## House Calendar

Friday, May 14, 2021

#### 129th DAY OF THE BIENNIAL SESSION

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#### ORDERS OF THE DAY

#### ACTION CALENDAR

#### **Action Postponed Until May 14, 2021**

#### **Senate Proposal of Amendment**

H. 426

An act relating to addressing the needs and conditions of public school facilities in the State

The Senate proposes to the House to amend the bill as follows:

<u>First</u>: In Sec. 1, findings; intent, in the section heading, by inserting <u>; Purpose</u> after "Intent" and by adding a subsection (e) to read as follows:

(e) The purpose of the funding appropriated in this act is to enable supervisory unions and supervisory districts to utilize their Elementary and Secondary School Emergency Relief Fund allocations to improve the conditions for health and safety of students and staff, to address other eligible facilities needs, and to position the State in addressing the backlog of school facilities needs in an efficient and equitable manner.

<u>Second</u>: In Sec. 2, school construction; facilities standards; Capital Outlay Financing Formula; Agency of Education; State Board of Education; update, in subsection (c), by striking out "<u>State Board</u>" and inserting in lieu thereof <u>Agency of Education</u> and by inserting <u>to the State Board</u> after "<u>technical</u> assistance"

<u>Third</u>: By striking out Sec. 3, school facilities conditions assessment; Agency of Education; Department of Buildings and General Services, in its entirety and inserting in lieu thereof the following:

- Sec. 3. SCHOOL FACILITIES INVENTORY AND CONDITIONS
  ASSESSMENT; AGENCY OF EDUCATION; DEPARTMENT OF
  BUILDINGS AND GENERAL SERVICES; REPORT
- (a) On or before September 1, 2021, the Secretary of Education, in coordination with the Commissioner of Buildings and General Services, shall issue a request for proposal for a school facilities inventory and conditions assessment to ascertain the extent of need for additional support to school districts as a result of the COVID-19 pandemic and to inform the Agency of Education of the statewide school facilities needs and costs.
- (b) The Secretary of Education shall contract with an independent third party to conduct the inventory and assessment described in subsection (a) of

- this section. The inventory shall be completed on or before January 15, 2022, and the assessment shall be completed on or before October 1, 2022.
- (c) The independent third party hired pursuant to subsection (b) of this section shall conduct the inventory and assessment in two phases.
- (1) the inventory phase of the contract shall include collecting information about the current state of school facilities and immediate plans to invest in school facilities, including:
- (A) general information about facilities, age of buildings, and major mechanical systems;
- (B) a review of school facility conditions, space utilization, and suitability of the facility and its spaces to deliver educational and support services;
- (C) building systems' condition and performance to address the health and safety of students and employees, including energy efficiency improvements and indoor air quality, accessibility to and within buildings, and condition of technology systems, and;
- (D) a review of any information collected by Efficiency Vermont about school building systems as part of the School Indoor Air Quality Program, as established in 2020 Acts and Resolves No. 120, Sec. A.51.
  - (2) the assessment phase of the contract shall include:
- (A) A planning phase that utilizes the expertise of the consultant and other stakeholders to finalize the evaluation criteria and methodology for the collection of data.
- (B) Sufficient information to assist the General Assembly to establish a ranking system based on categories to prioritize schools with the highest needs for future school construction funding. The categories shall include:
  - (i) capacity and utilization;
  - (ii) safety and security infrastructure;
  - (iii) accessibility;
  - (iv) technology infrastructure;
- (v) capacity to deliver STEAM (science, technology, engineering, arts, and math) programming; and
- (vi) building systems' condition and performance, including energy efficiency improvements and indoor air quality to address the health and safety of students and employees.

- (d) The Secretary is authorized to use not more than \$2,500,000.00 from the amount allocated to the Agency of Education from the Elementary and Secondary School Emergency Relief Fund pursuant to Section 2001(c) of the American Rescue Plan Act of 2021, Pub. L. No. 117-2 to conduct the inventory and assessment described in this section.
- (e) The Agency of Education shall create a database to enter the information from the assessment described in subsection (a) of this section. This information shall include a school's physical address and GIS coordinates.
- (f) On or before January 15, 2022, the Secretary of Education shall submit a report to the House and Senate Committees on Education presenting the findings of the inventory described in subsection (a) of this section and a progress update on the assessment phase.
- (g) As used in this section, "school" means a public school as defined in 16 V.S.A. § 11.

<u>Fourth</u>: By striking out Sec. 8, effective dates, in its entirety and inserting in lieu thereof the following:

Sec. 8. 16 V.S.A. § 559 is amended to read:

#### § 559. PUBLIC BIDS

- (a) Cost threshold. When the cost exceeds \$15,000.00 \$40,000.00, a school board or supervisory union board shall publicly advertise or invite three or more bids from persons deemed capable of providing items or services if costs are in excess of \$15,000.00 \$40,000.00 for any of the following:
- (1) the construction, purchase, lease, or improvement of any school building;
- (2) the purchase or lease of any item or items required for supply, equipment, maintenance, repair, or transportation of students; or
  - (3) a contract for transportation, maintenance, or repair services.

\* \* \*

## Sec. 9. SCHOOL FACILITIES; HEALTH AND SAFETY PROJECTS; COVID-19

(a) On or before September 30, 2023, the Agency of Education shall contract with an independent third party to assist any school district using funds allocated to it from the Elementary and Secondary School Emergency Relief Fund pursuant to Section 2001(d) of the American Rescue Plan Act of 2021, Pub. L. No. 117-2 and any other federal sources, to improve the

overall health and safety of any of the district's school facilities as a result of the COVID-19 pandemic. The contractor's responsibilities shall include:

- (1) project coordination;
- (2) serving as a liaison:
- (A) between the school district, the Agency of Education, the Department of Health, and any other relevant entities in the State that may be leveraged to support the work, including to coordinate the use of federal funding programs and maximize funding, labor, and equipment resources;
  - (B) between the school district and the Agency of Education to:
- (i) facilitate the district prioritization of school safety and health issues;
- (ii) support a school district, in coordination with the Agency of Education, in defining their investment strategies for the improvement of school facilities in a manner consistent with the intent and purpose of any funding source; and
- (iii) develop communications to support the prioritization of projects; and
- (iv) provide status updates and a final report on project work to the school district and the Agency of Education, including recommendations on how to maintain the facility after the performance period of the grant funds.
- (b)(1) The Agency of Education is authorized to allocate not more than \$500,000.00 of the amount allocated to the Agency of Education from the Elementary and Secondary School Emergency Relief Fund pursuant to Section 2001(c) of the American Rescue Plan Act of 2021, Pub. L. No. 117-2 for the purpose described in subsection (a) of this section.
- (2) The Agency of Education shall reserve not more than \$1,000,000.00 from the amount allocated to the Agency of Education from the Elementary and Secondary School Emergency Relief Fund pursuant to Section 2001(c) of the American Rescue Plan Act of 2021, Pub. L. No. 117-2 if a school district has used all of the funds allocated to it from the Elementary and Secondary School Emergency Relief Fund pursuant to Section 2001(d) of the American Rescue Plan Act of 2021, Pub. L. No. 117-2 and needs additional funding to plan and implement improvements to its facilities pursuant to this section.

## Sec. 10. STATE ENERGY MANAGEMENT PROGRAM; FINANCING FOR SCHOOLS

On or before January 15, 2023, the Agency of Education, in coordination

with the Department of Buildings and General Services, shall submit a report to the House Committees on Corrections and Institutions and on Education and the Senate Committees on Education and on Institutions to determine how the State Energy Management Program, established in 29 V.S.A. § 168, shall support schools to implement needed energy efficiency and conservation measures, including those identified in the inventory and assessment required by Sec. 3 of this act.

## Sec. 11. RENEWABLE AND EFFICIENT HEATING SYSTEMS IN SCHOOLS; GRANT PROGRAM; EFFICIENCY VERMONT

- (a) Program established. In fiscal year 2022, there is established the Renewable and Efficiency Heating Systems Grant Program (Program) to award grants for renewable and efficient heating systems in schools. Renewable and efficient heating systems grants shall be used to make necessary improvements to address building systems in covered schools to improve health, safety, and efficiency in response to the COVID-19 emergency.
- (b) Definition. As used in this section, "covered school" means public schools and approved independent schools as defined under 16 V.S.A. § 11.
  - (c) Administration; implementation.
    - (1) Efficiency Vermont shall administer the Program, which shall:
      - (A) provide consulting services to covered schools;
- (B) award grant funds to covered schools of not more than 50 percent of the total cost for the improvement or repair of existing heating systems, with a focus on renewable energy systems, energy efficiency, and providing appropriate space conditioning; and
- (C) award grant funds to covered schools for the installation of renewable or efficiency electric space heating and conditioning systems.
- (2) Grant program design. Efficiency Vermont, in consultation with the Agency of Education; the Vermont Superintendents Association; and experts in the field of thermal enclosure, energy efficiency, and renewable building space systems, shall design the Program. The Program design shall establish:
- (A) an outreach and education plan, including specific tactics to reach and support all covered schools;
- (B) an equitable system for distributing grants statewide based on geographic location, school size, grant dollar amount, and assessed need, with an emphasis on schools that may not have administrative support to apply for grants; and

(C) guidelines for thermal enclosure and renewable and energy efficiency buildings systems resilience, durability, health, and efficiency measures and costs that will be eligible for grant funding.

#### (d) Costs and fees.

- (1) Efficiency Vermont is authorized to use up to \$150,000.00 of the amounts appropriated to the Program for direct labor costs.
- (2) As the entity appointed to serve as Efficiency Vermont, the Vermont Energy Investment Corp. (VEIC) is also authorized to collect their federal-approved indirect rate of 9.3 percent on the funds expended in this section.
- (3) Nothing shall prohibit Efficiency Vermont from supplementing total project costs completed under this section with a portion of its Public Utility Commission-approved budget for the purpose of achieving higher levels of efficiency and claiming efficiency savings toward the completing of performance targets pursuant to 30 V.S.A. § 209(d).
- (e) Coordination. Efficiency Vermont shall coordinate with the Agency of Education and any other State entities and agencies working with covered schools to provide grants for the Program.
- (f) Disclosures. Efficiency Vermont shall require that any school that receives a grant through the Program shall authorize Efficiency Vermont to release the school name and grant amount in any report requested by the General Assembly.
- (g) Funding. During the 2022 legislative session, the General Assembly shall determine the source of funding for the Program and the necessary reporting requirements.

## Sec. 12. RADON TESTING; SCHOOL FACILITIES; DEPARTMENT OF HEALTH

- (a) On or before January 15, 2023, each public school, as defined in 16 V.S.A. § 11, shall perform a radon measurement in accordance with the ANSI/AARST protocol for conducting Radon and Radon Decay Products in Schools and Large Buildings (MALB-2014) on any facility that has not had a test completed in five or more years.
- (b) Each public school shall make available the results of the radon measurement described in subsection (a) of this section to each employee and student at the school.

#### Sec. 13. EFFECTIVE DATE

This act shall take effect on passage.

(For text see House Journal March 18, 2021)

#### **NEW BUSINESS**

#### **Third Reading**

S. 47

An act relating to motor vehicle manufacturers, dealers, and warranty or service facilities

#### **Favorable with Amendment**

S. 3

An act relating to competency to stand trial and insanity as a defense

- **Rep. LaLonde of South Burlington,** for the Committee on Judiciary, recommends that the House propose to the Senate that the bill be amended by striking all after the enacting clause and inserting in lieu thereof the following:
  - \*\*\* Competency to Stand Trial and Sanity at the Time of the Offense \*\*\*
- Sec. 1. 13 V.S.A. § 4816 is amended to read:
- § 4816. SCOPE OF EXAMINATION; REPORT; EVIDENCE
- (a) Examinations provided for in section 4815 of this title shall have reference to one or both of the following:
- (1) mental Mental competency of the person examined to stand trial for the alleged offense; and.
- (2) sanity Sanity of the person examined at the time of the alleged offense.
- (b) A competency evaluation for an individual thought to have a developmental disability shall include a current evaluation by a psychologist skilled in assessing individuals with developmental disabilities.
- (c)(1) As soon as practicable after the examination has been completed, the examining psychiatrist or, if applicable under subsection 4816(b) of this title, the psychiatrist and the psychologist, if applicable, shall prepare a report containing findings in regard to each of the matters listed in applicable provisions of subsection (a) of this section. The report shall be transmitted to the court issuing the order for examination, and copies of the report sent to the State's Attorney, and, to the respondent, to the respondent's attorney if the respondent is represented by counsel, to the Commissioner of Mental Health, and, if applicable, to the Department of Disabilities, Aging, and Independent Living.

(2) If the court orders examination of both the person's competency to stand trial and the person's sanity at the time of the alleged offense, those opinions shall be presented in separate reports and addressed separately by the court. In such cases, the examination of the person's sanity shall only be undertaken if the psychiatrist or, if applicable under subsection 4816(b) of this title, the psychiatrist and the psychologist are able to form the opinion that the person is competent to stand trial, unless the defendant requests that the examinations occur concurrently. If the evaluation of the defendant's sanity at the time of the alleged offense does not occur until the defendant is deemed competent to stand trial, the psychiatrist or, if applicable under subsection 4816(b) of this title, the psychiatrist and the psychologist shall make a reasonable effort to collect and preserve any evidence necessary to form an opinion as to sanity if the person regains competence.

\* \* \*

#### Sec. 2. 13 V.S.A. § 4820 is amended to read:

#### § 4820. HEARING REGARDING COMMITMENT

- (a) When a person charged on information, complaint, or indictment with a criminal offense:
- (1) Is reported by the examining psychiatrist following examination pursuant to sections 4814–4816 of this title to have been insane at the time of the alleged offense.
- (2) Is found upon hearing pursuant to section 4817 of this title to be incompetent to stand trial due to a mental disease or mental defect.
- (3) Is not indicted upon hearing by grand jury by reason of insanity at the time of the alleged offense, duly certified to the court.
- (4) Upon trial by court or jury is acquitted by reason of insanity at the time of the alleged offense; the court before which such person is tried or is to be tried for such offense, shall hold a hearing for the purpose of determining whether such person should be committed to the custody of the Commissioner of Mental Health. Such person may be confined in jail or some other suitable place by order of the court pending hearing for a period not exceeding 15 days.
- (b) When a person is found to be incompetent to stand trial, has not been indicted by reason of insanity for the alleged offense, or has been acquitted by reason of insanity at the time of the alleged offense, the person shall be entitled to have counsel appointed from Vermont Legal Aid to represent the person. The Department of Mental Health and, if applicable, the Department of Disabilities, Aging, and Independent Living shall be entitled to appear and call witnesses at the proceeding.

Sec. 3. 13 V.S.A. § 4822 is amended to read:

#### § 4822. FINDINGS AND ORDER; PERSONS WITH A MENTAL ILLNESS

- (a) If the court finds that the person is a person in need of treatment or a patient in need of further treatment as defined in 18 V.S.A. § 7101, the court shall issue an order of commitment directed to the Commissioner of Mental Health that shall admit the person to the care and custody of the Department of Mental Health for an indeterminate period. In any case involving personal injury or threat of personal injury, the committing court may issue an order requiring a court hearing before a person committed under this section may be discharged from custody.
- (b) An order of commitment issued pursuant to this section shall have the same force and effect as an order issued under 18 V.S.A. §§ 7611–7622, and a person committed under this order shall have the same status and the same rights, including the right to receive care and treatment, to be examined and discharged, and to apply for and obtain judicial review of his or her case, as a person ordered committed under 18 V.S.A. §§ 7611–7622.
- (c)(1) Notwithstanding the provisions of subsection (b) of this section, at least 10 days prior to the proposed discharge of any person committed under this section, the Commissioner of Mental Health shall give notice of the discharge to the committing court and State's Attorney of the county where the prosecution originated. In all cases requiring a hearing prior to discharge of a person found incompetent to stand trial under section 4817 of this title, the hearing shall be conducted by the committing court issuing the order under that section. In all other cases, when the committing court orders a hearing under subsection (a) of this section or when, in the discretion of the Commissioner of Mental Health, a hearing should be held prior to the discharge, the hearing shall be held in the Family Division of the Superior Court to determine if the committed person is no longer a person in need of treatment or a patient in need of further treatment as set forth in subsection (a) of this section. Notice of the hearing shall be given to the Commissioner, the State's Attorney of the county where the prosecution originated, the committed person, and the person's attorney. Prior to the hearing, the State's Attorney may enter an appearance in the proceedings and may request examination of the patient by an independent psychiatrist, who may testify at the hearing.
- (2)(A) This subdivision (2) shall apply when a person is committed to the care and custody of the Commissioner of Mental Health under this section after having been found:
  - (i) not guilty by reason of insanity; or

- (ii) incompetent to stand trial, provided that the person's criminal case has not been dismissed.
- (B)(i) When a person has been committed under this section, the Commissioner shall provide notice to the State's Attorney of the county where the prosecution originated or to the Office of the Attorney General if that office prosecuted the case:
  - (I) at least 10 days prior to discharging the person from:
    - (aa) the care and custody of the Commissioner; or
- (bb) a hospital or a secure residential recovery facility to the community on an order of nonhospitalization pursuant to 18 V.S.A. § 7618;
- (II) at least 10 days prior to the expiration of a commitment order issued under this section if the Commissioner does not seek continued treatment; or
- (III) any time that the person elopes from the custody of the Commissioner.
- (ii) When the State's Attorney or Attorney General receives notice under subdivision (i) of this subdivision (B), the Office shall provide notice of the action to any victim of the offense for which the person has been charged who has not opted out of receiving notice.
- (iii) As used in this subdivision (B), "victim" has the same meaning as in section 5301 of this title.

\* \* \*

Sec. 4. Vermont Rule of Criminal Procedure 16.1 is amended to read:

#### RULE 16.1. DISCLOSURE TO THE PROSECUTION

- (a) The Person of the Defendant.
- (1) Notwithstanding the initiation of judicial proceedings, and subject to constitutional limitations, upon motion and notice a judicial officer may require the defendant to:

\* \* \*

- (H) provide specimens of his the defendant's handwriting; and
- (I) submit to a reasonable physical or medical inspection of his the defendant's body or, if notice is given by the defendant that sanity is in issue or that expert testimony will be offered as provided in Rule 12.1, to a reasonable mental examination by a psychiatrist or other expert; and

(J) submit to a reasonable mental examination by a psychiatrist or other expert when a court ordered examiner pursuant to 13 V.S.A. § 4814(a)(2) or (4) reports that a defendant is not competent to stand trial.

\* \* \*

#### \*\*\* Reports and Studies \*\*\*

# Sec. 5. CORRECTIONS; ASSESSMENT OF MENTAL HEALTH SERVICES

(a) On or before January 1, 2022, the Departments of Corrections and of Mental Health shall jointly submit an inventory and evaluation of the mental health services provided by the entity with whom the Department of Corrections contracts for health care services to the House Committees on Corrections and Institutions, on Health Care, and on Judiciary and to the Senate Committees on Health and Welfare and on Judiciary.

#### (b) The evaluation shall include:

- (1) a comparison as to how the type, frequency, and timeliness of mental health services provided in a correctional setting differ from those services available in the community, recognizing that comparison to currently available community services does not necessarily establish the standard of care for best practices;
- (2) a comparison as to how the type, frequency, and timeliness of mental health services differ among Vermont correctional settings, including between men's and women's facilities, and from those mental health services provided to individuals under the care and custody of the Department of Corrections incarcerated in an out-of-state correctional facility;
- (3) an assessment as to how the use of a for-profit entity with whom the Department of Corrections contracts for health care services affects costs or quality of care in correctional settings;
- (4) an assessment as to whether the Department of Mental Health should provide oversight authority for mental health services provided by the entity with whom the Department of Corrections contracts for health care services; and
- (5) information as to how the memorandum of understanding executed by the Departments of Corrections and of Mental Health impacts the mental health services provided by the entity with whom the Department of Corrections contracts for health care services and whether it is adequately addressing needs of those individuals with severe illness or in need of inpatient care.

(c) In conducting the work required by this section, the Departments of Corrections and of Mental Health shall ensure that social and racial equity issues are considered, including issues related to transgender and gender nonconforming persons.

#### Sec. 6. FORENSIC CARE WORKING GROUP

- (a) On or before August 1, 2021, the Department of Mental Health shall convene a working group of interested stakeholders to provide recommendations necessary to carry out the provisions in subsections (b) and (c) of this section, including as appropriate:
  - (1) a representative from the Department of Corrections;
- (2) a representative from the Department of Disabilities, Aging, and Independent Living;
  - (3) the Chief Superior Judge;
- (4) a representative from the Department of State's Attorneys and Sheriffs;
  - (5) a representative from the Office of the Attorney General;
  - (6) a representative from the Office of the Defender General;
  - (7) the Director of Health Care Reform or designee;
  - (8) a representative appointed by Vermont Care Partners;
- (9) a representative appointed by Vermont Legal Aid's Mental Health Project;
  - (10) a representative appointed by the Vermont Medical Society;
- (11) three crime victims representatives, appointed by the Vermont Center for Crime Victim Services;
- (12) the Mental Health Care Ombudsman established pursuant to 18 V.S.A. § 7259 or designee;
- (13) a representative of the designated hospitals, appointed by the Vermont Association of Hospitals and Health Care Systems;
- (14) three individuals with lived experience of mental illness, at least one of whom has lived experience of the criminal justice system or the civil commitment system, or both, appointed by Vermont Psychiatric Survivors;
- (15) a representative appointed by the Vermont Developmental Disabilities Council; and

- (16) any other interested party permitted by the Commissioner of Mental Health.
- (b)(1) On or before February 1, 2022, the Department of Mental Health shall submit a preliminary report to the House Committees on Corrections and Institutions, on Health Care, and on Judiciary and to the Senate Committees on Health and Welfare and on Judiciary addressing:
- (A) any gaps in the current mental health and criminal justice system structure;

#### (B) opportunities to:

- (i) improve public safety and address the treatment needs for individuals incompetent to stand trial or who are adjudicated not guilty by reason of insanity; and
- (ii) consider the importance of victims' rights in the forensic care process;
- (C) competency restoration models used in other states, including both:
- (i) models that do not rely on involuntary medication to restore competency; and
  - (ii) how cases where competency is not restored are addressed;
- (D) models used in other states to determine public safety risks and the means used to address such risks, including guilty but mentally ill verdicts in criminal cases;
- (E) <u>due process requirements for defendants held without</u> adjudication of a crime and presumed innocent;
- (F) processes regarding other mental conditions affecting competence or sanity, including intellectual disabilities, traumatic brain injury, and dementia;
- (G) models for forensic treatment, including inpatient treatment, community-based treatment, or other treatment models; and
- (H) any additional recommendations to address the gaps in the current mental health and criminal justice system structures and opportunities to improve public safety and address the treatment needs for individuals incompetent to stand trial or who are adjudicated not guilty by reason of insanity.

- (2) Based on the recommendations in the preliminary report submitted to the General Assembly pursuant to subdivision (1) of this subsection, the Department shall submit a second preliminary report to the Joint Legislative Justice Oversight Committee on or before July 1, 2022 as to whether or not a forensic treatment facility is needed in Vermont.
- (3) On or before January 1, 2023, the Department shall submit a final report to the House Committees on Corrections and Institutions, on Health Care, and on Judiciary and to the Senate Committees on Health and Welfare and on Judiciary that refines and finalizes the recommendations made pursuant to subdivisions (1) and (2) of this subsection, including addressing the size, scope, and fiscal impact of any forensic treatment facility if one is recommended in subdivision (2).
- (c) On or before February 1, 2022, the Department of Mental Health shall submit a report to the House Committees on Corrections and Institutions, on Health Care, and on Judiciary and to the Senate Committees on Health and Welfare and on Judiciary that assesses the necessity of notification to the prosecutor upon becoming aware that individuals on orders of nonhospitalization pursuant to 18 V.S.A. § 7618 are not complying with the order or that the alternative treatment is not adequate to meet the individual's treatment needs, including any recommendations:
  - (1) necessary to clarify the process;
- (2) addressing what facts and circumstances should trigger the Commissioner's duty to notify the prosecutor; and
- (3) addressing steps that the prosecutor should take after receiving the notification.
- (d)(1) In conducting the work required by this section, including evaluations for forensic treatment facility models pursuant to subdivision (b)(2) of this section, the working group shall ensure:
- (A) that social and racial equity issues are considered, including issues related to transgender and gender nonconforming persons; and
- (B) consistency with the General Assembly's policy in 18 V.S.A. § 7629(c) of working "toward a mental health system that does not require coercion or the use of involuntary medication."
- (2) These considerations shall be reflected in the final report submitted pursuant to subdivision (b)(3) of this section and the report submitted pursuant to subsection (c) of this section.

- (e) The Department shall access regional or national expertise to present models to the working group for review, including any model recommended by members of the working group.
- (f) The final report submitted pursuant to subdivision (b)(3) of this section and the report submitted pursuant to subsection (c) of this section shall include proposed draft legislation addressing any identified needed changes to statute.
- (g) Members of the working group who are neither State employees nor otherwise paid to participate in the working group in their professional capacity shall be entitled to per diem compensation and reimbursement of expenses for attending meetings as permitted under 32 V.S.A. § 1010.
- (h) In fiscal year 2022, \$25,000.00 is appropriated to the Department from the General Fund to complete the work described in this section.
- \* \* \* Amendment of the Joint Legislative Justice Oversight Committee \* \* \*
- Sec. 7. 2 V.S.A. § 801 is amended to read:
- § 801. CREATION OF COMMITTEE

\* \* \*

(b) The Committee shall be composed of 10 12 members: five six members of the House of Representatives, who shall not all be from the same party, appointed by the Speaker of the House; and five six members of the Senate, who shall not all be from the same party, appointed by the Committee on Committees. In addition to one member-at-large member at large appointed from each chamber, by the House and two members at large appointed by the Senate, one appointment shall be made from each of the House and Senate Committees on Appropriations and on Judiciary, the Senate Committees on Health and Welfare and on Institutions, and the House Committees on Corrections and Institutions, on Health Care, and on Human Services.

\* \* \* Effective Date \* \* \*

#### Sec. 8. EFFECTIVE DATE

This act shall take effect on July 1, 2021.

(Committee vote: 11-0-0)

(For text see Senate Journal March 23, 2021)

**Rep. Yacovone of Morristown**, for the Committee on Appropriations, recommends the bill ought to pass in concurrence with proposal of amendment

as recommended by the Committee on Judiciary with further proposal of amendment as follows:

<u>First</u>: In Sec. 6, Forensic Care Working Group, by striking out subsection (h) in its entirety.

<u>Second</u>: Before the reader assistance heading, by inserting a new Sec. 8 and its reader assistance heading to read as follows:

\* \* \* Appropriations \* \* \*

#### Sec. 8. APPROPRIATIONS

The sum of \$530,000.00 is appropriated from the General Fund to the Department of Mental Health to be allocated as follows:

- (1) \$250,000.00 to contract with Vermont Legal Aid for the purpose of providing legal representation in commitment proceedings pursuant to 13 V.S.A. § 4820.
- (2) \$250,000.00 to provide legal representation and independent psychiatric evaluations in connection with commitment proceedings pursuant to 13 V.S.A. § 4820.
- (3) \$25,000.00 to support the work of the Forensic Care Working Group established by Sec. 6 of this act.
- (4) \$5,000.00 for per diem compensation and reimbursement of expenses as permitted by 32 V.S.A. § 1010 to members of the Forensic Care Working Group established by Sec. 6 of this act.

and by renumbering the remaining section to be numerically correct.

(Committee Vote: 11-0-0)

#### S. 48

An act relating to Vermont's adoption of the interstate Nurse Licensure Compact

**Rep. Mrowicki of Putney,** for the Committee on Government Operations, recommends that the House propose to the Senate that the bill be amended as follows:

By adding a new section to be Sec. 1a to read as follows:

Sec. 1a. SECRETARY OF STATE; OFFICE OF PROFESSIONAL

REGULATION; REPORT

On or before January 15, 2024, the Office of Professional Regulation shall report to the House Committees on Health Care and on Government

Operations and to the Senate Committees on Health and Welfare and on Government Operations concerning the implementation of 26 V.S.A. chapter 28, subchapter 5, including:

- (1) the number of compact licensees and single state licenses issued annually following the adoption of the Nurse Licensure Compact;
  - (2) the resources necessary to implement the Nurse Licensure Compact;
- (3) the fiscal impact on the Vermont State Board of Nursing's special fund; and
- (4) any recommendations related to the nurse licensure fees prescribed in 26 V.S.A. § 1577, including:
- (A) the policy implications of adjusting fees for all nursing licenses or only the Compact multistate license fees; and
- (B) potential alternatives for financial support of the Vermont State Board of Nursing if there is a recommendation to increase nursing license fees.

(Committee vote: 11-0-0)

(For text see Senate Journal March 23, 2021)

**Rep. Durfee of Shaftsbury,** for the Committee on Ways and Means, recommends the bill ought to pass in concurrence with proposal of amendment as recommended by the Committee on Government Operations and with further proposal of amendment as follows:

And be further amended as follows:

<u>First</u>: In Sec. 1, 26 V.S.A. chapter 28, subchapter 5, in section 1648, in subsection (a), in subdivision (2), following "<u>taken against that nurse</u>;" by inserting "<u>and</u>" and by striking out subdivision (a)(3) in its entirety and redesignating subdivision (a)(4) to be subdivision (a)(3)

<u>Second</u>: In Sec. 1a, Secretary of State; Office of Professional Regulation; report, in subdivision (1), following "<u>Nurse Licensure Compact</u>", by inserting "<u>and noting how many of those license fees were paid by a licensee and how many were paid by an employer or other entity on behalf of a licensee"</u>

<u>Third</u>: In Sec. 1a, Secretary of State; Office of Professional Regulation; report, by striking out subdivision (4) in its entirety and inserting in lieu thereof the following:

(4) if the Office of Professional Regulation determines that implementation of the Nurse Licensure Compact has resulted in a reduction of

revenue available to the Vermont Board of Nursing, the Office shall include in its report:

- (A) a proposal to manage the reduction through administrative efficiencies; and
- (B) if the Office is not able to manage the reduction in revenue through administrative efficiencies, a proposal to address the reduction through an increase in the license fee for a compact multistate license only.

#### (Committee Vote: 10-1-0)

**Rep. Townsend of South Burlington,** for the Committee on Appropriations, recommends the bill ought to pass in concurrence with proposal of amendment as recommended by the Committees on Government Operations and Ways and Means.

#### (Committee Vote: 11-0-0)

#### **Senate Proposal of Amendment**

#### J.R.H. 2

Joint resolution sincerely apologizing and expressing sorrow and regret to all individual Vermonters and their families and descendants who were harmed as a result of State-sanctioned eugenics policies and practices

The Senate proposes to the House to amend the joint resolution by striking out all the Whereas and Resolved clauses and inserting in lieu thereof the following:

Whereas, starting in the early 1900s, laws and associated policies were adopted to promote the eugenics movement, and the title of the book *Breeding Better Vermonters* by Nancy L. Gallagher accurately describes the movement's purported intent, and

Whereas, this movement targeted for elimination those it deemed currently or potentially delinquent, defective, and dependent persons through sterilizations, primarily of women, to prevent individuals from having children, and

Whereas, in 1912, the Vermont General Assembly passed S.79, "An act to authorize and provide for the sterilization of imbeciles, feeble-minded, and insane persons, rapists, confirmed criminals and other defectives," however, Governor Allen M. Fletcher vetoed the bill, citing constitutional concerns that Attorney General Rufus E. Brown had raised, and

Whereas, nevertheless, State agencies and institutions adopted policies and procedures to carry out the intent of the vetoed legislation and the beliefs of the eugenics movement, and

Whereas, in 1925, University of Vermont zoology professor Henry F. Perkins, who established the Eugenics Survey of Vermont and served as President of the American Eugenics Society, collaborated with leaders of Vermont State government to collect evidence of Vermonters' alleged delinquency, dependency, and deficiency, and

Whereas, these State-sanctioned policies targeted the poor and persons with mental and physical disabilities, and

Whereas, these same policies also targeted individuals, families, and communities whose heritage was documented as French Canadian, French-Indian, or of other mixed ethnic or racial composition and persons whose extended families' successor generations now identify as Abenaki or as members of other indigenous bands or tribes, and

Whereas, in 1927, S.59, "An act relating to Voluntary Eugenical Sterilization" passed the Senate but was defeated in the House, and

Whereas, the General Assembly adopted 1931 Acts and Resolves No. 174 (Act 174), "An Act for Human Betterment by Voluntary Sterilization," for the purpose of eliminating from the future Vermont genetic pool persons deemed mentally unfit to procreate, and

Whereas, this State-sanctioned eugenics policy was not an isolated example of oppression but reflected the historic marginalization, discriminatory treatment, and displacement of these targeted groups in Vermont, and

Whereas, eugenics advocates promoted sterilization for the protection of Vermont's "old stock" and to preserve the physical and social environment of Vermont for their children, and

Whereas, the Eugenics Survey received assistance from State and municipal officials, individuals, and private organizations, and the resulting sterilization, institutionalization, and separation policies intruded on the lives of its victims and had devastating and irreversible impacts that still persist in the lives of the targeted groups and especially the descendants of those who were directly impacted, and

Whereas, in conducting the Eugenics Survey, the surveyors were granted access to case files from State agencies and institutions, and the files were made available to persons of authority, including police departments, social workers, educators, and town officials, and

Whereas, as a result of the opening of these files, children and adults were removed from families, individuals were institutionalized or incarcerated, family connections were severed, and the sense of kinship, continuity and community was lost, and

Whereas, the legacy of the eugenics movement continues to influence some of Vermont's current policies and legislation, now therefore be it

#### Resolved by the Senate and House of Representatives:

That the General Assembly sincerely apologizes and expresses sorrow and regret to all individual Vermonters and their families and descendants who were harmed as a result of State-sanctioned eugenics policies and practices, and be it further

<u>Resolved</u>: That the General Assembly continues to work to eradicate the lasting legacy of its prior actions by listening to and working with the affected individuals and communities, and be it further

<u>Resolved</u>: That the General Assembly recognizes that further legislative action should be taken to address the continuing impact of State-sanctioned eugenics polices and related practices of disenfranchisement, ethnocide, and genocide.

(For text see House Journal March 31, 2021)

#### Amendment to be offered by Rep. Stevens of Waterbury to J.R.H. 2

That the House concur in the Senate proposal of amendment with further amendment thereto, in the first Whereas clause, by striking out the phrase "and the title of the book *Breeding Better Vermonters* by Nancy L. Gallagher accurately describes the movement's purported intent,"

#### NOTICE CALENDAR

#### **Favorable with Amendment**

S. 25

An act relating to miscellaneous cannabis regulation procedures

**Rep. Gannon of Wilmington,** for the Committee on Government Operations, recommends that the House propose to the Senate that the bill be amended by striking all after the enacting clause and inserting in lieu thereof the following:

\* \* \* Town Vote on Retail Sales \* \* \*

Sec. 1. 7 V.S.A. § 863 is amended to read:

§ 863. REGULATION BY LOCAL GOVERNMENT

(a)(1) Prior to a cannabis retailer or the retail portion of an integrated licensee operating within a municipality, the municipality shall affirmatively permit the operation of such cannabis establishments by majority vote of those present and voting by Australian ballot at an annual or special meeting warned for that purpose. A municipality may place retailers or integrated licensees, or both, on the ballot for approval.

\* \* \*

- \* \* \* Cannabis Control Board Advisory Committee \* \* \*
- Sec. 2. 7 V.S.A. § 843 is amended to read:
- § 843. CANNABIS CONTROL BOARD; DUTIES; MEMBERS

\* \* \*

(c) Membership.

\* \* \*

(4) A member may be removed only for cause by the remaining members of the Commission in accordance with the Vermont Administrative Procedure Act. The Board shall adopt rules pursuant to 3 V.S.A. chapter 25 to define the basis and process for removal.

\* \* \*

- (h) Advisory committee.
- (1) There is an advisory committee established within the Board that shall be composed of members with expertise and knowledge relevant to the Board's mission. The Board shall collaborate with the advisory committee on recommendations to the General Assembly. The advisory committee shall be composed of the following 12 14 members:
- (A) one member with an expertise in public health, appointed by the Governor;
  - (B) the Secretary of Agriculture, Food and Markets or designee;
- (C) one member with an expertise in laboratory science or toxicology, appointed by the Governor;
- (D) one member with an expertise in systemic social justice and equity issues, appointed by the Speaker of the House;
- (E) one member with an expertise in women women- and minority-owned business ownership, appointed by the Speaker of the House;

- (F) one member with an expertise in substance misuse prevention, appointed by the Senate Committee on Committees the Chair of the Substance Misuse Prevention Oversight and Advisory Council or designee;
- (G) one member with an expertise in the cannabis industry, appointed by the Senate Committee on Committees;
- (H) one member with an expertise in business management or regulatory compliance, appointed by the Treasurer;
- (I) one member with an expertise in municipal issues, appointed by the Treasurer Senate Committee on Committees;
- (J) one member with an expertise in public safety, appointed by the Attorney General;
- (K) one member with an expertise in criminal justice reform, appointed by the Attorney General; and
  - (L) the Secretary of Natural Resources or designee;
- (M) the Chair of the Cannabis for Symptom Relief Oversight Committee or designee; and
- (N) one member appointed by the Vermont Cannabis Trade Association.
- (2) Initial appointments to the advisory committee as provided in subdivision (1) of this subsection (h) shall be made on or before May 1, 2021 July 1, 2021.

\* \* \*

\* \* \* Cannabis Control Board \* \* \*

Sec. 3. 7 V.S.A. § 845 is amended to read:

§ 845. CANNABIS REGULATION FUND

\* \* \*

- (b) The Fund shall be composed of:
- (1) all State application fees, annual license fees, renewal fees, advertising review fees, and civil penalties collected by the Board pursuant to chapters 33 (cannabis establishments) and 37 (medical cannabis dispensaries) of this title; and
- (2) all annual and renewal fees collected by the Board pursuant to chapter 35 (medical cannabis registry) of this title.

\* \* \*

- Sec. 4. 2019 Acts and Resolves No. 164, Sec. 5 is amended to read:
  - Sec. 5. CANNABIS CONTROL BOARD REPORT TO THE GENERAL ASSEMBLY; PROPOSAL FOR POSITIONS, FEES, AND APPROPRIATIONS FOR FISCAL YEARS 2022 AND 2023; LAND USE, ENVIRONMENTAL, ENERGY, AND EFFICIENCY REQUIREMENTS OR STANDARDS; ADVERTISING; OUTREACH, TRAINING, AND EMPLOYMENT PROGRAMS; ONLINE ORDERING AND DELIVERY; ADDITIONAL TYPES OF LICENSES
- (a) On or before April 1, 2021, the Executive Director of the Cannabis Control Board shall provide recommendations to the General Assembly on the following:
- (1) Resources resources necessary for implementation of this act for fiscal years year 2022 and 2023, including positions and funding. The Board shall consider utilization of current expertise and resources within State government and cooperation with other State departments and agencies where there may be an overlap in duties.
- (2) State fees to be charged and collected in accordance with the Board's authority pursuant to 7 V.S.A. § 846. The recommendations shall be accompanied by information justifying the recommended rate as required by 32 V.S.A. § 605(d). The State fees submitted in accordance with this subdivision shall be projected to be sufficient to fund the duties of the Cannabis Control Board as provided in 7 V.S.A. § 843. To the extent possible, the recommend fees shall include an amount to repay over a period, not greater than 10 years, to the General Fund any application of excise taxes to the Cannabis Regulation Fund made pursuant to Sec. 6c of this act.
- (A) Application fees, initial annual license fees, and annual license renewal fees for each type of cannabis establishment license as provided in 7 V.S.A. § 846: cultivator, product manufacturer, wholesaler, retailer, testing laboratory, and integrated. If the Board establishes tiers within a licensing eategory, it shall provide a fee recommendation for each tier.
- (B) Fee for a cannabis establishment identification card as provided in 7 V.S.A. § 884.
- (3) Whether monies expected to be generated by State fees identified in subdivision (2) of this subsection are sufficient to support the statutory duties

of the Board and whether any portion of the tax established pursuant to 32 V.S.A. § 7902 should be allocated to the Cannabis Regulation Fund to ensure these duties are met.

(4) Local fees to be charged and collected in accordance with the Board's authority pursuant to 7 V.S.A. § 846. The recommendations shall be accompanied by information justifying the recommended rate as required by 32 V.S.A. § 605(d). The Board shall recommend local fees that are designed to help defray the costs incurred by municipalities in which cannabis establishments are located.

\* \* \*

## Sec. 4a. CANNABIS CONTROL BOARD REPORT TO THE JOINT FISCAL COMMITTEE: FEES

- (a) On or before September 1, 2021, the Cannabis Control Board shall provide draft recommendations to the Joint Fiscal Committee for its approval on the following:
- (1) State fees to be charged and collected in accordance with the Board's authority pursuant to 7 V.S.A. § 846. The recommendations shall be accompanied by information justifying the recommended rate as required by 32 V.S.A. § 605(d). The State fees submitted in accordance with this subdivision shall be projected to be sufficient to fund the duties of the Cannabis Control Board as provided in 7 V.S.A. § 843. To the extent possible, the recommend fees shall include an amount to repay over a period, not greater than 10 years, to the General Fund any application of excise taxes to the Cannabis Regulation Fund made pursuant to Sec. 6c of the 2019 Acts and Resolves No. 164.
- (A) Application fees, initial annual license fees, and annual license renewal fees for each type of cannabis establishment license as provided in 7 V.S.A. § 846: cultivator, product manufacturer, wholesaler, retailer, testing laboratory, and integrated. If the Board establishes tiers within a licensing category, it shall provide a fee recommendation for each tier.
- (B) Fee for a cannabis establishment identification card as provided in 7 V.S.A. § 884.
- (C) Fee for advertisement review for a cannabis establishment licensee as provided in 7 V.S.A. § 865.
- (2) Whether monies expected to be generated by State fees identified in subdivision (1) of this subsection are sufficient to support the statutory duties of the Board and whether any portion of the tax established pursuant to

- 32 V.S.A. § 7902 should be allocated to the Cannabis Regulation Fund to ensure these duties are met.
- (3) Local fees to be charged and collected in accordance with the Board's authority pursuant to 7 V.S.A. § 846. The recommendations shall be accompanied by information justifying the recommended rate as required by 32 V.S.A. § 605(d). The Board shall recommend local fees that are designed to help defray the costs incurred by municipalities in which cannabis establishments are located.
- (b) Upon receiving the proposal, the Joint Fiscal Committee shall review the recommendations and provide feedback to the Board for any suggested changes.
- (c) The Board shall revise the proposal, if necessary, to incorporate the Committee's recommendations and present a revised draft for approval to the Committee.
- (d) Notwithstanding 32 V.S.A. § 603, the fees shall take effect upon approval of the Committee.
- (e) Beginning on July 1, 2022 and every three years thereafter, all cannabis regulation fees shall be included in the annual consolidated Executive Branch fee report pursuant to 32 V.S.A. § 605.
- Sec. 4b. CANNABIS CONTROL BOARD REPORTING REQUIRMENTS;

THC

On or before November 1, 2021, the Cannabis Control Board shall report to the General Assembly on the following:

- (1) recommendations as to whether integrated licensees and product manufacturers licensees should be permitted to produce solid concentrate products with greater than 60 percent THC for purposes of incorporation into other cannabis products that otherwise comply with restrictions in 7 V.S.A. § 868 (prohibited products) and rules promulgated by the Board pursuant to 7 V.S.A. § 881(a)(3); and
- (2) recommendations developed in consultation with the Agency of Agriculture as to whether the Board should permit hemp or CBD to be converted to Delta-9 THC and, if so, how it should be regulated.

#### Sec. 4c. CANNABIS CONTROL BOARD; POSITIONS

The following new permanent positions are created in the Cannabis Control Board:

(1) one full-time, exempt General Counsel; and

(2) one full-time, classified Administrative Assistant.

\* \* \* Advertising \* \* \*

Sec. 5. 7 V.S.A. § 861 is amended to read:

#### § 861. DEFINITIONS

As used in this chapter:

- (1) <u>"Advertise" means the publication or dissemination of an</u> advertisement.
- (2) "Advertisement" means any written or verbal statement, illustration, or depiction that is calculated to induce sales of cannabis or cannabis products, including any written, printed, graphic, or other material, billboard, sign, or other outdoor display, other periodical literature, publication, or in a radio or television broadcast, the Internet, or in any other media. The term does not include:
- (A) any label affixed to any cannabis or cannabis product, or any individual covering, carton, or other wrapper of that container that constitutes a part of the labeling under provisions of these standards;
- (B) any editorial or other reading material, such as a news release, in any periodical or publication or newspaper for the publication of which no money or valuable consideration is paid or promised, directly or indirectly, by any cannabis establishment, and that is not written by or at the direction of the licensee;
- (C) any educational, instructional, or otherwise noncommercial material that is not intended to induce sales and that does not propose an economic transaction, but that merely provides information to the public in an unbiased manner; or
- (D) a sign attached to the premises of a cannabis establishment that merely identifies the location of the cannabis establishment.
- (3) "Affiliate" means a person that directly or indirectly owns or controls, is owned or controlled by, or is under common ownership or control with another person.
- (2)(4) "Applicant" means a person that applies for a license to operate a cannabis establishment pursuant to this chapter.
  - (3)(5) "Board" means the Cannabis Control Board.
- (4)(6) "Cannabis" shall have the same meaning as provided in section 831 of this title.

- (5)(7) "Cannabis cultivator" or "cultivator" means a person licensed by the Board to engage in the cultivation of cannabis in accordance with this chapter.
- (6)(8) "Cannabis establishment" means a cannabis cultivator, wholesaler, product manufacturer, retailer, or testing laboratory licensed by the Board to engage in commercial cannabis activity in accordance with this chapter.
- (7)(9) "Cannabis product" shall have the same meaning as provided in section 831 of this title.
- (8)(10) "Cannabis product manufacturer" or "product manufacturer" means a person licensed by the Board to manufacture cannabis products in accordance with this chapter.
- (9)(11) "Cannabis retailer" or "retailer" means a person licensed by the Board to sell cannabis and cannabis products to adults 21 years of age and older for off-site consumption in accordance with this chapter.
- (10)(12) "Cannabis testing laboratory" or "testing laboratory" means a person licensed by the Board to test cannabis and cannabis products in accordance with this chapter.
- (11)(13) "Cannabis wholesaler" or "wholesaler" means a person licensed by the Board to purchase, process, transport, and sell cannabis and cannabis products in accordance with this chapter.
  - (12)(14) "Chair" means the Chair of the Cannabis Control Board.
- (13)(15) "Characterizing flavor" means a taste or aroma, other than the taste or aroma of cannabis, imparted either prior to or during consumption of a cannabis product. The term includes tastes or aromas relating to any fruit, chocolate, vanilla, honey, maple, candy, cocoa, dessert, alcoholic beverage, mint, menthol, wintergreen, herb or spice, or other food or drink or to any conceptual flavor that imparts a taste or aroma that is distinguishable from cannabis flavor but may not relate to any particular known flavor.
- (14)(16) "Child-resistant packaging" means packaging that is designed or constructed to be significantly difficult for children under five years of age to open or obtain a toxic or harmful amount of the substance in the container within a reasonable time and not difficult for normal adults to use properly, but does not mean packaging that all children under five years of age cannot open or obtain a toxic or harmful amount of the substance in the container within a reasonable time.

- (15)(17) "Controls," "is controlled by," and "under common control" mean the power to direct, or cause the direction or management and policies of a person, whether through the direct or beneficial ownership of voting securities, by contract, or otherwise. A person who directly or beneficially owns 10 percent or more equity interest, or the equivalent thereof, of another person shall be deemed to control the person.
- (16)(18) "Dispensary" means a business organization licensed pursuant to chapter 37 of this title or 18 V.S.A. chapter 86.
- (17)(19) "Enclosed, locked facility" means a building, room, greenhouse, outdoor fenced-in area, or other location that is enclosed on all sides and prevents cannabis from easily being viewed by the public. The facility shall be equipped with locks or other security devices that permit access only by:
- (A) Employees, agents, or owners of the cultivator, all of whom shall be 21 years of age or older.
  - (B) Government employees performing their official duties.
- (C) Contractors performing labor that does not include cannabis cultivation, packaging, or processing. Contractors shall be accompanied by an employee, agent, or owner of the cultivator when they are in areas where cannabis is being grown, processed, packaged, or stored.
- (D) Registered employees of other cultivators, members of the media, elected officials, and other individuals 21 years of age or older visiting the facility, provided they are accompanied by an employee, agent, or owner of the cultivator.
- (18)(20) "Flavored oil cannabis product" means any oil cannabis product that contains an additive to give it a characterizing flavor.
- (19)(21) "Integrated licensee" means a person licensed by the Board to engage in the activities of a cultivator, wholesaler, product manufacturer, retailer, and testing laboratory in accordance with this chapter.
  - (20)(22) "Municipality" means a town, city, or incorporated village.
- (21)(23) "Person" shall include any natural person; corporation; municipality; the State of Vermont or any department, agency, or subdivision of the State; and any partnership, unincorporated association, or other legal entity.
- (22)(24) "Plant canopy" means the square footage dedicated to live plant production and does not include areas such as office space or areas used for the storage of fertilizers, pesticides, or other products.

- (23)(25) "Principal" means an individual vested with the authority to conduct, manage, or supervise the business affairs of a person, and may include the president, vice president, secretary, treasurer, manager, or similar executive officer of a business; a director of a corporation, nonprofit corporation, or mutual benefit enterprise; a member of a nonprofit corporation, cooperative, or member-managed limited liability company; and a partner of a partnership.
- (24)(26) "Small cultivator" means a cultivator with a plant canopy or space for cultivating plants for breeding stock of not more than 1,000 square feet.
- Sec. 6. 7 V.S.A. § 864 is added to read:

#### § 864. ADVERTISING

- (a) "Advertise" and "advertisement" have the same meaning as in section 861 of this title.
- (b) A cannabis establishment advertisement shall not contain any statement or illustration that:
  - (1) is deceptive, false, or misleading;
  - (2) promotes overconsumption;
  - (3) represents that the use of cannabis has curative effects;
- (4) offers a prize, award, or inducement for purchasing cannabis or a cannabis product, except that price discounts are allowed;
  - (5) offers free samples of cannabis or cannabis products;
- (6) depicts a person under 21 years of age consuming cannabis or cannabis products; or
- (7) is designed to be or has the effect of being particularly appealing to persons under 21 years of age.
- (c) Cannabis establishments shall not advertise their products via any medium unless the licensee can show that not more than 15 percent of the audience is reasonably expected to be under 21 years of age.
- (d) All advertisements shall contain health warnings adopted by rule by the Board in consultation with the Department of Health.
- (e) All advertisements shall be submitted to the Board on a form or in a format prescribed by the Board, prior to the dissemination of the advertisement. The Board may:

- (1) require a specific disclosure be made in the advertisement in a clear and conspicuous manner if the Board determines that the advertisement would be false or misleading without such a disclosure; or
- (2) require changes that are necessary to protect the public health, safety, and welfare or consistent with dispensing information for the product under review.
  - (f) The Board may charge and collect fees for review of advertisements.
- Sec. 7. 7 V.S.A. § 866(d) is added to read:
- (d) In accordance with section 864 of this title, advertising by a cannabis establishment shall not depict a person under 21 years of age consuming cannabis or cannabis products or be designed to be or have the effect of being particularly appealing to persons under 21 years of age. Cannabis establishments shall not advertise their products via any medium unless the licensee can show that not more than 15 percent of the audience is reasonably expected to be under 21 years of age.
- Sec. 8. 7 V.S.A. § 881 is amended to read:

#### § 881. RULEMAKING; CANNABIS ESTABLISHMENTS

- (a) The Board shall adopt rules to implement and administer this chapter in accordance with subdivisions (1)–(7) of this subsection.
  - (1) Rules concerning any cannabis establishment shall include:

\* \* \*

- (P) disclosure or eligibility requirements for a financier, its owners and principals, and its affiliates, which may include:
- (i) requirements to disclose information to a licensed establishment, the Board, or the Department of Financial Regulation;
- (ii) a minimum age requirement and a requirement to conduct a background check for natural persons;
- (iii) requirements to ensure that a financier complies with applicable State and federal laws governing financial institutions, licensed lenders, and other financial service providers; and
- (iv) any other requirements, conditions, or limitations on the type or amount of loans or capital investments made by a financier or its affiliates, which the Board, in consultation with the Department of Financial Regulation, determines is necessary to protect the public health, safety, and general welfare; and

- (Q) policies and procedures for conducting outreach and promoting participation in the regulated cannabis market by diverse groups of individuals, including those who have been disproportionately harmed by cannabis prohibition; and
  - (R) advertising and marketing.
- Sec. 9. 7 V.S.A. § 978 is added to read:

#### § 978. ADVERTISING

- (a) "Advertise" and "advertisement" have the same meaning as in section 861 of this title.
- (b) A dispensary advertisement shall not contain any statement or illustration that:
  - (1) is deceptive, false, or misleading;
  - (2) promotes overconsumption;
  - (3) represents that the use of cannabis has curative effects;
- (4) offers a prize, award, or inducement for purchasing cannabis or a cannabis product, except that price discounts are allowed;
  - (5) offers free samples of cannabis or cannabis products;
- (6) depicts a person under 21 years of age consuming cannabis or cannabis products; or
- (7) is designed to be or has the effect of being particularly appealing to persons under 21 years of age.
- (c) Dispensaries shall not advertise their products via any medium unless the licensee can show that not more than 15 percent of the audience is reasonably expected to be under 21 years of age.
- (d) All advertisements shall contain health warnings adopted by rule by the Board in consultation with the Department of Health.
- (e) All advertisements shall be submitted to the Board on a form or in a format prescribed by the Board, prior to the dissemination of the advertisement. The Board may:
- (1) require a specific disclosure be made in the advertisement in a clear and conspicuous manner if the Board determines that the advertisement would be false or misleading without such a disclosure; or

- (2) require changes that are necessary to protect the public health, safety, and welfare or consistent with dispensing information for the product under review.
  - (f) The Board may charge and collect fees for review of advertisements.

\* \* \* Cultivation \* \* \*

Sec. 10. 2019 Acts and Resolves No. 164, Sec. 8 is amended to read:

### Sec. 8. IMPLEMENTATION OF LICENSING CANNABIS

#### **ESTABLISHMENTS**

- (a)(1) The cannabis plant, cannabis product, and useable cannabis possession limits for a registered dispensary set forth in 18 V.S.A. chapter 86 shall no longer apply on and after February 1, 2022. A dispensary shall be permitted to cultivate cannabis and manufacture cannabis products for the purpose of transferring or selling such products to an integrated licensee on or after April 1, 2022 and engaging in the activities permitted by 7 V.S.A. chapter 33.
- (2) On or before April 1, 2022, the Board shall begin accepting applications for integrated licenses.
- (3) On or before May 1, 2022, the Board shall begin issuing integrated licenses to qualified applicants. An integrated licensee may begin selling cannabis and cannabis products transferred or purchased from a dispensary immediately. Between August 1, 2022 and October 1, 2022, 25 percent of cannabis flower sold by an integrated licensee shall be obtained from a licensed small cultivator, if available.
- (b)(1) On or before April 1, 2022, the Board shall begin accepting applications for small cultivator licenses and testing laboratories. The initial application period shall remain open for 30 days. The Board may reopen the application process for any period of time at its discretion.
- (2) On or before May 1, 2022, the Board shall begin issuing small cultivator and testing laboratories licenses to qualified applicants. Upon licensing, small cultivators shall be permitted to sell cannabis legally grown pursuant to the license to an integrated licensee and a dispensary licensed pursuant to 18 V.S.A. chapter 86 prior to other types of cannabis establishment licensees beginning operations.
- (c)(1) On or before May 1, 2022, the Board shall begin accepting applications for all cultivator licenses. The initial application period shall remain open for 30 days. The Board may reopen the application process for any period of time at its discretion.

- (2) On or before June 1, 2022, the Board shall begin issuing all cultivator licenses to qualified applicants.
- (d)(1) On or before July 1, 2022, the Board shall begin accepting applications for product manufacturer licenses and wholesaler licenses. The initial application period shall remain open for 30 days. The Board may reopen the application process for any period of time at its discretion.
- (2) On or before August 1, 2022, the Board shall begin issuing product manufacturer and wholesaler licenses to qualified applicants.
- (e)(1) On or before September 1, 2022, the Board shall begin accepting applications for retailer licenses. The initial application period shall remain open for 30 days. The Board may reopen the application process for any period of time at its discretion.
- (2) On or before October 1, 2022, the Board shall begin issuing retailer licenses to qualified applicants and sales of cannabis and cannabis products by licensed retailers to the public shall be allowed immediately.

\* \* \* Social Equity \* \* \*

#### Sec. 11. FEES; SOCIAL EQUITY

When reporting to the General Assembly regarding recommended fees for licensing cannabis establishments pursuant to Sec. 4a of this act, the Cannabis Control Board shall propose a plan for reducing or eliminating licensing fees for individuals from communities that historically have been disproportionately impacted by cannabis prohibition or individuals directly and personally impacted by cannabis prohibition.

Sec. 12. 7 V.S.A. chapter 39 is added to read:

#### CHAPTER 39. CANNABIS SOCIAL EQUITY PROGRAMS

#### § 986. DEFINITIONS

As used in this chapter:

- (1) "Agency" means the Agency of Commerce and Community Development.
  - (2) "Board" means the Cannabis Control Board.

#### § 987. CANNABIS BUSINESS DEVLOPMENT FUND

- (a) There is established the Cannabis Business Development Fund, which shall be managed in accordance with 32 V.S.A. chapter 7, subchapter 5.
  - (b) The Fund shall comprise:

- (1) three percent of gross sales made by integrated licensees prior to October 15, 2022, with a maximum contribution of \$50,000.00 per integrated licensee; and
  - (2) monies allocated to the fund by the General Assembly.
  - (c) The Fund shall be used for the following purposes:
- (1) to provide low-interest rate loans and grants to social equity applicants to pay for ordinary and necessary expenses to start and operate a licensed cannabis establishment;
- (2) to pay for outreach that may be provided or targeted to attract and support social equity applicants;
- (3) to assist with job training and technical assistance for social equity applicants; and
  - (4) to pay for necessary costs incurred in administering the Fund.
- (d) Amounts from loans that are repaid shall provide additional funding through the Fund.

#### § 988. SOCIAL EQUITY LOANS AND GRANTS

The Agency of Commerce and Community Development shall establish a program using funds from the Cannabis Business Development Fund for the purpose of providing financial assistance, loans, grants, and outreach to social equity applicants. The Agency may procure by contract all or part of the necessary underwriting, execution, and administration services required for loans and grants to be made from the Cannabis Business Development Fund to eligible social equity applicants as allowed under this chapter. Should the Agency be unable to do so, the program shall not move forward until the General Assembly appropriates the operational resources necessary for the Agency to make loans and provide financial assistance to social equity applicants.

#### § 989. REPORTING

The Cannabis Control Board, in consultation with the Advisory Committee, the Agency of Commerce and Community Development, and the Executive Director of Racial Equity, shall report to the General Assembly on or before January 15, 2023 and biennially thereafter regarding the implementation and application of this chapter, including data on the number of applicants, the number of recipients, the number and amounts of loans and grants, and the identification of continuing barriers to accessing the cannabis market for social equity applicants. This information shall be presented in a manner that can be quantified and tracked over time.

#### Sec. 13. SOCIAL EQUITY APPLICANTS; CRITERIA

The Cannabis Control Board, in consultation with the Advisory Committee, the Agency of Commerce and Community Development, and the Executive Director of Racial Equity, shall develop criteria for social equity applicants for the purpose of obtaining social equity loans and grants from the Cannabis Business Development Fund pursuant to 7 V.S.A. chapter 39. The Board shall provide the criteria to the General Assembly not later than October 15, 2021.

#### Sec. 14. TRANSFER AND APPROPRIATION

- (a) In fiscal year 2022, \$500,000.00 is transferred from General Fund to the Cannabis Business Development Fund established pursuant to 7 V.S.A. § 987.
- (b) In fiscal year 2022, \$500,000.00 is appropriated from the Cannabis Business Development Fund to the Agency of Commerce and Community Development to make loans and grants pursuant to 7 V.S.A. § 987.
  - \* \* \* Medical Cannabis Program \* \* \*

#### Sec. 15. IMPLEMENTATION OF MEDICAL CANNABIS REGISTRY

- (a) On January 1, 2022, the following shall transfer from the Department of Public Safety to the Cannabis Control Board:
- (1) the authority to administer the Medical Cannabis Registry and the regulation of cannabis dispensaries pursuant to 18 V.S.A. chapter 86;
- (2) the cannabis registration fee fund established pursuant to 18 V.S.A. chapter 86; and
  - (3) the positions dedicated to administering 18 V.S.A. chapter 86.
- (b) The Registry shall continue to be governed by 18 V.S.A. chapter 86 and the rules adopted pursuant to that chapter until 7 V.S.A. chapters 35 and 37 and the rules adopted by the Board pursuant to those chapters take effect on March 1, 2022 as provided in 2019 Acts and Resolves No. 164.

#### Sec. 16. REPEAL

2019 Acts and Resolves No. 164, Secs. 10 (implementation of Medical Cannabis Registry) and 13 (implementation of medical cannabis dispensaries) are repealed.

#### Sec. 16a. MEDICAL CANNABIS OVERSIGHT ADVISORY PANEL

2019 Acts and Resolves No. 164 repeals the Cannabis for Symptom Relief Oversight Committee on March 1, 2022. The General Assembly recognizes the value of continuing to employ an advisory entity focused on medical

cannabis and the patients and caregivers on Vermont's Medical Cannabis Registry. However, the General Assembly finds that the structure and mission of such an entity should be updated to reflect the changing approach to cannabis since the establishment of the current Oversight Committee in 2011. Therefore, in the 2022 legislative session, the General Assembly intends to establish the Medical Cannabis Oversight Advisory Panel and requests that the Cannabis Control Board submit its recommendations for the membership and duties of this panel to the General Assembly on or before November 1, 2021.

\* \* \* Highway Safety \* \* \*

Sec. 17. 20 V.S.A. § 2358 is amended to read:

§ 2358. MINIMUM TRAINING STANDARDS; DEFINITIONS

\* \* \*

(f) The criteria for all minimum training standards under this section shall include Advanced Roadside Impaired Driving Enforcement training as approved by the Vermont Criminal Justice Council. On or before December 31, 2021, law enforcement officers shall receive a minimum of 16 hours of training as required by this subsection December 31, 2026, law enforcement officers shall receive the training required by this section.

\* \* \* Substance Misuse Prevention Funding \* \* \*

Sec. 18. 32 V.S.A. § 7909 is added to read:

#### § 7909. SUBSTANCE MISUSE PREVENTION FUNDING

- (a) Thirty percent of the revenues raised by the cannabis excise tax imposed by section 7902 of this title, not to exceed \$10,000,000.00 per fiscal year, shall be used to fund substance misuse prevention programming.
- (b) If any General Fund appropriations for substance misuse prevention programming remain unexpended at the end of a fiscal year, that balance shall be carried forward and shall only be used for the purpose of funding substance misuse prevention programming in the subsequent fiscal year.
- (c) Any appropriation balance carried forward pursuant to subsection (b) of this section shall be in addition to revenues allocated for substance misuse prevention programming pursuant to subsection (a) of this section.

Sec. 19. REPEAL

2019 Acts and Resolves No. 164, Sec. 19 (substance misuse prevention funding) is repealed.

#### Sec. 20. EFFECTIVE DATE

- (a) Sec. 18 (substance misuse prevention) shall take effect on March 1, 2022.
  - (b) The remaining sections shall take effect on passage.

(Committee vote: 9-2-0)

(For text see Senate Journal March 24, 2021)

**Rep. Beck of St. Johnsbury,** for the Committee on Ways and Means, recommends the bill ought to pass in concurrence with proposal of amendment as recommended by the Committee on Government Operations and with further proposal of amendment as follows:

<u>First</u>: By striking out Sec. 3, 7 V.S.A. § 845, in its entirety and inserting in lieu thereof:

Sec. 3. [Deleted.]

<u>Second</u>: By striking out Sec. 4a in its entirety and inserting in lieu thereof a new Sec. 4a to read as follows:

#### Sec. 4a. CANNABIS CONTROL BOARD REPORT; FEES

On or before October 1, 2021, the Cannabis Control Board shall provide recommendations to the House Committee on Ways and Means, the Senate Committee on Finance, and the House and Senate Committees on Government Operations on the following:

- (1) State fees to be charged and collected in accordance with the Board's authority pursuant to 7 V.S.A. § 846. The recommendations shall be accompanied by information justifying the recommended rate as required by 32 V.S.A. § 605(d). The State fees submitted in accordance with this subdivision shall be projected to be sufficient to fund the duties of the Cannabis Control Board as provided in 7 V.S.A. § 843. To the extent possible, the recommend fees shall include an amount to repay over a period, not greater than 10 years, to the General Fund any application of excise taxes to the Cannabis Regulation Fund made pursuant to 2019 Acts and Resolves No. 164, Sec. 6c.
- (A) Application fees, initial annual license fees, and annual license renewal fees for each type of cannabis establishment license as provided in 7 V.S.A. § 846: cultivator, product manufacturer, wholesaler, retailer, testing laboratory, and integrated. If the Board establishes tiers within a licensing category, it shall provide a fee recommendation for each tier.

- (B) Fee for a cannabis establishment identification card as provided in 7 V.S.A. § 884.
- (2) Whether monies expected to be generated by State fees identified in subdivision (1) of this section are sufficient to support the statutory duties of the Board and whether any portion of the tax established pursuant to 32 V.S.A. § 7902 should be allocated to the Cannabis Regulation Fund to ensure these duties are met.
- (3) Local fees to be charged and collected in accordance with the Board's authority pursuant to 7 V.S.A. § 846. The recommendations shall be accompanied by information justifying the recommended rate as required by 32 V.S.A. § 605(d). The Board shall recommend local fees that are designed to help defray the costs incurred by municipalities in which cannabis establishments are located.

Third: In Sec. 6, 7 V.S.A. § 864, by striking out subsection (f) in its entirety

Fourth: In Sec. 12, 7 V.S.A. chapter 39, in section 987, in subdivision (b)(1), by striking out "three percent of gross sales made by integrated licensees prior to October 15, 2022, with a maximum contribution of \$50,000.00 per integrated licensee" and inserting in lieu thereof "a one-time contribution of \$50,000.00 per integrated license to be made on or before October 15, 2022"

#### (Committee Vote: 9-1-1)

#### S. 62

An act relating to creating incentives for new remote and relocation workers

**Rep. Marcotte of Coventry,** for the Committee on Commerce and Economic Development, recommends that the House propose to the Senate that the bill be amended as follows:

\* \* \* New Relocating Employees \* \* \*

#### Sec. 1. INTENT AND PURPOSE

It is the intent of the General Assembly and the purpose of Sec. 2 of this act to:

- (1) expand the Vermont workforce;
- (2) attract new residents to the State; and

- (3) provide support to employers who are unable to fill positions from among candidates who are already located in this State, whether due to very low unemployment rate or due to a disconnect between job requirements and candidate qualifications.
- Sec. 2. 10 V.S.A. chapter 1 is amended to read:

#### CHAPTER 1. ECONOMIC DEVELOPMENT

\* \* \*

#### § 4. NEW RELOCATING EMPLOYEES; INCENTIVES

- (a) The Agency of Commerce and Community Development shall design and implement a program to award incentive grants to relocating employees as provided in this section and subject to the policies and procedures the Agency adopts to implement the program.
- (b) A relocating employee may be eligible for a grant under the program for qualifying expenses, subject to the following:
  - (1) A base grant shall not exceed \$5,000.00.
- (2) The Agency may award an enhanced grant, which shall not exceed \$7,500.00, for a relocating employee who becomes a resident in a labor market area in this State in which:
- (A) the average annual unemployment rate in the labor market area exceeds the average annual unemployment rate in the State; or
- (B) the average annual wage in the State exceeds the annual average wage in the labor market area.

#### (c) The Agency shall:

- (1) adopt procedures for implementing the program, which shall include a simple certification process to certify relocating employees and qualifying expenses;
- (2) promote awareness of the program, including through coordination with relevant trade groups and by integration into the Agency's economic development marketing campaigns;
- (3) award grants to relocating employees on a first-come, first-served basis beginning on July 1, 2021, subject to available funding; and
- (4) adopt measurable goals, performance measures, and an audit strategy to assess the utilization and performance of the program.
- (d) Annually, on or before December 15, the Agency shall submit a report to the House Committee on Commerce and Economic Development and the

Senate Committee on Economic Development, Housing and General Affairs concerning the implementation of this section, including:

- (1) a description of the policies and procedures adopted to implement the program;
  - (2) the promotion and marketing of the program; and
- (3) an analysis of the utilization and performance of the program, including the projected revenue impacts and other qualitative and quantitative returns on investment in the program based on available data and modeling.

#### (e) As used in this section:

- (1) "Qualifying expenses" means the actual costs a relocating employee incurs for relocation expenses, which may include moving costs, closing costs for a primary residence, rental security deposit, one month's rent payment, and other relocation expenses established in Agency guidelines.
- (2) "Relocating employee" means an individual who on or after July 1, 2021 meets the following criteria:
  - (A) The individual becomes a full-time resident of this State.

#### (B) The individual:

- (i) becomes a full-time employee at a Vermont location of a forprofit or nonprofit business organization domiciled or authorized to do business in this State, or of a State, municipal, or other public sector employer; and
- (ii) the employer attests to the Agency that, after reasonable time and effort, the employer has been unable to fill the employee's position from among Vermont applicants.
- (C) The individual receives gross salary or wages that equal or exceed the Vermont livable wage rate calculated pursuant to 2 V.S.A. § 526.

\* \* \*

#### Sec. 3. REPEALS

The following are repealed:

- (1) 2018 Acts and Resolves No. 197, Sec. 1, as amended by 2019 Acts and Resolves No. 80, Sec. 15 (New Remote Worker Grant Program); and
- (2) 2019 Acts and Resolves No. 80, Sec. 12 (New Worker Relocation Incentive Program).

#### \* \* \* Adult CTE Investments \* \* \*

#### Sec. 4. CAREER AND TECHNICAL EDUCATION; APPROPRIATIONS

In fiscal year 2022, the following amounts are awarded from funds available through the American Rescue Plan Act to the following recipients for the purposes specified:

- (1) Career and Technical Education Adult Training Scholarships.
- (A) \$100,000.00 to the Vermont Student Assistance Corporation for CTE Adult Training Scholarships to provide not more than \$1,000.00 in tuition support to students enrolled in workforce development programs at Adult Career and Technical Education Centers.
- (B) Funding may be used for standalone grants or for supplemental grants to the VSAC Advancement Grant.
- (C) Eligible students may be nominated by a VSAC Outreach Counselor or a caseworker from the Vermont Department of Labor.
  - (2) Career and Technical Education equipment purchasing.
- (A) \$150,000.00 to the Vermont Agency of Education to award grants of not more than \$20,000 to Adult Career and Technical Education Centers for the purchase of equipment needed to launch or sustain workforce development programs in high-growth, high-need sectors.
- (B) The Agency of Education shall collaborate with the Vermont Adult Career and Technical Education Association and the Vermont Department of Labor to create a competitive grant program.
  - (3) CTE program development and instruction.
- (A) \$150,000.00 to the Agency of Education to provide adult CTE coordinators with access to curriculum development experts to build local programs that are needed to address local or regional workforce development needs.
- (B) The Agency shall collaborate with the Adult Career and Technical Education Association and the Vermont Department of Labor to make awards of not more than \$20,000.00.
  - \* \* \* Unemployment Insurance; Intent \* \* \*

#### Sec. 5. INTENT

It is the intent of the General Assembly to:

(1) ensure that COVID-19-related protections for unemployment insurance claimants and employers that were enacted as part of 2020 Acts and

Resolves No. 91 remain in effect until after the state of emergency declared in relation to the COVID-19 pandemic has been lifted;

- (2) ensure that the maximum amount of weekly unemployment insurance benefits that a claimant may receive does not decrease;
  - (3) provide claimants with enhanced unemployment insurance benefits;
- (4) prevent unemployment insurance tax rates from increasing by an amount that is greater than necessary to replenish the Unemployment Insurance Trust Fund;
- (5) ensure that the Unemployment Insurance Trust Fund is restored to a healthy balance;
- (6) determine whether the State should increase the amount of unemployment insurance benefits that a claimant may be eligible to receive in the future;
- (7) develop improved strategies to prevent the Trust Fund from being harmed by unemployment insurance fraud and employee misclassification; and
- (8) avoid placing additional demands on the Department of Labor's limited staff and information technology resources, which are already experiencing significant strain from the unprecedented demands placed on the unemployment insurance system by the COVID-19 Pandemic.
  - \* \* \* Experience Rating Relief for Calendar Year 2020 \* \* \*
- Sec. 6. 21 V.S.A. § 1325 is amended to read:

#### § 1325. EMPLOYERS' EXPERIENCE-RATING RECORDS;

#### DISCLOSURE TO SUCCESSOR ENTITY

(a)(1) The Commissioner shall maintain an experience-rating record for each employer. Benefits paid shall be charged against the experience-rating record of each subject employer who provided base-period wages to the eligible individual. Each subject employer's experience-rating charge shall bear the same ratio to total benefits paid as the total base-period wages paid by that employer bear to the total base-period wages paid to the individual by all base-period employers. The experience-rating record of an individual subject base-period employer shall not be charged for benefits paid to an individual under any of the following conditions:

\* \* \*

(G) The <u>During calendar year 2020</u>, the individual voluntarily separated from that employer as provided by subdivision 1344(a)(2)(A) of this chapter for one of the following reasons:

\* \* \*

- (3)(A) Subject to the provisions of subdivision (B) of this subdivision (a)(3), an employer shall be relieved of charges for benefits paid to an individual for a period of up to eight weeks during calendar year 2020 with respect to benefits paid because:
- (i) the employer temporarily ceased operation, either partially or completely, at the individual's place of employment in response to a request from a public health authority with jurisdiction that the employer cease operations because of COVID-19, in response to an emergency order or directive issued by the Governor or the President related to COVID-19, or because the employer voluntarily ceased operations due to the actual exposure of workers at that place of employment to COVID-19;
- (ii) the individual becomes unemployed as a direct result of a state of emergency declared by the Governor or the President in relation to COVID-19 or an order or directive issued by the Governor or President in relation to COVID-19, including through a change or reduction in the employer's operation at the individual's place of employment that is a direct result of such a state of emergency, order, or directive; or
- (iii) the <u>employer has temporarily laid off the</u> individual has been recommended or requested <u>based on a recommendation or request</u> by a medical professional or a public health authority with jurisdiction to <u>that the individual</u> be isolated or quarantined as a result of COVID-19, regardless of whether the individual has been diagnosed with COVID-19.
- (B)(i) An employer shall only be eligible for relief be relieved of charges for benefits paid during calendar year 2020 under the provisions of this subdivision (a)(3) if the employer rehires or offers to rehire the individual within a reasonable period of time after the employer resumes operations at the individual's place of employment, as determined by the Commissioner, or upon the completion of the individual's period of isolation or quarantine unless the Commissioner determines that:
- (I) the employee was not separated from employment for one of the reasons set forth in subdivision (A) of this subdivision (a)(3); or
- (II) the reason for the individual's separation from employment set forth in subdivision (A) of this subdivision (a)(3) no longer exists and the

employer has failed to rehire or offer to rehire the individual without good cause.

- (ii) If the Commissioner has cause to believe or receives an allegation or other information indicating that an employer may not be entitled to relief from charges pursuant to this subdivision (a)(3), the Commissioner shall examine the employer's records and any other documents and information necessary to determine if the employer is entitled to relief from charges pursuant to this subdivision (a)(3).
- (C) The Commissioner may extend the period for which an employer shall be relieved of charges for benefits paid to employees pursuant to subdivision (A)(i) of this subdivision (a)(3) by an amount that the Commissioner determines to be appropriate in light of the terms of any applicable request from a local health official or the Commissioner of Health or any applicable emergency order or directive issued by the Governor or the President and any other relevant conditions or factors.

\* \* \*

\* \* \* Experience Rating Relief for Calendar Year 2021 \* \* \*

# Sec. 7. RELIEF FROM COVID-19-RELATED UNEMPLOYMENT BENEFIT CHARGES FOR CALENDAR YEAR 2021

- (a) For calendar year 2021, an employer shall be relieved from charges against its unemployment insurance experience rating under 21 V.S.A. § 1325 for benefits paid to an individual because:
- (1)(A) the individual voluntarily separated from employment with the employer for one of the reasons set forth in 21 V.S.A. § 1344(a)(2)(A)(ii)–(vi);
- (B) the employer temporarily ceased operation, either partially or completely, at the individual's place of employment in response to a request from a public health authority with jurisdiction that the employer cease operations because of COVID-19, in response to an emergency order or directive issued by the Governor or the President related to COVID-19, or because the employer voluntarily ceased operations due to the actual exposure of workers at that place of employment to COVID-19;
- (C) the individual became unemployed as a direct result of a state of emergency declared by the Governor or the President in relation to COVID-19 or an order or directive issued by the Governor or President in relation to COVID-19, including through a change or reduction in the employer's operation at the individual's place of employment that was a direct result of such a state of emergency, order, or directive; or

- (D) the employer temporarily laid off the individual based on a recommendation or request by a medical professional or a public health authority with jurisdiction that the individual be isolated or quarantined as a result of COVID-19, regardless of whether the individual was diagnosed with COVID-19; and
- (2)(A) the employer rehired or offered to rehire the employee within a reasonable time, not to exceed 30 days after the reason for the individual's separation from employment set forth in subdivision (1) of this subsection (a) no longer exists; or
- (B) the employer demonstrates to the satisfaction of the Commissioner that it had good cause for failing to rehire or offer to rehire the employee within the time period set forth in subdivision (A) of this subdivision (a)(2).
- (b) On or before July 1, 2021, the Commissioner of Labor shall adopt procedures and an application form for employers to apply for relief from charges pursuant to subsection (a) of this section.
- (c) The Commissioner shall not be required to initiate rulemaking pursuant to 3 V.S.A. § 831(c) in relation to any procedures adopted under subsection (b) of this section.
  - (d) On or before June 15, 2021, the Commissioner shall:
- (1) submit to the House Committee on Commerce and Economic Development and the Senate Committee on Economic Development, Housing and General Affairs a report summarizing the procedures and application form to be adopted pursuant to subsection (b) of this section; and
- (2) commence a public outreach campaign to notify employers, employees, and claimants of the requirements and procedures to obtain relief from charges under this section.
- \* \* \* Extension of Unemployment Insurance-Related Sunset from 2020 Acts and Resolves No. 91 \* \* \*
- Sec. 8. 2020 Acts and Resolves No. 91, Sec. 38(3) is amended to read:
- (3) Secs. 32 and 33 shall take effect on March 31, 2021 the first day of the calendar quarter following the calendar quarter in which the state of emergency declared in response to COVID-19 pursuant to Executive Order 01-20 is terminated, provided that if the state of emergency is terminated within the final 30 days of a calendar quarter, Secs. 32 and 33 shall take effect on the first day of the second calendar quarter following the calendar quarter in which the state of emergency is terminated.

\* \* \* Implementation of Continued Assistance Act Provisions \* \* \*

## Sec. 9. TEMPORARY SUSPENSION OF CERTAIN REQUIREMENTS FOR TRIGGERING AN EXTENDED BENEFIT PERIOD

For purposes of determining whether the State is in an extended benefit period during the period from November 1, 2020 through December 31, 2021, the Commissioner shall disregard the requirement in 21 V.S.A. § 1421 that no extended benefit period may begin before the 14th week following the end of a prior extended benefit period.

\* \* \* Unemployment Insurance Benefits \* \* \*

Sec. 10. 21 V.S.A. § 1338(f) is amended to read:

- (f)(1) The maximum weekly benefit amount shall be \$425.00. When the State Unemployment Compensation Fund has a positive balance and all advances made to the State Unemployment Compensation Fund pursuant to Title XII of the Social Security Act have been repaid as of December 31 of the last completed calendar year, on the first day of the first calendar week of July, the maximum weekly benefit amount shall be adjusted by a percentage equal to the percentage change during the preceding calendar year in the State average weekly wage as determined by subsection (g) of this section. When the unemployment contribution rate schedule established by subsection 1326(e) of this title is at schedule III, the maximum weekly benefit amount shall be annually adjusted on the first day of the first calendar week in July to an amount equal to 57 percent of the State annual average weekly wage as determined by subsection (g) of this section.
- (2) Notwithstanding any provision of subdivision (1) of this subsection to the contrary:
- (A) The maximum weekly benefit amount shall not increase in any year that advances made to the State Unemployment Compensation Fund pursuant to Title XII of the Social Security Act, as amended, remain unpaid.
  - (B) The maximum weekly benefit amount shall not decrease.
- Sec. 11. 21 V.S.A. § 1338 is amended to read:
- § 1338. WEEKLY BENEFITS

\* \* \*

(b) For benefit years beginning prior to January 3, 1988 to qualify for benefits an individual must have had at least 20 weeks of work at wages of at least \$35.00 per week in employment with an employer subject to this chapter in the individual's base period. [Repealed.]

- (c) For benefit years beginning prior to January 3, 1988, an individual's weekly benefit amount shall be one-half of the average weekly wage earned by such individual in employment with an employer subject to this chapter for 20 of the weeks in the individual's base period, whether or not consecutive, in which the wages earned by him or her in that employment were highest. Such weekly benefit amount shall be computed as a multiple of \$1.00; provided, that the weekly benefit amount so determined:
- (1) shall not exceed 1/40th of the total wages actually used in the calculation of the average weekly wage for the highest 20 weeks as hereinbefore provided; and
- (2) shall not exceed the maximum weekly benefit amount computed as provided in this section. [Repealed.]
- (d)(1) For benefit years beginning on January 3, 1988 and subsequent thereto, to To qualify for benefits an individual must:

\* \* \*

- (e)(1) For benefit years beginning on January 3, 1988 and subsequent thereto, an An individual's weekly benefit amount shall be determined by dividing the individual's two high quarter total subject wages required under subdivision (d)(1) of this section by 45; provided that the weekly benefit amount so determined shall not exceed the maximum weekly benefit amount computed as provided in pursuant to subsection (f) of this section.
- (2) Notwithstanding the maximum weekly benefit amount computed pursuant to subsection (f) of this section, an individual shall receive a supplemental benefit of \$25.00 per week in addition to the amount determined pursuant to subdivision (1) of this subsection.

\* \* \*

#### Sec. 12. 21 V.S.A. § 1338(e) is amended to read:

- (e)(1) An individual's weekly benefit amount shall be determined by dividing the individual's two high quarter total subject wages required under subdivision (d)(1) of this section by 45; provided that the weekly benefit amount so determined shall not exceed the maximum weekly benefit amount computed pursuant to subsection (f) of this section.
- (2) Notwithstanding the maximum weekly benefit amount computed pursuant to subsection (f) of this section, an individual shall receive a supplemental benefit of \$25.00 per week in addition to the amount determined pursuant to subdivision (1) of this subsection.

\* \* \* Reports \* \* \*

Sec. 13. 21 V.S.A. § 1309 is amended to read:

#### § 1309. REPORTS; SOLVENCY OF TRUST FUND

(a)(1) On or before January 31 of each year, the Commissioner shall submit to the Governor and the Chairs of the Senate Committee Committees on Economic Development, Housing and General Affairs and on Finance and the House Committees on Commerce and Economic Development and on Ways and Means a report covering the administration and operation of this chapter during the preceding calendar year.

#### (2) The report shall include:

- (A) a balance sheet of the monies in the Fund and data as to probable reserve requirements based upon accepted actuarial principles, with respect to business activity, and other relevant factors for the longest available period. The report shall also include;
- (B) recommendations for amendments of this chapter as the Board considers proper; and
- (C) an accounting of the amount of supplemental benefits paid to claimants pursuant to subdivision 1338(e)(2) of this chapter.
- (b) Whenever the Commissioner believes that the solvency of the Fund is in danger or the balance of the Fund drops below \$180,000,000.00, the Commissioner shall promptly inform the Governor and the Chairs of the Senate Committees on Economic Development, Housing and General Affairs and on Finance, and the House Committees on Commerce and Economic Development and on Ways and Means, and make recommendations for preserving an adequate level in the Trust Fund. The provisions of 2 V.S.A. § 20(d) (expiration of required reports) shall not apply to the report to be made under this section.

# Sec. 14. UNEMPLOYMENT INSURANCE; TRUST FUND; BENEFITS; DETECTION AND PREVENTION OF FRAUD AND OVERPAYMENTS; REIMBURSABLE EMPLOYERS; CONSULTANT; REPORT

(a) On or before July 15, 2021, the Joint Fiscal Office shall contract with an economist or independent consulting entity with expertise in the field of unemployment insurance to evaluate certain aspects of Vermont's unemployment insurance system in comparison with the unemployment insurance systems of other states and in consideration of the needs of Vermont claimants, employees, and employers, as well as the potential modernization of

the Department's information technology systems within the next several years. The economist or independent consulting entity shall specifically examine:

- (1) the solvency of Vermont's Unemployment Insurance Trust Fund and the amount necessary to ensure that the Trust Fund remains solvent and able to continue meeting the needs of claimants during a future economic recession and subsequent recovery;
- (2) the adequacy and appropriateness of Vermont's unemployment insurance benefits, whether Vermont's benefits should be increased, and whether the Vermont statutes related to benefits should be modified in any manner;
- (3) the Department of Labor's existing practices and procedures for detecting and preventing unemployment insurance fraud;
- (4) instances in which it may be appropriate to refer unemployment insurance fraud for criminal prosecution, including a reasonable minimum threshold for such a referral;
- (5) instances for which it may be appropriate to provide the Commissioner with authority to reduce or waive a period of disqualification imposed in relation to a determination of unemployment insurance fraud;
- (6) potential measures to eliminate or minimize claim processing delays that result from fraud prevention measures;
- (7) the Department of Labor's existing practices and procedures for preventing, reducing, and collecting overpayments of unemployment insurance benefits;
- (8) instances for which it may be appropriate to provide the Commissioner with authority to reduce or waive an individual's liability to repay overpaid unemployment insurance benefits; and
- (9) potential statutory changes to mitigate the impact of benefit charges attributed to reimbursable employers who paid wages to a claimant during the claimant's base period but did not cause the claimant to become unemployed.
- (b) In performing the evaluation required pursuant to subsection (a), the economist or consulting entity shall do the following:
  - (1) specifically identify:
- (A) best practices and high performing aspects of other states' unemployment insurance systems;

- (B) shortcomings, challenges, and opportunities for improvement in Vermont's unemployment insurance system;
- (C) potential changes and improvements to the Vermont Department of Labor's staffing, resources, information technology, training, funding, communications, practices, and procedures that are necessary to address the shortcomings, challenges, and opportunities for improvement identified pursuant to subdivision (B) of this subdivision (b)(1);
- (D) potential statutory changes necessary to address the shortcomings, challenges, and opportunities for improvement identified pursuant to subdivision (B) of this subdivision (b)(1); and
- (E) the anticipated cost of implementing the changes and improvements identified pursuant to subdivisions (C) and (D) of this subdivision (b)(1) and any ongoing costs associated with such changes and improvements; and
- (2) consult with the Department of Labor, the Attorney General, the Department of State's Attorneys and Sheriffs, representatives of employers, representatives of employees, and representatives of claimants.
- (c) The Department of Labor shall cooperate with the economist or independent consulting entity and shall to the maximum extent permitted by law provide the economist or independent consulting entity with prompt access to all information requested.
- (d)(1) On or before November 15, 2020, the economist or independent consulting entity shall submit a written report detailing the findings and recommendations to the Senate Committees on Economic Development, Housing and General Affairs and on Finance and the House Committees on Commerce and Economic Development and on Ways and Means.
- (2) The economist or independent consulting entity shall omit from the report information regarding techniques, procedures, and guidelines for unemployment insurance fraud investigations or prosecution if the disclosure of that information could reasonably be expected to risk circumvention of the law.

#### (e) As used in this section:

(1) "Overpayment of unemployment insurance benefits" includes overpayments due to a mistake on the part of a claimant or the Department, a claimant's unintentional misrepresentation or nondisclosure of a material fact, or a claimant's intentional misrepresentation or nondisclosure of a material fact.

- (2) "Unemployment insurance fraud" means the intentional misrepresentation or knowing nondisclosure of a material fact by a claimant or any other entity for purposes of obtaining unemployment insurance benefits.
- Sec. 15. 2020 Acts and Resolves No. 85, Sec. 9(a)(1) is amended to read:
- (a)(1) On or before January 15, 2022 November 15, 2021, the Attorney General and the Commissioner of Labor shall submit a written report to the House Committees on Commerce and Economic Development and on General, Housing, and Military Affairs and the Senate Committees on Economic Development, Housing and General Affairs and on Finance regarding the enforcement of employment laws related to employee misclassification pursuant to 21 V.S.A. §§ 346, 387, 712, and 1379 and by the Commissioner of Labor pursuant to 21 V.S.A. chapter 5, subchapters 2 and 3, and 21 V.S.A. chapters 9 and 17.

Sec. 16. 3 V.S.A. § 2222d is amended to read:

#### § 2222d. EMPLOYEE MISCLASSIFICATION TASK FORCE

\* \* \*

(f) On or before January 15, 2022 November 15, 2021, the Task Force shall submit a written report to the House Committee on Commerce and Economic Development and the Senate Committee on Economic Development, Housing and General Affairs regarding ways to improve the effectiveness and efficiency of the system of joint enforcement by the Commissioner of Labor and the Attorney General of the laws related to employee misclassification that is established pursuant to 21 V.S.A. §§ 3, 346, 387, 712, and 1379. In particular, the Report shall examine:

\* \* \*

#### \* \* \* Effective Dates \* \* \*

#### Sec. 17. EFFECTIVE DATES

- (a)(1) This section and, except as provided in subdivisions (2)–(4) of this subsection, Secs. 5–16 shall take effect on passage.
- (2) Notwithstanding 1 V.S.A. § 214, Sec. 8 (extension of sunset) shall take effect retroactively on March 31, 2021.
- (3) Sec. 11 (supplemental weekly benefit) shall take effect 30 days after the termination date for Federal Pandemic Unemployment Compensation set forth in 15 U.S.C. § 9023(e)(2), as amended.
- (4) Sec. 12 (repeal of supplemental weekly benefit) shall take effect upon the payment of a cumulative total of \$100,000,000.00 in supplemental

benefits pursuant to 21 V.S.A. § 1338(e)(2) and shall apply prospectively to all benefit payments in the next week and each subsequent week.

(b) Secs. 1–4 shall take effect on July 1, 2021.

(Committee vote: 11-0-0)

(For text see Senate Journal March 23, 2021)

#### **Favorable**

S. 22

An act relating to health care practitioners administering stem cell products not approved by the U.S. Food and Drug Administration

**Rep. Goldman of Rockingham,** for the Committee on Health Care, recommends that the bill ought to pass in concurrence.

(Committee Vote: 10-0-1)

(For text see Senate Journal March 10, 2021)

#### **Senate Proposal of Amendment**

H. 435

An act relating to miscellaneous Department of Corrections-related amendments

The Senate proposes to the House to amend the bill by striking all after the enacting clause and inserting in lieu thereof the following:

\* \* \* Polygraph Examinations; Drug Testing; Report \* \* \*

Sec. 1. [Deleted.]

\* \* \* Organization \* \* \*

Sec. 2. 28 V.S.A. § 123 is added to read:

#### § 123. DEPARTMENT OF CORRECTIONS MONITORING COMMISSION

- (a) Creation. There is created the Corrections Monitoring Commission to provide advice and counsel to the Commissioner of Corrections with regard to the Commissioner's responsibility to manage the reporting of sexual misconduct; promote adherence to anti-retaliation policies; ensure overall policy implementation and effectiveness; improve the transparency, accountability, and cultural impact of agency decisions; and ensure that the determination of investigatory findings and any resulting disciplinary actions are just and appropriate.
  - (b) Members.

- (1) The Commission shall be composed of the following nine members:
- (A) a former judge with knowledge of the criminal justice system, appointed by the Chief Justice of the Vermont Supreme Court;
- (B) a retired attorney, appointed by the Department of State's Attorneys and Sheriffs;
- (C) a former corrections officer, appointed by the Vermont State Employees' Association;
- (D) two formerly incarcerated individuals who resided at different facilities, appointed by the Defender General;
- (E) the Executive Director of the Vermont Network Against Domestic and Sexual Violence or designee;
- (F) a former management-level employee of the Department of Corrections with experience in corrections management, appointed by the Governor;
- (G) an individual at large with knowledge of and experience in the correctional system, crime prevention, human resources, or compliance, appointed by the Governor; and
- (H) a former employee of a Vermont Community Justice Center, appointed by the Community Justice Network of Vermont.
- (2) No member, at the time of appointment or during membership, shall be employed by the Department of Corrections or work in any part of the State correctional system. To the extent feasible, the appointing entities shall appoint members that will create a diverse Commission including gender, racial, and cultural diversity. Commission members shall demonstrate an understanding of and respect for the values, dignity, and diversity of individuals who are in the custody of the Commissioner of Corrections and those working within the State correctional system. If an appointing entity is unable to find a candidate for appointment to the Commission who meets the criteria of subdivision (1) of this subsection, the appointing entity may appoint an individual with relevant lived experience.
  - (c) Powers and duties. The Commission shall have the following duties:
- (1) Provide advice and counsel to the Commissioner of Corrections in carrying out the Commissioner's responsibilities at the Department of Corrections to monitor reporting of sexual misconduct, oversee the implementation of the Department's anti-retaliation policy, create transparency and implement policies relating to misconduct, and review disciplinary actions.

- (2) Examine facility staffing needs, employee retention, employee working conditions, and employee morale. The Commission may interview current Department employees and individuals in the custody of the Department, review exit interview records for former Department employees, and meet with the Vermont State Employees' Association to further the Commission's understanding of these issues. The Commission shall report annually on or before January 15 to the Commissioner of Corrections, the Secretary of Human Services, the House Committees on Corrections and Institutions and Government Operations, and the Senate Committees on Judiciary and Government Operations on:
- (A) the Department's progress in improving staffing retention, working conditions, and employee morale over the year;
- (B) the largest barriers to further improvement in staffing retention, working conditions, and employee morale; and
- (C) any recommendations for improving employee retention, working conditions, and employee morale, including identifying any efforts undertaken in other states that could be implemented at the Department.
  - (3) Monitor the Department in the following areas:
    - (A) the timely reporting of allegations of sexual misconduct;
    - (B) compliance with the Prison Rape Elimination Act;
- (C) the Department's implementation of and adherence to policies relating to employee misconduct and discipline;
- (D) employees' adherence to Department policies, procedures, and directives, particularly to code of ethics and anti-retaliation policies;
- (E) maintenance of an independent reporting hotline to the State Police at the women's facility;
- (F) investigations of employee misconduct, the movement of contraband in facilities, threats to personal safety, and the Department's response to major events that occur in the Department of Corrections, including the death of an individual in the custody of the Commissioner of Corrections and the escape of an individual from a Department facility or Department custody; and
- (G) facility staffing needs, employee retention, and employees' working conditions and morale.
- (4) Beginning on January 1, 2023, report annually to the Commissioner of Corrections, the Secretary of Human Services, the House Committees on

Corrections and Institutions and Government Operations, and the Senate Committees on Judiciary and Government Operations on metrics that assess the Department's performance in the areas identified in subdivision (c)(3) of this section, including listing the number of complaints of retaliation and complaints of sexual misconduct and the outcomes of those complaints; identifying areas of repeated noncompliance with policies, procedures, and directives; and providing recommendations for improving compliance and eliminating instances of sexual misconduct in the Department of Corrections.

(d) Member terms. The members of the Commission shall serve staggered three-year terms. A vacancy created before the expiration of a term shall be filled in the same manner as the original appointment for the unexpired portion of the term. A member appointed to fill a vacancy before the expiration of a term shall not be deemed to have served a term for the purpose of this subsection. Members of the Commission shall be eligible for reappointment. Members of the Commission shall serve not more than two consecutive terms. A member may be removed by a majority vote of the members of the Commission.

#### (e) Meetings.

- (1) The Commission shall annually select a chair from among its members at the first meeting.
  - (2) A majority of the membership shall constitute a quorum.
- (f) Assistance. The Commission shall have the administrative, technical, and legal assistance of the Department of Corrections.
- (g) Commissioner of Correction's duties. The creation and existence of the Commission shall not relieve the Commissioner of his or her duties under the law to manage, supervise, and control the Department of Corrections.
- (h) Reimbursement. Members of the Commission shall be entitled to receive per diem compensation and reimbursement for expenses in accordance with 32 V.S.A. § 1010.
- Sec. 3. SUNSET OF CORRECTIONS MONITORING COMMISSION
- 28 V.S.A. § 123 (Department of Corrections Monitoring Commission) is repealed on July 1, 2025.
- Sec. 4. IMPLEMENTATION OF THE CORRECTIONS MONITORING COMMISSION
- (a) The Corrections Monitoring Commission, created in Sec. 2 of this act, is established on January 1, 2022.

- (b) Members of the Commission shall be appointed on or before December 1, 2021. Terms of members shall officially begin on January 1, 2022.
- (c)(1) In order to stagger the terms of the members of the Corrections Monitoring Commission as described in 28 V.S.A. § 123 in Sec. 2 of this act, the initial terms of those members shall be as follows:
- (A) the Chief Justice of the Vermont Supreme Court shall appoint a member for a three-year term;
- (B) the Department of State's Attorneys and Sheriffs shall appoint a member for a two-year term;
- (C) the Vermont State Employees' Association shall appoint a member for a three-year term;
- (D) the Defender General shall appoint two members, one for a oneyear term and one for a three-year term;
- (E) the Executive Director of the Vermont Network Against Domestic and Sexual Violence or designee shall serve a two-year term;
- (F) the Governor shall appoint a member to fill the position designated in subdivision (b)(1)(F) of Sec. 2 of this act for a two-year term;
- (G) the Governor shall appoint a member to fill the position designated in subdivision (b)(1)(G) of Sec. 2 of this act for a one-year term; and
- (H) the Community Justice Network of Vermont shall appoint a member for a one-year term.
- (2) After the expiration of the initial terms set forth in subdivision (1) of this subsection, Commission member terms shall be as set forth in 28 V.S.A. § 123 in Sec. 2 of this act.
- Sec. 5. 28 V.S.A. § 124 is added to read:

## § 124. DEPARTMENT OF CORRECTIONS; CORRECTIONS INVESTIGATIVE UNIT

- (a) Creation. There is created the Corrections Investigative Unit (CIU) within the Department. The CIU shall investigate the following topics to comply with federal law and to identify systemic issues within the Department:
  - (1) allegations of violations of the Prison Rape Elimination Act;
  - (2) major events that occur in the Department, including the death of an

individual in the custody of the Department or the escape of an individual from a facility or the custody of Department staff;

- (3) Department compliance with policies, procedures and directives;
- (4) the movement of contraband in facilities; and
- (5) threats against the personal safety of Department employees and individuals in the custody of the Department.
- (b) Staff. The Commissioner of Corrections shall appoint and employ sufficient staff and adopt the necessary procedures for the CIU to carry out the duties required under this section.
- (c) Coordination. The CIU shall coordinate with outside investigative agencies and law enforcement agencies concerning criminal allegations and shall coordinate with a designated point of contact at the Department of Human Resources on employee misconduct investigations and disciplinary actions. The CIU shall conduct personal safety planning as necessary for employees who receive threats.

#### (d) Employee rights.

- (1) An employee who is subject to questioning or investigation by the CIU shall be entitled to all procedural and substantive rights afforded to the employee by State and federal law and any applicable collective bargaining agreement or employment contract, including any contractual rights that apply to proceedings or investigations that may result in an adverse employment action.
- (2) Information gathered by the CIU in the course of an investigation shall be subject to discovery pursuant to the applicable rules of the Vermont Labor Relations Board or a court of competent jurisdiction, as appropriate.
- (e) Collective bargaining. Nothing in this section shall be construed to limit the right of the State and the employee organization to collectively bargain with respect to matters related to investigations and employee discipline that are not otherwise controlled by statute.

\* \* \* Crime \* \* \*

Sec. 6. 13 V.S.A. § 3257 is amended to read:

## § 3257. SEXUAL EXPLOITATION OF AN INMATE A PERSON UNDER THE SUPERVISION OF THE DEPARTMENT OF CORRECTIONS

(a) No A correctional employee, contractor, or other person providing services to offenders on behalf of the Department of Corrections or pursuant to a court order or in accordance with a condition of parole, probation, supervised

community sentence, or furlough shall <u>not</u> engage in a sexual act with:

- (1) a person who the employee, contractor, or other person providing services knows:
  - (1) is confined to a correctional facility; or
- (2) is <u>any offender</u> being supervised by the Department of Corrections while on parole, probation, supervised community sentence, or furlough, where the employee, contractor, or other service provider is currently engaged in a direct supervisory relationship with the person being supervised. For purposes of this subdivision, a person is engaged in a direct supervisory relationship with a supervisee if the supervisee is assigned to the caseload of that person knows or reasonably should have known that the offender is being supervised by the Department, unless the offender and the employee, contractor, or person providing services were married, parties to a civil union, or engaged in a consensual sexual relationship at the time of sentencing for the offense for which the offender is being supervised by the Department.
- (b) A person who violates subsection (a) of this section shall be imprisoned for not more than five years or fined not more than \$10,000.00, or both.

## Sec. 7. CRIMINAL JUSTICE COUNCIL; DEPARTMENT OF CORRECTIONS; CERTIFICATION PROCESS

During the 2021 legislative interim, the Criminal Justice Council and the Department of Corrections shall develop a proposal governing minimum training standards, complaint investigations, and a process for certification and decertification of correctional officers as defined in 28 V.S.A. § 3. The proposal shall address the relationship between the Council's and the Corrections Investigative Unit's scope of investigative authority. On or before December 1, 2021, the Council and the Department shall report the proposal to the Joint Legislative Justice Oversight Committee, including any fiscal and programmatic impact of the proposal.

\* \* \* Effective Date \* \* \*

#### Sec. 8. EFFECTIVE DATE

This act shall take effect on July 1, 2021.

(For text see House Journal March 24, 2021)

#### **Consent Calendar**

#### **Concurrent Resolutions for Adoption Under Joint Rule 16a**

The following concurrent resolutions have been introduced for approval by the Senate and House and will be adopted automatically unless a Senator or Representative requests floor consideration before today's adjournment. Requests for floor consideration in either chamber should be communicated to the Secretary's office and/or the House Clerk's office, respectively. For text of resolutions, see Addendum to House Calendar of May 13, 2021.

#### H.C.R. 64

House concurrent resolution honoring former Counseling Service of Addison County Medical Director Dr. Robert C. Jimerson

#### H.C.R. 65

House concurrent resolution honoring Anne Severy for her exemplary career as a public-school music educator

#### H.C.R. 66

House concurrent resolution honoring the memory of Vermont African American pioneer Lucy Terry Prince on the bicentennial of her death

#### H.C.R. 67

House concurrent resolution commemorating the 250th anniversary of the Breakenridge Stand-off in North Bennington

#### H.C.R. 68

House concurrent resolution in memory of Edwin Ora Brehaut of Georgia

#### **Information Notice**

Grants and Positions that have been submitted to the Joint Fiscal Committee by the Administration, under 32 V.S.A. §5(b)(3)

JFO #3045 - 48 (forty-eight) limited-service positions to carry out the ongoing work for an effective public health response to COVID-19. [NOTE: Positions to be funded through ongoing CDC grants #2254 (Immunization) and #2478 (Epidemiology and Laboratory Capacity) previously approved in 2006 and 2010, respectively.] [JFO received 4/13/2021]

JFO #3046 – One (1) limited service position, Grants Program Manager, to the VT Dept. of Economic Development to provide management, oversight and technical assistance to grantees. This position is funded through the Norther Border Regional Commission Capacity Grants through previously approved JFO Grant #2971. Position is for one year with expected approval for a second year. [JFO received 4/21/2021]

JFO #3047 – \$1,000,000 to the VT Department of Public Service from the Norther Border Regional Commission. Funds will be used to build out infrastructure and expand broadband throughout Vermont. This grant includes a \$1.75M match as follows: \$1.5M from Act 154 (2020), \$60,000K from Act 79 (2019) and the rest from an existing position – Rural Broadband Technical Assistant. [JFO received 4/21/2021]

JFO #3048 – One (1) limited-service position, Recreation Vehicle Equipment Technician, to the VT Department of Public Safety from the United States Coast Guard Recreational Boating Safety Grant to service the Dept. of Public Safety and Dept. of Fish and Wildlife recreational vehicle fleet. [JFO received 5/3/2021]

JFO #3049 – \$1,250,000.00 to the VT Dept. of Public Service from the Northern Border Regional Commission. Funds will be used as the award to the VT Dept. of Public Service's request for proposals to promote a public-private partnership between one of Vermont's Communications Union Districts and a broadband provider. The successful proposal will provide service to the greatest quantity of eligible locations. [JFO received 5/3/2021]

JFO #3050 – \$49,490.00 to the VT Dept. for Children and Families from the VT Community Foundation. Funds will be used for subgrants to Weatherization Agencies to fund low-income weatherization projects not covered by current funding streams. [JFO received 5/3/2021]

JFO #3051 - Three (3) limited-service positions, Adult Protective Services Service Navigator, to assess needs of victims and work with community providers to ensure proper services are in place. Funded through previously approved grant JFO #2986. Positions expected to be funded through 9/30/2022. [JFO received 5/3/2021, expedited requested on 5/12/2021]