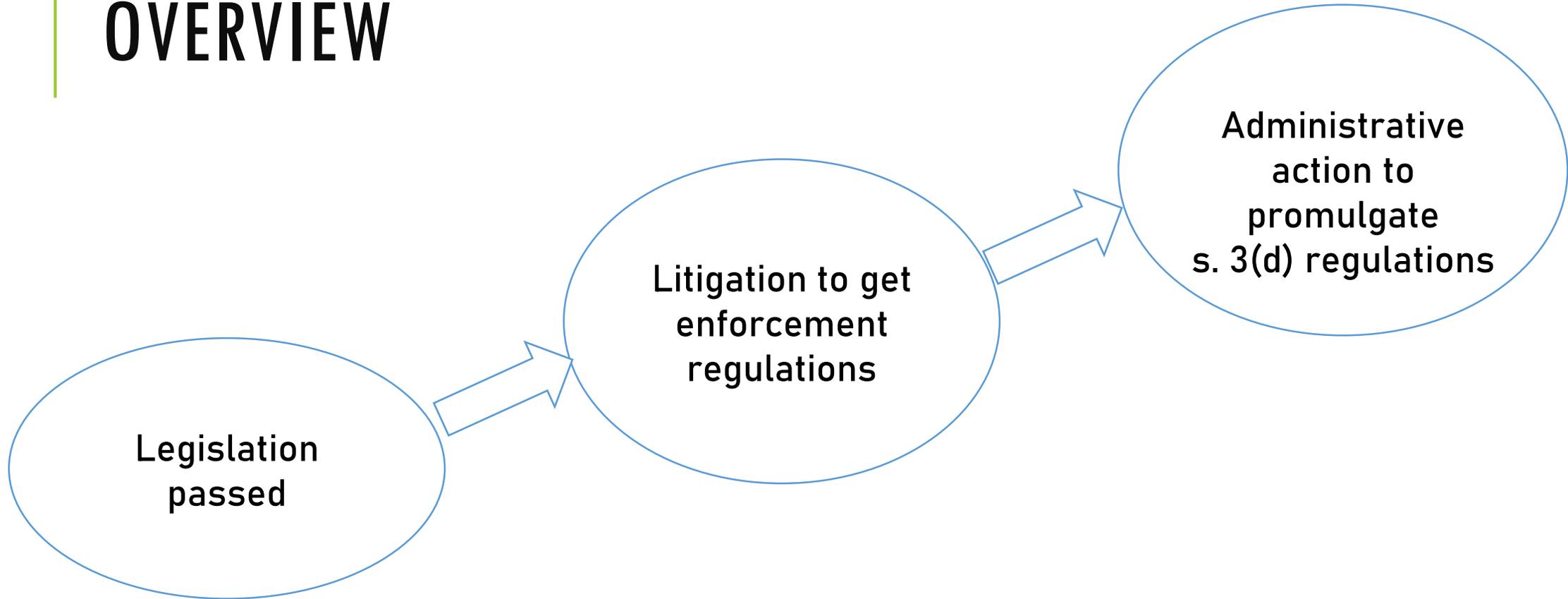


MA GWSA IMPLEMENTATION

Jennifer Rushlow
Assoc. Dean, Environmental Programs
Vermont Law School

OVERVIEW



BACKGROUND

End of George W. Bush 2nd term

Failure of federal govt to act on climate

Climate rising priority in 2008
presidential election

CA GWSA (AB 32) passed in 2006

Also in 2008: MA Green Communities Act

← → ↻ National Public Radio, Inc. [US] | <https://www.npr.org/templates/story/story.php?storyId=10840816>



Interest in Climate Change Heats Up in 2008 Race

Hampshire, voters have called for action on climate change in more than 160 town meetings.

Pollster John Zogby says there is a growing consensus that global warming must be addressed, not only among liberals and young voters who were first to embrace the issue, but increasingly, among evangelicals and mainstream Wal-Mart shoppers.

"This time the issue is for real," Zogby says. "The question mark only becomes: Does one party select a candidate who doesn't buy the issue? And so far, that doesn't look to be likely."

Zogby says in last year's midterm elections, even the existence of global warming was a "wedge" that divided Democrats and Republicans. But not anymore.

President Bush acknowledged the problem in this year's State of the Union speech. And former New York Mayor Rudolph Giuliani did the same in Wednesday's New Hampshire debate.

"I think we have to accept the view that scientists have that there is global warming, and that human operation, human condition contributes to that," Giuliani said.

Few Republicans have outlined plans to address the problem, though, except for

GWSA

25% reduction by 2020
80% reduction by 2050



Most stringent in the nation in
2008

Established:

1. GHG emissions baseline assessment and “business as usual” projection
2. GHG emissions registry, reporting system, and inventory
3. Plans to accompany emissions limits each decade
4. Requirement for interim emissions limits
5. **Requirement to promulgate regulations**

SECTION 3(D)

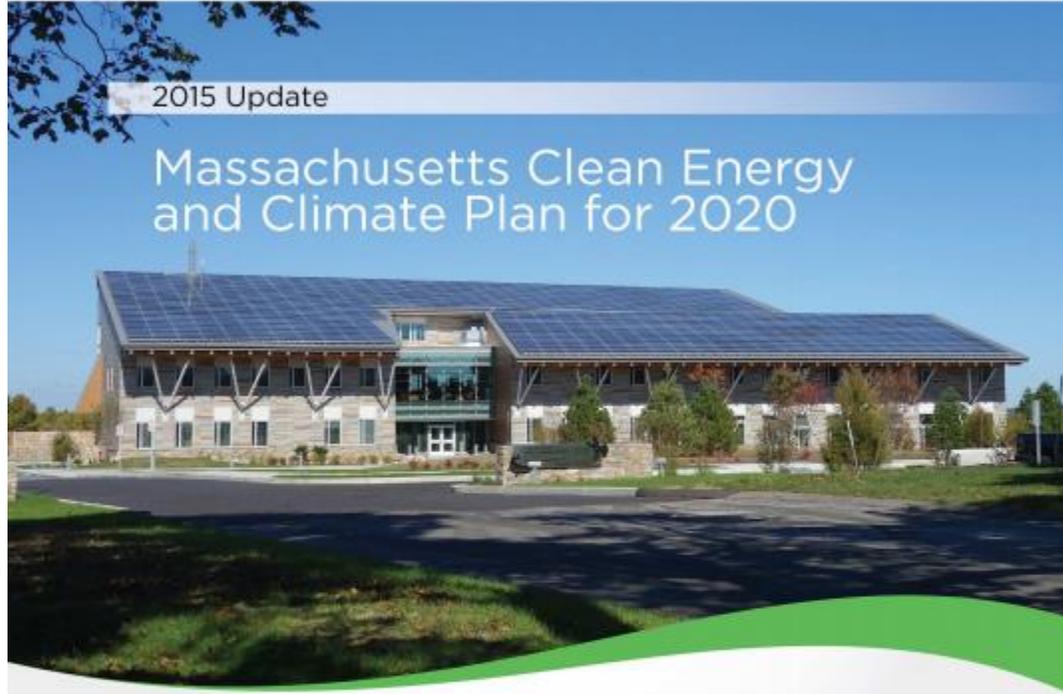
(d) The department shall promulgate regulations establishing a desired level of declining annual aggregate emission limits for sources or categories of sources that emit greenhouse gas emissions.

PLAN



2015 Update

Massachusetts Clean Energy and Climate Plan for 2020



A report to the Great and General Court pursuant to the
Global Warming Solutions Act
(Chapter 298 of the Acts of 2008, and as codified at M.G.L. c. 21N)

Secretary of Energy and Environmental Affairs Matthew A. Beaton

December 31, 2015

No s. 3(d) regs

LITIGATION

Plaintiffs: Four MA teenagers (participated in petition for rulemaking)
Conservation Law Foundation
MA Energy Consumers Alliance

Defendant: MA Dept. of Environmental Protection

Claims: (1) Declaratory judgment that DEP violated GWSA by failing to issue regulations compliant with section 3(d)
(2) Writ of mandamus compelling DEP to issue regulations compliant with section 3(d)

ARGUMENTS

Statutory interpretation:

(d) The department shall promulgate regulations establishing a desired level of declining annual aggregate emission limits for sources or categories of sources that emit greenhouse gas emissions.

DEP:

Not mandated limits. S. 3(d) “desired level” language only required DEP to establish aspirational goals or unenforceable targets.

Plaintiffs:

Clear mandate for limits. Plain language of s. 3(d) = regulations that address multiple sources or categories of sources of emissions, impose a limit on emissions that may be released, limit the aggregate emissions released, set emissions limits for each year and set limits that decline on an annual basis.

ARGUMENTS

Do existing regulations satisfy s. 3(d):

1. Low Emission Vehicle Regulations
2. Sulfur Hexafluoride Regulations
3. Regional Greenhouse Gas Initiative Regulations

PROCEDURE

1. GWSA required 3(d) regulations by January 1, 2012.
2. [Advocacy to agency]
3. Complaint filed August 2014
4. Superior Court entered declaratory judgment in favor of DEP (after summary judgment motions).
5. Plaintiffs filed notice of appeal then requested direct review by the SJC.
6. SJC granted direct review in October 2015.
7. Decision May 17, 2016

KAIN V. DEP, 474 MASS. 278 (2016).

“...the unambiguous language of § 3 (d) requires the department to promulgate regulations that establish volumetric limits on multiple greenhouse gas emissions sources, expressed in carbon dioxide equivalents, and that such limits must decline on an annual basis. We further conclude that the sulfur hexafluoride, RGGI, and LEV regulations fall short of complying with the requirements of § 3 (d), because they fail to ensure the type of mass-based reductions in greenhouse gases across the sources or categories of sources regulated under each of the programs, as intended by the Legislature. Accordingly, we reverse the judgment of the Superior Court.” p. 280.

REGULATIONS

clf Conservation Law Foundation

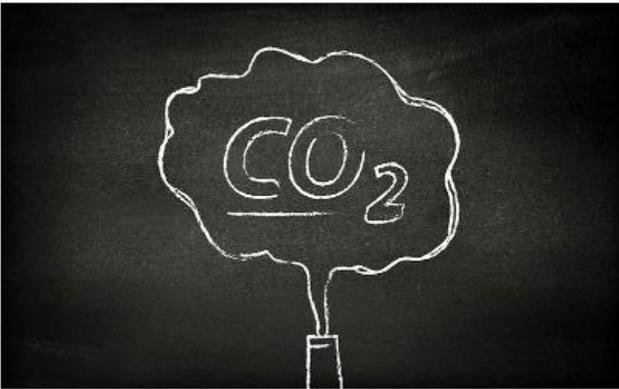
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Massachusetts Proposal to Ratchet Down Climate Pollution Not Good Enough

MAR 9, 2017 | DAVID ISMAY



Massachusetts must lower its climate-damaging emissions by 2020. Photo: Happy Stock Photo/Shutterstock

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GUIDE

Reducing GHG Emissions Under Section 3(d) of the Global Warming Solutions Act

MassDEP has amended six regulations in response to a court ruling and an executive order, directing the agency to establish specific declining greenhouse gas emission limits on many types of sources across the state. The changes follow a lengthy stakeholder input and public comment process.



TABLE OF CONTENTS

- Overview
- Final Regulations
- Final Regulations - Continued
- Supporting Information

REGULATIONS

Final Regulations

310 CMR 7.72: Reducing Sulfur Hexafluoride Emissions from Gas-Insulated Switchgear

[Learn more about these regulations.](#)

310 CMR 7.73: Reducing Methane Emissions from Natural Gas Distribution Mains and Services

- [Final Regulation](#)
- [Fact Sheet](#)

310 CMR 7.74: Reducing CO2 Emissions From Electricity Generating Facilities

MassDEP promulgated amendments to these regulations in 2017 and 2018. [Learn more.](#)

Final Regulations - Continued

310 CMR 7.75: Clean Energy Standard

MassDEP promulgated amendments to these regulations in 2017. [Learn more.](#)

310 CMR 60.05 Global Warming Solutions Act Requirements for Transportation

- [Final Regulation](#)
- [Fact Sheet](#)

310 CMR 60.06 CO2 Emission Limits for State Fleet Passenger Vehicles

- [Final Regulation](#)
- [Fact Sheet](#)



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