| 1  | H.630   |
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| 2  | Introduced by Representatives Colburn of Burlington, Kornheiser of                |
| 3  | Brattleboro, Bluemle of Burlington, Cina of Burlington,                           |
| 4  | Donnally of Hyde Park, Killacky of South Burlington,                              |
| 5  | Mulvaney-Stanak of Burlington, Notte of Rutland City,                             |
| 6  | Rachelson of Burlington, Small of Winooski, Surprenant of                         |
| 7  | Barnard, Vyhovsky of Essex, and White of Hartford                                 |
| 8  | Referred to Committee on  |
| 9  | Date:   |
| 10 | Subject: Crimes and criminal procedure; prostitution                              |
| 11 | Statement of purpose of bill as introduced: This bill proposes to repeal the      |
| 12 | prostitution laws that currently prohibit "indiscriminate sexual intercourse" and |
| 13 | consensual engagement in sex work for hire by adults while retaining strict       |
| 14 | prohibitions and felony criminal penalties for human trafficking of persons       |
| 15 | who are compelled through force, fraud, or coercion to engage in sex work.        |
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| 16 | An act relating to voluntary engagement in sex work                               |
| 17 | It is hereby enacted by the General Assembly of the State of Vermont:             |
| 18 | Sec. 1. LEGISLATIVE INTENT AND FINDINGS   |
| 19 | (a) The majority of Vermont's laws on prostitution were adopted more than         |
| 20 | 100 years ago and have remained largely unchanged since that time.                |

| 1  | (b) Under current Vermont law, the term "prostitution" includes "the             |
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| 2  | offering or receiving of the body for sexual intercourse for hire and shall also |
| 3  | be construed to include the offering or receiving of the body for indiscriminate |
| 4  | sexual intercourse without hire."  |
| 5  | (c) These laws reflect the social mores of the early 1900s, criminalizing not    |
| 6  | only voluntary sex work but sexual activity outside marriage, and no longer      |
| 7  | reflect Vermont's commitment to personal and bodily autonomy.                    |
| 8  | (d) Data has consistently shown that the criminalization of voluntary sex        |
| 9  | work is associated with increased risk of sexual and physical violence from      |
| 10 | clients, domestic partners, or other parties; increased risk of HIV and other    |
| 11 | sexually transmitted infections; and a disruption of sex workers' support        |
| 12 | networks, workplace safety, and risk reduction strategies, resulting in reduced  |
| 13 | physical and emotional health for sex workers.                                   |
| 14 | (e) A 2018 Johns Hopkins Bloomberg School of Public Health meta-                 |
| 15 | analysis reviewed over 130 studies conducted over 30 years, synthesizing         |
| 16 | evidence on the extent to which sex work laws and policing practices affect sex  |
| 17 | workers' safety, health, and access to services, and the pathways through        |
| 18 | which these effects occur. The study concluded "the qualitative and              |
| 19 | quantitative evidence demonstrate the extensive harms associated with            |
| 20 | criminalization of sex work, including laws and enforcement targeting the sale   |
| 21 | and purchase of sex, and activities relating to sex work organization. There is  |

| 1  | an urgent need to reform sex-work-related laws and institutional practices so as |
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| 2  | to reduce harms and barriers to the realization of health."                      |
| 3  | (f) It is the intent of the General Assembly to repeal the laws prohibiting      |
| 4  | "indiscriminate" sex and voluntary sex work between consenting adults while      |
| 5  | retaining strict prohibitions and criminal penalties for human trafficking of    |
| 6  | persons for sex work.  |
| 7  | (g)(1) Pursuant to 13 V.S.A. chapter 60, it is illegal to:                       |
| 8  | (A) recruit, entice, harbor, transport, provide, or obtain by any means          |
| 9  | a person under 18 years of age for the purpose of having the person engage in a  |
| 10 | commercial sex act;  |
| 11 | (B) recruit, entice, harbor, transport, provide, or obtain any person            |
| 12 | through force, fraud, or coercion for the purpose of having the person engage    |
| 13 | in a commercial sex act or compel any person through force, fraud, or coercion   |
| 14 | to engage in a commercial sex act; and   |
| 15 | (C) patronize a person under 18 years of age for a commercial sex act            |
| 16 | or patronize any person for a commercial sex act who is being compelled          |
| 17 | through force, fraud, or coercion to engage in a commercial sex act.             |
| 18 | (2) "Coercion" as it applies to compelling a person to engage in a               |
| 19 | commercial sex act means:  |
| 20 | (A) the threat of serious harm, including physical or financial harm to          |
| 21 | or physical restraint against any person;  |

| 1  | (B) any scheme, plan, or pattern intended to cause a person to believe             |
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| 2  | that failure to perform an act would result in serious bodily or financial harm to |
| 3  | or physical restraint of any person;   |
| 4  | (C) the abuse or threatened abuse of law or the legal process;                     |
| 5  | (D) withholding, destroying, or confiscating any actual or purported               |
| 6  | passport, immigration document, or any other government identification             |
| 7  | document of another person;  |
| 8  | (E) providing a drug, including alcohol, to another person with the                |
| 9  | intent to impair the person's judgment or maintain a state of chemical             |
| 10 | dependence;  |
| 11 | (F) wrongfully taking, obtaining, or withholding any property of                   |
| 12 | another person;  |
| 13 | (G) blackmail;   |
| 14 | (H) asserting control over the finances of another person;                         |
| 15 | (I) debt bondage; or   |
| 16 | (J) withholding or threatening to withhold food or medication.                     |
| 17 | (h) Penalties for offenses relating to human trafficking range from a              |
| 18 | maximum of five years imprisonment (facilitation of human trafficking) to a        |
| 19 | mandatory 20 years to life imprisonment (aggravated trafficking).                  |
| 20 | Sec. 2. REPEAL   |
| 21 | 13 V.S.A. chapter 59, subchapter 2 (prostitution) is repealed.                     |

BILL AS INTRODUCED 2022

- 1 Sec. 3. EFFECTIVE DATE
- 2 <u>This act shall take effect on July 1, 2022.</u>