating, and reconstituting waste and other discarded materials for the purpose of reusing the materials in the same or altered form.
- (7) "Redemption center" means a store or other location where any person may, during normal business hours, redeem the amount of the deposit for any empty beverage container labeled or certified pursuant to section 1524 of this title.
  - (8) "Secretary" means the Secretary of Natural Resources.
- (9) "Mixed wine drink" means a beverage containing wine and more than 15 percent added plain, carbonated, or sparkling water; and that contains added natural or artificial blended material, such as fruit juices, flavors, flavoring, adjuncts, coloring, or preservatives; that contains not more than 16 percent alcohol by volume; or other similar product marketed as a wine cooler.
  - (10) "Liquor" means spirits as defined in 7 V.S.A. § 2.
- (11) "Plant-based beverage" means a liquid intended for human consumption that imitates dairy milk, consists of plant material suspended in water, and the primary protein source in the beverage is from plant material or a derivative of plant materials. Plant-based beverages include beverages made from rice, soy, nuts, oats, and hemp.

# § 1522. BEVERAGE CONTAINERS; DEPOSIT

(a) Except with respect to beverage containers that contain liquor, a deposit of not less than five cents shall be paid by the consumer on each beverage container sold at the retail level and refunded to the consumer upon return of the empty beverage container. With respect to beverage containers of volume greater than 50 ml. that contain liquor, a deposit of 15 cents shall be paid by the consumer on each beverage container sold at the retail level and refunded to the consumer upon return of the empty beverage container. The difference between liquor bottle deposits collected and refunds made is hereby retained by the Liquor Control Enterprise Fund for administration of this subsection.

(b) A retailer or a person operating a redemption center who redeems beverage containers shall be reimbursed by the manufacturer or distributor of such beverage containers in an amount that is three and one-half cents per container for containers of beverage brands that are part of a commingling program and four five cents per container for containers of beverage brands that are not part of a commingling program.

# (c) [Repealed.]

(d) Containers shall be redeemed during no fewer than 40 hours per week during the regular operating hours of the establishment.

# § 1522a. RULES

The Secretary may adopt rules, in accordance with 3 V.S.A. chapter 25, necessary for the administration of this chapter. These rules may include the following:

- (1) Provisions to ensure that beverage containers not labeled in accordance with section 1524 of this title are not redeemed.
  - (2) Provisions to ensure that beverage containers are commingled.
- (3) Administrative penalties for the failure by a redemption center or retailer to remove beverage containers that are not labeled prior to pickup by a distributor or manufacturer. Penalties may include nonpayment of the deposit and handling fee established under section 1522 of this title for a reasonable period of time and for the number of beverage containers that were not labeled.
- (4) Any other provision that may be necessary for the implementation of this chapter. [Repealed.]

## § 1523. ACCEPTANCE OF BEVERAGE CONTAINERS

- (a) Except as provided in section 1522 of this title:
- (1) A retailer shall not refuse to accept from any person any empty beverage containers, labeled in accordance with section 1524 of this title, of the kind, size, and brand sold by the retailer, or refuse to pay to that person the refund value of a beverage container as established by section 1522 of this title, except as provided in subsection (b) of this section.
- (2) A manufacturer or distributor may not refuse to pick up from a retailer that sells its product or a person operating a certified redemption center any empty beverage containers, labeled in accordance with section 1524 of this title, of the kind, size, and brand sold by the manufacturer or distributor, or refuse to pay the retailer or a person operating a redemption center the refund value of a beverage container as established by section 1522 of this title.

- (b) A retailer, with the prior approval of the Secretary, may refuse to redeem beverage containers if a redemption center or centers are established that serve the public need stewardship plan that meets the requirements of section 1532 of this title has been implemented by a producer responsibility organization in the State and the retailer's building is less than 5,000 square feet.
- (c) A retailer or a person operating a redemption center may refuse to redeem beverage containers that are not clean, or are broken, and shall not redeem beverage containers that are not labeled in accordance with section 1524 of this title.

# § 1524. LABELING

- (a) Every beverage container sold or offered for sale at retail in this State shall clearly indicate by embossing or, imprinting on the normal product label, or in the case of a metal beverage container on the top of the container, other approved method secured to the container the word "Vermont" or the letters "VT" and the refund value of the container in not less than one-eighth inch type size or such other alternate indications as may be approved by the Secretary. The label shall be on the top lid of the beverage container, the side of the beverage container, or in a clearly visible location of the beverage container. This subsection does not prohibit including names or abbreviations of other states with deposit legislation comparable to this chapter.
- (b) Each beverage container sold or offered for sale in the State that has a deposit pursuant to section 1522 of this title shall include a Universal Product Code and barcode. Each distributor shall provide the Universal Product Code and barcode as part of its beverage registration or within 60 days of March 1, 2024, whichever occurs first.
- (c) The Commissioner of Liquor and Lottery may allow, in the case of liquor bottles, a conspicuous, adhesive sticker to be attached to indicate the deposit information required in subsection (a) of this section, provided that the size, placement, and adhesive qualities of the sticker are as approved by the Commissioner. The stickers shall be affixed to the bottles by the manufacturer, except that liquor that is sold in the State in quantities less than 100 cases per year may have stickers affixed by personnel employed by the Division of Liquor Control.
- (e)(d) This section shall not apply to permanently labeled beverage containers.

# § 1527. PENALTY

A person who violates a provision of this chapter shall be fined not more than \$1,000.00 for each violation. [Repealed.]

# § 1528. BEVERAGE REGISTRATION

No distributor or manufacturer shall sell a beverage container in the State of Vermont without the manufacturer registering the beverage container with the Agency of Natural Resources prior to sale, registering 30 days in advance of initiating sale of the beverage container and participating in a stewardship plan approved by the Secretary unless distributed by the Department of Liquor and Lottery. This registration shall take place on a form provided by the Secretary and include the following:

- (1) the name and principal business address of the manufacturer;
- (2) the name of the beverage and the container size;
- (3) whether the beverage is a part of an approved commingling agreement; and
- (4) the name of the person picking up the empty beverage container, if that person is different from the manufacturer.

# § 1529. REDEMPTION CENTER CERTIFICATION

A person operating a redemption center may obtain a certification from the Secretary. A redemption center certification shall include the following:

- (1) Specification of the name and location of the facility.
- (2) If the certified redemption center redeems more than 250,000 containers per year, a requirement that the certified redemption center shall participate in an approved commingling agreement; and
- (3) Additional conditions, requirements, and restrictions as the Secretary may deem necessary to implement the requirements of this chapter. This may include requirements concerning reporting, recording, and inspections of the operation of the site.

\* \* \*

# § 1531. MANUFACTURER PARTICIPATION IN PRODUCER RESPONSIBILITY ORGANIZATION

(a) No manufacturer or distributor may sell or distribute a beverage container in this State without participating in a Secretary-approved producer responsibility organization.

- (b) On or before January 1, 2023, a manufacturer or manufacturers representing at least 51 percent of the beverage containers sold or distributed within the State may apply to the Secretary to form a producer responsibility organization.
- (c) The Secretary may approve, for a period not longer than 10 years, a producer responsibility organization, provided that:
- (1) the producer responsibility organization has the capacity to administer the requirements of a stewardship plan required by section 1532 of this title; and
- (2) the producer responsibility organization does not create any unreasonable barriers to joining the producer responsibility organization and shall take into the consideration the needs of small manufacturers that do not generate a significant volume of containers.
- (d) After approval, a producer responsibility organization shall maintain a website that identifies:
- (1) the name and principal business address of each manufacturer participating in the producer responsibility organization; and
- (2) the name of each beverage and the container size covered by the stewardship plan.
- (e) If a producer responsibility organization fails to implement the requirements of this chapter, the rules adopted by the Secretary, or an approved stewardship plan, the Secretary may dissolve the producer responsibility organization.
- (f) If no producer responsibility organization is formed, the Secretary may require the formation of a producer responsibility organization or adopt and administer a plan that meets the requirements of section 1532 of this title. If the Secretary administers the plan adopted under section 1532, the Secretary shall charge each manufacturer the costs of plan administration, the Agency's oversight costs, and a recycling market development assessment of 10 percent of the plan's total cost to be deposited Waste Management Assistance Fund, Solid Waste Account for the purpose of providing grants to develop markets to recycle materials.
- (g) The producer responsibility organization shall reimburse the Agency of Natural Resources for all oversight costs in administering this chapter.

# § 1532. STEWARDSHIP PLAN; MINIMUM REQUIREMENTS

- (a) Plan elements. On or before October 1, 2023, an approved producer responsibility organization shall submit a stewardship plan to the Secretary. A stewardship plan shall, at a minimum, meet all of the following the requirements of this section:
- (1) Convenience of collection. A plan shall ensure that consumers have convenient opportunities to redeem beverage containers. The plan shall take reasonable efforts to site points of collection in areas with high population density or located in centers designated under 24 V.S.A. chapter 76A. A plan shall document how redemption services will be available to consumers as follows:
- (A) at least three points of redemption per county that provide an immediate return of a deposit to a consumer unless a waiver is granted by the Secretary;
- (B) at least one point of redemption per municipality with a population of 7,000 or more persons that provides an immediate return of a deposit to a consumer unless a waiver is granted by the Secretary; and
- (C) statewide coverage of points of redemption so that consumers are not required to drive more than 15 minutes unless a waiver is granted by the Secretary.
- (2) Fair operation and compensation to redemption centers. The plan shall satisfy all of the following requirements.
- (A) The plan shall describe how all locations that redeem beverage containers are fairly compensated for their participation in the collection program.
- (B) There shall not be barriers to the participation in the collection program for a redemption center, except for restrictions that are authorized by the Secretary, by rule.
- (C) The plan shall describe how management and sorting of containers at redemption centers is minimized. The plan shall document how brand sorting will be eliminated at points of redemption.
- (D) The plan shall describe how materials will be picked up from redemption centers on a timely basis.
- (E) The plan shall maximize the use of existing infrastructure when establishing points of collection under subdivision (a)(1) of this section.

- (3) Impacts to municipal recycling. The plan shall document how facilities certified under chapter 159 of this title that process beverage containers to make them usable as recycled commodities will be compensated by the producer responsibility organization.
- (4) Education to consumers. The plan shall describe what education efforts will be undertaken to increase the number of beverage containers redeemed in the State.
- (5) Consultation with stakeholders. The producer responsibility organization shall consult with stakeholders on the development of the plan. The plan shall include processes for regular consultation, which shall be not less than annually, with stakeholders including the Agency, redemption centers, municipal and private recycling, organizations, and other stakeholders.
- (b) Reporting. At a frequency required by the Secretary but not less than annually, the producer responsibility organization shall report the following to the Secretary:
- (1) the name, address, and business hours of each redemption center participating in the approved stewardship plan;
- (2) the amount, in containers and tons, and material type of beverage containers redeemed under the plan;
- (3) the location and amount of beverage container material that was recycled and what products that beverage container material was recycled into;
- (4) the carbon impacts associated with the administration of the stewardship plan;
- (5) the costs associated with administration of the stewardship plan, including the costs of collection, management, and transportation of redeemed containers and the amount received for commodities;
- (6) a description of any improvements made in the reporting year to increase ease and convenience for consumers to return beverage containers for redemption;
- (7) efforts taken by or on behalf of the distributor to reduce environmental impacts throughout the product life cycle and to increase reusability or recyclability at the end of the life cycle by material type;
- (8) efforts taken by or on behalf of the producer responsibility organization to improve the environmental outcomes of the program by improving operational efficiency, such as reduction of truck trips through improved material handling or compaction or the increased use of refillable containers in a local refilling system;

- (9) a description and copies of educational materials and educational strategies the producer uses for the purposes of this program; and
  - (10) any additional information required by the Secretary.
- (c) Secretary of Natural Resources approval. The plan shall be submitted to the Secretary, and after concluding that the elements of the plan will maximize diversion of recyclable materials, provide convenience to users, and create a more circular economy, the Secretary's approval pursuant to this subsection shall be for a period not greater than five years.

# § 1533. PROGRAM AND FISCAL AUDIT

- (a) Program audit. Every five years, the producer responsibility organization shall conduct an independent third-party program audit of the operation of the stewardship plan. The audit shall make recommendations to improve the operation of the collection program established by this chapter.
- (b) Fiscal audit. Annually, the producer responsibility organization shall conduct an independent third-party fiscal audit of the program. The fiscal audit shall provide a transparent fiscal analysis of the producer responsibility organization, its expenditures, the number of beverage containers collected, and the amount of unclaimed deposits. The audit shall also provide the redemption rate of beverage containers redeemed in the State after approval by the Secretary.

# § 1534. BEVERAGE CONTAINER REDEMPTION RATE GOAL; REPORT

- (a) It is a goal of the State that the following minimum beverage container redemption rates shall be satisfied by the specified dates:
  - (1) Beginning on July 1, 2025: 75 percent.
  - (2) Beginning on July 1, 2030: 80 percent.
  - (3) Beginning on July 1, 2035: 85 percent.
  - (4) Beginning on July 1, 2050: 90 percent.
- (b) Beginning July 1, 2025 and every five years thereafter, the Secretary of Natural Resources shall submit to the Senate Committees on Natural Resources and Energy and on Finance and the House Committees on Natural Resources, Fish, and Wildlife and on Ways and Means a written report containing:
  - (1) the current beverage container redemption rate in the State; and

(2) a recommendation of whether the beverage container deposit should be increased to improve redemption of beverage containers.

## § 1535. RULEMAKING

The Secretary may adopt rules, in accordance with 3 V.S.A. chapter 25, necessary for the administration of this chapter.

Sec. 2. 10 V.S.A. § 1530(c)(1) is amended to read:

(c)(1) On or before January 1, 2020, and quarterly thereafter, Every quarter, at the time a report is filed pursuant to subsection (d) of this section, each deposit initiator shall remit to the Commissioner of Taxes any 50 percent of the abandoned beverage container deposits from the preceding quarter. The remaining 50 percent of the abandoned beverage container deposits shall be retained by the producer responsibility organization implementing the requirements of this chapter for the deposit initiator. The amount of abandoned beverage container deposits for a quarter is the amount equal to the amount of deposits that the deposit initiator collected in the quarter less the amount of the total refund value paid out by the deposit initiator for beverage containers during the quarter.

# Sec. 3. 10 V.S.A. § 1530(c)(1) is amended to read:

(c)(1) Every quarter, at the time a report is filed pursuant to subsection (d) of this section, each deposit initiator shall remit to the Commissioner of Taxes 50 percent of the any abandoned beverage container deposits from the preceding quarter. The remaining 50 percent of the abandoned beverage container deposits shall be retained by the producer responsibility organization implementing the requirements of this chapter for the deposit initiator. The amount of abandoned beverage container deposits for a quarter is the amount equal to the amount of deposits that the deposit initiator collected in the quarter less the amount of the total refund value paid out by the deposit initiator for beverage containers during the quarter.

Sec. 4. 10 V.S.A. § 7714 is amended to read:

# § 7714. TYPE 3 PROCEDURES

- (a) Purpose; scope.
- (1) The purpose of this section is to establish the public notice and comment requirements that the Department must follow when adopting general permits, except for general permits governed by section 7712 of this chapter, and when considering other permits listed in this section.
- (2) The procedures under this section shall be known as Type 3 Procedures. This section governs each of the following:

- (A) Each general permit issued pursuant to the Secretary's authority under this title other than a general permit subject to section 7712 of this chapter. However, this section does not apply to a notice of intent under a general permit.
- (B) Issuance of a dam safety order under chapter 43 of this title, except for an unsafe dam order under section 1095 of this title.
  - (C) An application or request for approval of:
- (i) an aquatic nuisance control permit under chapter 50 of this title;
- (ii) a change in treatment for a public water supply under chapter 56 of this title;
- (iii) a collection plan for mercury-containing lamps under section 7156 of this title;
- (iv) an individual plan for the collection and recycling of electronic waste under section 7554 of this title; and
- (v) a primary battery stewardship plan under section 7586 of this title; and
- (vi) approval of a stewardship plan required under chapter 53 of this title.
- (b) Notice of application. The Secretary shall provide notice of an administratively complete application through the environmental notice bulletin.
- (c) Notice of draft decision; comment period. The Secretary shall provide notice of the draft decision through the environmental notice bulletin and shall post the draft decision to the bulletin. The Secretary shall provide a public comment period.
- (d) Public meeting. The Secretary shall hold a public meeting whenever any person files a written request for such a meeting. The Secretary otherwise may hold a public meeting at his or her the Secretary's discretion.
- (e) Notice of final decision. The Secretary shall provide notice of the final decision through the environmental notice bulletin and shall post the final decision to the bulletin. The Secretary shall provide a response to comments.

Sec. 5. 10 V.S.A. § 1388 is amended to read:

# § 1388. CLEAN WATER FUND

- (a) There is created a special fund to be known as the Clean Water Fund to be administered by the Secretary of Administration. The Fund shall consist of:
- (1) revenues from the Property Transfer Tax surcharge established under 32 V.S.A. § 9602a;
- (2) other gifts, donations, and impact fees received from any source, public or private, dedicated for deposit into the Fund and approved by the Secretary of Administration;
- (3) <u>50 percent of</u> the unclaimed beverage container deposits (escheats) remitted to the State under chapter 53 of this title;
- (4) six percent of the revenues from the meals and rooms taxes imposed under 32 V.S.A. chapter 225; and
- (5) other revenues dedicated for deposit into the Fund by the General Assembly.
- (b) Notwithstanding any contrary provisions of 32 V.S.A. chapter 7, subchapter 5, unexpended balances and any earnings shall remain in the Fund from year to year.

# Sec. 6. 10 V.S.A. § 6618(a) is amended to read:

(a) There is hereby created in the State Treasury a fund to be known as the Waste Management Assistance Fund, to be expended by the Secretary of Natural Resources. The Fund shall have three accounts: one for Solid Waste Management Assistance, one for Hazardous Waste Management Assistance, and one for Electronic Waste Collection and Recycling Assistance. Hazardous Waste Management Assistance Account shall consist of a percentage of the tax on hazardous waste under the provisions of 32 V.S.A. chapter 237, as established by the Secretary, the toxics use reduction fees under subsection 6628(j) of this title, and appropriations of the General Assembly. In no event shall the amount of the hazardous waste tax that is deposited to the Hazardous Waste Management Assistance Account exceed 40 percent of the annual tax receipts. The Solid Waste Management Assistance Account shall consist of the franchise tax on waste facilities assessed under the provisions of 32 V.S.A. chapter 151, subchapter 13; 50 percent of the unclaimed beverage container deposits remitted to the State under chapter 53 of this title, and appropriations of the General Assembly. The Electronic Waste Collection and Recycling Account shall consist of the program and implementation fees required under section 7553 of this title. All

balances in the Fund accounts at the end of any fiscal year shall be carried forward and remain a part of the Fund accounts, except as provided in subsection (e) of this section. Interest earned by the Fund shall be deposited into the appropriate Fund account. Disbursements from the Fund accounts shall be made by the State Treasurer on warrants drawn by the Commissioner of Finance and Management.

#### Sec. 7. SYSTEMS ANALYSIS OF BEVERAGE CONTAINER SYSTEM

On or before January 15, 2028, the Agency of Natural Resources shall submit to the House Committee on Natural Resources, Fish, and Wildlife and the Senate Committee on Natural Resources and Energy a written report on the total system costs associated with the implementation of the beverage container redemption system under 10 V.S.A. chapter 53, including climate impacts.

### Sec. 8. BEVERAGE CONTAINER IMPLEMENTATION STUDY

- (a) On or before January 15, 2023, the Secretary of Natural Resources shall submit to the House Committee on Natural Resources, Fish, and Wildlife and the Senate Committee on Natural Resources and Energy a written report including all of the following:
- (1) Recommendations on whether a minimum size limit should be included under 10 V.S.A. chapter 53 (beverage containers; deposit redemption system).
- (2) A recommendation on whether glass wine bottles should be included under 10 V.S.A. chapter 53 and recommendations on the deposit amount for glass wine bottles. If the recommendation is to not include wine bottles under 10 V.S.A. chapter 53, the report shall explain the impacts of wine bottles on municipal recycling infrastructure, the costs in handling wine bottles within the municipal recycling infrastructure, and recommendation on an assessment on wine bottles to address the impacts of wine bottles on municipal recycling infrastructure and to develop markets for the use of recycled glass.
- (b) The Secretary of Natural Resources shall convene a stakeholder process or processes when developing recommendations required by subsection (a) of this section.

#### Sec. 9. EFFECTIVE DATES

This act shall take effect July 1, 2022, except that:

- (1) In Sec. 1, 10 V.S.A. § 1521(1) (expansion of the definition of beverage types) shall take effect on January 1, 2025;
  - (2) In Sec. 1, 10 V.S.A. § 1523 (requiring product registration to take

place with the producer responsibility organization) shall take effect on March 1, 2024;

- (3) In Sec. 1, 10 V.S.A. § 1524(b) (requiring a UPC label on containers) shall take effect on March 1, 2024;
- (4) In Sec. 1, 10 V.S.A. § 1531(a) (prohibiting the sale or distribution without participating in a producer responsibility organization) shall take effect on March 1, 2024;
- (5) Sec. 2 (remittance of abandoned beverage container deposits) shall take effect on January 1, 2025.
- (6) Sec. 3. (repeal of remittance of beverage container deposit) shall take effect on July 1, 2030.
- (7) Sec. 5 (changing the amount of funds deposited in the Clean Water Fund) shall take effect on January 1, 2025; and
- (8) Sec. 6 (Waste Management Assistance Fund) shall take effect on July 1, 2030.

(Committee vote: 5-0-0)

(For House amendments, see House Journal for April 16, 2021, pages 627-684)

# Reported favorably by Senator Pearson for the Committee on Finance.

The Committee recommends that the bill ought to pass in concurrence with proposal of amendment as recommended by the Committee on Natural Resources and Energy.

(Committee vote: 7-0-0)

# Reported without recommendation by Senator Nitka for the Committee on Appropriations.

The Committee respectfully reports the same without recommendation.

(Committee voted: 6-0-1)

# Amendments to proposal of amendment of the Committee on Natural Resources and Energy to H. 175 to be offered by Senators Bray and MacDonald

Senators Bray and MacDonald move to amend the proposal of amendment of the Committee on Natural Resources and Energy as follows:

<u>First</u>: In Sec. 1. 10 V.S.A. chapter 53, section 1532, by striking out subdivision (a)(3) in its entirety and inserting in lieu thereof the following:

(3) Impacts to municipal recycling. The plan shall propose a protocol for documenting the amount of bottle bill materials that are processed and marketed by solid waste management entities, including at materials recovery facilities, and shall propose a compensation formula for glass, plastic, and aluminum covered beverage containers that are made usable as recycled commodities.

<u>Second</u>: In Sec. 9, effective dates, subdivision (7), after "<u>shall take effect on</u>" and before the semicolon, by striking out "<u>January 1, 2025</u>" and inserting in lieu thereof <u>July 1, 2030</u>

# NOTICE CALENDAR

# Committee Resolution for Second Reading S.R. 27.

Senate resolution reaffirming the friendship between Vermont and the Republic of China (Taiwan) and supporting both enhanced United States-Taiwan bilateral relations and Taiwan's participation in the international community.

# By the Committee on Government Operations. (Senator White for the Committee.)

#### **Text of resolution:**

Whereas, the United States and the Republic of China (Taiwan) share a vibrant, mutually beneficial bilateral relationship based on our common values of freedom, democracy, the rule of law, and a free market economy, and the relationship has never been stronger, and

Whereas, the United States is Taiwan's second-largest trading partner, and Taiwan is the United States' eighth-largest trading partner, and American trade in goods with Taiwan totaled an estimated \$114.1 billion in 2021, and

Whereas, a Bilateral Trade Agreement (BTA) between Taiwan and the United States would increase Vermont exports to Taiwan and create more jobs in the State, and

Whereas, Vermont and Taiwan have enjoyed a long history of productive bilateral relations as Taiwan is our second-largest export market, and, in 2020, the two jurisdictions entered into a driver's license reciprocity agreement, and

Whereas, the Government of Taiwan desires to establish a Memorandum of Understanding with the State of Vermont to increase educational exchanges, now therefore be it

## Resolved by the Senate:

That the Senate of the State of Vermont reaffirms the friendship between Vermont and the Republic of China (Taiwan) and supports enhanced United States-Taiwan bilateral relations and Taiwan's participation in the international community, *and be it further* 

**Resolved:** That the Secretary of the Senate be directed to send a copy of this resolution to President Joseph R. Biden, President Tsai Ing-wen of the Republic of China (Taiwan), Director-General Jonathan Sun of the Taipei Economic and Cultural Office in Boston, Governor Philip B. Scott, and to the Vermont Congressional Delegation.

# Second Reading Favorable S.R. 26.

Senate resolution urging the Vermont Congressional Delegation to introduce and pursue the enactment of legislation authorizing permanent U.S. residency eligibility for the more than 800 international victims of the Vermont EB-5 scandal.

# Reported favorably by Senator White for the Committee on Government Operations.

(Committee vote: 5-0-0)

# **Favorable with Proposal of Amendment**

## H. 512.

An act relating to modernizing land records and notarial acts law.

# Reported favorably with recommendation of proposal of amendment by Senator White for the Committee on Government Operations.

The Committee recommends that the Senate propose to the House to amend the bill as follows:

<u>First</u>: In Sec. 2, 27 V.S.A. chapter 5, subchapter 8, by striking out section 625 in its entirety and inserting in lieu thereof a new section 625 to read as follows:

## § 625. STANDARDS AND BEST PRACTICES

To ensure consistency in the standards and best practices of, and the technologies used by, recorders in this State, all recordings of deeds and other instruments or evidences respecting real estate, regardless of format, shall comply with standards and best practices issued by the Vermont State Archives and Records Administration pursuant to 3 V.S.A. § 117. Recorders shall seek services from the Vermont State Archives and Records Administration to comply with the standards and best practices issued in accordance with this subchapter. No provisions of this subchapter shall be implemented unless a recorder has complied with the standards and best practices issued by the Vermont State Archives and Records Administration in accordance with this subchapter.

<u>Second</u>: In Sec. 3, Vermont State Archives and Records Administration; report, by striking out subsection (a) in its entirety and inserting in lieu thereof a new subsection (a) to read as follows:

- (a)(1) On or before January 15, 2024, the Vermont State Archives and Records Administration shall submit a report to the House Committees on Commerce and Economic Development and on Government Operations and the Senate Committees on Economic Development, Housing and General Affairs and on Government Operations concerning the fiscal, governance, and operational sustainability of uniform approaches to the modernization of the acceptance, recording, and availability of deeds and other property records, regardless of format.
- (2) For the report required by this subsection, the Vermont State Archives and Records Administration shall consult with:
  - (A) the Joint Fiscal Office;
  - (B) the Vermont League of Cities and Towns;
  - (C) the Vermont Municipal Clerks' and Treasurers' Association;
- (D) representatives from the banking, bar, title insurance, and real estate industry; and
  - (E) other interested parties.

<u>Third</u>: In Sec. 5 (effective date), by striking Sec. 5 in its entirety and inserting in lieu thereof a Sec. 6 to read as follows:

### Sec. 6. EFFECTIVE DATES

- (a) This section and Sec. 4 (Vermont State Archives and Records Administration; position) shall take effect on passage.
  - (b) Secs. 1, 2, 3, and 5 shall take effect on July 1, 2022.

(Committee vote: 5-0-0)

(For House amendments, see House Journal for March 22, 2022, pages 805-820)

# Reported favorably by Senator MacDonald for the Committee on Finance.

The Committee recommends that the bill ought to pass in concurrence with proposal of amendment as recommended by the Committee on Government Operations.

(Committee vote: 5-0-2)

# Reported favorably by Senator Starr for the Committee on Appropriations.

The Committee recommends that the bill ought to pass in concurrence with proposal of amendment as recommended by the Committee on Government Operations.

(Committee vote: 7-0-0)

#### H. 533.

An act relating to converting civil forfeiture of property in drug-related prosecutions into a criminal process.

# Reported favorably with recommendation of proposal of amendment by Senator Sears for the Committee on Judiciary.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

- Sec. 1. DRUG-RELATED PROPERTY SEIZURE AND FORFEITURE; WORKING GROUP; REPORT
- (a) Creation. There is created the Property Seizure and Forfeiture Working Group to study Vermont's use of property seizure and forfeiture processes under federal and State law for drug-related offenses.
- (b) Membership. The Working Group shall be composed of the following members:
  - (1) the Chief Judge of the Vermont Superior Court or designee;
  - (2) the Attorney General or designee;
  - (3) the State Treasurer or designee;
  - (4) the Defender General or designee;
  - (5) the Commissioner of Public Safety or designee;
- (6) the Executive Director of the Department of State's Attorney and Sheriffs or designee;
  - (7) the President of the Vermont Sheriffs' Association or designee; and
  - (8) the Center for Justice Reform at Vermont Law School.
- (c) Powers and duties. The Working Group shall study how Vermont law enforcement used federal and State law to seize and forfeit property in drug-related offenses since 2015. In particular, the study shall examine:

- (1) the date, type, quantity, value, and location of any seized property;
- (2) the number of State property seizures resulting in federal adoption;
- (3) forfeiture actions commenced using the State and federal processes, including the date of commencement, type of forfeiture process used, and why the specific forfeiture process was selected;
- (4) drug offenses related to any State and federal forfeiture actions, including the date the offense is charged and date of final judgment, plea agreement, or other agreement disposing of the matter;
- (5) whether innocent owners, lienholders, or other interested parties aggrieved by a seizure or forfeiture intervened or otherwise participated in any State and federal forfeiture actions;
- (6) the outcomes of State and federal forfeiture actions, including the dates of disposition and whether property was forfeited, returned, or otherwise disposed;
- (7) how and when the proceeds of forfeited property were distributed using the State and federal processes, including the share of proceeds received by any law enforcement agencies and prosecutors' offices;
- (8) how any proceeds were used by law enforcement agencies and prosecutors' offices;
- (9) any problems, impediments, or issues with the State process, including impacts on the State court system if it is expanded; and
- (10) any complaints concerning abuse of the State and federal processes by law enforcement agencies or prosecutors' offices.
- (d) Report. On or before December 15, 2022, the Working Group shall submit a written report in the form of proposed legislation to the Joint Legislative Justice Oversight Committee.

# (e) Meetings.

- (1) The Chief Judge of the Vermont Superior Court or designee shall call the first meeting of the Working Group to occur on or before July 15, 2022.
- (2) The Committee shall select a chair from among its members at the first meeting.
  - (3) A majority of the membership shall constitute a quorum.
  - (4) The Working Group shall cease to exist on January 31, 2023.

### Sec. 2. EFFECTIVE DATE

This act shall take effect on July 1, 2022.

And that after passage the title of the bill be amended to read:

An act relating to a study of seizure and forfeiture of property in drugrelated offenses.

(Committee vote: 5-0-0)

(For House amendments, see House Journal for March 17, 2022, pages 675-687)

# Reported favorably by Senator Baruth for the Committee on Appropriations.

The Committee recommends that the bill ought to pass in concurrence with proposal of amendment as recommended by the Committee on Judiciary.

(Committee vote: 7-0-0)

## H. 730.

An act relating to alcoholic beverages and the Department of Liquor and Lottery.

Reported favorably with recommendation of proposal of amendment by Senator Ram Hinsdale for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

\* \* \* Ready-to-Drink Spirits Beverages; Ciders \* \* \*

Sec. 1. 7 V.S.A. § 2 is amended to read:

# § 2. DEFINITIONS

As used in this title:

\* \* \*

(6) "Certificate of approval" means a license granted by the Board of Liquor and Lottery to a manufacturer or distributor of malt beverages or vinous beverages, or both, that is not licensed under the provisions of this title, that permits the licensee to sell those beverages to holders of a packager's or wholesale dealer's license.

(16) "First-class license" means a license permitting the licensee to sell malt and beverages, vinous beverages, and ready-to-drink spirits beverages to the public for consumption only on the premises for which the license is granted.

\* \* \*

(19) "Fourth-class license" means a license permitting a licensed manufacturer or rectifier to sell by the unopened container and distribute by the glass sample, with or without charge, beverages manufactured by the licensee.

\* \* \*

- (25) "Malt beverages" means all fermented beverages of any name or description manufactured for sale from malt, wholly or in part, or from any substitute therefor, known as, among other things, beer, ale, or lager, containing not less than one percent nor more than 16 percent alcohol by volume at 60 degrees Fahrenheit.
- (26) "Manufacturer's or rectifier's license" means a license granted by the Board of Liquor and Lottery that permits the holder to manufacture or rectify malt beverages, vinous beverages, and fortified wines, or spirits, and fortified wines, and ready-to-drink spirits beverages.

- (31) "Ready-to-drink spirits beverage" means an alcoholic beverage containing more than one percent alcohol by volume and not more than 12 percent alcohol by volume at 60 degrees Fahrenheit obtained by distillation, by chemical synthesis, or through concentration by freezing and mixed with nonalcoholic beverages, flavoring, or coloring materials. Ready-to-drink spirits beverages may also contain water, fruit juices, fruit adjuncts, sugar, carbon dioxide, preservatives, and other ingredients.
- (32) "Request-to-cater permit" means a permit granted by the Division of Liquor Control authorizing a licensed caterer or commercial caterer to cater individual events.
- (32)(33) "Retail dealer" means any person who sells or furnishes malt or vinous beverages to the public.
- (33)(34) "Retail delivery permit" means a permit granted by the Division of Liquor Control that permits a second-class licensee to deliver malt beverages and vinous beverages sold from the licensed premises for consumption off the premises to an individual who is 21 years of age or older at a physical address in Vermont.

- (34)(35) "Sampler flight" means a flight, ski, paddle, or any similar device by design or name intended to hold alcoholic beverage samples for the purpose of comparison.
- (35)(36) "Second-class license" means a license permitting the licensee to export and to sell malt beverages and, vinous beverages, or ready-to-drink spirits beverages to the public for consumption off the premises for which the license is granted.
- (36)(37) "Special event permit" means a permit granted by the Division of Liquor Control permitting a licensed manufacturer or rectifier to sell, by the glass or by the unopened bottle, alcoholic beverages manufactured or rectified by the license holder at an event open to the public that has been approved by the local control commissioners.
- (37)(38) "Special venue serving permit" means a permit granted by the Division of Liquor Control permitting an art gallery, bookstore, public library, or museum to conduct an event at which malt or vinous beverages, or both, are served by the glass to the public. As used in this section, "art gallery" means a fixed establishment whose primary purpose is to exhibit or offer for sale works of art; "bookstore" means a fixed establishment whose primary purpose is to offer books for sale; "public library" has the same meaning as in 22 V.S.A. § 101; and "museum" has the same meaning as in 27 V.S.A. § 1151.
- (38)(39) "Specialty beer" means a malt beverage that contains more than eight percent alcohol and not more than 16 percent alcohol by volume at 60 degrees Fahrenheit.
- (39)(40) "Spirits" means beverages that contain more than one percent alcohol obtained by distillation, by chemical synthesis, or through concentration by freezing; vinous beverages containing more than 23 percent alcohol; and malt beverages containing more than 16 percent alcohol by volume at 60 degrees Fahrenheit. "Spirits" also means a ready-to-drink spirits beverage that contains more than 12 percent alcohol by volume at 60 degrees Fahrenheit or is packaged in containers greater than 24 fluid ounces in volume.
- (40)(41) "Third-class license" means a license granted by the Board of Liquor and Lottery permitting the licensee to sell spirits and fortified wines for consumption only on the premises for which the license is granted.
- (41)(42) "Vinous beverages" means all fermented beverages of any name or description manufactured or obtained for sale from the natural sugar content of fruits or other agricultural product, containing sugar, the total alcoholic content of which is not less than one percent nor more than 16 percent by volume at 60 degrees Fahrenheit.

- (42)(43) "Wholesale dealer's license" means a license granted by the Board of Liquor and Lottery permitting the holder to sell or distribute malt and beverages, vinous beverages, and ready-to-drink spirits beverages to first- and second-class licensees, to educational sampling event permit holders, and to agencies of the United States.
- (44) "Cider" means a vinous beverage, made a majority from the fermented natural sugar content of apples or pears, that contains an alcoholic content of not less than one percent or more than 16 percent by volume at 60 degrees Fahrenheit. "Cider" includes sweetened, flavored, and carbonated cider.
- Sec. 2. 7 V.S.A. § 62 is amended to read:

# § 62. HOURS OF SALE

- (a) First- or first- and third-class licensees, or festival, special event, or educational sampling event permit holders may sell alcoholic beverages between the hours of 8:00 a.m. and 2:00 a.m. the next morning.
- (b)(1) Second-class licensees may sell malt and <u>beverages</u>, vinous beverages <u>and ready-to-drink spirits beverages</u> between the hours of 6:00 a.m. and 12:00 midnight.

\* \* \*

# Sec. 3. 7 V.S.A. § 63 is amended to read:

# § 63. IMPORTATION OR TRANSPORTATION OF ALCOHOL; PROHIBITIONS; PERSONAL IMPORT LIMIT; PENALTY

- (a)(1) All spirits and fortified wines imported or transported into this State shall be imported or transported by and through the Board of Liquor and Lottery. A person importing or transporting or causing to be imported or transported into this State any spirits or fortified wines, or both, in violation of this section shall be imprisoned not more than one year or fined not more than \$5,000.00, or both.
- (2) Notwithstanding subdivision (1) of this subsection, a person may import or transport not more than eight quarts of spirits or fortified wines, or both, into this State in his or her the person's own private vehicle or in his or her actual possession at the time of importation without a license or permit, provided the beverages are not for resale.
- (b)(1) Except as provided in sections 277, 278, and 283 of this title, all malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u>, or <u>both a combination of malt beverages</u>, vinous beverages, and <u>ready-to-drink spirits beverages</u>, imported or transported into this State shall be imported or

transported by and through the holder of a wholesale dealer's license issued by the Board of Liquor and Lottery. A person importing or transporting or causing to be imported or transported into this State any malt or beverages, vinous beverages, or both or ready-to-drink spirits beverages, in violation of this section shall be imprisoned not more than one year or fined not more than \$1,000.00, or both.

(2) Notwithstanding subdivision (1) of this subsection, a person may import or transport not more than six gallons of malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u>, or <del>both</del> <u>a combination of malt beverages</u>, vinous beverages, and ready-to-drink spirits beverages, into this State in his or her <u>the person's</u> own private vehicle or in his or her <u>the person's</u> actual possession at the time of importation without a license or permit, provided the beverages are not for resale.

Sec. 4. 7 V.S.A. § 104 is amended to read:

# § 104. DUTIES; AUTHORITY TO RESOLVE ALLEGED VIOLATIONS

The Board shall supervise and manage the sale of spirits and fortified wines within the State in accordance with the provisions of this title, and through the Commissioner of Liquor and Lottery shall:

\* \* \*

(11) Adopt rules regarding intrastate transportation of malt <del>and</del> beverages, vinous beverages, and ready-to-drink spirits beverages.

\* \* \*

Sec. 5. 7 V.S.A. § 161 is amended to read:

# § 161. LICENSES VOTED BY TOWN; TOWN MEETINGS; WARNING

(a) Upon petition of not less than five percent of the legal voters of any town, filed with the town clerk in conformance with 17 V.S.A. § 2642, the warning of the annual or special meeting shall contain an article providing for a vote upon the following questions:

Shall licenses for the sale of malt and <u>beverages</u>, vinous beverages, and <u>ready-to-drink spirits beverages</u> be granted in this town?

Shall spirits and fortified wines be sold in this town?

The vote under the article shall be by ballot in the following form:

Shall licenses for the sale of malt and <u>beverages</u>, vinous beverages, <u>and</u> ready-to-drink spirits beverages be granted in this town?

Shall spirits and fortified wines be sold in this town?

Yes No

(b) Licenses and permits for the sale of malt and <u>beverages</u>, vinous beverages, <u>ready-to-drink spirits beverages</u>, and spirits and fortified wines shall be issued according to the vote at the annual town meeting held in March 1969 until a town votes otherwise.

Sec. 6. 7 V.S.A. § 201 is amended to read:

# § 201. LICENSES CONTINGENT ON TOWN VOTE

Licenses of the first or second class shall not be granted by the control commissioners or the Board of Liquor and Lottery to be exercised in any city or town, the voters of which vote "No" on the question of whether to permit the sale of malt beverages and, vinous beverages, and ready-to-drink spirits beverages pursuant to section 161 of this title. Licenses of the third class shall not be granted by the Board of Liquor and Lottery to be exercised in any city or town, the voters of which vote "No" on the question of whether to sell fortified wines and spirits pursuant to section 161 of this title.

Sec. 7. 7 V.S.A. § 204 is amended to read:

# § 204. APPLICATION AND RENEWAL FEES FOR LICENSES AND PERMITS; DISPOSITION OF FEES

- (a) The following fees shall be paid when applying for a new license or permit or to renew a license or permit:
- (1) For a manufacturer's or rectifier's license to manufacture or rectify malt beverages, or vinous beverages and fortified wines, or spirits—and, fortified wines, and ready-to-drink spirits beverages, \$285.00 for each license.

\* \* \*

- (7) For a shipping license for malt beverages or, vinous beverages, or ready-to-drink spirits beverages:
  - (A) in-state consumer shipping license, \$330.00-;
  - (B) out-of-state consumer shipping license, \$330.00-;
  - (C) vinous beverages retail shipping license, \$250.00.

- (16) For a certificate of approval:
  - (A) for malt beverages, \$2,485.00;
  - (B) for vinous beverages, \$985.00-;

# (C) for ready-to-drink spirits beverages, \$985.00.

\* \* \*

Sec. 8. 7 V.S.A. § 221 is amended to read:

# § 221. FIRST-CLASS LICENSES

\* \* \*

- (b)(1) A first-class license permits the holder to sell malt and <u>beverages</u>, vinous beverages, <u>and ready-to-drink spirits beverages</u> for consumption only on those premises.
- (2) Except as otherwise provided pursuant to sections 271 and 278 of this title, a first-class license holder shall purchase all malt beverages and, vinous beverages, and ready-to-drink spirits beverages sold pursuant to the license from Vermont wholesale dealers or packagers.
- (c) A retail dealer carrying on business in more than one place shall acquire a first-class license for each place where the retail dealer sells malt or beverages, vinous beverages, or ready-to-drink spirits beverages for consumption on the premises.

\* \* \*

Sec. 9. 7 V.S.A. § 222 is amended to read:

## § 222. SECOND-CLASS LICENSES

(a)(1) With the approval of the Board of Liquor and Lottery, the control commissioners may grant a second-class license to a retail dealer for the premises where the dealer carries on business if the retail dealer submits an application and pays the fee provided in section 204 of this title and satisfies the Board that the premises:

\* \* \*

(b)(1) A second-class license permits the holder to export malt and beverages, vinous beverages, and ready-to-drink spirits beverages and to sell malt and beverages, vinous beverages, and ready-to-drink spirits beverages to the public from the licensed premises for consumption off the premises.

\* \* \*

(3) Except as otherwise provided pursuant to sections 225, 271, and 278 of this title, a second-class license holder shall purchase all malt beverages and, vinous beverages, and ready-to-drink spirits beverages sold pursuant to its license from Vermont wholesale dealers or packagers.

(c) A retail dealer carrying on business in more than one place shall be required to acquire a second-class license for each place where the retail dealer sells malt and beverages, vinous beverages, and ready-to-drink spirits beverages.

\* \* \*

Sec. 10. 7 V.S.A. § 224 is amended to read:

# § 224. FOURTH-CLASS LICENSES

\* \* \*

- (b) At each licensed location, a fourth-class licensee may sell by the unopened container or distribute by the glass, with or without charge, alcoholic beverages manufactured by the licensee.
- (1) A licensee may, for consumption at the licensed premises or location, distribute the following amounts of alcoholic beverages to a retail customer:
- (A) no not more than two ounces of malt beverages or, vinous beverages, or ready-to-drink spirits beverages with a total of eight ounces; and

\* \* \*

Sec. 11. 7 V.S.A. § 226 is amended to read:

## § 226. RETAIL DELIVERY PERMITS

\* \* \*

(b) A retail delivery permit holder may deliver malt beverages and, vinous beverages, and ready-to-drink spirits beverages sold from the licensed premises for consumption off the premises to an individual who is 21 years of age or older subject to the following requirements:

- (4) An employee of a retail delivery permit holder shall not be permitted to make deliveries of malt beverages or, vinous beverages, or ready-to-drink spirits beverages pursuant to the permit unless he or she the employee has completed a training program approved by the Division pursuant to section 213 of this chapter.
- (5) Malt beverages and, vinous beverages, and ready-to-drink spirits beverages delivered pursuant to a retail delivery permit shall be for personal use and not for resale.

Sec. 12. 7 V.S.A. § 228 is amended to read:

# § 228. SAMPLER FLIGHTS

- (a) The holder of a first-class license may serve a sampler flight of up to 32 ounces in the aggregate of malt beverages <u>or ciders</u> to a single customer at one time.
- (b) The holder of a first-class license may serve a sampler flight of up to 12 ounces in the aggregate of vinous beverages or ready-to-drink spirits beverages to a single customer at one time.

\* \* \*

Sec. 13. 7 V.S.A. § 251 is amended to read:

# § 251. EDUCATIONAL SAMPLING EVENT PERMIT

\* \* \*

(b) An educational sampling event permit holder is permitted to conduct an event that is open to the public at which malt beverages, vinous beverages, ready-to-drink spirits beverages, fortified wines, spirits, or all four are served only for the purposes of marketing and educational sampling.

\* \* \*

- (d) The permit holder shall ensure all the following:
- (1) Attendees at the educational sampling event shall be required to pay an entry fee of no not less than \$5.00.
- (2)(A) Malt beverages or, vinous beverages, or ready-to-drink spirits beverages for sampling shall be offered in glasses that contain no not more than two ounces of either beverage.

\* \* \*

(f) Taxes for the alcoholic beverages served at the event shall be paid as follows:

\* \* \*

Sec. 14. 7 V.S.A. § 252 is amended to read:

## § 252. SPECIAL EVENT PERMITS

\* \* \*

(b)(1) A special event permit holder may sell alcoholic beverages manufactured or rectified by the permit holder by the glass within the event boundaries or the unopened bottle.

- (2) For purposes of tasting, a special event permit holder may distribute beverages manufactured or rectified by the permit holder with or without charge, provided the beverages are distributed:
  - (A) by the glass; and
- (B) in quantities of no not more than two ounces per product and eight ounces total of malt beverages or, vinous beverages, or ready-to-drink spirits beverages and no not more than one ounce in total of spirits or fortified wines to each individual.

\* \* \*

Sec. 15. 7 V.S.A. § 253 is amended to read:

# § 253. FESTIVAL PERMITS

\* \* \*

- (b) A festival required to be permitted under this section is any event that is open to the public for which the primary purpose is to serve one or more of the following: malt beverages, vinous beverages, ready-to-drink spirits beverages, fortified wines, or spirits.
- (c) A festival permit holder is permitted to conduct an event that is open to the public at which one or more of the following are served: malt beverages, vinous beverages, ready-to-drink spirits beverages, fortified wines, or spirits.
  - (d) The permit holder shall ensure the following:

\* \* \*

- (2)(A) Malt beverages <u>and ciders</u> for sampling shall be offered in glasses that contain not more than 12 ounces, with not more than 60 ounces served to any patron at one event.
- (B) Vinous beverages <u>or ready-to-drink spirits beverages</u> for sampling shall be offered in glasses that contain not more than five ounces with not more than 25 ounces served to any patron at one event.

\* \* \*

(E) Patrons attending a festival where combinations of malt beverages, vinous beverages, ready-to-drink spirits beverages, fortified wines, or spirits are mutually sampled shall not be served more than a combined total of six U.S. standard drinks containing 3.6 fluid ounces or 84 grams of pure ethyl alcohol.

- (e)(1) A festival permit holder may purchase invoiced volumes of malt or beverages, vinous beverages, or ready-to-drink spirits beverages directly from a manufacturer or packager licensed in Vermont or a manufacturer or packager that holds a federal Basic Permit or Brewers Notice or evidence of licensure in a foreign country that is satisfactory to the Board.
- (2) The invoiced volumes of malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits beverages</u> may be transported to the site and sold by the glass to the public by the permit holder or its employees and volunteers only during the event.
- (f) A festival permit holder shall be subject to the provisions of this title, including section 214 of this title, and the rules of the Board regarding the sale of the alcoholic beverages and shall pay the tax on the malt or beverages, vinous beverages, or ready-to-drink spirits beverages pursuant to section 421 of this title.

\* \* \*

Sec. 16. 7 V.S.A. § 254 is amended to read:

§ 254. SPECIAL VENUE SERVING PERMITS

\* \* \*

(b) A permit holder may purchase malt or <u>beverages</u>, vinous beverages, or ready-to-drink spirits beverages directly from a licensed retailer.

\* \* \*

- (d) A public library or museum may only be granted a permit pursuant to this section for an event held for a charitable or educational purpose at which malt <u>and beverages</u>, vinous beverages, and <u>ready-to-drink spirits beverages</u> will be served for a period of not more than six hours.
- Sec. 17. 7 V.S.A. § 255 is amended to read:

#### § 255. RETAIL ALCOHOLIC BEVERAGE TASTING PERMITS

- (b) The Division may grant the following alcoholic beverage tasting permits to the following types of licensees:
  - (1) A second-class licensee.
- (A) The permit authorizes the employees of the second-class licensee or of a designated manufacturer or rectifier to dispense to each customer of legal age on the licensee's premises malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits beverages</u> by the glass not to exceed two ounces of each

beverage with a total of eight ounces of malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u>.

(B) Malt or beverages, vinous beverages, or ready-to-drink spirits beverages dispensed at the tasting event shall be from the inventory of the licensee or purchased from a wholesale dealer.

\* \* \*

- (2) A licensed manufacturer or rectifier of malt or <u>beverages</u>, vinous beverages, or ready-to-drink spirits beverages.
- (A) The permit authorizes the licensed manufacturer or rectifier to dispense to each customer of legal age for consumption on the premises of a second-class licensee beverages produced by the manufacturer or rectifier by the glass not to exceed two ounces of each beverage with a total of eight ounces of malt or beverages, vinous beverages, or ready-to-drink spirits beverages.

\* \* \*

- (3) A licensed wholesale dealer. The permit authorizes a licensed wholesale dealer to dispense malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u> for promotional purposes at the wholesale dealer's premises without charge to invited employees of first-, second-, and third-class licensees, provided the invited employees are of legal age.
- (c) A vinous beverage, ready-to-drink spirits beverage, or malt beverage tasting event held pursuant to subsection (b) of this section, not including an alcoholic beverage tasting conducted on the premises of the manufacturer or rectifier, shall comply with the following:
- (1) continue for no not more than six hours, with no not more than six beverages to be offered at a single event, and no not more than two ounces of any single beverage and no not more than a total of eight ounces of malt or beverages, vinous beverages, or ready-to-drink spirits beverages to be dispensed to a customer;

\* \* \*

# Sec. 18. 7 V.S.A. § 256 is amended to read:

# § 256. PROMOTIONAL TASTINGS FOR LICENSEES

(a)(1) At the request of a first- or second-class licensee, a holder of a manufacturer's, rectifier's, or wholesale dealer's license may distribute without charge to the first- or second-class licensee's management and staff, provided they are of legal age, two ounces per person of vinous <u>beverages</u>,

<u>ready-to-drink spirits beverages</u>, or one ounce per person, for the purpose of promoting the beverage.

\* \* \*

(b)(1) At the request of a holder of a wholesale dealer's license, a first-class licensee may dispense malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u> for promotional purposes without charge to invited management and staff of first-, second-, or third-class licensees, provided they are of legal age.

\* \* \*

(c)(1) Upon receipt of a first- or second-class application by the Division, a holder of a wholesale dealer's license may dispense malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits beverages</u> for promotional purposes without charge to invited management and staff of the business that has applied for a first- or second-class license, provided they are of legal age.

\* \* \*

(4) No malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits</u> beverages shall be left behind at the conclusion of the tasting.

\* \* \*

- Sec. 19. 7 V.S.A. § 257 is amended to read:
- § 257. TASTINGS FOR PRODUCT QUALITY ASSURANCE

\* \* \*

(b) Each sample of malt beverages of, vinous beverages, or ready-to-drink spirits beverages shall be no not larger than two ounces, and each sample of spirits or fortified wines shall be no not larger than one-quarter ounce.

\* \* \*

Sec. 20. 7 V.S.A. § 271 is amended to read:

### § 271. MANUFACTURER'S OR RECTIFIER'S LICENSE

- (a)(1) The Board of Liquor and Lottery may grant a manufacturer's or rectifier's license upon application and payment of the fee provided in section 204 of this title that permits the license holder to operate a facility that manufactures or rectifies:
  - (A) malt beverages;
  - (B) vinous beverages and fortified wines; or
  - (C) spirits, ready-to-drink spirits beverages, and fortified wines.

(b) Except as otherwise provided in section 224 of this title and subsections (d)–(f) of this section:

\* \* \*

- (2) malt beverages and, vinous beverages, and ready-to-drink spirits beverages may be manufactured or rectified for sale to packagers or wholesale dealers, or for export, or both.
- (c) A licensed manufacturer of vinous beverages or fortified wines, or both, may receive from another manufacturer licensed in or outside this State bulk shipments of vinous beverages to rectify with the licensee's own product, provided that the vinous beverages or fortified wines produced by the licensed manufacturer may contain no not more than 25 percent imported vinous beverages.

\* \* \*

- Sec. 21. 7 V.S.A. § 273 is amended to read:
- § 273. WHOLESALE DEALER'S LICENSE

\* \* \*

(b) A wholesale dealer's license holder may distribute or sell malt beverages of, vinous beverages, or ready-to-drink spirits beverages to first- and second-class licensees and holders of educational sampling event permits.

\* \* \*

- Sec. 22. 7 V.S.A. § 274 is amended to read:
- § 274. CERTIFICATE OF APPROVAL FOR DISTRIBUTION OF MALT OR BEVERAGES, VINOUS BEVERAGES, OR READY-TO DRINK SPIRITS BEVERAGES
- (a) The Board of Liquor and Lottery may grant to a manufacturer or distributor of malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits</u> <u>beverages</u> that is not licensed under the provisions of this title a certificate of approval if the manufacturer or distributor does all of the following:

\* \* \*

(b) A certificate of approval shall permit the holder to export malt or beverages, vinous beverages, or ready-to-drink spirits beverages or sell malt or beverages, vinous beverages, or ready-to-drink spirits beverages to holders of packagers' or wholesale dealers' licenses issued under section 272 or 273 of this title, or both.

(c) A holder of a packager's or a wholesale dealer's license issued under this title shall not purchase within or outside the State, or import or cause to be imported into the State, any malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits beverages</u> unless the person, manufacturer, or distributor from which the beverages are obtained holds a valid certificate of approval or packager's license.

\* \* \*

Sec. 23. 7 V.S.A. § 275 is amended to read:

# § 275. SOLICITOR'S LICENSE

\* \* \*

- (b) A solicitor's license holder may, by canvassing or interviewing holders of licenses issued under the provisions of this title:
- (1) solicit orders for and promote the sale of malt or <u>beverages</u>, vinous beverages, or ready-to-drink spirits beverages; and
  - (2) promote the sale of spirits and fortified wines.

\* \* \*

- (d) A person who solicits, or attempts to solicit, orders for malt or beverages, vinous beverages, or ready-to-drink spirits beverages; or promotes, or attempts to promote, the sale of malt or vinous beverages, ready-to-drink spirits beverages, spirits, or fortified wines by canvassing or interviewing a holder of a license issued under the provisions of this title, without having first obtained a solicitor's license as provided in this section, or who makes a false or fraudulent statement or representation in an application for the license or in connection with an application shall be imprisoned not more than six months or fined not more than \$500.00, or both.
- Sec. 24. 7 V.S.A. § 277 is amended to read:

# § 277. MALT <del>AND</del>, VINOUS, <u>AND READY-TO-DRINK SPIRITS</u> BEVERAGE CONSUMER SHIPPING LICENSE

(a)(1) A manufacturer or rectifier of malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u> licensed in Vermont may be granted an instate consumer shipping license by filing with the Division of Liquor Control an application in a form required by the Commissioner accompanied by a copy of the applicant's current Vermont manufacturer's license and the fee provided in section 204 of this title.

(b)(1) A manufacturer or rectifier of malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u> licensed in another state that operates a brewery or, winery, <u>or distillery</u> in the United States and holds valid state and federal permits and licenses may be granted an out-of-state consumer shipping license by filing with the Division of Liquor Control an application in a form required by the Commissioner accompanied by copies of the applicant's current out-of-state manufacturer's license and the fee provided in section 204 of this title.

\* \* \*

- (c)(1) A consumer shipping license granted pursuant to this section shall permit the licensee to ship malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits beverages</u> produced by the licensee to private residents for personal use and not for resale.
- (2) A licensee shall not ship more than 12 cases of malt beverages containing no not more than 36 gallons of malt beverages or no not more than 12 cases of vinous beverages or ready-to-drink spirits beverages containing no not more than 29 gallons of vinous beverages or ready-to-drink spirits beverages to any one Vermont resident in any calendar year.

\* \* \*

# Sec. 25. 7 V.S.A. § 279 is amended to read:

# § 279. CONSUMER AND RETAIL SHIPPING LICENSES; GENERAL REQUIREMENTS

A holder of a shipping license granted pursuant to section 277 or 278 of this subchapter shall comply with all of the following:

\* \* \*

- (4) Report at least twice per year to the Division if a holder of a consumer shipping license and once per year if a holder of a retail shipping license in a manner and form required by the Commissioner all the following information:
- (A) the total amount of malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits beverages</u> shipped into or within the State during the preceding six months if a holder of a consumer shipping license or during the preceding 12 months if a holder of a retail shipping license;

(5) Pay to the Commissioner of Taxes the tax required pursuant to section 421 of this title on the malt or <u>beverages</u>, vinous beverages, or <u>readyto-drink spirits beverages</u> shipped pursuant to this subchapter and comply with the provisions of 32 V.S.A. chapter 233, 24 V.S.A. § 138, and any other legally authorized local sales taxes. Delivery in this State shall be deemed to constitute a sale in this State at the place of delivery and shall be subject to all appropriate taxes levied by the State of Vermont.

\* \* \*

Sec. 26. 7 V.S.A. § 280 is amended to read:

# § 280. COMMON CARRIERS; REQUIREMENTS

- (a) A common carrier shall not deliver malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u> pursuant to this chapter until it has complied with the training provisions in section 213 of this title and been certified by the Division of Liquor Control.
- (b) No employee of a certified common carrier may deliver malt or beverages, vinous beverages, or ready-to-drink spirits beverages until that employee completes the training required pursuant to subsection 213(c) of this title.
- (c) A certified common carrier shall deliver only malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u> that have been shipped by the holder of a license issued under section 277 or 278 of this subchapter or vinous beverages that have been shipped by the holder of a vinous beverage storage license issued under section 283 of this subchapter.

# Sec. 27. 7 V.S.A. § 281 is amended to read:

# § 281. PROHIBITIONS

- (a)(1) Except as otherwise provided in section 226 of this title, direct shipments of malt or beverages, vinous beverages, or ready-to-drink spirits beverages are prohibited if the shipment is not specifically authorized and in compliance with sections 277–280 of this subchapter.
- (2) Any person who knowingly makes, participates in, imports, or receives a direct shipment of malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u> from a person who does not hold a license, permit, or certificate pursuant to sections 226 or 277–280 of this title may be fined not more than \$2,500.00 or imprisoned not more than one year, or both.

(b) The holder of a license issued pursuant to section 277 or 278 of this title or a common carrier that ships malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits beverages</u> to an individual under 21 years of age shall be fined not less than \$1,000.00 or more than \$3,000.00 or imprisoned not more than two years, or both.

\* \* \*

# Sec. 28. 7 V.S.A. § 421 is amended to read:

# § 421. TAX ON MALT AND VINOUS BEVERAGES

- (a) Every packager and wholesale dealer shall pay to the Commissioner of Taxes:
- (1) the sum of 26 and one-half cents per gallon for every gallon or its equivalent of:
- (A) malt beverages containing not more than six percent of alcohol by volume at 60 degrees Fahrenheit sold by them to retailers in the State; and
- (B) ciders containing not more than seven percent of alcohol by volume at 60 degrees Fahrenheit sold by them to retailers in the State;
  - (2) the sum of 55 cents per gallon for each gallon of:
- (A) malt beverages containing more than six percent of alcohol by volume at 60 degrees Fahrenheit;
- (B) ciders containing more than seven percent of alcohol by volume at 60 degrees Fahrenheit sold by them to retailers in the State; and each gallon of
  - (C) vinous beverages sold by them to retailers in the State; and
- (3) the sum of \$1.10 per gallon of ready-to-drink spirits beverages sold to them by retailers in the State.
- (b) A manufacturer or rectifier of malt <u>beverages</u>, or vinous beverages, or <u>ready-to-drink spirits beverages</u> shall pay the taxes required by this subsection to the Commissioner of Taxes for all malt and vinous beverages manufactured or rectified by them and sold at retail.
- (b)(c) A packager or wholesale dealer may sell malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits beverages</u> to any duly authorized agency of the U.S. Armed Forces on any U.S. Armed Forces' installation presently existing in the State or <u>which that</u> may in the future be established as though to a retail dealer but without the payment of the gallonage tax, subject to the filing of the returns as provided in subsection (c) of this section.

(e)(1)(d)(1) For the purpose of ascertaining the amount of tax, on the filing dates set out in subdivision (2) of this subsection according to tax liability, each packager, wholesale dealer, manufacturer, or rectifier shall transmit to the Commissioner of Taxes, upon a form prepared and furnished by the Commissioner, a statement or return under oath or affirmation showing the quantity of malt and beverages, vinous beverages, and ready-to-drink spirits beverages sold by the packager, wholesale dealer, manufacturer, or rectifier during the preceding filing period, and report any other information requested by the Commissioner accompanied by payment of the tax required by this section. The amount of tax computed under subsection (a) of this section shall be rounded to the nearest whole cent. At the same time this form is due, each packager, wholesale dealer, manufacturer, or rectifier also shall transmit to the Commissioner in electronic format a separate report showing the description, quantity, and price of malt and beverages, vinous beverages, and ready-todrink spirits beverages sold by the packager, wholesale dealer, manufacturer, or rectifier to each retail dealer as defined in section 2 of this title; provided, however, for direct sales to retail dealers by manufacturers or rectifiers of vinous beverages or ready-to-drink spirits beverages, the report required by this subsection may be submitted in a nonelectronic format.

\* \* \*

Sec. 29. 7 V.S.A. § 651 is amended to read:

# § 651. SOLICITING ORDERS

A person who, for himself or herself or as agent, takes or solicits orders for the sale of malt or <u>beverages</u>, vinous beverages, <u>or ready-to-drink spirits</u> <u>beverages</u>, except for licensees or from agencies of the U.S. Armed Forces as specified in section 421 of this title, or of spirits or fortified wines shall be imprisoned not more than six months or fined not more than \$500.00 nor less than \$100.00, or both.

Sec. 30. 7 V.S.A. § 656 is amended to read:

- § 656. PERSON 16 YEARS OF AGE OR OLDER AND UNDER 21 YEARS OF AGE MISREPRESENTING AGE, PROCURING, POSSESSING, OR CONSUMING ALCOHOLIC BEVERAGES; CIVIL VIOLATION
  - (a) Prohibited conduct; offense.
- (1) Prohibited conduct. A person 16 years of age or older and under 21 years of age shall not:

- (A) Falsely represent his or her the person's age for the purpose of procuring or attempting to procure malt or vinous beverages, ready-to-drink spirits beverages, spirits, or fortified wines from any licensee, State liquor agency, or other person or persons.
- (B) Possess malt or vinous beverages, <u>ready-to-drink spirits</u> <u>beverages</u>, spirits, or fortified wines for the purpose of consumption by <u>himself or herself the person</u> or other minors, except in the regular performance of duties as an employee of a licensee licensed to sell alcoholic liquor.
- (C) Consume malt or vinous beverages, <u>ready-to-drink spirits</u> <u>beverages</u>, spirits, or fortified wines. A violation of this subdivision may be prosecuted in a jurisdiction where the minor has consumed malt or vinous beverages, <u>ready-to-drink spirits beverages</u>, spirits, or fortified wines or in a jurisdiction where the indicators of consumption are observed.

\* \* \*

# Sec. 31. 7 V.S.A. § 701 is amended to read:

# § 701. DEFINITIONS

Except as otherwise provided pursuant to section 752 of this chapter, as used in this chapter:

- (1) "Certificate of approval" means an authorization by the Board of Liquor and Lottery pursuant to section 274 of this title to a manufacturer or distributor of malt beverages or, vinous beverages, or both, ready-to-drink spirits beverages not licensed under the provisions of this title, to sell those beverages to holders of a packager's or wholesale dealer's license issued by the Board pursuant to section 272 or 273 of this title.
- (2) "Franchise" or "agreement" shall mean means one or more of the following:

\* \* \*

(B) a relationship that has been in existence for at least one year in which the wholesale dealer is granted the right to offer and sell the brands of malt beverages or, vinous beverages, or ready-to-drink spirits beverages offered by the certificate of approval holder or manufacturer;

\* \* \*

(E) a relationship that has been in existence for at least one year in which the wholesale dealer's business is substantially reliant on the certificate of approval holder or manufacturer for the continued supply of malt beverages or, vinous beverages, or ready-to-drink spirits beverages; or

- (3) "Franchisee" means any malt beverages of, vinous beverages, or ready-to-drink spirits beverages wholesale dealer to whom a franchise or agreement as defined in this section is granted or offered, or any malt beverages of, vinous beverages, or ready-to-drink spirits beverages certificate of approval holder or manufacturer who is a party to a franchise or agreement as defined in this section.
- (4) "Franchisor" means any malt beverages of, vinous beverages, or ready-to-drink spirits beverages certificate of approval holder or manufacturer who enters into any franchise or agreement with a malt beverages or vinous beverages wholesale dealer, or any malt beverages or vinous beverages certificate of approval holder or manufacturer who is a party to a franchise or agreement as defined in this section.

\* \* \*

## Sec. 32. 7 V.S.A. § 702 is amended to read:

# § 702. PROHIBITED ACTS BY MANUFACTURER OR CERTIFICATE OF APPROVAL HOLDER

A manufacturer or certificate of approval holder shall not do any of the following:

\* \* \*

- (2) Induce or coerce, or attempt to induce or coerce, any wholesale dealer to do any illegal act or thing by threatening to cancel or terminate the wholesale dealer's malt beverages or, vinous beverages, or ready-to-drink spirits beverages franchise agreement.
- (3) Fail or refuse to deliver promptly to a wholesale dealer after the receipt of its order any malt beverages or, vinous beverages, or ready-to-drink spirits beverages when the product is available for immediate sale. If a manufacturer or certificate of approval holder believes in good faith that it does not have a sufficient amount of a product available for immediate sale to satisfy the demand of a wholesale dealer and its other customers, it shall allocate the available product between the wholesale dealer and its other customers in a fair and equitable manner.

Sec. 33. 7 V.S.A. § 705 is amended to read:

# § 705. EXCLUSIVE TERRITORIES

No certificate of approval holder or manufacturer, who designates a sales territory for which a wholesale dealer shall be primarily responsible or in which a wholesale dealer is required to concentrate its efforts, shall enter into any franchise or agreement with any other wholesale dealer for the purpose of establishing an additional franchisee for its brand or brands of malt beverages or, vinous beverages, or ready-to-drink spirits beverages in the territory being primarily served or concentrated upon by the first licensed wholesale dealer.

Sec. 34. 7 V.S.A. § 706 is amended to read:

# § 706. SALE TO RETAILERS BY FRANCHISEES

No franchisee that is granted a sales territory for which the franchisee shall be primarily responsible or in which the franchisee is required to concentrate its efforts shall make any sale or delivery of malt beverages or, vinous beverages, or ready-to-drink spirits beverages to any retail licensee whose place of business is not within the sales territory granted to the franchisee.

Sec. 35. 10 V.S.A. § 1521 is amended to read:

# § 1521. DEFINITIONS

For the purpose of As used in this chapter:

(1) "Beverage" means beer or other malt beverages and mineral waters, mixed wine drink, soda water and carbonated soft drinks in liquid form and intended for human consumption. As of January 1, 1990 "beverage" also shall mean "Beverage" also means liquor and ready-to-drink spirits beverage.

\* \* \*

#### Sec. 36. TRANSFER TO GENERAL FUND

- (a) In fiscal year 2023, a minimum of \$20,400,000.00 shall be transferred from the Liquor Control Enterprise Fund to the General Fund. The amount transferred pursuant to this subsection shall include any amounts transferred pursuant to the fiscal year 2023 annual budget bill.
- (b) In fiscal year 2024, a minimum of \$21,200,000.00 shall be transferred from the Liquor Control Enterprise Fund to the General Fund.
- (c) It is the intent of the General Assembly that for each year after fiscal year 2024 the amounts transferred from the Liquor Control Enterprise Fund to the General Fund shall annually increase according to the growth rate of liquor tax revenues in the most recent January Consensus Revenue Forecast.

# \* \* \* DLL Criminal Background Checks \* \* \*

Sec. 37. 7 V.S.A. § 215 is added to read:

# § 215. AUTHORITY FOR CRIMINAL BACKGROUND CHECKS

Subject to the approval of the Board, the Commissioner shall establish a user agreement with the Vermont Crime Information Center in accordance with 20 V.S.A. chapter 117 for the purpose of obtaining Vermont criminal history records, out-of-state criminal history records, and criminal history records from the Federal Bureau of Investigation to review applications for any liquor or tobacco license issued under this title.

Sec. 38. 31 V.S.A. § 655 is amended to read:

§ 655. DUTIES OF THE COMMISSIONER

\* \* \*

(b) The Commissioner shall:

\* \* \*

- (7) Subject to the approval of the Board, establish a user agreement with the Vermont Crime Information Center in accordance with 20 V.S.A. chapter 117 for the purpose of obtaining Vermont criminal history records, out-of-state criminal history records, and criminal history records from the Federal Bureau of Investigation to review applications for any Lottery sales agent license issued under this title.
  - \* \* \* Appointment of One Deputy Commissioner \* \* \*

Sec. 39. 7 V.S.A. § 101 is amended to read:

# § 101. COMPOSITION OF DEPARTMENT; COMMISSIONER OF LIQUOR AND LOTTERY; BOARD OF LIQUOR AND LOTTERY

(a)(1) The Department of Liquor and Lottery, created by 3 V.S.A. § 212, shall administer the laws relating to alcoholic beverages, tobacco, and the State Lottery. It shall include the Commissioner of Liquor and Lottery and the Board of Liquor and Lottery.

\* \* \*

(3)(A) The Department of Liquor and Lottery shall be under the immediate supervision and direction of the Commissioner of Liquor and Lottery.

(D) The Commissioner, with the approval of the Governor, may appoint a Deputy Commissioner of Liquor Control and Lottery to supervise and direct the Division of Liquor Control and a Deputy Commissioner of the State Lottery to supervise and direct the Division of Lottery. Both The Deputy Commissioners Commissioner shall be exempt from the classified service and shall serve at the pleasure of the Commissioner.

\* \* \*

\* \* \* Expansion of Rare Spirits Raffle \* \* \*

Sec. 40. 7 V.S.A. § 5 is amended to read:

# § 5. DIVISION OF LIQUOR CONTROL; RAFFLES FOR RIGHT TO PURCHASE RARE AND UNUSUAL PRODUCTS SPIRITS

- (a) Notwithstanding any provision of 13 V.S.A. chapter 51 to the contrary, the Division of Liquor Control may conduct raffles for the right to purchase certain rare and unusual spirits and fortified wines that are acquired by the Board of Liquor and Lottery. A raffle conducted pursuant to this section shall meet the following requirements:
- (1) Tickets to enter the raffle shall only be available for purchase to a member of the general public, or to a third-class licensee by and through an authorized agent, who is 21 years of age or older.

\* \* \*

# \* \* \* Staggered Licenses \* \* \*

# Sec. 41. TRANSITIONAL PROVISION; STAGGERED LICENSE RENEWAL

The Department of Liquor and Lottery may extend the expiration date and stagger the issuance or renewal of permits, licenses, and certificates that are set to expire in the years 2022 and 2023. Permits, licenses, and certificates that are renewed on April 30, 2022 shall remain valid for one year or until a later renewal date designated by the Department.

# Sec. 42. DEPARTMENT OF LIQUOR AND LOTTERY; STUDIES AND REPORTS

- (a) Ready-to-drink spirits beverage study.
- (1) On or before January 15, 2024 the Department of Liquor and Lottery shall submit a written report to the House Committees on Ways and Means and on General, Housing, and Military Affairs and the Senate Committees on Economic Development, Housing and General Affairs and on Finance concerning the fiscal and economic impacts of privatizing the sale of ready-to-drink spirits beverages. In particular, the report shall:

- (A) analyze the taxes imposed on these beverages by other control states that have privatized the sale of these beverages;
- (B) provide a recommendation for whether the tax rate on ready-to-drink spirits beverages should increased, decreased, or stay the same;
- (C) analyze the Department's annual sales report to determine retail sales and growth by beverage category; and
- (D) examine any available sales data reflecting the impact of retail sale of ready-to-drink spirits beverages on the local craft beer industry in Vermont.
- (2) In the preparation of the report, the Department of Liquor and Lottery shall solicit input from the Joint Fiscal Office, the Department of Taxes, and other stakeholders.
- (b) Fortified wines study. On or before January 15, 2024, the Department of Liquor and Lottery shall submit a written report to the House Committees on Ways and Means and on General, Housing, and Military Affairs and the Senate Committees on Economic Development, Housing and General Affairs and on Finance concerning:
  - (1) the impact on State revenue of privatizing the sale of fortified wines;
- (2) an examination of control state models that permit private sale of fortified wines up to 23 percent alcohol by volume; and
- (3) the current and historical volume of fortified wine sales by retailers that hold a fortified wines permit.
  - (c) Study on consumer shipping of spirits.
- (1) On or before January 15, 2024, the Department of Liquor and Lottery shall submit a written report to the House Committees on Ways and Means and on General, Housing, and Military Affairs and the Senate Committees on Economic Development, Housing and General Affairs and on Finance concerning:
- (A) an analysis of the revenue impacts to the State and 802 retailers if direct to consumer shipping of spirits is authorized;
- (B) an examination of the illegal direct to consumer shipping market that exists in the State;
- (C) an analysis of the volume of direct to consumer spirits sales in the states with legal markets; and

- (D) an analysis of the potential impact on Vermont distillers and 802 outlets of permitting out-of-state manufacturers to acquire direct-to-consumer shipping licenses.
- (2) On or before January 15, 2023, the Department of Liquor and Lottery shall submit a written interim report concerning the study required by subdivision (1) of this subsection.
- (d) Privatization study. On or before January 15, 2024, the Joint Fiscal Office, in conjunction with the Department of Liquor and Lottery, shall submit a written report to the House Committees on Ways and Means and on General, Housing, and Military Affairs and the Senate Committees on Economic Development, Housing and General Affairs and on Finance concerning the potential privatization of Vermont's alcoholic beverage market. The study and report shall examine the impact on State revenue, the taxation and enforcement models that could be used in a private market, and recommendations for whether the State should amend regulatory structures to implement a privatized alcoholic beverage market. The Joint Fiscal Office may contract with an independent third-party consultant to conduct the study required by this subsection.

\* \* \* Effective Dates \* \* \*

## Sec. 43. EFFECTIVE DATES

- (a) This section and Sec. 41 (transitional provision; staggered license renewal) shall take effect on passage.
  - (b) All other sections shall take effect on July 1, 2022.

(Committee vote: 5-0-0)

(For House amendments, see House Journal for March 23, 2022, pages 875-876)

# Reported favorably with recommendation of proposal of amendment by Senator Sirotkin for the Committee on Finance.

The Committee recommends that the Senate propose to the House to amend the bill as recommended by the Committee on Economic Development, Housing and General Affairs with the following amendments thereto:

<u>First</u>: By striking out Sec. 28, 7 V.S.A. § 421, in its entirety and inserting in lieu thereof new Secs. 28 and 28a and their reader assistance headings to read as follows:

- \* \* \* Tax on ready-to-drink spirits beverages; effective July 1, 2022 \* \* \*
- Sec. 28. 7 V.S.A. § 421 is amended to read:

# § 421. TAX ON MALT AND VINOUS BEVERAGES

- (a) Every packager and wholesale dealer shall pay to the Commissioner of Taxes:
- (1) the sum of 26 and one-half cents per gallon for every gallon or its equivalent of malt beverages containing not more than six percent of alcohol by volume at 60 degrees Fahrenheit sold by them to retailers in the State; and
  - (2) the sum of 55 cents per gallon for each gallon of:
- (A) malt beverages containing more than six percent of alcohol by volume at 60 degrees Fahrenheit; and each gallon of
  - (B) vinous beverages sold by them to retailers in the State; and
- (3) the sum of \$1.10 per gallon of ready-to-drink spirits beverages sold by them to retailers in the State.
- (b) A manufacturer or rectifier of malt <u>beverages</u>, or vinous beverages, or <u>ready-to-drink spirits beverages</u> shall pay the taxes required by this subsection to the Commissioner of Taxes for all malt and vinous beverages manufactured or rectified by them and sold at retail.
- (b)(c) A packager or wholesale dealer may sell malt or <u>beverages</u>, vinous beverages, or <u>ready-to-drink spirits beverages</u> to any duly authorized agency of the U.S. Armed Forces on any U.S. Armed Forces' installation presently existing in the State or <u>which that</u> may in the future be established as though to a retail dealer but without the payment of the gallonage tax, subject to the filing of the returns as provided in subsection (c) of this section.
- (e)(1)(d)(1) For the purpose of ascertaining the amount of tax, on the filing dates set out in subdivision (2) of this subsection according to tax liability, each packager, wholesale dealer, manufacturer, or rectifier shall transmit to the Commissioner of Taxes, upon a form prepared and furnished by the Commissioner, a statement or return under oath or affirmation showing the quantity of malt and beverages, vinous beverages, and ready-to-drink spirits beverages sold by the packager, wholesale dealer, manufacturer, or rectifier during the preceding filing period, and report any other information requested by the Commissioner accompanied by payment of the tax required by this section. The amount of tax computed under subsection (a) of this section shall be rounded to the nearest whole cent. At the same time this form is due, each packager, wholesale dealer, manufacturer, or rectifier also shall transmit to the Commissioner in electronic format a separate report showing the description,

quantity, and price of malt and beverages, vinous beverages, and ready-to-drink spirits beverages sold by the packager, wholesale dealer, manufacturer, or rectifier to each retail dealer as defined in section 2 of this title; provided, however, for direct sales to retail dealers by manufacturers or rectifiers of vinous beverages or ready-to-drink spirits beverages, the report required by this subsection may be submitted in a nonelectronic format.

\* \* \*

\* \* \* Tax on ciders; effective July 1, 2023 \* \* \*

Sec. 28a. 7 V.S.A. § 421 is amended to read:

# § 421. TAX ON MALT AND VINOUS BEVERAGES

- (a) Every packager and wholesale dealer shall pay to the Commissioner of Taxes:
- (1) the sum of 26 and one-half cents per gallon for every gallon or its equivalent of:
- (A) malt beverages containing not more than six percent of alcohol by volume at 60 degrees Fahrenheit sold by them to retailers in the State; and
- (B) ciders containing not more than seven percent of alcohol by volume at 60 degrees Fahrenheit sold by them to retailers in the State;
  - (2) the sum of 55 cents per gallon for each gallon of:
- (A) malt beverages containing more than six percent of alcohol by volume at 60 degrees Fahrenheit;
- (B) <u>ciders containing more than seven percent of alcohol by volume</u> at 60 degrees Fahrenheit sold by them to retailers in the State; and
  - (C) vinous beverages sold by them to retailers in the State; and

\* \* \*

<u>Second</u>: By striking out Sec. 43, effective dates, in its entirety and inserting in lieu thereof the following:

# Sec. 43. EFFECTIVE DATES

- (a) This section and Sec. 41 (transitional provision; staggered license renewal) shall take effect on passage.
- (b) Sec. 28a (tax on malt and vinous beverages; ciders) shall take effect on July 1, 2023.
  - (c) All other sections shall take effect on July 1, 2022.

(Committee vote: 4-3-0)

# Reported favorably with recommendation of proposal of amendment by Senator Westman for the Committee on Appropriations.

The Committee recommends that the Senate propose to the House to amend the bill as recommended by the Committee on Economic Development, Housing and General Affairs with the following amendments thereto:

By striking out Sec. 42 (Department of Liquor and Lottery; studies and reports) in its entirety and inserting in lieu thereof:

Sec. 42. [Deleted.]

(Committee vote: 7-0-0)

# Amendments to proposal of amendment of the Committee on Economic Development, Housing and General Affairs to H. 730 to be offered by Senator Sirotkin

Senator Sirotkin moves to amend the proposal of amendment of the Committee on Economic Development, Housing and General Affairs as follows:

<u>First</u>: By striking out Sec. 1, 7 V.S.A. § 2, in its entirety and inserting in lieu thereof a new Sec. 1 to read as follows:

Sec. 1. 7 V.S.A. § 2 is amended to read:

## § 2. DEFINITIONS

As used in this title:

\* \* \*

- (2) "Alcoholic beverages" means malt beverages, vinous beverages, spirits, ready-to-drink spirits beverages, and fortified wines.
  - \* \* \*
- (6) "Certificate of approval" means a license granted by the Board of Liquor and Lottery to a manufacturer or distributor of malt beverages of, vinous beverages, or both, ready-to-drink spirits beverages that is not licensed under the provisions of this title, that permits the licensee to sell those beverages to holders of a packager's or wholesale dealer's license.

\* \* \*

(15) "Festival permit" means a permit granted by the Division of Liquor Control permitting a person to conduct an event at which malt or vinous alcoholic beverages, or both, are sold by the glass to the public, provided the event is approved by the local control commissioners.

(16) "First-class license" means a license permitting the licensee to sell malt and beverages, vinous beverages, and ready-to-drink spirits beverages to the public for consumption only on the premises for which the license is granted.

\* \* \*

(19) "Fourth-class license" means a license permitting a licensed manufacturer or rectifier to sell by the unopened container and distribute by the glass sample, with or without charge, beverages manufactured by the licensee.

\* \* \*

- (25) "Malt beverages" means all fermented beverages of any name or description manufactured for sale from malt, wholly or in part, or from any substitute therefor, known as, among other things, beer, ale, or lager, containing not less than one percent nor more than 16 percent alcohol by volume at 60 degrees Fahrenheit.
- (26) "Manufacturer's or rectifier's license" means a license granted by the Board of Liquor and Lottery that permits the holder to manufacture or rectify malt beverages, vinous beverages, and fortified wines, or spirits and, fortified wines, and ready-to-drink spirits beverages.

- (31) "Ready-to-drink spirits beverage" means an alcoholic beverage containing more than one percent alcohol by volume and not more than 12 percent alcohol by volume at 60 degrees Fahrenheit obtained by distillation, by chemical synthesis, or through concentration by freezing and mixed with nonalcoholic beverages, flavoring, or coloring materials. Ready-to-drink spirits beverages may also contain water, fruit juices, fruit adjuncts, sugar, carbon dioxide, preservatives, and other ingredients.
- (32) "Request-to-cater permit" means a permit granted by the Division of Liquor Control authorizing a licensed caterer or commercial caterer to cater individual events.
- (32)(33) "Retail dealer" means any person who sells or furnishes malt or beverages, vinous beverages, or ready-to-drink spirits beverages to the public.

- (33)(34) "Retail delivery permit" means a permit granted by the Division of Liquor Control that permits a second-class licensee to deliver malt beverages and vinous beverages sold from the licensed premises for consumption off the premises to an individual who is 21 years of age or older at a physical address in Vermont.
- (34)(35) "Sampler flight" means a flight, ski, paddle, or any similar device by design or name intended to hold alcoholic beverage samples for the purpose of comparison.
- (35)(36) "Second-class license" means a license permitting the licensee to export and to sell malt beverages and, vinous beverages, or ready-to-drink spirits beverages to the public for consumption off the premises for which the license is granted.
- (36)(37) "Special event permit" means a permit granted by the Division of Liquor Control permitting a licensed manufacturer or rectifier to sell, by the glass or by the unopened bottle, alcoholic beverages manufactured or rectified by the license holder at an event open to the public that has been approved by the local control commissioners.
- (37)(38) "Special venue serving permit" means a permit granted by the Division of Liquor Control permitting an art gallery, bookstore, public library, or museum to conduct an event at which malt or vinous beverages, or both, are served by the glass to the public. As used in this section, "art gallery" means a fixed establishment whose primary purpose is to exhibit or offer for sale works of art; "bookstore" means a fixed establishment whose primary purpose is to offer books for sale; "public library" has the same meaning as in 22 V.S.A. § 101; and "museum" has the same meaning as in 27 V.S.A. § 1151.
- (38)(39) "Specialty beer" means a malt beverage that contains more than eight percent alcohol and not more than 16 percent alcohol by volume at 60 degrees Fahrenheit.
- (39)(40) "Spirits" means beverages that contain more than one percent alcohol obtained by distillation, by chemical synthesis, or through concentration by freezing; vinous beverages containing more than 23 percent alcohol; and malt beverages containing more than 16 percent alcohol by volume at 60 degrees Fahrenheit. "Spirits" also means a ready-to-drink spirits beverage that contains more than 12 percent alcohol by volume at 60 degrees Fahrenheit or is packaged in containers greater than 24 fluid ounces in volume.
- (40)(41) "Third-class license" means a license granted by the Board of Liquor and Lottery permitting the licensee to sell spirits and fortified wines for consumption only on the premises for which the license is granted.

- (41)(42) "Vinous beverages" means all fermented beverages of any name or description manufactured or obtained for sale from the natural sugar content of fruits or other agricultural product, containing sugar, the total alcoholic content of which is not less than one percent nor more than 16 percent by volume at 60 degrees Fahrenheit.
- (42)(43) "Wholesale dealer's license" means a license granted by the Board of Liquor and Lottery permitting the holder to sell or distribute malt and beverages, vinous beverages, and ready-to-drink spirits beverages to first- and second-class licensees, to educational sampling event permit holders, and to agencies of the United States.
- (44) "Cider" means a vinous beverage, made a majority from the fermented natural sugar content of apples or pears, that contains an alcoholic content of not less than one percent or more than 16 percent by volume at 60 degrees Fahrenheit. "Cider" includes sweetened, flavored, and carbonated cider.

Second: By striking out Sec. 13, 7 V.S.A. § 251, in its entirety and inserting in lieu thereof a new Sec. 13 to read as follows:

Sec. 13. 7 V.S.A. § 251 is amended to read:

# § 251. EDUCATIONAL SAMPLING EVENT PERMIT

\* \* \*

(b) An educational sampling event permit holder is permitted to conduct an event that is open to the public at which malt beverages, vinous beverages, ready-to-drink spirits beverages, fortified wines, spirits, or all four five are served only for the purposes of marketing and educational sampling.

\* \* \*

- (d) The permit holder shall ensure all the following:
- (1) Attendees at the educational sampling event shall be required to pay an entry fee of no not less than \$5.00.
- (2)(A) Malt beverages or, vinous beverages, or ready-to-drink spirits beverages for sampling shall be offered in glasses that contain no not more than two ounces of either beverage.

\* \* \*

(f) Taxes for the alcoholic beverages served at the event shall be paid as follows:

- (3) spirits: \$19.80 per gallon served; and
- (4) fortified wines: \$19.80 per gallon served; and
- (5) ready-to-drink spirits beverages: \$1.10 per gallon served.

<u>Third</u>: In Sec. 18, 7 V.S.A. § 256, by striking out subdivision (a)(1) in its entirety and inserting in lieu thereof a new subdivision (a)(1) to read as follows:

(a)(1) At the request of a first- or second-class licensee, a holder of a manufacturer's, rectifier's, or wholesale dealer's license may distribute without charge to the first- or second-class licensee's management and staff, provided they are of legal age, two ounces per person of vinous or beverages, malt beverages, or ready-to-drink spirits beverages for the purpose of promoting the beverage.

<u>Fourth</u>: In Sec. 28, 7 V.S.A. § 421, subdivision (a)(3), following "<u>ready-to-drink spirits beverages sold</u>", by striking out the words "<u>to them by</u>" and inserting in lieu thereof the words <u>by them to</u>

<u>Fifth</u>: In Sec. 41, transitional provision; staggered license renewal, following the words "<u>in the years</u>", by striking out "<u>2022 and</u>"; following "<u>2023</u>", by inserting <u>and 2024</u> before the period; and following "<u>April 30,</u>" by striking out "<u>2022</u>" and inserting in lieu thereof <u>2023</u>

# **House Proposals of Amendment**

#### S. 224

An act relating to juvenile proceedings.

The House proposes to the Senate to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

\* \* \* Pause of Juvenile Jurisdiction Expansion \* \* \*

Sec. 1. 2018 Acts and Resolves No. 201, Sec. 21 is amended to read:

# Sec. 21. EFFECTIVE DATES

\* \* \*

- (d) Secs. 17–19 shall take effect on July 1, 2022 July 1, 2023.
- Sec. 2. 2020 Acts and Resolves No. 124, Sec. 12 is amended to read:

Sec. 12. EFFECTIVE DATES

(a) Secs. 3 (33 V.S.A. § 510(c)) (33 V.S.A. § 5103(c)) and 7 (33 V.S.A. § 5206) shall take effect on July 1, 2022 July 1, 2023.

\* \* \*

\* \* \* Victims Compensation and Restitution in Juvenile Proceedings \* \* \*

Sec. 3. 33 V.S.A. § 5119 is amended to read:

# § 5119. SEALING OF RECORDS

\* \* \*

(i) Upon receipt of a court order to seal a record relating to an offense for which there is an identifiable victim, a State's Attorney shall record the name and date of birth of the victim, the offense, and the date of the offense. The name and any identifying information regarding the defendant shall not be recorded. Victim information retained by a State's Attorney pursuant to this subsection shall be available only to victims' advocates, the Victims' Victims Compensation Program, and the victim and shall otherwise be confidential. The Victims Compensation Program may be provided with a copy, redacted of all information identifying the youth or delinquent child, of the affidavit for the sole purpose of verifying the expenses in a victims compensation application submitted pursuant to 13 V.S.A. § 5353.

\* \* \*

Sec. 4. 33 V.S.A. § 5235 is amended to read:

## § 5235. JUVENILE RESTITUTION

\* \* \*

(e) In the event the juvenile is unable to pay the restitution judgment order at the time of disposition, the court shall fix the amount thereof, which shall not exceed an amount the juvenile can or will be able to pay, and shall fix the manner of performance or refer to a restorative justice program that will address how loss resulting from the delinquency will be addressed, and establish a restitution payment schedule based upon the juvenile's current and reasonably foreseeable future ability to pay, subject to modification under section 5264 of this title.

\* \* \*

(k)(1) The Restitution Unit may bring an action to enforce a restitution order issued under this section in the Superior or Small Claims Court of the county where the offender resides or in the county where the order was issued. In an action under this subsection, a restitution order issued in a juvenile proceeding shall be enforceable in Superior or Small Claims Court in the same manner as a civil judgment. Superior and Small Claims Court filing fees shall be waived for an action under this subsection and for an action to renew a restitution judgment.

- (2) An action under this subsection may be brought only after the offender reaches 18 years of age and shall not be subject to any limitations period.
- (3) For purposes of this subsection, a restitution order issued in a juvenile proceeding shall not be confidential. The sealing of a juvenile record shall not affect the authority of the Restitution Unit to enforce a restitution order in the same manner as a civil judgment under subdivision (1) of this subsection.
  - \* \* \* Rights of Victims in Juvenile and Youthful Offender Proceedings \* \* \*
- Sec. 5. 13 V.S.A. § 5304 is amended to read:
- § 5304. VICTIMS ASSISTANCE PROGRAM

\* \* \*

(2) Notification. Victims, other than victims of acts of delinquency, shall be notified in a timely manner when a court proceeding involving their case is scheduled to take place and when a court proceeding to which they have been summoned will not take place as scheduled. Victims shall also be notified as to the final disposition of the case, and shall be notified of their right to request notification of a person's release or escape under section 5305 of this title. Notwithstanding this subdivision, the notification rights of victims of delinquent acts are governed by 33 V.S.A. chapters 52 and 52A.

\* \* \*

Sec. 6. 13 V.S.A. § 5305 is amended to read:

## § 5305. INFORMATION CONCERNING RELEASE FROM CUSTODY

(a) Victims, other than victims of acts of delinquency, and affected persons shall have the right to request notification by the agency having custody of the defendant before the defendant is released, including a release on bail or conditions of release, furlough, or other community program; upon termination or discharge from probation; or whenever the defendant escapes, is recaptured, dies, or receives a pardon or commutation of sentence. Notice shall be given to the victim or affected person as expeditiously as possible at the address or telephone number provided to the agency having custody of the defendant by the person requesting notice. Any address or telephone number so provided shall be kept confidential. The prosecutor's office shall ensure that victims are made aware of their right to notification of an offender's scheduled release date pursuant to this section. Notwithstanding this subsection, the right to information for victims of delinquent acts is governed by 33 V.S.A. chapters 52 and 52A.

Sec. 7. 33 V.S.A. § 5110 is amended to read:

# § 5110. CONDUCT OF HEARINGS

- (a) Hearings under the juvenile judicial proceedings chapters shall be conducted by the court without a jury and shall be confidential.
- (b) The general public shall be excluded from hearings under the juvenile judicial proceedings chapters, and only the parties, their counsel, witnesses, persons accompanying a party for his or her the party's assistance, and such other persons as the court finds to have a proper interest in the case or in the work of the court, including a foster parent or a representative of a residential program where the child resides, may be admitted by the court. An individual without party status seeking inclusion in the hearing in accordance with this subsection may petition the court for admittance by filing a request with the clerk of the court. This subsection shall not prohibit a victim's exercise of his or her rights under sections 5233 and 5234 of this title, and as otherwise provided by law.
- (c) There shall be no publicity given by any person to any proceedings under the authority of the juvenile judicial proceedings chapters except with the consent of the child, the child's guardian ad litem, and the child's parent, guardian, or custodian. A person who violates this provision may be subject to contempt proceedings pursuant to Rule 16 of the Vermont Rules for Family Proceedings. This subsection shall not prohibit a victim from discussing underlying facts of the alleged offense that resulted in death or physical, emotional, or financial injury to the victim, provided that, unless otherwise provided by law or court order, a victim shall not disclose what occurs during a court proceeding or information learned through a court proceeding that is not an underlying fact of the alleged offense that resulted in death or physical, emotional, or financial injury to the victim.
- (d) This section shall not prohibit a victim's exercise of rights provided by section 5234 of this title and as otherwise provided by law.

# Sec. 8. 33 V.S.A. § 5126 is added to read:

# § 5126. INFORMATION FROM LAW ENFORCEMENT AGENCY

(a) Information to all victims in juvenile and youthful offender proceedings. After initial contact between a victim and a law enforcement agency responsible for investigating the offense, the agency shall promptly give in writing to the victim:

- (1) an explanation of the victim's rights under this chapter and chapters 52 and 52A of this title; and
  - (2) information concerning the availability of:
- (A) assistance to victims, including medical, housing, counseling, and emergency services;
- (B) compensation for victims under 13 V.S.A. chapter 167 and the name, street address, and telephone number of the Center for Crime Victim Services;
  - (C) protection for the victim, including protective court orders; and
- (D) access by the victim and the offender to records related to the case that are public under the provisions of 1 V.S.A. chapter 5, subchapter 3 (access to public records).
- (b) Information to victims of listed crimes. As soon as practicable, the law enforcement agency shall use reasonable efforts to give to the victim of a listed crime, as relevant, all of the following:
- (1) information as to the offender's identity unless inconsistent with law enforcement purposes;
  - (2) information as to whether the offender has been taken into custody;
- (3) the file number of the case and the name, office street address, and telephone number of the law enforcement officer currently assigned to investigate the case;
  - (4) the prosecutor's name, office street address, and telephone number;
- (5) an explanation that no individual is under an obligation to respond to questions that may be asked outside a courtroom or deposition; and
- (6) information concerning any conditions of release imposed on the offender prior to an initial court appearance, unless otherwise limited by court order.
- Sec. 9. 33 V.S.A. § 5127 is added to read:

# § 5127. VICTIM'S RIGHT TO PRESENCE OF VICTIM'S ADVOCATE

When a victim in a juvenile or youthful offender proceeding is ordered by the court to attend or has a right to attend the proceeding, the victim may be accompanied at the proceeding by a victim's advocate.

Sec. 10. 33 V.S.A. § 5234 is amended to read:

# § 5234. RIGHTS OF VICTIMS IN DELINQUENCY PROCEEDINGS INVOLVING A LISTED CRIME

- (a) The victim in a delinquency proceeding involving a listed crime shall have the following rights:
- (1) To be notified by the prosecutor's office in a timely manner of the following:
- (A) when a delinquency petition has been filed, the name of the child and any conditions of release initially ordered for the child or modified by the court that are related to the victim or a member of the victim's family or eurrent household, unless otherwise limited by court order;
- (B) his or her the victim's rights as provided by law, information regarding how a case proceeds through a delinquency proceeding, the confidential nature of delinquency proceedings, and that it is unlawful to disclose confidential information concerning the proceedings to another person;
- (C) when a predispositional or dispositional court proceeding is scheduled to take place and when a court proceeding of which he or she the victim has been notified will not take place as scheduled; and
- (D) whether delinquency has been found and disposition has occurred, and any conditions of release or conditions of probation that are related to the victim or a member of the victim's family or current household and any restitution, when ordered unless otherwise limited by court order.
- (2) To file with the court a written or recorded statement of the impact of the delinquent act on the victim and the need for restitution.
- (3) To be present during all court proceedings subject to the provisions of Rule 615 of the Vermont Rules of Evidence; to attend the disposition hearing and to present a victim impact statement and to express reasonably the victim's views concerning the offense and the youth, including testimony in support of his or her the victim's claim for restitution pursuant to section 5235 of this title, and; to be notified as to the disposition, including probation; and to submit oral or written statements to the court at such other times as the court may allow. The court shall consider the victim's statement when ordering disposition. The victim shall not be personally present at any portion of the disposition hearing except to present a victim impact statement or to testify in support of his or her claim for restitution unless the court finds that the victim's presence is necessary in the interest of justice.

- (4) Upon request, to To be notified by the agency having custody of the delinquent child before he or she the child is discharged released into the community from a secure or staff-secured residential facility. The name of the facility shall not be disclosed. An agency's inability to give notification shall not preclude the release. However, in such an event, the agency shall take reasonable steps to give notification of the release as soon thereafter as practicable. Notification efforts shall be deemed reasonable if the agency attempts to contact the victim at the address or telephone number provided to the agency in the request for notification.
- (5) To have the court take his or her the victim's views into consideration in the court's disposition order. If the victim is not present, the court shall consider whether the victim has expressed, either orally or in writing, views regarding disposition and shall take those views into account when ordering disposition.
  - (6) [Repealed.]
- (b) The prosecutor's office shall keep the victim informed and consult with the victim through the delinquency proceedings.
- Sec. 11. 33 V.S.A. § 5234a is amended to read:

# § 5234a. RIGHTS OF VICTIMS IN DELINQUENCY PROCEEDINGS INVOLVING A NONLISTED CRIME

- (a) The victim in a delinquency proceeding involving an offense that is not a listed crime shall have the following rights:
- (1) To be notified by the prosecutor's office in a timely manner of the following:
- (A) his or her the victim's rights as provided by law, information regarding how a delinquency proceeding is adjudicated, the confidential nature of juvenile proceedings, and that it is unlawful to disclose confidential information concerning the proceedings;
  - (B) when a delinquency petition is filed;
- (C) the child's name and the conditions of release ordered for the child or modified by the court if the conditions relate to the victim or a member of the victim's family or current household unless otherwise limited by court order; and
- (D) when a dispositional court proceeding is scheduled to take place and when a court proceeding of which he or she the victim has been notified will not take place as scheduled.

- (2) That delinquency has been found and disposition has occurred, and any conditions of release or conditions of probation that are related to the victim or a member of the victim's family or current household, and any restitution ordered unless otherwise limited by court order.
- (3) To file with the court a written or recorded statement of the impact of the delinquent act on the victim and any need for restitution.
- (4) To attend the disposition hearing for the sole purpose of presenting to the court a victim impact statement, including testimony in support of his or her the victim's claim for restitution pursuant to section 5235 of this title. The victim shall not be personally present at any portion of the disposition hearing except to present a victim impact statement or to testify in support of his or her the victim's claim for restitution unless the court finds that the victim's presence is necessary in the interest of justice.
- (5) To be notified by the agency having custody of the child, if agreed to by the parties, before the child is released into the community from a secure or staff-secured residential facility.
- (6) To have the court take his or her the victim's views into consideration in the court's disposition order. If the victim is not present, the court shall consider whether the victim has expressed, either orally or in writing, views regarding disposition and shall take those views into account when ordering disposition. The court shall order that the victim be notified as to the identity of the child upon disposition if the court finds that release of the child's identity to the victim is in the best interests of both the child and the victim and serves the interests of justice.
- (b) The prosecutor's office shall keep the victim informed and consult with the victim through the delinquency proceedings.
- Sec. 12. 33 V.S.A. § 5288 is amended to read:

# § 5288. RIGHTS OF VICTIMS IN YOUTHFUL OFFENDER PROCEEDINGS

- (a) The victim in a proceeding involving a youthful offender shall have the following rights:
  - (1) to To be notified by the prosecutor in a timely manner:
- (A) when a court proceeding is scheduled to take place and when a court proceeding to which he or she the victim has been notified will not take place as scheduled; and
- (B) of any conditions of release or conditions of probation and of any restitution unless otherwise limited by court order.

- (2) to To be present during all court proceedings subject to the provisions of Rule 615 of the Vermont Rules of Evidence and to express reasonably his or her views concerning the offense and the youth; to attend the disposition hearing to present a victim impact statement and to express reasonably the victim's views concerning the offense and the youth, including testimony in support of the victim's claim for restitution; and to submit oral or written statements to the court at such other times as the court may allow. The court shall consider the victim's statement when ordering disposition.
- (3) to request notification <u>To be notified</u> by the agency having custody of the youth before the youth is released <u>into the community</u> from <u>a secure or staff-secured residential facility</u>;
- (4) to  $\underline{\text{To}}$  be notified by the prosecutor as to the final disposition of the case; and.
- (5) to  $\underline{\text{To}}$  be notified by the prosecutor of the victim's rights under this section.
- (b) In accordance with court rules, at a hearing on a motion for youthful offender treatment, the court shall ask if the victim is present and, if so, whether the victim would like to be heard regarding disposition. In ordering disposition, the court shall consider any views offered at the hearing by the victim. If the victim is not present, the court shall ask whether the victim has expressed, either orally or in writing, views regarding disposition and shall take those views into consideration in ordering disposition.
- (c) No youthful offender proceeding shall be delayed or voided by reason of the failure to give the victim the required notice or the failure of the victim to appear.
- (d) As used in this section, "victim" shall have the same meaning as in 13 V.S.A. § 5301(4).
- (e) This section shall not prohibit a victim from discussing underlying facts of the alleged offense that resulted in death or physical, emotional, or financial injury to the victim, provided that, unless otherwise provided by law or court order, a victim shall not disclose what occurs during a court proceeding or information learned through a court proceeding that is not an underlying fact of the alleged offense that resulted in death or physical, emotional, or financial injury to the victim.

# \* \* \* Public Safety Requirement in Juvenile and Youthful Offender Cases \* \* \*

Sec. 13. 33 V.S.A. § 5284 is amended to read:

# § 5284. YOUTHFUL OFFENDER DETERMINATION AND DISPOSITION ORDER

- (a)(1) In a hearing on a motion for youthful offender status, the court shall first consider whether public safety will be protected by treating the youth as a youthful offender. If the court finds that public safety will not be protected by treating the youth as a youthful offender, the court shall deny the motion and transfer the case to the Criminal Division of the Superior Court pursuant to subsection 5281(d) of this title. If the court finds that public safety will be protected by treating the youth as a youthful offender, the court shall proceed to make a determination under subsection (b) of this section.
- (2) When determining whether public safety will be protected by treating the youth as a youthful offender, the court shall consider, on the basis of the evidence admitted:
- (A) the nature and circumstances of the charge and whether violence was involved;
  - (B) the youth's mental health treatment history and needs;
  - (C) the youth's substance abuse history and needs;
  - (D) the youth's residential housing status;
  - (E) the youth's employment and educational situation;
  - (F) whether the youth has complied with conditions of release;
- (G) the youth's criminal record and whether the youth has engaged in subsequent criminal or delinquent behavior since the original charge;
- (H) whether supervising the youth on youthful offender probation is appropriate considering the nature of the charged offense and the age and specialized needs of the youth;
  - (I) whether the youth has connections to the community; and
- (J) the youth's history of violence and history of illegal or violent conduct involving firearms or other deadly weapons.

Sec. 14. 33 V.S.A. § 5204 is amended to read:

# § 5204. TRANSFER FROM FAMILY DIVISION OF THE SUPERIOR COURT

- (a) After a petition has been filed alleging delinquency, upon motion of the State's Attorney and after hearing, the Family Division of the Superior Court may transfer jurisdiction of the proceeding to the Criminal Division of the Superior Court, if the child had attained 16 years of age but not 19 years of age at the time the act was alleged to have occurred and the delinquent act set forth in the petition is a felony not specified in subdivisions (1)–(12) of this subsection or if the child had attained 12 years of age but not 14 years of age at the time the act was alleged to have occurred, and if the delinquent act set forth in the petition was any of the following:
  - (1) arson causing death as defined in 13 V.S.A. § 501;
- (2) assault and robbery with a dangerous weapon as defined in 13 V.S.A. § 608(b);
- (3) assault and robbery causing bodily injury as defined in 13 V.S.A. § 608(c);
  - (4) aggravated assault as defined in 13 V.S.A. § 1024;
  - (5) murder as defined in 13 V.S.A. § 2301;
  - (6) manslaughter as defined in 13 V.S.A. § 2304;
  - (7) kidnapping as defined in 13 V.S.A. § 2405;
  - (8) unlawful restraint as defined in 13 V.S.A. § 2406 or 2407;
  - (9) maining as defined in 13 V.S.A. § 2701;
  - (10) sexual assault as defined in 13 V.S.A. § 3252(a)(1) or (a)(2);
  - (11) aggravated sexual assault as defined in 13 V.S.A. § 3253; or
- (12) burglary into an occupied dwelling as defined in 13 V.S.A. § 1201(c).
- (b) The State's Attorney of the county where the juvenile petition is pending may move in the Family Division of the Superior Court for an order transferring jurisdiction under subsection (a) of this section at any time prior to adjudication on the merits. The filing of the motion to transfer jurisdiction shall automatically stay the time for the hearing provided for in section 5225 of this title, which stay shall remain in effect until such time as the Family Division of the Superior Court may deny the motion to transfer jurisdiction.

- (c) Upon the filing of a motion to transfer jurisdiction under subsection (b) of this section, the Family Division of the Superior Court shall conduct a hearing in accordance with procedures specified in subchapter 2 of this chapter to determine whether:
- (1) there is probable cause to believe that the child committed the charged offense; and
- (2) public safety and the interests of the community would not be served by treatment of the child under the provisions of law relating to the Family Division of the Superior Court and delinquent children.
- (d) In making its determination as required under subsection (c) of this section, the court may consider, among other matters:
- (1) the maturity of the child as determined by consideration of his or her the child's age, home, and environment; emotional, psychological, and physical maturity; and relationship with and adjustment to school and the community;
  - (2) the extent and nature of the child's prior record of delinquency;
- (3) the nature of past treatment efforts and the nature of the child's response to them, including the child's mental health treatment and substance abuse treatment and needs:
- (4) the nature and circumstances of the alleged offense, including whether the alleged offense was committed in an aggressive, violent, premeditated, or willful manner;
- (5) the nature of any personal injuries resulting from or intended to be caused by the alleged act;
- (6) the prospects for rehabilitation of the child by use of procedures, services, and facilities available through juvenile proceedings;
- (7) whether the protection of the community would be better served by transferring jurisdiction from the Family Division to the Criminal Division of the Superior Court;
  - (8) the youth's residential housing status;
  - (9) the youth's employment and educational situation;
  - (10) whether the youth has complied with conditions of release;
- (11) the youth's criminal record and whether the youth has engaged in subsequent criminal or delinquent behavior since the original charge;
  - (12) whether the youth has connections to the community; and

(13) the youth's history of violence and history of illegal or violent conduct involving firearms.

\* \* \*

\* \* \* Youthful Offender Risk and Needs Screening \* \* \*

Sec. 15. 33 V.S.A. § 5280 is amended to read:

## § 5280. COMMENCEMENT OF YOUTHFUL OFFENDER PROCEEDINGS IN THE FAMILY DIVISION

\* \* \*

- (d)(1) Within 15 days after the commencement of a youthful offender proceeding pursuant to subsection (a) of this section, the youth shall be offered a risk and needs screening the court shall notify the youth that the youth is required to complete a risk and needs screening, which shall be conducted by the Department or by a community provider that has contracted with the Department to provide risk and needs screenings. The notice shall inform the youth that youthful offender status may be denied if the youth fails to participate in the risk and needs screening.
- (2) The risk and needs screening shall be completed prior to the youthful offender status hearing held pursuant to section 5283 of this title. Unless the court extends the period for the risk and needs screening for good cause shown, the Family Division shall reject the case for youthful offender treatment if the youth does not complete the risk and needs screening within 15 days of after the offer for the risk and needs screening.
- (1)(3) The Department or the community provider shall report the risk level result of the screening, the number and source of the collateral contacts made, and the recommendation for charging or other alternatives to the State's Attorney.
- (2)(4) Information related to the present alleged offense directly or indirectly derived from the risk and needs screening or other conversation with the Department or community-based provider shall not be used against the youth in the youth's criminal or juvenile case for any purpose, including impeachment or cross-examination. However, the fact of participation in risk and needs screening may be used in subsequent proceedings.

\* \* \*

\* \* \* Psychosexual Evaluation \* \* \*

Sec. 16. 33 V.S.A. § 5230 is amended to read:

### § 5230. DISPOSITION CASE PLAN

\* \* \*

- (d) Psychosexual evaluation. For purposes of determining appropriate conditions of probation for a disposition case plan under this section, the court may order a psychosexual evaluation if clinically indicated for a child charged with:
  - (1) lewd and lascivious conduct in violation of 13 V.S.A. § 2601;
- (2) lewd and lascivious conduct with a child in violation of 13 V.S.A. § 2602;
  - (3) sexual assault in violation of 13 V.S.A. § 3252;
  - (4) aggravated sexual assault in violation of 13 V.S.A. § 3253;
- (5) aggravated sexual assault of a child in violation of 13 V.S.A. § 3253a;
- (6) kidnapping with intent to commit sexual assault in violation of 13 V.S.A. § 2405(a)(1)(D); or
- (7) an offense involving sexual exploitation of children in violation of 13 V.S.A. chapter 64.
  - \* \* \* Interests of Justice Hearing \* \* \*

Sec. 17. 33 V.S.A. § 5294 is added to read:

## § 5294. INTERESTS OF JUSTICE HEARING

Not later than the next business day after a juvenile who is awaiting trial or other legal process and who is treated as an adult for prosecution in the Criminal Division is taken into custody, the court shall hold a hearing and determine whether to issue a written order, pursuant to 34 U.S.C. § 11133(a)(11)(B), that it is in the interests of justice to hold the juvenile in a jail or other secure facility for adults owned or operated by the Department of Corrections and, if such an order is issued, whether to allow sight or sound contact with adult inmates. Hearings held and orders issued pursuant to this section shall conform with the requirements of 34 U.S.C. § 11133(a)(11)(B), including the criteria set forth therein.

#### Sec. 18. PLAN FOR SECURE PLACEMENTS

- (a)(1) On or before December 1, 2022, the Department for Children and Families and the Department of Corrections shall propose a plan to the Senate Committees on Judiciary, on Health and Welfare, and on Institutions and the House Committees on Judiciary, on Corrections and Institutions, and on Human Services to ensure the availability of secure placements, treatment, and transitional housing for persons 18 years of age and older who are subject to juvenile and youthful offender proceedings. The plan shall include:
- (A) data on the number and location of current secure placements and a plan for how current and future secure placements will be accomplished;
- (B) provisions ensuring that placements are available for youth going forward;
  - (C) a description of the services to be provided; and
- (D) a recommendation as to whether dual custody with the Department of Corrections should be considered.
- (2) The plan required by this section shall include a progress report on the requirement of Secs. 1 and 2 of this act that the Raise the Age initiative take effect on July 1, 2023.
- (b) On or before July 1, 2022, the Department for Children and Families shall file a preliminary report to the Joint Legislative Justice Oversight Committee describing the progress made toward completion of the plans required by subsections (a) and (c) of this section.
- (c) The Department for Children and Families shall, on or before December 1, 2022, propose a plan to the Senate Committees on Judiciary, on Health and Welfare, and on Institutions and the House Committees on Judiciary, on Corrections and Institutions, and on Human Services to ensure the availability of secure treatment placements and aftercare planning for 12–17-year-olds who are subject to juvenile and youthful offender proceedings.
- (d) The plans required by subsections (a) and (c) of this section shall be based on research-informed, evidence-based best practices in support of children and families that are trauma-responsive, culturally informed, and consider alternatives to incarceration.

\* \* \* Effective Date \* \* \*

#### Sec. 19. EFFECTIVE DATE

This act shall take effect on passage.

An act relating to expanding access to safe and affordable housing

The House proposes to the Senate to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

\* \* \* First-Generation Homebuyers \* \* \*

Sec. 1. 32 V.S.A. 5930u is amended to read:

## § 5930u. TAX CREDIT FOR AFFORDABLE HOUSING

\* \* \*

(b) Eligible tax credit allocations.

\* \* \*

- (3) Down Payment Assistance Program.
- (A) The Vermont Housing Finance Agency shall have the authority to allocate affordable housing tax credits to finance down payment assistance loans that meet the following requirements:
- (i) the loan is made in connection with a mortgage through an Agency program;
- (ii) the borrower is a first-time home buyer of an owner-occupied primary residence; and
- (iii) the borrower uses the loan for the borrower's down payment or closing costs, or both.
- (B) The Agency shall require the borrower to repay the loan upon the transfer or refinance of the residence.
- (C) The Agency shall use the proceeds of loans made under the Program for future down payment assistance.
- (D) The Agency may reserve funding and adopt guidelines to provide grants to first-time homebuyers who are also first-generation homebuyers.

\* \* \*

## Sec. 2. FIRST-GENERATION HOMEBUYER; IMPLEMENTATION; APPROPRIATION

(a) Guidelines. The Vermont Housing Finance Agency shall adopt guidelines and procedures for the provision of grants to first-generation homebuyers pursuant to 32 V.S.A. § 5930u(b)(3)(D) consistent with the

- criteria of the Down Payment Assistance Program implemented pursuant to 32 V.S.A. § 5930u(b)(3) and with this section.
- (b) As used in this section and 32 V.S.A. § 5930u(b)(3)(D), a "first-generation homebuyer" means an applicant who self-attests that the applicant is an individual:
- (1)(A) whose parents or legal guardians do not have any present residential ownership interest in any State; and
- (B) whose spouse, or domestic partner, and each member of whose household has not, during the three-year period ending upon acquisition of the eligible home to be acquired, had any present ownership interest in a principal residence in any State; or
  - (2) is an individual who has at any time been placed in foster care.
- (c) Outreach. Recognizing that Black, Indigenous, and Persons of Color have historically not had access to capital for homeownership purchases and have been systemically discriminated against in the housing market, the Agency shall work with Vermont chapters of the NAACP, AALV, and USCRI; the Executive Director of Racial Equity; the Vermont Commission on Native American Affairs; and local racial justice organizations to develop a plan of active outreach and implementation to ensure that down payment assistance opportunities are effectively communicated, and that funds are equitably available, to communities of Vermonters who have historically suffered housing discrimination.
- (d) Of the amounts appropriated to the Department of Housing and Community Development in 2021 Acts and Resolves No. 74, the Department shall transfer \$1,000,000.00 to the Vermont Housing Finance Agency to provide grants pursuant to 32 V.S.A. § 5930u(b)(3)(D) and for the costs of administration and outreach pursuant to this section.
  - \* \* \* Manufactured Home Relocation Incentives \* \* \*

## Sec. 3. MANUFACTURED HOME IMPROVEMENT AND REPLACEMENT PROGRAM

- Of the amounts available from federal COVID-19 relief funds, the following amounts are appropriated to the Department of Housing and Community Development for the purposes specified:
- (1) \$2,500,000.00 for manufactured home community small-scale capital grants, through which the Department may award not more than \$20,000.00 for owners of manufactured housing communities to complete small-scale capital needs to help infill vacant lots with homes, which may

include projects such as disposal of abandoned homes, lot grading/preparation, site electrical box issues/upgrades, E911 safety issues, legal fees, transporting homes out of flood zones, individual septic system, and marketing to help make it easier for home-seekers to find vacant lots around the State.

- (2) \$750,000.00 for manufactured home repair grants, through which the Department may award funding for minor rehab or accessibility projects, coordinated as possible with existing programs, for between 250 and 400 existing homes where the home is otherwise in good condition or in situations where the owner is unable to replace the home and the repair will keep them housed.
- (3) \$750,000.00 for new manufactured home foundation grants, through which the Department may award not more than \$15,000.00 per grant for a homeowner to pay for a foundation or HUD-approved slab, site preparation, skirting, tie-downs, and utility connections on vacant lots within manufactured home communities.
  - \* \* \* New Approaches to Creating Housing \* \* \*

## Sec. 4. COMMUNITY PARTNERSHIP FOR NEIGHBORHOOD DEVELOPMENT

- (a) The Department of Housing and Community Development shall lead a Community Partnership for Neighborhood Development Program, which shall be a collaborative among municipalities, nonprofit and for-profit developers, State agencies, employers, and other relevant stakeholders to develop a pilot neighborhood and demonstrate how new partnership models for targeted and coordinated investments can support the development of at least 300 homes in inclusive, smart growth neighborhoods.
- (b) The Program shall be steered by a Housing Equity Council with representatives from the Vermont Department of Housing Community Development, the Vermont Housing Finance Agency, the Agency of Natural Resources, the Agency of Transportation, the Department of Public Service, the Vermont Bond Bank, the Vermont Economic Development Authority, the Vermont Housing and Conservation Board, the Vermont Association of Planning and Development Agencies, the Vermont League of Cities and Towns, and the Vermont Regional Development Corporations.
- (c) The Council shall consider and recommend to the Department of Housing and Community Development at least three a pilot neighborhood development project in three separate regional planning commission regions using a competitive process to select municipalities a municipality able to demonstrate need, collaboration, preliminary planning, bylaw modernization,

- and budgetary commitments to support smart growth and housing development in a location within or up to one quarter of a mile from a neighborhood planning area, as defined in 24 V.S.A. § 2791, or a location that otherwise represent a logical extension of an existing compact settlement pattern that is consistent with smart-growth principles.
- (d) Through the Program, the Department and the Council shall coordinate with the pilot municipality through 2026 on the strategic use of public resources to create a development-ready framework for new and infill neighborhood development and construction-ready building lots through the integrated coordination of the following:
  - (1) State, regional, and municipal planning;
  - (2) State and municipal regulation;
  - (3) land acquisition and land banking;
  - (4) physical improvement planning, design, and scoping;
  - (5) capital investment in infrastructure;
- (6) financing and funding, including funding from the American Rescue Plan Act and Infrastructure Investment and Jobs Act;
- (7) lot and building development by private and nonprofit developers; and
  - (8) the sale or leasing of homes.
- (e) The Department and the Council shall seek to achieve the following goals through the Program:
  - (1) The development of a neighborhood that:
- (A) is compact and human-scaled, with a density of at least eight dwelling units per acre, including modestly sized dwellings on small lots;
- (B) is characteristic of Vermont's smart growth principles, as provided in 24 V.S.A. § 2791;
- (C) is located in proximity to existing residential, employment, and civic uses;
- (D) provides for a mix of housing types, styles, tenure, and sizes to accommodate diverse households of varying composition, age, and income, including not less than 25 percent of the units with perpetual affordability and 35 percent of the homes affordable at 80 percent of the area median income;
- (E) provides for a mix of transportation modes with interconnected streets and sidewalks; and

- (F) is designed in a manner that enhances historic resources, climate readiness, energy efficiency, environmental quality, resident health, and overall livability.
- (2) A successful model for the acquisition or banking of developable- or development-ready land for new neighborhood development or infill development within an existing, developed neighborhood.
- (3) A successful model for the integration of planning and implementation for water, sewer, and other public utilities and services with land use planning and transportation investments in new or upgraded streets.
- (f) \$1,000,000.00 is appropriated from the American Recue Plan Act (ARPA) recovery funds to the Department of Housing and Community Development for predevelopment grants that implement this section, which may fund municipal planning, site control, land acquisition, design, scoping, and surveying for the development of a pilot neighborhood.
- (g) Of the amounts appropriated in this section, the Department may reserve not more than \$100,000.00 for related administrative expenses through fiscal year 2026.
- (h) The Agency of Natural Resources and the Agency of Transportation shall report back to the General Assembly on or before December 15, 2024 on financial contributions the agencies can make to the Program's pilot neighborhood.
- (i) The Department of Housing and Community Development shall report back to the General Assembly on the results of the Program on or before December 15, 2026.
  - \* \* \* Downtown and Village Center Tax Credit Program \* \* \*

Sec. 5. 32 V.S.A. § 5930aa is amended to read:

## § 5930aa. DEFINITIONS

As used in this subchapter:

- (1) "Qualified applicant" means an owner or lessee of a qualified building involving a qualified project, but does not include a State or federal agency or a political subdivision of either; or an instrumentality of the United States.
- (2) "Qualified building" means a building built at least 30 years before the date of application, located within a designated downtown or, village center, or neighborhood development area, which, upon completion of the project supported by the tax credit, will be an income-producing building not

used solely as a single-family residence. Churches and other buildings owned by religious organization may be qualified buildings, but in no event shall tax credits be used for religious worship.

- (3) "Qualified code improvement project" means a project:
- (A) to install or improve platform lifts suitable for transporting personal mobility devices, limited use or limited application elevators, elevators, sprinkler systems, and capital improvements in a qualified building, and the installations or improvements are required to bring the building into compliance with the statutory requirements and rules regarding fire prevention, life safety, and electrical, plumbing, and accessibility codes as determined by the Department of Public Safety;
- (B) to abate lead paint conditions or other substances hazardous to human health or safety in a qualified building; or
- (C) to redevelop a contaminated property in a designated downtown or, village center, or neighborhood development area under a plan approved by the Secretary of Natural Resources pursuant to 10 V.S.A. § 6615a.
- (4) "Qualified expenditures" means construction-related expenses of the taxpayer directly related to the project for which the tax credit is sought but excluding any expenses related to a private residence.
- (5) "Qualified façade improvement project" means the rehabilitation of the façade of a qualified building that contributes to the integrity of the designated downtown or, designated village center, or neighborhood development area. Façade improvements to qualified buildings listed, or eligible for listing, in the State or National Register of Historic Places must be consistent with Secretary of the Interior Standards, as determined by the Vermont Division for Historic Preservation.
- (6) "Qualified Flood Mitigation Project" means any combination of structural and nonstructural changes to a building located within the flood hazard area as mapped by the Federal Emergency Management Agency that reduces or eliminates flood damage to the building or its contents. The project shall comply with the municipality's adopted flood hazard bylaw, if applicable, and a certificate of completion shall be submitted by a registered engineer, architect, qualified contractor, or qualified local official to the State Board. Improvements to qualified buildings listed, or eligible for listing, in the State or National Register of Historic Places shall be consistent with Secretary of the Interior's Standards for Rehabilitation, as determined by the Vermont Division for Historic Preservation.

- (7) "Qualified historic rehabilitation project" means an historic rehabilitation project that has received federal certification for the rehabilitation project.
- (7)(8) "Qualified project" means a qualified code improvement, qualified façade improvement, or qualified historic rehabilitation project as defined by this subchapter.
- (8)(9) "State Board" means the Vermont Downtown Development Board established pursuant to 24 V.S.A. chapter 76A.
- Sec. 6. 32 V.S.A. § 5930bb is amended to read:
- § 5930bb. ELIGIBILITY AND ADMINISTRATION

\* \* \*

- (e) Availability of Neighborhood Development Area tax credits. Beginning on July 1, 2025, under this subchapter no new tax credit may be allocated by the State Board to a qualified building located in a neighborhood development area unless specific funds have been appropriated for that purpose.
- Sec. 7. 24 V.S.A. § 2793a is amended to read:
- § 2793a. DESIGNATION OF VILLAGE CENTERS BY STATE BOARD

\* \* \*

(c) A village center designated by the State Board pursuant to subsection (a) of this section is eligible for the following development incentives and benefits:

\* \* \*

- (4) The following State tax credits for projects located in a designated village center:
- (A) A State historic rehabilitation tax credit of ten percent under 32 V.S.A. § 5930cc(a) that meets the requirements for the federal rehabilitation tax credit.
- (B) A State façade improvement tax credit of 25 percent under 32 V.S.A. § 5930cc(b).
- (C) A State code improvement tax credit of 50 percent under 32 V.S.A. § 5930cc(c) The Downtown and Village Center Tax Credit Program described in 32 V.S.A. § 5930aa et seq.

\* \* \*

### Sec. 8. 24 V.S.A. § 2793e is amended to read:

## § 2793e. NEIGHBORHOOD PLANNING AREAS; DESIGNATION OF NEIGHBORHOOD DEVELOPMENT AREAS

\* \* \*

- (f) Neighborhood development area incentives for developers. Once a municipality has a designated neighborhood development area or has a Vermont neighborhood designation pursuant to section 2793d of this title, any proposed development within that area shall be eligible for each of the benefits listed in this subsection. These benefits shall accrue upon approval by the district coordinator, who shall review the density requirements set forth in subdivision (c)(7) of this section to determine benefit eligibility and issue a jurisdictional opinion under 10 V.S.A. chapter 151 on whether the density requirements are met. These benefits are:
- (1) The the application fee limit for wastewater applications stated in 3 V.S.A. § 2822(j)(4)(D)-;
- (2) The the application fee reduction for residential development stated in 10 V.S.A. § 6083a(d)-;
- (3) The the exclusion from the land gains tax provided by 32 V.S.A. § 10002(p); and
- (4) eligibility for the Downtown and Village Center Tax Credit Program described in 32 V.S.A. § 5930aa et seq.

\* \* \*

### Sec. 9. 24 V.S.A. § 2794 is amended to read:

## § 2794. INCENTIVES FOR PROGRAM DESIGNEES

- (a) Upon designation by the Vermont Downtown Development Board under section 2793 of this title, a downtown development district and projects in a downtown development district shall be eligible for the following:
- (1) Priority consideration by any agency of the State administering any State or federal assistance program providing funding or other aid to a municipal downtown area with consideration given to such factors as the costs and benefits provided and the immediacy of those benefits, provided the project is eligible for the assistance program.

### (2) The following State tax credits:

(A) A State historic rehabilitation tax credit of 10 percent under 32 V.S.A. § 5930cc(a) that meets the requirements for the federal rehabilitation

tax credit.

- (B) A State façade improvement tax credit of 25 percent under 32 V.S.A. § 5930cc(b).
- (C) A State code improvement tax credit of 50 percent under 32 V.S.A. § 5930cc(c) The Downtown and Village Center Tax Credit Program described in 32 V.S.A. § 5930aa et seq.

\* \* \*

Sec. 10. 32 V.S.A. § 5930cc is amended to read:

§ 5930cc. DOWNTOWN AND VILLAGE CENTER PROGRAM TAX CREDITS

\* \* \*

- (d) Flood Mitigation Tax Credit. The qualified applicant of a qualified flood mitigation project shall be entitled, upon the approval of the State Board, to claim against the taxpayer's State individual income tax, State corporate income tax, or bank franchise or insurance premiums tax liability a credit of 50 percent of qualified expenditures up to a maximum tax credit of \$75,000.00.
  - \* \* \* Missing Middle Housing \* \* \*

## Sec. 11. MISSING MIDDLE-INCOME HOMEOWNERSHIP DEVELOPMENT PILOT PROGRAM

- (a) The following amounts are appropriated from the America Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds to the Department of Housing and Community Development to grant to the Vermont Housing Finance Agency to establish the Missing Middle-Income Homeownership Development Pilot Program:
  - (1) \$5,000,000.00 in fiscal year 2022; and
  - (2) \$10,000,000.00 in fiscal year 2023.
  - (b) As used in this section:
- (1) "Affordable owner-occupied housing" means owner-occupied housing identified in 26 U.S.C. § 143(c)(1) or that qualifies under Vermont Housing Finance Agency criteria governing owner-occupied housing.
- (2) "Income-eligible homebuyer" means a Vermont household with annual income that does not exceed 120 percent of area median income.
- (c) The Agency shall use the funds appropriated in this section to provide subsidies for new construction or acquisition and substantial rehabilitation of

- affordable owner-occupied housing for purchase by income-eligible homebuyers.
- (d) The total amount of subsidies for a project shall not exceed 35 percent of eligible development costs, as determined by the Agency, which the Agency may allocate consistent with the following:
- (1) Developer subsidy. The Agency may provide a direct subsidy to the developer, which shall not exceed the difference between the cost of development and the market value of the home as completed.
- (2) Affordability subsidy. Of any remaining amounts available for the project after the developer subsidy, the Agency may provide a subsidy for the benefit of the homebuyer to reduce the cost of purchasing the home, provided that:
- (A) the Agency includes conditions in the subsidy, or uses another legal mechanism, to ensure that, to the extent the home value has risen, the amount of the subsidy remains with the home to offset the cost to future homebuyers; or
- (B) the subsidy is subject to a housing subsidy covenant, as defined in 27 V.S.A. § 610, that preserves the affordability of the home for a period of 99 years or longer.
- (3) The Agency shall allocate not less than 33 percent of the funds available through the Program to projects that include a housing subsidy covenant consistent with subdivision (2)(B) of this subsection.
- (e) The Agency shall adopt a Program plan that establishes application and selection criteria, including:
  - (1) project location;
  - (2) geographic distribution;
  - (3) leveraging of other programs;
  - (4) housing market needs;
- (5) project characteristics, including whether the project includes the use of existing housing as part of a community revitalization plan;
  - (6) construction standards, including considerations for size;
- (7) priority for plans with deeper affordability and longer duration of affordability requirements;
  - (8) sponsor characteristics;
  - (9) energy efficiency of the development; and

## (10) historic nature of the project.

- (f) The Agency may assign its rights under any investment or subsidy made under this section to the Vermont Housing and Conservation Board or any State agency or nonprofit organization qualifying under 26 U.S.C. § 501(c)(3), provided such assignee acknowledges and agrees to comply with the provisions of this section.
- (g) The Agency shall ensure that initial investments made under this Program are obligated by December 31, 2024 and expended by December 31, 2026.
- (h) The Department shall report to the House Committee on Housing, General, and Military Affairs and Senate Committee on Economic Development, Housing and General Affairs on the status of the Program annually, on or before January 15, through 2027.
  - \* \* \* Residential Construction Contractors \* \* \*

#### Sec. 12. FINDINGS

The General Assembly finds that:

- (1) There is currently no master list of residential construction contractors operating in the State.
- (2) There is no standard process for determining or adjudicating construction contract fraud complaints either on the part of contractors or consumers.
- (3) Public authorities have no mechanism to contact all contractors when necessary to provide updates to public health requirements, safe working protocols, codes and standards, available trainings and certifications, or building incentives or construction subsidies.
- (4) Wide dissemination of information on codes, standards, and trainings is vital to improving construction techniques throughout the State's construction industry. Since building thermal conditioning represents over one-quarter of the State's greenhouse gas emissions, improving energy performance is a key strategy for meeting the requirements of the Global Warming Solutions Act, 2020 Acts and Resolves No. 153.
- (5) While registration is not licensure and confers no assurance of competence, consumers have no way of knowing whether a contractor is operating legally or has been subject to civil claims or disciplinary actions.

- (6) A noncommercial, standardized public listing will provide contractors an opportunity to include in their record optional third-party, Statesanctioned certifications.
- Sec. 13. 3 V.S.A. § 122 is amended to read:

## § 122. OFFICE OF PROFESSIONAL REGULATION

The Office of Professional Regulation is created within the Office of the Secretary of State. The Office shall have a director who shall be qualified by education and professional experience to perform the duties of the position. The Director of the Office of Professional Regulation shall be a classified position with the Office of the Secretary of State. The following boards or professions are attached to the Office of Professional Regulation:

\* \* \*

- (51) Residential Contractors.
- Sec. 14. 26 V.S.A. chapter 106 is added to read:

### CHAPTER 106. RESIDENTIAL CONTRACTORS

Subchapter 1. General Provisions

### § 5501. REGISTRATION REQUIRED

- (a) A person shall register with the Office of Professional Regulation prior to contracting with a homeowner to perform residential construction in exchange for consideration of more than \$10,000.00, including labor and materials.
- (b) Unless otherwise exempt under section 5502 of this title, as used in this chapter, "residential construction" means to build, demolish, or alter a residential dwelling unit, or a building or premises with four or fewer residential dwelling units, in this State, and includes interior and exterior construction, renovation, and repair; painting; paving; roofing; weatherization; installation or repair of heating, plumbing, solar, electrical, water, or wastewater systems; and other activities the Office specifies by rule consistent with this chapter.

### § 5502. EXEMPTIONS

This chapter does not apply to:

(1) an employee acting within the scope of his or her employment for a business organization registered under this chapter;

- (2)(A) a professional engineer, licensed architect, or a tradesperson licensed, registered, or certified by the Department of Public Safety acting within the scope of his or her license, registration, or certification; or
- (B) a business that performs residential construction if the work is performed primarily by or under the direct supervision of one or more employees who are individually exempt from registration under subdivision (2)(A) of this section;
- (3) delivery or installation of consumer appliances, audio-visual equipment, telephone equipment, or computer network equipment;
  - (4) landscaping;
  - (5) work on a structure that is not attached to a residential building; or
- (6) work that would otherwise require registration that a person performs in response to an emergency, provided the person applies for registration within a reasonable time after performing the work.

## § 5503. MANDATORY REGISTRATION AND VOLUNTARY CERTIFICATION DISTINGUISHED

- (a)(1) The system of mandatory registration established by this chapter is intended to protect against fraud, deception, breach of contract, and violations of law, but is not intended to establish standards for professional qualifications or workmanship that is otherwise lawful.
- (2) The provisions of 3 V.S.A. § 129a, with respect to a registration, shall be construed in a manner consistent with the limitations of this subsection.
- (b) The system of voluntary certification established in this chapter is intended to provide consumers and contractors with a publicly available, noncommercial venue for contractors to list optional approved certifications. The Director of Professional Regulation, in consultation with public safety officials and recognized associations or boards of builders, remodelers, architects, and engineers, may:
- (1) adopt rules providing for the issuance of voluntary certifications, as defined in subdivision 3101a(1) of this title, that signify demonstrated competence in particular subfields and specialties related to residential construction;
- (2) establish minimum qualifications, and standards for performance and conduct, necessary for certification; and

(3) discipline a certificant for violating adopted standards or other law, with or without affecting the underlying registration.

## Subchapter 2. Administration

#### § 5505. DUTIES OF THE DIRECTOR

- (a) The Director of Professional Regulation shall:
- (1) provide information to the public concerning registration, certification, appeal procedures, and complaint procedures;
  - (2) administer fees established under this chapter;
- (3) receive applications for registration or certification, issue registrations and certifications to applicants qualified under this chapter, deny or renew registrations or certifications, and issue, revoke, suspend, condition, and reinstate registrations and certifications as ordered by an administrative law officer;
  - (4) prepare and maintain a registry of registrants and certificants; and
- (5) use the registry to timely communicate with registrants and certificants concerning issues of health and safety, building codes, environmental and energy issues, and State and federal incentive programs.
- (b) The Director, after consultation with an advisor appointed pursuant to section 5506 of this title, may adopt rules to implement this chapter.

### § 5506. ADVISORS

- (a) The Secretary of State shall appoint two persons pursuant to 3 V.S.A. § 129b to serve as advisors in matters relating to residential contractors and construction.
  - (b) To be eligible to serve, an advisor shall:
    - (1) register under this chapter;
- (2) have at least three years' experience in residential construction immediately preceding appointment; and
  - (3) remain active in the profession during his or her service.
- (c) The Director of Professional Regulation shall seek the advice of the advisors in implementing this chapter.

### § 5507. FEES

A person regulated under this chapter shall pay the following fees at initial application and biennial renewal:

- (1) Registration, individual: \$75.00.
- (2) Registration, business organization: \$250.00.
- (3) State certifications: \$75.00 for a first certification and \$25.00 for each additional certification.

## Subchapter 3. Registrations

## § 5508. ELIGIBILITY

To be eligible for registration, the Director of Professional Regulation shall find that the applicant is in compliance with the provisions of this chapter and applicable State law and has satisfied any judgment order related to the provision of professional services to a homeowner.

### § 5509. REQUIREMENTS OF REGISTRANTS

(a) Insurance. A person registered under this chapter shall maintain minimum liability insurance coverage in the amount of \$1,000,000.00 per occurrence and \$2,000,000.00 aggregate, evidence of which may be required as a precondition to issuance or renewal of a registration.

## (b) Writing.

(1) A person registered under this chapter shall execute a written contract prior to receiving a deposit or commencing residential construction work if the estimated value of the labor and materials exceeds \$10,000.00.

## (2) A contract shall specify:

- (A) Price. One of the following provisions for the price of the contract:
  - (i) a maximum price for all work and materials;
- (ii) a statement that billing and payment will be made on a time and materials basis, not to exceed a maximum price; or
- (iii) a statement that billing and payment will be made on a time and materials basis and that there is no maximum price.
  - (B) Work dates. Estimated start and completion dates.
- (C) Scope of work. A description of the services to be performed and a description of the materials to be used.
- (D) Change order provision. A description of how and when amendments to the contract may be approved and documented, as agreed by the parties.

(3) The parties shall document an amendment to the contract in a signed writing.

## (c) Down payment.

- (1) If a contract specifies a maximum price for all work and materials or a statement that billing and payment will be made on a time and materials basis, not to exceed a maximum price, the contract may require a down payment of up to one-half of the cost of labor to the consumer, or one-half of the price of materials, whichever is greater.
- (2) If a contract specifies that billing and payment will be made on a time and materials basis and that there is no maximum price, the contract may require a down payment as negotiated by the parties.

## § 5510. PROHIBITIONS AND REMEDIES

- (a) A person who does not register as required pursuant to this chapter may be subject to an injunction or a civil penalty, or both, for unauthorized practice as provided in 3 V.S.A. § 127(b).
- (b) The Office of Professional Regulation may discipline a registrant or certificant for unprofessional conduct as provided in 3 V.S.A. § 129a, except that 3 V.S.A. § 129a(b) does not apply to a registrant.
- (c) The following conduct by a registrant, certificant, applicant, or person who later becomes an applicant constitutes unprofessional conduct:
  - (1) failure to enter into a written contract when required by this chapter;
- (2) failure to maintain liability or workers' compensation insurance as required by law;
- (3) committing a deceptive act in commerce in violation of 9 V.S.A. § 2453;
- (4) falsely claiming certification under this chapter, provided that this subdivision does not prevent accurate and nonmisleading advertising or statements related to credentials that are not offered by this State; and
- (5) selling or fraudulently obtaining or furnishing a certificate of registration, certification, license, or any other related document or record, or assisting another person in doing so, including by reincorporating or altering a trade name for the purpose or with the effect of evading or masking revocation, suspension, or discipline against a registration issued under this chapter.

#### Sec. 15. IMPLEMENTATION

- (a) Notwithstanding any contrary provision of 26 V.S.A. chapter 106:
- (1) The initial biennial registration term for residential contractors pursuant to 26 V.S.A. chapter 106 shall begin on April 1, 2023.
- (2) The Secretary of State may begin receiving applications for the initial registration term on December 1, 2022.
- (3)(A) The registration fee for individuals who submit complete registration requests between December 1, 2022 and March 31, 2023 is \$25.00 and between April 1, 2023 and March 31, 2024, the fee is \$50.00.
- (B) The registration fee for business organizations that submit complete registration requests between December 1, 2022 and March 31, 2023 is \$175.00 and between April 1, 2023 and March 31, 2024, the fee is \$200.00.
- (4) Prior to April 1, 2024, the Office of Professional Regulation shall not take any enforcement action for unauthorized practice under 26 V.S.A. § 5510(a) against a residential contractor who fails to register as required by this act.
- (b) On or before July 1, 2023, the Director of Professional Regulation shall establish an initial set of voluntary certifications, to include at minimum OSHA standards on construction projects and components of energy-efficient "green" building for insulators, carpenters, and heating and ventilation installers.

## Sec. 16. CREATION OF POSITIONS WITHIN THE OFFICE OF PROFESSIONAL REGULATION; LICENSING

- (a) There are created within the Secretary of State's Office of Professional Regulation one new position in licensing and one new position in enforcement.
- (b) In fiscal year 2023, the amount of \$200,000.00 in Office of Professional Regulation special funds is appropriated to the Secretary of State to fund the positions created in subsection (a) of this section.

## Sec. 17. ATTORNEY GENERAL; CONSUMER ASSISTANCE PROGRAM; POSITION; APPROPRIATION

- (a) The Office of the Attorney General is authorized to create one classified, two-year full-time limited-service position within the Consumer Assistance Program, whose duties shall include:
- (1) assisting with consumer complaints concerning residential construction projects with a value of less than \$10,000.00;

- (2) providing education, outreach, and mediation to contractors and consumers; and
- (3) coordinating and facilitating information sharing concerning complaints with the Office of Professional Regulation.
- (b) In fiscal year 2023, the amount of \$200,000.00 is appropriated from the General Fund to the Office of the Attorney General to create the position and perform the duties provided in this section.

## Sec. 18. SECRETARY OF STATE; STATUS REPORT

On or before January 15, 2024, the Office of Professional Regulation shall report to the House Committees on General, Housing, and Military Affairs and on Government Operations and to the Senate Committees on Economic Development, Housing and General Affairs and on Government Operations concerning the implementation of 26 V.S.A. chapter 106, including:

- (1) the number of registrations and certifications;
- (2) the resources necessary to implement the chapter;
- (3) the number and nature of any complaints or enforcement actions;
- (4) the potential design and implementation of a one-stop portal for contractors and consumers; and
  - (5) any other issues the Office deems appropriate.

Sec. 19. 9 V.S.A. § 4500 is amended to read:

#### § 4500. LEGISLATIVE INTENT

- (a) The provisions of this chapter establishing legal standards, duties, and requirements with respect to persons with disabilities in places of public accommodation as defined in this chapter, except those provisions relating to remedies, are intended to implement and to be construed so as to be consistent with the Americans with Disabilities Act, 42 U.S.C. § 12101 et seq. and regulations promulgated under that aet Act, and are not intended to impose additional or higher standards, duties, or requirements than that aet Act.
- (b) Subsections 4502(b) and (c) of this title shall not be construed to create or impose on governmental entities additional or higher standards, duties, or requirements than that imposed by Title II of the Americans with Disabilities Act.

- (c) The provisions of this chapter shall be construed liberally to accomplish its remedial purposes and any exceptions and exemptions to the provisions of this chapter shall be construed narrowly in order to maximize the deterrence of discriminatory behavior.
- Sec. 20. 9 V.S.A. § 4503 is amended to read:
- § 4503. UNFAIR HOUSING PRACTICES
  - (a) It shall be unlawful for any person:

\* \* \*

(2) To discriminate against, or to harass, any person in the terms, conditions, privileges, and protections of the sale or rental of a dwelling or other real estate, or in the provision of services or facilities in connection therewith with a dwelling or other real estate, because of the race, sex, sexual orientation, gender identity, age, marital status, religious creed, color, national origin, or disability of a person, or because a person intends to occupy a dwelling with one or more minor children, or because a person is a recipient of public assistance, or because a person is a victim of abuse, sexual assault, or stalking.

\* \* \*

- (d)(1) As used in this section, "harass" means to engage in unwelcome conduct that detracts from, undermines, or interferes with the person's terms, conditions, privileges, or protections in the sale or rental of a dwelling or other real estate, or in the provision of services or facilities in connection with a dwelling or other real estate, because of the person's race, sex, sexual orientation, gender identity, age, marital status, religious creed, color, national origin, or disability, or because the person intends to occupy a dwelling with one or more minor children, or because the person is a recipient of public assistance, or because the person is a victim of abuse, sexual assault, or stalking.
- (2) Notwithstanding any judicial precedent to the contrary, harassing conduct need not be severe or pervasive to be unlawful pursuant to the provisions of this section. In determining whether conduct constitutes unlawful harassment:
- (A) The determination shall be made on the basis of the record as a whole, according to the totality of the circumstances, and a single incident may constitute unlawful harassment.

- (B) Incidents that may be harassment shall be considered in the aggregate with varying types of conduct and conduct based on multiple characteristics viewed in totality, rather than in isolation.
- (C) Conduct may constitute unlawful harassment, regardless of whether:
  - (i) the complaining person is the person being harassed;
- (ii) the complaining person acquiesced or otherwise submitted to or participated in the conduct;
- (iii) the conduct is also experienced by others outside the protected class involved in the conduct;
- (iv) the complaining person was able to enjoy the benefit of applicable terms, conditions, privileges, or protections in the sale or rental of the dwelling or other real estate, or to obtain services or facilities in connection with the dwelling or other real estate, despite the conduct;
  - (v) the conduct resulted in a physical or psychological injury; or
  - (vi) the conduct occurred outside the dwelling or other real estate.
- (3) behavior that a reasonable person with the same protected characteristic would consider to be a petty slight or trivial inconvenience shall not constitute unlawful harassment or discrimination pursuant to this section.

## Sec. 21. PROHIBITION OF TAX SALE WHILE VHAP APPLICATION PENDING

(a) Not less than 60 days prior to serving a notice of sale on a delinquent taxpayer pursuant to 32 V.S.A. § 5252(a)(3), a town or municipality shall mail to the delinquent taxpayer's last known address a notice in the following, or substantially similar, form:

"If this property is your primary residence, you may be able to get help with delinquent property tax and utility payments through the Vermont Homeowner Assistance Program (VHAP). VHAP can help you avoid tax sale and transfer of your property by paying delinquent property taxes, water and sewer charges, interest, and penalties.

You can apply for VHAP online at vermonthap.vhfa.org. For advice about the program and help completing the application, call Vermont Legal Aid at 1-800-889-2047.

If you apply for VHAP, you must notify your town in writing, and your property will not be sold or transferred while your application is pending."

- (b) A notice of sale to a delinquent taxpayer pursuant to 32 V.S.A. § 5252(a)(3) shall include the notice in subsection (a) of this section.
- (c) If a town or municipality has sold a delinquent taxpayer's property pursuant to 32 V.S.A. § 5254 prior to the effective date of this section, but the deed conveying title to the purchaser has not yet been executed pursuant to 32 V.S.A. § 5261, not later than 30 days from the effective date of this section, the town or municipality shall mail to the delinquent taxpayer's last known address the notice in subsection (a) of this section.
- (d)(1) A homeowner who has applied for VHAP may request a stay of the tax sale process or extension of the redemption period while the VHAP application is pending by attesting to the municipality that the homeowner has made a good faith application for VHAP funds in connection with the homeowner's primary residence.
- (2) Upon notification that a VHAP application is pending, a municipality shall not conduct a tax sale of the property until one of the following occurs:
  - (A) the applicant is deemed ineligible for VHAP;
- (B) the VHAP application is closed due to inaction by the applicant; or
  - (C) payment is issued to the municipality on a qualifying application.
- (3) If a payment is issued that satisfies the delinquency, the sale shall not proceed.
- (e)(1) If a tax sale occurred prior to the delinquent taxpayer's application for VHAP, the redemption period established in 32 V.S.A. § 5260 shall be extended by operation of law until one of the following occurs:
  - (A) the applicant is deemed ineligible for VHAP;
- (B) the VHAP application is closed due to inaction by the applicant; or
  - (C) payment is issued to the municipality on a qualifying application.
- (2) If payment is issued for the redemption amount, the deed shall not be made to the purchaser, but the sums shall be paid to the purchaser pursuant to 32 V.S.A. § 5260.
  - (f)(1) This section is repealed on September 30, 2025.

(2) The notice obligations in subsections (a)–(c) of this section shall cease when the Vermont Housing Finance Agency stops accepting VHAP applications because funding is exhausted.

#### Sec. 22. INTENT

It is the intent of the Vermont General Assembly to acknowledge structural racism and address prevalent wealth disparities by creating new opportunities to improve access to woodlands, farmland, and land and home ownership for Vermonters from historically marginalized or disadvantaged communities who continue to face barriers to land and home ownership.

# Sec. 22a. VERMONT LAND ACCESS AND OPPORTUNITY BOARD; APPROPRIATION; SUPPORT

- (a) As used in this section:
  - (1) "Board" means the Vermont Land Access and Opportunity Board.
  - (2) "VHCB" means the Vermont Housing and Conservation Board.
- (b) The sum of \$200,000.00 is appropriated from the General Fund to VHCB in fiscal year 2023 to administer and support the Vermont Land Access and Opportunity Board.
- (c) In fiscal year 2023, and to the extent that funding is appropriated in fiscal years 2024 and 2025, VHCB shall provide general, accounting, and administrative support to the Board, including support related to the administration of Board meetings, compliance with requirements for records retention and of the Open Meeting Law, processing of per diem compensation and reimbursement of expenses for Board members, contracting, and bookkeeping and financial compliance.

Sec. 22b. 10 V.S.A. chapter 15, subchapter 5 is added to read:

Subchapter 5: Land Access and Opportunity Board

#### § 325t. DEFINITIONS

As used in this subchapter:

- (1) "Board" means the Vermont Land Access and Opportunity Board.
- (2) "Historically marginalized or disadvantaged community" means a community that has historically suffered from discrimination and has not had equal access to public or private economic benefits due to the race, ethnicity, gender, geography, language preference, immigrant or citizen status, sexual orientation, gender identity, socioeconomic status, or disability status of its members.

- (3) "LGBTQ" means an individual who identifies as lesbian, gay, bisexual, transgender, queer, or questioning.
  - (4) "VHCB" means the Vermont Housing and Conservation Board.

### § 325u. VERMONT LAND ACCESS AND OPPORTUNITY BOARD

- (a) Creation. There is created the Vermont Land Access and Opportunity Board to promote improvements in access to woodlands, farmland, and land and home ownership for Vermonters from historically marginalized or disadvantaged communities who continue to face barriers to land and home ownership. The Board shall be attached to the Vermont Housing and Conservation Board for administrative purposes.
  - (b) Organization of Board. The Board shall be composed of:
    - (1) the Executive Director of Racial Equity or designee;
- (2) one member of Indigenous heritage, appointed by the Vermont Commission on Native American Affairs;
  - (3) one member, appointed by the Vermont NAACP;
  - (4) one member, appointed by the Vermont Racial Justice Alliance;
  - (5) one member, appointed by Liberation Ecosystem;
  - (6) one member, appointed by the Vermont Every Town project;
- (7) one member, appointed by the National Association of Social Workers, Vermont Chapter, who shall be a social worker with expertise in antiracism;
- (8) one member, appointed by the Pride Center of Vermont, who shall be LGBTQ;
- (9) one member, appointed by the U.S. Committee for Refugees and Immigrants Vermont, who shall be a member of a refugee or immigrant community or shall have experience representing refugee or immigrant communities, or both;
- (10) one member, appointed by the Vermont Developmental Disabilities Council; and
  - (11) one member, appointed by Vermont Psychiatric Survivors.
  - (c) Member terms; priority.
- (1) A member of the Board shall serve a term of three years and until their successor has been appointed.

- (2) In the event of a vacancy occurring during a member's term, the vacancy shall be filled for the balance of the unexpired term in the same manner as the original appointment.
- (3)(A) When selecting members of the Board, appointing authorities shall give priority to, and shall seek to appoint, Vermonters who satisfy one or more of the following:
- (i) are a member of a historically marginalized or disadvantaged community;
- (ii) represent the interests of Vermonters from historically marginalized or disadvantaged communities; or
- (iii) have expertise regarding access to housing, land, agriculture, or credit.
- (4) A member may serve not more than two full terms. A member who is appointed to fill a vacancy occurring during a term may serve two full terms in addition to the unexpired portion of the term during which the member is first appointed.
- (d) Compensation. Board members shall be entitled to per diem compensation and reimbursement of expenses pursuant 32 V.S.A. § 1010 for meetings as deemed appropriate by the Board within the appropriation provided. These payments shall be made from monies appropriated to VHCB for the support and administration of the Board.
- (e) Meetings. The Executive Director of Racial Equity or designee shall call the first meeting of the Board to occur on or before September 1, 2022.
  - (f) Powers and duties of the Board. The Board may do the following:
- (1) Advise VHCB, the Vermont Housing Finance Agency, the Vermont Economic Development Authority, the Vermont Agricultural Credit Corporation, and other affordable housing and land access stakeholders regarding policy development and programs to promote racial, social, economic, and climate justice for Vermonters from historically marginalized or disadvantaged communities.
- (2) Retain wealth, financial, and real estate advisors who are Vermonters from historically marginalized or disadvantaged communities and use the services of those advisors to provide education and guidance for Vermonters from historically marginalized or disadvantaged communities.

- (3) Retain Vermonters from historically marginalized or disadvantaged communities with expertise in agriculture, agronomics, and natural resource and land management to provide regenerative natural resource services to Vermonters from historically marginalized or disadvantaged communities.
- (4) Work with VHCB; the Agency of Agriculture, Food and Markets; the Departments of Financial Regulation and of Housing and Community Development; the Vermont Sustainable Jobs Fund; the Vermont Housing Finance Agency; the Vermont State Housing Authority; the Vermont Economic Development Agency; and other State entities to:
- (A) develop metrics relevant to historically marginalized or disadvantaged communities to understand disparities and track progress in addressing disparities and improving opportunities; and
- (B) develop strategies and plans to more effectively reach out and provide access to resources that can overcome structural barriers to housing and land ownership, including an examination of:
  - (i) debt-to-income ratios;
  - (ii) impacts from redlining;
- (iii) the impact of algorithmic systems of decision making, including the impact of credit scores and criminal background checks;
- (iv) the impact of shared equity programs and homeownership programs on wealth disparity; and
- (v) other practices that increase discrimination, disparities, and inequities in land access, property ownership, and wealth acquisition.
- (5) Work with the Department of Taxes to recommend options and opportunities to provide advantageous tax treatment to properties owned by Vermonters who come from historically marginalized or disadvantaged communities.
- (6)(A) Review, monitor, and recommend options and opportunities to redress State policies, procedures, practices, laws, and rules related to racial and social equity in property ownership for the benefit of Vermonters from historically marginalized or disadvantaged communities.
- (B) Collaborate with VHCB and other affordable housing stakeholders to recommend programs and related rules to provide loans, grants, and financial assistance to individuals from historically marginalized or disadvantaged communities.

- (7) Develop one or more programs with associated rules and procedures to distribute grants, to the extent funds are appropriated for the purpose, for:
- (A) community-based groups and programs that will improve land and housing access, safety, and health for historically marginalized or disadvantaged communities; and
- (B) individual and collective property and home ownership or housing improvements to support safe and sustainable residences for historically marginalized or disadvantaged communities.
- (8) Identify, examine, and make recommendations to redress the limitations and problems associated with existing laws, rules, programs, and services related to property ownership for Vermonters from historically marginalized or disadvantaged communities.

### § 325v. ACCEPTANCE OF GRANTS AND CONTRIBUTIONS

The Board may accept from any governmental department or agency, public or private body, or any other source, grants or contributions to be used in carrying out the provisions of this subchapter.

## Sec. 22c. INITIAL REPORT; VERMONT LAND ACCESS AND OPPORTUNITY BOARD

On or before January 15, 2023, in consultation with the Vermont Housing and Conservation Board and any contractors hired for this purpose, the Vermont Land Access and Opportunity Board shall submit a written report to the House Committee on General, Housing, and Military Affairs and the Senate Committee on Economic Development, Housing and General Affairs with initial recommendations related to the goals set forth in 10 V.S.A. § 325u. The report and recommendations shall primarily address legal, constitutional, and governance questions relevant to the functions of the Board, including grant making and how to fund, organize, and structure the Board as a permanent instrumentality of the State of Vermont.

### Sec. 23. EFFECTIVE DATES

This act shall take effect on July 1, 2022, except that Sec. 11 (Missing Middle Pilot Program) and Sec. 21 (tax sales) shall take effect on passage.

# House Proposals of Amendment to Senate Proposal of Amendment H. 465

An act relating to boards and commissions

The House concurs in the Senate proposal of amendment with further amendment thereto as follows:

<u>First</u>: That the bill be amended in Sec. 8, 32 V.S.A. § 1010, by striking out subsection (e) in its entirety and inserting a new subsection (e) to read as follows:

- (e) The Governor may authorize per diem compensation and expense reimbursement in accordance with this section for members of boards and commissions, including temporary study commissions, created by Executive Order. Per diem compensation authorized under this section for members of boards, commissions, councils, and committees and all other management, policymaking, or advisory bodies, including temporary study commissions, of the Executive Branch, whether appointed by the Governor or not, shall be not less than \$50.00 per day and shall be approved pursuant to this subsection.
- (1) The annual budget report of the Governor submitted to the General Assembly as required by 32 V.S.A. § 306 shall contain a separate schedule, by entity, that provides the per diem compensation rate established for the current fiscal year and the per diem rate proposed for the next fiscal year of any per diem that will be increased from its current fiscal year rate. This schedule shall also provide, by entity, the total per diem amounts paid and total expenses reimbursed for all members of the entity in the most recently ended fiscal year. Prior to submitting this schedule, the Governor shall consult with each elective officer or State officer who administers per diems that are not funded by the General Fund.
- (2) In the annual budget documentation submitted to the House and Senate Committees on Appropriations, any agency or department that administers funds for a board, commission, council, and committee and all other management, policymaking, or advisory bodies, including temporary study commissions, shall provide a list of the entities and the current and projected per diem rate and expense reimbursement for each entity. The agency or department shall include within its annual budget documentation the justification for any current or projected per diem rate that is greater than \$50.00, including the justification for authorizing a per diem rate of greater than \$50.00 for a board, commission, council, or committee created by executive order pursuant to subsection (g) of this section.

<u>Second</u>: By striking out Sec. 9, Department of Finance and Management; fiscal year 2024; per diem maximum; report, in its entirety and inserting in lieu thereof a new section to be Sec. 9 to read as follows:

## Sec. 9. FISCAL YEAR 2024; SUNSET ADVISORY COMMISSION; PER DIEM MAXIMUM; REPORT

- (a) Fiscal year 2024. The fiscal year 2024 annual budget report of the Governor and the fiscal year 2024 annual budget documentation submitted by agencies and departments shall include the documentation and information required in Sec. 8 of this act regarding current and proposed per diem rates for boards, commissions, councils, and committees.
- (b) Report. On or before December 1, 2023, the Sunset Advisory Commission shall submit a written report to the House and Senate Committees on Appropriations and on Government Operations with a recommendation on whether to establish a maximum per diem rate for boards, commissions, councils, or committees and any legislative actions necessary to increase uniformity and equality of per diem rates across State government.

#### H. 729

An act relating to miscellaneous judiciary procedures.

The House concurs in the Senate proposal of amendment with further proposal of amendment as follows:

<u>First</u>: In Sec. 38, unification of animal welfare and related public safety functions; report, by inserting a subsection (c) to read as follows:

(c) As used in this section, "domestic animal" includes domestic animals and pets.

<u>Second:</u> In Sec. 38, unification of animal welfare and related public safety functions; report, in subsection (b), after "<u>Federation</u>," by inserting the Vermont Livestock Care Standards Advisory Council, the Vermont Veterinary Medical Association,

#### H. 739

An act relating to capital construction and State bonding budget adjustment

The House concurs in the Senate proposal of amendment with further amendment thereto by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 2021 Acts and Resolves No. 50, Sec. 1 is amended to read:

#### Sec. 1. LEGISLATIVE INTENT

(a) It is the intent of the General Assembly that of the \$127,378,694.00 \$143,757,972.00 authorized in this act, not more than \$70,074,988.00 \$69,549,988.00 shall be appropriated in the first year of the biennium, and the remainder shall be appropriated in the second year.

- (b) It is the intent of the General Assembly that in the second year of the biennium, any amendments to the appropriations or authorities granted in this act shall take the form of the Capital Construction and State Bonding Adjustment Bill. It is the intent of the General Assembly that unless otherwise indicated, all appropriations in this act are subject to capital budget adjustment.
- (c) It is also the intent of the General Assembly that in the second year of the biennium, the General Assembly address the impacts of the COVID-19 pandemic by offsetting capital projects with funds appropriated to the State from the American Rescue Plan Act of 2021, Pub. L. No. 117-2 (ARPA) to the extent these appropriations are in compliance with federal law and guidance.
- Sec. 2. 2021 Acts and Resolves No. 50, Sec. 2 is amended to read:

#### Sec. 2. STATE BUILDINGS

\* \* \*

- (c) The following sums are appropriated in FY 2023:
  - (1) Statewide, major maintenance: \$7,350,000.00 \$7,096,521.00
  - (2) Statewide, BGS engineering and architectural project costs:

\$3,747,442.00 [Repealed.]

\* \* \*

(12) Burlington, 32 Cherry Street, parking garage renovations planning, design, and construction: \$865,000.00 \$565,000.00

\* \* \*

(15) Montpelier, State House, HVAC renovations:

\$2,535,000.00 \$6,800,000.00

\* \* \*

- (17) Statewide, three-acre parcel, stormwater planning, design and implementation: \$600,000.00
- (18) Statewide, correctional facilities, door control system replacements: \$670,000.00
  - (18) Burlington, 108 Cherry Street, parking garage repairs: \$2,000,000.00
- (19) Springfield, Southern State Correctional Facility, door control system replacement: \$750,000.00
  - (20) Windsor, former Southeast State Correctional Facility, necessary

demolition, salvage, dismantling, and improvements to facilitate future use of the facility:

\$400,000.00

- (21) 133 State Street, renovations for the Office of Legislative Information Technology and shared common spaces: \$1,400,000.00
- (d)(1) On or before January 15, 2023, the Commissioner of Buildings and General Services shall submit to the House Committee on Corrections and Institutions and the Senate Committee on Institutions heat source options for a system to dehumidify the State House in the summer months that are consistent with the State Agency Energy Plan set forth in 3 V.S.A. § 2291.
- (2) For the amount appropriated in subdivision (c)(15) of this section, no funds shall be expended on the heat source for a system to dehumidify the State House in the summer months until the General Assembly approves one of the options, as described in subdivision (1) of this subsection (d).

Appropriation – FY 2022

\$19,316,774.00

Appropriation – FY 2023

\$24,800,442.00 \$28,714,521.00

Total Appropriation – Section 2

\$44,117,216.00 \$48,031,295.00

Sec. 3. 2021 Acts and Resolves No. 50, Sec. 3 is amended to read:

#### Sec. 3. HUMAN SERVICES

\* \* \*

- (b) The following sums are appropriated in FY 2023 to the Department of Buildings and General Services for the Agency of Human Services for the following projects described in this subsection:
  - (1) Women's correctional facilities, replacement: \$1,000,000.00

(2) Statewide, correctional facility, life safety and security needs and enhancements: \$200,000.00

(3) Secure Residential Recovery Facility, design and construction: \$3,200,000.00

- (4) Statewide, correctional facilities, accessibility improvements, Americans with Disabilities Act (ADA) compliance: \$1,200,000.00
- (5) Statewide, correctional facilities, HVAC, programming, schematic design, and design documents: \$500,000.00

\* \* \*

Appropriation – FY 2022

\$12,350,000.00

Appropriation – FY 2023

\$1,200,000.00 \$6,100,000.00

Total Appropriation – Section 3

\$13,550,000.00 \$18,450,000.00

Sec. 4. 2021 Acts and Resolves No. 50, Sec. 4 is amended to read:

#### Sec. 4. COMMERCE AND COMMUNITY DEVELOPMENT

\* \* \*

- (b) The following sums are appropriated in FY 2023 to the Agency of Commerce and Community Development for the following projects described in this subsection:
  - (1) Major maintenance at statewide historic sites:

\$350,000.00 \$683,000.00

\* \* \*

- (d) The Division of Historic Preservation shall conduct a facilities condition assessment on all the buildings and structures of the State Historic Sites within the next five years, with a cyclical update plan. Those buildings and structures open to the public shall be prioritized for investigation.
- (e) It is the intent of the General Assembly to encourage the Lake Champlain Maritime Museum to, in addition to the development of a decommissioning plan, explore all options for the ongoing use of the Schooner Lois McClure.

Appropriation – FY 2022

\$473,000.00

Appropriation – FY 2023

\$733,000.00

Total Appropriation – Section 4

\$1,206,000.00

Sec. 5. 2021 Acts and Resolves No. 50, Sec. 8 is amended to read:

#### Sec. 8. VERMONT STATE COLLEGES

\* \* \*

- (b) The following sums are appropriated in FY 2023 to the Vermont State Colleges for the projects described in this subsection:
- (1) construction, renovation, and major maintenance at any facility owned or operated in the State by the Vermont State Colleges:

\$2,000,000.00

- (2) infrastructure transformation planning <u>and space modification</u>: \$100,000.00 \$900,000.00
- (3) nursing programs, renovation of simulation laboratories:

\$800,000.00

(c) For the amount appropriated in subdivision (b)(3) of this section, on or before January 15, 2023, the Chancellor of the Vermont State Colleges shall submit a report to the House Committees on Corrections and Institutions, on Commerce and Economic Development, and on Health Care and to the Senate Committees on Economic Development, Housing and General Affairs, on Health and Welfare, and on Institutions, providing an accounting of all expenditures, any encumbered funds, and whether any unexpended funds remain.

Appropriation – FY 2022

\$2,000,000.00

Appropriation – FY 2023

\$2,100,000.00 \$3,700,000.00

Total Appropriation – Section 8

\$4,100,000.00 \$5,700,000.00

Sec. 6. 2021 Acts and Resolves No. 50, Sec. 8a is added to read:

Sec. 8a. NORWICH UNIVERSITY

- (a) The sum of \$200,000.00 is appropriated to Norwich University for the construction of simulation laboratories for the University's Nursing School.
- (b) For the amount appropriated in subsection (a) of this section, on or before January 15, 2023, the President of Norwich University shall submit a report to the House Committees on Corrections and Institutions, on Commerce and Economic Development, and on Health Care and to the Senate Committees on Economic Development, Housing and General Affairs, on Health and Welfare, and on Institutions, providing an accounting of all expenditures, any encumbered funds, and whether any unexpended funds remain.

Appropriation – FY 2023

\$200,000.00

Total Appropriation – Section 8a

\$200,000.00

Sec. 7. 2021 Acts and Resolves No. 50, Sec. 9 is amended to read:

Sec. 9. NATURAL RESOURCES

\* \* \*

(e) The following sums are appropriated in FY 2023 to the Agency of Natural Resources for the Department of Environmental Conservation for the projects described in this subsection:

\* \* \*

(2) Dam safety and hydrology projects High and Significant Hazard Dam, dam safety improvements: \$805,000.00 \$3,115,000.00

\* \* \*

\$190,000.00

- (5) Infrastructure Investment and Jobs Act, Drinking and Clean Water State Revolving Fund, State match: \$2,833,980.00
- (f) The following sums are appropriated in FY 2023 to the Agency of Natural Resources for the Department of Forests, Parks and Recreation for the following projects:
  - (1) Infrastructure rehabilitation, including statewide small-scale rehabilitation, wastewater repairs, preventive improvements and upgrades of restrooms and bathhouses, and statewide small-scale road rehabilitation projects: \$4,476,553.00 \,\frac{\$4,251,553.00}{\$4,251,553.00}\$
    - (2) Rustic Cabin Construction Program: \$500,000.00 \$700,000.00
- (g) The following amounts are appropriated in FY 2023 to the Agency of Natural Resources for the <u>Department of Fish and Wildlife for the</u> projects described in this subsection:
- (1) General infrastructure projects, including small-scale maintenance and rehabilitation of infrastructure: \$1,083,500.00
- (2) Lake Champlain Walleye Association, Inc., to upgrade and repair the Walleye rearing, restoration, and stocking infrastructure: \$25,000.00
- (3) Lake Champlain Walleye Association, Inc., purchase of self-cleaning tanks: \$25,000.00
  - (h) The following shall apply to the amounts appropriated in this section:
- (1) For the amounts appropriated in subdivision (e)(5) of this section, the funds shall not be released until the federal grant has been received by the State.
- (2) For the amount appropriated in subdivision (f)(2) of this section, the Department of Forests, Parks and Recreation is authorized to use not more than \$200,000.00 to work with career technical education centers for assistance with the Rustic Cabin Construction Program.

Appropriation – FY 2022

\$11,455,214.00

Appropriation – FY 2023

\$9,853,264.00 \$15,187,244.00

Total Appropriation – Section 9

\$21,308,478.00 \$26,642,458.00

Sec. 8. 2021 Acts and Resolves No. 50, Sec. 10 is amended to read:

### Sec. 10. CLEAN WATER INITIATIVES

\* \* \*

(c) The sum of \$500,000.00 is appropriated in FY 2022 to the Agency of Natural Resources for forestry access roads, recreation access roads, and water quality improvements. [Repealed.]

\* \* \*

(e) The sum of \$11,000,000.00 is appropriated in FY 2023 to the Agency of Natural Resources for the Department of Environmental Conservation for elean water implementation projects The amount of \$200,000.00 is appropriated in FY 2023 to the Agency of Agriculture, Food and Markets for water quality grants and contracts.

\* \* \*

- (i) The following amounts are appropriated in FY 2023 to the Agency of Natural Resources for the Department of Environmental Conservation for the projects described in this subsection:
- (1) Water Pollution Control Fund, Clean Water State/EPA Revolving Loan Fund (CWSRF) match: \$1,548,219.00
- (2) Municipal Pollution Control Grants, pollution control projects and planning advances for feasibility studies: \$2,715,000.00
- (j)(1) The following amounts are appropriated in FY 2023 to the Vermont Housing and Conservation Board for the projects described in this subsection:
  - (A) Agricultural water quality projects:

\$200,000.00

(B) Land conservation and water quality projects:

\$2,000,000.00

- (2) A grant issued under subdivision (1)(A) of this subsection:
- (A) shall not be considered a State grant under 6 V.S.A. chapter 215, subchapter 3 for purposes of calculating the maximum amount of a State water quality assistance award under 6 V.S.A. § 4824 or 4826; and
- (B) may be used to satisfy a grant recipient's cost share requirements.

Appropriation – FY 2022

\$11,000,000.00 \$10,500,000.00

Appropriation – FY 2023

\$11,000,000.00 \$6,663,219.00

Total Appropriation – Section 10

\$22,000,000.00 \$17,163,219.00

Sec. 9. 2021 Acts and Resolves No. 50, Sec. 11 is amended to read:

### Sec. 11. MILITARY

- (a) The sum of \$900,000.00 is appropriated in FY 2022 to the Department of Military for maintenance, renovations, and ADA compliance at State armories.
- (b) The sum of \$900,000.00 are \$1,100,000.00 is appropriated in FY 2023 to the Department of Military for the projects described in subsection (a) of this section.

Appropriation – FY 2022

\$900,000.00

Appropriation – FY 2023

\$900,000.00 \$1,100,000.00

Total Appropriation – Section 11

\$1,800,000.00 \$2,000,000.00

Sec. 10. 2021 Acts and Resolves No. 50, Sec. 12 is amended to read:

Sec. 12. PUBLIC SAFETY

\* \* \*

- (b) The sum of \$50,000.00 is appropriated in FY 2023 to the Department of Public Safety for a feasibility study for the Vermont Police Academy in Pittsford. The following amounts are appropriated in FY 2023 to the Department of Public Safety for the projects described in this subsection:
  - (1) Pittsford, Vermont Policy Academy, feasibility study: \$50,000.00
  - (2) Williston Public Safety Field Station, construction: \$3,500,000.00

Appropriation – FY 2022

\$6,120,000.00

Appropriation – FY 2023

\$50,000.00 \$3,550,000.00

Total Appropriation – Section 12

\$6,170,000.00 \$9,670,000.00

Sec. 11. 2021 Acts and Resolves No. 50, Sec. 13 is amended to read:

Sec. 13. AGRICULTURE, FOOD AND MARKETS

\* \* \*

(b) The sum of \$350,000.00 \$1,400,000.00 is appropriated in FY 2023 to the Department of Buildings and General Services for the Agency of Agriculture, Food and Markets for the project described in subsection (a) of this section major maintenance, renovation, and modernization planning and design at the Vermont Building at the Eastern States Exhibition.

Appropriation – FY 2022

\$260,000.00

Appropriation – FY 2023

\$350,000.00 \$1,400,000.00

Total Appropriation – Section 13

\$610,000.00 \$1,660,000.00

Sec. 12. 2021 Acts and Resolves No. 50, Sec. 17a is added to read:

Sec. 17a. SERGEANT AT ARMS

The amount of \$185,000.00 is appropriated in FY 2023 to the Sergeant at Arms for upgrades to 2 Governor Aiken Avenue.

Total Appropriation – Section 17a

\$185,000.00

Sec. 13. 2021 Acts and Resolves No. 50, Sec. 17b is added to read:

Sec. 17b. FY 2022 AND FY 2023; AMERICAN RESCUE PLAN ACT; STATE AND LOCAL FISCAL RECOVERY FUND; CAPITAL PROJECTS; AUTHORIZATIONS

- (a) Findings. The General Assembly finds:
- (1) In 2021 Acts and Resolves No. 74, Sec. G.700(c), the General Assembly authorized the Commissioner of Finance and Management to use not more than \$15,000,000.00 in American Rescue Plan Act (ARPA) funds to offset capital funds appropriated to projects supporting water and sewer infrastructure in fiscal year 2022 to the extent feasible under federal law and guidance.
- (2) The Governor's fiscal year 2022–2023 capital budget adjustment report included recommendations for water and sewer infrastructure projects historically funded in the State's capital construction act that could be funded in fiscal years 2022 and 2023 with ARPA funds.
- (3) The General Assembly finds that in addition to the capital projects identified by the Governor's fiscal year 2022–2023 capital budget adjustment report, there are other capital projects that can be funded in fiscal year 2023 with ARPA funds.
- (b) Intent. It is the intent of the General Assembly to authorize certain projects that are eligible for ARPA funds in this act but appropriate the funds for these projects in the FY 2023 Annual Appropriations Act.
- (c) Authorizations. In fiscal years 2022 and 2023, the following capital projects are authorized to be undertaken with funds appropriated in the FY 2023 Annual Appropriations Act:

- (1) In FY 2022 and FY 2023, the Department of Forests, Parks and Recreation is authorized to upgrade forestry access roads, recreation access roads, and make water quality improvements to these roads.
- (2) In FY 2023, in addition to the amounts appropriated in Sec. 10(e) of this act, the Agency of Agriculture, Food and Markets is authorized to issue water quality grants and contracts.
- (3) In FY 2023, in addition to the amounts appropriated in Sec. 10(i)(2) of this act, the Department of Environmental Conservation is authorized to issue municipal pollution control grants.
- (4) In FY 2023, the Department of Forests, Parks and Recreation is authorized to make wastewater repairs and water and sewer infrastructure improvements and upgrades to restrooms and bathhouses at State parks.
- (5) In FY 2023, in addition to the amount appropriated in Sec. 10(j)(1)(A) of this act, the Vermont Housing and Conservation Board is authorized to issue grants for water quality improvement projects.
- (6) In FY 2023, the Vermont Historical Society is authorized to make upgrades and repairs to the HVAC system at the Vermont History Center in Barre.
- (7) The Department of Buildings and General Services is authorized to begin design and construction for the expansion of the State House in Montpelier.
- (8) The Judiciary is authorized to make HVAC improvements to county courthouses.
- Sec. 14. 2021 Acts and Resolves No. 50, Sec. 18 is amended to read:

## Sec. 18. REALLOCATION OF FUNDS; TRANSFER OF FUNDS

(a) The following sums are reallocated to the Department of Buildings and General Services from prior capital appropriations to defray expenditures authorized in Sec. 2 of this act:

\* \* \*

- (4) of the amount appropriated in 2015 Acts and Resolves No. 26, Sec. 2(b)(5) (major maintenance): \$35,475.94
- (5) of the amount appropriated in 2015 Acts and Resolves No. 26, Sec. 2(c)(11) (Southern State Correctional Facility, copper waterline replacement): \$82,851.42

(6) of the amount appropriated in 2016 Acts and Resolves No. 160, Sec. 2(c)(15) (Southern State Correctional Facility, steam line replacement):

\$147,068.63

- (7) of the amount appropriated in 2016 Acts and Resolves No. 160, Sec. 2(c)(16) (Statewide, ADA projects, State-owned buildings and courthouses): \$52,460.30
- (8) of the amount appropriated in 2016 Acts and Resolves No. 160, Sec. 2(c)(19) (Waterbury State Office Complex project, true up): \$11,016.00
- (9) of the amount appropriated in 2016 Acts and Resolves No. 160, Sec. 13(c)(2) (Westminster, DPS Facility, project cost adjustment for unanticipated site conditions and code modifications): \$4,522.99
- (10) of the amount appropriated in 2017 Acts and Resolves No. 84 Sec. 2(b)(2) (Statewide – Major Maintenance): \$53,755.21
- (11) of the amount appropriated in 2017 Acts and Resolves No. 84, Sec. 2(b)(6) (Randolph, Agencies of Agriculture, Food and Markets and of Natural Resources, collaborative laboratory, construction): \$156,275.91
- (12) of the amount appropriated in 2017 Acts and Resolves No. 84, Sec. 2(b)(7) (Springfield, Southern State Correctional Facility, completion of the steamline replacement): \$36,382.55
- (13) of the amount appropriated in 2017 Acts and Resolves No. 84 Sec. 2(b)(9) (Newport, Northern State Correctional Facility Door Control replacement: \$72,287.54
- (14) of the amount appropriated in 2018 Acts and Resolves No. 190, Sec. 2(c)(2) (Statewide, major maintenance): \$26,921.21
- (15) of the amount appropriated in 2018 Acts and Resolves No. 190, Sec. 2(c)(18) (Rutland, Marble Valley Regional Correctional Facility):

\$2,850.00

- (16) of the amount appropriated in 2018 Acts and Resolves No. 190, Sec. 2(c)(8) (Waterbury State Office Complex, Weeks building renovation and fit-up): \$224,387.21
- (17) of the amount appropriated in 2018 Acts and Resolves No. 190, Sec. 2(c)(17) (Waterbury State Office Complex, Stanley and Wasson, demolition of Stanley Hall, and programming, schematic design, and design development for Wasson Hall): \$265,247.20

- (18) of the amount appropriated in 2018 Acts and Resolves No. 190, Sec. 6(a)(9) (E-911 compliance grants): \$39,156.48
- (19) of the amount appropriated in 2018 Acts and Resolves No. 190, Sec. 11(e)(1)(B) (phosphorous removal equipment): \$58,890.00
- (20) of the amount appropriated in 2018 Acts and Resolves No. 190, Sec. 16(c)(a) (NEK fiber network): \$209,291.36
- (21) of the amount appropriated in 2019 Acts and Resolves No. 42, Sec. 2(b)(6) (120 State Street): \$800,000.00
- (22) of the amount appropriated in 2019 Acts and Resolves No. 42, Sec. 10(b)(2) rustic cabin construction): \$775,409.25
- (23) of the amount appropriated in 2019 Acts and Resolves No. 42, Sec. 17(a)(1) (stand-alone digital public address system): \$147,177.00
- (24) of the amount appropriated in 2019 Acts and Resolves No. 42, Sec. 17(b) (stand-alone digital public address system): \$174,888.00
- (25) of the amount appropriated in 2019 Acts and Resolves No. 42, Sec. 3(c)(5), as added by 2020 Acts and Resolves No. 139, Sec. 2 (Windsor and St. Johnsbury, site preparation, relocation, and rebuild of a greenhouse at the Caledonia County Workcamp from the former Southeast State Correctional Facility):

  \$162,872.00

\* \* \*

Total Reallocations and Transfers – Section 18 \$4,198,694.44 \$7,737,808.64 Sec. 15. 2021 Acts and Resolves No. 50, Sec. 19 is amended to read:

### Sec. 19. GENERAL OBLIGATION BONDS AND APPROPRIATIONS

- (a) The State Treasurer is authorized to issue general obligation bonds in the amount of \$123,180,000.00 for the purpose of funding the appropriations of this act. The State Treasurer, with the approval of the Governor, shall determine the appropriate form and maturity of the bonds authorized by this section consistent with the underlying nature of the appropriation to be funded. The State Treasurer shall allocate the estimated cost of bond issuance or issuances to the entities to which funds are appropriated pursuant to this section and for which bonding is required as the source of funds, pursuant to 32 V.S.A. § 954.
- (b) The State Treasurer is authorized to issue additional general obligation bonds in the amount of \$12,840,163.00 that were previously appropriated but unissued under 2021 Acts and Resolves No. 50 for the purpose of funding the appropriations in this act.

- Sec. 16. 2013 Acts and Resolves No. 1, Sec. 100(c), as amended by 2014 Acts and Resolves No. 179, Sec. E.113.1, 2015 Acts and Resolves No. 58, Sec. E.113.1, 2017 Acts and Resolves No. 84, Sec. 29, 2018 Acts and Resolves No. 190, Sec. 18, 2019 Acts and Resolves No. 42, Sec. 25, 2020 Acts and Resolves No. 139, Sec. 19, and 2021 Acts and Resolves No. 50, Sec. 24, is further amended to read:
- (c) Sec. 97 (general obligation debt financing) shall take effect on July 1, 2023 June 30, 2022.
- Sec. 17. 2021 Acts and Resolves No. 50, Sec. 21a is amended to read:

#### Sec. 21a. 13 BALDWIN STREET; SALE OF PROPERTY PROPERTIES

- (a) The Commissioner of Buildings and General Services is authorized to sell the property located at 13 Baldwin Street in Montpelier, Vermont, pursuant to the requirements of 29 V.S.A. § 166. The To the extent that there are sufficient proceeds from the sale shall be appropriated to future capital construction projects, the Department of Buildings and General Services is authorized to use up to \$300,000.00 in FY 2023 for the project described in Sec. 2(c)(1) of this act.
- (b) The Commissioner of Buildings and General Services is authorized to sell the property located at 14–16 Baldwin Street in Montpelier, Vermont, pursuant to the requirements of 29 V.S.A. § 166. The proceeds of the sale of 14–16 Baldwin Street shall be appropriated to future capital construction projects.
- (c) The Commissioner of Buildings and General Services is authorized to sell the property located at 9 Baldwin Street in Montpelier, Vermont, contingent upon the completed relocation of the Office of Legislative Information Technology to 133 State Street. The proceeds from the sale shall be appropriated to future capital construction projects.
- Sec. 18. 2021 Acts and Resolves No. 50, Sec. 25b is added to read:

# Sec. 25b. REDUCING CARBON INTENSITY; STATE BUILDINGS; STATE ENERGY MANAGEMENT PROGRAM; INTENT

- (a) It is the intent of the General Assembly that the Department of Buildings and General Services implement strategies as soon as practicable to reduce carbon intensity in buildings under the jurisdiction of the Department. These strategies may include the use of:
- (1) non-fossil-fuel alternatives when installing or replacing any space conditioning or water heating systems; and

- (2) carbon-storing and least-embodied-carbon materials, as evidenced by appropriate documentation from contractors and suppliers, when constructing, renovating, or substantially repairing a building or facility.
- (b) It is also the intent of the General Assembly that the Department of Forests, Parks and Recreations and the Agency of Transportation use the technical assistance of the State Energy Management Program, created in 29 V.S.A. § 168, for eligible projects.
- Sec. 19. 2021 Acts and Resolves No. 50, Sec. 30a is added to read:

# Sec. 30a. NURSING SCHOOL PROGRAMS; SIMULATION LABORATORIES; REPORT

On or before January 15, 2023, the Vermont State Colleges, Norwich University, and the University of Vermont shall each submit a report to the House Committees on Commerce and Economic Development and on Health Care and to the Senate Committees on Economic Development, Housing and General Affairs and on Health and Welfare detailing the infrastructure and programming needs, estimated costs, and timeline to renovate or construct nursing simulation laboratories in order to expand student enrollment at nursing programs in the State.

Sec. 20. 2020 Acts and Resolves No. 154, E.126.3, as amended by 2021 Acts and Resolves No. 50, Sec. 31, is further amended to read:

# Sec. E.126.3 GENERAL ASSEMBLY; STATE BUILDINGS; USE OF SPACE; AUTHORITY OF SERGEANT AT ARMS

- (a) Notwithstanding the provisions of 29 V.S.A. § 165 and any other provision of law to the contrary, in order to perform its constitutional duties, the Legislative Branch shall have exclusive use of alternative locations during the 2021–22 legislative biennium, including the following:
  - (1) 133 State Street:
    - (A) Basement: rooms 012, 016, and 021.
    - (B) First Floor: rooms 121 and 126.
    - (C) Fourth Floor: board room.
  - (2) 109 State Street:
    - (A) Basement: rooms B07 and B015 and surrounding space;
    - (B) Second floor: rooms 264, 267, 268, and 270.
    - (C) Fourth floor: conference room.
  - (3) 111 State Street: library stacks room on the second floor.

- (b) Notwithstanding the provisions of 29 V.S.A. § 165 and any other provision of law to the contrary, in order to perform its constitutional duties, beginning July 1, 2021, the Legislative Branch shall have the exclusive use of the following space:
  - (1) 2 Aiken Street: entire building.
  - (2) 4 Aiken Street: entire building.
  - (3) 133 State Street:
    - (A) Basement: rooms 015 and 022.
    - (B) First Floor: rooms 122 and 125.
- (c) <u>Beginning on January 1, 2023 and ending on June 30, 2023, notwithstanding the provisions of 29 V.S.A. § 165 and any other provision of law to the contrary, in order to perform its constitutional duties, the Legislative Branch shall have exclusive use of rooms 264, 267, 268, and 270 on the second floor of 109 State Street.</u>
- (d) The Sergeant at Arms and the Commissioner of Buildings and General Services shall consider ways to address any disruption to the functionality of the Executive and Legislative Branches in shared State building space.
- (d)(e) The authority of the Sergeant at Arms set forth in 2 V.S.A. chapter 62 shall apply in any rooms or spaces occupied by the Legislative Branch.
- Sec. 21. 2019 Acts and Resolves No. 42, Sec. 10 is amended to read:
  - Sec. 10. NATURAL RESOURCES

\* \* \*

(b) The following sums are appropriated in FY 2020 to the Agency of Natural Resources for the Department of Forests, Parks and Recreation for the following projects:

\* \* \*

(2) Rustic Cabin Construction Program: \$

<del>\$797,586.00</del> \$22,176.75

\* \* \*

#### Sec. 22. EFFECTIVE DATE

This act shall take effect on passage.

# **Report of Committee of Conference**

S. 53.

An act relating to exempting feminine hygiene products from the Vermont Sales and Use Tax.

To the Senate and House of Representatives:

The Committee of Conference to which were referred the disagreeing votes of the two Houses upon House Bill entitled:

S.53. An act relating to exempting feminine hygiene products from the Vermont Sales and Use Tax.

Respectfully reports that it has met and considered the same and recommends that the Senate recede from its proposal of amendment and that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 32 V.S.A. § 5811 is amended to read:

# § 5811. DEFINITIONS

The following definitions shall apply throughout As used in this chapter unless the context requires otherwise:

\* \* \*

- (22) "Affiliated group" means a group of two or more corporations in which more than 50 percent of the voting stock of each member corporation is directly or indirectly owned by a common owner or owners, either corporate or noncorporate, or by one or more of the member corporations, but shall exclude overseas business organizations or foreign corporations and corporations taxable under 8 V.S.A. § 6014.
- (23) "Unitary business" means one or more related business organizations engaged in business activity both within and outside the State among which there exists a unity of ownership, operation, and use; or an interdependence in their functions.
- (24) "Overseas business organization" means a business organization that ordinarily has 80 percent or more of its payroll and property outside the 50 states and the District of Columbia. [Repealed.]

\* \* \*

## Sec. 2. 32 V.S.A. § 5832(2)(C)–(E) are amended to read:

- (C) For C corporations with Vermont gross receipts from \$0-\$2,000,000.00 \$0.00-\$500,000.00, the greater of the amount determined under subdivision (1) of this section or \$300.00 \$100.00; or
- (D) For C corporations with Vermont gross receipts from \$2,000,001.00-\$5,000,000.00 \$500,001.00-\$1,000,000.00, the greater of the amount determined under subdivision (1) of this section or \$500.00; or
- (E) For C corporations with Vermont gross receipts from \$1,000,001.00-\$5,000,000.00, the greater of the amount determined under subdivision (1) of this section or \$2,000.00; or
- (F) For C corporations with Vermont gross receipts from \$5,000,001.00-\$300,000,000.00, the greater of the amount determined under subdivision (1) of this section or \$6,000.00; or
- (E)(G) For C corporations with Vermont gross receipts greater than \$5,000,000.00 \$300,000,000.00, the greater of the amount determined under subdivision (1) of this section or \$750.00 \$100,000.00.

## Sec. 3. 32 V.S.A. § 5833(a) is amended to read:

- (a) If the income of a taxable corporation is derived from any trade, business, or activity conducted entirely within this State, the Vermont net income of the corporation shall be allocated to this State in full. If the income of a taxable corporation is derived from any trade, business, or activity conducted both within and outside this State, the amount of the corporation's Vermont net income that shall be apportioned to this State, so as to allocate to this State a fair and equitable portion of that income, shall be determined by multiplying that Vermont net income by the arithmetic average of the following factors, with the sales factor described in subdivision (3) of this subsection double-weighted:
- (1) the average of the value of all the real and tangible property within this State (A) at the beginning of the taxable year and (B) at the end of the taxable year (but the Commissioner may require the use of the average of such value on the 15th or other day of each month, in cases where he or she determines that such computation is necessary to more accurately reflect the average value of property within Vermont during the taxable year), expressed as a percentage of all such property both within and outside this State;
- (2) the total wages, salaries, and other personal service compensation paid during the taxable year to employees within this State, expressed as a percentage of all such compensation paid whether within or outside this State; and

- (3) the gross sales, or charges for services performed, within this State, expressed as a percentage of such sales or charges whether within or outside this State.
  - (A)(1) Sales of tangible personal property are made in this State if:
- (i) the property is delivered or shipped to a purchaser, other than the U.S. government, who takes possession within this State, regardless of f.o.b. point or other conditions of sale; or
- (ii) the property is shipped from an office, store, warehouse, factory, or other place of storage in this State; and
  - (I) the purchaser is the U.S. government; or
- (II) the corporation is not taxable in the State in which the purchaser takes possession.
- (B)(2) Sales, other than the sale of tangible personal property, are in this State if the taxpayer's market for the sales is in this State. The taxpayer's market for sales is in this State:
- (i)(A) in the case of sale, rental, lease, or license of real property, if and to the extent the property is located in this State;
- (ii)(B) in the case of rental, lease, or license of tangible personal property, if and to the extent the property is located in this State;
- (iii)(C) in the case of sale of a service, if and to the extent the service is delivered to a location in this State; and
  - (iv)(D) in the case of intangible property:
- (1)(i) that is rented, leased, or licensed, if and to the extent the property is used in this State, provided that intangible property utilized in marketing a good or service to a consumer is "used in this State" if that good or service is purchased by a consumer who is in this State; and
- (II)(ii) that is sold, if and to the extent the property is used in this State, provided that:
- (aa)(I) a contract right, government license, or similar intangible property that authorizes the holder to conduct a business activity in a specific geographic area is "used in this State" if the geographic area includes all or part of this State;

(bb)(II) receipts from intangible property sales that are contingent on the productivity, use, or disposition of the intangible property shall be treated as receipts from the rental, lease, or licensing of such intangible property under subdivision (iv)(I)(D)(i) of this subdivision (B)(2); and

(ee)(III) all other receipts from a sale of intangible property shall be excluded from the numerator and denominator of the receipts factor.

- (C)(3) If the state or states of assignment under subdivision (B)(2) of this subsection cannot be determined, the state or states of assignment shall be reasonably approximated.
- (D)(4) If the taxpayer is not taxable in a state to which a receipt is assigned under subdivision (B)(2) or (C)(3) of this subsection, or if the state of assignment cannot be determined under subdivision (B)(2) of this subsection or reasonably approximated under subdivision (C)(3) of this subsection, such receipt shall be excluded from the denominator of the receipts factor.
- (E)(5) The Commissioner of Taxes shall adopt regulations as necessary to carry out the purposes of this section.
- (6) A taxable corporation subject to apportionment under this section shall report to the Commissioner of Taxes:
- (A) the average of the value of all the real and tangible property within this State at the beginning of the taxable year and at the end of the taxable year, provided the Commissioner may require the use of the average of the value on the 15th or other day of each month in cases where the Commissioner determines that the computation is necessary to more accurately reflect the average value of property within Vermont during the taxable year, expressed as a percentage of all property both within and outside this State; and
- (B) the total wages, salaries, and other personal service compensation paid to employees within this State during the taxable year, expressed as a percentage of all compensation paid, whether within or outside this State.
- Sec. 4. 32 V.S.A. § 5862(d) is amended to read:
- (d) A taxable corporation that is part of an affiliated group engaged in a unitary business shall be treated as a single taxpayer and shall file a group return containing the combined net income of the affiliated group and such other informational returns as the Commissioner shall require by rule. A unitary combined return shall include the income and apportionment factors of any taxable corporation incorporated in the United States or formed under the

laws of any state, the District of Columbia, or any territory or possession of the United States and in a unitary relationship with the taxpayer. The income, gain, or losses from members of a combined group shall be combined to the extent allowed under the Internal Revenue Code for consolidated filing as if the combined group was a consolidated filing group, provided that a state tax credit shall not be combined and shall be limited to the member to which the credit is attributed.

#### Sec. 5. TRANSITION FROM JOYCE TO FINNIGAN METHOD

For taxable years beginning on and after January 1, 2023, for purposes of determining whether sales are in Vermont and are included in the numerator of the sales apportionment factor, if the activities of any member of a unitary group create nexus with this State, then sales of tangible personal property into Vermont from outside the State by all members of the unitary group shall be included in the Vermont sales factor numerator.

#### Sec. 6. RULEMAKING; REPORT

The Department of Taxes shall adopt rules relating to the unitary combined reporting requirements imposed under this act. The rules required under this section shall include a change from the Joyce to the Finnigan approach to applying Vermont jurisdiction to corporations within a unitary group. The Department shall report to the House Committee on Ways and Means and the Senate Committee on Finance on or before January 15, 2024 on the Department's proposed rules and any recommendations for legislation with respect to unitary combined reporting.

Sec. 7. 32 V.S.A. § 5824 is amended to read:

### § 5824. ADOPTION OF FEDERAL INCOME TAX LAWS

The statutes of the United States relating to the federal income tax, as in effect on March 31, 2021 December 31, 2021, but without regard to federal income tax rates under 26 U.S.C. § 1, are hereby adopted for the purpose of computing the tax liability under this chapter, and shall continue in effect as adopted until amended, repealed, or replaced by act of the General Assembly.

## Sec. 8. 32 V.S.A. § 7402(8) is amended to read:

(8) "Laws of the United States" means the U.S. Internal Revenue Code of 1986, as amended through December 31, 2020 2021. As used in this chapter, "Internal Revenue Code" has the same meaning as "laws of the United States" as defined in this subdivision. The date through which amendments to the U.S. Internal Revenue Code of 1986 are adopted under this subdivision shall continue in effect until amended, repealed, or replaced by act of the General Assembly.

#### Sec. 9. EFFECTIVE DATES

- (a) This section shall take effect on passage.
- (b) Secs. 1–6 (corporate income tax) shall take effect on January 1, 2023 and shall apply to taxable years beginning on and after January 1, 2023.
- (c) Notwithstanding 1 V.S.A. § 214, Secs. 7 and 8 (annual link to federal statutes) shall take effect retroactively on January 1, 2022 and shall apply to taxable years beginning on and after January 1, 2021.

And that after passage the title of the bill be amended to read:

An act relating to changes to Vermont corporate income tax and conformity to federal tax laws.

ANN E. CUMMINGS RANDOLPH D. BROCK RUTH E. HARDY

Committee on the part of the Senate

JANET ANCEL EMILIE K. KORNHEISER SCOTT L. BECK

Committee on the part of the House

#### H. 720.

An act relating to the system of care for individuals with developmental disabilities.

## To the Senate and House of Representatives:

The Committee of Conference to which were referred the disagreeing votes of the two Houses upon House Bill entitled:

H.720. An act relating to the system of care for individuals with developmental disabilities.

Respectfully reports that it has met and considered the same and recommends that the Senate recede from its proposal of amendment and that the bill be amended by striking out Sec. 3, report; case manager quality assurance review, in its entirety and inserting in lieu thereof the following:

## Sec. 3. REPORT; QUALITY ASSURANCE REVIEW

- (a) On or before November 15, 2022, the Department of Disabilities, Aging, and Independent Living shall submit a written report to the House Committee on Human Services and to the Senate Committee on Health and Welfare regarding the oversight of services for individuals with developmental disabilities. The report shall, at a minimum:
- (1) identify the current level of quality service reviews required by the Department for home- and community-based services provided by the designated and specialized service agencies and other contracted agencies that provide services to individuals with developmental disabilities and recommend any modifications to these requirements or processes; and
- (2) identify the current requirements for the designated and specialized service agencies and other providers to perform on-site visits to individuals with a developmental disability receiving Medicaid-funded residential services, including the residences of individuals residing with shared living providers; the residences of individuals receiving services in their own home or the home of their family; and the residences of individuals residing in residential care homes, therapeutic community residences, nursing facilities, and any other residential settings.
- (b) On or before January 15, 2023, the Department of Disabilities, Aging, and Independent Living shall submit a written report to the House Committee on Human Services and to the Senate Committee on Health and Welfare regarding the oversight of services for individuals with developmental disabilities. The report shall develop an implementation plan that shall address the fiscal and workforce requirements for conducting a minimum of at least one annual on-site quality assurance and improvement visit by the Department to the designated and specialized service agencies and other providers serving individuals with developmental disabilities to address the quality of home- and community-based services, including health and safety, in accordance with personalized service plans for the individuals served.

CHERYL M. HOOKER RUTH E. HARDY JOSHUA TERENZINI

Committee on the part of the Senate

THERESA A. WOOD FRANCIS M. MCFAUN DANIEL A. NOYES

Committee on the part of the House

An act relating to making appropriations for the support of government.

(For text of Report of the Committee of Conference see Addendum to Senate Calendar for May 10, 2022)

## CONCURRENT RESOLUTIONS FOR NOTICE

#### **Concurrent Resolutions For Notice Under Joint Rule 16**

The following joint concurrent resolutions have been introduced for approval by the Senate and House. They will be adopted by the Senate unless a Senator requests floor consideration before the end of the session of the next legislative day. Requests for floor consideration should be communicated to the Secretary's Office.

**S.C.R. 22 - 23** (For text of Resolutions, see Addendum to Senate Calendar for May 10, 2022)

**H.C.R. 170 - 171** (For text of Resolutions, see Addendum to House Calendar for May 10, 2022)

#### **CONFIRMATIONS**

The following appointments will be considered by the Senate, as a group, under suspension of the Rules, as moved by the President *pro tempore*, for confirmation together and without debate, by consent thereby given by the Senate. However, upon request of any senator, any appointment may be singled out and acted upon separately by the Senate, with consideration given to the report of the Committee to which the appointment was referred, and with full debate; and further, all appointments for the positions of Secretaries of Agencies, Commissioners of Departments, Judges, Magistrates, and members of the Public Utility Commission shall be fully and separately acted upon.

<u>James Riley Allen</u> of Montpelier – Member, Public Utility Commission – By Sen. Bray for the Committee on Finance. (5/3/22)

<u>Jennifer Samuelson</u> of Shelburne – Secretary, Agency of Human Services – By Sen. Lyons for the Committee on Health and Welfare. (5/4/22)

<u>Thomas Walsh</u> of Colchester – Member, Vermont Green Mountain Care Board – By Sen. Hardy for the Committee on Health and Welfare. (5/4/22)

<u>Daniel P. Richardson</u> of Montpelier – Superior Court Judge – By Sen. Baruth for the Committee on Judiciary. (5/6/22)

Shirley Jefferson of South Royalton – Member, State Police Advisory Commission – By Sen. Clarkson for the Committee on Government Operations. (4/19/22)

Mary Jean Wasik of Pittsford – Member, Human Services Board – By Sen. Terenzini for the Committee on Health and Welfare. (4/19/22)

Michael Donohue of Shelburne – Chair, Human Services Board – By Sen. Hardy for the Committee on Health and Welfare. (4/27/22)

Caroline Carpenter of Salisbury – Member, Vermont Economic Development Authority – By Sen. Hardy for the Committee on Finance. (4/28/22)

Peter Gregory of Hartland – Member, State Infrastructure Bank Board – By Sen. Sirotkin for the Committee on Finance. (4/28/22)

Karyn Hale of Lyndonville – Member, Vermont Economic Development Authority – By Sen. Hardy for the Committee on Finance. (4/28/22)

Thomas Leavitt of Waterbury – Member, Vermont Housing Finance Agency – By Sen. Cummings for the Committee on Finance. (4/28/22)

Dr. Audra Pinto of Essex Junction – Member, State Board of Health – By Sen. Hooker for the Committee on Health and Welfare. (4/29/22)

Bruce Wilson of Winooski – Member, Human Rights Commission – By Sen. Benning for the Committee on Judiciary. (5/4/22)

Brad Aldrich of Shelburne – Member, Natural Resources Board – By Sen. Bray for the Committee on Natural Resources and Energy. (5/10/22)

Eric Clifford of Starksboro – Member, Vermont Citizens Advisory Committee on Lake Champlain – By Sen. McCormack for the Committee on Natural Resources and Energy. (5/10/22)

Wayne Elliot of Essex Junction – Member, Vermont Citizens Advisory Committee on Lake Champlain – By Sen. McCormack for the Committee on Natural Resources and Energy. (5/10/22)

Robert Fischer of Barre – Member, Vermont Citizens Advisory Committee on Lake Champlain – By Sen. McCormack for the Committee on Natural Resources and Energy. (5/10/22)

Lori Fisher of Williston – Member, Vermont Citizens Advisory Committee on Lake Champlain – By Sen. McCormack for the Committee on Natural Resources and Energy. (5/10/22)

Tom Giffin of Rutland – Member, Parole Board – By Sen. Benning for the Committee on Institutions. (5/10/22)

Gary Moore of Bradford – Member, Connecticut River Valley Flood Control Commission – By Sen. MacDonald for the Committee on Natural Resources and Energy. (5/10/22)

Mark Naud of South Hero – Member, Vermont Citizens Advisory Committee on Lake Champlain – By Sen. McCormack for the Committee on Natural Resources and Energy. (5/10/22)

Denise Smith of St. Albans – Member, Vermont Citizens Advisory Committee on Lake Champlain – By Sen. McCormack for the Committee on Natural Resources and Energy. (5/10/22)

Hilary Solomon of Middletown Springs – Member, Vermont Citizens Advisory Committee on Lake Champlain – By Sen. McCormack for the Committee on Natural Resources and Energy. (5/10/22)

Jeff Wennberg of Rutland – Member, Vermont Citizens Advisory Committee on Lake Champlain – By Sen. McCormack for the Committee on Natural Resources and Energy. (5/10/22)

Glenn Boyde of Colchester – Member, State Police Advisory Committee – By Sen. White for the Committee on Government Operations. (5/11/22)

John Filipek of Jericho – Member, State Police Advisory Committee – By Sen. Collamore for the Committee on Government Operations. (5/11/22)

Amy Richardson of Woodstock – Member, Vermont Housing and Conservation Board – By Sen. Starr for the Committee on Agriculture. (5/11/22)

#### JFO NOTICE

Grants and Positions that have been submitted to the Joint Fiscal Committee by the Administration, under 32 V.S.A. §5(b)(3):

JFO #3096 – Ten (10) limited-service positions to the Agency of Human Services, Department of Health to support the Public Health Emergency Response Supplemental Award for response to the Covid-19 pandemic. Funded by previously approved JFO grant #2070. Positions funded through 6/30/2023.

[Received April 11, 2022]

JFO #3097 – Two (2) limited-service positions to the Vermont Agency of Human Services, Department of Health funded through a Substance Abuse Block grant supplement which was part of the American Recovery Act funding. Positions to help relieve the increase of substance abuse due to isolation during the Covid-19 pandemic. One (1) Substance Use Information Specialist, and one (1) Public Health Analyst funded through 9/30/2025.

[Received April 11, 2022]

JFO #3098 – One (1) limited-service position, Environmental Analyst IV, to the Agency of Natural Resources, Department of Environmental Conservation. This position will assist with coordination of the \$10M Regional Partnership Program grant which supports DEC's work on creative and innovative approaches to water quality. Position funded through previously approved grant #2762 through 12/31/2024.

[Received April 18, 2022]